



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 10 July 2012

12307/12

**JAI 507
COSI 60
COMIX 430**

OUTCOME OF PROCEEDINGS

of: Standing Committee on Operational Cooperation on Internal Security (COSI)
on: 25 June 2012
Subject : Summary of discussions

MIXED COMMITTEE

1. Adoption of the agenda

The agenda was adopted (doc. 11569/12).

2. Information from the Presidency

- *Final report of the Project Group on Measure 16*

COSI endorsed the final report of the Project Group on Measure 16 as set out in doc. 9336/1/12 REV 1 + COR 1, and invited all parties involved to continue implementation of the recommendations.

The Commission representative pointed out that the False Documents Working Party had agreed to grant the Commission access to IFado.

- *Frontex Western Balkans analysis*

The Frontex Director presented the Western Balkans Annual Risk Analysis 2012, prepared by the Frontex Risk Analysis Unit in cooperation with the risk analysis units of the competent border - control authorities of Albania, Bosnia and Herzegovina, the former Yugoslav Republic of Macedonia, Montenegro and Serbia.

3. EU Policy Cycle:

a) monitoring of the Operational Action Plans: report of National EMPACT

Coordinators meeting and 6-month progress report

- Priority on illegal immigration

The Committee discussed the first 6-month monitoring report on the Operational Action Plans prepared by Europol, as set out in doc. 11246/1/12 REV 1. It welcomed and endorsed Europol's preliminary findings regarding the implementation of the OAPs for the period 1 January - mid May 2012, which provide a mixed picture of initial experience with the EU Policy Cycle. The Committee also endorsed the individual implementation reports on the different OAPs as set out in doc. 11246/1/12 REV 1 ADD 1 (EU RESTRICTED) and took note of the report of the meeting of the National EMPACT Coordinators held at Europol on 29-30 May 2012 (doc. 11089/12 COSI 40 ENFOPOL 168).

In general the issues of funding and the involvement of the MS in the different actions were identified as important challenges for the future. The Presidency urged delegations to devote more time and resources to the implementation of the OAPs. Delegations were also invited to re-consider and possibly strengthen the role of Europol in the process. Regarding funding, the Presidency concluded that further discussions would be needed, and as a standing point, Member States should provide information on the concrete problems that they had encountered when applying for funding. Member States were also invited to address their concerns in the Ad Hoc Group JHA financial instruments, which discusses the Internal Security Fund.

b) EU Action on Migratory Pressures - A Strategic Response

The Committee agreed on the Presidency paper (doc. 11568/12) on the potential links between the EU Action on Migratory Pressures and several EU crime priorities in the framework of the EU Policy Cycle and invited SCIFA/Mixed Committee to ensure that the actions developed under the relevant OAPs were taken into account in the implementation of the EU Action and in the biannual updating of the list of actions. The Committee recommended that the "guardian angels" that would monitor the various challenges of the EU Action coordinate and cooperate with the drivers and co-drivers of the relevant OAPs. In consultation with the incoming Cyprus Presidency, the Presidency would contact the SCIFA colleagues to ensure proper coordination.

The Commission stated that it had entered a reservation on the "Guardian Angels" approach at SCIFA.

COSI

1. Adoption of the agenda

The agenda was adopted as set out in doc. 11569/12.

2. EU Policy Cycle:

a) EU SOCTA Methodology

COSI adopted the EU SOCTA methodology as set out in doc. 12159/12 COSI 59 ENFOPOL 219 CRIMORG 88 ENFOCUSTOM 72. The Committee also invited all participants in the EU crime priorities to continue their efforts to achieve tangible results at the end of the first policy cycle.

b) monitoring of the Operational Action Plans: report of National Impact Coordinators meeting and 6-month progress report

This item was covered by the discussion in the Mixed Committee format.

c) Findings of the Fontanot Group's meeting on 31 May 2012

COSI took note of the findings of the Fontanot Group meeting set out in doc. 11570/12 JAI 451 COSI 50 ENFOPOL 198 CRIMORG 80 ENFOCUSTOM 62 PESC 781 RELEX 564 JAIEX 45 COAFR 174.

3. Preparation of the second report on the implementation of the ISS

The Committee had an initial exchange of views on the future second Commission Report on the Implementation of the EU Internal Security Strategy in Action on the basis of a Commission non-paper (doc. 11505/12 JAI 444). Delegations welcomed the Commission approach, in particular the idea of broadening the focus of the report to links between security and the financial and economic crisis. Some initial comments were made *i.a.* regarding reporting to COSI, the scope of the report (inclusion of drugs, VAT fraud, the external dimension of internal security) and the need for a concise political document. At the request of various delegations, the deadline for written contributions was extended to 16 July 2012.

4. Possible future user requirements for CEPOL - discussion of policy options

The Committee exchanged views on the revision of the legal basis for CEPOL working on the basis of a Commission non-paper (doc. 11506/12 COSI 47 ENFOPOL 195) which identified three options for the future CEPOL. A large majority of delegations expressed a preference for option 1 (maintaining CEPOL and improving its legal basis). Several delegations agreed to extend the target group (currently limited to senior police officers) and felt that CEPOL's future structure should not be overcomplicated. Comments were also made on the calculation of costs, the deputy director and the overall governance structure. Some delegations felt that the debate should first focus on CEPOL's long-term strategic objectives and asked for a clearer presentation of the arguments in favour of the three options.

The Presidency invited the Commission to take the outcome of the discussion into account when drawing up its future proposal.

5. Enhancing the work of Eurojust in drug trafficking cases - Final results

The Committee took note of the main findings and recommendations of the Eurojust strategic project: “*enhancing the work of Eurojust in drug trafficking cases – final results*” (“Eurojust project”) (doc. 11483/12 COSI 45 ENFOPOL 193 CORDROGUE 45 COPEN 143 CRIMORG 77 and doc. 11487/12 COSI 46 ENFOPOL 194 CORDROGUE 46 COPEN 144 CRIMORG 78) and discussed the follow-up to be given to these recommendations taking into account the strategic goals and the OAPs of the EU Policy Cycle. The Presidency invited all stakeholders to work towards the goals set out in the Eurojust paper and invited the EMPACT Support Unit to inform the relevant OAP drivers of this project.

6. Strengthening ties between the external and internal aspects of EU security

- Information from the Presidency on the state of play

The Presidency recalled the importance it attached to enhancing cooperation between the CSDP and FSJ areas and pointed out that it had originally planned to hold a joint meeting with the PSC but that after discussions with the EEAS it was agreed that more time was needed for substantial discussions on a number of topics. The Presidency briefly referred to the draft Roadmap and the work done by the Joint Expert Panels (JEPs). Member States were invited to ensure that their experts took a more active part in these JEPs. Reference was also made to the "Multi-Annual Civilian Capability Development Plan", as set out in 10685/1/12 REV 1, prepared by the CMPD and currently discussed in the Committee for Civilian Aspects of Crisis Management (CIVCOM).

The incoming Presidency briefly commented on the outcome of an informal meeting that had taken place with the Chair of PSC on 20 June 2012.

7. Information from the Presidency

- Final report of the Project Group on "Disrupting heroin routes"

The Committee endorsed the above-mentioned report as set out in doc. 7933/2/12 REV 2 COSI 11 JAIEX 14 CORDROGUE 13 CRIMORG 32 COAFR 82

- **Report Coordination Mechanism meeting on 31 May 2012**

The Presidency briefly referred to the meeting of the Coordination Mechanism on 31 May 2012.

- **Outcome of the European Police Chiefs Convention, 30-31 May 2012**

The Committee took note of the outcome of the European Police Chiefs Convention held on 30 and 31 May as set out in doc. 11572/12 COSI 51.

- **Outcome of the meeting of representatives at the level of COSI / CATS with Interpol on 22 June 2012**

The Presidency stated that a written outcome of proceedings would be distributed in due course (doc. 12156/12).

- **Europol TE-SAT**

The Committee took note of the Europol TE-SAT set out in doc. 11200/12 ENFOPOL 173.

- **Conclusions of the seminar on the multi-disciplinary approach**

The Committee took note of the report on a strategic seminar held in Copenhagen on 11-13 March 2012 on "A Multidisciplinary Approach to Organised Crime: Administrative Measures, Judicial Follow-up, and the Role of Eurojust" (doc. 11298/12 COSI 43 CRIMORG 64 ENFOPOL 177 DROIPE 77).

8. Presentation of the work programme of the incoming Cyprus Presidency

The CY delegation informed the meeting of the priorities during its incoming Presidency. Special attention will be given to the following:

- new policies and legislation, in particular the EU Drugs Strategy 2013 - 2020, the EU Strategy towards the Eradication of Trafficking in Human Beings 2012–2016 as well as three new legal instruments (CEPOL, Europol and the Implementation of the Solidarity Clause),
- implementation of the EU Policy Cycle: monitoring the 2012 OAPs, validating the 2013 OAPs, reviewing the EMPACT Terms of Reference and promoting the multidisciplinary and administrative approach to combating organised crime,
- enhancing police cooperation, tackling cross-border serious crime, notably with the setting up of CULTNET and various conferences and meetings that will be organised.

9. Any other business

- Austrian views on the implementation of Article 222 TFEU

Various delegations welcomed the AT paper (doc. 10956/12 JAI 403 COSI 38 COPS 190 CATS 42 PROCIV 92 ENFOPOL 171) and confirmed the importance of addressing the Solidarity Clause in COSI.

The Commission stated that the proposal on the implementation of the Solidarity Clause was expected by the end of 2012 .
