



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 25 October 2012

**14036/04
EXT 1**

**PESC 906
COAFR 131
ACP 160
DEVGEN 200**

PARTIAL DECLASSIFICATION

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Delegations will find attached the partially declassified version of the above-mentioned document.



ANNEX

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THE EUROPEAN UNION**

**Brussels, 28 October 2004
(OR. en)**

**14036/04
EXT 1(25.10.2012)**

**PESC 906
COAFR 131
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OUTCOME OF PROCEEDINGS

from : Africa Working Group meeting

on : 7-8 October 2004

in : Brussels

No. prev. doc. : 12643/04

Subject : Report

I. OPERATIONAL CONCLUSIONS

1. Sudan

The Group adopted draft Council conclusions, which were then sent to PSC.

2. Great Lakes/Burundi

The Group adopted draft Council conclusions on the MONUC mandate and Burundi, which were then sent to PSC.

Great Lakes Region

3. DRC

The Group

- took note of the decision in the PMG to explore possibilities to contribute to MONUC's military capacity and its willingness to coordinate such EU support;
- agreed to streamline EU support to MONUC and the transitional process in DRC on the basis of the options provided in coreu HAG/1094/04, Presidency will circulate a follow-up text;

- requested all capitals to list ongoing and additional support to MONUC, in line with MONUC's new mandate;
- relevant Council bodies will activate a clearinghouse process on the basis of indications from Member States, in close consultation with relevant EU bodies.

4. Great Lakes

The Group was briefed by the Presidency on progress in preparations for the AU/UN Great Lakes Conference.

5. Burundi

The Group

- took note of the contributions by the Commission to the support of the electoral process and of the Commission sending an exploratory mission to the country which will report subsequently;
- took note of the desirability as presented by EU Special Representative Ajello for reinvolving the FNL in the political process.

6. Rwanda

The Group was briefed by the Presidency on developments in Rwanda, specifically in relation to the Parliamentary Commission on the ideology of genocide. **The Group agreed to finalise the proposed ToR by coreu.**

7. Uganda

The Group

- expressed its appreciation for the report by HoMs in Kampala on developments in Uganda against key indicators, agreeing that it provides a solid platform for further EU action towards the elections in 2006;
- expressed its continuing concern about political developments in Uganda in general;
- asked HoMs to report on political developments regularly;
- took note of the Presidency's intention to report on developments in Uganda in the next AWG;
- agreed to deepen and broaden political dialogue with the GoU and President Museveni in particular and on the need for the EU to develop a political profile/position on Uganda;
- agreed to encourage HoMs to elaborate their strategy and to possibly increase expertise of EU missions with a view to the coming elections.

Horn of Africa

8. Sudan

The Group

- asked the Presidency to look into possibilities for organising a Troika Mission to Sudan between 10 and 20 October, possibly coinciding with a visit by SG/HR Solana;

- took note of the Presidency's intention to inform partners on the latter by coreu;
- underlined the importance of urgent progress in the Naivasha and Abuja processes;
- confirmed the importance of ongoing support to the AU mission in Darfur and of continued humanitarian assistance.

9. Somalia

The Group

- agreed that members of the Somalia Core Group and the EU Presidency should be represented at the level of Ambassadors at the swearing in of the newly elected President of Somalia;
- recommended EU presence at political level during the inauguration of the new Government once it is appointed;
- agreed to issue an EU Statement upon the election of the President;
- asked the Presidency to circulate a report on the outcome of the Somalia Core Group meeting of 6 October;
- agreed that a group of Member States, with the participation of **NOT DECLASSIFIED** as well as the AU, the UN and the "front line" states, should meet, first with the new Somali President and then with the Somaliland authorities to give the message set out in the protocol benchmarks as a confidence building measure. The purpose of that meeting would be to make clear to both President Yusuf and authorities in Hargeisa that the EU expects both parties to solve possible differences through dialogue.

Horizontal issues

10. Security and stability in Africa: the place of ESDP in effective European support to peace operations in Africa.

The Group

- welcomed the Presidency's discussion paper;
- agreed with the outline provided in this paper for achieving more coherence in the implementation of EU instruments aimed at supporting African efforts in the field of security and stability;
- agreed to send these conclusions to PSC in line with the PSC tasking of 23 July concerning the draft Action Plan on ESDP;
- asked the Presidency to revise its discussion paper, based on these conclusions and the PMG advice, which should then serve as a basis for draft Council conclusions to be submitted to the GAERC of 22 November;
- endorsed the Draft Action Plan on ESDP in Africa as an important additional instrument for EU support to EU action in the field of peace and security;
- concluded that Africa's peace architecture is still under construction and that at present its capacity to fulfil its challenging tasks is limited and in danger of being overburdened;
- expressed the sentiment that the EU should carefully consider the limits of what can be asked from the AU and regional organisations;
- agreed that the EU and its member states should reinforce their efforts in the area of capacity building within African organisations in order to make "African ownership" a reality, in particular with regard to producing proposals eligible for EU support;

- recommended to further intensify and improve the political dialogue with the AU and regional organisations;
- agreed that the EU should adopt a ‘two-track approach’ in supporting Africa’s peacebuilding ability by offering direct operational support as well as assistance in the field of capacity development;
- concluded that while doing so, it should explicitly draw on past successes and lessons learned;
- concluded that it is important to keep focussing on developing the EU’s, AU’s and regional organisations’ capacity in the fields of conflict prevention, management and resolution, while preventing such a focus from overtaking any efforts regarding direct operational support to peacekeeping operations on the ground;
- agreed that EU policy development aimed at streamlining its support to African peacekeeping operations should be placed in an overall framework of responsibilities, clearly defining its role *vis-à-vis* the UN, AU and the regionals;
- at the same time, it recognised that EU policy development in this field should be consistent with the procedural and legal framework set out in the Cotonou Agreement;
- concluded that establishing a coherent EU response to issues of security and stability in Africa involves bringing together all existing elements/instruments of EU policy, while building on recent experiences.

the way forward:

- concluded that the AWG should safeguard the coherence of EU policy towards Africa, based on its expertise, and therefore agreed to keep the development of the ESDP with regard to Africa on the agenda of the AWG;
- agreed that the AWG should guide the formulation process of draft Council conclusions on streamlining EU policy towards Africa, in full coordination with the ACP Group, the PMG and PSC;
- took note of the Presidency’s intention to circulate a revised version of the discussion paper, based on the outcome of this AWG;
- requested the Presidency to formulate draft council Conclusions in cooperation with the Commission and Council Secretariat to be circulated by coreu, based on the discussion paper, the PMG advice and the draft ESDP Action Plan, to be discussed in the AWG scheduled for 9-10 November.

West Africa

11. Nigeria/Cameroon – Bakassi peninsula

The Group

- agreed to coordinate responses to President Obasanjo’s letters (that were sent to **NOT DECLASSIFIED** and the Presidency) by circulating the Presidency’s draft response;
- took note of **NOT DECLASSIFIED** intention to share its response with the Presidency, since it is already in the process of being sent and **NOT DECLASSIFIED** and the Presidency’s joint conclusion that both responses are largely similar.

12. Nigeria

The Group

- expressed its concern regarding the security situation in the Niger Delta;

- requested HoMs to send a joint fact finding mission of EU representatives in Abuja to the Delta region to evaluate developments and, if possible, meet with local stakeholders;
- requested HoMs to report on the security situation in the Delta and implications for the national political and security situation.

Southern Africa

13. EU-SADC Ministerial double troika

The Group received a briefing by the Presidency on the preparations for the double Ministerial Troika that will take place in the Hague on 18 and 20 October and agreed on the draft agenda.

13b. Zimbabwe

The Group

- expressed its concern regarding developments in Zimbabwe;
- discussed, on COHOM's request, the initiative to strive for an UNGA resolution on Human Rights **NOT DECLASSIFIED**

14. Swaziland

The Group

- **NOT DECLASSIFIED**
- requested HoMs to submit a new report on the issue by the end of November;
- will revert to the issue during its December meeting;
- **NOT DECLASSIFIED**

15. Malawi

The Group

- took note of the conclusions of the Final Report of the EU Election Observation Mission for the Presidential and Parliamentary Elections in Malawi;
- thanked HoMs for their report on President Mutharika's first 100 days in office;
- reaffirmed its position vis-à-vis the Malawian Authorities that appropriate steps be taken to improve the framework for elections and to demonstrate sufficient political will to ensure that the next elections are conducted in line with international standards, such as the SADC Guidelines and Principles Governing Democratic Elections;
- **NOT DECLASSIFIED**

- agreed to formally express EU support for President Mutharika during the EU-SADC Ministerial troika and in political dialogue meetings in Malawi.

AOB

Forthcoming meetings

The Presidency will circulate a coreu informing of the dates and venues of forthcoming meetings with African countries and organisations.

Gabon

The Group thanked Belgium, in its capacity of local Presidency in Libreville, for the HoM's conclusions following the second report on the article 8 discussions (BRU/0233/04).

Cameroon

The Group agreed not to issue an EU statement after the elections, since the EU will not be sending an official Election Observation Mission.

Guinea-Bissau

The Group agreed to ask HoMs in Bissau for a report on the Government's response to recent killings of high military officials and the application of the rule of law with regard to this case, also because this concerns an important element of the measures in light of the Article 96 consultations. On the basis of the HoMs report, the group will consider further actions.

Mozambique

The Commission and the Presidency briefed the Group on negotiations with the Government concerning the Elections Observation Mission that is foreseen to observe the presidential elections.

The Government has sent a letter in addition to the Memorandum of Understanding that was about to be signed with the EU, listing a number of additional limitations for the mission. The EC delegate and the local Presidency have expressed their grave concern about these restrictions. HoMs have met on 8 October to discuss the implications for the observer mission. The Presidency will circulate a report on the outcomes of the HoMs meeting.

II. OTHER POINTS

Great Lakes Region

1. DRC

1.1 SR Ajello briefed about his meeting with President Kabila and High Representative Solana in the margins of the UNGA (see SEC 1930/04). **NOT DECLASSIFIED**

1.2 Presidency stressed the need to streamline the EU support to MONUC and proposed that partners made an inventory of the measures that they are ready to support on the basis of the proposals included in HAG/1094/04. Information from MS should be ready before 1 Nov. **NOT DECLASSIFIED**

2. Great Lakes Conference

2.1 SR Ajello informed about the outcome of his meetings with the different regional players during his mission to New York (SEC/1930/04). He mentioned the progress that had been made in the preparations for the Conference with the solution that had been found by the members of the core group of countries. He referred to the still open questions and the need for the EU to discuss the content of the Conference further. The UNSC is expected to discuss the Conference in open session on 27 October. The Group was briefed by the Presidency on progress in preparations for the AU/UN Great Lakes Conference. A paper on the regional approach would be circulated as well as a draft EU declaration to be made at the second preparatory meeting. The Commission wished to have an EU position paper on the regional approach discussed in the Group before the Conference.

3. Rwanda

3.1 The Group was briefed by the Presidency on developments in Rwanda, especially in relation to the Parliamentary Commission on the ideology of genocide.

4. Uganda

4.1 The Group had an exchange of views based on the HoMs report (coreu HAG1097/04 COR) on developments in Uganda against key indicators. **NOT DECLASSIFIED**

NOT DECLASSIFIED

Horn of Africa

5. Sudan

5.1 The Group discussed the situation in Darfur and Sudan against the backdrop of the second report by the United Nations Secretary General presented by the Special Representative Jan Pronk on 5 October and the HoMs report on the Government of Sudan's (GoS) compliance with the demands of the international community **NOT DECLASSIFIED**

NOT DECLASSIFIED

6. Somalia

6.1 The Group discussed the recent progress in the Somali peace and reconciliation process and the future role of the EU following the meeting held by the Somalia Core Group on 6 October with the participation of **NOT DECLASSIFIED**, the Presidency and the Commission. **NOT DECLASSIFIED**

Horizontal issues

7. Security and stability in Africa: the place of ESDP in effective European support to peace operations in Africa.

7.1 The Group discussed the EU's support for security and stability in Africa on the basis of a discussion paper from the Presidency and the draft Action Plan: ESDP in Africa (Council doc. 10538/1/04). The Presidency introduced the issue by noting that peace, security and stability had become prominent issues in relations with Africa. New concerns had been incorporated in the EU's political approach to Africa, allowing the EU to play a more active role for in Africa's security and stability. **NOT DECLASSIFIED**

NOT DECLASSIFIED

NOT DECLASSIFIED

West Africa

8. Nigeria/Cameroon-Bakassi Peninsula

8.1 Presidency stressed that UNSGSR Ould-abdallah had underlined that EU pressure was a positive element in the process, as demonstrated by the letter sent by Pres. Obasanjo to European leaders (see HAG 1044/04). The Mixed Commission will meet in Yaoundé on 20-21 October.

NOT DECLASSIFIED

9. Nigeria

9.1 Presidency referred to HoMs report on recent security developments in the Niger Delta (HAG 1103/04) about latest events and underlined the convenience of organising a HoMs mission to the Delta to prepare a detailed report. **NOT DECLASSIFIED**

Southern Africa

10. EU-SADC Ministerial double troika

10.1 Presidency informed on the planning and the agenda of the meetings in The Hague on 18 and 20 October. Five out of six SADC countries would be represented at Ministerial level. Botswana, because of upcoming elections, would be represented at a lower level. **NOT DECLASSIFIED**

11. Zimbabwe

NOT DECLASSIFIED

12. Swaziland

12.1 The Group noted that the Prime Minister would be making a Europe tour in the middle of November. The Commission having finalised its internal assessment will make a mission to the country to discuss with the national authorising officer end October and then report to the EDF Committee.

AOB

Forthcoming meetings

EU-ECOWAS Ministerial troika

NOT DECLASSIFIED

EU-ECOWAS meeting of Ambassadors in Brussels

NOT DECLASSIFIED

Mission Special Representative of the Presidency, Dahlgren, to the countries of the Mano River Union

NOT DECLASSIFIED

EU-Africa Ministerial troika

NOT DECLASSIFIED

Guinea Bissau

NOT DECLASSIFIED

Mozambique

NOT DECLASSIFIED
