



EUROPEAN UNION

THE EUROPEAN PARLIAMENT

THE COUNCIL

Brussels, 3 April 2013
(OR. en)

2010/0374 (COD)

PE-CONS 77/12
ADD 2

STATIS 106
ECOFIN 1090
UEM 345
CODEC 3081
OC 768

LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE
COUNCIL on the European system of national and regional accounts in
the European Union
(ESA 2010) (Annex A - Chapter 2)
COMMON GUIDELINES
Consultation deadline for Croatia: 17.4.2013

CHAPTER 2

UNITS AND GROUPINGS OF UNITS

2.01 The economy of a country is a system whereby institutions and people interact through exchanges and transfers of goods, services and means of payment (e.g. money) for the production and consumption of goods and services.

In the economy, the units interacting are economic entities that are capable of owning assets, incurring liabilities and engaging in economic activities and in transactions with other entities. They are known as institutional units.

Defining the units used in national accounts serves various purposes. First, units are the essential building blocks in defining economies in geographical terms, e.g. nations, regions, and nation groupings such as monetary or political unions. Second, they are the essential building blocks for grouping units into institutional sectors. Third, they are essential for defining which flows and stocks are recorded. Transactions between various parts of the same institutional unit are, in principle, not recorded in the national accounts.

2.02 The units and groupings of units used in national accounts shall be defined with reference to the kind of economic analysis for which they are intended, and not in terms of the types of unit usually employed in statistical inquiries. The latter units (e.g. enterprises, holding companies, kind-of-activity units, local units, government departments, non-profit institutions, households, etc.) may not be satisfactory for the purposes of national accounts, since they are based on criteria of a legal, administrative or accounting nature.

Statisticians shall take into account the definitions of units of analysis as laid down in the ESA 2010, in order to ensure that, in the surveys in which data are collected, all the elements of information needed to compile data based on the units of analysis used in the ESA 2010 are gradually introduced.

2.03 A feature of the ESA 2010 system is the use of types of unit corresponding to three ways of subdividing the economy:

- (1) to analyse flows and positions, it is essential to select units which make it possible to study behavioural relationships among economic agents;
- (2) to analyse the process of production, it is essential to select units that bring out relationships of a technico-economic nature, or that reflect local activities;

(3) to allow regional analyses, units that reflect local kinds of activity are needed.

Institutional units are defined to meet the first of these objectives. Behavioural relationships, as described in point (1), require units reflecting all of their institutional economic activity.

The production processes, technico-economic relationships and regional analyses referred to in points (2) and (3) require units such as local KAUs. These units are described later in this chapter.

Before giving definitions of the units used in the ESA 2010, it is necessary to define the limits of the national economy.

THE LIMITS OF THE NATIONAL ECONOMY

- 2.04 The units which constitute the economy of a country and whose flows and stocks are recorded in the ESA 2010 are those which are resident. An institutional unit is resident in a country when it has its centre of predominant economic interest in the economic territory of that country. Such units are known as resident units, irrespective of nationality, legal form or presence on the economic territory at the time they carry out a transaction.
- 2.05 Economic territory consists of the following:
- (a) the area (geographic territory) under the effective administration and economic control of a single government;

- (b) any free zones, including bonded warehouses and factories under customs control;
- (c) the national air-space, territorial waters and the continental shelf lying in international waters, over which the country enjoys exclusive rights;
- (d) territorial enclaves, these being geographic territories situated in the rest of the world and used, under international treaties or agreements between states, by general government agencies of the country (such as embassies, consulates, military bases, scientific bases, etc.);
- (e) deposits of oil, natural gas, etc. in international waters outside the continental shelf of the country, worked by units resident in the territory as defined in points (a) to (d).

Fishing boats, other ships, floating platforms and aircraft are treated in the ESA as mobile equipment, whether owned and/or operated by units resident in the country, or owned by non-residents and operated by resident units. Transactions involving the ownership (gross fixed capital formation) and use (renting, insurance, etc.) of mobile equipment are attributed to the economy of the country of which the owner and/or operator respectively are residents. In cases of financial leasing, a change of ownership is assumed.

Economic territory may be an area larger or smaller than that defined above. An example of a larger area is a currency union such as the European Monetary Union; an example of a smaller area is a part of a country such as a region.

2.06 Economic territory excludes extraterritorial enclaves.

Also excluded are the parts of the country's own geographic territory used by the following organisations:

- (a) general government agencies of other countries;
- (b) institutions and bodies of the European Union; and
- (c) international organisations under international treaties between states.

The territories used by the institutions and bodies of the European Union and international organisations are separate economic territories. A feature of such territories is that the only residents are the institutions.

2.07 Centre of predominant economic interest indicates that a location exists within the economic territory of a country where a unit engages in economic activities and transactions on a significant scale, either indefinitely or over a finite but long period of time (a year or more). The ownership of land and buildings within the economic territory is deemed to be sufficient for the owner to have a centre of predominant economic interest there.

Enterprises are almost always connected to only a single economy. Taxation and other legal requirements tend to result in the use of a separate legal entity for operations in each legal jurisdiction. In addition, a separate institutional unit is identified for statistical purposes where a single legal entity has substantial operations in two or more territories (e.g. for branches, land ownership, and multi-territory enterprises). As a result of splitting such legal entities, the residence of each of the subsequently identified enterprises is clear. Centre of predominant economic interest does not mean that entities with substantial operations in two or more territories should not be split.

In the absence of any physical dimension to an enterprise, its residence is determined according to the economic territory under whose laws the enterprise is incorporated or registered.

- 2.08 Units deemed to be residents of a country can be subdivided into:
- (a) units that are engaged in production, finance, insurance or redistribution, in respect of all their transactions except those relating to ownership of land and buildings;
 - (b) units which are principally engaged in consumption, in respect of all their transactions except those relating to ownership of land and buildings;
 - (c) all units in their capacity as owners of land and buildings with the exception of owners of extraterritorial enclaves which are part of the economic territory of other countries or are independent states.
- 2.09 For units other than households, in respect of all their transactions except those relating to ownership of land and buildings, the following two cases may be distinguished:
- (a) activity is conducted exclusively on the economic territory of the country: units which carry out such activity are resident units of the country;
 - (b) activity is conducted for a year or more on the economic territories of several countries: only that part of the unit that has a centre of predominant economic interest in the economic territory of the country is deemed to be a resident unit of that country.

A resident institutional unit may be a notional resident unit, in respect of the activity conducted in the country for a year or more by a unit which is resident in another country. When the activity is carried on for less than a year, the activity remains part of the activities of the producer institutional unit and no separate institutional unit is recognised. When the activity is insignificant, even though lasting longer than a year, and for the installation of equipment abroad, no separate unit is recognised and the activities are recorded as that of the producing institutional unit.

2.10 Households, except in their capacity as owners of land and buildings, are resident units of the economic territory where they have a centre of predominant economic interest. They are resident irrespective of periods spent abroad of less than one year. They shall include, in particular, the following:

- (a) border workers, defined as people who cross the frontier daily to work in a neighbouring country;
- (b) seasonal workers, defined as people who leave the country for several months according to season, but less than a year, to work in another country;
- (c) tourists, patients, students, visiting officials, businessmen, salesmen, artists and crew members who travel abroad;
- (d) locally recruited staff working in the extraterritorial enclaves of foreign governments;

- (e) the staff of the institutions of the European Union and of civilian or military international organisations which have their headquarters in extraterritorial enclaves;
- (f) the official, civilian or military representatives of the government of the country (including their households) established in territorial enclaves.

Students are always treated as residents, irrespective of the length of their studies abroad.

- 2.11 All units, in their capacity as owners of land and/or buildings forming part of the economic territory, are resident units or notional resident units of the country in which that land or those buildings in question are located.

THE INSTITUTIONAL UNITS

- 2.12 *Definition:* an institutional unit is an economic entity characterised by decision-making autonomy in the exercise of its principal function. A resident unit is regarded as constituting an institutional unit in the economic territory where it has its centre of predominant economic interest if it has decision-making autonomy and either keeps a complete set of accounts, or is able to compile a complete set of accounts.

To have autonomy of decision in respect of its principal function, an entity must be:

- (a) entitled to own goods and assets in its own right; it will be able to exchange the ownership of goods and assets in transactions with other institutional units;

- (b) able to take economic decisions and engage in economic activities for which it is responsible and accountable at law;
- (c) able to incur liabilities on its own behalf, to take on other obligations or further commitments and to enter into contracts; and
- (d) able to draw up a complete set of accounts, comprised of accounting records covering all its transactions carried out during the accounting period, as well as a balance sheet of assets and liabilities.

2.13 The following principles apply whenever an entity does not possess the characteristics of an institutional unit:

- (a) households are deemed to enjoy autonomy of decision in respect of their principal function and are, therefore, institutional units nonetheless, even though they do not keep a complete set of accounts;
- (b) entities which do not keep a complete set of accounts, and are not able to compile a complete set of accounts if required to do so, are not institutional units;
- (c) entities which, while keeping a complete set of accounts, have no autonomy of decision, are part of the units which control them;
- (d) entities do not need to publish accounts to be an institutional unit;

- (e) entities forming part of a group of units engaged in production and keeping a complete set of accounts are deemed to be institutional units even if they have partially surrendered their autonomy of decision to the central body (the head office) responsible for the general direction of the group; the head office itself is deemed to be an institutional unit distinct from the units which it controls;
- (f) quasi-corporations are entities which keep a complete set of accounts and have no legal status. They have an economic and financial behaviour that is different from that of their owners and similar to that of corporations. They are deemed to have autonomy of decision and are considered as distinct institutional units.

Head offices and holding companies

2.14 Head offices and holding companies are institutional units. The two types are:

- (a) A head office is a unit that exercises managerial control over its subsidiaries. Head offices are allocated to the dominant non-financial corporations sector of their subsidiaries, unless all or most of their subsidiaries are financial corporations, in which case they are treated as financial auxiliaries (S.126) in the financial corporations sector.

Where there is a mixture of non-financial and financial subsidiaries, then the predominant share-by-value-added determines the sector classification.

Head offices are described under international standard industrial classification of all economic activities revision (ISIC Rev. 4), Section M, class 7010 (NACE Rev. 2, M 70.10) as follows:

This class includes the overseeing and managing of other units of the company or enterprise; undertaking strategic or organisational planning and decision-making role of the company or enterprise; exercising operational control and managing the day-to-day operation of their related units.

- (b) A holding company that holds the assets of subsidiary corporations but does not undertake any management activities is a captive financial institution (S.127) and classified as a financial corporation.

Holding companies are described under ISIC Rev.4, section K, class 6420 (NACE Rev. 2, K 64.20) as follows:

This class includes the activities of holding companies, i.e. units that hold the assets (owning controlling-levels of equity) of a group of subsidiary corporations and whose principal activity is owning the group. The holding companies in this class do not provide any other service to the businesses in which the equity is held, i.e. they do not administer or manage other units.

Groups of corporations

- 2.15 Large groups of corporations are created when a parent controls several subsidiaries, which may in turn control their own subsidiaries, and so on. Each member of the group is treated as a separate institutional unit if it satisfies the definition of an institutional unit.
- 2.16 An advantage of not treating groups of corporations as single institutional units is that groups are not always stable over time, nor easily identifiable in practice. It can be difficult to obtain data on groups whose activities are not closely integrated. Many groups are too large and heterogeneous to be treated as single units, and their size and composition can change over time as a result of mergers and takeovers.

Special purpose entities

- 2.17 A special purpose entity (SPE) or special purpose vehicle (SPV) is usually a limited company or a limited partnership, created to fulfil narrow, specific or temporary objectives and to isolate a financial risk, a specific taxation or a regulatory risk.
- 2.18 There is no common definition of an SPE, but the following characteristics are typical:
- (a) they have no employees and no non-financial assets;
 - (b) they have little physical presence beyond a 'brass plate' or sign confirming their place of registration;
 - (c) they are always related to another corporation, often as a subsidiary;
 - (d) they are resident in a different territory from the territory of residence of the related corporations. In the absence of any physical presence an enterprise's residence is determined according to the economic territory under whose laws the enterprise is incorporated or registered;

(e) they are managed by employees of another corporation which may or may not be a related one. The SPE pays fees for services provided to it and in turn charges its parent or other related corporation a fee to cover those costs. This is the only production the SPE is involved in, although it will often incur liabilities on behalf of its owner and will usually receive investment income and holding gains on the assets it holds.

2.19 Whether a unit has all or none of these characteristics, and whether it is described as an SPE or some similar designation or not, it shall be treated in the same way as any other institutional unit by being allocated to sector and industry according to its principal activity unless the SPE has no independent rights of action.

2.20 So captive financial institutions, artificial subsidiaries and special purpose units of general government with no independence of action are allocated to the sector of their controlling body. The exception occurs when they are non-resident, in which case they are recognised separately from their controlling body. But in the case of government, the activities of the subsidiary shall be reflected in the government accounts.

Captive financial institutions

- 2.21 A holding company that simply owns the assets of subsidiaries is one example of a captive financial institution. Examples of other units that are also treated as captive financial institutions are units with the characteristics of SPEs as described above, including investment and pension funds and units used for holding and managing wealth for individuals or families, issuing debt securities on behalf of related companies (such a company may be called a conduit), and carrying out other financial functions.
- 2.22 The degree of independence from its parent may be demonstrated by exercising some substantive control over its assets and liabilities to the extent of carrying the risks and reaping the rewards associated with the assets and liabilities. Such units are classified in the financial corporations sector.
- 2.23 An entity of this type that cannot act independently of its parent and is simply a passive holder of assets and liabilities (sometimes described as being on autopilot) is not treated as a separate institutional unit unless it is resident in an economy different from that of its parent. If it is resident in the same economy as its parent, it is treated as an 'artificial subsidiary' as described below.

Artificial subsidiaries

- 2.24 A subsidiary, wholly owned by a parent corporation, may be created to provide services to the parent corporation, or other corporations in the same group, in order to avoid taxes, to minimise liabilities in the event of bankruptcy, or to secure other technical advantages under the tax or corporation legislation in force in a particular country.
- 2.25 In general, such types of entities do not satisfy the definition of an institutional unit because they lack the ability to act independently from their parent corporation and may be subject to restrictions on their ability to hold or transact assets held on their balance sheets. Their level of output and the price they receive for it are determined by the parent that (possibly with other corporations in the same group) is their sole client. They are, thus, not treated as separate institutional units, but are treated as an integral part of the parent, and their accounts are consolidated with those of the parent, unless they are resident in an economic territory different from that where the parent is resident.
- 2.26 A distinction must be made between artificial subsidiaries as just described and a unit undertaking only ancillary activities. Ancillary activities are limited in scope to the type of service functions that virtually all enterprises need to some extent or another such as cleaning premises, running the staff payroll or providing the information technology infrastructure for the enterprise (see Chapter 1, paragraph 1.31).

Special purpose units of general government

- 2.27 General government may also set up special purpose units, with characteristics and functions similar to the captive financial institutions and artificial subsidiaries. Such units do not have the power to act independently and are restricted in the range of transactions they can engage in. They do not carry the risks and rewards associated with the assets and liabilities they hold. Such units, if they are resident, shall be treated as an integral part of general government and not as separate units. If they are non-resident, they shall be treated as separate units. Any transactions carried out by them abroad shall be reflected in corresponding transactions with government. Thus, a unit that borrows abroad is then regarded as lending the same amount to general government, and on the same terms, as the original borrowing.
- 2.28 In summary, the accounts of SPEs with no independent rights of action are consolidated with the parent corporation, unless they are resident in a different economy from that of the parent. There is one exception to this general rule, and that is when a non-resident SPE is set up by government.
- 2.29 Notional resident units shall be defined as:
- (a) those parts of non-resident units which have a centre of predominant economic interest (being, in most cases, units which engage in economic production for a year or more) on the economic territory of the country;

- (b) non-resident units in their capacity as owners of land and/or buildings on the economic territory of the country, but only in respect of transactions affecting such land or buildings.

Notional resident units, irrespective of only keeping partial accounts and irrespective of autonomy of decision, shall be treated as institutional units.

2.30 The following shall be considered as institutional units:

- (a) units that have autonomy of decision and a complete set of accounts such as:
 - (1) private and public corporations;
 - (2) cooperatives or partnerships recognised as independent legal entities;
 - (3) public producers which by virtue of special legislation are recognised as independent legal entities;
 - (4) non-profit institutions recognised as independent legal entities; and
 - (5) agencies of general government;
- (b) units which have a complete set of accounts and which are deemed to have autonomy of decision despite not having separate incorporation from their parent: quasi-corporations;

(c) units which do not necessarily keep a complete set of accounts, but which are deemed to have autonomy of decision, namely:

- (1) households;
- (2) notional resident units.

THE INSTITUTIONAL SECTORS

2.31 Macroeconomic analysis does not consider the actions of each institutional unit separately — it considers the aggregate activities of similar institutions. So units are combined into groups called institutional sectors, some of which are divided into subsectors.

Table 2.1 — Sectors and subsectors

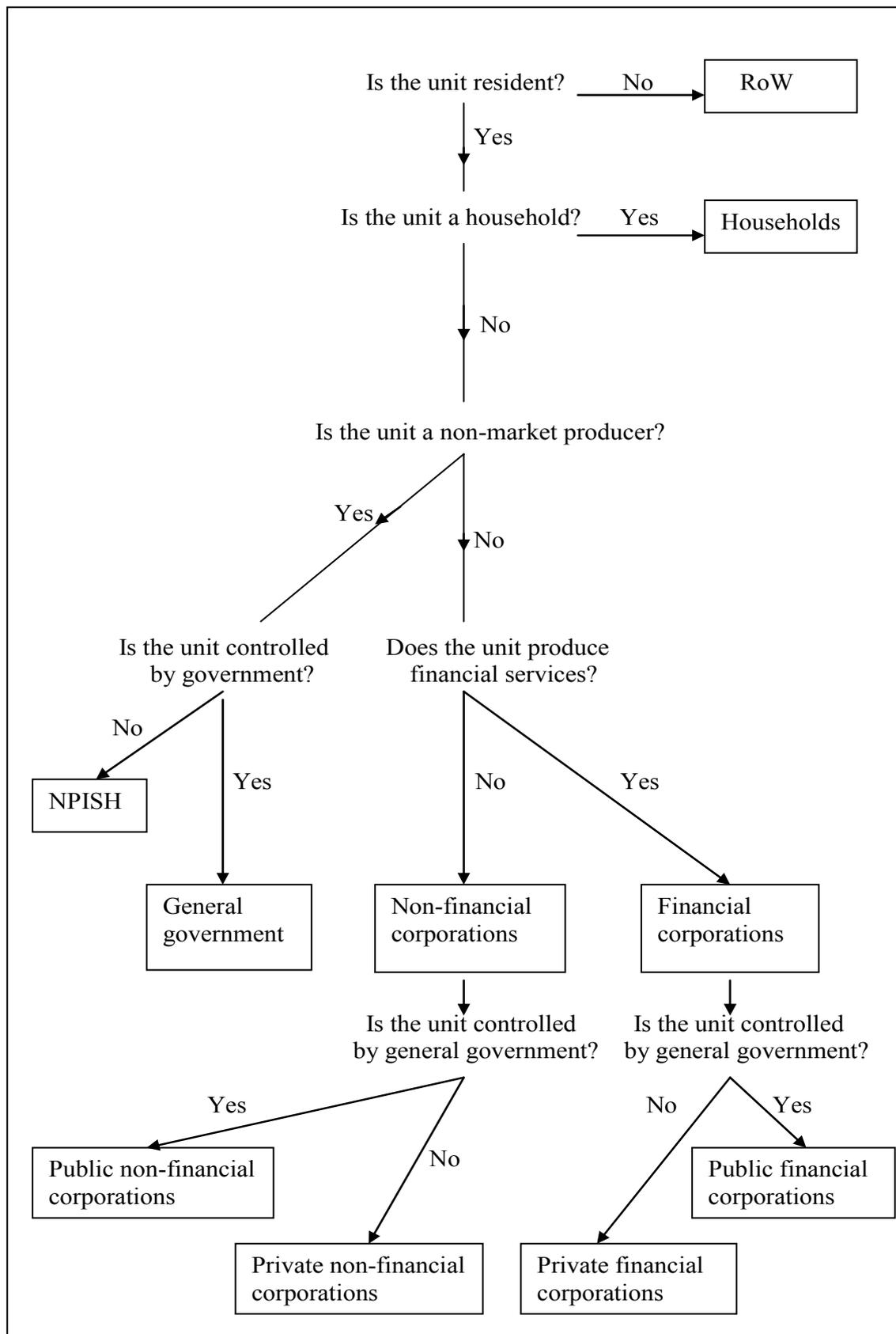
Sectors and subsectors			Public	National private	Foreign controlled	
Non-financial corporations		S.11	S.11001	S.11002	S.11003	
Financial corporations		S.12				
Monetary financial institutions (MFIs)	Central bank	S.121				
	Other monetary financial institutions (OMFI)	Deposit-taking corporations except the central bank	S.122	S.12201	S.12202	S.12203
		Money market funds (MMFs)	S.123	S.12301	S.12302	S.12303

Sectors and subsectors			Public	National private	Foreign controlled
Financial corporations except MFIs and Insurance corporations and pension funds (ICPFs)	Non-MMF investment funds	S.124	S.12401	S.12402	S.12403
	Other financial intermediaries, except insurance corporations and pension funds	S.125	S.12501	S.12502	S.12503
	Financial auxiliaries	S.126	S.12601	S.12602	S.12603
	Captive financial institutions and money lenders	S.127	S.12701	S.12702	S.12703
ICPFs	Insurance corporations (IC)	S.128	S.12801	S.12802	S.12803
	Pension funds (PF)	S.129	S.12901	S.12902	S.12903
General government		S.13			
Central government (excluding social security funds)		S.1311			
State government (excluding social security funds)		S.1312			
Local government (excluding social security funds)		S.1313			
Social security funds		S.1314			
Households		S.14			
Employers and own-account workers		S.141 + S.142			

Sectors and subsectors		Public	National private	Foreign controlled
Employees	S.143			
Recipients of property and transfer income	S.144			
Recipients of property income	S.1441			
Recipients of pensions	S.1442			
Recipients of other transfers	S.1443			
Non-profit institutions serving households	S.15			
Rest of the world	S.2			
Member States and institutions and bodies of the European Union	S.21			
Member States of the European Union	S.211			
Institutions and bodies of the European Union	S.212			
Non-member countries and international organisations non-resident in the European Union	S.22			

2.32 Each sector and subsector groups together the institutional units which have a similar type of economic behaviour.

Diagram 2.1 — Allocation of units to sectors



- 2.33 The institutional units are grouped into sectors on the basis of the type of producer they are and depending on their principal activity and function, which are considered to be indicative of their economic behaviour.
- 2.34 Diagram 2.1 shows how units are allocated to the main sectors. In order to determine the sector of a unit which is resident and not a household, according to the diagram, it is necessary to determine whether it is controlled by general government or not, and whether it is a market or a non-market producer.
- 2.35 Control over a financial or non-financial corporation shall be defined as the ability to determine general corporate policy, for example by choosing appropriate directors if necessary.
- 2.36 A single institutional unit (another corporation, a household, a non-profit institution or a government unit) secures control over a corporation or quasi-corporation by owning more than half the voting shares or otherwise controlling more than half the shareholders' voting power.

2.37 In order to control more than half the shareholders' voting power, an institutional unit need not own any of the voting shares itself. A given corporation, corporation C, could be a subsidiary of another corporation B in which a third corporation A owns a majority of the voting shares. Corporation C is said to be subsidiary of corporation B when either corporation B controls more than half of the shareholders' voting power in corporation C or corporation B is a shareholder in C with the right to appoint or remove a majority of the directors of C.

2.38 General government secures control over a corporation as a result of special legislation, decree or regulation which empowers the government to determine corporate policy. The following indicators are the main factors to consider in deciding whether a corporation is controlled by government:

- (a) government ownership of the majority of the voting interest;
- (b) government control of the board or governing body;
- (c) government control of the appointment and removal of key personnel;
- (d) government control of key committees in the entity;
- (e) government possession of a golden share;
- (f) special regulations;

- (g) government as a dominant customer;
- (h) borrowing from government.

A single indicator may be sufficient to establish control, but, in other cases, a number of separate indicators may collectively indicate control.

2.39 For non-profit institutions recognised as independent legal entities, the five indicators of control to be considered are:

- (a) the appointment of officers;
- (b) the provisions of enabling instruments;
- (c) contractual agreements;
- (d) the degree of financing;
- (e) the degree of government risk exposure.

As with corporations, a single indicator may be sufficient to establish control in some cases, but, in other cases, a number of separate indicators may collectively indicate control.

2.40 Differentiating between market and non-market, and so for public sector entities classification between the general government sector and the corporations sector, depends on the criteria set out in paragraph 1.37.

2.41 A sector shall be divided into subsectors according to the criteria relevant to that sector; for example government can be split into central, state and local government and social security funds. This permits a more precise description of the economic behaviour of the units.

The accounts for sectors and subsectors record all the activities, whether principal or secondary, of the institutional units covered by the appropriate sector.

Each institutional unit belongs to only one sector or subsector.

2.42 When the principal function of the institutional unit is to produce goods and services, the type of producer must be decided first, in order to allocate it to a sector.

2.43 Table 2.2 shows the type of producer and the principal activities and functions that are characteristic of each sector:

Table 2.2 — Type of producer and principal activities and functions classified by sector

Type of producer	Principal activity and function	Sector
Market producer	Production of market goods and non-financial services	Non-financial corporations (S.11)
Market producer	Financial intermediation including insurance Auxiliary financial activities	Financial corporations (S.12)
Public non-market producer	Production and supply of non-market output for collective and individual consumption, and carrying out transactions intended to redistribute national income and wealth	General government (S.13)
Market producer or private producer for own final use	Consumption Production of market output and output for own final use	Households (S.14) As consumers As entrepreneurs
Private non-market producer	Production and supply of non-market output for individual consumption	Non-profit institutions serving households (S.15)

2.44 The rest of the world (S.2) sector refers to flows and positions between resident units and non-resident units — the non-resident units are not characterised by similar objectives and types of behaviour, but are only recognised through their flows and positions with resident units.

Non-financial corporations (S.11)

2.45 *Definition:* the non-financial corporations sector (S.11) consists of institutional units which are independent legal entities and market producers, and whose principal activity is the production of goods and non-financial services. The non-financial corporations sector also includes non-financial quasi-corporations (see paragraph 2.13(f)).

2.46 The institutional units covered are the following:

- (a) private and public corporations which are market producers principally engaged in the production of goods and non-financial services;
- (b) cooperatives and partnerships recognised as independent legal entities which are market producers principally engaged in the production of goods and non-financial services;
- (c) public producers which are recognised as independent legal entities and which are market producers principally engaged in the production of goods and non-financial services;

- (d) non-profit institutions or associations serving non-financial corporations, which are recognised as independent legal entities and which are market producers principally engaged in the production of goods and non-financial services;
- (e) head offices controlling a group of corporations which are market producers, where the preponderant type of activity of the group of corporations as a whole - measured on the basis of value added — is the production of goods and non-financial services;
- (f) SPEs whose principal activity is the provision of goods or non-financial services;
- (g) private and public quasi-corporations which are market producers principally engaged in the production of goods and non-financial services.

2.47 Non-financial quasi-corporations are all entities which are market producers principally engaged in the production of goods and non-financial services and which meet the conditions qualifying them as quasi-corporations (see point (f) of paragraph 2.13).

Non-financial quasi-corporations must keep enough information to enable a complete set of accounts to be drawn up, and are operated as if they were corporations. The de facto relationship to their owner is that of a corporation to its shareholders.

Non-financial quasi-corporations owned by households, government units or non-profit institutions are grouped with non-financial corporations in the non-financial corporations sector, and not in the sector of their owner.

- 2.48 The existence of a complete set of accounts, including balance sheets, is not a sufficient condition for market producers to be treated as institutional units such as quasi-corporations. Partnerships and public producers, other than those included under points (a), (b), (c) and (f) of paragraph 2.46 and sole proprietorships — even if they keep a complete set of accounts — are in general not distinct institutional units because they do not enjoy autonomy of decision, their management being under the control of the households, non-profit institutions or governments which own them.
- 2.49 Non-financial corporations include notional resident units which are treated as quasi-corporations.
- 2.50 The non-financial corporations sector is divided into three subsectors:
- (a) public non-financial corporations (S.11001);
 - (b) national private non-financial corporations (S.11002);
 - (c) foreign controlled non-financial corporations (S.11003).

Public non-financial corporations (S.11001)

- 2.51 *Definition:* the public non-financial corporations subsector consists of all non-financial corporations, quasi-corporations and non-profit institutions, recognised as independent legal entities, that are market producers and are subject to control by government units.
- 2.52 Public quasi-corporations are quasi-corporations owned directly by government units.

National private non-financial corporations (S.11002)

2.53 *Definition:* the national private non-financial corporations subsector consists of all non-financial corporations, quasi-corporations and non-profit institutions which are recognised as independent legal entities and which are market producers, that are not controlled by government or by non-resident institutional units.

This subsector includes corporate and quasi-corporate direct foreign investment units not classified in the foreign controlled non-financial corporations subsector (S.11003).

Foreign controlled non-financial corporations (S.11003)

2.54 *Definition:* the foreign controlled non-financial corporations subsector consists of all non-financial corporations and quasi-corporations that are controlled by non-resident institutional units.

This subsector includes:

- (a) all subsidiaries of non-resident corporations;
- (b) all corporations controlled by a non-resident institutional unit that is not itself a corporation; for example, a corporation which is controlled by a foreign government. It includes corporations controlled by a group of non-resident units acting in concert;
- (c) all branches or other unincorporated agencies of non-resident corporations or unincorporated producers which are notional resident units.

Financial corporations (S.12)

2.55 *Definition:* the financial corporations sector (S.12) consists of institutional units which are independent legal entities and market producers, and whose principal activity is the production of financial services. Such institutional units comprise all corporations and quasi-corporations which are principally engaged in:

- (a) Financial intermediation (financial intermediaries); and/or
- (b) Auxiliary financial activities (financial auxiliaries).

Also included are institutional units providing financial services, where most of either their assets or their liabilities are not transacted on open markets.

2.56 Financial intermediation is the activity in which an institutional unit acquires financial assets and incurs liabilities on its own account by engaging in financial transactions on the market. The assets and liabilities of financial intermediaries are transformed or repackaged in relation to, for example, maturity, scale, risk, etc. in the financial intermediation process.

Auxiliary financial activities are activities related to financial intermediation but which do not involve financial intermediation themselves.

Financial intermediaries

- 2.57 The financial intermediation process channels funds between third parties with a surplus and those with a lack of funds. A financial intermediary does not only act as an agent for other institutional units, but places itself at risk by acquiring financial assets and incurring liabilities on its own account.
- 2.58 In the financial intermediation process, all categories of liabilities may be involved with the exception of the liability category of other accounts payable (AF.8). The financial assets involved in the financial intermediation process may be classified in any category with the exception of the category of insurance, pension and standardised guarantee schemes (AF.6) but including the other accounts receivable category. Financial intermediaries may invest their funds in non-financial assets including real estate. In order to be considered a financial intermediary, a corporation should incur liabilities on the market and transform funds. Real estate corporations are not financial intermediaries.
- 2.59 The function of insurance corporations and pension funds consists of the pooling of risks. The liabilities of such institutions are insurance, pension and standardised guarantee schemes (AF.6). The counterparts of liabilities are investments by the insurance corporations and pension funds, acting as financial intermediaries.

- 2.60 Investment funds, hereinafter referred to as money market funds (MMFs) and non-money market funds (non-MMFs), primarily incur liabilities through the issue of investment fund shares or units (AF.52). They transform such funds by acquiring financial assets and/or real estate. Investment funds are classified as financial intermediaries. Any change in the value of their assets and liabilities other than their own shares is reflected in their own funds (see paragraph 7.07). Given that the amount of own funds equals the value of the investment fund's shares or units, any change in the value of the fund's assets and liabilities will be reflected in the market value of such shares or units. Investment funds investing in real estate are financial intermediaries.
- 2.61 Financial intermediation is limited to acquiring assets and incurring liabilities with the general public or specified and relatively large sub-groups thereof. Where the activity is limited to small groups of persons or families, no financial intermediation takes place.
- 2.62 Exceptions to the general limitation of financial intermediation to financial transactions on the market may exist. Examples are municipal credit and savings banks which rely on the municipality involved, or financial lease corporations that depend on a parent group of companies for acquiring funds or investing funds. Their lending or their acceptance of savings shall be independent of the municipality involved or the parent group, respectively, in classifying them as financial intermediaries.

Financial auxiliaries

2.63 Auxiliary financial activities comprise auxiliary activities for realising transactions in financial assets and liabilities or the transformation or repackaging of funds. Financial auxiliaries do not put themselves at risk by acquiring financial assets or incurring liabilities. They facilitate financial intermediation. Head offices, all or most of the subsidiaries of which are financial corporations, are financial auxiliaries.

Financial corporations other than financial intermediaries and financial auxiliaries

2.64 Other financial corporations other than financial intermediaries and financial auxiliaries are institutional units providing financial services, where most of either their assets or their liabilities are not transacted on open markets.

Institutional units included in the financial corporations sector

2.65 The institutional units included in the financial corporations sector (S.12) are the following:

- (a) private or public corporations which are principally engaged in financial intermediation and/or in auxiliary financial activities;
- (b) cooperatives and partnerships recognised as independent legal entities which are principally engaged in financial intermediation and/or in auxiliary financial activities;

- (c) public producers recognised as legal entities, which are principally engaged in financial intermediation and/or in auxiliary financial activities;
- (d) non-profit institutions recognised as legal entities which are principally engaged in financial intermediation and/or in auxiliary financial activities, or which are serving financial corporations;
- (e) head offices when all or most of their subsidiaries are, as financial corporations, principally engaged in financial intermediation and/or financial auxiliary activities. These head offices are classified as financial auxiliaries (S.126);
- (f) holding companies, where the main role is the holding of assets of a group of subsidiary corporations. The make-up of the group can be financial or non-financial — this does not affect the classification of holding companies as captive financial institutions (S.127);
- (g) SPEs whose principal activity is the provision of financial services;
- (h) unincorporated investment funds comprising investment portfolios owned by the group of participants, and whose management is undertaken, in general, by other financial corporations. Such funds are institutional units, separate from the managing financial corporation;

- (i) unincorporated units principally engaged in financial intermediation and subject to regulation and supervision (in most cases classified as deposit-taking corporations except the central bank, insurance corporations or pension funds) are deemed to enjoy autonomy of decision and to have autonomous management independent of their owners; their economic and financial behaviour is similar to that of financial corporations. In this case they are treated as separate institutional units. Examples are branches of non-resident financial corporations.

Subsectors of financial corporations

2.66 The financial corporations sector is subdivided into the following subsectors:

- (a) central bank (S.121);
- (b) deposit-taking corporations except the central bank (S.122);
- (c) money market funds (MMFs) (S.123);
- (d) non-MMF investment funds (S.124);
- (e) other financial intermediaries, except insurance corporations and pension funds (S.125);
- (f) financial auxiliaries (S.126);

- (g) captive financial institutions and money lenders (S.127);
- (h) insurance corporations (S.128); and
- (i) pension funds (S.129).

Combining subsectors of financial corporations

- 2.67 Monetary financial institutions (MFIs) as defined by the ECB consist of all institutional units included in the central bank (S.121), deposit-taking corporations except the central bank (S.122) and MMF (S.123) subsectors.
- 2.68 Other monetary financial institutions consist of those financial intermediaries through which the effects of the monetary policy of the central bank (S.121) are transmitted to the other entities of the economy. They are deposit-taking corporations except the central bank (S.122) and MMF (S.123).
- 2.69 Financial intermediaries dealing with the pooling of risks are insurance corporations and pensions funds (ICPF). They consist of the insurance corporations (S.128) and pension funds (S.129) subsectors.
- 2.70 Financial corporations except MFI and ICPF consist of the non-MMF investment funds (S.124), other financial intermediaries, except insurance corporations and pension funds (S.125), financial auxiliaries (S.126) and captive financial institutions and money lenders (S.127) subsectors.

Subdividing subsectors of financial corporations into public, national private and foreign controlled financial corporations

2.71 With the exception of subsector S.121, each subsector is further subdivided into:

- (a) public financial corporations;
- (b) national private financial corporations; and
- (c) foreign controlled financial corporations.

The criteria for this subdivision are the same as for non-financial corporations (see paragraphs 2.51 to 2.54).

Table 2.3 — Financial corporations sector and its subsectors

Sectors and subsectors			Public	National private	Foreign controlled	
Financial corporations		S.12				
Monetary financial institutions (MFI)	Central bank		S.121			
	Other monetary financial institutions (OMFI)	Deposit-taking corporations except the central bank	S.122	S.12201	S.12202	S.12203
		MMF	S.123	S.12301	S.12302	S.12303
Financial corporations except MFI and ICPF	Non-MMF investment funds		S.124	S.12401	S.12402	S.12403
	Other financial intermediaries, except insurance corporations and pension funds		S.125	S.12501	S.12502	S.12503
	Financial auxiliaries		S.126	S.12601	S.12602	S.12603
	Captive financial institutions and money lenders		S.127	S.12701	S.12702	S.12703
Insurance corporations and pension funds (ICPFs)	Insurance corporations (IC)		S.128	S.12801	S.12802	S.12803
	Pension funds (PF)		S.129	S.12901	S.12902	S.12903

Central bank (S.121)

- 2.72 *Definition:* the central bank subsector (S.121) consists of all financial corporations and quasi-corporations whose principal function is to issue currency, to maintain the internal and external value of the currency and to hold all or part of the international reserves of the country.
- 2.73 The following financial intermediaries are classified in subsector S.121:
- (a) the national central bank, including when it is part of a European system of central banks;
 - (b) central monetary agencies of essentially public origin (e.g. agencies managing foreign exchange or issuing currency) which keep a complete set of accounts and enjoy autonomy of decision in relation to central government. When these activities are performed either within central government or within the central bank, no separate institutional units exist.
- 2.74 Subsector S.121 does not include agencies and bodies, other than the central bank, which regulate or supervise financial corporations or financial markets. They are classified in subsector S.126.

Deposit-taking corporations except the central bank (S.122)

- 2.75 *Definition:* the deposit-taking corporations except the central bank subsector (S.122) includes all financial corporations and quasi-corporations, except those classified in the central bank and in the MMF subsectors, which are principally engaged in financial intermediation and whose business is to receive deposits and/or close substitutes for deposits from institutional units, hence not only from MFIs, and, for their own account, to grant loans and/or to make investments in securities.
- 2.76 Deposit-taking corporations except the central bank cannot be described simply as 'banks', because they may include some financial corporations which do not call themselves banks, or some financial corporations which are not permitted to do so in some countries, while some other financial corporations describing themselves as banks may not in fact be deposit-taking corporations. The following financial intermediaries are classified in sub-sector S.122:
- (a) commercial banks, 'universal' banks, 'all-purpose' banks;
 - (b) savings banks (including trustee savings banks and savings banks and loan associations);
 - (c) post office giro institutions, post banks, giro banks;
 - (d) rural credit banks, agricultural credit banks;

- (e) cooperative credit banks, credit unions;
- (f) specialised banks (e.g. merchant banks, issuing houses, private banks); and
- (g) electronic money institutions principally engaged in financial intermediation.

2.77 The following financial intermediaries are classified in subsector S.122 where it is their business to receive repayable funds from the public, whether in the form of deposits or in other forms such as the continuing issue of long-term debt securities:

- (a) corporations engaged in granting mortgages (including building societies, mortgage banks and mortgage credit institutions);
- (b) municipal credit institutions.

Otherwise, financial intermediaries are classified in subsector S.124.

2.78 Subsector S.122 does not include:

- (a) head offices which oversee and manage other units of a group consisting predominantly of deposit-taking corporations except the central bank, but which are not deposit-taking corporations. Such head offices are classified in subsector S.126;
- (b) non-profit institutions recognised as independent legal entities serving deposit-taking corporations, but not engaged in financial intermediation. They are classified in subsector S.126; and
- (c) electronic money institutions not principally engaged in financial intermediation.

MMF (S.123)

- 2.79 *Definition:* the MMF subsector (S.123) consists of all financial corporations and quasi-corporations, except those classified in the central bank and in the credit institutions subsectors, which are principally engaged in financial intermediation. Their business is to issue investment fund shares or units as close substitutes for deposits from institutional units, and, for their own account, to make investments primarily in money market fund shares/units, short-term debt securities, and/or deposits.
- 2.80 The following financial intermediaries are classified in subsector S.123: investment funds including investment trusts, unit trusts and other collective investment schemes whose shares or units are close substitutes for deposits.
- 2.81 Subsector S.123 does not include:
- (a) head offices which oversee and manage a group consisting predominantly of MMFs, but which are not MMFs themselves. They are classified in subsector S.126;
 - (b) non-profit institutions recognised as independent legal entities serving MMFs, but not engaged in financial intermediation. They are classified in subsector S.126.

Non-MMF investment funds (S.124)

- 2.82 *Definition:* the non-MMF investment funds subsector (S.124) consists of all collective investment schemes, except those classified in the MMF subsector, which are principally engaged in financial intermediation. Their business is to issue investment fund shares or units which are not close substitutes for deposits, and, on their own account, to make investments primarily in financial assets other than short-term financial assets and in non-financial assets (usually real estate).
- 2.83 Non-MMF investment funds cover investment trusts, unit trusts and other collective investment schemes whose investment fund shares or units are not seen as close substitutes for deposits.
- 2.84 The following financial intermediaries are classified in subsector S.124:
- (a) open-ended investment funds whose investment fund shares or units are, at the request of the holders, repurchased or redeemed directly or indirectly out of the undertaking's assets;
 - (b) closed-ended investment funds with a fixed share capital, where investors entering or leaving the fund must buy or sell existing shares;
 - (c) real estate investment funds;

- (d) investment funds investing in other funds ('funds of funds');
- (e) hedge funds covering a range of collective investment schemes, involving high minimum investments, light regulation, and a range of investment strategies.

2.85 Subsector S.124 does not include:

- (a) pension funds which are part of the pension funds subsector;
- (b) special purpose government funds, called sovereign wealth funds. A special purpose government fund is classified as captive financial institution if it is a financial corporation. The classification of a 'special purpose government fund' either as part of general government sector or as part of the financial corporation sector shall be determined according to the criteria concerning special purpose units of general government set out in paragraph 2.27;
- (c) head offices which oversee and manage a group consisting predominantly of non-MMF investment funds, but which are not investment funds themselves. They are classified in subsector S.126;
- (d) non-profit institutions recognised as independent legal entities serving non-MMF investment funds, but not engaged in financial intermediation. They are classified in subsector S.126.

Other financial intermediaries, except insurance corporations and pension funds (S.125)

- 2.86 *Definition:* the other financial intermediaries, except insurance corporations and pension funds subsector (S.125) consists of all financial corporations and quasi-corporations which are principally engaged in financial intermediation by incurring liabilities in forms other than currency, deposits, or investment fund shares, or in relation to insurance, pension and standardised guarantee schemes from institutional units.
- 2.87 Subsector S.125 includes financial intermediaries predominantly engaged in long-term financing. In most cases, this predominant maturity distinguishes that subsector from the OMFI subsectors (S.122 and S.123). Based on the non-existence of liabilities in the form of investment fund shares which are not seen as close substitutes for deposits or insurance, pension and standardised guarantee schemes, the borderline with the non-MMF investment funds (S.124), the insurance corporations (S.128), and the pension funds (S.129) subsectors can be determined.
- 2.88 The other financial intermediaries, except insurance corporations and pension funds subsector (S.125) is further subdivided into subsectors consisting of financial vehicle corporations engaged in securitisation transactions (FVC), security and derivative dealers, financial corporations engaged in lending, and specialised financial corporations. This is shown in Table 2.4.

Table 2.4 — Other financial intermediaries, except insurance corporations and pension funds subsector (S.125) and its subdivisions

<p><i>Other financial intermediaries, except insurance corporations and pension funds</i></p> <p>Financial vehicle corporations engaged in securitisation transactions (FVC);</p> <p>Security and derivative dealers;</p> <p>Financial corporations engaged in lending; and</p> <p>Specialised financial corporations</p>

- 2.89 Subsector S.125 does not include non-profit institutions recognised as independent legal entities serving other financial intermediaries, but not engaged in financial intermediation. They are classified in subsector S.126.

Financial vehicle corporations engaged in securitisation transactions (FVC)

- 2.90 *Definition:* financial vehicle corporations engaged in securitisation transactions (FVC) are undertakings carrying out securitisation transactions. FVC that satisfy the criteria of an institutional unit are classified in S.125, otherwise they are treated as an integral part of the parent.

Security and derivative dealers, financial corporations engaged in lending and specialised financial corporations

- 2.91 Security and derivative dealers (on own account) are financial intermediaries on own account.
- 2.92 Financial corporations engaged in lending include for example financial intermediaries engaged in:
- (a) financial leasing;
 - (b) hire purchase and the provision of personal or commercial finance; or
 - (c) factoring.
- 2.93 Specialised financial corporations are financial intermediaries, for example:
- (a) venture and development capital companies;
 - (b) export/import financing companies; or
 - (c) financial intermediaries which acquire deposits and/or close substitutes for deposits, or incur loans vis-à-vis monetary financial institutions only; these financial intermediaries cover also central counterparty clearing houses (CCPs) carrying out inter-MFI repurchase agreement transactions.

2.94 Head offices which oversee and manage a group of subsidiaries principally engaged in financial intermediation and/or in auxiliary financial activities are classified in subsector S.126.

Financial auxiliaries (S.126)

2.95 *Definition:* the financial auxiliaries subsector (S.126) consists of all financial corporations and quasi-corporations which are principally engaged in activities closely related to financial intermediation but which are not financial intermediaries themselves.

2.96 The following financial corporations and quasi-corporations are classified in subsector S.126:

- (a) insurance brokers, salvage and average administrators, insurance and pension consultants, etc.;
- (b) loan brokers, securities brokers, investment advisers, etc.;
- (c) flotation corporations that manage the issue of securities;
- (d) corporations whose principal function is to guarantee, by endorsement, bills and similar instruments;
- (e) corporations which arrange derivative and hedging instruments, such as swaps, options and futures (without issuing them);

- (f) corporations providing infrastructure for financial markets;
- (g) central supervisory authorities of financial intermediaries and financial markets when they are separate institutional units;
- (h) managers of pension funds, mutual funds, etc.;
- (i) corporations providing stock exchange and insurance exchange;
- (j) non-profit institutions recognised as independent legal entities serving financial corporations, but not engaged in financial intermediation (see point (d) of paragraph 2.46);
- (k) payment institutions (facilitating payments between buyer and seller).

2.97 Subsector S.126 also includes head offices whose subsidiaries are all or mostly financial corporations.

Captive financial institutions and money lenders (S.127)

2.98 *Definition:* the captive financial institutions and money lenders subsector (S.127) consists of all financial corporations and quasi-corporations which are neither engaged in financial intermediation nor in providing financial auxiliary services, and where most of either their assets or their liabilities are not transacted on open markets.

2.99 In particular, the following financial corporations and quasi-corporations are classified in subsector S.127:

- (a) units as legal entities such as trusts, estates, agencies accounts or 'brass plate' companies;
- (b) holding companies that hold controlling-levels of equity of a group of subsidiary corporations and whose principal activity is owning the group without providing any other service to the businesses in which the equity is held, that is, they do not administer or manage other units;
- (c) SPEs that qualify as institutional units and raise funds in open markets to be used by their parent corporation;
- (d) units which provide financial services exclusively with own funds, or funds provided by a sponsor, to a range of clients and incur the financial risk of the debtor defaulting. Examples are money lenders, corporations engaged in lending to students or for foreign trade from funds received from a sponsor such as a government unit or a non-profit institution, and pawnshops that predominantly engage in lending;
- (e) special purpose government funds, usually called sovereign wealth funds, if classified as financial corporations.

Insurance corporations (S.128)

- 2.100 *Definition:* the insurance corporations subsector (S.128) consists of all financial corporations and quasi-corporations which are principally engaged in financial intermediation as a consequence of the pooling of risks mainly in the form of direct insurance or reinsurance (see paragraph 2.59).
- 2.101 Insurance corporations provide services of:
- (a) life and non-life insurance to individual units or groups of units;
 - (b) reinsurance to other insurance corporations.
- 2.102 Services of non-life insurance corporations may be provided in the form of insurance against the following:
- (a) fire (e.g. commercial and private property);
 - (b) liability (casualty);
 - (c) motor (own damage and third party liability);
 - (d) marine, aviation and transport (including energy risks);
 - (e) accident and health; or

(f) financial insurance (provision of guarantees or surety bonds).

Financial insurance or credit insurance corporations, also called guarantee banks, provide guarantees or surety bonds to back securitisation and other credit products.

2.103 Insurance corporations are mainly incorporated or mutual entities. Incorporated entities are owned by shareholders and many are listed on stock exchanges. Mutuals are owned by their policyholders and return their profits to the 'with profits' or 'participating' policyholders through dividends or bonuses. 'Captive' insurers are normally owned by a non-financial corporation and mostly insure the risks of their shareholders.

Box 2.1 — Types of insurance

Type of insurance		Sector/subsector	
Direct insurance	<p>Life insurance</p> <p>Policyholder makes regular or one-off payments to an insurer in return for which the insurer guarantees to provide the policyholder with an agreed sum, or an annuity, at a given date or earlier.</p>	Insurance corporations	
	<p>Non-life insurance</p> <p>Insurance to cover risks like accidents, sickness, fire, credit, etc.</p>	Insurance corporations	
Reinsurance	Insurance bought by an insurer to protect himself against an unexpectedly large number of claims or exceptionally heavy claims.	Insurance corporations	
Social insurance	<p>Social security</p> <p>The participants are obliged by general government to insure against certain social risks.</p>	Social security pensions	Social security funds
		Other social security	
	<p>Employment related social insurance other than social security</p> <p>Employers can make it a condition of employment that employees insure against certain social risks.</p>	Employment related pensions	Sector of employer, insurance corporations and pension funds or non-profit institutions serving households
		Other employment related social insurance	

2.104 Subsector S.128 does not include:

- (a) institutional units which fulfil each of the two criteria listed in paragraph 2.117. They are classified in sub-sector S.1314;
- (b) head offices which oversee and manage a group consisting predominantly of insurance corporations, but which are not insurance corporations themselves. They are classified in sub-sector S.126;
- (c) non-profit institutions recognised as independent legal entities serving insurance corporations, but not engaged in financial intermediation. They are classified in subsector S.126.

Pension funds (S.129)

2.105 *Definition:* the pension funds subsector (S.129) consists of all financial corporations and quasi-corporations which are principally engaged in financial intermediation as the consequence of the pooling of social risks and needs of the insured persons (social insurance). Pension funds as social insurance schemes provide income in retirement, and often benefits for death and disability.

- 2.106 Subsector S.129 consists of only those social insurance pension funds that are institutional units separate from the units that create them. Such autonomous funds have autonomy of decision and keep a complete set of accounts. Non-autonomous pension funds are not institutional units and remain part of the institutional unit that sets them up.
- 2.107 Examples of participants in pension fund schemes include employees of a single enterprise or a group of enterprises, employees of a branch or industry, and persons having the same profession. The benefits included in the insurance contract can be:
- (a) paid after the death of the insured to the widow(er) and children;
 - (b) paid after retirement; or
 - (c) paid after the insured becomes disabled.
- 2.108 In some countries, all those types of risks can be insured by life insurance corporations as well as through pension funds. In other countries, it is required that some of those classes of risks are insured through life insurance corporations. In contrast to life insurance corporations, pension funds are restricted by law to specified groups of employees and self-employed.

- 2.109 Pension fund schemes may be organised by employers or by general government. They may also be organised by insurance corporations on behalf of employees; or separate institutional units may be established to hold and manage the assets to be used to meet the pension entitlements and to distribute the pensions.
- 2.110 Subsector S.129 does not include:
- (a) institutional units which fulfil each of the two criteria listed in paragraph 2.117. They are classified in subsector S.1314;
 - (b) head offices which oversee and manage a group consisting predominantly of pension funds, but which are not pension funds themselves. They are classified in subsector S.126;
 - (c) non-profit institutions recognised as independent legal entities serving pension funds, but not engaged in financial intermediation. They are classified in subsector S.126.

General government (S.13)

- 2.111 *Definition:* the general government sector (S.13) consists of institutional units which are non-market producers whose output is intended for individual and collective consumption, and are financed by compulsory payments made by units belonging to other sectors, and institutional units principally engaged in the redistribution of national income and wealth.

2.112 The institutional units included in sector S.13 are for example the following:

- (a) general government units which exist through a legal process to have judicial authority over other units in the economic territory, and administer and finance a group of activities, principally providing non-market goods and services, intended for the benefit of the community;
- (b) a corporation or quasi-corporation which is a government unit, if its output is mainly non-market and a government unit controls it;
- (c) non-profit institutions recognised as independent legal entities which are non-market producers and which are controlled by general government;
- (d) autonomous pension funds, where there is a legal obligation to contribute, and where general government manages the funds with respect to the settlement and approval of contributions and benefits.

2.113 The general government sector is divided into four subsectors:

- (a) central government (excluding social security funds) (S.1311);
- (b) state government (excluding social security funds) (S.1312);
- (c) local government (excluding social security funds) (S.1313);

(d) social security funds (S.1314).

Central government (excluding social security funds) (S.1311)

2.114 *Definition:* this subsector includes all administrative departments of the state and other central agencies whose competence extends normally over the whole economic territory, except for the administration of social security funds.

Included in subsector S.1311 are those non-profit institutions which are controlled by central government and whose competence extends over the whole economic territory.

Market regulatory organisations which are either exclusively or principally distributors of subsidies are classified in S.1311. Those organisations which are exclusively or principally engaged in buying, holding and selling agricultural or food products are classified in S.11.

State government (excluding social security funds) (S.1312)

2.115 *Definition:* this subsector consists of those types of public administration which are separate institutional units exercising some of the functions of government, except for the administration of social security funds, at a level below that of central government and above that of the governmental institutional units existing at local level.

Included in subsector S.1312 are those non-profit institutions which are controlled by state governments and whose competence is restricted to the economic territories of the states.

Local government (excluding social security funds) (S.1313)

2.116 *Definition:* this subsector includes those types of public administration whose competence extends to only a local part of the economic territory, apart from local agencies of social security funds.

Included in subsector S.1313 are those non-profit institutions which are controlled by local governments and whose competence is restricted to the economic territories of the local governments.

Social security funds (S.1314)

2.117 *Definition:* the social security funds subsector includes central, state and local institutional units whose principal activity is to provide social benefits and which fulfil each of the following two criteria:

- (a) by law or by regulation certain groups of the population are obliged to participate in the scheme or to pay contributions; and
- (b) general government is responsible for the management of the institution in respect of the settlement or approval of the contributions and benefits independently from its role as supervisory body or employer.

There is usually no direct link between the amount of the contribution paid by an individual and the risk to which that individual is exposed.

Households (S.14)

2.118 *Definition:* the households sector (S.14) consists of individuals or groups of individuals as consumers and as entrepreneurs producing market goods and non-financial and financial services (market producers) provided that the production of goods and services is not by separate entities treated as quasi-corporations. It also includes individuals or groups of individuals as producers of goods and non-financial services for exclusively own final use.

Households as consumers may be defined as small groups of persons who share the same living accommodation, who pool their income and wealth and who consume certain types of goods and services collectively, mainly housing and food.

The principal resources of households are the following:

- (a) the compensation of employees;
- (b) property income;
- (c) transfers from other sectors;
- (d) receipts from the disposal of market products; and
- (e) imputed receipts from the output of products for own final consumption.

2.119 The households sector includes:

- (a) individuals or groups of individuals whose principal function is consumption;
- (b) persons living permanently in institutions who have little or no autonomy of action or decision in economic matters (e.g. members of religious orders living in monasteries, long-term patients in hospitals, prisoners serving long sentences, old persons living permanently in retirement homes). Such people are treated as a single institutional unit: a single household;
- (c) individuals or groups of individuals whose principal function is consumption and that produce goods and non-financial services for exclusively own final use; only two categories of services produced for own final consumption are included within the system: services of owner-occupied dwellings and domestic services produced by paid employees;
- (d) sole proprietorships and partnerships without legal status, other than those treated as quasi-corporations, and which are market producers; and
- (e) non-profit institutions serving households, which do not have independent legal status, or those which do but which are of only minor importance.

2.120 In the ESA 2010, the households sector is subdivided into the following subsectors:

- (a) employers (S.141) and own-account workers (S.142);

- (b) employees (S.143);
- (c) recipients of property income (S.1441);
- (d) recipients of pensions (S.1442);
- (e) recipients of other transfers (S.1443).

2.121 Households are allocated to subsectors according to the largest income category (employers' income, compensation of employees, etc.) of the household as a whole. When more than one income of a given category is received within the same household, the classification is based on the total household income within each category.

Employers and own-account workers (S.141 and S.142)

2.122 *Definition:* the employers and own-account workers subsector consists of the group of households for which the (mixed) incomes (B.3) accruing to the owners of household unincorporated enterprises from their activity as producers of market goods and services with or without paid employees are the largest source of income for the household as a whole, even if it does not account for more than half of total household income.

Employees (S.143)

2.123 *Definition:* the employees subsector consists of the group of households for which the income accruing from compensation of employees (D.1) is the largest source of income for the household as a whole.

Recipients of property income (S.1441)

2.124 *Definition:* the recipients of property income subsector consists of the group of households for which property income (D.4) is the largest source of income for the household as a whole.

Recipients of pensions (S.1442)

2.125 *Definition:* the recipients of pensions subsector consists of the group of households for which the income accruing from pensions is the largest source of income for the household as a whole.

Pension households are households whose largest source of income consists of retirement or other pensions, including pensions from previous employers.

Recipients of other transfers (S.1443)

2.126 *Definition:* the recipients of other transfers subsector consists of the group of households for which the income accruing from other current transfers is the largest source of income for the household as a whole.

Other current transfers are all current transfers other than property income, pensions and income of persons living permanently in institutions.

2.127 If information on the relative contributions of the sources of income of the household as a whole is not available for sectoring purposes, the income of the reference person is used for classifying purposes. The reference person of a household is the person with the largest income. If the latter information is not available, the income of the person who states that he/she is the reference person is used for subsectoring households.

2.128 Other criteria for subsectoring households can be used, e.g. breakdown of households as entrepreneurs by activity: agricultural households and non-agricultural households.

Non-profit institutions serving households (S.15)

- 2.129 *Definition:* the non-profit institutions serving households (NPISHs) sector (S.15) consists of non-profit institutions which are separate legal entities, which serve households and which are private non-market producers. Their principal resources are voluntary contributions in cash or in kind from households in their capacity as consumers, from payments made by general government and from property income.
- 2.130 Where such institutions are not very important, they are not included in the NPISH sector, but in the households sector (S.14), as their transactions are indistinguishable from units in that sector. Non-market NPISHs controlled by general government are classified in the general government sector (S.13).

The NPISHs sector includes the following main kinds of NPISHs that provide non-market goods and services to households:

- (a) trade unions, professional or learned societies, consumers' associations, political parties, churches or religious societies (including those financed but not controlled by governments), and social, cultural, recreational and sports clubs; and

- (b) charities, relief and aid organisations financed by voluntary transfers in cash or in kind from other institutional units.

Sector S.15 includes charities, relief or aid agencies serving non-resident units and excludes entities where membership gives a right to a predetermined set of goods and services.

Rest of the world (S.2)

2.131 *Definition:* the rest of the world sector (S.2) is a grouping of units without any characteristic functions and resources; it consists of non-resident units insofar as they are engaged in transactions with resident institutional units, or have other economic links with resident units. Its accounts provide an overall view of the economic relationships linking the national economy with the rest of the world. The institutions of the EU and international organisations are included.

- 2.132 The rest of the world is not a sector for which complete sets of accounts have to be kept, but it is convenient to treat the rest of the world as a sector. Sectors are obtained by disaggregating the total economy to obtain more homogeneous groups of resident institutional units, which are similar in respect to their economic behaviour, objectives and functions. This is not the case for the rest of the world sector: for this sector, there are recorded the transactions and other flows of non-financial and financial corporations, non-profit institutions, households and general government with non-resident institutional units and other economic relationships between residents and non-residents, e.g. claims by residents on non-residents.
- 2.133 The accounts for the rest of the world include only transactions carried out between resident institutional units and non-resident units, subject to the following exceptions:
- (a) the services of transport (up to the border of the exporting country) provided by resident units in respect of imported goods are shown in the rest of the world accounts with FOB imports, even though they are produced by resident units;
 - (b) transactions in foreign assets between residents belonging to different sectors in the domestic economy are shown in the detailed financial accounts for the rest of the world. These transactions do not affect the country's financial position vis-à-vis the rest of the world; they affect the financial relationships of individual sectors with the rest of the world;

- (c) transactions in the country's liabilities between non-residents belonging to different geographical zones are shown in the geographical breakdown of the rest of the world accounts. Although these transactions do not affect the country's overall liability to the rest of the world, they affect its liabilities to different parts of the world.

2.134 The rest of the world sector (S.2) is subdivided into:

- (a) Member States and institutions and bodies of the European Union (S.21):
 - (1) Member States of the European Union (S.211);
 - (2) Institutions and bodies of the European Union (S.212);
- (b) non-member countries and international organisations non-resident of EU (S.22).

Sector classification of producer units for main standard legal forms of ownership

2.135 The following overview and paragraphs 2.31 to 2.44 summarise the principles underlying the classification of producer units into sectors, using the standard terminology for describing the main types of institutions.

2.136 Private and public corporations which are market producers are classified as follows:

- (a) those principally engaged in the production of goods and non-financial services: in sector S.11 (non-financial corporations);

(b) those principally engaged in financial intermediation and auxiliary financial activities: in sector S.12 (financial corporations).

2.137 Cooperatives and partnerships which are recognised as independent legal entities and are market producers are classified as follows:

(a) those principally engaged in the production of goods and non-financial services: in sector S.11 (non-financial corporations);

(b) those principally engaged in financial intermediation and auxiliary financial activities: in sector S.12 (financial corporations).

2.138 Public producers which by virtue of special legislation are recognised as independent legal entities and which are market producers are classified as follows:

(a) those principally engaged in the production of goods and non-financial services: in sector S.11 (non-financial corporations);

(b) those principally engaged in financial intermediation and auxiliary financial activities: in sector S.12 (financial corporations).

2.139 Public producers which are not recognised as independent legal entities and are market producers are classified as follows:

- (a) If they are quasi-corporations:
 - (1) those principally engaged in the production of goods and non-financial services: in sector S.11 (non-financial corporations);
 - (2) those principally engaged in financial intermediation and financial auxiliary activities: in sector S.12 (financial corporations).
- (b) If they are not quasi-corporations: in sector S.13 (general government), as they remain an integral part of the units which control them.

2.140 Non-profit institutions (associations and foundations) recognised as independent legal entities are classified as follows:

- (a) those which are market producers and principally engaged in the production of goods and non-financial services: in sector S.11 (non-financial corporations);
- (b) those principally engaged in financial intermediation and auxiliary financial activities: in sector S.12 (financial corporations);

- (c) those which are non-market producers:
 - (1) in sector S.13 (general government), if they are public producers controlled by general government;
 - (2) in sector S.15 (non-profit institutions serving households), if they are private producers.

2.141 Sole proprietorships and partnerships which are not recognised as independent legal entities and are market producers are classified as follows:

- (a) If they are quasi-corporations:
 - (1) those principally engaged in the production of goods and non-financial services: in sector S.11 (non-financial corporations);
 - (2) those principally engaged in financial intermediation and financial auxiliary activities: in sector S.12 (financial corporations).
- (b) If they are not quasi-corporations, they are classified in sector S.14 (households).

2.142 Head offices are classified as follows:

- (a) in sector S.11 (non-financial corporations), if the preponderant type of activity of the group of corporations which are market producers as a whole is the production of goods and non-financial services (see point (e) of paragraph 2.46);

- (b) in sector S.12 (financial corporations), if the preponderant type of activity of the group of corporations as a whole is financial intermediation (see point (e) of paragraph 2.65).

Holding companies which are holders of assets of a group of subsidiary corporations are always treated as financial corporations. Holding companies hold the assets of a group of companies, but do not undertake any management activities with respect to the group.

2.143 Table 2.5 shows in schematic form the various cases enumerated above.

Table 2.5 — Sector classification of producer units for main standard legal forms of ownership

Type of producer Standard legal description		Market producers (goods and non-financial services)	Market producers (financial intermediation)	Non-market producers	
				Public producers	Private producers
Private and public corporations		S.11 non-financial corporations	S.12 financial corporations		
Cooperatives and partnerships recognised as independent legal entities		S.11 non-financial corporations	S.12 financial corporations		
Public producers which by virtue of special legislation are recognised as independent legal entities		S.11 non-financial corporations	S.12 financial corporations		
Public producers not recognised as independent legal entities	Those with the characteristics of quasi-corporations	S.11 non-financial corporations	S.12 financial corporations		
	The rest			S.13 general government	

Type of producer Standard legal description		Market producers (goods and non-financial services)	Market producers (financial intermediation)	Non-market producers	
				Public producers	Private producers
Non-profit institutions recognised as independent legal entities		S.11 non-financial corporations	S.12 financial corporations	S.13 general government	S.15 non-profit institutions serving households
Partnerships not recognised as independent legal entities Sole proprietorships	Those with the characteristics of quasi-corporations	S.11 non-financial corporations	S.12 financial corporations		
	The rest	S.14 households	S.14 households		
Head offices whose preponderant type of activity of the group of corporations controlled by them is the production of:	goods and non-financial services	S.11 non-financial corporations			
	financial services		S.12 financial corporations		

LOCAL KIND-OF-ACTIVITY UNITS AND INDUSTRIES

2.144 Most institutional units producing goods and services are engaged in a combination of activities at the same time. They may be engaged in a principal activity, some secondary activities and some ancillary activities.

2.145 An activity occurs when resources such as equipment, labour, manufacturing techniques, information networks or products are combined, leading to the creation of specific goods or services. An activity is characterised by an input of products, a production process and an output of products.

Activities can be determined by reference to a specific level of NACE Rev. 2.

2.146 If a unit carries out more than one activity, all the activities which are not ancillary activities (see Chapter 3, paragraph 3.12) are ranked according to the gross value added. On the basis of the preponderant gross value added generated, a distinction can then be made between principal activity and secondary activities.

2.147 In order to analyse flows occurring in the process of production and in the use of goods and services, it is necessary to choose units which emphasise relationships of a technico-economic kind. This requirement means that institutional units must be partitioned into smaller and more homogeneous units with regard to the kind of production. Local kind-of-activity units are intended to meet this requirement as an operational approach.

The local kind-of-activity unit

2.148 *Definition:* the local kind-of-activity unit (local KAU) is the part of a kind-of-activity unit (KAU) which corresponds to a local unit. The local KAU is called establishment in the 2008 SNA and ISIC Rev. 4. A KAU groups all the parts of an institutional unit in its capacity as producer contributing to the performance of an activity at class level (four digits) of the NACE Rev. 2 and corresponds to one or more operational subdivisions of the institutional unit. The institutional unit's information system must be capable of indicating or calculating for each local KAU at least the value of production, intermediate consumption, compensation of employees, the operating surplus and employment and gross fixed capital formation.

The local unit is an institutional unit, or part of an institutional unit, producing goods or services situated in a geographically identified place.

A local KAU may correspond to an institutional unit as producer; on the other hand, it can never belong to two different institutional units.

2.149 If an institutional unit producing goods or services contains a principal activity and also one or several secondary activities, it is subdivided into the same number of KAUs, and the secondary activities are classified under different headings from the principal activity. The ancillary activities are not separated from the principal or secondary activities. But KAUs falling within a particular heading of the classification system can produce products outside the homogeneous group on account of secondary activities connected with them which cannot be separately identified from available accounting documents. Thus a KAU may carry out one or more secondary activities.

Industries

2.150 *Definition:* an industry consists of a group of local KAUs engaged in the same, or similar, kind-of-activity. At the most detailed level of classification, an industry consists of all the local KAUs falling within a single class (four digits) of NACE Rev. 2 and which are therefore engaged in the same activity as defined in the NACE Rev. 2.

Industries comprise both local KAUs producing market goods and services and local KAUs producing non-market goods and services. An industry by definition consists of a group of local KAUs engaged in the same type of productive activity, irrespective of whether or not the institutional units to which they belong produce market or non-market output.

2.151 Industries are classified in three categories:

- (a) industries producing market goods and services (market industries) and goods and services for own final use. Services for own final use are housing services produced by owner-occupiers, and domestic services produced by employing paid staff;
- (b) industries producing non-market goods and services of general government: non-market industries of general government;
- (c) industries producing non-market goods and services of non-profit institutions serving households: non-market industries of non-profit institutions serving households.

Classification of industries

2.152 The classification used for grouping local KAUs into industries is the NACE Rev. 2.

UNITS OF HOMOGENEOUS PRODUCTION AND HOMOGENEOUS BRANCHES

2.153 For analysis of the production process, the unit best suited to this analysis is the unit of homogeneous production. This unit has a unique activity defined by its inputs, process of production, and outputs.

The unit of homogeneous production

2.154 *Definition:* a unit of homogeneous production carries out a unique activity which is identified by its inputs, process of production, and its outputs. The products which constitute the inputs and outputs are themselves distinguished by their physical characteristics, the extent to which they are processed and the technique of production used. They can be identified by a classification of products (classification of products by activity — CPA). The CPA is a product classification the elements of which are structured according to the industrial origin criterion, industrial origin being defined by NACE Rev. 2.

The homogeneous branch

2.155 *Definition:* the homogeneous branch consists of a grouping of units of homogeneous production. The set of activities covered by a homogeneous branch is identified by reference to a product classification. The homogeneous branch produces those goods or services specified in the classification and only those products.

2.156 Homogeneous branches are units designed for economic analysis. Units of homogeneous production cannot usually be observed directly; data collected from the units used in statistical enquiries have to be re-arranged to form homogeneous branches.
