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NOTE

from : Presidency
to: Delegations

Subject: Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Directive 2009/65/EC on the coordination of laws, regulations and administrative provisions relating to undertakings for collective investment in transferable securities (UCITS) as regards depositary functions, remuneration policies and sanctions
- Presidency compromise

Delegations will find attached the first Presidency compromise on the above proposal.

Any new text, either replacement or addition, is denoted by bold underlining and deletions by [...].

Proposal for a

DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

amending Directive 2009/65/EC on the coordination of laws, regulations and administrative provisions relating to undertakings for collective investment in transferable securities (UCITS) as regards depositary functions, remuneration policies and sanctions

(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 53(1) thereof,

Having regard to the proposal from the European Commission¹,

After transmission of the draft legislative act to the national Parliaments,

Having regard to the opinion of the European Central Bank²,

After consulting the European Data Protection Supervisor,

Acting in accordance with the ordinary legislative procedure,

Whereas:

- (1) Directive 2009/65/EC of the European Parliament and of the Council³ should be amended in order to take into account market developments and the experiences of market participants and supervisors gathered so far, in particular to address discrepancies between national provisions in respect of depositaries' duties and liability, remuneration policy and sanctions.

¹ OJ C ...

² OJ C ...

³ OJ L 302, 17.11.2009, p. 32.

- (2) In order to address the potentially detrimental effect of poorly designed remuneration structures on the sound management of risks and control of risk-taking behaviour by individuals, there should be an express obligation for undertakings of collective investment in transferable securities (UCITS) management companies to establish and maintain, for those categories of staff whose professional activities have a material impact on the risk profiles of the UCITS they manage, remuneration policies and practices that are consistent with sound and effective risk management. Those categories of staff should at least include senior management, risk takers, control functions, and any employees receiving total remuneration that takes them into the same remuneration bracket as senior management and risk takers, **whose professional activities have a material impact on the risk profile of the UCITS**. Those rules should also apply to UCITS investment companies that do not designate a management company.
- (3) The principles governing remuneration policies should recognise that UCITS management companies are able to apply those policies in different ways according to their size and the size of the UCITS they manage, their internal organisation and the nature, scope and complexity of their activities.
- (4) The principles regarding sound remuneration policies established in this Directive should be consistent with and be complemented by the principles set out in the Commission Recommendation 2009/384/EC of 30 April 2009 on remuneration policies in the financial services sector¹.

¹ OJ L 120, 15.5.2009, p. 22.

- (5) In order to promote supervisory convergence in the assessment of remuneration policies and practices, the European Securities and Markets Authority (ESMA), established by Regulation (EU) No 1095/2010 of the European Parliament and of the Council¹ should ensure the existence of guidelines on sound remuneration policies in the asset management sector. The European Banking Authority (EBA) established by Regulation (EU) No 1093/2010 of the European Parliament and of the Council² should assist ESMA in the elaboration of such guidelines.
- (6) The provisions on remuneration should be without prejudice to the full exercise of fundamental rights guaranteed by the Treaties, general principles of national contract and labour law, applicable legislation regarding shareholders' rights and involvement and the general responsibilities of the administrative and supervisory bodies of the institution concerned, as well as the right, where applicable, of social partners to conclude and enforce collective agreements, in accordance with national laws and custom.
- (7) In order to ensure the necessary level of harmonisation of the relevant regulatory requirements in different Member States additional rules should be adopted defining the tasks and duties of depositaries, designating the legal entities that may be appointed as depositaries and clarifying the liability of depositaries in cases UCITS assets are lost in custody or in the case of depositaries' improper performance of their oversight duties. [...]

¹ OJ L 331, 15.12.2010, p. 84.

² OJ L 331, 15.12.2010, p. 12.

- (8) It is necessary to clarify that a UCITS should appoint a single depositary having general oversight over the UCITS's assets. Requiring that there be a single depositary should ensure that the depositary has a view over all the assets of the UCITS and both fund managers and investors have a single point of reference in the event that problems occur in relation to the safekeeping of the assets or the performance of oversight functions. The safekeeping of assets includes holding assets in custody or, where assets are of such a nature that they cannot be held in custody, verification of the ownership of those assets as well as record-keeping for those assets.
- (9) In performing its tasks, a depositary should act honestly, fairly, professionally, independently and in the interest of the UCITS or of the investors of the UCITS.
- (10) In order to ensure a harmonised approach to the performance of depositaries duties in all Member States irrespective of the legal form taken by the UCITS, it is necessary to introduce a uniform list of oversight duties that are incumbent on both a UCITS with a corporate form (an investment company) and a UCITS in a contractual form.
- (11) The depositary should be responsible for the proper monitoring of the UCITS' cash flows, and, in particular, for ensuring that investor money and cash belonging to the UCITS is booked correctly on accounts opened in the name of the UCITS, or in the name of the management company acting on behalf of the UCITS, or in the name of the depositary acting on behalf of the UCITS, **in accordance with Article 18 of Commission Directive 2006/73/EC**. Therefore detailed provisions should be adopted on cash monitoring so as to ensure effective and consistent levels of investor protection. When ensuring investor money is booked in cash accounts, the depositary should take into account the principles set out in Article 16 of Commission Directive 2006/73/EC of 10 August 2006 implementing Directive 2004/39/EC of the European Parliament and of the Council as regards organisational requirements and operating conditions for investment firms and defined terms for the purposes of that Directive¹.

¹ OJ L 241, 2.9.2006, p. 26.

- (12) In order to prevent fraudulent cash transfers, it should be required that no cash account associated with the funds' transactions be opened without the depositary's knowledge.
- (13) Any financial instrument held in custody for a UCITS should be distinguished from the depositary's own assets, and at all times be identified as belonging to that UCITS; such a requirement should confer an additional layer of protection for investors should the depositary default.
- (14) In addition to the existing duty to safe keep assets belonging to a UCITS, assets should be differentiated between those that are capable of being held in custody and those that are not, where a record-keeping and ownership verification requirement applies instead. The group of assets that can be held in custody should be clearly differentiated, since the duty to return lost assets should only apply to that specific category of financial assets.
- (14a) The financial instruments held in custody by the depositary should not be reused by the depositary for its own account or by any third party to whom the custody has been delegated. Reuse should be understood as any transactions on the financial instruments held in custody, including, but not limited to, transferring, pledging, selling, lending.**
- (15) It is necessary to define the conditions for the delegation of the depositary's safe-keeping duties to a third party. Delegation and sub-delegation should be objectively justified and subject to strict requirements in relation to the suitability of the third party entrusted with the delegated function, and in relation to the due skill, care and diligence that the depositary should employ to select, appoint and review that third party. For the purpose of achieving uniform market conditions and an equally high level of investor protection, such conditions should be aligned with those applicable under Directive 2011/61/EU of the European Parliament and of the Council of 8 June 2011 on Alternative Investment Fund Managers and amending Directives 2003/41/EC and 2009/65/EC and Regulations (EC) No 1060/2009 and (EU) No 1095/2010¹. Provisions should be adopted to ensure that third parties dispose of the necessary means to perform their duties and that they segregate UCITS' assets.

¹ OJ L 174, 1.7.2011, p. 1.

- (16) Entrusting the custody of assets to the operator of a securities settlement system as provided for in Directive 98/26/EC of the European Parliament and of the Council of 19 May 1998 on settlement finality in payment and securities settlement systems¹ or entrusting the provision of similar services to third-country securities settlement systems should not be considered a delegation of custody functions.
- (17) A third party to whom the safe-keeping of assets is delegated should be able to maintain an omnibus account, as a common segregated account for multiple UCITS.
- (18) Where custody is delegated to a third party, it is also necessary to ensure that the third party is subject to specific requirements on effective prudential regulation and supervision. In addition, in order to ensure that the financial instruments are in the possession of the third party to whom custody was delegated, periodic external audits should be performed.
- (19) In order to ensure consistently high levels of investor protection, provisions on conduct and on the management of conflicts of interest should be adopted and they should apply in all situations, including in case of delegation of safe-keeping duties. Those rules should in particular ensure a clear separation of tasks and functions between the depositary, the UCITS and the management company.
- (20) In order to ensure a high level of investor protection and to guarantee an appropriate level of prudential regulation and on-going control, it is necessary to establish an exhaustive list of entities that are eligible to act as depositaries, such that only credit institutions, [...] investment firms **and other legal entities subject to prudential supervision and minimum capital requirements** are permitted to act as UCITS depositaries. [...]

¹ OJ L 166, 11.6.1998, p. 45.

- (21) It is necessary to specify and clarify the UCITS depositary's liability in case of the loss of a financial instrument that is held in custody. The depositary should be liable, where a financial instrument held in custody has been lost, to return a financial instrument of the identical type or of the corresponding amount to the UCITS. No further discharge of liability in case of loss of assets should be envisaged, except where the depositary is able to prove that the loss is due to an 'external event beyond its reasonable control, the consequences of which would have been unavoidable despite all reasonable efforts to the contrary'. In this context, a depositary should not be able to rely on internal situations such as a fraudulent act by an employee to discharge itself of liability.
- (22) Where the depositary delegates custody tasks and the financial instruments held in custody by a third party are lost, the depositary should be liable. It should also be established that in case of loss of an instrument held in custody, a depositary is bound to return a financial instrument of identical type or the corresponding amount, even if the loss occurred with a sub-custodian. The depositary shall only discharge that liability where it can prove that the loss resulted from an external event beyond its reasonable control and with consequences that were unavoidable despite all reasonable efforts to the contrary. In this context, a depositary should not be able to rely on internal situations such as a fraudulent act by an employee to discharge itself of liability. No discharge of liability either regulatory or contractual should be possible in case of loss of assets by a depositary or its sub-custodian.
- (23) Every investor in a UCITS fund should be able to invoke claims relating to the liability of its depositary, either directly or indirectly, through the management company. Redress against the depositary should not depend on the legal form that a UCITS fund takes (corporate or contractual form) or the legal nature of the relationship between the depositary, the management company and the unit-holders.
- (24) [...]

- (25) It is necessary to ensure that the same requirements apply to depositaries irrespective of the legal form a UCITS takes. Consistency of requirements should enhance legal certainty, increase investor protection and contribute to a creating uniform market conditions. The Commission has not received any notification that the derogation from the general obligation to entrust assets to a depositary has been used by an investment company. Therefore, the requirements of Directive 2009/65/EC regarding the depositary of an investment company should be considered redundant.
- (26) In line with the Commission Communication of 8 December 2010 on reinforcing sanctioning regimes in the financial services sector,¹ competent authorities should be empowered to impose pecuniary sanctions which are sufficiently high so as to be dissuasive and proportionate, so as to offset expected benefits from behaviours which breach requirements.
- (27) In order to ensure a consistent application across Member States, when determining the type of administrative sanctions or measures and the level of administrative [...] sanctions, Member States should be required to ensure that competent authorities take into account all relevant circumstances.
- (28) In order to strengthen the dissuasive effect on the public at large and to inform them about breaches of rules which may be detrimental to investors' protection, sanctions should be published, save in certain well-defined circumstances. In order to ensure compliance with the principle of proportionality, sanctions should be published on an anonymous basis where publication would cause a disproportionate damage to the parties involved.

¹ COM(2010)716 final..

- (29) In order to detect potential breaches, competent authorities should be entrusted with the necessary investigatory powers, and should establish effective mechanisms to encourage reporting of [...] breaches.
- (30) This Directive should be without prejudice to any provisions in the law of Member States relating to criminal offences and sanctions.
- (31) This Directive respects the fundamental rights and observes the principles recognised in the Charter of Fundamental Rights of the European Union as enshrined in the Treaty on the Functioning of the European Union.
- (32) In order to ensure that the objectives of this Directive are attained, the Commission should be empowered to adopt delegated acts in accordance with Article 290 of the Treaty on the Functioning of the European Union. In particular, the Commission should be empowered to adopt delegated acts to specify the particulars that need to be included in the standard agreement between the depositary and the management company or the investment company, the conditions for performing depositary functions, including the type of financial instruments that should be included in the scope of the depositary's custody duties, the conditions subject to which the depositary may exercise its custody duties over financial instruments registered with a central depositary and the conditions subject to which the depositary should safe keep the financial instruments issued in a nominative form and registered with an issuer or a registrar, the due diligence duties of depositaries, the segregation obligation, the conditions subject to and circumstances in which financial instruments held in custody should be considered as lost, what is to be understood by external events beyond reasonable control, the consequences of which would have been unavoidable despite all reasonable efforts to the contrary. The Commission, when preparing and drawing-up delegated acts, should ensure simultaneous, timely and appropriate transmission of relevant documents to the European Parliament and to the Council.

- (33) In accordance with the Joint Political Declaration of 28 September 2011 of Member States and the Commission on explanatory documents¹, Member States have undertaken to accompany, in justified cases, the notification of their transposition measures with one or more documents explaining the relationship between the components of a directive and the corresponding parts of national transposition instruments. With regard to this Directive, the legislator considers the transmission of such documents to be justified.
- (34) The objectives of the actions to be taken to improve investors' confidence in UCITS, by enhancing requirements concerning the duties and the liability of depositaries, the remuneration policies of management companies and investment companies, and by introducing common standards for the sanctions applying to the main breaches of the provisions of this Directive, cannot be sufficiently achieved by Member States acting independently of one another. Since only action at the European level can address the identified weaknesses, and therefore such action can be better achieved at Union level, the Union should adopt the necessary measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on the European Union. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve that objective.
- (35) Directive 2009/65/EC should therefore be amended accordingly,

¹ OJ C 369, 17.12.2011, p. 14.

HAVE ADOPTED THIS DIRECTIVE:

Article 1

Directive 2009/65/EC is amended as follows:

(0) In Article 2(1), the following point is added:

“(s) ‘carried interest’ means a share in the profits of the UCITS accrued to the management company as compensation for the management of the UCITS and excluding any share in the profits of the UCITS accrued to the management company as a return on any investment by the management company into the UCITS.”

(1) The following Articles 14a and 14b are inserted:

"Article 14a

1. Member States shall require management companies to establish and apply remuneration policies and practices that are consistent with and promote sound and effective risk management and do not encourage risk-taking which is inconsistent with the risk profiles, rules or instruments of incorporation of the UCITS they manage **and do not impair compliance with the management company’s duty to act in the best interest of the UCITS.**

2. The remuneration policies and practices shall **include** salaries and discretionary pension benefits.

3. The remuneration policies and practices shall apply to those categories of staff, including senior management, risk takers, control functions and any employee receiving total remuneration that falls within the remuneration bracket of senior management and risk takers **[...]**, whose professional activities have a material impact on the risk profiles of the **[...]** UCITS they manage.

4. In accordance with Article 16 of Regulation (EU) No 1095/2010 of the European Parliament and of the Council(*), ESMA shall issue guidelines addressed to competent authorities **or financial market participants** which comply with Article 14b. Those guidelines shall take into account the principles on sound remuneration policies set out in Commission Recommendation 2009/384/EC(**), the size of the management company and the size of UCITS they manage, their internal organisation and the nature, the scope and the complexity of their activities. In the process of development of the guidelines ESMA shall cooperate closely with the European Banking Authority (EBA) in order to ensure consistency with requirements developed for other sectors of financial services, in particular credit institutions and investment firms.

Article 14b

1. When establishing and applying the **total** remuneration policies referred to in Article 14a, management companies shall comply with the following principles in a way and to the extent that is appropriate to their size, internal organisation and the nature, scope and complexity of their activities:

- (a) the remuneration policy is consistent with and promotes sound and effective risk management and does not encourage risk-taking which is inconsistent with the risk profiles, rules or instruments of incorporation of the UCITS they manage;
- (b) the remuneration policy is in line with the business strategy, objectives, values and interests of the management company and the UCITS it manages or the investors of such UCITS, and includes measures to avoid conflicts of interest;
- (c) the management body of the management company, in its supervisory function, adopts and periodically reviews the general principles of the remuneration policy and is responsible for its implementation;

- (d)
- (e) the implementation of the remuneration policy is, at least annually, subject to central and independent internal review for compliance with policies and procedures for remuneration adopted by the management body in its supervisory function;
- (f) staff engaged in control functions are compensated in accordance with the achievement of the objectives linked to their functions, independent of the performance of the business areas they control;
- (g) the remuneration of the senior officers in the risk management and compliance functions is directly overseen by the remuneration committee, **in case such committee exists**;
- (h) where remuneration is performance related, the total amount of remuneration is based on a combination of the assessment of the performance of the individual and of the business unit or UCITS concerned and of the overall results of the management company, and when assessing individual performance, financial as well as non-financial criteria are taken into account;
- (i) the assessment of performance is set in a multi-year framework appropriate to the life-cycle of the UCITS managed by the management company in order to ensure that the assessment process is based on longer term performance and that the actual payment of performance-based components of remuneration is spread over a period which takes account of the redemption policy of the UCITS it manages and their investment risks;
- (j) guaranteed variable remuneration is exceptional, occurs only in the context of hiring new staff and is limited to the first year;

- (k) fixed and variable components of total remuneration are appropriately balanced and the fixed component represents a sufficiently high proportion of the total remuneration to allow the operation of a fully flexible policy on variable remuneration components, including the possibility to pay no variable remuneration component;
- (l) payments related to the early termination of a contract reflect performance achieved over time and are designed in a way that does not reward failure;
- (m) the measurement of performance used to calculate variable remuneration components or pools of variable remuneration components includes a comprehensive adjustment mechanism to integrate all relevant types of current and future risks;
- (n) subject to the legal structure of the UCITS and its fund rules or instruments of incorporation, a substantial portion, and in any event at least 50% of any variable remuneration consists of units of the UCITS concerned, or equivalent ownership interests, or share-linked instruments or equivalent non-cash instruments, unless the management of UCITS accounts for less than 50% of the total portfolio managed by the management company, in which case the minimum of 50% does not apply.

The instruments referred to in this point shall be subject to an appropriate retention policy designed to align incentives with the interests of the management company and the UCITS it manages and the investors of such UCITS. Member States or their competent authorities may place restrictions on the types and designs of those instruments or ban certain instruments as appropriate. This point shall be applied to both the portion of the variable remuneration component deferred in line with point (n) and the portion of the variable remuneration component not deferred;

- (o) a substantial portion, and in any event at least 40%, of the variable remuneration component, is deferred over a period which is appropriate in view of the life cycle and redemption policy of the UCITS concerned and is correctly aligned with the nature of the risks of the UCITS in question.

The period referred to in this point shall be at least three to five years unless the life cycle of the UCITS concerned is shorter; remuneration payable under deferral arrangements vests no faster than on a pro-rata basis; in the case of a variable remuneration component of a particularly high amount, at least 60% of the amount shall be deferred;

- (p) the variable remuneration, including the deferred portion, is paid or vests only if it is sustainable according to the financial situation of the management company as a whole, and justified according to the performance of the business unit, the UCITS and the individual concerned.

The total variable remuneration shall generally be considerably contracted where subdued or negative financial performance of the management company or of the UCITS concerned occurs, taking into account both current compensation and reductions in payouts of amounts previously earned, including through malus or clawback arrangements;

- (q) the pension policy is in line with the business strategy, objectives, values and long-term interests of the management company and the UCITS it manages.

If the employee leaves the management company before retirement, discretionary pension benefits shall be held by the management company for a period of five years in the form of instruments referred to in point (m). In the case of an employee reaching retirement, discretionary pension benefits shall be paid to the employee in the form of instruments referred to in point (m), subject to a five year retention period;

- (r) staff are required to undertake not to use personal hedging strategies or remuneration- and liability-related insurance to undermine the risk alignment effects embedded in their remuneration arrangements;
- (s) variable remuneration is not paid through vehicles or methods that facilitate the avoidance of the requirements of this Directive.

2. The principles set out in paragraph 1 shall apply to **any benefit** of any type paid by the management **company, to any amount paid directly by the UCITS itself, including carried interest,** and to any transfer of units or shares of the UCITS, made to the benefits of those categories of staff, including senior management, risk takers, control functions and any employee receiving total remuneration that falls into the remuneration bracket of senior management and risk takers, whose professional activities have a material impact on **the risk profile of the management company** or the risk profiles of the UCITS that **it manages.**

3. Management companies that are significant in terms of their size or the size of the UCITS they manage, their internal organisation and the nature, the scope and the complexity of their activities shall establish a remuneration committee. The remuneration committee shall be constituted in a way that enables it to exercise competent and independent judgment on remuneration policies and practices and the incentives created for managing risk.

The remuneration committee shall be responsible for the preparation of decisions regarding remuneration, including those which have implications for the risk and risk management of the management company or the UCITS concerned and which are to be taken by the management body in its supervisory function. The remuneration committee shall be chaired by a member of the management body who does not perform any executive functions in the management company concerned. The members of the remuneration committee shall be members of the management body who do not perform any executive functions in the management company concerned.

(*) OJ L 331, 15.12.2010, p. 12.

(**) OJ L 120, 15.5.2009, p. 22.”

(2) In Article 20(1), point (a) is replaced by the following:

"(a) the written contract with the depositary referred to in Article 22(2); "

(3) Article 22 is replaced by the following:

"Article 22

1. An investment company and, for each of the common funds it manages, a management company shall ensure that a single depositary is appointed in accordance with the provisions of this Chapter.

2. The appointment of the depositary shall **be evidenced by** written contract.

That contract shall, **inter alia, regulate** the flow of information deemed necessary to allow the depositary to perform its functions **for** the UCITS for which it has been appointed as depositary, as set out in this Directive and in other **relevant** laws, regulations and administrative provisions **[...]**.

3. The depositary shall:

- (a) ensure that the sale, issue, re-purchase, redemption and cancellation of units of the UCITS are carried out in accordance with the applicable national laws and the fund rules or instruments of incorporation;
- (b) ensure that the value of the units of the UCITS is calculated in accordance with the applicable national laws and the fund rules or the instruments of incorporation;
- (c) carry out the instructions of the management company or an investment company, unless they conflict with the applicable national laws or the fund rules or the instruments of incorporation;
- (d) ensure that in transactions involving the assets of the UCITS any consideration is remitted to the UCITS within the usual time limits;
- (e) ensure that the income of the UCITS is applied in accordance with the applicable national laws and the fund rules or the instruments of incorporation.

4. The depositary shall, **in general**, ensure that the cash flows of the UCITS are properly monitored, and shall in particular ensure that all payments made by or on behalf of investors upon the subscription of units of the UCITS have been received, and that all cash of the UCITS has been booked in cash accounts that meet the following conditions:

- (a) they are opened in the name of the UCITS or in the name of the management company acting on behalf of the UCITS, or in the name of the depositary acting on behalf of the UCITS;
- (b) they are opened at an entity referred to in points (a), (b) and (c) of Article 18(1) of Commission Directive 2006/73/EC(*); **or**

- (c) **they are opened at another entity of the same nature in the relevant market where cash accounts are required, provided that such entity is subject to effective prudential regulation and supervision which have the same effect as Union law and are effectively enforced** in accordance with the principles set out in Article 16 of Directive 2006/73/EC.

Where the cash accounts are opened in the name of the depositary acting on behalf of the UCITS, no cash of the entity referred to in point (b) of the first subparagraph and none of the own cash of the depositary shall be booked on such accounts.

5. The assets of the UCITS shall be entrusted to the depositary for safe-keeping as follows:

- (a) for financial instruments that may be held in custody, the depositary shall:
- (i) hold in custody all financial instruments that may be registered in a financial instruments account opened in the depositary's books and all financial instruments that can be physically delivered to the depositary;
 - (ii) ensure that all those financial instruments that can be registered in a financial instruments account opened in the depositary's books are registered in the depositary's books within segregated accounts in accordance with the principles set out in Article 16 of Directive 2006/73/EC, opened in the name of the UCITS or the management company acting on behalf of the UCITS, so that they can be clearly identified as belonging to the UCITS in accordance with the applicable law at all times;
- (b) for other assets the depositary shall:
- (i) **where possible, ensure that any transactions that are entered into are structured such that any resulting benefit is received by the depositary on behalf of the UCITS;**

Otherwise, the depositary shall verify the ownership of the UCITS or the management company acting on behalf of the UCITS of such assets by assessing whether the UCITS or the management company acting on behalf of the UCITS holds the ownership based on information or documents provided by the UCITS or the management company and, where available, on external evidence;

- (ii) maintain a record of those assets for which it is satisfied that the UCITS or the management company acting on behalf of the UCITS holds the ownership and keep that record up-to-date.

5a. The financial instruments held in custody by the depositary may not be reused by the depositary for its own account or by any third party to whom the custody has been delegated.

6. Member States shall ensure that in the event of insolvency of the depositary, assets of a UCITS, **other than cash**, held by the depositary in custody are unavailable for distribution among or realisation for the benefit of creditors of the depositary."

(3a) The following Article 22a is inserted:

"Article 22a

1. The depositary shall not delegate to third parties its functions as referred to in paragraphs 3 and 4 **of Article 22.**

2. The depositary may delegate to third parties the functions referred to in paragraph 5 **of Article 22** only where:

- (a) the tasks are not delegated with the intention of avoiding the requirements of this Directive;

- (b) the depositary can demonstrate that there is an objective reason for the delegation;
- (c) the depositary has exercised all due skill, care and diligence in the selection and the appointment of any third party to whom it wants to delegate parts of its tasks, and keeps exercising all due skill, care and diligence in the periodic review and ongoing monitoring of any third party to whom it has delegated parts of its tasks and of the arrangements of the third party in respect of the matters delegated to it.

3. The functions referred to in paragraph 5 **of Article 22** may be delegated by the depositary only to a third party which at all time during the performance of the tasks delegated to it:

- (a) has structures and expertise that are adequate and proportionate to the nature and complexity of the assets of the UCITS or the management company acting on behalf of the UCITS which have been entrusted to it;
- (b) for custody tasks referred to in point (a) of **Article 22(5)**, is subject to effective prudential regulation, including minimum capital requirements, and supervision in the jurisdiction concerned;
- (c) for custody tasks referred to in point (a) of **Article 22(5)**, is subject to an external periodic audit to ensure that the financial instruments are in its possession;
- (d) segregates the assets of the clients of the depositary from its own assets and from the assets of the depositary in such a way that they can at any time be clearly identified as belonging to clients of a particular depositary;

- (e) in the event of insolvency of the third party, assets of a UCITS held by the third party in custody are unavailable for distribution among or realisation for the benefit of creditors of the third party;
- (f) complies with the general obligations and prohibitions set out in paragraphs **2 and 5 of Article 22** and Article 25.

Notwithstanding points **(b) or (e)** of the **first** subparagraph, where the law of a third country requires that certain financial instruments be held in custody by a local entity and no local entities satisfy the delegation requirements laid down in **those points**, the depositary may delegate its functions to such a local entity only to the extent required by the law of the third country and only for as long as there are no local entities that satisfy the delegation requirements, and only where:

- (a) the investors of the relevant UCITS are duly informed that such delegation is required due to legal constraints in the law of the third country and of the circumstances justifying the delegation, prior to their investment;
- (b) the UCITS, or the management company on behalf of the UCITS, have instructed the depositary to delegate the custody of such financial instruments to such a local entity.

4. The third party may, in turn, sub-delegate those functions, subject to the same requirements. In such a case, Article 24(2) shall apply *mutatis mutandis* to the relevant parties.

5. For the purposes of **paragraphs 1 to 5 of this Article**, the provision of services as specified by Directive 98/26/EC of the European Parliament and of the Council(**) by securities settlement systems as designated for the purposes of Directive 98/26/EC or the provision of similar services by third-country securities settlement systems shall not be considered a delegation of its custody functions.

(*) OJ L 241, 2.9.2006, p. 26.

(**) OJ L 166, 11.6.1998, p. 45.”

(4) Article 23 is amended as follows:

(a) Paragraph 2 is replaced by the following:

"2. The depositary shall be:

- (a) a credit institution authorised in accordance with Directive 2006/48/EC;
- (b) an investment firm, subject to capital adequacy requirements in accordance with Article 20(1) of Directive 2006/49/EC including capital requirements for operational risks and authorised in accordance with Directive 2004/39/EC and which also provides the ancillary service of safe-keeping and administration of financial instruments for the account of clients in accordance with point (1) of Section B of Annex I to Directive 2004/39/EC; such investment firms shall in any case have own funds not less than the amount of initial capital referred to in Article 9 of Directive 2006/49/EC;

(c) another legal entity, authorized under the laws of the Member State to carry on depositary activities under this Directive, with an ongoing capital requirement of no less than EUR [amount to be determined] and subject to ongoing conduct of business and prudential requirements and supervision.

Investment companies or management companies acting on behalf of the UCITS they manage, that, before [date: transposition deadline set out in Article 2(1) first subparagraph], appointed as a depositary an institution that does not meet the requirements set out in this paragraph, shall appoint a depositary that meets those requirements before [date: 1 year after a deadline set out in Article 2(1) first subparagraph]."

(b) Paragraphs 3, 4, 5 and 6 are deleted.

(5) Article 24 is replaced by the following:

"Article 24

1. Member States shall ensure that the depositary shall be liable to the UCITS and to the unit holders of the UCITS for the loss by the depositary or a third party to whom the custody of financial instruments held in custody in accordance with point (a) of Article 22(5) has been delegated.

In case of a loss of a financial instrument held in custody, Member States shall ensure that the depositary shall return a financial instrument of identical type or the corresponding amount to the UCITS or the management company acting on behalf of the UCITS without undue delay. The depositary shall not be liable if it can prove that the loss has arisen as a result of an external event beyond its reasonable control, the consequences of which would have been unavoidable despite all reasonable efforts to the contrary.

Member States shall ensure that the depositary shall also be liable to the UCITS **or** to the investors of the UCITS, for all other losses suffered **by them** as a result of the depositary's negligent or intentional failure to properly fulfil its obligations pursuant to this Directive.

2. The liability of the depositary shall not be affected by any delegation referred to in Article **22a**.

3. The liability of the depositary referred to in paragraph 1 shall not be excluded or limited by agreement.

4. Any agreement that contravenes the provision of paragraph 3 shall be void.

5. Unit holders in the UCITS may invoke the liability of the depositary directly or indirectly through the management company, **depending on the legal nature of the relationship between the depositary, the management company and the unit holders.**"

(6) In Article 25, paragraph 2 is replaced by the following:

"2. In carrying out their respective functions, the management company and the depositary shall act honestly, fairly, professionally, independently and **solely** in the interest of the UCITS and the investors of the UCITS.

A depositary shall not carry out activities with regard to the UCITS or the management company on behalf of the UCITS that may create conflicts of interest between the UCITS, the investors in the UCITS, the management company and itself, unless the depositary has functionally and hierarchically separated the performance of its depositary tasks from its other potentially conflicting tasks, and the potential conflicts of interest are properly identified, managed, monitored and disclosed to the investors of the UCITS."

(7) Article 26 is replaced by the following:

"Article 26

1. The law or the fund rules of the common fund shall lay down the conditions for the replacement of the management company and the depositary and rules to ensure the protection of unit-holders in the event of such replacement.

2. The law or the instruments of incorporation of the investment company shall lay down the conditions for the replacement of the management company and the depositary and rules to ensure the protection of unit-holders in the event of such replacement."

(8) The following Articles 26a and 26b are inserted:

"Article 26a

The depositary shall make available to its competent authorities, [...] on request, all information which it has obtained while performing its duties and that may be necessary for the competent authorities **of the UCITS or the management company. If the competent authorities of the UCITS or the management company are different from those of the depositary, the competent authorities of the depositary shall share the information received, without delay, with the competent authorities of the UCITS or the management company.**

Article 26b

1. The Commission shall be empowered to adopt, by means of delegated acts in accordance with Article 112 and subject to the conditions of Articles 112a and 112b, measures specifying:

- (a) the particulars that need to be included in the written contract referred to in Article 22(2);
- (b) the conditions for performing the depositary functions pursuant to Articles 22(3), (4) and (5), including:
 - (i) the type of financial instruments to be included in the scope of the custody duties of the depositary in accordance with point (a) of Article 22(5);

(ii) the conditions subject to which the depositary is able to exercise its custody duties over financial instruments registered with a central depositary;

(iii) the conditions subject to which the depositary is to safekeep the financial instruments issued in a nominative form and registered with an issuer or a registrar, in accordance with point (b) of Article 22(5);

(c) the due diligence duties of depositaries pursuant to point (c) of **Article 22a(2)**;

(d) the segregation obligation pursuant to point (d) of **Article 22a(2)**;

(e) the conditions subject to which and circumstances in which financial instruments held in custody are to be considered as lost for the purpose of Article 24;

(f) what is to be understood by external events beyond reasonable control, the consequences of which would have been unavoidable despite all reasonable efforts to the contrary pursuant to Article 24(1)."

(9) In Article 30, the first paragraph is replaced by the following:

"Articles 13, 14, 14a and 14b shall apply *mutatis mutandis* to investment companies that have not designated a management company authorised pursuant to this Directive."

(10) Section 3 of Chapter V is deleted.

(11) In Article 69(3) the following second subparagraph is added:

"The annual report shall also contain:

- (a) the total amount of remuneration for the financial year, split into fixed and variable remuneration paid by the management company and by the investment company to its staff, and the number of beneficiaries, and where relevant, **any amount paid directly by the UCITS itself, including** carried interest [...];
- (b) the aggregate amount of remuneration broken down by senior management and members of staff of the management company and, where relevant, of the investment company, whose actions have a material impact on the risk profile of the UCITS."

(12) **In Article 98(2) point (d) is replaced by the following:**

"(d) require existing **recordings of** telephone **conversations or electronic communications** that are held by UCITS, management companies, investment companies, [...] depositories **or other entities to whom functions mentioned in ANNEX II have been delegated [...].**"

[...]

(13) Article 99 is replaced by the following:

"Article 99

1. **Without prejudice to the supervisory powers, including investigatory powers, of competent authorities in accordance with Article 98, and the right of Member States to provide for and impose criminal sanctions, Member States shall lay down rules on administrative sanctions and measures where the national provisions adopted in the implementation of the Directive have not been complied with, and shall ensure that those measures are applied. Member States may decide not to lay down rules for administrative sanctions on infringements which are subject to national criminal law.**

The sanctions and measures shall be effective, proportionate and dissuasive.

2. Member States shall ensure that where obligations apply to UCITS, management companies, investment companies or depositaries, in case of a breach, sanctions or measures may be applied, **subject to the conditions lay down in national law**, to the members of the management body, and to any other individuals who under national law are responsible for the breach.

3. **[...]** In the exercise of their powers, competent authorities shall cooperate closely to ensure that sanctions or measures produce the desired results and coordinate their action when dealing with cross border cases."

(14) The following Articles 99a, 99b, 99c, 99d and 99e are inserted:

"Article 99a

1. **Without prejudice to the supervisory powers of competent authorities in accordance with Article 98, Member States shall ensure that appropriate administrative sanctions are imposed, at least for the breaches of Articles 5, 6, 27, 11, 7(5)(b), 29(4)(b), 12, 31, 13, 30, 14, 22(3) to (6), 22a, Chapter VII, Chapter IX and Article 93(1). [...]**

(a) **[...]**

(b) **[...]**

(c) **[...]**

(d) **[...]**

(e) **[...]**

(f) **[...]**

(g) **[...]**

(h) **[...]**

(i) **[...]**

(j) **[...]**

(k) **[...]**

- (l) [...]
- (m) [...]
- (n) [...]
- (o) [...]
- (p) [...]
- (q) [...]
- (r) [...]
- (s) [...]

2. In case of a breach referred to in paragraph 1, Member States shall, in conformity with national law, provide for the competent authorities to have the power to take and/or impose at least the following administrative measures and sanctions:

- (a) a public **warning** which indicates the natural or legal person **responsible** and the nature of the breach;
- (b) issuing an order requiring the natural or legal person **responsible for the breach** to cease the conduct and to desist from a repetition of that conduct;
- (c) in case of a management company or a UCITS, withdrawal of the authorisation of the management company or the UCITS;
- (d) **a ban or** a temporary ban against any member of the management company's or the investment company's management body or any other natural person, who is held responsible, to exercise functions in those companies;

- (e) in case of a legal person, [...] administrative [...] sanctions of **up to EUR [5 000 000] or** up to 10% of the total annual turnover of that legal person **according to the last available accounts approved by the management body. Where** the legal person is **a parent undertaking or** a subsidiary of a parent undertaking, **which has to prepare consolidated financial accounts according to Directive 83/349/EC, the relevant total annual turnover shall be the total annual turnover or the corresponding type of income in accordance with the relevant Accounting Directives, based on the last available consolidated accounts approved by the management body of the ultimate parent undertaking;**
- (f) in case of a natural person, [...] administrative [...] sanctions of up to EUR 5 000 000, or in the Member States where the euro is not the official currency, the corresponding value in the national currency on the date of entry into force of this Directive;
- (g) [...] administrative [...] sanctions of up to twice the amount of the **benefit derived from the infringement where that benefit can be determined, even if that exceeds the maximum amounts laid down in points (e) and (f).** **Where the benefit derived from the violation can be determined, Member States shall ensure that the maximum level is no lower than twice the amount of that benefit.**

3. Member States may provide competent authorities under national law to have other sanctioning powers in addition to those referred to in paragraph 2 and may provide for higher levels of sanctions than those established in that paragraph. All the sanctioning powers may also be applied to breaches of this Directive other than those listed in paragraph 1.

Article 99b

1. Member States shall ensure that the competent authorities publish **on their official website immediately after the sanctioned person is informed, every decision on** any sanction or measure imposed for breach of the national provisions adopted in the implementation of this Directive without undue delay, including **at least the** information on the type and nature of the breach and the identity of persons responsible for it **[...]**.

2. **Where the publication of personal data of natural persons is considered by the competent authority to be disproportionate following a case-by-case assessment conducted on the proportionality of the publication of such data, or where publication jeopardises the stability of financial markets or an on-going investigation, competent authorities shall either:**

(a) delay the publication of the sanction;

(b) publish the sanctions on an anonymous basis in a manner which is in conformity with national law, if such anonymous publication ensures an effective protection of the personal data concerned; or

(c) not publish the sanction at all.

In the case of a decision to publish a sanction on an anonymous basis, the publication of the relevant data may be postponed for a reasonable period of time if it is foreseen that within that period the reasons for anonymous publication shall cease to exist.

3. **Where the decision to impose a sanction or measure is subject to an appeal before the relevant judicial authorities, competent authorities shall also publish, immediately, on their official website such information and any subsequent information on the outcome of such appeal.**

4. Competent authorities shall ensure that any publication in accordance with this Article shall remain on their official website for a maximum period five years after its publication. In case of an irrevocable annulment of the decision to impose a sanction or measure, competent authorities shall delete the publication.

Article 99c

1. Member States shall ensure that when determining the type of administrative sanctions or measures and the level of administrative [...] sanctions, the competent authorities shall take into account all relevant circumstances, including, **where appropriate**:

- (a) the gravity and the duration of the breach;
- (b) the degree of responsibility of the responsible natural or legal person;
- (c) the financial strength of the responsible natural or legal person, as indicated by the total turnover of the responsible legal person or the annual income of the responsible natural person;
- (d) the importance of profits gained or losses avoided by the responsible natural or legal person, insofar as they can be determined;
- (e) the level of cooperation of the responsible natural or legal person with the competent authority, **without prejudice to the need to ensure disgorgement of profits gained or losses avoided by that person**;
- (f) previous breaches by the responsible natural or legal person.

2. **Competent authorities may take into account additional factors to those referred to in the previous paragraph when determining the type and level of administrative sanctions and measures.**

Article 99d

1. Member States shall ensure that competent authorities establish effective mechanisms to encourage reporting of **potential or actual** breaches of the national provisions implementing this Directive to competent authorities.

2. The mechanisms referred to in paragraph 1 shall include at least:

- (a) specific procedures for the receipt of reports **of** breaches and their follow-up;
- (b) appropriate protection for employees of investment companies and management companies who report breaches committed within the company;
- (c) protection of personal data concerning both the person who reports the **potential or actual** breaches and the natural person who is allegedly responsible for a breach, in compliance with the principles laid down in Directive 95/46/EC of the European Parliament and of the Council(*).

3. Member States shall require institutions to have in place appropriate procedures for their employees to report breaches internally through a specific, **independent and autonomous** channel.

Article 99e

1. **Competent authorities** shall provide ESMA annually with aggregated information regarding all **administrative** measures **and** sanctions imposed in accordance with Article 99. ESMA shall publish this information in an annual report.

2. Where the competent authority **publishes** a measure or sanction **in accordance with Article 99b**, it shall also report **that fact** to ESMA **simultaneously**. Where a published measure or sanction relates to a management company, ESMA shall add a reference to the published measure or sanction in the list of management companies published under Article 6(1).

3. ESMA shall develop draft implementing technical standards **to determine** the procedures and forms for submitting information as referred to in this Article.

Power is conferred on the Commission to adopt the implementing technical standards referred to in the first subparagraph in accordance with Article 15 of Regulation (EU) No 1095/2010.

ESMA shall submit **the** draft implementing technical standards **referred to in the first subparagraph** to the Commission by [insert date].

(*) OJ L 281, 23.11.1995, p. 31."

(15) The following Article 104a is inserted:

"Article 104a

1. Member State shall apply Directive 95/46/EC to the processing of personal data carried out in the Member State pursuant to this Directive.

2. Regulation **(EC)** No 45/2001 of the European Parliament and of the Council(*) shall apply to the processing of personal data carried out by ESMA pursuant to this Directive.

(*)OJ L 8, 12.1.2001, p. 1."

(16) In Article 112, paragraph 2 is replaced by the following:

"2. The power to adopt the delegated acts referred to in Articles 12, 14, 43, 51, 60, 61, 62, 64, 75, 78, 81, 95 and 111 shall be conferred on the Commission for a period of four years from 4 January 2011. The power to adopt the delegated acts referred to in Article 50a shall be conferred on the Commission for a period of four years from 21 July 2011. The power to adopt the delegated acts referred to in Article 26b shall be conferred on the Commission for a period of four years from [...]. The Commission shall draw up a report in respect of delegated powers not later than six months before the end of the four-year period. The delegation of power shall be automatically extended for periods of an identical duration, unless the European Parliament or the Council revokes them in accordance with Article 112a."

(17) In Article 112a, paragraph 1 is replaced by the following:

"1. The delegation of power referred to in Articles 12, 14, 26b, 43, 50a, 51, 60, 61, 62, 64, 75, 78, 81, 95 and 111 may be revoked at any time by the European Parliament or by the Council."

(18) Annex I is amended as set out in the Annex to this Directive.

Article 2

1. Member States shall adopt and publish, by **... [24/18 months after the entry into force of this Directive]** at the latest, the laws, regulations and administrative provisions necessary to comply with this Directive. They shall forthwith communicate to the Commission the text of those provisions.

They shall apply the laws, regulations and administrative provisions referred to in paragraph 1 from [...].

When Member States adopt those provisions, they shall contain a reference to this Directive or be accompanied by such a reference on the occasion of their official publication. Member States shall determine how such reference is to be made.

2. Member States shall communicate to the Commission the text of the main provisions of national law which they adopt in the field covered by this Directive.

Article 3

This Directive shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

Article 4

This Directive is addressed to the Member States.

Done at Strasbourg,

For the European Parliament
The President

For the Council
The President

ANNEX I

In Annex I, point 2 of the Schedule A is replaced by the following;

"2. Information concerning the depositary:

2.1. The identity of the depositary of the UCITS and a description of its duties;

2.2. A description of any safe-keeping functions delegated by the depositary, [...] any conflicts of interest that may arise from such delegation **and a statement that the list of delegates will be made available to investors on request**".

ANNEX II

EXPLANATORY MEMORANDUM

In accordance with the Joint Political Declaration of 28 September 2011 of Member States and the Commission on explanatory documents¹⁸, Member States have undertaken to accompany, in justified cases, the notification of their transposition measures with one or more documents explaining the relationship between the components of a directive and the corresponding parts of national transposition instruments.

With regard to this Directive, the legislator considers the transmission of such documents to be justified for the following reasons:

The UCITS V proposal replaces high-level principles unchanged since the initial UCITS Directive of 1985 with a set of more detailed rules. These detailed provisions may potentially affect a variety of different national laws covering investment funds in general, rules on credit institutions, securities law, civil law, insolvency law or stand-alone legislation dealing with depositaries. Transposing the UCITS V rules may therefore require multiple amendments in different areas of national laws. Some of the more detailed transposition may also require secondary implementing legislation. For purposes of efficient transposition monitoring, Member State should explain which provision of the UCITS V proposal has been transposed in which legal act at national level.

In addition, the UCITS V proposal also touches upon areas that have hitherto not been the subject of detailed provisions at EU level, such as remuneration of UCITS managers or sanctions for breaches of the UCITS Directive. Again, the national implementation of these provisions might require amendments to a variety of national laws. To properly monitor the correct implementation of the UCITS V rules, transposition tables should clearly identify which provisions of the UCITS V rules were implemented in which legal act at national level.

On the basis of the above, the Commission believes that the requirement to provide explanatory documents in the case of the proposed Directive, is proportionate and does not go beyond what is necessary to achieve the objective to carry out efficiently the task of overseeing accurate transposition.
