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ANNEXE 1

LISTE DES MEMBRES DU GROUPE STRATEGIQUE D'EXPERTS

ET LEUR LETTRE DE MISSION

Railways Undertakings

Mr C. Wolff - Railion

Mr Hurel - Veolia Cargo

Mr Sundling - (ex CEO Green Cargo)

Infrastructure Managers

Mr Junker - DB-Netz

Mr Dupuis - RFF

Mr Klerk - CEO Prorail

Ms. Morgante - RFI

Mr Frak - PLK

Member States

Mr Jacobs - NL

Mr Nalevka - CZ

Regulatory Bodies

Prof Dr K. Otte - DE

Ms. S. Straight - UK

(replaced by M. Kogan)

Passengers

Mr Jadot - SNCB

Terminals/Ports

Mr Gomez-Ferrer - Port Valencia

Combined Transport

Mr Kunz - Hupac

JACQUES BARROT

Brussels,

2 1 -01- 2008 \(D(OF))/43

Vice-président de la Commission européenne

Subject: Constitution of the Strategic Group on the Rail Freight Oriented Network

Further to your recent contact with my services in the Directorate-General for Energy and Transport, I am pleased to appoint you as member of the Strategic Group of Experts on the Rail Freight Oriented Network.

Your expertise will assist the European Commission in evaluating and defining the proposed measures announced in its Communication 'Towards a rail network giving priority to freight' of 18 October 2007.

The mandate of the Group is attached for your information in annex. The Group's first meeting will take place on 21 February 2008 from 10h00 to 17h00 in the Conference Center of the European Commission, the Centre Borschette, 36 rue Froissart in 1040 Brussels. My services will inform you about the agenda of the meeting in due time.

I thank you in advance for your contribution to the development of this initiative which is necessary for the consolidation of the role of rail as a central component in Europe's transport system for the years to come.

Yours sincerely,

Jacques Barrot

Mr Jiri Nalevka

Director Rail Transport Department Ministry of Transport of the Czech Rep. nabrezi Ludvika Svobody 12 110 15 Prague 1 Czech Republic

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MISSION of the STRATEGIC GROUP of EXPERTS for a RAIL NETWORK GIVING PRIORITY to FREIGHT

Context

In its Communication "Towards a rail network giving priority to freight" of 18 October 2007, the Commission put forward a series of measures for the creation of a rail network giving priority to freight, in order to develop rail freight.

Objectives

In order to evaluate the need for and relevance of these measures, as well as to determine the most suitable manner of implementing them, DG TREN is launching three initiatives: an impact analysis with the support of an external consultant, a public consultation, and a group of experts from both the sector and Member States who have a clear vision of the needs and the future of rail freight.

The Strategic Group of Experts for a Rail Network Giving Priority to Freight will evaluate the options proposed by the Commission and will make recommendations on the content of the measures, their scope (by corridor or for the whole network), their nature (tools, methods) and on the strategy to be followed to make them effective and efficient.

Fields concerned

The subjects to be addressed by the Group will cover inter alia:

- o The needs of rail freight in relation to infrastructure i.e. the quality of paths allocated to international freight
- o The definition and design of corridors: definition, characteristics and criteria for their identification
- Issues related to infrastructure:
 - coordination of investments
 - harmonisation of infrastructure parameters (loading gauge, length of trains...) and bottlenecks
- o Corridor management:
 - priority rules granted to freight and harmonisation
 - international allocation of paths
 - coordination of the management of traffic
 - improvements of access to essential information (characteristics of the network, ancillary services terminals and other)
 - management of ancillary services (terminals and other).
- o The control of the quality of services along a corridor: definition of reliable indicators, methods of their collection and of their publication.
- o The strengthening of the competences of and cooperation between regulators

This list might be further elaborated during the work of the Group.

Use of the work of the Group

The Group will be chaired by the Commission services. All points of views, common and divergent, will be recorded in the minutes of meetings established by the Directorate-General for Energy and Transport. Questions which remain open at the end of the Group's mandate may be the subject of a more detailed analysis within the framework of the impact study.

The results of the work of the Group will be the subject of a report and will contribute to the impact study mentioned above.

Administrative issues

Experts are invited individually, without a substitute. The three meetings of the Group will be held in English. External experts may be invited for a meeting of the group to deal with a specific subject.

Expenses for travel and accommodation will be covered by the Commission, in accordance with the rules in force.

ANNEXE 2 QUESTIONNAIRE RELATIF A LA CONSULTATION PUBLIQUE

MEASURES FOR A 'RAIL NETWORK GIVING PRIORITY to FREIGHT'



Useful links

This questionnaire forms part of the impact assessment and public consultation that the European Commission, notably the Directorate General for Energy and Transport (DG TREN), are carrying out in the follow up of its Communication of 18 October 2007 entitled "Towards a rail network giving priority to freight".

In its Communication, the European Commission considers that two main elements should be developed to improve the quality of rail freight transport and ensure it has sufficient capacity: fair competition in the provision of all rail services and adequate infrastructure capacity, in terms of path availability.

The services of the Commission have identified problems that rail freight is experiencing and has elaborated possible measures to address them in collaboration with a Strategic Group of experts.

They considered it necessary to improve the existing situation/practices through a better coordination between infrastructure managers and Member States as far as the management of the infrastructures and the ancillary services are concerned, as well as the priority given to freight.

To this end it is considered that a corridor approach, which first targets few strategic international axes, by implementing measures to improve operations, capacity, transparency of the information and non-discriminatory access should be pursued.

The following questionnaire includes possible measures which could be incorporated into strengthened legislation at European level.

Interested parties are requested to give their opinion on the solutions presented before 5 August 2008 via the questions which are posed in this online questionnaire.

Please note that:

- The session time is limited to 1 hour 30 min, which means that you should submit your reply within this allotted time. If you would exceed this timeframe, your replies would unfortunately be lost.
- If your replies need to be co-ordinated internally, we suggest that you print the blank questionnaire, make it circulate among your colleagues/ services and elaborate your reply off-line (e.g. in a word processor of your choice). At the end, a designated person should enter the answers online (you can "copy/paste" text you prepared in the word-processor).
- After you have clicked on "submit", you should get a confirmation page stating that your reply has been recorded. If this is not the case, and if the survey page is re-loaded instead, please check if you have filled in correctly all compulsory questions, or if you have not exceeded the maximum number of characters for free text questions. In this case, an error message appears next to the question for which something is wrong or missing.
- The answers to the questions can be provided in any of the official languages of the European Union but preferably in the working languages of the European Commission (i. e. English, French or German)
- If a multiple choice answer is offered, several choices can be selected, but if you choose "Others", please try to give some explanation in the next step.

PRELIMINARY INFORMATION

Your profile (compulsory)	
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B. Infrastructure not adapted to freight (compulsory)	(5)	©	(0	0	0	0	(
C. Charging of infrastructure use different modes/lack of internali of external costs (compulsory)		(1)	()	0	0	(0	(
D. Too costly (compulsory)	0			\odot	0	0		(
E. Non adaptation to actual logis needs (compulsory)	tic 🔘	0	0	0	0	0	0	(
F. Unsatisfactory customer approach (compulsory)	0	0	0	0	0	0	0	(
G. Insufficient reliability (on time) (compulsory)	©	0	()	0	0	0	0	(
H. Others (compulsory)	0	0	0	0	0	0	0	(
2. If other obstacles, please spec	ify (maximum i	 800 char	acters)	optional)		A-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1		
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○ No Opinion							

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access (compulsory)

B. Availability of intermodal services (terminals...) (compulsory)

C. Cooperation between Infrastructure

A. ERTMS corridors	
B. All TEN network	
C. At least one corridor per MS, on proposal by MS	
D. Market needs	
E. Existing and projected freight volume, share of freight	
F. No opinion	
🖺 G. Others	
2.3. If other criteria, please specify (maximum 800 characters) (optional)	
	·

3. THE CORRIDOR GOVERNANCE

The governance structure of corridors is essential to facilitate the cooperation necessary to ensure interoperability and competitiveness. It should bring together different actors: ministries, infrastructure managers, rail undertakings, safety authorities, regulatory bodies, notified bodies, system suppliers, testing centres or laboratories etc. An example of an operational corridor governance structure can be seen in the ERTMS Corridors.

3.1. Mention your position concerning the following issues of the corridor governance

	Yes	No	No opinion
A. Is the ERTMS corridor structure sufficient to ensure good management? (compulsory)	0	0	0
B. Is an external/independent 'Corridor Coordinator' needed to coordinate the setting up of a corridor? (compulsory)	0	0	0
C. Does the Corridor Structure need a 'manager' to coordinate/instruct/follow the decisions when the Corridor has been set up? (compulsory)	O	0	0
D. Do customers have to be consulted systematically before all decisions are taken? (compulsory)	0	0	0
E. Should the Corridor Governance be able to impose its decisions on individual members? (compulsory)	0	0	0
F. Others (compulsory)	0	0	0

erminals (marshalling yards and and sealand terminals) hals, access lines and corridors form on nated along the corridor and the adequed. 1. Please indicate whether	e system. T uacy betwee	he developn en corridors	nent of term and marshall	inals shoulc ing and shu	l be nting yards,
	Yes	THE ACT AND ACT AS A DESCRIPTION OF THE ACT AS A DESCRIPTI	No		opinion
A. Private initiative is sufficient to develop terminals (compulsory)	(O		(i)	NO	
B. It is necessary to plan and coordinate the development of a strategic network of terminals along a corridor (compulsory)	0		©		•
C. It is necessary to coordinate path allocation between the terminals and the network (compulsory)	0		(3)		
D. It is necessary to coordinate traffic management between the terminals and the network (compulsory)	0		•		0
PATH ALLOCATION RULES atisfy operational market needs, freight and adequate timetable), reliable (no calcity has to be shared and balanced between a time and relational rules for capacity sharing and relational level and joined at the border, which	:hange) path veen differe ules differ f	ns, including nt types of i rom one MS	flexibility (f rail traffic. T to another.	or short-ter here are no Paths are co	m requests).
.1. Please indicate the impa	-	r your o	rganisati	on consi	der the
ollowing measures would ha	Positive impact	Somewhat positive impact	Somewhat negative impact	Negative impact	No opinion

maintenance (compulsory)					
B. Timetabling system more responsive to freight needs. (compulsory)	0	0	0	(0
C. Build international freight paths which are more coordinated at the border (optional)	0	©	0	()	0
D. Prepare an "ad hoc catalogue" which includes sufficient freight paths for short term-term requests. (compulsory)		©	©	©	©
E. Cancellation or modification of freight paths only possible in exceptional cases. (compulsory)	(0	©	(3)	()
F. Apply different levels of track access charges relating to the level of quality of paths. (compulsory)	©	©	©	©	©
G. Other measures (compulsory)	0	(a)	<u></u>	0	<u> </u>

6. PATH ALLOCATION REQUESTS

The RNE One Stop Shops (OSS), where a leading IM coordinates allocation from start to end, are rarely used. IMs have to respect the timing at the border. RNE provides international answers to international requests but does no allocation itself. 95% of the requests are made nationally by each IM. The path requests at national level should reflect the fact that freight traffic is becoming more and more international.

6.1. Please indicate the impact you or your organisation consider the following measures would have

	Positive impact	Somewhat positive impact	Somewhat negative impact	Negative impact	No opinion
A. Mandatory requirement to set up a OSS for international path allocation (compulsory)				0	0
B. Impose the use of a OSS for the request of international path allocation (compulsory)	0	0	0	0	0
C. Encourage the use of existing tools, such as Pathfinder (compulsory)	0	0	0	0	0
D. Allow authorized applicants to apply for the whole corridor (compulsory)	0	0	0		0

7. TRAFFIC MANAGEMENT IN CASE OF DISTURBANCES

Rules to manage delayed freight trains constitute a major issue which gives a bad quality image to the customers. Delays of few minutes can become delays of several hours upon arrival. It is necessary to implement appropriate measures to ensure that a delayed train can revert to the greatest degree possible to its originally allocated path.

7.1. Please indicate the impact you or your organisation consider the following measures would have

	Positive impact	Somewhat positive impact	Somewhat negative impact	Negative impact	No opinion
A. Define and publish rules about reallocation of paths in case of disturbances along the corridor (compulsory)	©	©	()	0	∅
B. Increase coordination between national dispatching centres (compulsory)	0	©	0	0	©
C. Train 'on time' remains 'on time' (compulsory)	0	©	0	0	0
D. Define two or three types of classes of trains subject to different priority rules. (compulsory)	0	()	©	0	©

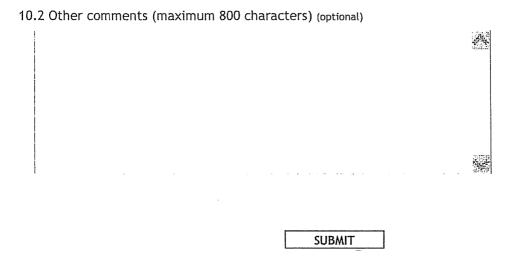
8. TRANSPARENCY/QUALITY

European legislation imposes a Network Statement at national level, but information, including on terminals, is also needed at corridor level.

8.1. Please indicate the Impact you or your organisation consider the following measures would have

	Positive impact	Somewhat positive impact	Somewhat negative impact	Negative impact	No opinion
A. Set up a unique 'Corridor Document' assembling information from all Network Statements (compulsory)	0	0	0	0	0
B. Include in the Corridor Document information (or-mention a-reference) about modalities/conditions of use of terminals (compulsory)	0 -	0	· · · · · · · · · · · · · · · · · · ·	0	
C. Provide, at least weekly, updated and transparent information relating to the capacity of the corridor, taking into account the works. (compulsory)	0	0	0	0	0
D. Publish capacity share (or the number of available paths) for each hour of the year. (compulsory)	0	0	0	0	0

E. Harmonise Performance Regimes (compulsory)	⊗	0	(0	0
F. Publication of KPI at corridor level (compulsory)	©	0	()	()	0
tever (compassory)		THE RESERVE THE PERSON OF THE			
9. REGULATORY BODIES					
More integrated management may also imp	ly the need for	or more coo	rdinated reg	ulation at co	orridor level.
t would be appropriate to have a group of complaints. Access to all information is the	basis of coop	ng each corr peration.	idor and dea	uing with th	е
				System Capital Company Company of the Company of th	annoncarona a almó tambéca no milliocho de la compansa de la compansa de la compansa de la compansa de la comp
9.1. Which kind of cooperation between Corridors? (maximum 800 characters),	Regulatory B	odies (RB) is	necessary f	or internatio	onal
for example: - RBs should exchange (communicate and an	swer) and have	access to all	information:		
- In case of Cross Border complaints, all the decision;	RBs concerned	have to be co	onsulted and/	or take part t	o the
- A RB for the corridor treats all the Cross Bo RB. (optional)	order issues, wi	th correspond	ding powers a	nd competen	ces as a
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			No.		
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9.2. Which other kind of cooperation? (r	naximum 800	characters)	(optional)	ACCESTAL PARCENT AND SECULO SECU	DOMP ST. COMPANY AND CONTRACT OF THE ST.
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10. ADDITIONAL QUESTIONS					
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10.1. What is in your view the right leve	al of action fo	r the measu	ros identifia	d in previou	c issues 4 to
9 the national level, corridor level or su					
	ECONOMIC AND ADMINISTRAÇÃO DE TRANSPORTAÇÃO DE TRANSPORTA DE TRANSPORTA DE TRANSPORTAÇÃO DE TRANSPORTAÇÃO DE TRANSPORTAÇÃO DE		şî.		



ANNEXE 3

RAPPORT DU GROUPE D'EXPERTS RELATIF AU RESEAU FERROVIAIRE EUROPEEN ORIENTE FRET

The transport policy of the European Community aims at building an efficient and sustainable system of transport for the Union. To achieve this goal, the Community promotes the development of co-modality, the creation of an internal market for transport services and the revitalisation of clean modes of transport, such as inland waterways and railways.

The revitalisation of rail freight transport implies improvements in its performance, competitiveness and capacity. Rail freight transport, which is in comodality with road transport, has to be more competitive in terms of price (i.e. cost). It also faces some difficulties related to the level of quality of its services, in particular on international routes (international services represent 50 % of the total market of rail freight).

To improve the quality of rail freight transport and ensure it has sufficient capacity, the European Commission considers that two main elements should be developed and/or improved:

- fair competition in the provision of rail services;
- good (at the requested times), reliable (certain to meet the scheduled arrival times) and adequate (consistent with the demand) paths available for freight transport.

With regard to competition, many initiatives and actions have been taken and some others are under preparation. With regard to the quality of paths used by freight trains, the Commission considers it necessary to improve the existing situation/practices. It plans to do so by providing for better coordination between infrastructure managers and Member States on investments, management of infrastructure and ancillary services, and by ensuring that freight traffic is given an appropriate level of priority. The intentions of the Commission regarding these challenges were presented in its Communication of 18 October 2007 entitled "Towards a rail network giving priority to freight". In this Communication, the European Commission explained the rationale for developing a rail network giving priority to freight.

Given that the development of such a rail network should be gradual, measures should first target several strategic international corridors. These should function in an exemplary way providing, in particular, transparent information and non discriminatory access to the users of their infrastructure.

To carry out an in-depth analysis of the rail infrastructure problems that freight transport faces (especially international traffic) the European Commission's services set up a strategic group of experts composed of representatives from Member States (MS), Infrastructure Managers (IM), Railway Undertakings (RU), forwarders, ports and Regulatory Bodies (RB). This group also had the task of assessing Commission proposals regarding the creation of a European Rail Freight Oriented Network based on freight corridors (hereinafter corridors).

The corridor approach was recognised by experience (ERTMS corridors) and expert judgement as the suitable foundation for a Rail Freight Oriented Network. It is therefore appropriate to define its concept and the requirements for its implementation. This should lead

to a common and agreed process for the selection of EU freight corridors, a sort of formalised labelling of the key components of the Rail Freight Oriented Network.

This document presents a stepped approach to the creation of corridors, based on the analysis of problems and needs identified by the group of experts. It is organised in four parts:

- the procedure and criteria for the selection of the corridors;
- the format and competencies of the governance structures of corridors;
- the measures that they will have to implement;
- the possible ways to implement this approach.

The notion of corridors refers to a network of one or several rail lines connecting one point (or two) to another. A corridor can comprise a main route, alternative routes and the connections to them. It also includes infrastructure related to ancillary services (terminals, marshalling yards, etc.) and feeder lines. Its functioning is such that a significant share of freight traffic running along the corridor has its origin and destination within the geographical scope of the corridor.

Identification of Corridors

Existing networks

As part of its work, the expert group considered existing corridors and networks. These serve as a useful reference tool to develop criteria that might be applied in evaluating candidate corridors for a European freight-oriented network.

An analysis of 8 corridor schemes/networks¹ identifies the broad criteria used in defining each of them. An overview of the actual routes of corridors/networks shows strong similarities, notably in comparison to the ERTMS corridors (A-F).

The analysis reveals differing methodologies that include criteria ranging from quantitative analysis and traffic projection to politically-defined objectives.

Overall, some common criteria in the definition of corridors/networks can be observed:

- Analysis of current flow/volume/capacity;
- Analysis of potential growth in flow/volume/capacity;
- Cost-benefit analysis of investments (upgrading or bottleneck relief);

ERTMS Corridors

ERIM (European Rail Infrastructure Masterplan)

TEN-T (Van Miert Priority Projects)

CER Report: Business Cases for a Primary European Rail Freight Network (2007)

TREND Study

NEW OPERA's Network Perspective Report

RNE Corridors

EUFRANET (Improving Competitiveness of Rail Freight Services)

The document in annex includes the following "case studies":

Consistency and alignment with existing networks (TEN-T, ETCS-net, ERTMS Corridors).

Criteria for freight-oriented corridors

Based on past and current experiences, a number of basic criteria can be derived to drive the process of selection of corridors. These criteria relate to the general objectives linked to the establishment of a rail freight oriented network: intermodality, interoperability, cooperation and an appropriate level of priority for freight.

Enhancing cooperation

participation of a minimum of 3 MS (or minimum 2 MS and a length of at least 500km); existence of a letter of intent from MS that confirms their intention to create the corridor;

pre-existing forms of cooperation can be an advantage;

coherence with other freight-oriented corridors (thereby moving towards a freight-oriented network).

Enabling/increasing priority for freight

existence of significant flow/volume/capacity and/or good potential flow/volume/capacity (business case);

demonstration of economic feasibility/socio-economic benefit.

Promoting/Deploying interoperability

part of the existing EU-network (e.g TEN-T network; European Deployment Plan on ETCS)

good connection with other transport modes.

The definition of corridors should take into account existing initiatives such as ERTMS and RNE corridors. The ERTMS corridors should be considered as priority corridors on which proposed measures should be implemented in the short term. As a second step, other corridors (new ones) could be defined and measures implemented over a longer term.

On the one hand, the pattern of rail traffic flows on major corridors have not really changed in the last 10 to 20 years and existing forecasts indicate that in the coming years the pattern of traffic will not change, but that traffic will significantly increase. We could therefore expect that today's main routes will become even more important until at least 2020. On the other hand, the identification of corridors should not be fixed and should be capable of reacting to changes in markets. The reality of traffic flows can indeed change over the years. There is therefore a need for flexibility and sufficient capacity for adaptation to changes.

Corridor selection process

The process for defining corridors could be as follows:

Ideally every MS² should be part of at least one freight-oriented corridor. However, the criteria "one corridor per MS" should not be a predominant criterion. It is more important to identify corridors according to "economical and geographical reality" rather than to political considerations.

There will be two stages:

- a) First, a voluntary approach. Member States may submit, as soon as possible, under an appropriate procedure to be defined, a proposal of 'freight-oriented corridor' for the corridors, where some coordination already exists.
- b) Secondly, a binding approach. Proposals for other corridors, are to be submitted under an appropriate procedure to be defined, with final agreement on all corridors to be reached by a target date, such as end 2011.

Each proposal will consist of a Corridor Development Plan that describes the proposed corridor in terms of compliance with the selection criteria and sets out how and when the measures presented in chapter 3 would be implemented.

Selection criteria will be applied in evaluating whether the proposed corridor can be given the designation of "freight-oriented corridor," thus becoming part of the European Freight-Oriented Network.

When a MS has not been part of any corridor proposal, the Commission will take a decision on the definition of a corridor for the Member State(s) in question. Exemptions could be possible with regards to geographical situation. All corridors should implement all the measures presented in chapter 3 within a fixed time period.

The definition of deadlines for the selection and implementation of the corridors should take into account the amount of time needed to implement the measures necessary for its effective functioning once the political decision has been taken to create a corridor.

Member States should not wait for EU legislation only. They are invited to pursue the ongoing actions within the existing/already identified corridors and to start already the set-up of new corridors.

The governance body of the corridor

Existing Governance structures

Corridors must have an effective governance structure if they are to facilitate the cooperation necessary to ensure interoperability and competitiveness. Such a structure should bring together different bodies: ministries, infrastructure managers, rail undertakings, safety authorities, regulatory bodies, notified bodies, system suppliers, testing centres or laboratories etc.

Some derogations could be allowed

A good example of corridor governance structure can be seen in the ERTMS Corridors. Each corridor initially receives full commitment from Member States concerned and this is formalised in a letter of intent. A governance structure, which includes an Executive Committee (Ministry representatives as members and Infrastructure Managers in attendance) and a Management Committee (Infrastructure Managers' representatives as members), is established. The legal structure for IM organising the work on each corridor is an EEIG³. A permanent working group, which includes members of the Management Committee and railway undertaking representatives, must also be set up.

Each ERTMS corridor must formulate and implement a business plan and develop proposals to optimise the corridor including of its approach to ERTMS deployment, investment coordination, harmonisation of operational rules and bottle-neck reduction. For each corridor, precise objectives have been defined in terms of the regularity, reliability and quality of service and corridor capacity. We consider that the ERTMS corridor structure is a good model

Corridor competencies

We anticipate that, when establishing a freight oriented corridor, IM and MS will set up a governance structure to monitor the implementation of the Corridor Development Plan.

Proposed structure for corridors

The governance structure will be composed of MS and IM, and will be created by an intergovernmental agreement. It will preferably include an EEIG of the IMs, but also strategic terminal managers; it will regularly consult all users of the corridor. For this purpose, the governance structure will set up a permanent group of customers (forwarders, railway undertakings, ports, etc.) that will be closely consulted in all stages of elaborating and developing the Corridor Development Plan. In case of the ERTMS corridors there could be no need for new structures. The already existing corridor EEIG can take on additional tasks related to the rail freight network.

It is critical that all of the corridor's customers and other stakeholders are adequately involved in the definition of the strategic positions taken on investment and operational matters. A good dialogue between customers and IM is indeed a key factor for the success of the corridor. However the decision-making shall remain in the hands of IM and MS.

There is also a need for a clear attribution of competencies to each corridor governance structure which should have a binding basis. The management of the governance structure should be placed under the leadership of one individual (e.g. coordinator, general secretary, executive director, etc.).

The leader could be appointed and empowered by the members of the corridor structure. The competencies of this leader would be determined by the Member States of the corridor according to a minimum set of binding rules.

This leader could also be an European Coordinator, like for the TEN-corridors coordinators, designated by the European Commission, in agreement with the Member States. In this case

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this manager should be independent of IM members of the corridors. His or her tasks would be specified by the European Commission.

Measures implemented on a rail freight corridor

The first task of the governance structure will be to identify the needs of all existing and potential users of the corridor, in terms of the volume and nature of the paths they might need. It will also identify problems that impede the competitiveness of international rail freight transport along the corridor. For identifying the needs, the governance structure will be advised by a permanent group of customers. The identification of needs and problems should include the definition of realistic and measurable objectives and key performance indicators corresponding to them. The existing Business Plans and the studies already available on these items (e.g. McKinsey, ERIM, DIOMIS, TEMA) should be taken into consideration to avoid duplication of work and additional costs.

These elements related to "market needs" will contribute to the development of the Corridor Development Plan into a business plan for the development of rail freight transport on the corridor. It will primarily include measures for a better use of the existing capacity.

While some needs/problems will be corridor-specific, others are common to all corridors. They are listed below. Concrete proposals for measures that an international freight corridor should implement have also been formulated in response.

Investment and heavy maintenance planning

The main needs in the field of investment and heavy maintenance planning are:

identification of infrastructure capacity needs and sections to be renewed;

planning of works;

transparency as regards real-time capacity.

To improve the involvement of IM and MS in this field, progress is required in terms of:

coordination of investments;

coordination of heavy maintenance works;

information to users of the corridor regarding engineering work.

To do so, IM and MS will develop and publish:

a long-term investment plan (at least at 10 years) based on traffic forecasts for the corridor;

a medium-term plan (at least 2 years ahead) for improvements and heavy maintenance works based on the traffic forecasts for the corridor and renewal needs; an annual schedule of heavy engineering works.

The different plans will be prepared by both IM and MS. Every year, the medium-term plan will be revised. The long-term plan will also be reviewed regularly, having regard to changes in demand for capacity, in available financial resources, and in the need for engineering work. These matters will be identified with the assistance of the permanent group of customers.

The long term strategy would be indicative. However, the medium term plan and the annual schedule of heavy works should be binding. But it is a precondition that sustainable financing of these measures is ensured by an agreement between MS and IM within a MAC.

Technical harmonisation

In this field, three areas can be considered:

the deployment of interoperable systems on infrastructure (especially signalling and energy);

the increase of the capacity of trains which will run on the corridor (especially by increasing their length);

the adoption of a common strategy for these two areas so that every intervention for interoperability and train capacity will have a greater impact.

Based on market analysis and a cost-benefit assessment, the corridor's governance structure will adopt strategies on:

interoperability deployment. This will initially concern ERTMS and may also concern other interoperable systems;

train capacity increase (this should primarily concern train length).

Both strategies will include clear common objectives, technical choices and a programme and calendar for the interventions on superstructure and/or infrastructure.

National authorities of the concerned MS will conclude agreements for mutual recognition of rolling stock and staff qualifications.

Contradiction with general implementation strategies and double work should be avoided.

Since the deployment of interoperable systems and infrastructural interventions involves financial resources, both IM and MS will contribute to the development of these strategies, ensuring coherence with relevant obligations set out – or to be set out – in appropriate agreements (such as MACs) and will adopt them. The conclusion of agreements on mutual recognition of rolling stock and staff qualifications will involve NSA.

The customers of the corridor, as in the case of proposals for larger investments, should be involved in the definition of these strategies. There should also be a statutory basis for the deployment of interoperability and the characteristics of the infrastructure concerning train length (and or train weight). Otherwise there is a major risk that the measures will not be effective. Finally, the interoperability of rolling stock and engine drivers is critical for the better performance of international rail freight.

Path allocation process

To make the path allocation process easier for international applicants, it would be useful to have a single point of entry for these types of applications.

The 1st railway package enables MS and IM to allow authorised applicants (non licensed railway undertakings) to apply for path allocation. The differences regarding the implementation of this provision between MS can create difficulties for some applicants.

To tackle these two difficulties, IM will develop a One Stop Shop (OSS) service for all procedures relating to planned and ad hoc international path allocation. The use of the OSS service should be mandatory.

The ability to apply for path allocation will be given to authorised applicants along the corridor for all available paths.

The setup of OSS should take into account the existing experience of RNE.

The OSS coordinates requests for paths but there are still individual contracts with each IM whose network is used. OSS does not contract with customers. It is only an entry point to IM. It should be noted that, for several reasons, OSS set up by RNE have not been as successful as hoped. We expect to learn from this experience.

Path allocation rules

Two main needs have been identified:

- good and reliable paths for international freight trains along the corridor. This includes sufficient and good quality infrastructure capacity allocated to freight trains, coordinated management and distribution of this capacity;
- adequate flexibility for ad hoc requests for freight trains.

The priority for freight is more important in terms of path allocation and reservation than in terms of traffic management. A reliable path is first and foremost a path that cannot be cancelled. The quality of paths can be differentiated according to the following features:

- journey time
- risk of delay (some consider that the differentiation of journey time is sufficient and that no differentiation of possible delay should be allowed).

To ensure the delivery of good and reliable paths, some of the following measures should be implemented at the corridor level:

-- IM will reserve a pre-defined amount of good paths reflecting current needs after having carried out a needs assessment by way of a market study;

It will be mandatory for IM to balance capacity share, and track possession constraints, between freight and passenger traffic;

IM will set up a catalogue of good ad hoc paths;

It will not be possible for IM to cancel paths allocated to identified freight trains to serve passenger traffic unless this cancellation is agreed by the holder of the path;

To guarantee the stability of path reservation over years and medium-term visibility for the RUs, RUs should be protected against the risk of losing paths to passengers services from one year to the other. The use of an existing 'framework agreement' as specified in the directive 2001/14, would prevent this from happening.

IM will revise their timetabling procedure so that requests for freight paths can be better satisfied;

IM will propose differentiated paths in terms of quality, i.e. in terms of journey time and/or risk of delay and attach commitments, for both contractors (operator and IM), to these different quality levels;

IM will set up procedures and processes to ensure the consistency of the capacity distributed to freight applicants for cross-border trains composed of paths from different IM.

Traffic management

Two main needs have been identified:

the need for an appropriate level of priority for freight trains when traffic regulation is required (for example, to deal with ad hoc network problems). Performance schemes are mandatory and should incentivise IM to provide more reliable train paths. Unfortunately such schemes are not in force in many MS. When they exist, they are often not sufficiently effective and there is a high risk that this will continue to be the case. Furthermore, binding financial compensation schemes exist for passenger train operators but not for freight train operators. In cases of mixed traffic, where traffic regulation is necessary, this may lead to a form of discrimination against freight trains;

good coordination between national/regional operational centres for international traffic.

MS currently have rules for traffic management – in some MS these are explicit, in others not. Traffic management is complex, and signalmen have to make quick decisions. Traffic regulation statements are therefore needed which are simple to apply, and provide generic rules for the priority of traffic according to its requirement and value, rather than simply according to whether it is passenger or freight traffic.

To ensure sufficient priority and good coordination, corridors will also set up procedures, processes and systems that will ensure a consistent coordination of traffic management along the corridor; dispatching centres on both sides of the borders will thus coordinate their action on cross-border traffic.

Corridors should:

publish priority rules for traffic management in the reference document of the corridor.

These rules can

either include 2 or 3 levels of priority that will be set according to socio-economic value of trains;

or be "a train on time remains on time";

or be 'the fastest possible restoration of scheduled operations' respectively minimise impact on overall punctuality while maximising capacity utilisation.

IM will be responsible for these measures. If needed, MS will have to change some legislative provisions.

Transparency

Users of corridors need:

clear, complete and consistent information on the conditions and modalities of use of all facilities (infrastructure and ancillary services);

real-time information on the temporary constraints on facilities (works or other types of constraints);

a single source of information for the whole corridor.

To give an appropriate response to these needs, IM and terminal managers will publish a "reference document of the corridor" that includes:

all information published in the national network statements that concern the corridor; all information concerning the conditions and modalities for access to ancillary services (notably terminals);

a link to a regularly updated (at least every month) publication of temporary constraints/works.

IM and terminal managers will be in charge of this task.

Terminals

Concerning terminals, problems can be split into two types:

structural needs: capacity of terminals, adequacy for the needs;

operational needs: fair access to terminals and consistency and synergy between traffic management on the infrastructure and management of terminals' operations and services (i.e., shunting) to achieve a better integration of capacity.

To respond to these needs, IM and terminal managers will:

identify the needs in terms of terminals (intermodal and marshalling yards) along the corridor;

define a network of strategic terminals;

plan and stimulate the development of the strategic terminals;

 set up procedures and systems to coordinate traffic management of the infrastructure and management of the operations in strategic terminals.

IM and terminal managers will be in charge of these measures.

The strategic terminals should be terminals accessible to all stakeholders, according to the Community legislation in force.

The coordination between terminals and rail infrastructure is a crucial issue. This shall be improved in terms of investment planning <u>and</u> in terms of management. The ability to obtain fair access to ancillary services remains also a sensitive issue in some MS. This is critical to the success of a freight corridor and should be the subject of legislation.

a. Quality of service

To ensure that paths allocated are in practice reliable and correspond to the needs of freight operators, infrastructure managers should make commitments regarding the service they provide to their customers. The 1st railway package stipulates that MS shall put in place a performance scheme. This provision is still not applied in all MS and, where it is in force, national performance schemes can differ significantly.

There is, moreover, a lack of public data on the quality delivered by freight trains, even for major routes.

Associated IM, RU will implement and harmonise, as far as possible, the performance schemes along the corridor.

They will set up processes and systems to monitor the quality (at least in terms of delays) along the corridor and publish data on the level of performance delivered.

The full harmonisation of performance regimes seems difficult. However it should at least be possible to harmonise the approach to delay attribution. So far as consistency between performance regimes along the corridor is concerned, the basic objective shall be to avoid distortions and contradictions. Terminal operations should also be subject to performance regimes.

IM and RUs will have to work together on the harmonisation of performance schemes and providing data to customers in a consistent manner.

The key performance indicators should be monitored and published regularly. Terminals should also be included in this exercise.

IM will be responsible for the monitoring of quality.

b. Regulatory bodies (RB)/ National Safety authorities (NSA)

The competent authorities (e.g. RB and NSA should work together to supervise the international activities of IM and RU. They shall be efficient and cooperate.

To supervise efficiently the international activities of IM and RU on the corridor, RB and NSA shall cooperate. They will exchange information, consult other competent RB or NSA and provide sufficient information if they are consulted.

To facilitate their cooperation, RB will create a working group attached to the governance structure of the corridor. NSA will also create such a group.

RB and NSA will be in charge of these tasks.

The essential requirement should be that the transmission of information between RB is mandatory.

2. <u>Implementation of the proposed measures</u>

Two possible approaches for the implementation of proposed measures have been identified by the Members of the Group:

- the "voluntary" approach: MS and IM agree on the creation of international rail freight oriented corridors. They start from the creation of "ERTMS" corridors, extend their cooperation to all the items mentioned above. MS commit both politically and financially to ensure the success of the corridor (this will imply cooperation at national level between transport ministries and other ministries such as finance and may be facilitated in cases where budgets are planned multi-annually). They have the political encouragement from European authorities and some Community funds contribute to the financing of the creation of the corridor. The "corridor label" will be politically granted.
- the "legislative" approach: the Community adopts legislative provisions related to the creation of such corridors. These provisions would concern all the aspects mentioned in the previous chapters (selection of corridors, governance, characteristics), impose some obligations to MS and IM and provide a legal "label" to these corridors.

At this stage, the Commission considers that a legislative initiative is necessary to ensure that the described actions in the previous chapters will be implemented by MS, IM and other stakeholders. It will therefore make a legislative proposal by November 2008, foreseeing the submission of proposals for the creation of the new corridors by 1st January 2012, the creation

of corridor structures by 1 January 2013 and the implementation of different measures (except long term major investments) by 1st January 2015 at the latest. The deadline for the creation of corridors will coincide with the start of the next European financial period.

The proposal of new legislative measures should be consistent with the ongoing development of corridors driven by the market.

The Commission should also take political contact at the appropriate political level within Member States to promote the creation of the corridors and their financing.

In conclusion, three different statements concerning implementation have been put forward by the Group:

- no legislative initiative but a political and financial one;
- setting a deadline for voluntary action and proposing a legislative initiative after;
- legislative initiative is necessary. Sufficient time has already been left for voluntary interventions which have not delivered results.

ANNEXE 4

RESULTATS DE LA CONSULTATION PUBLIQUE

Cadre de la consultation

La consultation s'est déroulée sur une période de 8 semaines, du 11 juin au 5 août. Elle a été annoncée sur le site web de la DG TREN, ainsi que dans plusieurs articles de presse. Elle a également été signalée par email à plus de 300 personnes du secteur.

Il y a eu 118 réponses, dont 23 à titre personnel (citizen)

Structure des répondants

Les réponses proviennent de tous les secteurs, de manière relativement équilibrée

Ministères et régulateurs	19 réponses
Opérateurs ferroviaires	20
Infrastructure	16
Logistique	7
Equipement de transport	6
Clients	
Terminaux	2
Ports	2
Services de transport public	2
Autres	16
Citoyens	23.

17 organisations ont également répondu.

Thèmes de la consultation

La consultation abordait d'abord les problèmes du transport ferroviaire de fret. Deux questions (1.1 et 1.3) demandaient de classer d'une part les obstacles à son développement et d'autre part, les domaines à améliorer.

Une question (1.5) avait pour sujet l'appréciation des actions politique, législative et financière de la Commission.

Trois groupes de questions (2,3,4) portaient ensuite sur l'opportunité ou non de certaines options relatives à la création des corridors et leur gouvernance, ainsi que sur les terminaux.

Il était ensuite demandé dans 4 groupes de questions (5,6,7,8) d'estimer l'impact d'une série de mesures envisagées par la Commission, concernant les règles d'allocation des sillons, le processus d'allocation des sillons, la gestion du trafic en cas d'incidents ainsi que la transparence, complétée par la qualité.

Toutes ces questions étaient fermées, des commentaires supplémentaires étant possibles pour certains sujets.

Deux questions ouvertes portant sur la Régulation et des points additionnels à préciser, terminaient la consultation.

Question 1.1: Classement des 'Obstacles au développement du fret' 4

	61 réponses
E Non adaptation aux besoins logistiques	641 points
B Infrastructure non adaptée au fret	604
G Fiabilité insuffisante	598
C Tarification accès à infra (manque internal couts externes)	550
A Concurrence intramodale sous développée	516
F Approche client insatisfaisante	478
D Trop coûteux	441
H Autre	413

Autres obstacles (71commentaires)

Le manque d'interopérabilité (31 fois), les capacités insuffisantes du réseau (10 fois), les opérations transfrontalières et la priorité plus élevée pour les passagers (8 fois), sont les plus cités.

L'insuffisance de terminaux et des accès (4 fois), le manque de qualité et de flexibilité, les difficultés du wagon isolé, le manque de transparence des prix et de la réservation de capacités, les barrières à l'accès au marché et l'emprise trop importante des opérateurs historiques(3 fois), le manque de matériel disponible, le manque de coopération entre GIs et entre EMs (2 fois) sont également cités à plus d'une reprise.

Question 1.3 Classement des 'Domaines d'amélioration' 5

⁴ On a pondéré les réponses en donnant 8 pts chaque fois que le critère était mentionné en 1^{er} lieu, 7 pts qd mentionné en 2^{ème} lieu, 1 point quand mentionné en 8^{ème} lieu.

⁵ On a pondéré les réponses en donnant 7 pts chaque fois que le critère était mentionné en 1^{er} lieu, 6 pts qd mentionné en 2^{ème} lieu... 1 point quand mentionné en 7^{ème} lieu.

	61 réponses
E Suppression goulets d'étranglement physiques	638
F Interopérabilité matériel et personnel	507
D Gestion traffic mixte (passagers et fret)	489
A Accès non discriminatoire	473
C Coopération entre Gestionnaires d'infrastructure	470
B Disponibilité services intermodaux (terminaux)	449
G Autres	278

Autres domaines d'amélioration (49 commentaires)

Espoir dans les It-Tools et ERTMS (9 fois), meilleure qualité de l'infrastructure, approche corridor(5 fois), disponibilité à nouveau/remise en service des anciens équipements et du nouveau et 'level playing field' (4 fois), création plus de flexibilité pour sillons à court terme (3 fois), sont également mentionnés à plus d'une reprise.

Question 1.5 Les actions de la Communauté

L'action politique de la Communauté est satisfaisante (13% tout à fait d'accord et 47% sont relativement d'accord); l'action législative est un peu mieux appréciée (20% tout à fait d'accord et 55% relativement d'accord). Il y a un désaccord avec la politique financière de la Communauté (39% y sont totalement opposés, 28% relativement opposés).

Question 2 Création du Corridor

La création des corridors doit être obligatoire (57%⁷) plutôt que sur base volontaire (43%).

Ces corridors doivent être constitués pour répondre aux besoins du marché, plutôt que sur des définitions plus politiques. C'est ainsi que les critères à prendre en considération⁸ pour leur création doivent se baser sur les besoins du marché (84%), les volumes existants et prévus (68%). Les corridors ERTMS peuvent servir de base pour 40% des réponses. Des approches plus politiques sont moins souhaitées, telles tout le réseau TEN (25%) ou a moins un corridor par Etat Membre, sur proposition de l'Etat Membre (16%).

Question 3 Gouvernance du Corridor

La structure actuelle des corridors ERTMS doit être développée et une direction forte est souhaitée. C'est ainsi que:

- la structure actuelle est insuffisante pour assurer une bonne gestion du Corridor: 69%⁹

- un 'Coordinateur de Corridor' extérieur et indépendant est nécessaire	76%
pour la mise sur pied du corridor	

- un 'manager' doit coordonner la mise en œuvre des décisions: 91%

- les clients devraient être consultés systématiquement avant 61%

toute prise de décision.

- la structure devrait pouvoir imposer ses décisions aux membres individuels: 60%

Commentaires supplémentaires

⁶ Sur les réponses exprimées. Les réponses 'no opinion' ne sont pas prises en compte

⁷ Sur les réponses exprimées. Les réponses 'no opinion' ne sont pas prises en compte

⁸ Plusieurs critères de sélection pouvaient être mentionnés.

⁹ Sur les réponses exprimées. Les réponses 'no opinion' ne sont pas prises en compte

L'extension des structures ERTMS existantes, qui doivent être transparentes, ne doit pas conduire à une bureaucratisation. Une Vision entrepreneuriale avec des objectifs économiques doit guider la structure de corridor.

Question 4 Terminaux

Les propositions de la Commission sont très largement soutenues. Il est nécessaire de:

- planifier et coordonner un réseau stratégique de terminaux le long d'un corridor 96% ¹⁰

- coordonner l'allocation des sillons entre les terminaux et le réseau 86%

- coordonner le trafic entre les terminaux et le réseau 85%

L'initiative privée n'est suffisante pour développer les terminaux que pour 22% des réponses exprimées

Question 5.1 Règles d'allocation des sillons

Les mesures présentées par la Commission ont toutes un impact positif ou légèrement positif:

- définir la capacité entre passagers, fret et maintenance:	82% 11
- un système d'horaires davantage adapté aux besoins du fret	91%
- construire des sillons internationaux mieux coordonnés aux frontières	95%
- le catalogue contient suffisamment de 'sillons fret' pour les demandes	89%
à court terme	
- charges d'accès différents selon la qualité du sillon	83%
- suppression ou modification des sillons seulement possible dans des	53%
cas exceptionnels.	

Autres commentaires

La nécessité de l'indépendance de l'allocation des sillons est rappelée (4 fois). La capacité doit également être augmentée par des investissements (10 fois).

Question 6.1 Demandes d'allocation de sillons

Les mesures présentées par la Commission ont toutes un impact positif ou légèrement positif:

-obligation d'établir un guichet unique pour l'allocation de sillons internationaux 82%

-usage obligatoire de ce guichet pour les demandes de 73%

 $^{^{10}}$ Sur les réponses exprimées. Les réponses 'no opinion' ne sont pas prises en compte 11 Sur les réponses exprimées. Les réponses 'no opinion' ne sont pas prises en compte

sillons internationaux

-encourager l'usage des outils existants (Pathfinder)	95%
-les 'authorized applicants' peuvent demander un sillon pour tout	76%
le corridor	

Question 7.1 Gestion du trafic en cas d'incidents

Les mesures présentées par la Commission ont toutes un impact positif ou légèrement positif:

-définir et publier des règles sur la réallocation des sillons en cas	91%
d'incidents le long du corridor	
- accroître la coordination entre les centres de 'dispatch'	98%
- un train 'à temps' reste 'à temps'	87%
- définir 2 ou 3 classes de trains sujettes à des règles de priorité différentes	79%

Question 8.1 Transparence/Qualité

Les mesures présentées par la Commission ont toutes un impact positif ou légèrement positif:

-création d'un 'Document de Corridor" assemblant l'info de tous les	96%
documents des réseaux nationaux	
- inclure dans ce document l'information (ou une référence) sur les	97%
modalités d'accès aux terminaux	
- fournir, au moins hebdomadairement, une information transparente	86%
et à jour relative à la capacité du corridor	
 publier la capacité disponible pour chaque heure de l'année 	84%
 harmoniser les régimes de performance 	92%
 publication d'indicateurs de performance au niveau du corridor 	94%

Question 9 Coopération entre Régulateurs (62 commentaires)

La coopération entre les régulateurs doit être renforcée. Ils doivent échanger entre eux toutes les informations pertinentes, tout en respectant les règles de confidentialité (38 fois). En cas de litige transfrontalier, les régulateurs concernés doivent être impliqués en donnant un avis (18 fois). Un organe de régulation au niveau du Corridor, et même au niveau européen est souhaité (11 fois).

Les Régulateurs devraient aussi collaborer lors des problèmes de trafic ainsi qu'échanger des 'Best Practices', au sein de groupes de travail par exemple.

Question 10 Niveau des mesures

Les mesures proposées devraient être définies au niveau supranational (Union Européenne) (22 fois) et réalisées au niveau du Corridor (33 fois). Pour certains, les mesures doivent être prises immédiatement au niveau du corridor et les règles définies au niveau supranational ultérieurement. Deux avis estiment que ces mesures doivent être prises au niveau national.

Autres commentaires (13 Commentaires)

Un gestionnaire d'infrastructure a des craintes que certaines relations contractuelles à long terme pourraient être affectées par le Règlement sur les corridors orientés fret. Le document du Corridor ne doit pas être contradictoire avec les codes de référence nationaux. Les mesures prises doivent tenir compte de leur impact sur les passagers. Il faut recourir à des solutions pragmatiques, échanger les 'best practices'.