



**COUNCIL OF  
THE EUROPEAN UNION**

**Brussels, 6 August 2013**

**15805/3/11  
REV 3 EXT 1**

**CIVCOM 481  
COPS 408  
COSDP 982  
PESC 1317  
RELEX 1079  
JAI 756  
EUPOL/AFG 42**

**PARTIAL DECLASSIFICATION**

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| of document: | <b>15805/3/11 RESTREINT EU/EU RESTRICTED</b>   |
| dated:       | 28 October 2011  |
| new status:  | Public   |
| Subject:     | Draft CIVCOM advice on the EUPOL AFGHANISTAN Operational assessment reports (October 2011) |

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Delegations will find attached the partially declassified version of the above-mentioned document.

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**ANNEX**

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**COVER NOTE**

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|           |  |
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| from:     | EEAS   |
| to:       | Committee for Civilian Aspects of Crisis Management (CIVCOM)                               |
| Subject : | Draft CIVCOM advice on the EUPOL AFGHANISTAN Operational assessment reports (October 2011) |

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Following the CIVCOM meetings on 19, 21, 24 and **28 October** 2011, delegations will find attached the EEAS document with reference CPCC 14158/11 regarding draft CIVCOM advice on the EUPOL AFGHANISTAN Operational assessment reports (October 2011).

Encl.: EEAS document CPCC 14158/11

# EUROPEAN EXTERNAL ACTION SERVICE



## Civilian Planning and Conduct Capability – CPCC

Brussels, 28 October 2011

**CPCC 14158/11**  
**(st 15805/3/11)**

### **NOTE**

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|          |  |
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| from:    | European External Action Service   |
| to:      | General Secretariat of the Council   |
| Subject: | Draft CIVCOM advice on the EUPOL AFGHANISTAN Operational assessment reports (October 2011) |

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The General Secretariat of the Council will find attached the EEAS document with reference CPCC 14158/11 regarding Draft CIVCOM advice on the EUPOL AFGHANISTAN operational assessment reports (CPCC 13077/11) for further distribution.

**DRAFT CIVCOM ADVICE ON THE  
EUPOL AFGHANISTAN OPERATIONAL ASSESSMENT REPORT**

1. Following the discussions in CIVCOM on the EUPOL Afghanistan's Six Monthly Report in July 2011, the Mission and CPCC provided CIVCOM with an assessment of the Afghan police and justice training and capacity needs as well as an assessment of EUPOL's presence outside Kabul.
2. On 12 October, CIVCOM received a presentation of the Operational Assessment Report (CPCC 13077/11) by CPCC and on 19 October had an orientation discussion with a view to providing an advice.
3. In its meetings of 21, 24 and 28 October 2011, CIVCOM discussed and agreed the following advice.

**CONSIDERATIONS**

4. CIVCOM noted the comprehensive Operational Assessment Report as useful food for thought in view of the Bonn Conference II on 5 December 2011 and the strategic review to be conducted in June 2012.
5. CIVCOM recalled EUPOL's six strategic objectives and supported the recommendations by the Head of Mission and the CivOpsCdr to continue focusing EUPOL activities on the three pillars of
  - i) institutional reform of the Ministry of Interior,
  - ii) professionalization of the Afghan National Police and
  - iii) connecting police to justice reform.

CIVCOM also stressed the need to concentrate EUPOL's activities and projects where its impact, visibility and added value can be maximised. Afghan ownership needs to be taken into account.

6. CIVCOM emphasized the need for further fostering synergies with Afghan partners, as well as relevant international actors, including ISAF and the NATO Training Mission in Afghanistan, UNAMA and bilateral projects.
7. CIVCOM took note of the assessment of EUPOL's presence in the provinces and highlighted that a decision to refocus the deployment of those elements of the Mission outside Kabul should be considered in the context of the upcoming strategic review. The assessment should be thorough and strategic, done province by province taking into consideration, inter alia, the sustainability of the effects achieved in the current deployment, and the plans of other relevant actors, including the planned streamlining of regional training centres. CIVCOM also stressed the importance of EUPOL's cooperation with the MoI.
8. CIVCOM emphasised the need to further concentrate on Afghan Police capacity-building particularly with a focus on train-the-trainer and senior management training.
9. CIVCOM acknowledged the need for further international support to and improved coordination within the justice sector, and emphasised the importance to better link-up police and justice reform efforts, while recalling the limitations of EUPOL's mandate and resources. The strategic review in June 2012 should look at EUPOL's involvement in this area in light of the overall EU action in the justice sector.
10. **NOT DECLASSIFIED**.
11. CIVCOM recalled the July 2011 FAC conclusions where the Council underlined EU's commitment to a long-term engagement in Afghanistan. Regarding EUPOL, Member States expressed their readiness to agree ahead of the Bonn Conference on 5 December 2011 to an extension in principle of EUPOL's mandate until the end of 2014, on the condition that **PSC reverts to the issue of EUPOL AFGHANISTAN before the Bonn Conference, based on a paper from the CMP to be issued in the first week of November, with the aim of agreeing the basic outlines of the strategic review of the mission.**

## RECOMMENDATIONS

12. Taking into account the above considerations, CIVCOM recommended that:
- the Mission continues to focus its activities on the three main pillars identified, while seeking to further streamline those activities, and concentrating on those activities and projects where its impact, visibility and added value can be maximised, taking into account Afghan ownership;
  - the Mission updates the assessment of the Afghan training and capacity needs, as well as the assessment of EUPOL's provincial presence ahead of the strategic review;
  - in consultation with the Afghan authorities, a firm and sustainable Mission security arrangement in accordance with EU standards be established for the duration of the Mission;
  - CMPD provides a paper, **to be issued on the first week of November, on the basis of which the PSC will revert to the issue of EUPOL AFGHANISTAN before the Bonn Conference with the aim of agreeing the basic outlines of the strategic review of the mission.**
  - the strategic review looks into, inter alia, the scope of engagement of EUPOL in the justice sector, the presence of the Mission in the provinces and the provision of security in the longer-term for EUPOL.
13. CIVCOM invites the PSC to take note of this advice and endorse its recommendations.

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