



**COUNCIL OF
THE EUROPEAN UNION**

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COPS 71
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DECLASSIFICATION

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Subject:	Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (June 2009 - December 2009)

Delegations will find attached the declassified version of the above document.

The text of this document is identical to the previous version.

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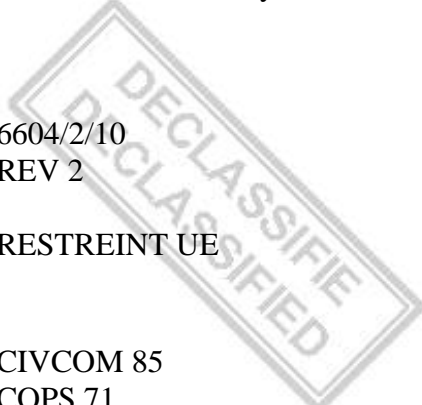
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NOTE

From : Secretariat
To : Committee for Civilian Aspects of Crisis Management (CIVCOM)
Subject : Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report
(June 2009 - December 2009)

In view of CIVCOM meeting on 24 February 2010, delegations will find enclosed a revised draft advice on the EUPOL AFGHANISTAN Six-Monthly Review Report, as transmitted by the Civilian Operations Commander, covering the period 16 June 2009 to 15 December 2009.

SILENCE PROCEDURE: 26 February 2010, 12:00

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Draft CIVCOM Advice on the EUPOL AFGHANISTAN Six-Monthly Report

1. On 12 February 2010 PSC tasked CIVCOM to provide an advice on the EUPOL AFGHANISTAN 6-Monthly Review Report covering the period 16 June 2009 to 15 December 2009.
2. In its meeting of 15 February, CIVCOM had a discussion with the Head of Mission Kai Vittrup on the EUPOL AFGHANISTAN six monthly report.
3. In its meeting of 24 February CIVCOM agreed the following advice.

Considerations

4. CIVCOM commended the six-monthly report and welcomed the progress made by EUPOL AFGHANISTAN over the last six months. CIVCOM reiterated its support for the work of the Mission.
5. CIVCOM noted with satisfaction that the Afghan National Police Strategy is being finalised by the Afghan Government, which demonstrates increased Afghan ownership of the reform process. While retaining the Mission's focus on the implementation of the six strategic objectives, CIVCOM encouraged EUPOL, following the request of the Afghan Minister of Interior, to support this Strategy by assisting to reform the Civilian Police and Anti-Crime Police pillars.
6. CIVCOM discussed the possible extension of the Mission mandate after 30 May 2010 and was in favour of an extension of three years, keeping in mind the long-term commitment of the European Union to contribute, *inter alia* to enhancing the Rule of Law, including through the establishment of sustainable police institutions in Afghanistan.

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7. CIVCOM commended the good cooperation of EUPOL with the recently established NATO Training Mission in Afghanistan (NTM-A) and the enhanced role of the International Police Coordination Board in strengthening the consistency of activities in support of Police reform in Afghanistan.
8. CIVCOM recalled the Plan for securing EUPOL Afghanistan Logistical Capacities outside Kabul and the ensuing technical conference of 10 November 2009 and took note of the persisting staffing and logistical shortfalls for EUPOL teams in many Regional Centres and Provincial Reconstruction Teams. CIVCOM recalled the need to provide the necessary staffing and logistical support to the mission drawing on the outcomes of the London conference.
9. CIVCOM noted with concern the negative impact of these shortfalls on the implementation of EUPOL mandate in several provinces. CIVCOM supported in *principle* the proposal of the Head of Mission to temporarily focus activities and efforts in those provinces where enabling capacities and other favourable factors are in place. In view of a revision of the planning documents, CIVCOM asked for more detailed information on this geographical refocusing and stressed that it must be carried out in line with EUPOL's overall strategic priorities.
10. CIVCOM also took note of the need for the Mission, when deemed necessary, to engage at district level in order to implement aspects of its mandate, *especially in relation to the City Police Projects*, and to closely cooperate with other actors like NTM-A. CIVCOM noted that this should not detract from EUPOL's primary focus at the central, regional and provincial levels. In principle, CIVCOM was in favour of adapting the mandate accordingly, but asked for more details on the impact of this engagement on security arrangements and on the Mission deployment plan before the revision of the planning documents.
11. CIVCOM underlined the need to ensure the necessary flexibility for the Head of Mission to deploy staff outside Kabul according to operational needs. CIVCOM encouraged Member States concerned to look into their national caveats in order to allow for more flexibility in the deployment of seconded personnel outside Kabul.

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12. CIVCOM reiterated the need for a Status of Mission Agreement (SoMA) and asked the General Secretariat and the Delegation of the European Union in Kabul to make further efforts to reach an agreement with the Afghan authorities of this matter.
13. CIVCOM supported the enhancement of synergies between EUPOL and the Commission, especially in support of the Rule of Law and Police. *CIVCOM welcomed the announced plans of the Commission to use the Instrument for Stability to support the Afghan civilian police, which will complement and facilitate EUPOL activities, notably in the field of training.*
14. CIVCOM invited the Mission to take full advantage of the possibility to put forward proposals for an increased number of projects *within the project cell, linked to* the implementation of the mandate.
15. CIVCOM is of the opinion that the persistence of negative rhetoric about the Mission does not reflect the improved results and enhanced impact of EUPOL on the ground. CIVCOM stressed the need to increase efforts in the promotion of EUPOL's image, focusing on concrete activities and achievements rather than on staffing shortfalls.

Recommendations

16. Taking into account the above considerations, CIVCOM recommended that
 - EUPOL AFGHANISTAN be extended for 3 years after 30 May 2010 in order to continue fulfilling its mandate, *with a mandate review to be foreseen*;
 - the planning documents and Joint Action be revised accordingly;
 - the Mission positively responds to the Afghan Minister of Interior's request that EUPOL supports the reform the Civilian Police and Anti-Crime Police pillars, while retaining its focus on the implementation of the six strategic objectives.
 - EUPOL AFGHANISTAN, together with the General Secretariat, based on the assessment of logistical and security shortfalls for EUPOL staff in the PRTs/RCs as well as other relevant factors, prepares a proposal for the temporary geographical refocusing of Mission activities outside Kabul;

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- the Mission rolls-out the City Police Projects and provides, *in preparation for the discussions for the revision of planning documents*, more information on the Mission's engagement at the district level in this regard, including the impact on security arrangements;
 - in view of the renewal of the mandate further efforts be pursued in order to reach an agreement on a SoMA for EUPOL AFGHANISTAN, and that the General Secretariat should report to the PSC on progress before the end of the first semester;
 - EUPOL takes full advantage of the possibility to put forward proposals for an increased number of projects *within the project cell, linked to* the implementation of the mandate.
17. CIVCOM invites the PSC to take note of this advice on the Six-Monthly Report and to endorse its recommendations.
