

COMMISSION OF THE EUROPEAN COMMUNITIES

Brussels, 3.7.2007 SEC(2007) 896

COMMISSION STAFF WORKING DOCUMENT

Annex to the

COMMUNICATION FROM THE COMMISSION TO THE COUNCIL AND THE **EUROPEAN PARLIAMENT**

Report on the implementation of The Hague programme for 2006

(Institutional Scoreboard – Table 1)

{COM(2007) 373 final} {SEC(2007) 897}

COMMUNICATION

General overview of instruments and deadlines provided for in the Hague Programme and Action Plan in the fields of justice, freedom and security for 2006

(Institutional Scoreboard)

No ¹	Action under the Action Plan	Competent body	Deadline	State of play		
1. GE	1. GENERAL ORIENTATIONS					
1.1. E	1.1. EVALUATION					
1.1.	Communication on and proposal for the creation of an evaluation mechanism, as envisaged by Article III-260 of the Constitutional Treaty		2006	• Achieved The Communication from the Commission to the Council and the European Parliament on Evaluation of EU policies on Freedom, Security and Justice, proposing an evaluation mechanism at EU level for policies in this area, was adopted on 28 th June 2006 ² .		
1.2 RESPECT FOR AND ACTIVE PROMOTION OF FUNDAMENTAL RIGHTS						

² COM(2006)332 final.

Reference is made to the Council and Commission Action Plan implementing the Hague Programme on strengthening freedom, security and justice in the European Union, OJ C 198, 12.8.2005, p. 1.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	- Promotion and protection o	f women and child	l rights	
1.2. (e)	Study on prevention measures to combat violence against women	Commission	2006	• Achieved Several projects have been financed through the programme Daphne II in 2005 on issues related to the prevention of violence against women.
1.2 (f)	Communication on the protection of the rights of children	Commission	2005	• Achieved On 4 July 2006 the Commission adopted a Communication "Towards an EU Strategy on the Rights of the Child" ³ , which establishes a comprehensive EU strategy to effectively promote and safeguard the rights of the child in the European Union's internal and external policies and to support Member States' efforts in this field.
	- Protection of personal data			
1.2. (g)	Communication on the follow-up of the Work Programme for a better implementation of the data protection Directive	Commission	2005	· Achieved The Communication was adopted on 7 th March 2007. ⁴
1.2.	Communication on	Commission	2005	· Achieved

COM(2006)367 final. (COM(2007) 87)

No ¹	Action under the Action Plan	Competent body	Deadline	State of play		
(h)	promoting PETs (Privacy Enhancing Technologies)			The Communication was adopted in May 2007.		
1.3. E	1.3. EUROPEAN COURT OF JUSTICE					
1.3. (a)	Proposal on means to enable the European Court of Justice to handle requests for preliminary rulings concerning the area of freedom, security and justice	Commission	2006	• Delayed Discussions on this issue are ongoing on the basis of two options submitted by the European Court of Justice in autumn 2006 as well as of the Commission's Communication of 28 th June 2006 ⁵ .		
1.4. E	UROPEAN STRATEGY ON	DRUGS				
	- EU Action Plans on drugs 2	2005 to 2008				
1.4. (a)	Continuous evaluation of the EU Action Plan on drugs 2005 to 2008	Commission	Annual	• Achieved On 21 December 2006 the Commission adopted the 2006 progress review of the Action Plan on drugs ⁶ and sent it to the EP and Council.		
1.4. (b)	Green Paper on the role of civil society in formulating policies in the drugs field	Commission	2006	· Achieved The Commission adopted on 26 June 2006 a Green Paper on the Role of Civil Society in Drugs Policy in the European Union ⁷ . The objective was to bring those		

COM (2006) 346 final. SEC (2006) 1803.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play		
				most directly concerned by the drugs problem more closely into the policy process at the EU level by launching a wide ranging consultation on how to organise a structured and continuous dialogue between the Commission and civil society. The Commission received 65 replies to the open consultation that followed the publication of the Green Paper. All these proposals have been carefully studied and the Commission will set up a Civil Society Forum on drugs.		
	2. STRENGTHENING FREEDOM 2.1 CITIZENSHIP OF THE UNION					
2.1. (b)	Directive 93/109/EC on the right to vote in the European Parliament elections, including in the new Member States and, if appropriate, proposals for the amendment of the latter Directive		2005/ 2006	· Achieved The Commission adopted on 12 December 2006 a Communication on European elections 2004 - Commission report on the participation of European Union citizens in the Member State of residence (Directive 93/109/EC) and on the electoral arrangements ⁸ and proposal for a Council Directive amending Directive 93/109/EC of 6 December 1993 as regards certain detailed arrangements for the exercise of the right to vote and stand as a candidate in elections to the European Parliament for citizens of the Union residing in a Member State of which they are not nationals ⁹ .		

COM (2006)316 final.

Decision 76/787/EC as amended by Decision 2002/772/EC (COM(2006)790 final).

COM(2006)791 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
2.1. (c)	Proposal to facilitate diplomatic and consular protection	Commission	2006	• Achieved The Commission issued on 28 th November2006 a Green Paper on the Diplomatic and Consular Protection of the Citizen of the Union in third countries ¹⁰ . A strategic imitative will be presented in 2007.
	- Allowing EU citizens and moving around or changing t		•	rove within the European Union on similar terms to national of a Member State ir own country
2.1. (f)	Control of transposition, compliance and correct application of Directive 2004/38/EC on free movement and residence	Commission	2006	• Achieved The Commission monitors closely the transposition of Directive 2004/38/EC. So far, 13 Member States failing to comply with their transposition obligation were sent a reasoned opinion. See also Table 2, point 2.1.
2.1. (g)	Report on application of Directives 90/364/EEC, 90/365/EEC and 93/96/EEC on free movement and residence and on the situation of the nationals of the new Member States	Commission	2006	• Achieved The Third Commission Report on application of the three Directives was published on 5 th April 2006 ¹¹ .

2.2. ASYLUM, MIGRATION AND BORDER POLICY

¹⁰

COM(2006)712 final. COM(2006)156 final. 11

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	- Common analysis of migradate information and data)	tory phenomena i	in all their a	aspects (reinforcing the collection, provision, exchange and efficient use of up-to-
2.2. (b)	Adoption of an EU framework Regulation on the collection of migration and asylum statistics	Council/ Parliament	2005	· Achieved In December 2006, a political compromise was reached between the Council and the European Parliament on the Commission proposal for a Regulation on the collection of statistical data in the area of migration and international protection. Formal adoption is intended to take place at the JHA Council in June 2007.
2.2. (c)	Green Paper on the future of the European Migration Network, possibly followed by a proposal establishing a European Migration Monitoring Centre	Commission	2005/ 2006	• Postponed to 2007 On 28 November 2005 the Commission adopted the Green Paper on the European Migration Network. A proposal for a Decision establishing the European Migration Network wills be presented in 2007.
2.3 CO	OMMON EUROPEAN ASYI	LUM SYSTEM		
	- Evaluation of the first phase	e legal instrument	S	
2.3. (c)	Monitoring the transposition and implementation of first phase instruments	Commission	ongoing	A study has been financed by the Commission in 2006 for this purpose (<i>Conformity checking of measures of Member States to transpose directives in the sector of asylum and immigration</i>). The study is currently ongoing and will be completed by the end of 2007. Moreover, in relation to asylum policy, a report on the evaluation

COM(2005)606 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play		
				of the Dublin system and of the Directive on reception conditions was published in the first semester of 2007.		
	- Second phase of development of a Common European asylum system, establishment of a common asylum procedure and a uniform status for those who are granted asylum or subsidiary protection					
2.3. <i>(d)</i>	Proposal on long-term resident status for beneficiaries of international protection	Commission	2005	• Achieved The adoption of the proposal took place on the 6 th June 2007 ¹³ .		
	- Studies on the implications,	appropriateness a	ınd feasibilit	ty of joint processing of asylum applications		
2.3. (f)	Study on the joint processing of asylum applications within the Union	Commission	2006	• Postponed to 2007 The study is to be carried out by end 2007.		
2.3. (g)	Study, to be conducted in close consultation with the United Nations High Commissioner for Refugees (UNHCR), on joint processing of asylum applications outside EU	Commission	2006	• Postponed to 2007 The study is to be carried out by end 2007.		

COM(2007)298 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play		
	territory					
	- Cooperation between Member States relating to the common European asylum system, after the establishment of a common asylum procedure					
2.3. (i)	Establishment of a European support office in charge of all forms of cooperation concerning a common asylum system on the basis of an evaluation.	Commission	No date	A feasibility study on the possibility of establishing a European support office in charge of all forms of cooperation between Member States relating to the European asylum system is to be carried out in the course of 2007. The Commission will report on the progress achieved on strengthened cooperation in the field of asylum at the end of the first phase of activities (early 2008).		
	- Establishment of the Europ reception of certain categorie	<i>v</i>	'	5-2013 to assist Member States in the processing of asylum applications and in the		
2.3. (j)	Final Report on the European Refugee Fund	Commission	2005	• Achieved On 8 th December 2006, a Commission staff working document, <i>Final evaluation of the ERF for the period 2000-2004</i> ¹⁴ , was adopted.		
2.3. (k)	Proposal for amending the European Refugee Fund decision to assist Member States in the reception of certain categories of third-	Commission	2005	· Achieved The Commission adopted on 24.05.06 an amended proposal for a Decision of the European Parliament and the Council establishing the ERF for the period 2008 – 2013 as part of General the programme Solidarity and Management of Migration		

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SEC (2006) 1636. COM (2005) 123 final /3. 15

No ¹	Action under the Action Plan	Competent body	Deadline	State of play		
	country nationals			Flows ¹⁵ . The Council and the European Parliament reached a political agreement on the proposal in December 2006. Formal adoption will take place [in the first quarter of 2007].		
2.3. (l)	Approvals of European Refugee Fund national multi-annual programming	Commission	2005	• Achieved All multi-annual programmes were examined by the Commission and adopted in the course of 2005 and 2006.		
2.4. L	4. LEGAL MIGRATION					
	- Developing policy on legal migration					
2.4. (a)	Assessment and monitoring of the transposition and implementation of first phase directives on legal migration	Commission	ongoing	· Achieved This is covered by the action under point 2.3.c).		
2.5. IN	TEGRATION OF THIRD-C	COUNTRY NATI	ONALS			
	- Promotion of the structural	exchange of expe	rience and i	nformation integration		
2.5. (b)	Management of INTI preparatory actions	Commission	2005/ 2006	• Achieved The implementation of the selected projects under the 2005 call for proposals is on going. The selection of the projects under the 2006 call for proposals has taken place early 2007 and the selected projects are currently being implemented.		

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
2.5. (c)	Annual reports on immigration and integration	Commission	ongoing	• Achieved The 2 nd annual report on immigration and integration was published on 30 th June 2006. Preparatory work on the 3rd annual report, covering the period 1 st January 2005 – 30 th June 2006, already started in July 2006. Presentation envisaged for mid-2007.
2.5. (d)	Handbook on integration	Commission	ongoing	Achieved The 1 st edition was made available in all official languages on JLS website in the second semester of 2006 on http://ec.europa.eu/justice_home/doc_centre/immigration/integration/doc/handbook_en.pdf . The 2 nd edition was issued in May 2007.
2.5. (e)	Development of a website on the integration	Commission	2006	• Delayed The contract was signed in 2006 and the website is currently being developed.
2.6. F	IGHT AGAINST ILLEGAL	IMMIGRATION		
2.6. (a)	Contribution to management of immigration liaison networks in relevant third countries	Council/ Commission	ongoing	· Achieved The Commission presented in October 2006 a discussion paper on further development of Immigration Liaison Officers (ILO) networks in third-countries presented in the Strategic Committee for Immigration, Frontiers and Asylum (SCIFA).
2.6.	Annual report on the	Commission	ongoing	· Achieved

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
(b)	common policy on illegal migration			The 2 nd annual report on the development of a common policy on illegal immigration, smuggling and trafficking of human beings, external border controls, and the return of illegal residents ¹⁶ of 19 July 2006 was annexed to the Commission Communication on policy priorities in the fight against illegal immigration of third-country nationals, adopted on 19.7. 2006 ¹⁷ .
2.6. (d)	Proposal for the conclusion and signature of the Council of Europe Convention on action against trafficking in human beings (Cahteh)	Commission	2005	• Not relevant anymore In the light of developments at Community level, and taking account of legal concerns relating to the preservation of the autonomy of the EC legal order, accession to this Convention is no longer considered necessary or appropriate.
2.6. (f)	Presentation by the Commission of a report which may include instruments for fighting against illegal work	Commission		• Achieved Building upon the Commission Communication on policy priorities in the fight against illegal immigration of third country nationals and on the European Council conclusions of 15/16 December 2006, a proposal for a Directive on sanctions against employers of illegal immigrants was adopted on 16 May 2007, following an impact assessment.
	- Establishment of an effects assistance	ive removal and r	repatriation	policy based on common standards and closer cooperation and mutual technical

SEC(2006)1010. COM(2006)402 final. COM(2006)402 final. COM(2007) 249 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
2.6. (j)	Conclusion of Community readmission agreements and management of existing agreements	Commission	Timely	EC readmission agreements are in force with Hong Kong, Macao, Sri Lanka and Albania. The Community readmission agreement with Russia was signed on the 25 th May 2006 and is in the process of ratification. The agreement with Ukraine was signed on 27 th October 2006 and formal signature is expected in June 2007. Negotiations of readmission agreements have been completed in spring 2007 with Serbia, the former Yugoslav Republic of Macedonia, Bosnia and Herzegovina, Montenegro and Moldova.
2.7. E	XTERNAL DIMENSION OF	ASYLUM AND	MIGRATIO	ON
	- Development of EU Region	al Protection Prog	grammes	
2.7. (f)	Launching pilot protection programmes	Commission	2005	• Achieved Pilot projects were started beginning 2007 in Tanzania and in the Western Newly Independent States.
2.8. B	ORDER MANAGEMENT, B	IOMETRICS, IN	FORMATI	ON SYSTEMS AND VISA POLICY
	- Abolition of controls on per	sons at the intern	al borders	
2.8. (b)	Start of evaluation of the implementation of the non-SIS II related acquis in the new Member States	Council	2006	· Achieved The first round of evaluations has been concluded in 2006. Follow-up to the first round of evaluations will take place in the first half of 2007, in the light of the Council conclusions of 4-5 December 2006.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play	
	- Establishment of an integra	ted management s	system for ex	cternal borders	
2.8. (g)	'Handbook for border guards' (after adoption of the Community code on the rule governing the movement of persons across borders)	Commission	2005	• Achieved The Commission adopted the recommendation establishing the Practical handbook for border guards (Schengen Handbook) on 6 th November2006 ²⁰ .	
	- Partial application of the Schengen Acquis				
2.8. (i)	Adoption of a Council Decision on the partial implementation of the Schengen acquis by Ireland	Council	2006	Delayed The adoption of the Decision is dependant on the overall development of SIS II.	
2.8. (j)	Adoption of a Council Decision on the partial implementation of the Schengen acquis (SIS) by the United Kingdom	Council	2005	• Delayed The adoption of the Decision is dependant on the overall development of SIS II.	
	- Coherent approach and har	monised solutions	in the EU d	on biometric identifiers and data	

²⁰ C(2006)5186 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
2.8. (n)	Widespread use of biometric identifiers concerning travel documents, visas, residence permits, EU citizens' passports and information systems	Commission	2006 onwards	A Commission decision laying down the technical specifications on the standards for security features and biometrics in passports and travel documents issued by Member States was adopted on 28 June 2006. The Commission presented a modified proposal for a Council Regulation concerning the use of biometrics in residence permits on 10 March 2006 ²¹ . Negotiations in the Council are on-going.
2.8. (o)	Communication on enhanced synergies between SIS II, VIS and Eurodac	Commission	2006	• Achieved The Commission adopted on 24 th November 2006 a Communication on improved effectiveness, enhanced interoperability and synergies among European databases in the area of Justice and Home Affairs ²² .
2.9. V	ISA POLICY, INCLUDING	THE DEVELOP	MENT OF T	THE VISA INFORMATION SYSTEM (VIS)
2.9. (a)	Meetings with third countries of the positive visa list in order to ensure visa-free travel for citizens of the Member States to all those third countries in the context of the new reciprocity mechanism soon to be adopted (to be combined	Commission	Ongoing – to be combined with the review of the visa list	The second visa reciprocity report was presented by the Commission on 3 rd October 2006 ²³ . As to the review of the visa list, see below under point 2.9 (c). The third reciprocity report is expected in the second semester of 2007.

²¹ (COM (2006)110 final). COM(2005)597.

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No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	with the review of the visa list)			
2.9. (b)	Proposals relating to the necessary amendments to further enhance visa policies and the establishment of common application centres for visas	Commission	2005	• Achieved A proposal on the introduction of biometrics and on common application centres was presented by the Commission on 31 May 2006 ²⁴ .
2.9. (c)	Regular review of the visa list Regulation (EC) No 539/2001	Commission	Ongoing	• Achieved A Commission proposal for a Council Regulation amending Regulation No 539/2001 was presented on 13 th July 2006 ²⁵ and was adopted by the Council on 19 th December 2006 ²⁶ .
2.9. (f)	Proposal amending the Common Consular Instructions on visa fees	Council	2005	A decision was adopted by the Council on 1 st June 2006 ²⁷ amending Annex 12 to the Common Consular Instructions and Annex 14a to the Common Manual on the fees to be charged corresponding to the administrative costs of processing visa applications.

COM(2006)568 final. COM(2006)269 final. COM(2006)84 final. Council Regulation (EC)n° 1932/2006. Council Decision 2006/440/EC, OJ L 175/2006, p.77.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
2.9. (h)	Recommendation for negotiating directives for visa waiver agreements between the EC and third countries on the conditions to move freely within the Union for a period between three and six months	Commission	ongoing	Only the European Constitution can provide the legal basis for this.
2.9. (j)	Report on the operation of the Kaliningrad transit scheme	Commission	2005	• Achieved On 22 nd December 2006, the Commission adopted a <i>Report from the Commission</i> on the functioning of the facilitated transit for persons between the Kaliningrad region and the rest of the Russian Federation ²⁸ .
2.9. (k)	Kaliningrad Facility ²⁹	Commission/ Lithuania	Ongoing	Pre-financing and balance payments were made in 2006 in accordance with the legal requirements.
2.9. (l)	Schengen facility for seven Member States	Commission/ seven beneficiary Member States	2004/ 2006	· Achieved All Decisions approving the financial contributions for the beneficiary states for 2006 were adopted in time.

²⁸

COM(2006)840 final.

The Kaliningrad Facility will be replaced by specific provisions within the proposed External Border Fund for the period 2007 to 2013 as part of the framework programme 'Solidarity and management of migration flows'. 29

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
2.9. (m)	Specific recommendations for negotiating directives on visa facilitation on a case by case basis with third countries in the context of the EC readmission policy, where possible and on the basis of reciprocity, with a view to developing a real partnership on migration management issues	Commission	2005 to 2009	The agreement with Russia was signed in 2006 and will be concluded in 2007. Negotiations with Ukraine were finalised in 2006 and the Commission will present a proposal for Council decisions on signature and conclusion in early in 2007. Moreover, in 2006 negotiation mandates were given by the Council to the Commission for Macedonia, Serbia, Montenegro, Bosnia-Herzegovina, Albania, and Moldova.
2.9. (n)	Proposal on the review of the Common Consular Instructions, concerning in particular local consular cooperation	Commission	2006	· Achieved A proposal for a European Parliament and Council Regulation establishing a Community code on visas was presented by the Commission on 28 th July 2006 ³⁰ .
2.9. (o)	Technical implementation of the VIS, starting with the functionalities for processing alphanumeric data and photographs (2006) and adding the functionalities for biometric	Commission	2006	• Delayed The Visa Information System (VIS) will go-live with biometric functionalities from the very beginning of its implementation. However the date of start of operations cannot yet be confirmed until adoption of the legal basis for the establishment of the system. The technical project has, however, moved to Phase 2. A finalised schedule will be agreed once the legal basis has been finalised. Political agreement

COM(2006) 403 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	data (2006)			between council and EP was reached in June 2007.

3. STRENGTHENING SECURITY

3.1. SHARING OF INFORMATION AMONG LAW ENFORCEMENT AND JUDICIAL AUTHORITIES WHILE STRIKING THE RIGHT BALANCE BETWEEN PRIVACY AND SECURITY

	- Availability principle and protection of personal data				
3.1. (e)	Proposal on access by law enforcement to the VIS	Commission	2006	On 24 th November 2005, the Commission presented a proposal for a Council Decision ³¹ concerning access for consultation of the VIS by law enforcement. Political agreement between Council and EP on this Decision, linked to the VIS Regulation (see also point 2.9 (o)), was reached in June 2007.	
3.1. (f)	Development of the Europol Information System	Europol	2006	Europol is developing the Europol Information System (EIS), which has been available in the Member States since October 2005. The system means that a limited number of relevant data – naturally including personal data – will be passed on by national police authorities. The Information System is available to all Member States' Liaison Bureaux, Europol SC Units and the Europol National units of 19 Member States. In 2006, several versions of the IS have been introduced. Version 1.2 was implemented just before the summer. It featured an improved logon mechanism, addition of the drugs object and addition of fields in the device	

³¹ COM (2005) 600 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
				object (forgery of money). During the second half of 2006, version 1.3 has been developed and prepared for its release in the first quarter of 2007. The first step in 2007 is the completion and launch of version 1.3. The launch of version 1.4 is expected in October 2007.
3.1. (h)	Implementation of the principle of availability, concerning the following areas: - fingerprints - ballistics - telephone numbers - vehicle registrations - civil registers (2006)	Commission	2006	• Delayed The 2007 German initiative for a Decision to transpose most of the non-Schengen related third pillar part of the Treaty of Prüm into the institutional mechanism of the European Union, including fingerprints, DNA, and vehicle registration data, could be considered as partial implementation of the principle of availability.
3.1. (i)	Communication on enhanced synergies between SIS II, VIS and Eurodac	Commission	2006	• Achieved Refer to point 2.8(o).
	- Exchange of data on PNR			
3.1. (1)	Proposal concerning a common EU approach to the use of passenger data for	Commission	2005	• Postponed to 2007 An impact assessment to determine the feasibility of a proposal for a European

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	border and aviation security and other law enforcement purposes			PNR is ongoing.
3.1. (o)	Definition of international guidelines ensuring a high degree of protection of privacy for access to PNR data in the framework of the International Civil Aviation Organisation (ICAO)	Commission		A Commission staff working paper was issued already on 26 th January 2004 ³² . On 9 th June 2005 the ICAO adopted international PNR Guidelines, taking into account the proposals from the Commission. In April 2006, a circular based on the ICAO Management Board has been published ³³ .
3.2. T	ERRORISM			
3.2. (a)	Further implementation of the EU Action Plan on Combating Terrorism	Commission/ Council/ Parliament		The reporting on the implementation of the action plan needs to take account of its multifaceted nature. See below (3.2 b and following) for the concrete actions.
3.2. (b)	Follow-up to the pilot project in favour of victims of terrorism	Commission	2006	 Achieved On 7th July 2006, preparatory actions for the victims of terrorist acts have been launched. 1.8M € earmarked for grants resulting from the call for proposals. In December 2006 proposals were selected for co-financing

³² SEC (2004) 99. Circular 309.

³³

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
3.2. (d)	Examination of the necessity and feasibility of the setting up of a European law enforcement network (LEN) for the fight against terrorism (2005) and if necessary proposal for its setting up (2006)	Commission/ Council	2006	• Delayed Discontinued due to lack of Member States support.
3.2. (g)	Proposal for preventing misuse of charitable organisations for the financing of terrorism	Commission	2006	On the 29 th November 2005, the Commission adopted a Communication ³⁴ on the Prevention of and Fight against Terrorist Financing through enhanced national level coordination and greater transparency of the non-profit sector. As a follow-up, the Commission intends to organise a conference on further implementation of proposals laid down in the Communication.
3.2. (h)	Communication on results of the peer evaluation mechanism on terrorism in the 25 Member States	Council Secretariat General	2006/ 2007	During 2006 in the framework of the first round of peer evaluation on counter-terrorism measures the Member States responded to the recommendations of the evaluation teams pointing out which general and country-specific recommendations had been fulfilled, which were under implementation and which were not considered relevant. The answers of the Member States were not checked in situ by the peers. A report was drafted by the Council General Secretariat on the basis of the answers

COM (2005) 620 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
				of the Member States. The report consisted of two parts: an overall assessment of the implementation of recommendations and an overview of the state-of-play in each Member State. The draft report of the state-of-play of each Member State was sent to the Member States for an update and approval. The report was approved in the Terrorism Working Party in March 2007 and will be forwarded to the Article 36 Committee, Coreper and Council for notation.
3.2. (k)	Development of the ATLAS cooperation and its legal framework	Commission	2006	• Delayed The discussion about the Austrian legislative initiative proposing to develop the ATLAS cooperation and its legal framework is suspended, since Member States consider that its substance is absorbed by the initiative transposing the non-Schengen related third pillar elements of the Treaty of Prüm. However, the Commission insists that this applies only for the Austrian initiative that covers prevention and maintenance of public order and security.
3.2. (1)	Building capacity in third countries to fight terrorism and appropriate clauses on counter-terrorism in the agreements to be concluded by EU/EC with third countries	Commission		The Commission is sustaining institutional/capacity-building measures in third countries in the fields of justice, freedom and security which, at the same time, contribute to fighting against terrorism (e.g. justice, police, money-laundering, etc.). A standard counter-terrorism clause is systematically part of all agreements under negotiation or to be concluded and of the European Neighbourhood Policy Action Plans.
3.2. (n)	Second report based on Article 11 of the Council Framework Decision of 13.6.2002 on combating	Commission	2006	• Postponed to 2007 Expected in the 2 nd quarter 2007.

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No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	terrorism (2005) and evaluation (2006)			
3.3. P	REVENTION OF AND FIGH	IT AGAINST OR	RGANISED	CRIME
	- Improve the knowledge of o	rganised and serio	ous crime an	nd strengthen the gathering and analysis of information
3.3. (b)	Communication on an action plan — EU Crime statistics	Commission	2005	• Achieved The Communication `Developing a comprehensive and coherent European Union strategy to measure crime and criminal justice: an EU action plan 2006-2010 was adopted on 7 th August 2006 ³⁵ and is now being implemented.
3.3. (c)	Commission working paper on criminal intelligence-led law enforcement	Commission	2005	• Delayed This action had to be delayed, possibly to 2008 or 2009.
3.3. (f)	Organised crime threat analysis by Europol	Europol	2006	· Achieved Europol produced a first Organised Crime Threat Assessment in 2006 and the Council adopted Conclusions setting out strategic priorities in June 2006.
	- Strengthen prevention of or	ganised crime		
3.3.	Crime-proofing of legislation and the design of	Commission	2005	• Delayed

³⁵ COM (2006) 437 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
(g)	crime preventive measures into products and services			A preparatory study on crime-proofing of legislation was delivered in October 2006 (JAI-02/2005/03).
3.3. (h)	Report on the results of a study further to the Council resolution of 2001 on the contribution of civil society in finding missing or sexually exploited children	Commission	2005	• Delayed
3.3. (j)	Improving European coordination and cooperation between high-tech crime units in Member States, and with the private sector (cyber crime intelligence network) including the development of a European cyber crime manual	Commission	2006	• Postponed to 2007 A number of actions, presented in the Communication mentioned under 3.3 (k), will be taken in 2007. The concrete actions are still discussed and cannot really be specified now. However, at least two dedicated expert meetings with law enforcement and private sector will be organised in 2007.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
3.3. (k)	Communication on cyber crime and cyber security policy	Commission	2006	• Achieved The Commission Communication developing a general policy on fighting cybercrime, "Towards a general policy on the fight against cyber crime", was adopted on 22 May 2007 ³⁶ .
	- Strengthen tools to address financial aspects of organised crime			
3.3. (n)	Initiatives to promote use of financial investigation as a law enforcement technique and to establish common minimum training standards	Commission	2005 to 2007	A Financial Investigation Steering Group was created on the initiative of the Commission and Europol to implement a European training programme dedicated to financial investigations. This group meets every two to three months. A conference was held on 23 March 2006 and the next will be take place October 2007. Two series of questionnaires which were sent to the Member States and a study carried out in end of 2006 were forwarded at the group's meetings.
3.3. (o)	Common set of training standards in financial investigation skills	Commission	2005	• Delayed Training standards will be developed by external project partners in 2007, with financial support from the Commission. A conference will be held in November 2007 and the publication of two handbooks on financial investigation skills is foreseen for 2008.
3.3. (p)	Recommendation for a Memorandum of Understanding regarding	Commission	2006	• Delayed A preparatory study is foreseen for 2007 and the Recommendation is expected in

³⁶ COM(2007)267 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	feedback from financial intelligence units to reporting bodies on suspicious transaction reports			2008.
3.3. (q)	Recommendation and/or proposal to enhance transparency of legal entities to reduce vulnerability to infiltration by organised crime	Commission	2006	• Postponed to 2007 The Recommendation is expected in September 2007.
3.3. (r)	Promotion of the establishment of criminal asset intelligence units in EU Member States	Commission/ Council	ongoing	The Commission is continuously promoting the establishment of such unit by the organisation of expert meetings.
	- Improve legislation and rev	iew existing legal	instruments	where needed
3.3. (a)	Adoption of a framework decision on participation in a criminal organisation		2006	• Postponed to 2007 A political agreement was reached in April 2006, but due to a parliamentary reservation formal adoption will only take place in 2007.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
3.3. (d)	Review and, where appropriate further development of present legislation on trafficking in human beings, for example in order to facilitate public-private cooperation, EU-wide coordination and the involvement of Europol	Commission	2006	• Postponed to 2007 On 2 nd May 2006, the Commission adopted the Implementation Report concerning the Council Framework Decision on combating trafficking in human beings ³⁷ . A Commission decision regarding setting up the experts group on trafficking human beings has been delayed; adoption date cannot be foreseen at the moment.
3.3. (e)	Review and, if necessary, further development of the legal framework preventing and combating trafficking in human organs, tissues and cells	Commission	2006	• Postponed to 2007 A Commission Communication on the issue is foreseen in 2007.
3.3. (j)	Examination of the initiative on combating fraud in public tenders	Commission	2006	• Delayed
3.3. (n)	Implementation report framework decision ' Private sector corruption'	Commission/ Council	2005	• Achieved The report will be presented in the first semester 2007.

³⁷ COM (2006) 187 final.

No	Action under the Action Plan	body	Deadline	State of play
3.4. P	OLICE AND CUSTOMS CO	OPERATION		
3.4. (a)	Implementation and evaluation of the work programme concerning customs cooperation approved by the JHA Council on 30 March 2004 following the Council Resolution of 2 October 2003 on a strategy for customs coop	Council	2004 to 2006	• Postponed to 2007 An interim report has been presented in the Article 36 Committee and at COREPER on 1 st February 2007.
	- Improvement of law enfo enforcement cooperation	rcement cooperat	tion and de	velopment of the Schengen acquis in respect of cross-border operational law
3.4. (e)	Communication and proposal for a Directive on improved transport safety and increased security through the creation of an area of police and judicial cooperation on the trans-European transport networks	Commission	2005	• Postponed to 2007 Both the Communication and the Directive will be presented in the course of 2007.
3.4. (f)	Updating of the Sirene manual	Commission	2005	· Achieved A Commission decision on amending the SIRENE Manual was adopted on 22

No ¹	Action under the Action Plan	Competent body	Deadline	State of play		
				September 2006 ³⁸		
	- Systematic exchange progra	ammes for law enf	forcement of	ficers' authorities		
3.4. (j)	Evaluation of CEPOL (2006) and, if appropriate, further development	Commission	2006	• Delayed An evaluation within the framework of the new general evaluation mechanism (see point 1.1 above) may be considered.		
	- Improvement of operational cooperation					
3.4. (k)	Development of a common methodology and setting up of short-duration joint customs and police operations and/or multidisciplinary joint teams	Commission	Ongoing	Discussions on possible actions in this field have been discussed in 2007 (and 2006) within the Council Customs Cooperation working group and the Police cooperation working group.		
3.4. (l)	Elaboration of minimum standards for the cross-border use of investigation techniques	Commission	2006	• Delayed An expert meeting to examine this question was organised in November 2005. The Commission has supported a German initiative regarding cross-border investigations.		
3.4.	Definition of the role of the		2006	• Delayed		

OJ L 317/2006, p.41.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
(p)	security committee (COSI)			Depends on the entry into force of the draft Constitution.
3.4. (q)	Review and, where appropriate, further development of the customs IT systems	Council	Ongoing	A set of recommendations on the Custom IT system was adopted in May 2006. An update is in progress. The work on the FIDE (<i>Fichier d'identification des dossiers des enquêtes douanières</i>) system is in a preparatory phase
3.4. (r)	Implement the conclusions of the Council of 19 November 2004 related to the fight against organised crime in the Western Balkans	Council	Ongoing	The work to strengthen law enforcement cooperation in Western Balkans, with SECI as an important tool, is continuing. The Council adopted the Conclusions on the further development for the SECI on 4-5 December 2006. The Commission is actively participating in the established Council SECI support group.
3.5. M	IANAGEMENT OF CRISIS	WITHIN THE EU	UROPEAN	UNION
3.5 (a)	Integrated EU crisis management arrangements		2006	A Draft Commission Decision on Financing a set of actions with a view to strengthen the European Commission's capacity to contribute to the EU's management of crises, notably those related to terrorist attacks, campaigns or threats ³⁹ (not published) which entails the second phase of the pilot project, i.e. the implementation of the crisis management capacity, back-to-back with the development of the EU-ICMA (EU integrated crisis management arrangements) was adopted on 13 th December 2006.

³⁹ C(2006)6507 final.

No	Action under the Action Plan	Competent body	Deadline	State of play
3.5 (c)	Proposal creating a critical infrastructure warning information network (CIWIN)	Commission	2005	• Delayed Expected in the first quarter of 2008.
3.6. G	SENERAL CRIME PREVEN	TION		
3.6 (a)	Strengthening and professionalising of the prevention of crime, including through the European Crime Prevention Network (EUCPN)	Commission	2005	Achieved Throughout 2006 the Commission has worked to: - establish cooperation and consultation modalities with other networks dealing with crime prevention matters - help to increase the role of the EUCPN with regards to European general crime trends and statistics - assist with the creation subgroups also at local level for the elaboration and dissemination of crime prevention best practices and - co-ordinate promotion of a European mechanism for the evaluation of national crime prevention strategies and - enhance co-operation with EUCPN on different crime prevention issues.
3.6 (b)	Establishment of European instruments for collecting, analysing and comparing			An Expert group on policy needs of data on crime and criminal justice was established through a Decision of 7 August 2006; the group will also study the feasibility of using different tools in this respect. See also the action under point 3.3

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	information on crime and victimisation and their respective trends in MSs, using national statistics and other sources of information as agreed indicators			(b) above.
4. STF	RENGTHENING JUSTICE			
4.1. C	ONFIDENCE-BUILDING A	ND MUTUAL TR	RUST	
4.1. (a)	Systematic, objective and impartial evaluation of the implementation of the EU policies in the field of justice with a view to reinforcing mutual trust while fully respecting the independence of the judiciary	Commission	2006	• Delayed
4.1. (b)	Communication from the Commission on judicial training in EU (2005), development on the basis of	Commission	2005/ 2006	• Achieved The Communication on judicial training was adopted on 29 th June 2006 ⁴⁰ . In 2007 the Commission will attend technical meetings organised by the EJTN (European Judiciary Training Network) in order to discuss and define the specific needs of the

⁴⁰ COM(2006)356 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play	
	the pilot project for the exchange of magistrates (2005) and of the preparatory action (2006)			A Commission Decision on the preparatory action to implement the exchange programme for judicial authorities was adopted on 11 th July 2006 ⁴¹ . Exchanges will start in May 2007 and will involve 400 judges and prosecutors. This is the first year that Eurojust and the Court of Justice will also participate in the exchanges. In order to complement the exchange programme and with a view to assist the Commission in future implementation of this activity, an evaluation of the Pilot Project is also scheduled for 2007.	
4.1. (d)	EU workshops to promote cooperation between members of the legal professions with a view to establishing best practices		2006	• Delayed	
4.2. JU	UDICIAL COOPERATION I	N CRIMINAL M	IATTERS		
	- Pursuing the implementation of the mutual recognition principle				
4.2. (e)	Communication on the creation of an index of non-EU nationals convicted in an EU Member State (2005) and legislative proposal	Commission	2005	• Delayed The Commission adopted on 4 th July 2006 a Working Document on the feasibility of an index of third-country nationals convicted in the European Union. The legislative proposal has been delayed and is expected during the 1 st quarter of 2008.	

Decision E/1215/2006.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	(2006)			
4.2. (g)	Proposal on mutual recognition of non-custodial pre-trial supervision measures	Commission	2005	· Achieved The Commission adopted the proposal on 29 th August 2006 ⁴² . It is now in discussion within the Council.
4.2. (i)	Reports on the implementation of the Framework Decision on the European arrest warrant and the surrender procedures between Member States ⁴³	Commission/ Council	2005/ 2006	• Postponed to 2007 The second report on the implementation of the Framework Decision is expected in the forth quarter of 2007.
4.2. (k)	Proposal on driving disqualifications	Commission	2006	• Delayed The proposal for driving disqualifications may form part of future work on mutual recognition
4.2. (1)	Report on the implementation of the framework decision of 22 July 2003 on the execution	Commission	2006	• Postponed to 2007 So far 16 Member States have sent their national implementing laws to the COM and the Council. Two have indicated that there was still a need for further legislation in order to fully align with the Framework Decision. The deadline for

⁴² COM(2006)final.

Council Framework Decision 2002/584/JHA of 13 June 2002 on the European arrest warrant and the surrender procedures between Member States - Statements made by certain Member States on the adoption of the Framework Decision, OJ L 190, 18.07.2002, p. 1.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	in the EU of orders freezing property or evidence ⁴⁴			the 25 Member States was 2 August 2005. Nine Member States have not yet sent to the Commission any implementing laws. A reminder letter to the non-complying Member States was sent in the beginning of 2006.
	- Approximation			
4.2. (b)	Green paper on presumption of innocence	Commission	2005	• Achieved The Commission adopted the Green Paper on 26 th April 2006 ⁴⁵ .
4.2. (c)	Second report on the implementation of the framework decision of 15 March 2001 on the standing of victims in criminal proceedings	Commission	2005	• Delayed
4.2. (d)	Third report on the framework decision of 15 March 2001 on the standing of victims in criminal proceedings	Commission	2006	• Delayed
4.2.	Proposal on conflicts of	Commission	2006	• Postponed to 2007

Council Framework Decision 2003/577/JHA of 22 July 2003 on the execution in the European Union of orders freezing property or evidence, Official Journal L 196, 02/08/2003 P. 0045 – 0055.

⁴⁵ COM(2006)174 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play	
(e)	jurisdiction and the ne bis in idem principle			Further to Green Paper consultation, European action in the area of <i>ne bis in idem</i> is now considered unnecessary. A proposal on conflicts of jurisdiction is currently under consideration, possibly for the second half of 2007. A final decision on adoption will be made after further consultation with Member States.	
4.2. (f)	Green Paper on handling of evidence	Commission	2006	• Postponed to 2007	
				The Green Paper is expected to be adopted during the third quarter of 2007.	
4.2. (g)	Green Paper on default (in absentia) judgments	Commission	2006	• Delayed	
	- Other instruments in the field of judicial cooperation in criminal matters				
4.2. (a)	Recommendation on minimum standards for capturing and exchanging electronic evidence	Commission	2006	• Delayed	
4.2.	Initiative to facilitate the	Commission/	2005	• Postponed to 2007	
(d)	prosecution of road traffic offences	Member States		An initiative is foreseen during the second quarter of 2007.	
4.2. (f)	Further development of the European Judicial Network in criminal matters	Commission	Ongoing	• Delayed	
	- Eurojust				

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
4.2. (g)	Second report on the legal transposition of the Council Decision of 28 February 2002 setting up Eurojust	Commission	2005	• Postponed to 2007
	- International Legal Order			
4.2. (j)	Active involvement of the activities of the Council of Europe and other international organisations and forums (G8, UN, OECD, OSCE, FATF) in criminal matters	Council/ Commission	2005 to 2009	Commission (and Council) representatives regularly attend meetings organised by international bodies.
4.2. (k)	Examination of the case for agreements between the EU and third countries on extradition	Council/ Commission	2005 to 2009	The Council reached an agreement on the surrender procedure between the Member States of the EU and Iceland and Norway on 27 and 28 th April 2006.
4.2. (l)	Examination of the case for agreements between the EU and third countries on mutual legal assistance	Council/ Commission	2005 to 2009	The Council reached an agreement on the surrender procedure between the Member States of the EU and Iceland and Norway on 27 and 28 th April 2006.
4.2. (m)	Proposal on the conclusion and on the signature of the Council of Europe	Commission/ Council?	2005/ 2006	• Delayed The proposal does not progress in Council due to disagreements between Member

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	Convention against money laundering and terrorist financing (Warsaw Convention) on behalf of the EC			States.
4.2. (n)	Inclusion of provisions on counter-terrorist assistance in proposed revision of existing instruments governing external assistance	Commission	2006	In March 2004 the European Council asked the Commission "to mainstream counter-terrorism objectives into external assistance programmes." The Commission has been working with country and regional desks in order to introduce counter-terrorism objectives into country and regional strategy papers and action plans. The result has so far been mixed: the number of occurrences of Counter-Terrorism related objectives in such texts has increased but its presence is not yet systematic.
4.2. (o)	Proposal on conclusion of the United Nations Convention against Corruption on behalf of the EC	Commission	2006	• Achieved The proposal for a Council Decision was adopted on 2 nd February 2006 ⁴⁶ .

4.3. JUDICIAL COOPERATION IN CIVIL MATTERS

- Mutual recognition of decisions and elimination of obstacles to the proper functioning of proceedings

⁴⁶ COM(2006)82 final.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
4.3. (f)	Adoption of the Rome II proposal on conflicts of laws regarding non-contractual obligations	Council/ European Parliament	2006	• Postponed to 2007 On 7 th May 2005, the Commission put forward an amended proposal ⁴⁷ to take account of the EP amendments. The Council adopted its Common Position on 27 th April 2006. On 18 January 2007 the European Parliament has adopted 19 amendments in second reading, which cannot be accepted by the Council. The conciliation procedure is therefore inevitable. An agreement might nevertheless be reached in 2007.
4.3. (g)	Adoption of a regulation establishing a European payment order procedure		2006	• Achieved Regulation (EC) n°1896/2006 was adopted on 12.12.2006 ⁴⁸ .
4.3. (h)	Adoption of a directive on certain aspects of mediation in civil and commercial matters		2006	• Delayed The European Parliament has adopted in plenary its report on 29 th March 2007. Adoption is planned by the end of 2007/beginning 2008.
4.3. (i)	Green Paper on the conflict of laws in matters concerning matrimonial property regimes, including the question of jurisdiction & mutual recognition	Commission	2006	• Achieved The Green Paper was adopted on17/07/2006 ⁴⁹ . Consultations on the Green Paper will continue until end first quarter 2007.

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COM(2006)83 final. OJ L 399/2006, p.1. 48

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
4.3. (i)	Green Paper(s) on the effective enforcement of judicial decisions	Commission	2006 to 2007	• Achieved The Green Paper ⁵⁰ on improving the efficiency of the enforcement of judgements in the European Union: the attachment of bank accounts was adopted on 24 th October 2006.
4.3. (1)	Evaluation of the possibility of completing the abolition of exequatur (2006 to 2010), and legislative proposals if appropriate	Commission	2006 to 2010	After the adoption of the report on the application of the Brussels I Regulation, foreseen in 2007, a legislative proposal on the modification of the Brussels I Regulation aiming at the complete abolition of exequatur will be presented in 2008-2009.
	- Enhancing cooperation			
4.3. (n)	Report on the functioning of the European Judicial Network (EJN) in civil and commercial matters (2005) and amendment proposal, if appropriate		2005/ 2006	• Postponed to 2007 The report on the functioning of the EJN was adopted on 16 th May 2006 ⁵¹ . Based on this report, an amended proposal is planned for the 4 th quarter 2007.
4.3. (o)	Continued development of the European Judicial		Annual	· Achieved

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⁵⁰

COM (2006) 400 final. COM (2006) 618 final. COM (2006) 203 final. 51

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	Network in civil matters and of the databases on case-law relating to European instruments			EJN: 6303 pages of 12 300 completed in 2006. 4 meetings of the contact points in Brussels and 1 annual meeting of the Members of the Network organised in Lisbon December 2006.
				Data base IURE: 604 new judgements delivered in 2006; technical problems are currently being fixed.
4.3. (p)	Constant updating and improvement of the European Judicial Atlas		Annual	• Achieved Extension to new sections: 85% achieved. Extension to new Member States (following 2004 enlargement): 99% achieved.
4.3. (q)	EU support for networks of judicial organisations and institutions		Annual s	· Achieved Co-financing of specific projects or NGOs on the basis of the Framework financial Programme "Judicial cooperation in civil matters 2002-2006". 21 specific projects and 3 ONGs selected for co-financing in 2006.
4.3. (r)	EU workshops to promote cooperation between members of the legal professions with a view to identifying best practice		2006	• Delayed
4.3. (s)	Annual European day of civil justice		Annual	· Achieved In the framework of the European Day of Civil Justice the prize "Crystal Scales of Justice" has been awarded on 26 th October 2006 for the second time.

No ¹	Action under the Action Plan	Competent body	Deadline	State of play
	- International legal order			
4.3. (a)	Proposal for the conclusion of a new Lugano Convention	Commission	2005	• Achieved Diplomatic Conference on 10-12 October 2006. Finalisation of the text of the future Convention expected in 2007. Possible signature of the Convention in 2007.
4.3. (d)	Accession of the Community to the Hague Conference on private international law			• Achieved The Council adopted a Decision on 5 October 2006 on the accession of the Community to the Hague Conference on Private International Law ⁵² . Formal accession is foreseen in May 2007.

⁵² Council Decision 2006/719/EC.