

15567/17

(OR. en)

PRESSE 70
PR CO 70

OUTCOME OF THE COUNCIL MEETING

3584th Council meeting

Justice and Home Affairs

Brussels, 7 and 8 December 2017

Presidents **Andres Anvelt**
Minister for Home Affairs
Urmas Reinsalu
Minister for Justice of Estonia

P R E S S

CONTENTS¹**ITEMS DEBATED**

HOME AFFAIRS	5
eu-LISA regulation	5
Interoperability.....	5
Counter-terrorism.....	6
Cooperation between CSDP missions / operations and EU JHA agencies	6
PNR directive.....	6
Common European asylum system reform.....	7
Other business	7
– Third meeting of the Central Mediterranean Contact Group.....	7
– Work programme of the incoming Presidency	8
– Current legislative proposals	8
Schengen area	8
JUSTICE AND HOME AFFAIRS	9
Data retention.....	9
Encryption.....	9
Other business	10
– EU internet forum.....	10
– Mid-term review of the JHA strategic guidelines.....	10

¹ • Where declarations, conclusions or resolutions have been formally adopted by the Council, this is indicated in the heading for the item concerned and the text is placed between quotation marks.
 • Documents for which references are given in the text are available on the Council's internet site (<http://www.consilium.europa.eu>).
 • Acts adopted with statements for the Council minutes which may be released to the public are indicated by an asterisk; these statements are available on the Council's internet site or may be obtained from the Press Office.

JUSTICE	11
European criminal records information system (ECRIS)	11
Freezing and confiscation regulation	11
Revision of Brussels IIa: recognition and enforcement of decisions in matrimonial matters and parental responsibility	11
Insolvency directive	12
EU accession to the European convention on human rights	12
Other business	12
– Current legislative proposals	12
– Work programme of the incoming Presidency	13
e-justice	13

OTHER ITEMS APPROVED*JUSTICE AND HOME AFFAIRS*

– FRA multiannual framework 2018-2022.....	14
– SISNET budget.....	14
– e-visa: online visa application and digital visa sticker	14
– Civil Protection: Presidency report.....	14
– Illegal tobacco trade	15
– COSI - report to parliaments	15
– Roadmap on information exchange and interoperability.....	15
– ATLAS network	15
– CBRN risks, explosive precursors, protection of public spaces	15
– EU-Ukraine: cooperation on internal security	16
– Schengen evaluation.....	16
– EU-Canada PNR data.....	16
– Interconnection of registers of wills	16
– SIRENE bureaux	17
– Cyber crime: Presidency report	17

GENERAL AFFAIRS

– EU-China Ocean Partnership – opening of negotiations.....	17
---	----

FOREIGN AFFAIRS

– EU monitoring mission in Georgia.....	17
– EUCAP Sahel Mali mission: budget	18
– Libya restrictive measures and UN resolution transposition	18

TRANSPORT

– Civil aviation safety – cooperation with the United States.....	18
---	----

ITEMS DEBATED

HOME AFFAIRS

eu-LISA regulation

The Council agreed a general approach on a draft regulation on the European agency for the operational management of large-scale IT systems in the area of freedom, security and justice (eu-LISA). On the basis of this mandate, the Presidency will be able to start negotiations with the European Parliament once the latter has established its position.

This regulation will further develop the agency's ability to contribute to border management, law-enforcement cooperation and migration management in the EU. The agency will also have a vital role in implementing new IT architecture in the area of justice and home affairs.

[eu-LISA: Council agrees general approach \(press release\)](#)

Interoperability

The Council took note of the Presidency progress report on the ongoing work of the Council forum on interoperability. This work feeds into the European Commission preparatory work for an upcoming legislative proposal, expected before the end of the year. Among its tasks, the forum updated the roadmap on information exchange and discussed the outcome of the Commission's feasibility studies on various aspects of interoperability.

The Commission updated ministers on the preparation of the upcoming legislative proposal, which is expected to allow for quicker, more streamlined access to information for the authorities entitled to access it, allow authorities to get a more correct and complete picture and improve the use of biometric data to facilitate detection of multiple identities.

[Presidency animation: interoperability of EU IT-systems](#)

Counter-terrorism

Ministers exchanged views on **radicalisation** on the basis of the interim report of the Commission's high-level group on radicalisation. This report contains preliminary findings and recommendations for a range of priority areas, including:

- radicalisation in prison and probation settings
- online propaganda
- involving all relevant actors at local level, including civil society
- information and knowledge sharing at all levels
- the role of ideology in the radicalisation process
- addressing the risk of radicalisation of individuals belonging to groups requiring particular attention

Ministers discussed, in the presence of the Counter Terrorism Group (CTG), possible opportunities for further **cooperation between competent authorities** dealing with counter-terrorism.

Cooperation between CSDP missions / operations and EU JHA agencies

Ministers were informed of ongoing work on cooperation between CSDP missions and operations and EU justice and home affairs agencies. This includes the possibility of creating a pilot project for a crime information cell in a CSDP operation, for which both the Commission and the EEAS pledged their support in principle. The Council invited the relevant actors to develop this pilot project and to report to the Council at the end of the first quarter of 2018.

PNR directive

Ministers were updated on the state of play regarding the implementation of the passenger name record (PNR) directive. The PNR directive was adopted in 2016 and has an implementation deadline of 28 May 2018.

[Passenger name record data \(background information\)](#)

Common European asylum system reform

Ministers took stock of work so far on the **reform of the common European asylum system (CEAS)**, on the basis of a progress report presented by the Presidency.

As regards the **EU asylum agency regulation**, the Permanent Representatives Committee (Coreper) took note on 6 December 2017 of the agreement reached with the European Parliament, excluding the parts referring to other proposals in the reform package, which will be discussed at a later stage.

Discussions with the European Parliament on the **Eurodac regulation** and the **qualification regulation** are ongoing.

Coreper also recently agreed on the Council negotiating positions on the **reception conditions directive** and the **resettlement framework regulation**. Discussions with the European Parliament will start next week.

On the **asylum procedure regulation**, a second examination on the basis of a Presidency compromise proposal was finalised at the beginning of December. The examination will continue under the incoming Presidency.

[Progress report - reform of the common European asylum system and resettlement](#)

Other business

– Third meeting of the Central Mediterranean Contact Group

Ministers were briefed by Switzerland on the results of the third meeting of the Central Mediterranean Contact Group, held in Bern on 13 November 2017.

[Declaration of intent, Third meeting of the Central Mediterranean Contact Group, 13 November 2017](#)

– *Work programme of the incoming Presidency*

The Bulgarian Minister of the Interior, Valentin Radev, informed the Council of the priorities of the incoming Bulgarian Presidency in the area of home affairs. The Presidency will build on the work of previous presidencies on three main priorities: migration management, control of EU external borders and internal security.

The Bulgarian Presidency will apply a holistic approach towards migration management, taking into consideration internal and external aspects. This includes the root causes of migration and measures to reduce incentives for illegal migration, return policy and reform of the common European asylum system (CEAS).

On the effective control of EU external borders, the Presidency will consolidate progress made towards a return to the proper functioning of the Schengen area. It will focus on implementation of the decisions that have already been taken, including new systems like Entry/Exit. The Presidency will work to reach political agreement on the proposed amendments to the Schengen Borders Code.

The Presidency will also aim to conclude ongoing negotiations with the European Parliament on the Schengen Information System (SIS). Extending the mandate of eu-LISA will also be a high priority. The Presidency will work to reach an agreement within the Council on the expected proposal on interoperability.

Further strengthening internal security will remain high on the agenda. Efforts will be focused on the implementation of the renewed Internal Security Strategy (ISS), striving for tangible results in the three main pillars: the fight against organised crime, countering terrorism and tackling cybercrime.

– *Current legislative proposals*

The Presidency updated the Council on the state of play on a number of legislative proposals.

Schengen area

Ministers informally discussed strengthening the Schengen area. They took note of the work already done and highlighted the need to continue work on the various initiatives being taken to improve control of the external border and preserve free movement.

JUSTICE AND HOME AFFAIRS

Data retention

Ministers discussed data retention and provided guidance for future work at expert level. They focused on three aspects: ensuring consistency with the draft e-privacy regulation, restricting the scope of the data retention framework, and setting out strong safeguards for access to retained data.

Encryption

Justice and home affairs ministers held a joint discussion on encryption on the basis of the measures presented by the European Commission in October. They welcomed the technical measures presented and urged the Commission to continue examining the issue.

These technical measures include:

- supporting Europol in further developing its decryption capability in support of law enforcement and judicial authorities at national level, by establishing a network of points of expertise
- developing a toolbox of alternative investigation techniques to make it easier to obtain information encrypted by criminals
- collaborating with internet service providers so that they can help provide solutions while keeping strong encryption
- providing training for law enforcement and judicial authorities

The Commission was invited to report on progress on implementation of the proposed technical measures in March 2018.

Ministers also discussed the need to define a legal framework for cross-border access to electronic evidence and looked forward to the presentation of the legislative proposal on e-evidence, expected in January.

Other business

– *EU internet forum*

Ministers were briefed on the outcome of the EU internet forum ministerial meeting, which took place on 6 December 2017.

– *Mid-term review of the JHA strategic guidelines*

Ministers were briefed by the Presidency on the mid-term review of the JHA strategic guidelines, which were defined by the European Council in June 2014.

JUSTICE

European criminal records information system (ECRIS)

The Council reached its position (general approach) on two legislative proposals for the use of ECRIS regarding third country nationals and stateless persons (TCN). On the basis of this mandate, the Presidency will be able to start negotiations with the European Parliament.

The main objective of this draft legislation is to establish an efficient mechanism to allow access to criminal records information on third country nationals and stateless persons convicted in the EU.

[European criminal records information system \(ECRIS\): Council agrees its position](#)

Freezing and confiscation regulation

The Council agreed a general approach on the draft regulation on the mutual recognition of freezing and confiscation orders. On the basis of this mandate, the Presidency will be able to start negotiations with the European Parliament.

The draft legislation aims to make the EU more secure. Effective freezing and confiscation of assets obtained through criminal activity is an important measure to combat the financing of crime, including terrorism.

[Freezing and confiscation: Council agrees general approach on the mutual recognition of freezing and confiscation orders](#)

Revision of Brussels IIa: recognition and enforcement of decisions in matrimonial matters and parental responsibility

Ministers held a debate on the revision of the so-called Brussels IIa regulation (regulation on jurisdiction, the recognition and enforcement of decisions in matrimonial matters and the matters of parental responsibility, and on international child abduction). They supported the abolition of exequatur for all remaining decisions in matters of parental responsibility and noted the importance of safeguards in this area. Work will continue at technical level to identify how best to complete abolition, bearing in mind the best interests of the child.

[Note from the Presidency - policy debate](#)

Insolvency directive

The Council held a debate on the directive on preventive restructuring frameworks, second chance and measures to increase the efficiency of restructuring, insolvency and discharge procedures.

Ministers focused on the following topics:

- the viability of the debtor: extending member states' flexibility by including the option of a viability test under national law, as long as it is intended to exclude debtors with no prospect of viability and can be carried out without detriment to the debtor's assets
- cross-class cram-down: where there is more than one class of affected parties participating in the adoption of the restructuring plan and the required majority is not reached in one or more classes, the restructuring plan may still be confirmed by a judicial or administrative authority
- a second chance for honest entrepreneurs: including a harmonised discharge period of up to three years, subject to limitations in cases where such discharge or such a short period is not deemed to be appropriate

There was a degree of common ground on some aspects, but further work at technical level is needed to address the concerns expressed, in particular on cross-class cram-down and the discharge period.

[Note from the Presidency - policy debate](#)

EU accession to the European convention on human rights

Ministers were briefed by the Commission on the next steps regarding the EU's accession to the European convention on human rights (ECHR) . They pointed out the legal and political importance of this process.

Other business

- *Current legislative proposals*

The Presidency updated the Council on the state of play on a number of legislative proposals.

– *Work programme of the incoming Presidency*

The Bulgarian Minister for Justice, Tsetska Tsacheva, informed the Council of the priorities of the incoming Bulgarian Presidency in the area of justice.

In the field of criminal law, the Presidency will focus on reaching an agreement with the European Parliament on the revised Eurojust regulation and on the draft directive on countering money laundering by criminal law. The Presidency hopes to start trilogues on the draft legislation extending the centralised European criminal records information system (ECRIS). Substantial progress should be reached in the negotiations on the draft regulation on the mutual recognition of freezing and confiscation orders.

The Presidency also aims to start and take forward discussions on the expected legislative initiative in the field of e-evidence. It will work towards achieving a general approach on the draft directive on fighting fraud and counterfeiting of non-cash means of payment.

In the field of civil law, it aims to complete negotiations in the Council on the recast proposal for the Brussels IIa regulation. The Presidency will continue to consolidate progress on the directive on preventive restructuring and second chance. It will also work actively to advance the negotiations on the proposals included in the contract law package.

The Presidency will hold intensive discussions on the preparation of the new EU e-Justice Strategy taking into account the best interests of citizens and businesses.

e-Justice

Over lunch, ministers discussed the future of e-justice. They focused on their priorities for the period of the upcoming strategy and action plan.

OTHER ITEMS APPROVED

JUSTICE AND HOME AFFAIRS

FRA multiannual framework 2018-2022

The Council adopted a decision establishing a multiannual framework for the EU agency for fundamental rights for 2018-2022. This framework determines the thematic areas of the agency's activity. ([14423/16](#))

SISNET budget

Austria, Belgium, Denmark, Finland, France, Germany, Greece, Italy, Luxembourg, the Netherlands, Portugal, Spain and Sweden, as well as Iceland and Norway, meeting within the Council, gave a discharge to the Secretary-General in respect of SISNET budget implementation for the years 2015 and 2016, in accordance with Council Decision [2000/265/EC](#) on the establishment of a financial regulation governing the budgetary aspects of the management by the Deputy Secretary-General of the Council of contracts concluded in his name, on behalf of certain member states, relating to the installation and the functioning of the communication infrastructure for the Schengen environment, 'SISNET'.

e-visa: online visa application and digital visa sticker

The Council took note of a report on the discussions on e-visas held in the [Visa Working Party](#), including on digital visas and on online visa applications, and suggestions for in-depth assessments. ([14616/17](#))

Civil Protection: Presidency report

The Council took note of a report from the Estonian Presidency on the main achievements at EU level in the field of civil protection. ([14529/17](#))

Illegal tobacco trade

The Council adopted conclusions on stepping up the fight against illegally traded tobacco products in the EU. ([11761/3/17](#) + [REV 3 COR 1](#))

COSI - report to parliaments

The Council forwarded the report to the European Parliament and national parliaments on the proceedings of the [Standing Committee on Operational Cooperation on Internal Security \(COSI\)](#) for the period January 2016-June 2017. ([14108/1/17](#))

Roadmap on information exchange and interoperability

The Council endorsed the updating of the roadmap to enhance information exchange and information management including interoperability solutions in the justice and home affairs area. ([14750/17](#)) This follows the adoption of Council conclusions on interoperability in June 2017, where the Council invited the Presidency to update the roadmap.

The roadmap was initially endorsed by the Council in June 2016.

ATLAS network

The Council adopted conclusions on the strengthening of the ATLAS network, an association of special police units of EU member states.

CBRN risks, explosive precursors, protection of public spaces

The Council adopted conclusions on strengthening the EU response to chemical, biological, radiological and nuclear (CBRN) related risks, reducing access to explosive precursors and protecting public spaces.

These conclusions follow the presentation of the Commission's anti-terrorism package, which included an action plan to support the protection of public spaces, an action plan to enhance preparedness against CBRN security risks and a recommendation on immediate steps to prevent misuse of explosive precursors.

EU-Ukraine: cooperation on internal security

The Council adopted conclusions on strengthening EU-Ukraine cooperation on internal security

Schengen evaluation

The Council adopted an implementing decision setting out a recommendation on addressing the deficiencies identified in the 2017 evaluation of Denmark on the application of the Schengen acquis in the field of the common visa policy.

The Council adopted an implementing decision setting out a recommendation on addressing the deficiencies identified in the 2017 evaluation of Denmark on the application of the Schengen acquis in the field of the Schengen Information System.

The Council adopted an implementing decision setting out a recommendation on addressing the deficiencies identified in the 2017 evaluation of Iceland on the application of the Schengen acquis in the field of the Schengen Information System.

EU-Canada PNR data

The Council adopted a decision authorising the opening of negotiations for an agreement between the EU and Canada for the transfer and use of passenger name record (PNR) data. ([13672/1/17 REV 1](#) + [ADD 1](#))

This decision follows the opinion of the Court of Justice of the EU of 26 July 2017. In it the Court stated that the agreement between Canada and the EU may not be concluded in its current form.

Interconnection of registers of wills

The Council and the representatives of the member states meeting within the Council adopted conclusions on interconnection of electronic registers of wills.

SIRENE bureaux

The Council adopted conclusions on the development of the SIRENE bureaux in the framework of the Schengen Information System (SIS). ([15222/17](#))

Cyber crime: Presidency report

The Council endorsed a Presidency report on the EU law enforcement response in the EU's fight against cybercrime.

GENERAL AFFAIRS

EU-China Ocean Partnership – opening of negotiations

The Council authorised the Commission to open negotiations on the EU-China Ocean Partnership.

The intended EU-China Ocean Partnership aims to set up a framework for cooperation between the EU and China to ensure effective ocean governance for the conservation and sustainable use of the oceans, seas and marine resources. It is a non-binding instrument, which does not create rights or obligations under international law.

FOREIGN AFFAIRS

EU monitoring mission in Georgia

The Council adopted a budget of €19.97 million for the EU monitoring mission in Georgia (EUMM Georgia) for the period from 15 December 2017 to 14 December 2018.

The objective of EUMM Georgia is to contribute to long-term stability throughout Georgia and the surrounding region.

[EUMM Georgia](#)

[EU-Georgia relations](#)

EUCAP Sahel Mali mission: budget

The Council adopted a budget of €28.45 million for the EUCAP Sahel Mali mission for the period from 15 January 2018 until 14 January 2019

The EUCAP Sahel Mali mission supports the Malian state in ensuring constitutional and democratic order, establishing the conditions for lasting peace and maintaining its authority throughout the entire territory. EUCAP Sahel Mali comprises a team of advisers and trainers based in Bamako who are working with the internal security forces and at ministerial level to improve the human resources system, reorganise training policies and give training courses to officers in the sector who show high potential (the 'officers of the future'). Its current mandate runs until 14 January 2019. The headquarters of the mission are located in Bamako, Mali.

[EUCAP Sahel Mali website](#)

Libya restrictive measures and UN resolution transposition

On 27 November 2017, following United Nations Security Council Resolution 1970 (2011), the United Nations Security Council Committee adopted an amendment to the listing of a vessel subject to restrictive measures.

The Council adopted a decision transposing this amendment into EU law concerning the flag state of the listed vessel.

[Council conclusions on Libya, 17 July 2017](#)

[EU-Libya relations](#)

TRANSPORT

Civil aviation safety – cooperation with the United States

The Council adopted Amendment 1 to Memorandum of Cooperation NAT-I-9406 between the United States of America and the EU, and a decision on the signing, on behalf of the EU, and provisional application of this Amendment, in order to allow them it to be signed on 13 December 2017.