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8734/17

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**ENER 152 CODEC 707** 

#### **NOTE**

From:	General Secretariat of the Council
To:	Permanent Representatives Committee
No. Cion doc.:	6225/16 ENER 29 CODEC 174 IA 6 + ADD 1 + ADD 2 + ADD 3
Subject:	REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL concerning measures to safeguard the security of gas supply and repealing Regulation (EU) No 994/2010
	- Analysis of the final compromise text with a view to agreement

- 1. The fourth and final trilogue on the above-mentioned proposal was held on 26 April December, and an informal agreement was reached on the basis of the text as reflected in Annex. The main changes compared to the Coreper mandate given on 22 March are:
  - a) <u>Risk based approach.</u> Clarification was added regarding the role of the Commission as a facilitator in Articles Article 7.1(a) and (b). Text was added to Recital 21 specifying dialogue between the Commission and the Member States.
  - b) Solidarity. The 40% derogation within the burden sharing mechanism was deleted and a safeguard regarding Union liability was added in Article 12(9). Further clarifications were added in recitals and throughout Article 12 regarding functioning of the mechanism.

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## c) Information exchange.

- a. In article 13.6(a)(vii) an additional information requirement was added.
- b. In Article 13.6(b) the threshold was established at 28% and existing contracts were added to notification. Member States will have 12 months after entry into force of this Regulation to notify.
- c. In Article 13.7 full contracts will be provided to the Commission the first 'details of' was deleted.
- d. A subparagraph was added to Recital 53, regarding the relevant agreements that may be related to infrastructure and storage and any other aspect important for security of gas supply.
- e. In order to strengthen the confidentiality aspect new Article 13(10) was added.
- d) <u>Energy efficiency</u>. references were added in Articles 7.1(a), 8.1(e) and two places in Annex V.
- e) Energy Community. Text of the Recital 59 was strengthened.

Please note that the numbering of recitals and certain articles and Annexes has changed.

- 2. The Permanent Representatives Committee is thus invited to:
  - endorse the annexed compromise text as agreed in the trilogue, and
  - mandate the Presidency to inform the European Parliament that, should the European Parliament adopt its position at first reading, in accordance with Article 294 paragraph 3 of the Treaty, in the form set out in the compromise package contained in the Annex to this document (subject to revision by the legal linguists of both institutions), the Council would, in accordance with Article 294, paragraph 4 of the Treaty, approve the European Parliament's position and the act shall be adopted in the wording which corresponds to the European Parliament's position.

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## draft

## REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

# concerning measures to safeguard the security of gas supply and repealing Regulation (EU) ${\color{red}No~994/2010}$

(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 194(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee<sup>1</sup>,

Having regard to the opinion of the Committee of the Regions<sup>2</sup>,

Acting in accordance with the ordinary legislative procedure<sup>3</sup>,

Whereas:

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Position of the European Parliament of ... (not yet published in the Official Journal) and decision of the Council of ...

- (1) Natural gas (gas) remains an essential component of the energy supply of the Union. A large proportion of such gas is imported into the Union from third countries.
- (2) A major disruption of the gas supply can affect all Member States, the Union as a whole and Contracting Parties to the Treaty establishing the Energy Community, signed in Athens on 25 October 2005. It can also severely damage the Union economy and can have a major social impact, *in particular* on vulnerable groups of customers.
- (3) This Regulation aims to ensure that all the necessary measures are taken to safeguard an uninterrupted supply of gas throughout the Union, in particular to protected customers in the event of difficult climatic conditions or disruptions of the gas supply. These objectives should be achieved through the most cost-effective measures and in such a way that **\| gas** markets are not distorted.
- (4) Union law, in particular the relevant elements of the Third Energy Package and Regulation (EU) No 994/2010 of the European Parliament and of the Council<sup>4</sup>, has already had a significant positive impact on the Union situation as regards the security of the gas supply in the Union, both in terms of preparation and mitigation. Member States are better prepared to face a supply crisis now that they are required to draw up plans including preventive and emergency measures, and they are better protected now that they have to meet a number of obligations regarding infrastructure capacity and gas supply. However, the Commission's implementation report of Regulation (EU) No 994/2010 of October 2014 highlighted areas in which improvements to that Regulation could further bolster the security of the Union's gas supply.

Regulation (EU) No 994/2010 of the European Parliament and of the Council of 20 October 2010 concerning measures to safeguard security of gas supply and repealing Council Directive 2004/67/EC (OJ L 295, 12.11.2010, p. 1)

- (5) The Commission's Communication of 16 October 2014 on the short-term resilience of the European gas system analysed the effects of a partial or complete disruption of gas supplies from Russia and concluded that purely national approaches are not very effective in the event of severe disruption, given their scope, which is by definition limited. This stress test showed how a more cooperative approach among Member States could significantly reduce the impact of very severe disruption scenarios in the most vulnerable Member States.
- (6) Energy security constitutes one of the objectives of the Energy Union strategy, as set out in the Commission Communication of 25 February 2015, entitled 'Framework Strategy for a Resilient Energy Union with a Forward-Looking Climate Change Policy' 14. The Energy Union Framework Strategy further emphasized the 'energy efficiency first' principle and the need to fully implement existing Union energy legislation. The Communication highlighted the fact that the Energy Union rests on solidarity, enshrined in Article 194 of the Treaty on the Functioning of the European Union (TFEU), and trust, which are necessary features of energy security. This Regulation is intended to boost solidarity and trust between the Member States and put in place the measures needed to achieve these aims. When assessing the emergency and preventive action plans drawn up by the Member States, the Commission should also be able to draw the attention of the Member States to the objectives of the Energy Union.
- (7) An internal gas market that operates smoothly is the best guarantee of security of energy supply across the Union and to reduce the exposure of individual Member States to the harmful effects of supply disruptions. Where a Member State's security of supply is threatened, there is a risk that measures developed unilaterally by that Member State may jeopardise the proper functioning of the internal gas market and damage the gas supply to customers in other Member States. To allow the internal gas market to function even in the face of a shortage of supply, provision must be made for solidarity and coordination in the response to supply crises, as regards both preventive action and the reaction to actual disruptions of supply.

- (8) A truly interconnected internal energy market with multiple entry points and reverse flows can only be created by fully interconnecting its gas grids, by building up liquefied natural gas (LNG) hubs in the Union's Southern and Eastern regions, by completing the North-South and Southern Gas corridors and by further developing domestic production.

  Therefore, an accelerated development of interconnectors and projects aiming to diversify supply sources as already shortlisted in the Energy Security Strategy is necessary.
- (9) So far, the potential for more efficient and less costly measures through regional cooperation has not been fully exploited. This has to do not only with better coordination of national mitigation actions in emergency situations, but also *with* national preventive measures, such as national storage or policies related to liquefied natural gas (LNG), which can be strategically important in certain regions *of the Union*.
- (10) In a spirit of solidarity, regional cooperation, involving both public authorities and natural gas undertakings, should be the guiding principle of this Regulation, to mitigate the identified risks and optimise the benefits of coordinated measures to mitigate them and to implement the most cost-effective measures for Union consumers. Regional cooperation should gradually be complemented with a stronger Union perspective, allowing recourse to all available supplies and tools in the entire internal gas market. Union-level assessment of the Emergency Supply Corridors should be incorporated into the regional cooperation.
- (11) The regions are to be defined, as far as possible, on the basis of existing regional cooperation structures set up by the Member States and the Commission, in particular the regional groups set up under Regulation (EU) 347/2013 of the European Parliament and of the Council<sup>5</sup> (the TEN-E Regulation). However, since this Regulation and the TEN-E Regulation have different aims, the respective regional groups may differ in size and design.

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Regulation (EU) No 347/2013 of the European Parliament and of the Council of 17 April 2013 on guidelines for trans-European energy infrastructure and repealing Decision No 1364/2006/EC and amending Regulation (EC) No 713/2009, (EC) 714/2009 and (EC) No 715/2009 (OJ EU L 115 of 25.4.2013, p. 39).

- (12) For the purpose of this Regulation, the following criteria should therefore be taken into account when *establishing* the regional groups: supply patterns, existing and planned interconnections and interconnection capacity between Member States, *existing* interconnections across third countries, market development and maturity, existing regional cooperation structures, the level of diversification of gas routes and sources of gas supply, and the number of Member States in a region, which should be limited to ensure that the group remains of a manageable size.
- (13) A *risk-based* approach to assess *the security of supply situation* and define preventive and mitigating measures enables efforts to be coordinated *and* brings significant benefits in terms of the effectiveness of measures and optimisation of resources. This applies particularly to measures designed to guarantee a continued supply, under very demanding conditions, to protected customers, and to measures to mitigate the impact of an emergency. Assessing correlated risks *jointly in risk groups* which is both more comprehensive and more precise, will ensure that Member States are better prepared for any crises. Moreover, in an emergency, a coordinated and pre-agreed approach to security of supply ensures a consistent response and reduces the risk of negative spill-over effects that purely national measures could have in neighbouring Member States.
- (14) For the purpose of the risk-based approach, risk groups should be defined based on the major transnational risks for the gas supply to the Union. Such risks have been identified on the basis of the Commission Communication of 16 October 2014 on the short term resilience of the European gas system of October 2014 and the assessment included in the latest Ten-Year Network Development Plan (TYNDP). To allow for a more precise and better focused assessment for the purposes of this Regulation, the risk groups should be composed on the basis of the main gas supply sources and supply routes.

- (15) To provide input to the *common and national* risk assessments, the European Network of Transmission System Operators of Gas (ENTSOG), in consultation with the Gas Coordination Group (GCG) and with the European Network of Transmission System Operators for Electricity (ENTSO-E), should carry out Union-wide simulations. Such simulations should be updated at least every two years. As a means of strengthening regional cooperation by providing information about gas flows as well as providing technical and operational expertise, the Regional Coordination System for Gas (ReCo System for Gas), established by the ENTSOG and composed of standing expert groups, should be involved in carrying out simulations. ENTSOG should ensure an appropriate level of transparency and access to its modelling assumptions used in its scenarios.
- (16) The Commission should be empowered to update the composition of the risk groups by means of a delegated act based on the evolution of the major transnational risks for security of gas supply to the Union and its impact on Member States, taking into account the result of the Union-wide simulations of supply and infrastructure disruption scenarios carried out by European Network of Transmission System Operators for Gas (ENTSOG) and should also reflect the discussion within the Gas Coordination Group ('GCG').
- (17) In order to make the regional cooperation feasible, Member States should establish a cooperation mechanism within each *risk group*. Such mechanism or mechanisms should be developed sufficiently in time to allow for conducting the *common* risk assessment and *dicussing and agreeing on appropriate and effective cross-border measures, which will require the agreement of each Member States concerned, to be included in the regional chapters in the national preventive action and emergency plans, after consulting the <i>Commission*. Member States are free to agree on a cooperation mechanism best suited for a given *risk group*. The Commission should have a facilitating role in the overall process and share best practises for arranging regional cooperation such as a rotating coordination role within the *risk groups* for the preparation of the different documents or establishing dedicated bodies. In absence of an agreement on the cooperation mechanism, the Commission may propose a suitable cooperation mechanism for a given *risk group*.

- When conducting the common risk assessment, competent authorities should assess the major transnational risks which could materialise including the disruption of the supplies from the single largest supplier. The risks should be addressed by appropriate crossborder measures agreed by the competent authorities of the Member States concerned. The cross-border measures should be included in the regional chapters of the preventive action and emergency plans. In addition, the competent authorities should conduct a comprehensive national risk assessment and assess natural, technological, commercial, financial, social, political and market-related risks, and any other relevant ones. All risks should be addressed by effective, proportionate and non-discriminatory measures to be developed in the preventive action plan and the emergency plan. The results of the national and common risk assessments should also contribute to the all hazard risk assessments foreseen under Article 6 of Decision No 1313/2013/EU of the European Parliament and of the Council and should be fully taken into account in the national risk assessments.
- (19) To ensure maximum preparedness, so as to avoid a supply disruption and mitigate its effects should it nevertheless occur, the competent authorities of a given risk group must after consulting stakeholders draw up national preventive action plans and emergency plans that will contain regional chapters. They should be so designed as to address national risks in a way that takes full advantage of the opportunities provided by regional cooperation. The plans should be technical and operational in nature, their function being to help prevent the occurrence or escalation of an emergency and to mitigate its effects. The plans should take the security of electricity systems into account and be consistent with the Energy Union's strategic planning and reporting tools.
- (20) When drawing up and implementing the preventive action plan and the emergency plan, the competent authorities should, at all times, take account of the safe operation of the gas system at regional and national levels. They must address and set out in those plans the technical constraints affecting the operation of the network, including any technical and safety reasons for reducing flows in the event of an emergency.

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Decision No 1313/2013/EU of the European Parliament and of the Council of 17 December 2013 on a Union Civil Protection Mechanism (OJ L 347, 20.12.2013, p. 24).

- (21) The Commission should assess the emergency and preventive action plans duly taking into account the views expressed in the Gas Coordination Group and recommend their review in particular if the plans do not effectively address the risks identified in the risk assessment, if they distort competition or hamper the functioning of the internal energy market, if they endanger security of supply of other Member States or if they do not comply with the provisions of this Regulation or other Union law. The competent authority of the Member State should take account of the Commission recommendations. Where, following the final position of the competent authority, the Commission concludes that the measure in question would endanger the security of gas supply of another Member State or the Union as a whole, the Commission should continue a dialogue with the Member State concerned for it to agree to amend or withdraw the measure.
- (22) The preventive action plans and emergency plans should be updated regularly and published. To ensure that the emergency plans are always up-to-date and effective, Member States should carry out tests between the updates of the plans by simulating high and medium-impact scenarios and responses in real time. The competent authorities should present the test results at the Gas Coordination Group.
- (23) Mandatory comprehensive templates including all the risks to be covered by the risk assessment and all the components of the preventive action plans and emergency plans are needed to facilitate the risk assessment and preparation of the plans and their assessment by the Commission.
- (24) To facilitate communication between Member States and the Commission, the risk assessments, the preventive action plans, the emergency plans and all other documents and information exchanges *provided for in* this Regulation *should* be notified using a *secure* and *standardised* electronic notification system.
- (25) Certain customers, including, *inter alia*, households and customers providing essential social services are particularly vulnerable and may need protection *against the negative effects of a supply disruption*. A definition of such protected customers should not conflict with the Union solidarity mechanisms.

- (26) It is appropriate to further narrow down the definition of customers protected under the solidarity mechanism ("solidarity protected customers"). This is required by the obligation on Member States to provide solidarity in case of extreme circumstances and for essential needs. Therefore, the definition of solidarity protected customers should be limited to households while still being able to include, under specific conditions, certain essential social services and district heating installations. It is therefore possible for Member States to treat, in accordance with this framework, healthcare, essential social care, emergency and security services as solidarity protected customers, including where these services are performed by a public administration.
- Responsibility for security of gas supply should be shared by natural gas undertakings, (27) Member States, acting through their competent authorities, and the Commission, within their respective remits. Such shared responsibility requires very close cooperation between these parties. However, customers using gas for electricity generation or industrial purposes may also have an important role to play in security of gas supply, as they can respond to a crisis by taking demand-side measures such as interruptible contracts and fuel switching, which have an immediate impact on the supply/demand balance. *Moreover*, security of gas supply to certain customers using gas for electricity generation may also be considered to be essential in some cases. It should be possible for a Member State to prioritise in an emergency gas supply to such customers under certain conditions even over the gas supply to the protected customers. In exceptional circumstances gas supply to some of such customers prioritised in an emergency over protected customers may also continue in a Member State providing solidarity to avoid a severe damage to the functionning of the electricity or gas system in that Member State. Such a specific measure should be without prejudice to Directive 2005/89/EU of the European Parliament and of the Council concerning measures to safeguard security of electricity supply and infrastructure investment.

Directive 2005/89/EC of the European Parliament and of the Council of 18 January 2006 concerning measures to safeguard security of electricity supply and infrastructure investment (OJ L 33, 4.2.2006, p. 22).

- (28) As stipulated by Directive 2009/73/EC of the European Parliament and of the Council<sup>8</sup>, the competent authorities should cooperate closely with other relevant national authorities, in particular national regulatory authorities, when carrying out the tasks specified in this Regulation.
- (29) The infrastructure standard should oblige Member States to maintain a minimum level of infrastructure such as to ensure a degree of redundancy in the system in the event of a disruption of the single largest infrastructure. As an analysis *done on the basis of* the N − 1 indicator constitutes a purely capacity-based-approach, the results of N − 1 should be complemented with a detailed analysis that also captures gas flows.
- (30) Regulation (EU) No 994/2010 requires transmission system operators to enable permanent physical bi-directional capacity on all cross-border interconnections unless an exemption has been granted from this obligation. It aims to ensure that the possible benefits of permanent bi-directional capacity are always taken into account when a new interconnector is planned. However, bi-directional capacity can be used to supply gas both to the neighbouring Member State and to others along the gas supply corridor. The benefits to the security of gas supply of enabling permanent physical bi-directional capacity need to be seen from a broader perspective, in a spirit of solidarity and enhanced cooperation. A comprehensive cost-benefit analysis that takes account of the whole transportation corridor should be conducted when considering whether to implement bi-directional capacity. The competent authorities should be required to re-examine the exemptions granted under Regulation (EU) No 994/2010 on the basis of the results of the common risk assessments. The overall objective should be to have a growing bi-directional capacity and keep one-directional capacity in future cross-border projects to the minimum.

Directive 2009/73/EC of the European Parliament and of the Council of 13 July 2009 concerning common rules for the internal market in natural gas and repealing Directive 2003/55/EC (OJ L 211, 14.8.2009, p.94).

- (31) Capacity at an interconnection point to a Member State may compete with capacity at exit points from the gas grid into a gas storage facility. As a consequence thereof a situation could arise where firm booking of exit capacity into storage may reduce the technically available capacity to be allocated at the interconnection point. In order to ensure a higher level of energy security in emergency situations, this Regulation should provide for a clear priority rule. Any booked capacity at interconnection points should be given priority over competing capacity at an exit point into a storage facility, thereby enabling the transmission system operator to allocate the maximum technical capacity at the interconnection point in order to enable higher gas flows into the adjacent Member State which has declared an emergency level. This may have the consequence that gas injections into storage cannot take place or can only take place with reduced volumes despite being firmly booked in advance. To compensate for the resulting financial loss, this Regulation should provide for a fair compensation to be applied directly and promptly between the affected system users. The concerned adjacent transmission system operators should cooperate in accordance with the relevant legal acts in order to apply this priority rule.
- (32) Council Directive 2008/114/EC<sup>9</sup> lays down a process with a view to enhancing the security of designated European critical infrastructure, including certain gas infrastructure, in the Union. Directive 2008/114/EC together with this Regulation contributes to creating a comprehensive approach to the energy security of the Union.

Directive 2008/114/EC of 8 December 2008 on the identification and designation of European critical infrastructures and the assessment of the need to improve their protection (OJ L 345, 23.12.2008, p. 75).

- (33) The Regulation lays down security of supply standards that are sufficiently harmonised and cover at least the situation that occurred in January 2009 when gas supply from Russia was disrupted. These standards take account of the difference between Member States, public service obligations and customer protection measures, as referred to in Article 3 of Directive 2009/73/EC. Security of supply standards should be stable, so as to provide the necessary legal certainty, should be clearly defined, and should not impose unreasonable and disproportionate burdens on natural gas undertakings. They should also guarantee equal access for the Union natural gas undertakings to national customers. 

  Member States should establish measures that will in an effective and proportionate manner ensure that natural gas undertakings comply with such a standard, including the possiblity to establish fines on suppliers, where they consider it to be appropriate.
- should therefore be defined precisely in order to keep the internal gas market functioning properly, particularly in the event of supply disruptions and crises. Such roles and responsibilities should be established in such a way as to ensure that a three-level approach is respected which would involve first the relevant natural gas undertakings and industry, then Member States at national or regional level, and then the Union. This Regulation should enable natural gas undertakings and customers to rely on market mechanisms for as long as possible when coping with disruptions. However, it should also provide for mechanisms that can be deployed when markets alone are no longer able to deal adequately with a gas supply disruption.
- (35) In the event of a supply crisis, market players should be given sufficient opportunity to respond to the situation with market-based measures. Where market measures have been exhausted and they are still insufficient, Member States and their competent authorities should take measures to remove or mitigate the effects of the supply crisis.
- (36) Whenever Member States plan to introduce non-market-based measures, such measures should be accompanied by a description of their economic impact. This ensures customers have the information they need about the costs of such measures and ensures that the measures are transparent, especially as regards their share in the gas price.

- (37) As regards Member States' new preventive non-market based measures the Commission should have the power to ensure that such measures do not endanger the security of gas supply of other Member States or the Union. Given that such measures can be particularly damaging to security of supply, it is appropriate that they enter into force only when they are approved by the Commission or have been amended in accordance with a Commission decision.
- (38) Demand-side measures, such as fuel switching or reducing the gas supply to large industrial consumers in an economically efficient order, may have a valuable role to play in ensuring energy security, if they can be applied quickly and significantly reduce demand in response to a supply disruption. More should be done to promote efficient energy use, particularly where demand-side measures are needed. The environmental impact of any demand and supply-side measures proposed must be taken into account, with preference being given, as far as possible, to measures that have least impact on the environment. At the same time, security of supply and competitiveness aspects must be taken into account.
- (39) It is necessary to ensure the predictability of the action to take in the event of an emergency, allowing all market participants sufficient opportunity to react and also prepare for such circumstances. As a rule, the competent authorities should therefore abide by their emergency plan. In duly justified exceptional circumstances, they should be allowed to take action which deviates from those plans. It is also important to make the way in which emergencies are announced more transparent and predictable. Information on the system balancing position (the overall status of the transmission network), the framework for which is set out in Commission Regulation (EU) No 312/2014<sup>10</sup>, may play an important role in this regard. That information should be available to competent authorities and the national regulatory authorities, if the latter are not the competent authority on a real time basis.

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Commission Regulation (EU) No 312/2014 of 26 March 2014 establishing a Network Code on Gas Balancing of Transmission Networks (OJ L 91, 27.3.2014, p.15).

- *(40)* As demonstrated in the context of the October 2014 stress test exercise, solidarity is needed to ensure security of supply across the Union. It spreads effects out more evenly and reduces overall effects of a severe disruption. The solidarity mechanism is designed to address extreme situations in which supply to a restricted group of solidarity protected customers as an essential need and a necessary priority is at stake in a Member State. Solidarity ensures cooperation with more vulnerable Member States. At the same time, solidarity is a measure of last resort that applies only in an emergency and only under restrictive conditions. Therefore, if an emergency is declared in a Member State, a gradual and proportionate approach should be applied to ensure security of gas supply. Firstly, the Member State that declared the emergency should in particular implement all emergency measures provided for in its emergency plan in order to ensure gas supply to its solidarity protected customers. At the same time, all Member States which have introduced an increased supply standard should temporarily reduce it to the normal supply standard to make the gas market more liquid, in the event that the Member State declaring the emergency indicates that cross-border action is required. If the previous two sets of measures fail to provide the necessary supply, solidarity measures by directly connected Member States *should then be taken to ensure gas* supply to solidarity protected customers in the Member State experiencing the emergency ('solidarity measures of last resort'). Such solidarity measures of last resort should consist in ensuring that the gas supply to customers other than solidarity protected customers in the territory of the Member State providing solidarity is reduced or does not continue in order to free up gas volumes to the extent necessary and for as long as the gas supply to solidarity protected customers in the Member State requesting solidarity is not satisfied. Nothing in the Article on solidarity should be understood as requiring or enabling a Member State to exercise public authority in another Member State.
- (41) Solidarity measures of last resort should also be provided where a Member State is connected to another Member State through a connection with a third country unless flows are restricted through the third country, and provided that there is mutual agreement of the relevant Member States who should involve, as appropriate, the third country through which they are connected.

- (42) Where solidarity measures of last resort apply, the reduction or discontinuation of gas supply in the Member State providing solidarity should, where this is necessary for the Member State to comply with its solidarity obligations, and in order to avoid discriminatory treatment, be applicable to all customers which are not solidarity protected customers, irrespective of whether they receive gas directly or through solidarity protected district heating installations in the form of heat. The same should be ensured vice versa as regards customers, which are not solidarity protected customers in the Member State receiving gas under the solidarity mechanism.
- (43) When solidarity measures of last resort are taken, it is preferable that the gas consumption in the Member State providing solidarity, is as a first step, reduced on voluntary basis, i.e. by means of marked-based measures, such as demand-side measures or reversed auctions, in which certain consumers such as industrial consumers would indicate to the Transmission System Operator or another authority in charge the price at which they would reduce or stop their gas consumption. If market-based measures are found to be insufficient to address the deficit in required gas supply, and given the importance of solidarity as a measure of last resort, the Member State providing solidarity should as a second step, be able to make use of non-market based measures, including curtailment of certain groups of consumers, in order to comply with its solidarity obligations.
- (44) Solidarity measures of last resort should be provided on the basis of compensation. The Member State providing solidarity should be paid promptly fair compensation by the Member State receiving solidarity, including for the gas delivered into its territory and all other relevant and reasonable costs incurred when providing solidarity. Solidarity measures of last resort should hence be subject to the condition that the Member State requesting solidarity commits to pay such fair and prompt compensation. This Regulation does not harmonise all aspects of fair compensation. It is for the Member States concerned to adopt the necessary measures, in particular technical, legal and financial arrangements, to implement the provisions on prompt and fair compensation between them.

- (45) When taking measures pursuant to the provisions of this Regulation on solidarity, Member States implement Union law and are therefore bound to respect fundamental rights guaranteed by Union law. Such measures may therefore give rise to an obligation for a Member State to pay compensation to those affected by its measures. Member States should therefore ensure that national compensation rules are in place which are in conformity with Union law, in particular with fundamental rights. Moreover, it should be ensured that the Member State receiving solidarity ultimately bears all reasonable costs incurred from the said obligation on the Member State providing solidarity to pay compensation and further reasonable costs incurred from payment of compensation pursuant to the said national compensation rules.
- (46) Since there may be more than one Member State to provide solidarity to a requesting Member State, there should be a burden sharing mechanism. Under this mechanism, the Member State requesting solidarity should after consulting all Member States concerned seek the most advantageous offer on the basis of costs, speed of delivery, reliability and diversification of supplies of gas from different helping Member States. The helping Member States should provide such offers on the basis of voluntary demand-side measures as much as and for as long as possible, before resorting to non-market based measures.
- (47) This Regulation introduces, for the first time, a solidarity mechanism between Member States as an instrument to mitigate the effects of a severe emergency within the Union including a burden sharing mechanism The Commission should therefore, review the burden sharing mechanism and the solidarity mechanism in general in the light of future experience with their functioning, and propose, where appropriate, modifications thereto.
- (48) Member States should adopt the necessary measures that make the application of the solidarity mechanism possible, including by the Member States concerned agreeing on technical, legal and financial arrangements. Member States should describe the details of these arrangements in their emergency plans. The Commission should prepare legally non-binding guidance concerning the key elements that should be included in such arrangements.

- (49) For as long as a Member State can cover the gas consumption of its solidarity protected customers from its own production and will therefore not be in need to ask for solidarity, it should to this extent be exempted from the obligation to conclude technical, legal and financial arrangements with other Member States for the purpose of it receiving solidarity. This should not affect the obligation of the former Member State to provide solidarity to other Member States.
- (50) There should be a safeguard for the event that the Union might be led to incur costs by virtue of a liability, other than for unlawful acts pursuant to the second paragraph of Article 340 TFEU, in respect of measures Member States are required to take pursuant to this Article. Regarding such instances, it is appropriate that the Member State receiving solidarity reimburse these costs of the Union.
- (51) European solidarity should also, where needed, take the form of civil protection assistance provided by the Union and its Member States. Such assistance should be facilitated and coordinated by the Union Civil Protection Mechanism established by Decision No 1313/2013/EU of the European Parliament and of the Council aiming to strengthen the cooperation between the Union and the Member States and to facilitate coordination in the field of civil protection in order to improve the effectiveness of systems for preventing, preparing for, and responding to natural and man-made disasters.

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Decision No 1313/2013/EU of the European parliament and of the Council of 17 December 2013 on a Union Civil protection Mechanism (OJ L 347, 20.12.2013, p. 24).

- Union as a whole, access to the relevant information is essential. In particular, Member States and the Commission need regular access to information from natural gas undertakings regarding the main parameters of the gas supply, including accurate measures of the available stored reserves, as a fundamental input in the design of the security of gas supply policies. On reasonable grounds irrespective of a declaration of emergency, access should also be possible to additional information needed to assess the overall gas supply situation. That additional information would typically be non-price-related gas delivery information, such as minimum and maximum gas volumes, delivery points or conditions for the suspension of gas deliveries.
- (53) An efficient and targeted mechanism for access by Member States and the Commission to key gas supply contracts should ensure a comprehensive assessment of relevant risks that can lead to a supply disruption or interfere with the necessary mitigating measures should a crisis nevertheless occur. Under that mechanism, certain key gas supply contracts should be automatically notified, irrespective of the origin of the gas, within or outside the Union to the competent authority of the most affected Member States. In order to ensure transparency and reliability, existing contracts should be notified within 12 months from the date of the application of this Regulation. New contracts or modifications should be notified immediately after their conclusion. All contracts or contractual information received in this framework as well as the respective assessments by the competent authorities or the Commission should remain confidential, in particular in order to protect commercially sensitive information, the proper functioning and integrity of the system of information exchange.

The notification obligation should also cover all commercial agreements that are relevant for the execution of the gas supply contract, including relevant agreements that may be related to infrastructure, storage and any other aspect important for security of gas supply.

- (54) Any obligation to notify a contract automatically to the competent authority needs to be proportionate. Applying this obligation to contracts between a supplier and a buyer covering the equivalent of 28 % or more of the national market strikes the right balance in terms of administrative efficiency and transparency and lays down clear obligations for market participants. The competent authority should assess the contract for security of supply purposes and submit the results of the assessment to the Commission. If the competent authority has doubts whether a contract puts at risk the security of supply of the Member State or a region it should notify the contract to the Commission for assessment. This does not mean that other gas supply contracts are not relevant to security of supply. Accordingly, where the competent authority or the Commission considers that a gas supply contract, which is not subject to automatic notification under this Regulation might, due to its specificity, customer group served, or security of gas supply relevance, put at risk the security of gas supply of a Member State, part of or the Union as whole, the competent authority or the Commission should be able to request relevant parts of this contract in order to assess its impact on security of gas supply. It could, for example, be requested in the event of changes in the pattern of the gas supply to a given buyer or buyers in a Member State which would not be expected if the markets were functioning normally and which could affect the gas supply of the Union or parts of it. Such mechanism will ensure that the access to other key gas supply contracts relevant for security of supply will be guaranteed. Such a request should be properly justified, taking into account the need to limit the administrative burden of this measure as much as possible.
- (55) The Commission may call on the Member States to amend the *risk assessments and the prevenive action and emergency* plans so as to take account of the information obtained from the contracts. The confidentiality of commercially sensitive information should be ensured. The provisions of this Regulation should be without prejudice to the right of the Commission to launch infringement proceedings in accordance with Article 258 of the TFEU and to enforce competition rules, including State aid.

- (56) All contracts or contractual information received in this framework, including the assessments by the competent authority or the Commission, should remain confidential, in particular in order to protect commercially sensitive information and the integrity and proper functioning of the system of information exchange. Such confidentiality can also be relevant for public security given the importance of an essential commodity such as natural gas may have for Member States. Moreover, meaningful and comprehensive assessments by the competent authorities or the Commission will contain, in particular, information relating to public security, commercial information or reference thereto. It is therefore necessary to ensure the confidentiality of the assessments. It is equally important that those who receive confidential information in accordance with this Regulation are bound by the obligation of professional secrecy. The Commission, national competent and regulatory authorities, bodies or persons which receive confidential information pursuant to this Regulation should ensure the confidentiality, integrity and protection of the information which they receive.
- (57) There should be a proportionate system of crisis management and information exchange based on three crisis levels: early warning, alert and emergency. Where a competent authority of a Member State considers it necessary to declare one of the crisis levels, it should immediately inform the Commission and the competent authorities of the Member States to which it is directly connected. In case of declaration of emergency, also the Member States in the risk group should be informed. The Commission should declare a regional or Union emergency at the request of at least two competent authorities that have declared an emergency. To ensure an appropriate level of information exchange and cooperation in case of regional or Union emergency the Commission should coordinate the action of the competent authorities, taking full account of relevant information from, and the results of, the consultation of the GCG. The Commission should declare an end to the regional or Union emergency if after assessment of the situation it concludes that a declaration of emergency is no longer justified.

- (58) The *GCG* should act as an adviser to the Commission to help coordinate security of supply measures in the event of a Union emergency. It should also monitor the adequacy and appropriateness of measures to be taken under this Regulation, including the consistency of preventive action plans and emergency plans drawn up by different *risk groups*.
- (59) A gas crisis could extend beyond Union borders comprising also Energy Community
  Contracting Parties. As Party to the Energy Community Treaty, the Union will promote
  amendments to that Treaty with the aim of creating an integrated market and a single
  regulatory space by providing an appropriate and stable regulatory framework. In order to
  ensure in the meantime an efficient crisis management on borders between the Member
  States and the Contracting Parties, they are invited to closely cooperate when preventing,
  preparing for and handling a gas crisis.
- (60) Since gas supplies from third countries are central to the security of the Union gas supply, the Commission should coordinate action with regard to third countries, work with supplying and transit countries on arrangements to handle crisis situations and ensure a stable gas flow to the Union. The Commission should be entitled to deploy a task force to monitor gas flows into the Union in crisis situations, after consulting Member States and the third countries involved, and, where a crisis arises from difficulties in a third country, to act as mediator and facilitator. The Commission should report regularly to the GCG.
- (61) Where there is reliable information on a situation outside the Union that threatens the security of supply of one or several Member States and that may trigger an early warning mechanism involving the Union and a third country, the Commission should inform the *GCG* without delay and the Union should take appropriate action to try to defuse the situation.
- (62) Since the objective of this Regulation, namely to guarantee a secure gas supply within the Union, cannot be sufficiently achieved by Member States acting on their own, but can rather, by reason of its scale and effects, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality set out in that Article, this Regulation does not go beyond what is necessary to achieve that objective.

- (63) In order to allow for a swift Union response to changing circumstances with regard to the security of gas supply, the power to adopt acts in accordance with Article 290 TFEU should be delegated to the Commission in respect of the composition of the risk groups as well as templates for the risk assessment and for the preventive action and emergency plans. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.
- (64) Member States' right to determine the conditions for exploiting their energy resources in accordance with Article 194(2) of TFEU is not affected by this Regulation.
- (65) Regulation (EU) No 994/2010 should be repealed. To avoid *legal uncertainty*, the preventive action plans and *the* emergency plans drawn up *pursuant to Article 4 of*Regulation (EC) No 994/2010 should remain in force until the new preventive action plans and emergency plans *drawn up pursuant to* this Regulation are adopted for the first time.

# HAVE ADOPTED THIS REGULATION:

#### Article 1

## Subject matter

This Regulation establishes provisions aimed at safeguarding security of gas supply by ensuring the proper and continuous functioning of the internal market in natural gas ('gas'), by allowing for exceptional measures to be implemented when the market can no longer deliver the required gas supplies, *including solidarity measures as a last resort*, and by providing for a clear definition and attribution of responsibilities among natural gas undertakings, the Member States and the Union regarding both preventive action and the reaction to concrete disruptions of supply. This Regulation also provides transparent mechanisms concerning, in a spirit of solidarity, the coordination of planning for, and response to, an emergency at Member State, regional and Union levels.

#### Article 2

#### **Definitions**

For the purposes of this Regulation, the definitions in Article 2 of Directive 2009/73/EC and Article 2 of Regulation (EC) No 715/2009 of the European Parliament and of the Council apply.

The following definitions also apply:

- (1) 'protected customer' means a household customer connected to a gas distribution network and, in addition, where the Member State concerned so decides, may also mean one or more of the following:
  - (a) a small or medium-sized enterprise, provided that it is connected to a gas distribution network,
  - (b) an essential social service, provided that it is connected to a gas distribution or transmission network, ■
  - (c) a district heating installation to the extent that it delivers heating to household customers, small or medium sized entreprises, or essential social services, provided that such installation is not able to switch to other fuels than natural gas;

**Such** entreprises or services referred to in ponts (a) and (b) **shall** not represent jointly more than 20% of the total annual final gas consumption in the Member State;

- (1a) 'solidarity protected customer' means household customers connected to a gas distribution network, and, in addition, shall also mean one or more of the following:
  - (a) a district heating installation if it is a 'protected customer' as specified in point 1(c) of this Article in the relevant Member State and only in so far as it delivers heat to households or essential social services other than educational and public administration services,
  - (b) an essential social service if it is a 'protected customer' in the relevant Member State as specified in points 1 and 2 of this Article, other than educational and public administration services.
- (2) 'essential social service' means healthcare, *essential social care*, emergency, security, *educational or public administration* service;
- (2a)'emergency supply corridors' means Union gas supply routes that help Member States to better mitigate the effects of potential supply or infrastructure disruption.
- (3) 'national regulatory authority' means a national regulatory authority designated in accordance with Article 39(1) of Directive 2009/73/EC
- (4) 'competent authority' means a national governmental authority or a national regulatory authority designated by a Member State to ensure the implementation of the measures provided for in this Regulation.

#### Article 3

## Responsibility for security of gas supply

- Security of gas supply shall be *the* shared responsibility of natural gas undertakings,
   Member States, *in particular* through their competent authorities, and the Commission,
   within their respective areas of activity and competence.
- 2. Each Member State shall designate a competent authority. Competent authorities shall cooperate with each other in the implementation of this Regulation. Member States may allow the competent authority to delegate specific tasks set out in this Regulation to other bodies. Delegated tasks shall be performed under the supervision of the competent authority and shall be specified in *preventive action plan and the emergency plan* referred to in Article 7. The declaration of any of the crisis levels referred to in Article 10(1) may be only delegated to a public authority *or to the transmission* / *distribution system operator*.
- 3. Each Member State shall notify to the Commission without delay, *and shall make public*, the name of *its* competent authority and any changes thereto.
- 4. When implementing the measures provided for in this Regulation, the competent authority shall establish the roles and responsibilities of the different actors involved in such a way as to ensure a three-level approach which involves first the relevant natural gas undertakings, *electricity undertakings where appropriate*, and industry, then Member States at national or regional level, and then the Union.
- 5. The Commission shall coordinate the action of the competent authorities at regional and Union levels, as set out in this Regulation, inter alia, through the Gas Coordination Group (*GCG*) referred to in Article 14 or the crisis management group referred to in Article 11(4), in particular in the event of a regional or Union emergency *pursuant to* Article 11(1).

- 5a. In the event of a regional or Union emergency crisis, the transmission system operators shall cooperate and exchange information using the Regional Coordination System for Gas (ReCo System for Gas) where already established by ENTSOG. ENTSOG will inform the Commission and the competent authorities of the Member States concerned.
- 6. The measures to ensure the security of *gas* supply contained in the preventive action plans and in the emergency plans shall be clearly defined, transparent, proportionate, non-discriminatory and verifiable, shall not unduly distort competition and the effective functioning of the internal market in gas and shall not endanger the security of gas supply of other Member States or of the Union as a whole.
- 6a. This Regulation identifies, in accordance with Article 6(1), major transnational risks that may impact security of gas supply of the Union and establishes on this basis risk groups. These risks groups shall serve as the basis for enhanced regional cooperation to increase security of gas supply and shall enable agreement on appropriate and effective cross-border measures of all Member States concerned within the risk groups or outside the risk groups along the Emergency Supply Corridors.

The list of such risk groups and their composition are set out in Annex I. The composition of these risk groups shall not prevent any other form of regional cooperation benefiting security of supply.

The Commission is empowered to adopt delegated acts in accordance with Article 18 to update the composition of the risk groups set out in Annex I by amending that Annex. Such update shall reflect the evolution of the main transnational risks for security of gas supply to the Union and its impact on Member States, taking into account the result of Union wide simulations of supply and infrastructure disruption scenarios carried out by ENTSOG in accordance with Article 6(-1). Before proceeding to the update, the Commission shall consult the GCG in the setting provided for in Article 14(3a) on the draft update.

#### Article 4

#### Infrastructure standard

- 1. Each Member State or, where a Member State so provides, the competent authority shall ensure that the necessary measures are taken so that in the event of a disruption of the single largest gas infrastructure, the technical capacity of the remaining infrastructure, determined according to the N 1 formula as provided in point 2 of Annex II to this Regulation, is able, without prejudice to paragraph 2 of this Article, to satisfy total gas demand of the calculated area during a day of exceptionally high gas demand occurring with a statistical probability of once in 20 years. This shall be done taking into account gas consumption trends, long-term impacts of energy efficiency measures and the utilisation rates of existing infrastructure. The obligation set out in the first subparagraph is without prejudice to the responsibility of system operators to make the corresponding investments and to the obligations of transmission system operators as laid down in Directive 2009/73/EC and Regulation (EC) No 715/2009.
- 2. The obligation to ensure that the remaining infrastructure has the technical capacity to satisfy total gas demand, as referred to in paragraph 1, shall also be considered to be fulfilled where the competent authority demonstrates in the preventive action plan that a supply disruption may be sufficiently compensated for, in a timely manner, by appropriate market-based demand-side measures. For that purpose, the formula provided in point 4 of Annex II shall be used.
- 3. Where appropriate,  $\blacksquare$  *in accordance with* the risk assessment referred to in Article 6, the competent authorities of neighbouring Member States may agree to jointly fulfil the obligation set out in paragraph 1 of this Article. In such case the competent authorities shall provide in the  $\blacksquare$  *risk assessment* the calculation of the  $\blacksquare$  *N* 1 formula together with an explanation *in the regional chapters of the preventive action plans* how the agreed arrangements fulfil this obligation. Point 5 of Annex II shall apply.

- 4. The transmission system operators shall enable permanent physical capacity to transport gas in both directions ("bi-directional capacity") on all interconnections between Member States, except:
  - (a) in the case of connections to production facilities, to LNG facilities and to distribution networks; or
  - (b) where an exemption from that obligation has been granted, after detailed assessment and after consulting other Member States and with the Commission in accordance with Annex III.

For the procedure to enable or enhance bi-directional capacity on an interconnection or to obtain or prolong an exemption from that obligation Annex III shall apply. *The*Commission shall make public and update the list of exemptions.

- [moved from Annex 3.2] The proposal for enabling or enhancing bi-directional 
  capacity or the request for granting or prolongation of an exemption shall be based on an assessment of market demand, projections for demand and supply, the possible economic impact on existing infrastructure, feasibility study, the costs of bi-directional capacity including the necessary reinforcement of the transmission system and the benefits for security of supply taking into account, the possible contribution of bi-directional capacity to meeting the infrastructure standard set out in this Article. The proposal shall include a cost-benefit analysis prepared on the basis of the methodology pursuant to Article 11 of Regulation (EU) No 347/2013.
- 5. National regulatory authorities shall take into account the efficiently incurred costs of fulfilling the obligation set out in paragraph 1 *of this Article* and the costs of enabling bi-directional capacity so as to grant appropriate incentives when fixing or approving, in a transparent and detailed manner, the tariffs or methodologies in accordance with Article 41(8) of Directive 2009/73/EC and Article 13 of Regulation (EC) No 715/2009.

- 6. In so far as an investment for enabling or enhancing bi-directional capacity is not required by the market but deemed necessary for security of supply purposes and where that investment incurs costs in more than one Member State or in one Member State for the benefit of another Member State, the national regulatory authorities of all Member States concerned shall take a coordinated decision on cost allocation before any investment decision is taken. The cost allocation shall take into account the principles described and the elements contained in Article 12(4) of Regulation (EU) No 347/2013, in particular take into account the proportion of the benefits of the infrastructure investments for the increase of the security of supply of the Member States concerned as well as investments already made in the infrastructure in question. The cost allocation shall not unduly distort competition and the effective functioning of the internal market and shall seek to avoid any undue distortive effect on the market.
- 7. The competent authority shall ensure that any new transmission infrastructure contributes to the security of supply through the development of a well-connected network, including, where appropriate, by means of a sufficient number of cross-border entry and exit points according to market demand and the risks identified. The competent authorities shall assess in the risk assessment whether, with an integrated perspective on gas and electricity systems, internal bottlenecks exist and whether national entry capacity and infrastructures, in particular transmission networks, are capable of adapting the national and cross border gas flows to the scenario of the disruption of the single largest gas infrastructure at national level and the single largest gas infrastructure of common interest to the risk group identified in the risk assessment.
- 8. **By way of derogation from paragraph 1 of this Article,** Luxembourg, Slovenia and Sweden shall not be bound by, but shall endeavour to meet, the obligation set out in paragraph 1 of this Article, while ensuring the gas supplies to protected customers in accordance with Article 5. That **derogation** shall apply for as long as:
  - (a) in the case of Luxembourg: it has at least two interconnectors with other Member States, at least two different sources of supply and no gas storage facilities on its territory;

- (b) in the case of Slovenia: it has at least two interconnectors with other Member States, at least two different sources of supply and no gas storage facilities or an LNG facility on its territory;
- (c) in the case of Sweden: it has no gas transit to other Member States on its territory, an annual gross inland gas consumption of less than 2 Mtoe and less than 5 % of total primary energy consumption from gas.

Luxembourg, Slovenia and Sweden shall inform the Commission of any change in respect of the conditions in this paragraph. The exception laid down in this paragraph shall cease to apply where at least one of those conditions is no longer fulfilled.

As part of the risk assessment carried out in accordance with Article 6(1a) Luxembourg, Slovenia and Sweden shall describe the situation with respect to the respective conditions set out in paragraph 8 of this Article and the prospects for the compliance with the obligation in paragraph 1 of this Article, taking into account the economic impact of meeting the infrastructure standard, the gas market development and gas infrastructure projects in the risk group. On the basis of the information provided in the risk assessment and if the respective conditions set out in paragraph 8 of this Article are still met, the Commission may decide that the exception can continue to apply for four more years. In the event of a positive decision, the procedure set out in this subparagraph shall be repeated after four years.

## Article 5

# Supply standard

1. The competent authority shall require the natural gas undertakings, that it identifies, to take measures to ensure the supply of gas to the protected customers of the Member State in each of the following cases:

- (a) extreme temperatures during a 7-day peak period occurring with a statistical probability of once in 20 years;
- (b) any period of 30 days of exceptionally high gas demand, occurring with a statistical probability of once in 20 years;
- (c) for a period of 30 days in case of the disruption of the single largest gas infrastructure under average winter conditions.

**By** ... [OJ please insert date: 3 months after the date of entry into force of this Regulation], ■ Member States shall notify the Commission their definition of protected customers, the annual gas consumption volumes of the protected customers and the percentage they represent of the total annual final gas consumption in that Member State. Where a Member State includes in its definition of protected customers the categories referred to in point (a) or (b) of Article 2(1) it shall specify in the notification to the Commission the gas consumption volumes corresponding to consumers belonging to those categories and the percentage that each of those groups of consumers represents in ■ total annual final gas consumption.

The competent authority shall identify the natural gas undertakings referred to in the first subparagraph *of this paragraph* and specify them in the preventive action plan. Any new measures envisaged to ensure the supply standard shall comply with the procedure established in Article 8(4) *to (5)*.

Member States may comply with the obligation laid down in the first subparagraph *through the implementation of energy efficiency measures or* by replacing the gas with a different source of energy, *inter alia renewable energy sources*, to the extent that the same level of protection is achieved.

2. Any increased supply standard going beyond the 30-day period referred to in points (b) and (c) of paragraph 1 or any additional obligation imposed for reasons of security of gas supply shall be based on the risk assessment, shall be reflected in the preventive action plan and shall:

- (a) comply with Article 3(6);
- (b) not impact negatively on the ability of any other Member State to supply its protected customers in accordance with this Article in the event of a national, regional or Union emergency; and
- (c) comply with the criteria specified in Article 11(5) in the event of a regional or Union emergency.

The Commission may require a justification of the compliance of any measure referred to in the first subparagraph of this paragraph with the conditions set out therein. Such justification shall be made public by the competent authority of the Member State that introduces the measure.

Additionally, any new measure, to be adopted after ...[OJ please insert the date of application of this Regulation], referred to in the first subparagraph of this paragraph shall comply with the procedure established in Articles 8(4) to (5).

- 3. After the periods defined by the competent authority in accordance with paragraphs 1 and 2, or under more severe conditions than those defined in paragraph 1, the competent authority and natural gas undertakings shall endeavour to maintain, as far as possible, the gas supply, in particular for protected customers.
- 4. The obligations imposed on natural gas undertakings for the fulfilment of the supply standards laid down in this Article shall be non-discriminatory and shall not impose an undue burden on those undertakings.
- 5. Natural gas undertakings shall be allowed to meet their obligations *based on this* Article at a regional or Union level, where appropriate. The competent authorities shall not require the standards laid down in this Article to be met based on infrastructure located only within its territory.

6. The competent authorities shall ensure that conditions for supplies to protected customers are established without prejudice to the proper functioning of the internal energy market and at a price respecting the market value of the supplies.

#### Article 6

### Risk assessment

- -1. By 1 November 2017 ENTSOG shall carry out a Union wide simulation of supply and infrastructure disruption scenarios including the identification and assessment of Emergency Supply Corridors. The simulation shall also identify which Member States can provide a solution to address identified risks, including in relation to LNG. The scenarios and the methodology shall be defined by ENTSOG in cooperation with the GCG. ENTSOG shall ensure an appropriate level of transparency and access to its modelling assumptions used in its scenarios. The Union-wide simulation of supply and infrastructure disruption scenarios shall be updated every four years unless circumstances warrant intermediary updates.
- 1. The competent authorities within each risk group as listed in Annex I shall together make an assessment at the risk group level ("common risk assessment") of all relevant risk factors such as natural disasters, technological, commercial, social, political and other (risks), which could make the major transnational risk materialise for which the risk group was created. The competent authorities shall take into account the results of the simulations referred to in paragraph 1 of this Article for the preparation of the risk assessments, preventive action plans and emergency plans.

Each competent authority shall within its risk group(s) share and update 10 months before the deadline for the notification of the common risk assessment, all national data necessary for the preparation of the common risk assessment, in particular for running the various scenarios referred to in point (c) of paragraph 1b.

- 1a. The competent authorities of each Member State shall make a national assessment of all relevant risks affecting the security of gas supply. Such assessment shall be fully consistent with the assumptions and results of the common risk assessment(s) carried out at risk group level.
- 1b. The risk assessments referred to in paragraphs 1 and 1a of this Article shall be carried out by, as relevant:
  - (a) using the standards specified in Articles 4 and 5. The risk assessment shall describe the calculation of the N − 1 formula at national level and where appropriate include a calculation of the N − 1 formula at regional level. The risk assessment shall also include the assumptions used, including where applicable those for the calculation of the N − 1 formula at regional level, and the data necessary for such calculation. The calculation of the N − 1 formula at national level shall be accompanied by a simulation of the disruption of the single largest infrastructure using hydraulic modelling for the national territory as well as by a calculation of the N − 1 formula considering the level of gas in storages at 30 % and 100 % of the maximum working volume;
  - (b) taking into account all relevant national and **transnational** circumstances, in particular market size, network configuration, actual flows, including outflows from the Member States concerned, the possibility of physical gas flows in both directions including the potential need for consequent reinforcement of the transmission system, the presence of production and storage and the role of gas in the energy mixes, in particular with respect to district heating and electricity generation and for the operation of industries, and safety and gas quality considerations;
  - (c) running various scenarios of exceptionally high gas demand and supply disruption, taking into account the history, probability, season, frequency and duration of their occurrence and assessing their likely consequences, such as:

- (i) disruption of the infrastructure relevant for the security of supply, notably transmission infrastructure, storages or LNG terminals, including the largest infrastructure identified for the calculation of N-1 formula, and
- (ii) disruption of supplies from third country suppliers, as well as, where appropriate, geopolitical risks;
- (d) identifying the interaction and correlation of risks among the Member States in the risk group and with other Member States or other risk groups, as appropriate, including, inter alia, as regards interconnections, cross-border supplies, cross-border access to storage facilities and bi-directional capacity;
- (da) taking into account risks relating to the control of infrastructure relevant for security of supply by natural gas undertakings to the extent that they may involve, inter alia, risks of under-investment, undermining diversification, misuse of existing infrastructure or an infringement of Union law;
- (e) taking into account the maximal interconnection capacity of each border entry and exit point and various filling levels for storage.
- 2. The competent authorities within each risk group shall agree on a cooperation mechanism to conduct the *common* risk assessment within the deadline provided for in paragraph 5 of this Article. Competent authorities shall report to the *GCG* on the agreed cooperation mechanism for conducting the *common* risk assessment 11 months before the deadline for the adoption of the *common* risk assessment and its updates At the request of a competent authority the Commission may have a facilitating role overall in the preparation of the *common* risk assessment, in particular for the establishment of the cooperation mechanism. If competent authorities within a risk group do not agree on a cooperation mechanism, the Commission shall propose a cooperation mechanism for that risk group, after consulting with the competent authorities concerned. The Member States concerned shall agree on a cooperation mechanism for that risk group taking utmost account of the Commission's proposal.

Within the agreed cooperation mechanism each competent authority shall share and update *10 months* before the deadline for the notification of the *common* risk assessment *or its updates* all national data necessary for the preparation of the *common* risk assessment, *in particular* for running the various scenarios referred to in point (c) of paragraph *1b*.

- 3. The risk assessments referred to in paragraphs 1 and 1a shall be prepared in accordance with the relevant template in Annex IV. If necessary Member States may add additional information. The Commission shall be empowered to adopt delegated acts in accordance with Article 18 to amend those templates, after consulting the GCG, in order to reflect the experience gained in the application of this Regulation, while reducing the administrative burden on Member States.
- 4. Natural gas undertakings, industrial gas customers, the relevant organisations representing the interests of household and industrial gas customers as well as Member States and the national regulatory authority, where it is not the competent authority, shall cooperate with the competent authorities and provide it upon request with all necessary information for the risk assessments *referred to in paragraphs 1 and 1a*.
- The *first common* risk assessment once agreed by all Member States in the **risk group** and the national risk assessments shall be notified to the Commission by 1 September 2018. The risk assessments shall be updated every four years thereafter unless circumstances warrant more frequent updates. The risk assessments shall take account of progress made in investments needed to cope with the infrastructure standard defined in Article 4 and of country-specific difficulties encountered in the implementation of new alternative solutions. They shall also build on the experience acquired through the simulation of the emergency plans contained in Article 9(2).

## Establishment of a preventive action plan and an emergency plan

- 1. The competent authority of each Member State shall after consulting the natural gas undertakings, the relevant organisations representing the interests of household and industrial gas customers, including electricity producers, electricity transmission system operators, and the national regulatory authority where it is not the competent authority, establish :
  - (a) a preventive action plan containing the measures needed to remove or mitigate the risks identified, including the effects of energy efficiency and demand-side measures in the risk assessments undertaken pursuant to Articles 6(1) and (1a) and established in accordance with Article 8.

    Such plan shall also contain a regional chapter or several regional chapters where a Member State pertains to different risk groups as defined in Annex I.

    These regional chapters shall be developed by all Member States in the risk group before incorporation in the respective national plans. The Commission shall act as a facilitator so as to enable that the regional chapters collectively enhance the security of gas supply of the Union as a whole, do not give rise to any contradiction and overcome any obstacles to cooperation.
  - (b) an emergency plan containing the measures to be taken to remove or mitigate the impact of a gas supply disruption in accordance with Article 9.
    - Such plan shall also contain a regional chapter or several regional chapters where a Member State pertains to different risk groups as defined in Annex I.

These regional chapters shall be developed by all Member States in the risk group before incorporation in the respective national plans. The Commission shall act as a facilitator so as to enable that the regional chapters collectively enhance the security of gas supply of the Union as a whole, do not give rise to any contradiction and overcome any obstacles to cooperation.

- 1a. The regional chapter(s) of a preventive action plan and of an emergency plan shall contain appropriate and effective cross-border measures, including in relation to LNG, which will require the agreement of the Member States implementing the measures from the same or different risk groups affected by the measure on the basis of the simulation referred to in Article 6(-1) and the risk assessment referred to in Article 6(1).
- 2. Competent authorities shall regularly report to the GCG on the progress achieved on the preparation and adoption of the preventive action plans and the emergency plans, *in particular the regional chapters*. In particular, competent authorities shall *agree on a cooperation mechanism for the preparation of the preventive action and emergency plans, including the exchange of draft plans, and* report to the GCG on such agreed cooperation mechanism 16 months before the deadline for the agreement on these plans and the updates of these plans.

The Commission may have a facilitating role overall in the preparation of the *preventive* action and emergency plans, in particular for the establishment of the cooperation mechanism. If competent authorities within a risk group do not agree on a cooperation mechanism, the Commission shall propose a cooperation mechanism for that risk group.

The Member States concerned shall agree on the cooperation mechanism taking account of the Commission's proposal. The competent authorities shall ensure the regular monitoring of the implementation of the preventive action and emergency plans.

- 3. The preventive action plan and the emergency plan refered to in paragraph 1 of this Article shall be developed in accordance with the templates contained in Annex V. The Commission shall be empowered to adopt delegated acts in accordance with Article 18 to amend those templates, after consulting the GCG, in order to reflect the experience gained in the application of this Regulation, while reducing the administrative burden on Member States.
- 3a. The competent authorities of neighbouring Member States shall in due time consult each other with a view to ensuring consistency of the preventive action and emergency plans across the risk group concerned.

The competent authorities of each risk group shall exchange draft national plans with proposals for cooperation, at the latest six months before the deadline for submission of the plans.

The final versions of the regional chapters referred to in paragraph 1 shall be agreed by all Member States in the risk group. The plans shall also contain the national measures necessary to implement and enforce the cross-border measures in the regional chapters.

4. The preventive action plans and the emergency plans shall be ■ made public and notified to the Commission ■ by 1 March 2019. ■ The Commission shall inform the GCG about the notification of the plans and publish them on the Commission's website.

Within four months of the notification by the competent authorities, the Commission shall assess *the plans* duly taking into account the views expressed in the GCG.

- 5a. The Commission shall issue an opinion to the competent authority with the recommendation to review the relevant preventive action plan or emergency plan if the plan is considered to contain one of the following elements:
  - (a) it is not effective to mitigate the risks as identified in the risk assessment;

- (b) it is inconsistent with the risk scenarios assessed or with the plans of another Member State or a risk group;
- (c) it does not comply with the prohibition provided for in Article 3(6) to unduly distort competition and the effective functioning of the internal market; or
- (d) it does not comply with the provisions of this Regulation or other provisions of Union law;
- 6. Within three months of notification of the Commission's opinion referred to in paragraph **5a**, the competent authority concerned shall notify the amended plan to the Commission, or shall inform the Commission of the reasons for which it does not agree with the recommendations.

In the event of disagreement related to elements referred to in points (a) to (d) of paragraph 5a, the Commission may, within four months of the reply of the competent authority, withdraw its request or convene the competent authority and, where the Commission deems it necessary, the GCG, in order to consider the issue. The Commission shall set out its detailed reasoning for requesting any amendments to the plan. The competent authority concerned shall take full account of the detailed reasoning of the Commission.

Where the final position of the competent authority concerned diverges from the Commission's detailed reasoning, that competent authority shall provide and make public, together with its position and the Commission's detailed reasoning, the justification underlying its position within two months of receipt of the detailed reasoning of the Commission.

Where applicable, the competent authority concerned shall without delay make the amended plan public and adapt any national plan accordingly and make it public.

- 6a. For new non-market based measures adopted after ... [OJ please insert the date of entry into force of this Regulation], the procedure provided for in Articles 8(4), (4b) and (5) shall apply.
- 7. The confidentiality of commercially sensitive information shall be preserved.
- 8. The preventive action plans and emergency plans developed under Regulation (EU) No 994/2010, updated *in accordance with that Regulation*, shall remain in force until the preventive action plans and emergency plans referred to in paragraph 1 *of this Regulation* are established for the first time.

# Content of the preventive action plans

- 1. The preventive action plan shall contain:
  - (a) the results of the risk assessment and a summary of the scenarios considered as laid down in point (c) of Article 6( 1b). Critical information from the risk assessments that, if revealed, could endanger the security of gas supply may be excluded;
  - (b) the definition of protected customers and the information described in the second subparagraph of Article 5(1);

- the measures, volumes and capacities needed to fulfil the infrastructure and supply standards as laid down in Articles 4 and 5, including where applicable, the extent to which demand-side measures can sufficiently compensate, in a timely manner, for a supply disruption as referred to in Article 4(2), the identification of the single largest gas infrastructure of common interest in the case of application of Article 4(3), the necessary gas volumes per category of protected customers and per scenario as referred to in Article 5(1) and any increased supply standard under Article 5(2), including a justification of the compliance with the conditions set in Article 5(2) and a description of a mechanism to temporarily reduce any increased supply standard or additional obligation in accordance with Article 12;obligations imposed on natural gas undertakings, electricity undertakings where appropriate, and other relevant bodies likely to have an impact on security of gas supply, such as obligations for the safe operation of the gas system. Critical information that, if revealed, could endanger the security of gas supply may be excluded;
- (d) obligations imposed on natural gas undertakings, electricity undertakings where appropriate, and other relevant bodies likely to have an impact on security of gas supply, such as obligations for the safe operation of the gas system. Critical information that, if revealed, could endanger the security of gas supply may be excluded;
- (e) the other preventive measures designed to address the risks identified in the risk assessment, such as those relating to the need to enhance interconnections between neighbouring Member States, to further improve energy efficiency, to reduce gas demand and the possibility to diversify gas routes and sources of supply and the regional utilization of existing storage and LNG capacities, if appropriate, to address the risks identified in order to maintain gas supply to all customers as far as possible;
- (f) information on the economic impact, effectiveness and efficiency of the measures contained in the plan, including the obligations referred to in point (k);

- (g) description of the effects of the measures contained in the plan on the functioning of the internal energy market as well as national markets, including the obligations referred to in point (k);
- (h) description of the impact of the measures on the environment and on consumers;
- (i) the mechanisms to be used for cooperation with other Member States, including the mechanisms for preparing and implementing preventive action plans and emergency plans;
- (j) information on existing and future interconnections *and infrastructure*, including those providing access to the **internal market**, cross-border flows, cross-border access to storage and LNG facilities and the bi-directional capacity, in particular in the event of an emergency;
- (k) information on all public service obligations that relate to security of gas supply.
- 2. The preventive action plan, in particular the actions to meet the infrastructure standard as laid down in Article 4, shall take into account the Union-wide 10-year network development plan to be elaborated by the ENTSO for Gas pursuant to Article 8(10) of Regulation (EC) No 715/2009.
- 3. The preventive action plan shall be based primarily on market measures and shall not put an undue burden on natural gas undertakings, or negatively impact on the functioning of the internal market in gas.
- 4. Member States , and in particular their competent authorities, shall ensure that all new preventive non-market based measures, such as those mentioned in Annex VII, adopted after [OJ please insert the date of entry into force of this Regulation], irrespective if they are part of the plan or adopted subsequently, comply with the criteria laid down in points (a), (b) and (c) of Article 5(2).

- 4a. The competent authority shall make public any measure referred to in paragraph 4 which has not yet been included in the preventive action plan, and notify to the Commission the description of such measure and of its impact on the national market and, to the extent possible, on the markets of other Member States.
- 4b. If the Commission has doubts that a measure referred to in paragraph 4 of this Article complies with the criteria laid down in points (a), (b) and (c) of Article 5(2), it shall request from the Member State concerned the notification of an impact assessment.
- 4c. An impact assessment pursuant to paragraph 4b shall cover at least the following:
  - (a) the potential impact on the development of the national gas market and competition at national level;
  - (b) the potential impact on the internal gas market;
  - (c) the potential impact on the security of gas supply of neighbouring Member States, notably for those measures that could reduce the liquidity in regional markets or restrict flows to neighbouring Member States;
  - (d) the costs and benefits , assessed against alternative market based-measures;
  - (e) an assessment of necessity and proportionality in comparison with possible market based measures:
  - (f) an appreciation of its openness, in order to ensure equal possibilities for all market participants;
  - (g) a phase-out strategy, the expected duration of the envisaged measure and an appropriate review calendar.

The analysis referred to in points (a) and (b) shall be carried out by the national regulatory authority **1**. *The impact assessment shall be published by the competent authority and shall be notified to the Commission*.

- 5. Where the Commission, based on the impact assessment:
  - (a) considers that the measure is likely to endanger the security of gas supply of other Member States or the Union as a whole it shall take a decision within four months of the notification of the impact assessment requiring, to the extent necessary, the amendment or withdrawal of the measure. The adopted measure shall only enter into force when it is approved by the Commission or has been amended in accordance with the Commission decision.
  - (b) considers that the measure does not comply with the other conditions in points
    (a) to (c) of Article 5(2) it may issue an opinion within four months of the
    notification of the impact assessment. The procedure of Article 7(5a) and (6)
    shall apply.
  - *The four months period* shall begin on the day following the receipt of a complete notification. The period may also be extended with the consent of both the Commission and the *competent authority*.
- 5a. Article 7(6) shall also apply to any measure subject to Article 8(4b), (4c) and (5).
- 6. The preventive action plan shall be updated every four years after 1 March 2019, unless circumstances warrant more frequent updates or at the Commission's request. The updated plan shall reflect the updated risk assessment and the results of the tests carried out in accordance with Article 9(2). Article 7 shall apply to the updated plan.

# Content of the emergency plan

- 1. The emergency plan shall:
  - (a) build upon the crisis levels set out in Article 10(1);

- (b) define the role and responsibilities of natural gas undertakings, transmission system operators for electricity if relevant and of industrial gas customers including relevant electricity producers, taking account of the different extent to which they are affected in the event of gas supply disruptions, and their interaction with the competent authorities and where appropriate with the national regulatory authorities at each of the crisis levels defined in Article 10(1);
- (c) define the role and responsibilities of the competent authorities and of the other bodies to which tasks have been delegated as referred to in Article 3(2) at each of the crisis levels defined in Article 10(1);
- (d) ensure that natural gas undertakings and industrial gas customers including relevant electricity producers are given sufficient opportunity to respond at each crisis level;
- (e) identify, if appropriate, the measures and actions to be taken to mitigate the potential impact of a gas supply disruption on district heating and the supply of electricity generated from gas, including through an integrated view of energy systems operations across electricity and gas if relevant;
- (f) establish detailed procedures and measures to be followed for each crisis level, including the corresponding schemes on information flows;
- (g) designate a crisis manager and define its role;
- (h) identify the contribution of market-based measures for coping with the situation at alert level and mitigating the situation at emergency level;
- (i) identify the contribution of non-market based measures planned or to be implemented for the emergency level, and assess the degree to which the use of such non-market based measures is necessary to cope with a crisis. The effects of the non-market based measures shall be assessed and procedures for their implementation defined. Non-market based measures are to be used only when market-based mechanisms alone can no longer ensure supplies, in particular to protected customers, or for the application of Article 12;

- (j) describe the mechanisms used to cooperate with other Member States for each crisis level and information exchange arrangements between the competent authorities;
- (k) detail the reporting obligations imposed on natural gas undertakings and, where appropriate, electricity undertakings at alert and emergency levels;
- (1) describe the technical or legal arrangements in place to prevent undue gas consumption of non-protected customers who are connected to a gas distribution or transmission network. In order to prevent such undue consumption during emergency or for the application of the provisions contained in Article 12, the competent authority shall inform those consumers that they have to stop or reduce their gas consumption without creating technically unsafe situations;
- (m) describe the technical, *legal* and financial arrangements in place to apply the solidarity obligations laid down in Article 12;
- (ma) an estimation of gas volumes that could be consumed by solidarity protected customers pursuant to Article 2(1a) covering at least the scenarios described in Article 5(1).
- (n) establish a list of predefined actions to make gas available in the event of an emergency, including commercial agreements between the parties involved in such actions and the compensation mechanisms for natural gas undertakings where appropriate, taking due account of the confidentiality of sensitive data. Such actions may involve cross-border agreements between Member States and/or natural gas undertakings.
- 2. The measures, actions and procedures contained in the emergency plan shall be tested at least **once** between its regular four-year updates referred to in paragraph 3. In order to test the emergency plan, **the competent authority** shall simulate high and medium impact scenarios and responses in real time in accordance with their emergency plan. The results of the tests shall be presented at the **GCG** by the competent authority.

- 3. The emergency plan shall be updated every four years after 1 March 2019, unless circumstances warrant more frequent updates or at the Commission's request. The updated plan shall reflect the updated risk assessment and the conclusions of the tests carried out in accordance with paragraph 2 *of this Article*. Articles 7(2) to (7) shall apply to the updated plan.
- 4. The emergency plan shall ensure that cross-border access to infrastructure in accordance with Regulation (EC) No 715/2009 is maintained as far as technically and safely possible in the event of an emergency and shall not introduce any measure unduly restricting the flow of gas across borders.

### **Declaration of crisis**

- 1. The three crisis levels shall be as follows:
  - (a) early warning level (early warning): when there is concrete, serious and reliable information that an event may occur which is likely to result in significant deterioration of the supply situation and is likely to lead to the alert or the emergency level being triggered; the early warning level may be activated by an early warning mechanism;
  - (b) alert level (alert): when a supply disruption or exceptionally high gas demand occurs which results in significant deterioration of the supply situation, but the market is still able to manage that disruption or demand without the need to resort to non-market measures;
  - (c) emergency level (emergency): in the event of exceptionally high gas demand, significant supply disruption or other significant deterioration of the supply situation and in the event that all relevant market measures have been implemented but the supply of gas is insufficient to meet the remaining gas demand so that non-market measures have to be additionally introduced with a view, in particular, to safeguarding supplies of gas to protected customers according to Article 5.

- 2. When the competent authority, or where the competent authority so provides according to Article 3(2), the transmission system operator or the distribution system operator, declares any of the crisis levels referred to in paragraph 1 of this Article, it shall immediately inform the Commission as well as the competent authorities of the Member States with which it is directly connected and provide them with all the necessary information, in particular with information on the action it intends to take. In the event of an emergency which may result in a call for assistance from the Union and its Member States, the competent authority of the Member State concerned shall without delay notify the Commission's Emergency Response Coordination Centre.
- 3. When the competent authority, or the transmission/distribution system operator if it is allowed to do so according to Article 3(2), declares an emergency it shall follow the predefined action as set out in its emergency plan and shall immediately inform the Commission and the competent authorities in the risk group as well as the competent authorities of the Member States with which it is directly connected in particular of the action it intends to take. In duly justified exceptional circumstances, the competent authority may take action deviating from the emergency plan. The competent authority shall immediately inform the Commission and the competent authorities in its risk group as listed in Annex I as well as the competent authorities of the Member States with which it is directly connected of any such action and shall provide a justification therefore.
- 3a. The transmission system operator shall ensure that when an emergency level referred to in Article 10.1c of this Regulation is declared in an adjacent Member State, capacity at interconnection points to this Member State, irrespective of whether firm or interruptible, and whether it has been booked before or during the emergency level, has priority over competing capacity at exit points into storage facilities. The system user of the prioritized capacity shall promptly pay a fair compensation to the system user of the firm capacity for the financial loss incurred as a result of prioritization including a proportionate reimbursement for the cost of the firm capacity being interrupted. The process of determining and paying the compensation shall not affect the implementation of the priority rule.

- 4. The Member States and, in particular, the competent authorities shall ensure that:
  - (a) no measures are introduced which unduly restrict the flow of gas within the internal market at any time;
  - (b) no measures are introduced that are likely to endanger seriously the gas supply situation in another Member State; and
  - (c) cross-border access to infrastructure in accordance with Regulation (EC) No 715/2009 is maintained as far as technically and safely possible, in accordance with the emergency plan.
- 4a. During an emergency and on reasonable grounds, upon a request of the relevant electricity or gas transmission system operator a Member State may decide to prioritise the gas supply to certain critical gas-fired power plants over the supply to certain categories of protected customers. That measure shall be based on the risk assessment and shall only apply where the lack of gas supply to such critical gas-fired power plants could result in severe damages in the functioning of the electricity system or would hamper the production and/or transportation of gas. Such critical gas-fired power plants shall be clearly defined together with the possible gas volumes that would be subject to such a measure and included in the regional chapters of the preventive action and emergency plans. Their identification shall be carried out in the close cooperation with transmission system operators of the electricity system and the gas system of the Member State concerned.

The Commission shall verify, as soon as possible, but in any case within five days after receiving the information referred to in paragraph 2 from the competent authority, whether the declaration of an emergency is justified in accordance with point (c) of paragraph 1 and whether the measures taken follow as closely as possible the actions listed in the emergency plan and are not imposing an undue burden on natural gas undertakings and are in accordance with paragraph 4. The Commission may, at the request of another competent authority, natural gas undertakings or on its own initiative, request the competent authority to modify the measures where they are contrary to the conditions referred to in the first sentence of this paragraph. The Commission may also request the competent authority to lift the declaration of emergency where it concludes that such declaration is not or no longer justified according to point (c) of paragraph 1.

Within three days of the notification of the Commission request, the competent authority shall modify the measures and notify the Commission thereof, or shall inform the Commission of the reasons for which it does not agree with the request. In that case, the Commission may within three days amend or withdraw its request or, in order to consider the issue, convene the competent authority or, where appropriate, the competent authorities concerned, and, where the Commission deems it necessary, the GCG. The Commission shall set out its detailed reasoning for requesting any changes to the action. The competent authority shall take full account of the position of the Commission. Where the final decision of the competent authority diverges from the Commission position, the competent authority shall provide the reasoning underlying such decision.

6. When the competent authority or where the competent authority so provides according to Article 3(2), the transmission system operator or the distribution system operator lifts the declaration of any of the crisis levels, including at the request of the Commission according to paragraph 5 of this Article, it shall inform the Commission as well as the competent authorities of the Member States with which it is directly connected.

# Regional and Union emergency responses

- 1. At the request of a competent authority that has declared an emergency and following the verification in accordance with Article 10(5), the Commission may declare a regional or Union emergency. At the request of at least two competent authorities that have declared an emergency and following the verification in accordance with Article 10(5), and where the reasons for these emergencies are linked, the Commission shall declare, as appropriate, a regional or Union emergency. In all cases, the Commission, using the means of communication most appropriate to the situation, shall gather the views of, and take due account of all the relevant information provided by the other competent authorities. When it assesses that the underlying basis for the regional or Union emergency no longer justifies a declaration of emergency, the Commission shall declare an end to the regional or Union emergency. In all cases, the Commission shall give its reasons and inform the Council of its decision.
- 2. The Commission shall convene the *GCG* as soon as it declares a regional or Union emergency. ■
- 3. In a regional or Union emergency, the Commission shall coordinate the action of the competent authorities, taking full account of relevant information from, and the results of, the consultation of the *GCG*. In particular, the Commission shall:
  - (a) ensure the exchange of information;
  - (b) ensure the consistency and effectiveness of action at Member State and regional levels in relation to the Union level;
  - (c) coordinate the actions with regard to third countries.

- 4. The Commission may convene a crisis management group composed of the crisis managers referred to in point (g) of Article 9(1), of the Member States concerned by the emergency. The Commission, in agreement with the crisis managers, may invite other relevant stakeholders to participate. The Commission shall ensure that the Gas Coordination Group is regularly informed about the work undertaken by the crisis management group.
- 5. The Member States and in particular the competent authorities shall ensure that:
  - (a) no measures are introduced which unduly restrict the flow of gas within the internal market at any time, notably the flow of gas to the affected markets;
  - (b) no measures are introduced that are likely to endanger seriously the gas supply situation in another Member State; and
  - (c) cross-border access to infrastructure in accordance with Regulation (EC) No 715/2009 is maintained as far as technically and safely possible, in accordance with the emergency plan.
- 6. Where, at the request of a competent authority or a natural gas undertaking or on its own initiative, the Commission considers that, in a regional or Union emergency, an action taken by a Member State or a competent authority or the behaviour of a natural gas undertaking is contrary to paragraph 5, the Commission shall request that Member State or competent authority to change its action or to take action in order to ensure compliance with paragraph 5, informing it of the reasons therefor. Due account shall be taken of the need to operate the gas system safely at all times.

Within three days of notification of the Commission request, the Member State or the competent authority shall change its action and notify the Commission or shall set out to the Commission the reasons for which it does not agree with the request. In that case, the Commission may within three days amend or withdraw its request or convene the Member State or the competent authority and, where the Commission deems it necessary, the Gas Coordination Group in order to consider the issue. The Commission shall set out its detailed reasoning for requesting any changes to the action. The Member State or the competent authority shall take full account of the position of the Commission. Where the final decision of the competent authority or the Member State diverges from the Commission position, the competent authority or the Member State shall provide the reasoning underlying such decision.

- 7. The Commission, after consulting the Gas Coordination Group, shall establish a permanent reserve list for a monitoring task force consisting of industry experts and representatives of the Commission. This monitoring task force may be deployed outside the Union when necessary and shall monitor and report on the gas flows into the Union, in cooperation with the supplying and transiting third countries.
- 8. The competent authority shall provide to the Commission's Emergency Response Coordination Centre (ERCC) the information on any need for assistance. ERCC shall assess the overall situation and advise on the assistance that should be provided to the most affected Member States, and where appropriate to third countries.

## Article 12

## **Solidarity**

1. Where a Member State has declared an emergency in accordance with Article 10(1)(c) and indicated that cross-border action is required, any increased supply standard or additional obligation under Article 5(2) imposed on natural gas undertakings in other Member States in the same risk group shall be temporarily reduced to the level established in Article 5(1).

If a Member State has requested the application of the solidarity measure pursuant to this Article, a Member State connected directly to the requesting Member State or, where the Member State so provides, its competent authority or transmission system operator or distribution system operator shall as far as possible without creating unsafe situations, take the necessary measures to ensure that the gas supply to customers other than solidarity protected customer in its territory is reduced or does not continue to the extent necessary and for as long as the gas supply to solidarity protected customer in the Member State which requested the application of the solidarity measure is not satisfied. The Member State that requested the application of the solidarity measure shall ensure that the relevant volume of gas is effectively delivered to solidarity protected customer in its territory.

In exceptional circumstances and upon a duly justified request by the relevant electricity or gas transmission system operator to its competent authority, the gas supply may also continue to certain critical gas-fired power plants as defined pursuant to Article 10.4a in the Member State providing solidarity if the lack of gas supply to such plants would result in severe damages in the functioning of the electricity system or would hamper the production and/or transportation of gas.

- 1b. A Member State shall provide the solidarity measure referred to in paragraph 1a also to another Member State to which it is connected through a connection with a third country unless flows are restricted through the third country. Such extension of the measure shall be subject to mutual agreement of the relevant Member States who shall involve, as appropriate in view of implementing of paragraph 1a, the third country through which they are connected.
- 1c. The solidarity measure referred to in paragraphs 1a and 1b is of last resort and shall apply only if the Member State that has requested the application of the solidarity measures:
  - (a) has not been able to cover the deficit in gas supply to its solidarity protected customers despite the application of the measure referred to in paragraph 1,

- (b) has exhausted all market based measures and all measures provided in its emergency plan,
- (c) has notified an explicit request to the Commission and to the competent authorities of all Member States connected either directly or, pursuant to paragraph 1b, via a third country, accompanied by a description of the implemented measures referred to in point (b) of this paragraph.
- (d) commits to the Member State concerned to pay fair and prompt compensation as referred to in paragraph 1g.
- 1d. Where market-based measures prove insufficient for the Member State which was requested to provide solidarity to address the deficit in gas supply to solidarity protected customer in the Member State that has requested the application of the solidarity measure, the Member State to which the request for the application of the solidarity measure has been addressed may introduce non-market based measures in order to comply with the obligations laid down in paragraphs 1a and 1b.
- 1e. If there is more than one Member State that could provide solidarity to a requesting Member State, the requesting Member State shall after consulting all Member States concerned seek the most advantageous offer on the basis of costs, speed of delivery, reliability and diversification of supplies of gas from the different helping Member States. The helping Member States shall provide such offers on the basis of voluntary demand-side measures as much as and for as long as possible, before resorting to non-market based measures.
- 1f. The competent authority of the Member State that requested the application of the solidarity measure shall immediately inform the Commission and the competent authorities of the Member States concerned when gas supply to solidarity protected customer in its territory is satisfied or where the obligations under paragraph 1a are, based on its needs, reduced or suspended at the request of the receiving Member State.

- 1g. Solidarity under this Regulation shall be provided on the basis of compensation. The Member State requesting solidarity shall promptly pay, or ensure prompt payment of, fair compensation to the Member State providing solidarity. Such fair compensation shall cover at least:
  - (a) the gas delivered into the territory of the requesting Member State;
  - (b) all other relevant and reasonable costs incurred when providing solidarity, including, where appropriate, costs of such measures that may have been established in advance;
  - (c) reimbursement for any compensation resulting from judicial proceedings, arbitration proceedings or similar proceedings and settlements and related costs of such proceedings involving the Member State providing solidarity vis-a-vis entities involved in the provision of such solidarity.

Fair compensation pursuant to the first subparagraph shall include, inter alia, all reasonable costs that the Member State providing solidarity incurs from an obligation to pay compensation by virtue of fundamental rights guaranteed by Union law and by virtue of the applicable international obligations when implementing this Article and further reasonable costs incurred from payment of compensation pursuant to national compensation rules.

By 1 December 2018 the competent authorities of the Member States concerned shall adopt the necessary measures, in particular the technical, legal and financial arrangements pursuant to paragraph 12(3), to implement the first and second subparagraphs. Such measures may provide for the practical modalities of prompt payment.

1ga. Member States shall ensure that the provisions of this Article are implemented in conformity with the Treaties, the Charter of Fundamental Rights of the European Union, as well as the applicable international obligations. They shall take the necessary measures to this effect.

- 1h. The obligations of paragraphs 1a and 1b shall apply subject to the technically safe and reliable operation of the gas system of a Member State providing solidarity and the limit of the maximum interconnection export capability of the relevant Member State infrastructure towards the Member State that requested solidarity. Technical, legal and financial arrangements may reflect such circumstances in particular those under which the market will deliver up to maximum interconnection capacity.
- 3. By 1 December 2018, the competent authorities shall adopt the necessary measures, including those agreed in technical, legal and financial arrangements, to ensure in accordance with paragraph 1a that gas is supplied to solidarity protected customers in the Member State that requested the application of the solidarity measure in accordance with paragraph 1c. The technical, legal and financial arrangements shall be agreed among the Member States which are connected directly or, in accordance with paragraph 1b, through a connection with a third country, and shall be described in their respective emergency plans. Such arrangements may cover, among others, the following elements:

(a) operational safety of networks,

- (b) gas prices to be applied and/or the methodology for their setting, taking into account the impact on the functioning of the market,
- (c) use of interconnections, including bi-directional capacity and underground gas storage,
- (d) gas volumes or the methodology for their setting,
- (e) categories of costs that will have to be covered by a fair and prompt compensation; that may include damages for curtailed industry,
- (f) indication of the method how the fair compensation could be calculated.

The financial arrangement agreed between Member States in advance of solidarity being requested shall contain provisions that allow for the calculation of the fair compensation of at least all relevant and reasonable costs incurred when providing solidarity and an undertaking that such compensation will be paid.

Any compensation mechanism shall provide incentives to participate in market-based solutions such as auctions and demand response mechanisms. It shall not create perverse incentives, including in financial terms, for market players to postpone their action until non-market based measures are applied. All compensation mechanisms or at least their summary shall be included in the emergency plans.

For as long as a Member State can cover the gas consumption for its solidarity protected customers protected under paragraph 1a from its own production, it shall to this extent be exempted from the obligation to conclude technical, legal and financial arrangements with Member States with which it is connected directly or, in accordance with paragraph 1b, through a connection with a third country for the purpose of it receiving solidarity. This shall not affect the obligation of such a Member State to provide solidarity to other Member States pursuant to this Article.

- 4. The Commission shall by 1 December 2017 and after consulting the GCG provide for legally non-binding guidance for the key elements of the technical, legal and financial arrangements especially on how to apply the elements described in paragraphs 1g and 3 in practice.
- 6. Where Member States do not agree on the necessary technical, legal and financial arrangements by 1 October 2018, the Commission may after consulting the competent authorities concerned, propose a framework for such measures setting out the necessary principles to make them operational which shall build on the Commission's guidance set out in paragraph 4a. Member States shall finalise their arrangements by 1 December 2018 taking utmost account of the Commission's proposal.

- 7. The application of this Article shall not be affected if Member States fail to agree or finalise their technical, legal and financial arrangements. In such a situation the Member States concerned shall agree on the necessary ad hoc measures and the Member State requesting solidarity shall make a commitment in accordance with point (d) of paragraph 1c.
- 8. The obligations laid down in paragraphs 1, 1a and 1b of this Article will cease to apply immediately when the declaration of emergency is lifted or the Commission concludes, in accordance with the first subparagraph of Article 10(5), that the declaration of an emergency is not or no longer justified.
- 9. Where the Union incurs costs by virtue of any liability, other than for unlawful acts pursuant to the second paragraph of Article 340 TFEU, in respect of measures Member States are required to take pursuant to this Article, those costs shall be reimbursed to it by the Member State receiving solidarity.

# **Information exchange**

- 1. In case a Member State has declared any of the crisis levels in accordance with

  Article 10(1), the natural gas undertakings concerned shall make available in particular the following information to the competent authority of this Member State on a daily basis:
  - (a) daily gas demand and supply forecasts for the following three days in million cubic meters per day (mcm/d);
  - (b) daily flow of gas at all cross-border entry and exit points as well as all points connecting a production facility, a storage facility or an LNG terminal to the network, in million cubic meters per day (mcm/d);
  - (c) the period, expressed in days, for which it is expected that gas supply to the protected customers can be ensured.

- 2. In the event of a regional or Union emergency, the Commission *may* request that the competent authority *referred to in paragraph 1* provide it without delay with at least:
  - (a) the information set out in paragraph 1;
  - (b) information on the measures planned to be undertaken and already implemented by the competent authority to mitigate the emergency, and information on their effectiveness;
  - (c) the requests made for additional measures to be taken by other competent authorities;
  - (d) the measures implemented at the request of other competent authorities.
- 3. After an emergency, the competent authority *referred to in paragraph 1* shall, as soon as possible and at the latest six weeks after the lifting of the emergency, provide the Commission *with* a detailed assessment of the emergency and the effectiveness of the measures *implemented*, including an assessment of the economic impact of the emergency, the impact on the electricity sector and the assistance provided to or received from, the Union and its Member States. Such assessment shall be made available to the *GCG* and shall be reflected in the updates of the preventive action plans and the emergency plans.

The Commission shall analyse the assessments of the competent authorities and shall inform the Member States, the European Parliament and the Gas Coordination Group of the results of its analysis in an aggregated form.

4. In duly justified circumstances irrespective of a declaration of emergency, the competent authority of the most affected Member State may require natural gas undertakings to provide the information referred to in paragraph 1 or additional information necessary to assess the overall situation of the gas supply in the Member State or other Member States, including contractual information, other than price information. The Commission may request from the competent authorities the information provided by natural gas undertakings under this paragraph, provided that the same information has not been transmitted already to the Commission.

- 5. Where the Commission considers that the gas supply in part of or in the Union as whole is at risk or is likely to be at risk that may lead to the declaration of one of the crisis levels mentioned in Article 10(1), it may require the competent authorities concerned to collect and submit to the Commission information necessary to assess the situation of the gas supply. The Commission shall share its assessment with the GCG.
- 6. In order for the Competent Authorities and the Commission to assess the situation of the security of supply at national, regional and Union level, *each* natural gas undertaking shall notify:
  - (a) to the competent authority concerned the following details of gas supply contracts with a *cross-border dimension and a* duration of more than one year *which they have concluded to procure gas:* 
    - (i) contract duration;
    - (ii) yearly contract volumes;
    - (iii) contracted maximum daily volumes in the event of an alert or emergency;
    - (iv) contracted delivery points;
    - (v) minimum daily *and* monthly gas volumes;
    - (vi) conditions for the suspension of gas deliveries.
    - (vii) an indication whether the contract individually or cumulatively with its contracts with the same supplier or its affiliates is equivalent to or exceeds the threshold of 28% as referred to in point (b) of Article 13(6)in the most affected Member State.

to the competent authority of the most affected Member State immediately after their conclusion or modification its gas supply contracts with a duration of more than one year, concluded or modified after ... [OJ: Please insert the date of entry into force of this Regulation] that individually or cumulatively with its contracts with the same supplier or its affiliates is equivalent to 28% or more of yearly natural gas consumption in this Member State to be calculated on the basis of the most recent available data. In addition, by ... [OJ please insert date: 12 months following the date of entry into force of this Regulation] natural gas undertakings shall notify to the competent authority all existing contracts fulfilling the same conditions.. The notification obligation shall not cover price information and shall not apply to the modifications related only to the gas price. The notification obligation shall also apply to all commercial agreements relevant for the execution of the gas supply contract excluding price information.

The competent authority shall notify the data listed in point (a) of the first subparagraph to the Commission in an anonymized form. In the event of new contracts being concluded or changes being made to existing contracts, the whole set of data shall be notified by the end of September of the corresponding year. In case the competent authority has doubts whether a given contract obtained in point (b) of the first subparagraph puts at risk the security of gas supply of a Member State or a region, it shall notify the contract to the Commission.

7. In circumstances duly justified by the need to guarantee transparency of key gas supply contracts relevant for security of supply, and where the competent authority of the most affected Member State or the Commission considers that a gas supply contract may jeopardise the security of supply of a Member State, region or of the Union as a whole, the competent authority of the Member State or the Commission may request the natural gas undertaking to provide the contract, excluding price information, for the assessment of its impact on security of supply. The request shall be justified and may cover also details of any other commercial agreements relevant for the execution of the gas supply contract excluding price information. The justification shall include the proportionality of the administrative burden involved.

- 7a. The competent authorities that receive information on the basis of point (b) of paragraph 6or paragraph 7 of this Article shall assess the received information for security of supply purposes within three months and submit the results of their assessment to the Commission.
- 8. The competent authority shall take into account the information received under this article in the preparation of the risk assessment, preventive action plan and emergency plan or their respective updates. The Commission may adopt an opinion proposing to the competent authority to amend the risk assessments or plans on the basis of the information received under this Article. The competent authority concerned shall review the risk assessment and the plans concerned by the request according to the procedure set out in Article 7(6).
- 8a. By [OJ please insert date:18 months after the date of entry into force of this Regulation], the Member States shall lay down the rules on penalties applicable to infringements by natural gas undertakings of paragraphs 6 or 7 of this Article and shall take all measures necessary to ensure that they are implemented. The penalties provided for shall be effective, proportionate and dissuasive.
- 9. For the purpose of this Article, "the most affected Member State" shall mean a Member State where a contract party of a given long-term contract has the most of its sales of gas or customers located.
- 10. All contracts or contractual information received on the basis of paragraphs 6 and 7 of this Article as well as the respective assessments by the competent authorities or the Commission shall remain confidential. The competent authorities and the Commission shall ensure full confidentiality.

### Article 13a

## **Professional Secrecy**

- 1. Any commercially sensitive information received, exchanged or transmitted pursuant to Article 13(4),(5), (6), (7) and 7a, and Article 17 excluding the results of the assessment referred at Article 13(3) and (5) shall be confidential and subject to the conditions of professional secrecy laid down in this Article.
- 2. The obligation of professional secrecy shall apply to:
  - (a) persons who work or who have worked for the Commission;
  - (b) auditors and experts instructed by the Commission;
  - (c) persons who work or who have worked for the national competent and regulatory authorities or for other relevant authorities;
  - (d) auditors and experts instructed by competent and national regulatory authorities or by other relevant authorities who receive confidential information in accordance with this Regulation.
- 3. Confidential information received by the persons referred to in paragraph 2 in the course of their duties may not be divulged to any other person or authority, except in summary or aggregate form such that an individual market participant or market place cannot be identified, without prejudice to cases covered by criminal law, the other provisions of this Regulation or other relevant Union law.
- 4. Without prejudice to cases covered by criminal law, the Commission, national competent and regulatory authorities, bodies or persons which receive confidential information pursuant to this Regulation may use it only in the performance of their duties and for the exercise of their functions. Other authorities, bodies or persons may use that information for the purpose for which it was provided to them or in the context of administrative or judicial proceedings specifically related to the exercise of those functions.

## **Gas Coordination Group**

- 1. A Gas Coordination Group is established to facilitate the coordination of measures concerning security of gas supply. The *GCG* shall be composed of representatives of the Member States, in particular *representatives* of their competent authorities, as well as the Agency for the Cooperation of Energy Regulators (the "Agency"), the ENTSO for Gas and representative bodies of the industry concerned and those of relevant customers. The Commission shall, in consultation with the Member States, decide on the composition of the Group, ensuring it is fully representative. The Commission shall chair the *GCG*. The *GCG* shall adopt its rules of procedure.
- 2. The *GCG* shall be consulted and shall assist the Commission in particular on the following issues:
  - (a) security of gas supply, at any time and more specifically in the event of an emergency;
  - (b) all information relevant for security of gas supply at national, regional and Union levels;
  - (c) best practices and possible guidelines to all the parties concerned;
  - (d) the level of security of supply, benchmarks and assessment methodologies;
  - (e) national, regional and Union scenarios and testing the levels of preparedness;
  - (f) the assessment of the preventive action plans and the emergency plans, the coherence across the various plans, and the implementation of the measures foreseen therein;

- (g) the coordination of measures to deal with an emergency within the Union, with the Energy Community Contracting Parties and with other third countries;
- (h) assistance needed by the most affected Member States.
- 3. The Commission shall convene the *GCG* on a regular basis and shall share the information received from the competent authorities whilst preserving the confidentiality of commercially sensitive information.
- 3a. The Commission may convene the GCG in a setting which is restricted to the representatives of the Member States and in particular of their competent authorities.

  The Commission shall convene the GCG in this restricted setting if so requested by one or more of the representatives of the Member States and in particular of their competent authorities. In this case, Article 15(2) shall not apply.

# **Cooperation with the Energy Community Contracting Parties**

- 1. Where the Member States and the Energy Community Contracting Parties cooperate in the process of the establishment of risk assessments and preventive action and emergency plans, such cooperation may include, in particular, identifying the interaction and correlation of risks and consultations with a view to ensuring consistency of preventive action and emergency plans across the border.
- 2. In this respect, Energy Community Contracting Parties may participate in the GCG upon invitation by the Commission on all matters of mutual concern.

## **Monitoring by the Commission**

The Commission shall carry out continuous monitoring of the security of gas supply measures and report regularly to the *GCG*.

The Commission, on the basis of the assessments referred to in Article 7(3a) shall, by 1 September 2023, draw conclusions as to possible means to enhance security of gas supply at Union level and submit a report to the European Parliament and to the Council on the application of this Regulation, including, where necessary, legislative proposals to amend this Regulation.

## Article 17

### **Notifications**

The risk assessment, the preventive action plans, the emergency plans and all other documents shall be notified to the Commission electronically through the CIRCABC platform.

All correspondence in connection with a notification shall be transmitted electronically.

## Article 18

# Exercise of the delegation

1. The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in this Article.

- 2. The power to adopt delegated acts referred to in Article 3(6b), Article 6( 3) and Article 7( 3) shall be conferred on the Commission until ...[ OJ please insert date: five years from [the date of entry into force of the this Regulation]. The Commission shall draw up a report in respect of the delegation of power not later than nine months before the end of that period. The delegation of power shall be tacitly extended for periods of an identical duration, unless the European Parliament or the Council opposes such extension not later than three months before the end of each period.
- 3. The delegation of power referred to in Article 3(6b), 6( 3) and Article 7( 3) may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the power specified in that decision. It shall take effect the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.
- 3a. Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making.
- 4. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.
- 5. A delegated act adopted pursuant to Article 3(6b), Article 6( 3) and Article 7( 3) shall enter into force only if no objection has been expressed either by the European Parliament or the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council.

## **Derogation**

- 1. This Regulation shall not apply to Malta and Cyprus for as long as no gas is supplied on their respective territories. For Malta and Cyprus the obligations laid down in, and the choices those Member States are entitled to make pursuant to, the following provisions shall be fulfilled and made within the specified time *calculated from* the date when gas is first supplied on their respective territories:
- (a) for point (1) of the second paragraph of Article 2, Article 3(2), Article 6(3) and point (a) of Article 13(6): 12 months;
- (b) for Article 5(1): 18 months;
- (c) for Article 7(4): 24 months;
- (d) for Article 4(4): 36 months;
- (e) for Article 4(1): 48 months. In order to fulfil the obligation contained in Article 4(1), Malta and Cyprus may apply the provisions contained in Article 4(2), including by using non-market based demand-side measures.
- 2. Obligations related to the work of the risk groups provided for in Articles 6 and 7 with regard to the Southern Gas Corridor and Eastern Mediterranean risk groups shall start applying as of the date when the major infrastructure/pipeline enters the test operation.
- 3. For as long as Sweden has access to gas via interconnections exclusively from Denmark as its only source of gas and its only possible provider of solidarity, Denmark and Sweden shall be exempted from the obligation in Article 12(3) to conclude technical, legal and financial arrangements for the purpose of Sweden providing solidarity to Denmark. This shall not affect the obligation of Denmark to provide solidarity and to conclude the necessary technical, legal and financial arrangements to that effect pursuant to Article 12.

Article 20

Repeal

Regulation (EU) No 994/2010 is repealed.

References made to the repealed Regulation shall be construed as references to this Regulation and read in accordance with the correlation table in Annex VIII.

Article 21

**Entry into force** 

This Regulation shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.

It shall apply from, .. [OJ please insert the date of entry into force of this Regulation].

However, Article 12(1a) to, (1f), the first and second subparagraphs of Article 12 (1g), Article 12(1h), Article(7), and, to the extent it relates to the application of Article 12(1a) and (1b), Article 12(8) shall apply from 1 December 2018.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at,

For the European Parliament For the Council
The President The President

#### **ANNEX I**

## Regional cooperation

The risk groups of Member States that serve as the basis for risk associated cooperation as referred to in Article 3(6a) are the following:

- 1. Eastern gas supply risk groups:
  - Ukraine: Austria, Bulgaria, Croatia, Czech Republic, Germany, Greece, Hungary, Italy, Luxembourg, Poland, Romania, Slovenia, Slovakia
  - Belarus: Czech Republic, Belgium, Estonia, Germany, Latvia, Lithuania, Luxembourg, Netherlands, Poland, Slovakia
  - Baltic Sea: Austria, Belgium, Czech Republic, Denmark, France, Germany, Luxembourg, Netherlands, Slovakia, Sweden
  - North-Eastern: Estonia, Finland, Latvia, Lithuania
  - Trans-Balkan: Bulgaria, Greece, Romania
- 2. North Sea gas supply risk groups:
  - Norway: Belgium, Denmark, France, Germany, Ireland, Italy, Luxembourg, Netherlands, Portugal, Spain, Sweden, United Kingdom
  - Low calorific gas: Belgium, France, Germany, Netherlands
  - Denmark: Denmark, Luxembourg, Netherlands, Germany, Sweden
  - United Kingdom: Belgium, Germany, Ireland, Luxembourg, Netherlands, United Kingdom,
- 3. North-African gas supply risk groups:
  - Algeria: Austria, Croatia, France, Greece, Italy, Malta, Portugal, Slovenia, Spain
  - Libya: Austria, Croatia, Italy, Malta, Slovenia

- 4. South-East supply risk groups:
  - Southern Gas Corridor Caspian: Austria, Bulgaria, Croatia, Greece, Hungary, Italy, Malta, Romania, Slovakia, Slovenia
  - Eastern-Mediterranean: Cyprus, Greece, Italy, Malta

#### ANNEX II

#### **Calculation of the N-1 formula**

#### 1. **DEFINITION OF THE N-1 FORMULA**

The N – 1 formula describes the ability of the technical capacity, as defined in **point 18 of** Article 2(1) of Regulation (EC) No 715/2009, of the gas infrastructure to satisfy total gas demand in the calculated area in the event of disruption of the single largest gas infrastructure during a day of exceptionally high gas demand occurring with a statistical probability of once in 20 years.

Gas infrastructure shall cover the gas transmission network including interconnectors as well as production, LNG and storage facilities connected to the calculated area.

The technical capacity of all remaining available gas infrastructure in the event of disruption of the single largest gas infrastructure shall be at least equal to the sum of the total daily gas demand of the calculated area during a day of exceptionally high gas demand occurring with a statistical probability of once in 20 years.

The results of the N-1 formula, as calculated below, shall be at least equal to 100 %.

## 2. CALCULATION METHOD OF THE N-1 FORMULA

$$N \, - \, 1 \, [\%] = \frac{EP_m + P_m + S_m + LNG_m \, - \, I_m}{D_{max}} \, \times \, 100 \, \\ , \, N - 1 \geq 100 \, \% \,$$

The parameters used for the calculation shall be clearly described and justified.

For the calculation of the EPm, a detailed list of the entry points and their individual capacity shall be provided.

#### 3. DEFINITIONS OF THE PARAMETERS OF THE N-1 FORMULA

'Calculated area' means a geographical area for which the N-1 formula is calculated, as determined by the competent authority.

#### Demand-side definition

' $D_{max}$ ' means the total daily gas demand (in mcm/d) of the calculated area during a day of exceptionally high gas demand occurring with a statistical probability of once in 20 years.

## Supply-side definitions

'EP<sub>m</sub>': technical capacity of entry points (in mcm/d), other than production, LNG and storage facilities covered by  $P_m$ , LNG<sub>m</sub> and  $S_m$ , means the sum of the technical capacity of all border entry points capable of supplying gas to the calculated area.

'P<sub>m</sub>': maximal technical production capability (in mcm/d) means the sum of the maximal technical daily production capability of all gas production facilities which can be delivered to the entry points in the calculated area.

'S<sub>m</sub>': maximal technical storage deliverability (in mcm/d) means the sum of the maximal technical daily withdrawal capacity of all storage facilities which can be delivered to the entry points of the calculated area, taking into account their respective physical characteristics.

'LNG<sub>m</sub>': maximal technical LNG facility capacity (in mcm/d) means the sum of the maximal technical daily send-out capacities at all LNG facilities in the calculated area, taking into account critical elements like offloading, ancillary services, temporary storage and re-gasification of LNG as well as technical send-out capacity to the system.

'I<sub>m</sub>' means the technical capacity of the single largest gas infrastructure (in mcm/d) with the highest capacity to supply the calculated area. When several gas infrastructures are connected to a common upstream or downstream gas infrastructure and cannot be separately operated, they shall be considered as one single gas infrastructure.

#### 4. CALCULATION OF THE N-1 FORMULA USING DEMAND-SIDE MEASURES

$$N \, - \, 1 \, [\%] = \frac{E P_m + P_m + S_m + L N G_m \, - \, I_m}{D_{max} \, - \, D_{eff}} \, \times \, 100 \,$$

## Demand-side definition

'D<sub>eff</sub>' means the part (in mcm/d) of  $D_{max}$  that in case of a supply disruption can be sufficiently and timely covered with market-based demand-side measures in accordance with point (c) of Article 8(1) and Article 4(2).

#### 5. CALCULATION OF THE N-1 FORMULA AT REGIONAL LEVEL.

The calculated area referred to in point 3 shall be extended to the appropriate regional level, where applicable, as determined by the Competent Authorities of the Member States concerned. The calculation may also extend to the regional level of the risk group, if so agreed with the competent authorities of the risk group. For the calculation of the N – 1 formula at regional level, the single largest gas infrastructure of common interest shall be used. The single largest gas infrastructure in the region that directly or indirectly contributes to the supply of gas to the Member States of that region and shall be defined in the risk assessment.

The regional N-1 calculation may only replace the national N-1 calculation, where the single largest gas infrastructure of common interest is of major importance for the gas supply of all Member States concerned according to the **common** risk assessment.

On the level of the risk group, for the calculations referred to in Article 6(1b), the single largest gas infrastructure of common interest to the **risk groups** as listed in Annex I shall be used.

## **ANNEX III**

## Permanent bi-directional capacity

- -1. For the execution of the provisions foreseen in this Annex the national regulatory authority may act as the competent authority if so decided by the Member State.
- 1. To enable or enhance bi-directional capacity on an interconnector or to obtain or prolong an exemption from that obligation, transmission system operators on both sides of the interconnection shall submit to their competent authorities (competent authorities concerned) and to their regulatory authorities (regulatory authorities concerned) after consulting with all transmission system operators potentially concerned:
  - (a) a proposal to enable permanent physical capacity to transport gas in both
     directions for permanent bi-directional capacity concerning the reverse direction
     (physical reverse flow capacity); or
  - (b) a request for an exemption from the obligation to enable bi-directional capacity.

The transmission system operators shall endeavour to submit a joint proposal or request for exemption. In the case of a proposal to enable bi-directional capacity, the transmission system operators may make a substantiated proposal for a cross-border cost allocation. Such submission shall take place no later than 1 December 2018 for all interconnections that existed at the day of entry into force of this Regulation, and after completing the feasibility study phase but before the start of detailed technical design phase for new interconnectors.

2. Upon receipt of the proposal or the exemption request the competent authorities concerned shall without delay consult the competent authorities of the Member State that could, according to the risk assessment, benefit from the reverse flow capacity, the national regulatory authorities of these Member States if they are not the competent authorities, the Agency and the Commission on the proposal or the exemption request. The consulted authorities may issue an opinion within four months of the receipt of the consultation request.

- 2a. The national regulatory authorities shall within six months upon receipt of the joint proposal, pursuant to Articles 4(5) and 4(6) of this Regulation, after consulting the project promoters concerned, take coordinated decisions on the cross-border allocation of investment costs to be borne by each system operator of the project. Where the national regulatory authorities concerned have not reached an agreement within this deadline, they shall inform the competent authorities concerned without delay.
- 3. The competent authorities concerned shall on the basis of the risk assessment, the information listed in Article 4(4a) of this Regulation, the opinions received following the consultation according to point 3 of this Annex and taking into account security of gas supply and the contribution to the internal gas market take a coordinated decision. This coordinated decision shall be taken within two months. The period of two months shall start after the four-month period allowed for the opinions referred to under point 3, unless all opinions have been received before, or after the six-month period referred to under point 3a new for national regulatory authorities to adopt a coordinated decision. The coordinated decision shall:
  - (a) accept the proposal for bi-directional capacity. Such decision shall contain a cost benefit analysis, a timeline for implementation and the arrangements for its subsequent use and be accompanied by the coordinated decision on the cross-border cost allocation mentioned in paragraph 3a new and prepared by the national regulatory authorities; or;
  - (b) grant or prolong a temporary exemption for a period of maximum four years, if the cost-benefit analysis included in the decision shows that the reverse flow capacity would not enhance the security of supply of any *relevant* Member State or if the investment costs would significantly outweigh the prospective benefits for security of supply; *or*
  - (c) require the transmission system operators to amend and resubmit their proposal or exemption request within a period of maximum 4 months.

- 4. The competent authorities concerned shall submit the coordinated decision without delay to the competent authorities and national regulatory authorities who have submitted an opinion in accordance with point 3, the national regulatory authorities concerned, the Agency and the Commission including the opinions received following the consultation according to point 4.
- Within two months of receipt of the **coordinated** decision, the competent authorities **mentioned in point 5** may present their objections to the **coordinated** decision and submit them to the competent authorities that adopted it, the Agency and the Commission. The objections shall be limited to facts and assessment, in particular cross-border cost allocation that was not subject of consultation according to point 4.
- 6. Within three months of receipt of the coordinated decision according to point 5, the Agency shall issue an opinion on the elements of the coordinated decision taking into account any possible objection and submit the opinion to all competent authorities concerned and the competent authorities mentioned in point 5 and to the Commission.
- 7. Within four months of the receipt of the opinion issued by the Agency pursuant to point 7 the Commission may adopt a decision requesting modifications of the coordinated decision. Any such decision of the Commission shall be taken on the basis of: the criteria set out in point 4, the reasons for the decision of the authorities concerned and the opinion of the Agency. The competent authorities concerned shall comply with the request of the Commission by amending their decision within a period of four weeks.

In the event that the Commission does not act within the aforementioned four months period, it shall be deemed not to have raised objections to the decision of the competent authorities concerned.

- 8. If the competent authorities concerned were not able to adopt a coordinated decision within the deadline indicated in point 4 or if the national regulatory authorities could not reach an agreement on the cost allocation within the deadline indicated in point 3, the competent authorities concerned shall inform the Agency and the Commission at the latest on the day of the expiry of the deadline. Within four months of receipt of this information, the Commission, after possible consultation with the Agency, shall adopt a decision covering all elements of a coordinated decision listed in point 4 with the exception of a cross-border cost allocation and submit this decision to the competent authorities concerned and the Agency.
- 9. If the Commission decision pursuant to point 9 of this Annex, requires bi-directional capacity, the Agency shall adopt a decision covering the cross-border cost allocation in line with Article 4(6) of this Regulation within three months of the receipt of the Commission decision. Before taking such a decision, the Agency shall consult the national regulatory authorities concerned and the trasnmission system operators. The three-month period may be extended by an additional period of two months where the Agency has to request additional information. The additional period shall begin on the day following receipt of the complete information.
- 10. The Commission, the competent authorities and the transmission system operators shall preserve the confidentiality of commercially sensitive information.
- 11. Exemptions from the obligation to enable bi-directional capacity granted under Regulation (EU) No 994/2010 shall remain valid unless *the Commission or the other concerned Member Staterequests a revision or* their duration expires.

#### **ANNEX IV**

## Template for the common risk assessment

The following template shall be completed in **a language agreed within the group.** 

GENERAL INFORMATION

- Member States in the risk group
- Name of the competent authorities involved in the preparation of the risk assessment<sup>12</sup>

## 1. DESCRIPTION OF THE SYSTEM

# 1.1 Provide a brief description of the gas system of the risk group, covering:

- (a) Main gas consumption figures<sup>13</sup>: annual final gas consumption (bcm) and breakdown per type of consumers<sup>14</sup>, peak demand (total and breakdown per category of consumer in mcm/d)
- (b) Describe the functioning of the gas system in the **risk group**: main flows (entry/exit/transit), entry/exit point's infrastructure capacity to and out of the **region** and per Member State, including utilisation rate, LNG facilities (maximal daily capacity, utilization rate and access regime), etc. ■
- (c) Breakdown, to the extent possible, of gas import sources per country of origin 15
- (d) Describe the role of storage facilities relevant for the **risk group**, including cross-border access:

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In case this task has been delegated by any competent authority, indicate the name of the body/(ies) participating in the preparation of the present risk assessment on its behalf.

For the first assessment, include data from the last two years. For updates, include data from the last 4 years.

Including industrial consumers, electricity generation, district heating, residential and services and other (please specify the type of consumers included here). Indicate as well the volume of consumption of protected customers.

Describe the methodology applied.

- (1) Storage capacity (total and working gas) compared to heating season demand
- (2) Maximal daily withdrawal capacity at different filling levels (ideally with full storages and end-of-season levels)
- (e) Describe the role of domestic production in the **risk group**:
  - (1) *Volume* of production with regard to the annual final gas consumption
  - (2) Maximal daily production capacity
- (f) Describe the role of gas in the electricity production (e.g. importance, role as a backup for renewables), including gas-fired generating capacity (total (MWe) and as percentage of the total generating capacity) and cogeneration (total (MWe) and as percentage of the total generating capacity)

## 2. INFRASTRUCTURE STANDARD (ARTICLE 4)

Describe the calculations of the N-1 formula(s) at regional level for the risk group, if so agreed with the competent authorities of the risk group, and the existing bidirectional capacities, as follows:

#### 2.1

#### N-1 formula

- (a) Identification of the single largest gas infrastructure of common interest for the risk group
- (b) Calculation of the N-1 formula at regional level
- (c) Description of the values used for all elements in the formula, including intermediate figures used for its calculation (e.g. for EP<sub>m</sub> indicate the capacity of all entry points considered under this parameter)

(d) Indicate the methodologies and assumptions used, if any, for the calculation of parameters in the formula (e.g.  $D_{max}$ ) (use annexes for detailed explanations)

## Bi-directional capacity

- (1) Indicate the interconnection points equipped with bidirectional capacity and the maximal capacity of bi-directional flows
- (2) Indicate the arrangements governing the use of the reverse flow capacity (e.g. interruptible capacity)
- (3) Indicate interconnection points where an exemption has been granted in accordance with Article 4(4), the duration of the exemption and the grounds on which it was granted

#### 3. IDENTIFICATION OF RISKS

Describe the **major transnational risk for which the group was created as well as the risk** factors at several instances which could make this risk materialize, their likelihood and consequences.

Non-exhaustive list of risk factors that have to be included in the assessment only if applicable according to the relevant competent authority:

## **Political**

- Gas disruption from third countries because of different reasons
- Political unrest (either in country of origin or in transit country)
- War / civil war (either in country of origin or in transit country)
- Terrorism

## **Technological**

- Explosion/Fires
- Fires (internal to a given facility)
- Leakages
- Lack of adequate maintenance
- Equipment malfunction (failure to start, failure during working time, etc.)
- Lack of electricity (or other energy source)
- ICT failure (hardware or software failure, internet, SCADA problems, etc.)
- Cyber-attack
- Impact due to excavation works (digging, piling), ground works, etc.

#### **Commercial / market / financial**

- Agreements with third country suppliers
- Commercial dispute

Control of infrastructure relevant for security of supply by third country entities, which may imply, among others, risks of under-investment, undermining diversification or nonrespect of Union law Price volatility Underinvestment Sudden, unexpected peak demand Other risks which could lead to structural underperformance **Social** Strikes (in different related sectors, as the gas sector, ports, transport, etc.) Sabotage Vandalism Theft **Natural** Earthquakes Landslides Floods (heavy rain, river) Storms (Sea) Avalanches Extreme weather conditions

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Fires (external to the facility, like nearby forests, grassland, etc.)

## 3.1 Analysis

- (a) Describe the major transnational risk and any other relevant risk factors for the risk group, including their likelihood and impact as well as the interaction and correlation of risks among Member States, as appropriate
- (b) Describe the criteria used to determine whether a system is exposed to high/unacceptable risks
- (c) Set a list of relevant risk scenarios in accordance with the sources of risks and describe how the selection was made
- (d) Indicate the extent to which scenarios prepared by ENTSO for Gas have been considered

#### 4. RISK ANALYSIS AND ASSESSMENT

Analyse the set of relevant risk scenarios identified under point 3. In the simulation of risk scenarios include the existing security of supply measures, such as, among other, the N-1 standard *if* appropriate and the supply standard. Per risk scenario:

- (a) Describe in detail the risk scenario, including all assumptions and, if applicable, the underlying methodologies for their calculation
- (b) Describe in detail the results of the simulations carried out, including a quantification of the impacts (e.g. volumes of unserved gas, socio-economic impacts, impacts on district heating, impacts on electricity generation)

#### 5. CONCLUSIONS

Describe the main results of the *common* risk assessment, including the identification of risk scenarios that require further action.

## Template for the national risk assessment

#### GENERAL INFORMATION

- Name of the competent authority involved in the preparation of the present risk assessment <sup>16</sup>

## 1. Description of the system

# 1.1 Provide a brief consolidated description of the regional gas system for each *risk* group <sup>17</sup> the Member State participates in, covering:

- (a) Main gas consumption figures <sup>18</sup>: annual final gas consumption (bcm and MWh) and breakdown per type of consumers <sup>19</sup>, peak demand (total and breakdown per category of consumer in mcm/d)
- (b) Describe the functioning of the gas system(s) in the **relevant risk groups**: main flows (entry/exit/transit), entry/exit point's infrastructure capacity to and out of the *risk groups'* region(s) and per Member State, including utilisation rate, LNG facilities (maximal daily capacity, utilization rate and access regime), etc
- (c) Breakdown *to the extent possible* of percentage gas import sources per country of origin<sup>20</sup>
- (d) Describe the role of storage facilities relevant for the **risk group**, including cross-border access:

In case this task has been delegated by the competent authority, indicate the name of the body/(ies) participating in the preparation of the present risk assessment on its behalf.

For the sake of simplicity, present the information at the highest level of the <u>risk</u> groups if possible and merge details as necessary.

For the first assessment, include data from the last two years. For updates, include data from the last 4 years.

Including industrial consumers, electricity generation, district heating, residential and services and other ( specify the type of consumers included here). Indicate as well the volume of consumption of protected customers.

Describe the methodology applied.

- 1. Storage capacity (total and working gas) compared to heating season demand
- 2. Maximal daily withdrawal capacity at different filling levels (ideally with full storages and end-of-season demands)
- (e) Describe the role of domestic production in the **risk group(s)**:
  - 1. Volume of production with regard to the annual final gas consumption
  - 2. Maximal daily production capacity and description of how it can cover maximum daily consumption
- (f) Describe the role of gas in the electricity production (e.g. importance, role as a back-up for renewables), including gas-fired generating capacity (total (MWe) and as percentage of the total generating capacity) and cogeneration (total (MWe) and as percentage of the total generating capacity)

## 1.2 Provide a brief description of the gas system of the Member State, covering:

- 1) Main gas consumption figures: annual final gas consumption (bcm) and breakdown by type of consumers, peak demand (mcm/d)
- 2) Describe the functioning of the gas system at national level, including infrastructures (to the extent not covered by point 1.1.(b)). If applicable, include L-gas system
- 3) Identify the key infrastructure relevant for security of supply
- 4) Breakdown, *to the extent possible* at national level of gas import sources per country of origin
- 5) Describe the role of storage and include:
  - (1) Storage capacity (total and working) compared to heating season demand
  - (2) Maximal daily withdrawal capacity at different filling levels (ideally with full storages and end-of-season levels)

- 6) Describe the role of domestic production and include:
  - (1) *Volume* of production with regard to the annual final gas consumption
  - (2) Maximal daily production capacity
- 7) Describe the role of gas in the electricity production (e.g. importance, role as a back-up for renewables), including gas-fired generating capacity (total (MWe) and as percentage of the total generating capacity) and cogeneration (total (MWe) and as percentage of the total generating capacity)

## 2. Infrastructure standard (Article 4)

Describe how the infrastructure standard is complied with, including the main values used for the N-1 formula and alternative options for its compliance (with directly connected Member States, demand side measures) and the existing bidirectional capacities, as follows:

## (a)N - 1 formula

- (1) Identification of the single largest gas infrastructure
- (2) Calculation of the N-1 formula at national level
- (3) Description of the values used for all elements in the formula, including intermediate values used for their calculation (e.g. for EP<sub>m</sub> indicate the capacity of all entry points considered under this parameter)
- (4) Indicate the methodologies used, if any, for the calculation of parameters in the formula (e.g. Dmax) (use annexes for detailed explanations)
- (5) Explain the results of the calculation of the N 1 formula considering the level of storages at 30 % and 100 % of their total capacity
- (6) Explain the main results of the simulation of the N-1 scenario using a hydraulic model.

- (7) If so decided by the Member State, calculation of the N-1 formula using demand side measures:
  - Calculation of the N-1 formula according to point 5 of Annex II
  - Description of the values used for all elements in the formula, including intermediate figures used for its calculation (if different to the figures described under point 2. (a).(3) *above*)
  - Indicate the methodologies used, if any, for the calculation of parameters in the formula (e.g.  $D_{max}$ ) (use annexes for detailed explanations)
  - Explain the market-based demand side measures adopted/to be adopted to compensate a supply disruption and its expected impact (D<sub>eff</sub>)
- (8) If so agreed with the competent authorities of the relevant risk group(s) or with directly connected Member States, joint calculation(s) of the N-1 standard:
  - Calculation of the N 1 formula according to point 5 of Annex II
  - Description of the values used for all elements in the formula, including intermediate values used for its calculation (if different to the figures described under point 2. (a)(3) above.
  - Indicate the methodologies and assumptions used, if any, for the calculation of parameters in the formula (e.g. D<sub>max</sub>) (use annexes for detailed explanations)
  - Explain the agreed arrangements to ensure the compliance with the N-1 obligation

## (b) Bi-directional capacity

- (1) Indicate the interconnection points equipped with bidirectional capacity and the maximal capacity of bi-directional flows
- (2) Indicate the arrangements governing the use of the reverse flow capacity (e.g. interruptible capacity)

(3) Indicate interconnection points where an exemption has been granted in accordance with Article 4(4), the duration of the exemption and the grounds on which it was granted

## 3. IDENTIFICATION OF RISKS

Describe the **risk factors** which could have negative impact on the security of gas supply in the Member State, their likelihood and consequences.

Non-exhaustive list of types of risk factors that have to be included in the assessment only if applicable according to the competent authority:

#### **Political**

- Gas disruption from third countries because of different reasons
- Political unrest (either in country of origin or in transit country)
- War / civil war (either in country of origin or in transit country)
- Terrorism

## **Technological**

- Explosion/Fires
- Fires (internal to a given facility)
- Leakages
- Lack of adequate maintenance
- Equipment malfunction (failure to start, failure during working time, etc.)
- Lack of electricity (or other energy source)
- ICT failure (hardware or software failure, internet, SCADA problems, etc.)
- Cyber-attack
- Impact due to excavation works (digging, piling), ground works, etc.

#### Commercial / market / financial

- Agreements with third country suppliers
- Commercial dispute

- Control of infrastructure relevant for security of supply by third country entities, which may imply, among others, risks of under-investment, undermining diversification or non-respect of Union law
- Price volatility
- Underinvestment
- Sudden, unexpected peak demand
- Other risks which could lead to structural underperformance

## **Social**

- Strikes (in different related sectors, as the gas sector, ports, transport, etc.)
- Sabotage
- Vandalism
- Theft

#### Natural

- Earthquakes
- Landslides
- Floods (heavy rain, river)
- Storms (Sea)
- Avalanches
- Extreme weather conditions
- Fires (external to the facility, like nearby forests, grassland, etc.)

## **Analysis**

- (1) Identify the relevant **risk factors** for the Member State, including their likelihood and impact
- (2) Describe the criteria used to determine whether a system is exposed to high/unacceptable risks
- (3) Set a list of relevant risk scenarios in accordance with the risk *factors* and their likelihood and describe how the selection was made

#### 4. RISK ANALYSIS AND ASSESSMENT:

Analyse the set of relevant risk scenarios identified under point 3. In the simulation of risk scenarios include the existing security of supply measures, such as, among other, the N-1 standard and the supply standard. Per risk scenario:

- 1) Describe in detail the risk scenario, including all assumptions and, if applicable, the underlying methodologies for their calculation
- 2) Describe in detail the results of the simulations carried out, including a quantification of the impacts (e.g. volumes of unserved gas, socio-economic impacts, impacts on district heating, impacts on electricity generation)
- 4a. Findings of the different risk analysis in which the member state has been involved Describe the main results of the common risk assessment the Member states has been involved in, including the identification of risk scenarios that require further action.

#### **ANNEX V**

## **Templates for the plans**

## **Template for preventive action plan**

GENERAL INFORMATION

- Member States in the risk group
- Name of the competent authority involved in the preparation of this plan<sup>21</sup>

#### 1. **DESCRIPTION OF THE SYSTEM**

- 1.1. Provide a brief consolidated description of the regional gas systems for each *risk* group<sup>22</sup> the Member States participates in, covering:
  - (a) Main gas consumption figures<sup>23</sup>: annual final gas consumption (bcm) and breakdown per type of consumers<sup>24</sup>, peak demand (total and breakdown per category of consumer in mcm/d)
  - (b) Describe the functioning of the gas system in the risk groups: main flows (entry/exit/transit), entry/exit point's infrastructure capacity to and out of the risk group's region(s) and per Member State, including utilisation rate, LNG facilities (maximal daily capacity, utilization rate and access regime), etc.

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In case this task has been delegated by any competent authority, indicate the name of the body/(ies) participating in the preparation of this plan on its behalf.

For the sake of simplicity, present the information at the highest level of the **risk** groups if possible and merge details as necessary

For the first plan, include data from the last two years. For updates, include data from the last 4 years.

Including industrial consumers, electricity generation, district heating, residential and services and other (please specify the type of consumers included here).

- Breakdown, to the extent possible, of gas import sources per country of origin<sup>25</sup> (c)
- (d) Describe the role of storage facilities relevant for the region, including cross-border access:
  - (1) Storage capacity (total and working gas) compared to heating season demand
  - Maximal daily withdrawal capacity at different filling levels (ideally with full (2) storages and end-of-season levels)
- Describe the role of domestic production in the region: (e)
  - (1) *Volume* of production with regard to the annual final gas consumption
  - Maximal daily production capacity (2)
- **(f)** Describe the role of gas in the electricity production (e.g. importance, role as a backup for renewables), including gas-fired generating capacity (total (MWe) and as percentage of the total generating capacity) and cogeneration (total (MWe) and as percentage of the total generating capacity)
- Describe the role of energy efficiency measures and their effect on annual **(g)** final gas consumption
- 1.2. Provide a brief description of the gas system per Member State, covering:
  - (a) Main gas consumption figures: annual final gas consumption (bcm) and breakdown by type of consumers, peak demand (mcm/d)
  - Describe the functioning of the gas system at national level, including infrastructures **(b)** (to the extent not covered by point 1.1.(b))
  - Identify the key infrastructure relevant for security of supply (c)

<sup>25</sup> Describe the methodology applied.

- (d) Breakdown, to the extent possible, at national level of gas import sources per country of origin
- (e) Describe the role of storage in the Member State and include:
  - (1) Storage capacity (total and working) compared to heating season demand
  - (2) Maximal daily withdrawal capacity at different filling levels (ideally with full storages and end-of-season levels)
- (f) Describe the role of domestic production and include:
  - (1) *Volume* of production with regard to the annual final gas consumption
  - (2) Maximal daily production capacity
- (g) Describe the role of gas in the electricity production (e.g. importance, role as a backup for renewables), including gas-fired generating capacity (total (MWe) and as percentage of the total generating capacity) and cogeneration (total (MWe) and as percentage of the total generating capacity)
- (h) Describe the role of energy efficiency measures and their effect on annual final gas consumption

#### 2. SUMMARY OF THE RISK ASSESSMENT

- **D**escribe briefly the results of the *relevant common and national* risk assessment carried out in accordance with Article 6, including:
  - (a) List of the scenarios assessed and brief description of the assumptions applied for each one as well as the risks/shortcomings identified
  - (b) Main conclusions of the risk assessment

## 3. Infrastructure standard (Article 4)

**D**escribe how the infrastructure standard is complied with, including the main values used for the N-1 formula and alternative options for its compliance (with neighbouring Member States, demand side measures) and the existing bidirectional capacities, as follows:

#### 3.1.

- (a) N-1 formula
  - (1) Identification of the single largest gas infrastructure of common interest for the region
  - (2) Calculation of the N-1 formula at regional level
  - (3) Description of the values used for all elements in the formula, including intermediate figures used for its calculation (e.g. for EP<sub>m</sub> indicate the capacity of all entry points considered under this parameter)
  - (4) Indicate the methodologies and assumptions used, if any, for the calculation of parameters in the formula (e.g.  $D_{max}$ ) (use annexes for detailed explanations)

## 3.2 National level

- (a) N-1 formula
  - (1) Identification of the single largest gas infrastructure
  - (2) Calculation of the N-1 formula at national level
  - (3) Description of the values used for all elements in the formula, including intermediate values used for their calculation (e.g. for EP<sub>m</sub> indicate the capacity of all entry points considered under this parameter)

- (4) Indicate the methodologies used, if any, for the calculation of parameters in the formula (e.g. Dmax) (use annexes for detailed explanations)
- (5) If so decided by the Member State, calculation of the N-1 formula using demand side measures:
  - Calculation of the N-1 formula according to point 5 of Annex II
  - Description of the values used for all elements in the formula, including intermediate figures used for its calculation (if different to the figures described under point 3. (a)(3) of this Annex)
  - Indicate the methodologies used, if any, for the calculation of parameters in the formula (e.g.  $D_{max}$ ) (use annexes for detailed explanations)
  - Explain the market-based demand side measures adopted/to be adopted to compensate a supply disruption and its expected impact (D<sub>eff</sub>)
- (6) If so agreed with the competent authorities of the relevant risk group(s) or with the directly connected Member States, joint calculation(s) of the N 1 standard:
  - Calculation of the N-1 formula according to point 5 of Annex II
  - Description of the values used for all elements in the formula, including intermediate values used for its calculation (if different to the figures described under point 3. (a).(3) of this Annex)
  - Indicate the methodologies and assumptions used, if any, for the calculation of parameters in the formula (e.g.  $D_{max}$ ) (use annexes for detailed explanations)
  - Explain the agreed arrangements to ensure the compliance with the N-1 obligation

## (b) Bi-directional capacity

- (1) Indicate the interconnection points equipped with bidirectional capacity and the maximal capacity of bi-directional flows
- (2) Indicate the arrangements governing the use of the reverse flow capacity (e.g. interruptible capacity)
- (3) Indicate interconnection points where an exemption has been granted in accordance with Article 4(4), the duration of the exemption and the grounds on which it was granted

## 4. COMPLIANCE WITH THE SUPPLY STANDARD (ARTICLE 5)

Describe the measures adopted in order to comply with the supply standard as well as with any increased supply standard or additional obligation imposed for reasons of security of gas supply:

- (a) Definition of protected customers applied, including categories of consumers covered and their annual gas consumption (per category, net value and percentage of the national annual final gas consumption)
- (b) Gas volumes needed to comply with the supply standard according to the scenarios described in the first subparagraph of Article 5(1)
- (c) Capacity needed to comply with the supply standard according to the scenarios described in the first subparagraph of Article 5(1)
- (d) Measure(s) in place to comply with the supply standard:
  - (1) Description of the measure(s)
  - (2) Addressees
  - (3) In case it exists, describe any ex ante monitoring system for the compliance with the supply standard

- (4) Sanctions regime, if applicable
- (5) Describe, per measure:
  - the economic impact, effectiveness and efficiency of the measure
  - the impact of the measure on the environment
  - impact of the measures on consumer
- (6) In case non-market based measures are applied (per measure):
  - Justify why the measure is necessary (i.e., why security of supply cannot be achieved via market-based measures only);
  - Justify why the measure is proportionate (i.e., why the non-market based measure is the least restrictive means to achieve the intended effect)
  - Provide an analysis of the impacts of such measure:
    - (a) on other Member State's security of supply
    - (b) on the national market
    - (c) on the internal market
- (7) In case of measures introduced after ... [the date of the entry into force of this Regulation], please provide a short summary of the impact assessment or a link to the public impact assessment of the measure(s) carried out in accordance with Article 8(4)
- (e) If applicable, describe any increased supply standard or additional obligation imposed for reasons of security of gas supply:
  - (1) Description of the measure(s)

- (1a) Mechanism to reduce it to usual values in a spirit of solidarity and in accordance with Article 12
- (1b) If applicable, describe any new increased supply standard or additional obligation imposed for reasons of security of gas supply adopted after the entry into force of this Regulation
- (2) Addressees
- (3) Affected gas volumes and capacities
- (4) Indicate how this measure complies with the conditions set in Article 5(2)

#### 5. Preventive measures

**D**escribe the preventive measures in place or to be adopted:

- (a) Describe each of the preventive measures adopted per identified risk according to the risk assessment, including a description of:
  - (1) their national or regional dimension
  - (2) their economic impact, effectiveness and efficiency
  - (3) their impact on consumers

Where appropriate, include:

- Measures to enhance interconnections between neighbouring Member
   States
- Measures to diversify gas routes and sources of supply

- Measures to protect key infrastructure relevant for security of supply in relation to control by third country entities (including, where relevant, general or sector-specific investment screening laws, special rights for certain shareholders, etc.)
- (b) Describe other measures adopted for reasons other than the risk assessment but with a positive impact for the security of supply of the *relevant risk group(s)* Member State
- (c) In case non-market based measures are applied (per measure):
  - (1) Justify why the measure is necessary (i.e., why security of supply cannot be achieved via market-based measures only)
  - (2) Justify why the measure is proportionate (i.e., why the non-market based measure is the least restrictive means to achieve the intended effect)
  - (3) Provide an analysis of the impacts of such measure:
    - Justify why the measure is necessary (i.e., why security of supply cannot be achieved via market-based measures only)
    - Justify why the measure is proportionate (i.e., why the non-market based measure is the least restrictive means to achieve the intended effect)
    - Provide an analysis of the impacts of such measure:
      - (a) on other Member State's security of supply
      - (b) on the national market
      - (c) on the internal market

- (d) Explain the extent to which efficiency measures, including on the demand side, have been considered to increase security of supply
- (e) Explain the extent to which renewable energy sources have been considered to increase security of supply

## 6. OTHER MEASURES AND OBLIGATIONS (E.G. SAFETY OPERATION OF THE SYSTEM)

Describe other measures and obligations that have been imposed on natural gas undertakings and other relevant bodies likely to have an impact on security of gas supply, such as obligations for the safe operation of the system, including who would be affected by this obligation as well as the gas volumes covered. Explain when would these measures precisely apply and how.

#### 7. INFRASTRUCTURE PROJECTS

- (a) Describe future infrastructure projects, including Projects of Common Interests in the *relevant risk groups*, including an estimated timing for their deployment, capacities and estimated impact on the security of gas supply in the *risk group*.
- (b) Indicate how the infrastructure projects take into account the Union-wide 10-year network development plan elaborated by ENTSO for Gas pursuant to Article 8(10) of Regulation (EC) No 715/2009

## 8. PUBLIC SERVICE OBLIGATIONS RELATED TO SECURITY OF SUPPLY

Indicate the existing public service obligations related to security of supply and briefly describe them (use annexes for more detailed information). Explain clearly who has to comply with such obligations and how. If applicable, describe how and when these public service obligations would be triggered.

## 9. STAKEHOLDER CONSULTATIONS

In accordance with Article 7(1), describe the mechanism used for and the results of the consultations carried out, for the development of this plan as well as the emergency plan, with:

- (a) gas undertakings
- (b) relevant organisations representing the interests of households
- (c) relevant organisations representing the interests of industrial gas consumers, including electricity producers
- (d) national regulatory authority

## 10. **REGIONAL DIMENSION**

Indicate any national circumstances and measures relevant for security of supply and not covered in the previous sections of this plan .

Indicate how the possible comments received following the consultation described in Article 7(1) have been considered.

11.1 Calculation of the N-1 at the level of the risk group if so agreed by the competent authorities of the risk group

N-1 formula

- (a) Identification of the single largest gas infrastructure of common interest for the *risk group*
- (b) Calculation of the N-1 formula at the level of the risk group

- (c) Description of the values used for all elements in the formula, including intermediate figures used for its calculation (e.g. for EP<sub>m</sub> indicate the capacity of all entry points considered under this parameter)
- (d) Indicate the methodologies and assumptions used, if any, for the calculation of parameters in the formula (e.g.  $D_{max}$ ) (use annexes for detailed explanations)

## 11.2 Mechanisms developed for cooperation

Describe the mechanisms used for the cooperation among the Member States in the **relevant risk groups**, including for **developing cross-border measures in the** preventive action plan and the emergency plan

(a) Describe the mechanisms used for the cooperation with other Member States in the design and adoption of the provisions necessary for the application of Article 12

#### 11.3 Preventive measures

- **D**escribe the preventive measures in place or to be adopted **in the risk group** or as a result of regional agreements:
  - (a) Describe each of the preventive measures adopted per identified risk according to the risk assessment, including a description of:
    - (1) their impact in the Members of the group
    - (2) their economic impact, effectiveness and efficiency
    - (3) their impact on the environment
    - (4) their impact on consumers

Where appropriate, include:

- Measures to enhance interconnections between neighbouring Member States
- Measures to diversify gas routes and sources of supply
- Measures to protect key infrastructure relevant for security of supply in relation to control by third country entities (including, where relevant, general or sector-specific investment screening laws, special rights for certain shareholders, etc.)
- (b) Describe other measures adopted for reasons other than the risk assessment but with a positive impact for the security of supply of the **risk group**
- (c) In case non-market based measures are applied (per measure):
  - (1) Justify why the measure is necessary (i.e., why security of supply cannot be achieved via market-based measures only)
  - (2) Justify why the measure is proportionate (i.e., why the non-market based measure is the least restrictive means to achieve the intended effect)
  - (3) Provide an analysis of the impacts of such measure:
    - Justify why the measure is necessary (i.e., why security of supply cannot be achieved via market-based measures only)
    - Justify why the measure is proportionate (i.e., why the non-market based measure is the least restrictive means to achieve the intended effect)
    - Provide an analysis of the impacts of such measure:
      - (a) on other Member State's security of supply
      - (b) on the national market
      - (c) on the internal market
- (d) Explain the extent to which efficiency measures, including on the demand side, have been considered to increase security of supply
- (e) Explain the extent to which renewable energy sources have been considered to increase security of supply

## **Template for emergency plan**

#### GENERAL INFORMATION

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Name of the competent authority responsible for the preparation of the present plan<sup>26</sup>

#### 1. DEFINITION OF CRISIS LEVELS

- (a) Indicate the body responsible for the declaration of each crisis level and the procedures to follow in each case for such declarations.
- (b) In case they exist, include here indicators or parameters used to consider whether an event may result in a significant deterioration of the supply situation and to decide upon the declaration of a certain crisis level.

## 2. MEASURES TO BE ADOPTED PER CRISIS LEVEL<sup>27</sup>

## 2.1. Early Warning

- (a) Describe the measures to be applied at this stage, indicating, per measure:
  - (1) Brief description of the measures and main actors involved
  - (2) Describe the procedure to follow, if applicable
  - (3) Indicate the expected contribution of the measure to cope with the impacts of any event or prepare ahead of its appearance
  - (4) Describe the flows of information among the actors involved

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In case this task has been delegated by any competent authority, please indicate the name of the body/(ies) participating in the preparation of this plan on its behalf.

<sup>27</sup> Include regional and national measures

#### 2.2. Alert Level

- (a) Describe the measures to be applied at this stage, indicating, per measure:
  - (1) Brief description of the measures and main actors involved
  - (2) Describe the procedure to follow, if applicable
  - (3) Indicate the expected contribution of the measure to cope with the situation at alert level
  - (4) Describe the flows of information among the actors involved
- (b) Describe the reporting obligations imposed on natural gas undertakings at alert level

## 2.3. Emergency Level

- (a) Establish a list of predefined actions on the supply and demand side to make gas available in the event of an emergency, including commercial agreements between the parties involved in such actions and the compensation mechanisms for natural gas undertakings where appropriate.
- (b) Describe the market based measures to be applied at this stage, indicating, per measure:
  - (1) Brief description of the measure and main actors involved
  - (2) Describe the procedure to follow
  - (3) Indicate the expected contribution of the measure to mitigate the situation at emergency level
  - (4) Describe the flows of information among the actors involved

- (c) Describe the non- market based measures planned or to be implemented for the emergency level, indicating, per measure:
  - (1) Brief description of the measure and main actors involved
  - (2) Provide an assessment of the necessity of such measure in order to cope with a crisis, including the degree of its use
  - (3) Describe in detail the procedure to implement the measure (e.g. what would trigger the introduction of this measure, who would take the decision)
  - (4) Indicate the expected contribution of the measure to mitigate the situation at emergency level as a complement to market based measures
  - (5) Assess other effects of the measure
  - (6) Justify the compliance of the measure with the conditions established in Article 10(4)
  - (7) Describe the flows of information among the actors involved
  - (d) Describe reporting obligations imposed on natural gas undertakings

#### 3. SPECIFIC MEASURES FOR THE ELECTRICITY AND DISTRICT HEATING

- (a) District heating
  - (1) Briefly indicate the likely impact of a supply disruption in the district heating sector
  - (2) Indicate measures and actions to be taken to mitigate the potential impact of a gas supply disruption on district heating. Alternatively, indicate why the adoption of specific measures is not appropriate

- (b) Supply of electricity generated from gas
  - (1) Briefly indicate the likely impact of a supply disruption in the electricity sector
  - (2) Indicate measures and actions to be taken to mitigate the potential impact of a gas supply disruption on the electricity sector. Alternatively, indicate why the adoption of specific measures is not appropriate
  - (3) Indicate the mechanisms/existing provisions to ensure appropriate coordination, including exchange of information, between main actors in the gas and electricity sectors, notably transmission system operators at different crisis levels

#### 4. CRISIS MANAGER OR TEAM

Indicate who the crisis manager is and define its role.

#### 5. ROLES AND RESPONSIBILITIES OF DIFFERENT ACTORS

- (a) Per crisis level, define the roles and responsibilities, including interactions with the competent authorities and, where appropriate, with the national regulatory authority, of:
  - (1) Natural gas undertakings
  - (2) Industrial consumers
  - (3) Relevant electricity producers
- (b) Per crisis level, define the role and responsibilities of the competent authorities and the bodies to which tasks have been delegated

#### 6. MEASURES REGARDING UNDUE CONSUMPTION BY NON-PROTECTED CUSTOMERS

Describe measures in place to prevent *to the extent possible and without endangering the safe and reliable operation of the gas system or creating unsafe situations,* the consumption by non-protected customers of gas supply intended for the protected customers during an emergency. Indicate the nature of the measure (administrative, technical, etc.), main actors and the procedures to follow.

#### 7. EMERGENCY TESTS

- (a) Indicate the calendar for the real time response simulations of emergency situations
- (b) Indicate actors involved, procedures and concrete high and medium impact scenarios simulated

For the updates of the emergency plan: describe briefly the tests carried out since the last emergency plan was presented and the main results. Indicate which measures have been adopted as a result of these tests.

#### 10. REGIONAL DIMENSION

## 10.1 Measures to be adopted per crisis level

## 10.1.1 Early Warning

- (a) Describe the measures to be applied at this stage, indicating, per measure:
  - (1) Brief description of the measures and main actors involved
  - (2) Describe the procedure to follow, if applicable
  - (3) Indicate the expected contribution of the measure to cope with the impacts of any event or prepare ahead of its appearance
  - (4) Describe the flows of information among the actors involved

#### 10.1.2 Alert Level

- (a) Describe the measures to be applied at this stage, indicating, per measure:
  - (1)Brief description of the measures and main actors involved
  - (2)Describe the procedure to follow, if applicable
  - (3)Indicate the expected contribution of the measure to cope with the impacts of any event or prepare ahead of its appearance
  - (4)Describe the flows of information among the actors involved
- (b) Describe the reporting obligations imposed on natural gas undertakings at alert level

## 10.1.3 Emergency Level

- (a) Establish a list of predefined actions on the supply and demand side to make gas available in the event of an emergency, including commercial agreements between the parties involved in such actions and the compensation mechanisms for natural gas undertakings where appropriate.
- (b) Describe the market based measures to be applied at this stage, indicating, per measure:
  - (1) Brief description of the measure and main actors involved
  - (2) Describe the procedure to follow
  - (3) Indicate the expected contribution of the measure to mitigate the situation at emergency level
  - (4) Describe the flows of information among the actors involved
- (c) Describe the non- market based measures planned or to be implemented for the emergency level, indicating, per measure:
  - (1) Brief description of the measure and main actors involved
  - (2) Provide an assessment of the necessity of such measure in order to cope with a crisis, including the degree of its use

- (3) Describe in detail the procedure to implement the measure (e.g. what would trigger the introduction of this measure, who would take the decision)
- (4) Indicate the expected contribution of the measure to mitigate the situation at emergency level as a complement to market based measures
- (5) Assess other effects of the measure
- (6) Justify the compliance of the measure with the conditions established in Article 10(4)
- (7) Describe the flows of information among the actors involved
- (d) Describe reporting obligations imposed on natural gas undertakings

## 10.2 Cooperation mechanisms

- (a) Describe the mechanisms in place to cooperate within *each of* the *relevant risk groups* and to ensure appropriate coordination for each crisis level. Describe, to the extent they exist and have not been covered in point 2, the decision-making procedures for appropriate reaction at regional level at each crisis level
- (b) Describe the mechanisms in place to cooperate with other Member States out of the*risk groups* and to coordinate actions for each crisis level

## 10.3 Solidarity among Member States

- (a) Describe the agreed arrangements among *directly interconnected* Member States to ensure the application of the solidarity principle referred to in Article 12
- (b) If applicable, describe the agreed arrangements between Members States that are connected to each other through third country to ensure the application of the solidarity principle referred to in Article 12.

# ANNEX VI

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## **ANNEX VII**

## List of non-market based security of gas supply measures

In developing the preventive action plan and the emergency plan the competent authority shall consider the contribution of the following indicative and non-exhaustive list of measures only in the event of an emergency:

## Supply-side measures:

- use of strategic gas storage;
- enforced use of stocks of alternative fuels (e.g. in accordance with Council Directive 2009/119/EC<sup>28</sup>);
- enforced use of electricity generated from sources other than gas;
- enforced increase of gas production levels;
- enforced storage withdrawal.

#### Demand-side measures:

- Various steps of compulsory demand reduction including:
  - enforced fuel switching;
  - enforced utilisation of interruptible contracts, where not fully utilised as part of market measures;
  - enforced firm load shedding.

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Council Directive 2009/119/EC of 14 September 2009 imposing an obligation on Member States to maintain minimum stocks of crude oil and/or petroleum products (OJ L 265, 9.10.2009, p. 9).

# ANNEX VIII

# **Correlation table**

Regulation (EU) No 994/2010	This Regulation
Article 1	Article 1
Article 2	Article 2
Article 3	Article 3
Article 6	Article 4
Article 8	Article 5
Article 9	Article 6
Article 4	Article 7
Article 5	Article 8
Article 10	Article 9
Article 10	Article 10
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Article 13	Article 13
Article 12	Article 14

-	Article 15
Article 14	Article 16
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Article 16	Article 19
Article 15	Article 20
Article 17	Article 21
Annex I	Annex II
Article 7	Annex III
Annex IV	Annex I
-	Annex IV
-	Annex V
Annex II	-
Annex III	Annex VII
-	Annex VI
-	Annex VIII