



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 15 January 2013

**9200/7/12
REV 7**

**COPEN 97
EJN 32
EUROJUST 39**

NOTE

From : General Secretariat

To : Working Party on Cooperation in Criminal Matters (Experts on the European Arrest Warrant)

No. prev. doc. : 8111/05 COPEN 75 EJN 23 EUROJUST 24
9200/6/12 REV 6 COPEN 97 EJN 32 EUROJUST 39

Subject : Replies to questionnaire on quantitative information on the practical operation of the European arrest warrant – Year 2011

Further to the questionnaire set out in 8111/05 COPEN 75 EJN 23 EUROJUST 24, delegations will find in ANNEX an updated compilation of the replies received with regard to the year 2011 and in ANNEX I and ANNEX II the replies to questions 6.2. and 12.

Questions to Member States as issuing States:

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
1. How many European arrest warrants have been issued in 2011 ?	600		518	128	2138	67		531	912	71		26	210	420 ₁	60		15			3809	193		53	350		198 ₂	205

¹ LT: 285 EAWs have been issued for the purposes of conducting a criminal prosecution and 135 EAWs have been issued for the purposes of executing a custodial sentence.

² SE: (97 issued for the purpose of conducting a criminal prosecution and 101 issued for the purpose of executing a custodial sentence or detention order).

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
2.1. How many of these European arrest warrants were transmitted via Interpol?	No statistics available		none	55	1625	8	531	560	none	all	183	271	15		8		2853	163	32	33	198	205					

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK	
2.2. How many of these European arrest warrants were transmitted via the SIS?	719 3		none	67	2138	67		531	774	none		200 none	346	32			15			3158	163		16	317		198		none

³ BE: The number of EAWs transmitted via the SIS does not correspond with the number provided in the answer to question 1. The fact is, the data are collected from different sources. The number of EAWs transmitted via the SIS is provided by the Belgian SIRENE office. All other data are derived from a national database. Since these data are inserted manually on a case-by-case base, some margin of error is unfortunately inevitable.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
2.3. How many of these European arrest warrants were transmitted via the VPN of the EJN?	none		none	none	none	none		none	none	none		none	none	none	none ⁴		none		57	none			none			not applicable	none

⁴ LU: EAW by direct transmission to executing authority : 19. EAW via Eurojust : 0.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK	
3. How many of these arrest warrants resulted in the effective surrender of the person sought?	57		238 ⁵	91	855 ⁶	31		99 ⁷	297	19		8	39	113	29		4 ⁸		930	54		16	105			69 ⁹		99

⁵ CZ: 90 + 16 cases from 2007 + 17 cases from 2008 + 22 cases from 2009 + 93 cases from 2010.

⁶ DE: No distinction is drawn according to whether the surrenders took place on the basis of a European arrest warrant transmitted in 2011, 2010 or earlier.

⁷ ES: No distinction is drawn according to whether the surrenders took place on the basis of a European arrest warrant transmitted in 2011 or earlier.

⁸ MT: In respect of one person 3 EAWs have been issued.

⁹ SE: Regardless of when the EAWs were issued, 69 persons were surrendered to Sweden during 2011.

Questions to Member States as executing States:

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK		
4. How many European arrest warrants have been received by the judicial authorities of your Member State in 2011?	602		302	57	14034 ¹⁰	49		1435	1102	384		51	43	122	22 ¹¹		9			296	114		110	88			163		6760

¹⁰ DE: In 2011, a total of 14 034 alerts on the basis of a European arrest warrant were issued by Member States connected to the Schengen Information System (not including Germany - see 2.2 above). A total of 177 search requests were received via Interpol from States which use the European arrest warrant but do not participate in the Schengen Information System.

¹¹ LU: Requests for extension : 0.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
5.1. How many persons have been arrested under a European arrest warrant in your country?	No statistics available		291 12	42	1082 ¹³	41	1187	906	1003 ¹⁴	24	16	53	16		6 15				246	98	108	58		151 16			1163
5.2. How many have been effectively surrendered?	61		238 17	28	979	39 ¹⁸	889	756	601 19	20	16	54	11		6				186	68	79	48			137		999

¹² CZ: 258 + 33 imprisonment.

¹³ DE: This number includes cases in which the requested person was already in German custody either serving a sentence or remanded in custody, so there was no arrest, just superimposed detention where appropriate. In the reporting period, there were 1 161 cases in which a decision was taken on extradition on the basis of a European arrest warrant.

¹⁴ IE: Numbers arrested - cumulative since 2004.

¹⁵ MT: 3 were not traced in Malta.

¹⁶ SE: This figure includes 11 persons who were already deprived of their liberty in Sweden, i.e. 140 were deprived their liberty due to a EAW.

¹⁷ CZ: 197. + 1 case from 2007. + 3 cases from 2008. + 7 cases from 2009. + 30 cases from 2010.

¹⁸ EE: 6 of the received EAW's issued for the extension of surrender, in 2 cases the EAW was withdrawn, 1 person released as EAW has not been forwarded in time and 1 person doesn't have connections with Estonia.

¹⁹ IE: Effectively surrendered - cumulative since 2004.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
5.3. Of those surrendered, how many consented to the surrender?	No statistics available		139 ²⁰	13	565	37	453	448	307 ²¹		19	9	48	7	2					111	49		65	34		70	67
5.4. Of those surrendered, how many did not consent to the surrender?	No statistics available		99 ²²	15	414	4	436	308	294 ²³	1	7	6	4 ²⁴		4					75	19	14	14	14		67	932

²⁰ CZ: 121 + 1 case from 2007 + 3 cases from 2008 + 1 case from 2009 + 13 cases from 2010.

²¹ IE: Consented - cumulative since 2004.

²² CZ: 76 + 6 cases from 2009 + 17 cases from 2010.

²³ IE: No consent - cumulative since 2004.

²⁴ LU: Intermediate situations: - Arrested person who consented to surrender, but where surrender is delayed and not realised before 31.12.2011: 3. - Arrested person who did not consent to surrender, but where surrender is delayed and not realised before 31.12.2011: 1.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK	
6.1. In how many cases have the judicial authorities of your Member State refused the execution of a European arrest warrant?	16		12	2	135 ²⁵	none	50	73	116 ²⁶	1	2	3	1			none				60	10		25	4		7		51

²⁵ DE: In (the other) 47 cases the European arrest warrant was withdrawn.

²⁶ IE: Surrender refused - cumulative since 2004.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
6.2. Which were the grounds for refusal?	No statistics available		Cf. Annex I	Cf. Annexe I	Cf. Annex I			Cf. Annex I	Cf. Annex I	Cf. Annex I			Cf. Annex I	Cf. Annex I			N/A			Cf. Annex I	Cf. Annex I		Cf. Annex I	Cf. Annex I		Cf. Annex I	Cf. Annexe I.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK	
7.1. How long does a surrender procedure take in average where the person agreed to the surrender (time between the arrest and the decision on the surrender of the person sought)?	4 days		40	16 days	15,1 days	8		14	9 days	4 weeks ²⁷		10-15 days	5 - 10 days	1 month	2 - 15 days		7 days			17 days	12,5 days		1-54 days	31 days		approximately 14 days		²⁸

²⁷ IE: Currently 4 weeks for a case in which the subject immediately consents to surrender on arrest.

²⁸ UK: It is not proportionate to accurately provide these details. Most are done within the 10 days but for Polish surrenders there are numbers every month which go over the 10 days. This depends on the dates for Polish Military flights. On some occasions it is not possible for countries who have no direct flights with the UK to arrange the handover flights within the 10 days but they generally are completed within 20 days.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
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7.2. How long does a surrender procedure take in average where the person did not consent to the surrender (time between the arrest and the decision on the surrender of the person sought)?	21 days		64	41 days	37 days ²⁹	11		45	25 days	5,5 months ³⁰		35-40 days	5 - 20 days	2 months	22 days ³¹		30 - 60 days ³²			21 days	67,71 days		22 days - 3 months 25 days	61		approximately 63 days		³³
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²⁹

DE: In the abovementioned proceedings in which the requested person is in custody in Germany either serving a sentence or remanded in custody, the relevant period is counted only from the moment the person is detained solely for the purposes of extradition.

³⁰

IE: For a typical case.

³¹

LU: 47 days in case of appeal against the judicial decision to surrender.

³²

MT: Depending on whether an appeal has been filed from the Court of Committal's decision.

³³

UK: It is not proportionate to provide this information accurately given the staff hours which would be required in researching databases, as this data is not automatically captured.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK		
8.1. In how many cases were the judicial authorities of your Member State not able to respect the 90-days time limit for the decision on the execution of the European arrest warrant according to Article 17(4) of the Framework Decision?	No statistics available		9	none	20	none		15	9	310 ³⁴		none	none	none	none		1			3	none		6	1			3		Not available

³⁴ IE: Statistics available from 2007 only. Time limits - cumulative since 2007.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
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8.2. In how many of those cases was Eurojust informed?	none		2	none	none ³⁵	none		none	³⁶	310 ³⁷		none	none	none	none	1				1	none	none	1			3		none
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³⁵ DE: Pursuant to Section 83 c paragraph 4 of the German Law on International Legal Assistance in Criminal Matters, Eurojust must only be informed in exceptional circumstances. None of the cases concerned exceptional circumstances.

³⁶ FR: The Ministry of Justice has not been informed of these cases and hence has not been able to inform Eurojust thereof.

³⁷ IE: Time limits - notification to Eurojust. - Cumulative since 2007.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
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9.1. In how many cases were the judicial authorities of your Member State not able to respect the 10-days time limit for surrender according to Article 23(2) of the Framework Decision?	No statistics available		3	20	468 ³⁸	none		154	12	none		none	none	none	none		none			22	none		16	1			none	³⁹
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³⁸ DE: If surrender is performed by land, the federal system in Germany means that the law enforcement authorities of all *Länder* through the territory of which the requested person is to travel to be involved. This leads to delays. As a rule, however, the 10-day time limit is only slightly exceeded. The majority of surrenders were to Poland. The timely taking over of requested persons by the Polish authorities is not always guaranteed.

³⁹ UK: Not available. These figures are not collated.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
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9.2. In how many of those cases was the person released, according to Article 23(5) of the Framework Decision?	No statistics available		none	none		none		none	⁴⁰	none		none	none	none	none		none			none			none				none		none		n/a
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⁴⁰

FR: This figure is not known by the Ministry of Justice.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
10.1. In how many cases did the judicial authorities of your Member State execute an arrest warrant with regard to a national or resident of your Member State?	41		48 42	43	81 ⁴⁴	24	25	96	180 45			none	14	47	none		none			94	10		7	25 ⁴⁶		17	56 ⁴⁷

- ⁴¹ BE: Belgian authorities have registered the surrender of at least 2 people with Belgian nationality. There are no statistics available on the number of Belgian residents that have surrendered in 2011.
- ⁴² CZ: 42 nationals + 6 residents.
- ⁴³ DK: No cases concerning a Danish national. Two cases concerning residents in Denmark.
- ⁴⁴ DE: 65 arrest warrants were executed against German nationals and 16 arrest warrants were executed against persons resident in Germany. In 26 cases, German nationals were surrendered.
- ⁴⁵ IE: Nationals - cumulative since 2004.
- ⁴⁶ SK: The judicial authorities of the Slovak Republic executed EAWs with regard to Slovak nationals in 25 cases. The Slovak Republic does not investigate the residence of arrested persons.
- ⁴⁷ UK: Figure is for British Nationals. We do not record whether other Nationalities are residents of the UK or not.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK	
10.2. In how many of those cases did the judicial authorities of your Member State request a guarantee under Article 5(3) of the Framework Decision?	No statistics available		38 48	49	42 ⁵⁰	24		24	7	none		none	none	47 51	none		none			51	1		3	no statistics available		9		none

⁴⁸ CZ: 33 nationals + 5 residents.

⁴⁹ DK: In two cases the extradition of the persons (residents in Denmark, however not Danish nationals) was conditioned on the subsequent transfer of the persons so requested.

⁵⁰ DE: 26 cases concerning German nationals, 16 cases concerning foreign nationals, see 10.1.

⁵¹ LT: In all cases concerning the surrender of citizens of the Republic of Lithuania.

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK	
11. In how many cases have the judicial authorities of your Member State requested additional guarantees under Article 5(1) or Article 5(2) of the Framework Decision?	No statistics available		none	none	none	none			18	statistics not available		none	none	none	none	none	none			4	1		4	No statistics available		52		none

⁵² SE: Data related to the number of requested guarantees as provided for in Article 5 (1) are not available. Sweden does not require a guarantee as provided for in Article 5 (2).

	BE	BG	CZ	DK	DE	EE	EL	ES	FR	IE	IT	CY	LV	LT	LU	HU	MT	NL	AT	PL	PT	RO	SI	SK	FI	SE	UK
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12. Is there any other information regarding the operation of the European arrest warrant that you would like to give?	no		Cf. Annex II	no	Cf. Annex II	no		no	Cf. Annex II	Cf. Annex II		no	no	no	Cf. Annex II		N/A			Cf. Annex II	no		Cf. Annex II	no		no	no	no
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Replies to question 6.2

"Which were the grounds for refusal?"

GERMANY

- The requested person was not in Germany: 7
- The European arrest warrant did not satisfy the formal requirements: 6
- The offence was not liable to a maximum custodial sentence of at least 12 months under the law of the requested Member State: 1
- The requested person had already been convicted of the same offence in another Member State by a judgment having the force of *res judicata*: 1
- Execution was requested on the basis of a judgment *in absentia* without the admissible conditions pursuant to Article 5 of the Framework Decision having been fulfilled: 18
- Prosecution or enforcement of the sentence was statute-barred under German law: 19
- There was no double criminality for an offence not included in the list in Article 2(2) of the Framework Decision: 9
- Extradition would have violated European public policy (*ordre public*): 1
- The requested person was being prosecuted in Germany for the same offence: 1
- It cannot be presumed that the requesting State would grant a similar request from Germany (non-reciprocity): 1
- An alien who had his habitual residence in Germany did not consent to extradition for the purposes of execution of the sentence: 22
- A German national did not consent to extradition for the purposes of execution of the sentence: 44
- The instigation of criminal proceedings for the same offence as that on which the request was based had been refused, or criminal proceedings which had already been instigated for the same offence as that on which the request was based had been abandoned: 2
- An extradition request from a third State had been given priority: 3

SLOVAK REPUBLIC

- withdrawal of EAW by the issuing state
- the act on which the European arrest warrant is based does not constitute an offence under the law of the Slovak Republic

IRELAND

- Correspondence could not be established
- Issuing state could not provide guarantee of retrial
- Cumulative sentence on multiple offences where correspondence could not be established for one offence
- Invalid warrant (not signed by judicial authority)
- *Non refoulement*. Subject granted asylum from requesting state.
- Article 26 of the Framework Decision. The Court decided that, as the subject had been held in custody in this jurisdiction for the same time period as that to which he had been sentenced, there was no longer an outstanding sentence to be served and the warrant was void.
- Identification
- Health
- Extraterritoriality

CZECH REPUBLIC

(5) Act does not constitute an offence under the CZ law.

(1) Czech national - act committed before 1.11.2004.

(11) Person is prosecuted for the same act as that on which the EAW is based.

(4) Requested person is the national and the EAW has been issued for the purposes of execution of a custodial sentence.

SPAIN

Criminal prosecution is statute-barred, double criminality, ne bis in idem, the person was being prosecuted in Germany for the same offence, a Spanish national did not consent to surrender for the purposes of execution of the sentence.

SWEDEN

- The statutes of limitation in Swedish law (2).
- The arrest warrant concerned a custodial sentence and the wanted person was a Swedish national that demanded that the sanction should be enforced in Sweden (3).
- Not a crime according to Swedish law/Dual criminality could not be established (1).
- The court did not accept that the material provided from the issuing authority (inter alia the extract from the relevant laws) meant that the person in question was guaranteed the right to a new trial (1).

POLAND

- the requested person has been finally judged by a Member State in respect of the same acts provided that, where there has been a sentence, the sentence has been served or is currently being served or may no longer be executed under the law of the sentencing Member State (art. 3 (2) EAW Framework Decision);
- parallel prosecutions conducted in Poland, concerning the same person against whom the EAW was issued, and the same acts (art. 4 (2) of the EAW Framework Decision);
- the offence was committed on the territory of Poland according to Polish law (art. 4 (7)(a) of the EAW Framework Decision);
- the European arrest warrant has been issued for the purposes of execution of a custodial sentence or detention order, where the requested person is staying in, or is a national or a resident of the executing Poland and Poland undertakes to execute the sentence or detention order in accordance with Polish law (art. 4 (6) of the EAW Framework Decision);

- a person who is the subject of a European arrest warrant is a national or resident of Poland and the condition that the person be returned in order to serve the custodial sentence or detention order was not met (art. 5(3) of the EAW Framework Decision);
- the European arrest warrant was issued for a purpose other than conducting a criminal prosecution or executing a custodial sentence or detention order (art. 1(1) of the EAW Framework Decision *a contrario*).

SLOVENIA

Paragraph 4 of the Article 4 of the Framework Decision (lapse of time); withdrawal (revocation) of the EAW; paragraph 2 of the article 3 of the Framework Decision, paragraph 4 of the article 2 of the Framework Decision (double criminality), paragraph 6 of the article 4 of the Framework Decision, issuing state did not provide additional information, incorrect identity of the person.

FRANCE

The French judicial authorities have refused the execution of 73 European arrest warrant for the following reasons :

- the original of the European arrest warrant was not provided (when the fax does not allow to certify the authenticity of the European arrest warrant);
- the summary of the facts regarding the person concerned was insufficient;
- the execution of the foreign sentence in France concerning a French national (article 4, paragraph 6 of the Framework Decision);
- lack of reply to a demand for supplementary information;
- the ne bis in idem principle;
- error regarding the person;
- non-punishability of the facts under French law when it concerns facts that do not feature on the list of 32 offences of the Framework Decision;
- withdrawal by the issuing Member State.

LUXEMBOURG

Date of offence (<8.8.2002)! This ground for refusal has been abolished by legislative act of August 3, 2011.

LITHUANIA

- 1st case: due to health problems;
- 2nd case: the criminal proceedings were taken over instead of executing the surrender;
- 3rd case: the execution of custodial sentence was taken over instead of executing the surrender.

PORTUGAL

- Statute of limitation: 2 cases;
- Execution of the foreign sentence in Portugal: 5 cases.
- Double incrimination: 1 case.
- *Ne bis in idem*: 1 case.
- The requested guarantees have not been confirmed: 1.

LATVIA

- An extradition request from a third State had been given priority 1.
- An extradition request for the purposes of execution of the sentence in respect of Latvia national 1.

UNITED KINGDOM

- Discrepancies with the EAW
- Lack of Evidence from Requesting State
- Identity of arrested person in question
- Not a Criminal Offence in the UK
- Not a framework offence

DENMARK

Non compliance with Article 4 of the Framework Decision of 26 February 2009 (2009/299/JHA) amending the Framework Decision of 13 June 2002 on the European arrest warrant (2002/584/JHA).

Replies to question 12

"Is there any other information regarding the operation of the European arrest warrant that you would like to give?"

GERMANY

The figures given are based on a statistical survey covering cases in which surrender took place in 2011 and for which the competent judicial authority of the relevant *Land* submitted the relevant report to the Federal Office of Justice by 15 January 2012.

Experience has shown that reports on extradition proceedings concluded in 2011 are sometimes, in isolated cases, not submitted until after 15 January 2012. Those cases will be included in the statistics for 2012.

IRELAND

The statistics given below relate to the number of European arrest warrants rather than to the number of persons. In some instances more than one warrant may have been received and executed in respect of a person.

CZECH REPUBLIC

28 cases were included in different way (e.g. withdrawal of an EAW, person was located on the territory of another Member State, EAW was cancelled, etc.).

In 19 cases the surrender was postponed.

In 7 cases the consent was given with the prosecution for other offences.

In 39 cases the procedure have not been yet closed.

POLAND

Some courts raised issues with the practical operation of the EAW system. The concerns were following:

- the EAW procedure is sometimes needlessly lengthy due to the fact that courts have to wait a long time for the delivery of the original of the EAW or have to request information whether the surrendered person invoked the principle of speciality the issuing State;
- the courts of other Member States very frequently demand the presentation of additional information, in particular indication of specific evidence, thereby breaching the letter and the spirit of the EAW provisions;
- some executing Member States infringe art. 26 of the EAW Framework Decision by not providing information on the length of detention of the surrendered person;
- scheduled flights to some cities in other Member States are rare, which can lead to lengthening the EAW proceedings by several days.

SLOVENIA

The proportionality issue - courts have estimated that in some cases the issuing authority did not use any alternatives to issuing an EAW, such as using less constraining instrument of mutual legal assistance, which could actually prevent issuance of the EAW.

FRANCE

These statistics are only indicative to the extent that, in accordance with the Framework Decision on the European arrest warrant, the Ministry of Justice does not centralise all the EAW files and on the contrary encourages the direct transmission between judicial authorities.

LUXEMBOURG

The Act of August 3, 2011 brought some modifications to the provisions enacted in 2004, specially the abrogation of the limitation concerning the date of the offence (<8.8.2002), a ground for refusal to apply the EAW provisions.
