



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 6 March 2014

**12358/05
DCL 1**

**EUPM 13
COSDP 599**

DECLASSIFICATION

of document:	12358/05 RESTREINT UE/EU RESTRICTED
dated:	16 September 2005
new status:	Public
Subject:	EU Police Mission in Bosnia and Herzegovina Monthly Assessment report for the month of August 2005.

Delegations will find attached the declassified version of the above document.

The text of this document is identical to the previous version.

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM



**COUNCIL OF
THE EUROPEAN UNION**

**Brussels, 16 September 2005
(OR. EN)**

12358/05

RESTREINT UE

**EUPM 13
COSDP 599**

NOTE

From : Secretariat

To : Political and Security Committee
Third States contributing to EUPM

Subject : EU Police Mission in Bosnia and Herzegovina Monthly Assessment report for the month of August 2005.

Delegations will find the EUPM Monthly Assessment report for the month of August 2005.



**EUROPEAN UNION
POLICE MISSION**

Analysis and Reporting Unit Monthly Assessment Report 08/05
EUPM Headquarters August 2005

PO BOX 90
Aleja Bosne Srebrenice bb
71000 – SARAJEVO (BiH)
Tel: +387 (0) 33 752 685
Fax: +387 (0) 33 752 734
Email: reports@eupm.org

EUSR on the Rule of Law in Bosnia and Herzegovina

The following actions were taken by the High Representative/European Union Special Representative (HR/EUSR) during August 2005, relating to the establishment of the rule of law (RoL) in Bosnia and Herzegovina (BiH):

- OHR continues its participation, with EUPM, in the rule of law project management working group which was formed to establish the State Investigation and Protection Agency (SIPA) and which has now been expanded to address a wide variety of rule of law issues. This group has met weekly and discussed a variety of issues relating to the funding and the recruitment of personnel in SIPA, the State Border Service (SBS), Interpol, the Police Restructuring and numerous other issues relating to rule of law in BiH.
- OHR and EUPM assisted SIPA in drafting a comprehensive list of urgent amendments to the Law on Police Officials and to Law on SIPA that should address a number of implementation difficulties. The proposed amendments have been forwarded to the Ministry of Security (MoS) for further review and are currently being discussed by the official MoS working group. In addition, OHR and EUPM are assisting SIPA in a review of its staffing needs and management structures to increase efficiency.
- On police restructuring, the BiH Council of Ministers (CoM) and the Federation of BiH (FBiH) and Republika Srpska (RS) governments, with Brcko acting as an observer, continued the institutional talks at meetings held in Banja Luka and Capljina. The RS has not accepted the basic EC principles for police restructuring.
- OHR and EUPM assisted the BiH MoS in developing a Book of Rules (BoR) on information sharing related to international cooperation. These documents should significantly improve communication on issues concerning the international cooperation between individual organizational units in the MoS and the Ministry itself. The BoR is being reviewed by SIPA and SBS.

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

- On 1 August 2005, the HR Paddy Ashdown appointed Judge Richard S. Gebelein to Section I for War Crimes of the Criminal and Appellate Divisions and to Section II for Organized Crime, Economic Crime and Corruption of the Criminal and Appellate Divisions of the Court of Bosnia and Herzegovina. The term of appointment of Judge Gebelein shall be for two years, subject to reappointment.
- On 10 August 2005, the HR appointed Judge Tore Ingvar Lindseth to Section I for War Crimes of the Criminal and Appellate Divisions and to Section II for Organized Crime, Economic Crime and Corruption of the Criminal and Appellate Divisions of the Court of Bosnia and Herzegovina. The term of appointment of Judge Lindseth shall be for two years, subject to reappointment.
- On 15 August, a meeting took place at the MoS between OHR police advisers and Mr. Samir Rizvo, Chief of the International Cooperation department. The meeting was to discuss the involvement of BiH in the Memorandum of Understanding (MoU) for the Establishment of the Police Cooperation Convention for South Eastern Europe. A letter has been forwarded to the following countries regarding the BiH's inclusion: Albania, Croatia, Macedonia, Serbia and Montenegro and Romania. Replies are still awaited. The MoU was signed on 22 June 2005, with an agreed timetable of events to take place over the next 12 months to bring the MoU into function. BiH has been invited to appoint delegates. The next meeting involving representatives of all the countries is scheduled for October. This is the first round of negotiations, and agreement is expected to be concluded by spring 2006.

Executive Assessment

On 17 August, a Bosniac SBS officer killed his Serb colleague and was subsequently arrested, at the Metaljka border crossing near Cajnice in eastern Bosnia. The incident was immediately seized upon by the BiH media and various politicians as indicative of ethnic tensions within the SBS. The incident was also linked with the current absence of a Director and the stalemate in the police restructuring process. The EUPM and OHR were quick to express their condolences for the incident and equally quick to stress the importance of looking at the incident itself, as opposed to using it as a vehicle for political gain. The Head of Mission (HoM) Kevin Carty visited Cajnice to assess the situation and EUPM will monitor the investigation into the shooting.

The continued failure of the Council of Ministers to appoint a Director to the SBS continues to be a prominent issue and no resolution is expected before the next CoM meeting in September. EUPM and the OHR have expressed their disappointment, stressing that a key agency such as the SBS cannot be prevented from developing by the absence of leadership. Parallels have been drawn in the media with the appointment of the SIPA Director, and the HR Lord Ashdown has affirmed his commitment to resolve the issue if the CoM does not.

Negotiations on police reform, involving representatives from state and entity institutions, took place on 17 August in the RS government villa in Mrakovica, near Banja Luka. A further meeting was held on 23 August at Capljina. Although there was no resolution to the issue, dialogue has continued and a further meeting is planned for 1 September, prior to the final deadline of 15 September. In the meantime, a series of meetings were held between EUPM and OHR and various

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

BiH NGOs, in order to ascertain their views on restructuring and forge links that may prove useful later in the process.

A delegation from the EU Policing Unit visited the Mission during August, meeting with senior management and chief advisors, as well as OHR representatives and other international stakeholders and local police counterparts (*see below*).

End of Mission Planning

During August, a delegation from the EU Police Unit visited BiH to continue the process of planning for the closure of the current EUPM Mission and the formulation of concepts for a follow on. During this visit, the delegation met with senior Mission management and chief advisors to inform them on the planning process. The delegation also met with representatives of the OHR and other international stakeholders, as well as local police counterparts.

Quality Control and Evaluation

Quality Control

During August, a second round of Quality Control visits was completed to ensure that the project implementation status as reported corresponds to the reality on the ground and to assist the co-locations with preparations for the evaluation of projects.

Evaluation Cell

The evaluation concept to assess the implementation of EUPM's projects was approved by the HoM and the evaluation process commenced. Additional staff, selected from among officers whose projects have been completed and evaluated, increased the capacity of the cell.

During the reporting period, 54 of EUPM's 352 projects (thematic programmes 1, 3, 4 and 5) were evaluated.

General Overview of EUPM programmes

There is a notable increase in the numbers of thematic projects reaching almost full levels of implementation. It is expected that this trend will continue in the coming months, as many projects merely require refinement prior to reaching the evaluation phase, which officially started on 1 August 2005.

The draft of the inspection plan for programmes has now been approved and will be disseminated to all locations as a guidance document to assist in the expeditious implementation of projects. It is a useful tool for the assessment and sustainability of those projects nearing evaluation.

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

Programme 1: Crime Police and Criminal Justice

There are still various difficulties surrounding the main projects in programme 1 regarding information technology (IT) and this is having a negative effect on the other projects that are reliant on enhanced levels of computerisation. The poor IT infrastructure in BiH does not lend itself to swift implementation of the projects, but EUPM continues to liaise closely with donor organisation and other stakeholders in an effort to expedite solutions.

Programme 2: Police Training and Education System

The training courses that have already been launched under programme 2 continue to make excellent progress. The *Basic and Middle Management Training* project is in its final phase and will be presented to the BiH Police Steering Board (PSB) at the next meeting.

In relation to the *Crime Scene Management* project, a further training course took place. To date approximately 30 police officers have participated in it. SIPA personnel have received 'train the trainers' inputs in Budapest and Vienna in relation to the *Training Police to Tackle Trafficking of Human Beings* project.

Programme 3: Internal Affairs

A seminar, involving the Associations of the Heads of the Professional Standards Units (PSU), the Chiefs of the Internal Control Units (ICU), and the Chairpersons of the Public Complaints Bureaux (PCB) was held during this reporting period. The meeting was constructive and the following conclusions were made: the Association supported the activities of Working Group 3 concerning the creation of the general framework on the work of the PSU, and recognised the need to uniquely regulate the legal status and working conditions of the PCBs' members; there is a necessity for the chiefs of the ICUs and PCBs to meet in cases of disagreement. Furthermore, if there is no conclusion to an issue under discussion, it should be forwarded to the appropriate police commissioner for arbitration and subsequent resolution; it should become practice to have regular and, if necessary, extraordinary meetings between the ICUs and the PCBs, with a view to the development of a partnership approach.

The process of the establishment of PCBs for state-level Law Enforcement Agencies (LEA) - Interpol, SBS, SIPA, MoS - continued in a satisfactory manner and according to the updated action plan.

Programme 4: Police Administration

There is concern regarding the apathetic approach that is adopted by local LEAs in relation to the project *Define Weapons Policy on the Use, Storage, and Training within BiH Police Forces*, in particular concerning the storage of weapons and explosives. There has been consistent condemnation of the poor storage facilities for some time. In one area the situation has become so bad that the EUPM will no longer inspect the storage facilities because it is too dangerous to do so. This situation is believed to be similar in other areas and overall is restricting progress in the project. Nevertheless, the common weapons policy - as drafted by the firearms expert sub-working group - has been approved by the main working group and it will be presented at the next meeting of the PSB.

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

Satisfactory progress continues to be made in relation to the project *Financial Viability and Self Sustainability of Police Forces in BiH*. There are certain locations where the project has reached its maximum possible level of implementation, however legislative changes, enhanced political commitment or financial restructuring of the whole BiH police service are required in other areas.

Programme 5: Public Order and Security

Although the overall quality of the Support Unit Commanders' training in BiH has improved, there is still reluctance from the RS Director of Police to allow support units to engage in joint training sessions with other entity units. Regrettably, this issue will not be resolved within the timeframe of the EUPM mandate, but this issue aside, the project is still nearing the evaluation phase.

There have been many public events throughout BiH this summer and the Support Units have conducted operations in a commendably professional manner, demonstrating that the *Major Public Event Guideline* project is being solidly implemented.

State-Level Agencies

Ministry of Security (MoS)

The MoS has been assigned five new offices in the building of the Statistical Department. This has enabled the MoS to hire five new employees, including a spokesperson, who commenced work on 15 August and the Ministry has advertised, through the Civil Service Agency, for another nine positions to enhance its capacity. A commission will be set up to review and select the appropriate candidates.

The MoS is to set up a working group to develop a BoR that will regulate the work of private security companies. Currently the entities have their own law, but there is a need to create state-level legislation. The working group will start its work in September and it is expected that the BoR will be presented to the CoM by December. The working group will collect all existing laws and, in addition, will examine some European legislation. Letters have been sent to the directors of private security companies and to the entity ministries of interior (MoI) to request them to suggest members for the working groups.

BiH was asked (through the MoS) to provide two candidates to participate in the Police Cooperation Convention for South Eastern Europe (SEE). The Convention aims at implementing Schengen-like standards in SEE by negotiating a multilateral agreement that would improve trans-border police cooperation in the region. The MoS has proposed one candidate from its International Cooperation Sector, while the other one will be nominated from SIPA.

The Immigration Law came into effect on 17 August 2005. There is now a need to appoint a director for the Immigration Service as soon as possible and this vacancy is expected to be published soon. The working group will also now need to reconvene to address the issue of the BoR and the protocol for taking over staff and equipment from the entities. The MoS plans to accept the financing of the Immigration Service from March or April 2006. Entities and cantons would pay the recruited inspectors for the first few months, until the Service is properly established.

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

State Border Service (SBS)

The continued lack of leadership in the SBS is the major issue delaying - and in some cases halting - the implementation of projects in the SBS. Complex decisions cannot be made at present and the ability of the SBS to function properly on an operational level, as well as in programmatic matters, is adversely affected by the leadership vacuum. The SBS staff continues to do its best to improve levels of implementation, but according to the BoR, almost all decisions and contracts must be signed by the Director.

As the CoM is in summer recess, the leadership situation will not change before September, when the CoM is scheduled to reconvene. To make matters even more complicated, the MoS has requested the acting directors to step down as, according to the Law on Police Officials (LoPO) and the Law on Ministerial Appointments (LoMA), they have served in an acting capacity for as long the law permits, their mandate having run out on 17 July.

The BiH media have made comparisons to the appointment of the SIPA Director, where the OHR had to intervene to provide a resolution. The HR expressed his concern that the SBS, as a key institution safeguarding the security of the state, cannot be left without a director for long, saying *“It would be very bad news if I once again have to make this appointment. But no one should doubt my decisiveness. Nor should they be in any doubt that if I am required to make this appointment, then my decision will be based on merit and professional criteria only, not ethnicity”*. The HR also emphasized that those, such as the director of SIPA, who have already been legally appointed cannot be removed. *“There cannot be any meddling in this. It is not up to the Presidency or anyone else to illegally remove someone who has been installed,”* he said. On 8 August 2005 the HR announced his strong hope that the issue of the SBS Director will now be resolved by the domestic intuitions, according to the law (*see also Political*).

EUPM stated that SBS is one of the key components in the fight against organized crime in BiH and that is why the appointment of a Director is vital for the effective functioning of the Agency. It is unacceptable to expect a state level agency with 2,000 employees to function without senior managers. It is of concern that the failure to appoint the director is primarily caused by blatant political interference in the appointment process. As BiH progresses towards European integration it is vital that it has effective border control, which can only be achieved through a professional SBS untainted by inappropriate political interference.

State Investigation and Protection Agency (SIPA)

During this reporting period, the SIPA Director undertook a tour of the Banja Luka and Mostar offices to promote project implementation. SIPA is currently implementing 35 projects and three more are ready to be presented to the PSB: *Interface Cell for Criminal Intelligence; Guidance Document for Dealing with informants; and Operations Centres*.

The BiH Ministry of Finance and Treasury has approved SIPA's request for the transfer of 6 million KM from the salary budget into capital expenditures. Since the sum in question is substantial, the Ministry has advised SIPA to prepare a detailed list of planned expenditure, as the final approval will have to be sought at the CoM. To follow the procedure, SIPA will have to prepare a new request and send it through the MoS to the CoM. The Ministry of Finance has nonetheless committed to provide all necessary support and lobbying.

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

On 1 August, SIPA announced vacancies for 254 officers in three newspapers. As these newspapers are considered to have a limited circulation, the EUPM's legal department is evaluating whether this violates the SIPA BoR on recruitment, which states "*Selection and employment of police officials shall be based upon ... a widely advertised recruitment campaign.*" EUPM and SIPA also question whether current employees of SIPA can apply for the advertised positions, as the BoR on recruitment states that candidates shall be drawn from current LEAs and goes on to name those agencies, but without mentioning SIPA. According to the legal interpretation, current SIPA employees cannot apply for these positions.

SIPA also received fewer applications than the number of posts advertised, in particular for the junior inspector rank and above. The Agency has extended the deadline for applications for these ranks until 14 September. In addition, letters have been sent to the entity and cantonal police commissioners, requesting the prominent display of the advertisements in their stations. EUPM will monitor compliance with these instructions.

Interpol

The Interpol General Secretariat, upon the suggestion of the Stability Pact for Southeast Europe, forwarded a letter to seven states (Albania, Bulgaria, Bosnia and Herzegovina, Croatia, Macedonia, Moldova, Serbia and Montenegro) on an extension of the Interpol I-24/7 communication system. This expansion would provide access to the system at these countries' main border-crossing points (BCP) and enhance security at regional and international level.

The implementation of the project has two components: a technical component (procurement and installation of the technical equipment) and a training component (the delivery of I-24/7 training for users). To prepare for the implementation of the project and to provide the Stability Pact with all relevant information, the Interpol General Secretariat asked the seven countries to provide them with the following data: a list of priority land, sea and airport border crossings; a list of the required technical equipment; an estimate of the cost to distribute and install the equipment; any other relevant information.

The SBS responded to Interpol's proposal. It has proposed 13 BCPs plus Sarajevo airport to have access to the system. However, only six of these currently fulfil the necessary technical requirements. It is estimated that equipping the 14 locations and providing training in the use of the system to officers will cost around 63,000 KM. This response, together with all technical information, has been forwarded to the Interpol General Secretariat for consideration. This extension of access will assist SBS field officers in their daily work, enabling them to conduct checks on the spot with results received in seconds.

Following media reports, Interpol Sarajevo issued a press statement confirming that, since 1992, 20,000 vehicles have been reported as stolen in BiH and, in addition, at least 10,000 vehicles stolen in EU countries were thought to be in BiH. During the last year, BiH LEAs, with the assistance of Interpol Sarajevo, seized approximately 400 vehicles stolen from abroad and returned them to their legitimate owners. Interpol cited the lack of a central vehicle registration database and Interpol checks prior to registration as contributing to this situation.

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

EUPM has discussed this issue at the state-level meeting and a number of suggestions have been formulated. Interpol Sarajevo will inform all LEAs in writing of the situation and prompt them to use the Interpol Communication System (I-27/1) to search for stolen vehicles as a matter of routine. The entity MoIs, SBS and the Brcko Police District all have access to the system and querying the stolen vehicles database is a simple task. A proposal was also tabled to amend the law regulating the registration of vehicle registration so that, prior to approving the registration of vehicles, checks are performed through the international police cooperation channels

The Citizens Information Protection System (CIPS) is to establish a working group for the implementation of a project for the computerised registration of vehicles and trailers in BiH. It is intended that the system will provide a central single point for the registration of vehicles and documentation and will become operational on 1 January 2006. Interpol Sarajevo will be closely involved in the development of this system due to its current role in the collection of information on stolen vehicles in BiH. It is anticipated that the new vehicle registration system will lead to the recovery of large numbers of outstanding stolen vehicles in BiH and that the current problems with stolen vehicles in BiH will dramatically decrease in the coming two to three years. The working group will include legal and technical experts from CIPS and companies responsible for vehicle technical inspections, together with police officers from entity MoIs and Interpol Sarajevo. The EUPM Advisory team accepted an invitation to participate in this working group.

The BiH Indirect Tax Administration (ITA) took the lead in the BiH component of the South Eastern Cooperation Initiative (SECI) Centre anti-drug trafficking operation 'Harmony'. According to the SECI Center, the first results show that more than 100 kg of narcotics were seized in south eastern Europe during the first phase of the operation. SECI and the police forces involved in the operation garnered valuable information on the criminal networks and their methods along the so-called 'Balkan Route'. The second phase of the operation will commence in the autumn.

Police Restructuring

During the reporting period, the EUPM Police Restructuring Working Group (PRWG) and OHR have met with various non-governmental organizations (NGO) throughout BiH to discuss police restructuring, as these NGOs are expected to have a significant role to play during the later stages of the police restructuring process, in particular during the implementation phase.

In total, 22 active NGOs, representing various interests from around BiH, were polled to ascertain the views of civil society regarding where BiH stands in terms of European integration and in particular, their level of awareness and interest in the restructuring process. The questions asked in the survey were composed to convey the direct correlation between police restructuring and the path of BiH toward EU accession, but did not represent a form of lobbying by EUPM or OHR.

The majority of NGOs were not aware of the details of the reform and the three principles set by the EU that BiH needs to fulfil. The same majority however, expressed their interest in the subject. Moreover, they believe that the current police forces are inefficient because of, *inter alia*, improper political interference in policing, an inadequate legal framework, differing salaries of officers in different locations and a lack of proper training. Some NGO's proffered their assistance in relation to future police restructuring information campaigns through roundtables, public events and television talk shows. During the previous EUPM/OHR information campaign, the public turnout was low, whilst many of those that did attend the public debates had a political agenda.

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

Therefore, the campaign did not reach as many of the public as was hoped. If another round of public campaigns is to be organised, then consideration should be given for NGOs to lead the process.

Further negotiations on police reform, involving representatives from state and entity institutions, took place on 17 August in the RS government villa in Mrakovica, near Banja Luka. The state-level institutions were represented by BiH Council of Ministers Chair, Adnan Terzic, his advisor, Bojan Zec Filipovic, BiH Minister of Security Barisa Colak, SIPA Director Sredoje Novic and Mehmed Zilic, the advisor of the Bosniac member of BiH Presidency. The RS was represented by Prime Minister Pero Bukejlovic, who initiated the meeting, Minister of Interior Darko Matijasevic and Finance Minister Svjetlana Cenic. FBiH was represented by FBiH Minister of Interior Mevludin Halilovic and Zenica-Doboj Canton Minister of Interior Muhidin Alic. Representatives of the OHR and the European Commission attended the meeting as observers. The discussion centred primarily on the proposed police regions and maps. Whilst there was some positive debate, the participants were unable to come to any agreement. Those attending agreed to meet on 23 August to further the negotiations. In the meantime, representatives from the OHR will meet with various political parties.

On 23 August 2005, representatives of the state and entity governments held discussions in Capljina on police reform. There was no specific outcome, but an ongoing dialogue was maintained. The discussions are scheduled to continue on 1 September on Bjelasnica Mountain, just prior to the final deadline of 15 September.

Legal Analysis

On 16 August, following publication in the *Official Gazette*, the FBiH Law on Internal Affairs entered into force. EUPM will closely monitor the law's implementation, especially the restructuring of the FBiH MoI's Administration of Police.

The BiH Law on the Protection of Secret Data entered into force on 17 August. EUPM continues to work with the MoS on the development of a BoR for security checks. The Mission will also provide advisory support to SIPA on harmonising its existing BoR on official secrets with the new law.

In August, EUPM submitted draft amendments to the BiH Criminal Procedure Code to the BiH Criminal Codes Implementation and Assessment Team (CCIAT). The CCIAT, created by the BiH Ministry of Justice (MoJ) in 2003, is a centralised body of national legal experts and practitioners, tasked with assessment of and formulating recommendations on criminal law reform. The amendments proposed by EUPM focus on strengthening the rights of suspects and on improving the effectiveness of investigative and court proceedings. They will be considered for inclusion in a package of CCIAT recommendations that will be presented to the BiH MoJ in the coming months.

An internal working group was tasked by the SIPA Director to review the work and functionality of SIPA and draft proposals on possible restructuring of the existing organizational units, to enhance organizational efficiency in SIPA. EUPM will closely monitor the proposals made.

Press and Public Information Department (PPID)

The final preparations have been put in place between EUPM and BH TV 1 (the national broadcaster of BiH) for the 'Nerijesen Slucaj' - *Unsolved Cases* - series, in which each month LEAs will seek the assistance of the public on unsolved cases. The first episode is scheduled for early October. This project was initiated by the EUPM and funded by the United Kingdom government. Prior to the launch of the series, EUPM started a countrywide public information campaign to promote the programme.

EUPM is also exploring possibilities for a countrywide campaign on one of the most important and growing issues of public concern - traffic safety. In a combined effort with the spokespersons of the police in BiH, the traffic safety campaign will have two approaches: a national board campaign, supported by TV, radio and newspaper advertisements and local campaign activities.

EUPM has started a public information campaign on trafficking in women to promote awareness and co-operation between the police, media, public and non-governmental organisations at the regional level. The target audience will be the north-eastern part of BiH, close to the border with Serbia, which in the past was a major transit route for traffickers.

Political Analysis and coordination with the EU-IC

The debate over the delayed appointment of the SBS Director was the most prominent issue in August. The CoM session of 5 August did not discuss the issue and has not met since. Ethnic balance in state-level institutions continues to be presented as the main reason for further delay.

Following speculation that a Croat is to be appointed SBS Director, the Bosniac member of the BiH Presidency, Sulejman Tihic (and SDA president), publicly stated on 06 August that considering the ethnic distribution of current posts in state-level security agencies, this position should be allocated to a Bosniac, based on a prior political party agreement which divided key posts between ethnicities. He further criticized HR/EUSR for having appointed the SIPA Director without considering national representation. The EUPM and HR/EUSR raised concerns about Mr Tihic's statements, which are seen as an attempt to exert political influence over appointments of key civil servants.

The HR/EUSR, announced his strong hope that the issue of the SBS Director will be resolved by the domestic intuitions, according to the law. He warned that if "*those who have a role to play in this cannot constructively work together then I have to, with the decision based on merit, not ethnicity*". The HR reiterated this later in August and stated that: "This is a key institution given the current global threat of terrorism and organized crime and party leaders should end the bickering now and appoint a professional director who will be able to lead this institution effectively", adding that "the efficiency of this organisation is a core requirement of BiH' security and BiH's credibility in the International Community".

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

On 17 August, a Bosniac SBS officer killed his Serb colleague at the Metaljka border crossing near Cajnice in eastern Bosnia. This incident immediately caused a flurry of negative media reports, linking the shooting to the alleged existence of ethnic tensions within SBS and a lack of leadership. In the absence of an SBS leadership that could give a clear response, various politicians, mostly from the RS, publicly issued statements concerning the alleged chaotic situation prevailing in the SBS, with some linking the issue with the current stalemate in negotiations on police reform.

In addition to public protests and demonstrations by local citizens, the Municipal Assembly held an extraordinary session demanding an audit of the recruitment process in SBS. Some RS political figures responded more positively when visiting Cajnice. Noticeably BiH Presidency member Borislav Paravac and RS Minister of Interior Darko Matijasevic spoke to the municipal authorities and citizens, condemning the killing and promising to do everything to ensure justice is done. Paravac promised he would demand a thorough investigation and severe punishment. Matijasevic stated that the RS MoI would do everything in its power to preserve public peace and order in the area. HoM, Kevin Carty, stressed that EUPM would closely monitor the investigation and, along with the HR, stated that while this was ongoing there should be no speculation on possible political/ethnic motivations for the incident. When later visiting Metaljka, the HoM supported the Deputy Minister of Security's proposal to initiate medical checks of all SBS personnel.

EU/IC Coordination

On 16 August, the Multi-national Task Force (South East) (MNTF[SE]) in Mostar organized a workshop with representatives of the local LEAs, with EUPM attending as observers. The aim was to foster cooperation, mutual understanding and support between the Task Force and the LEAs. Cooperation was discussed regarding joint border crossing initiatives to combat organized crime and an undertaking was entered into to meet further to discuss forthcoming initiatives against illegal fuel and logging operations.

In light of the coming transfer of certain competencies from the HR to the European Union Special Representative, due to the success in law reform (the legal framework and national institutions now exist to entrench the rule of law), OHR is currently planning the future structure of the Department for 2006. This process may affect the structure of any EUPM follow on mission. The current proposal is to establish a Justice Advisory Unit with three components: the Justice Implementation and Policy Section; the Citizenship Task Force and Special Projects and a special training section for criminal intelligence. The Special Projects component will be responsible for initiatives with different authorities, special agencies and liaison with ministries and the international community, including any EUPM follow-on mission.

The Criminal Intelligence Unit (CIU) will cease operations by the end of November, but will require approximately five months to train SIPA personnel on the hardware and sophisticated software that will be transferred to SIPA's Criminal Investigation Department. That task will be completed in March 2006, at which time CIU will close, whilst a Criminal Intelligence Training Section is also being considered to train SIPA's Criminal Intelligence Unit. OHR would be responsible for funding three contractors for three months to plan and provide such training.

END of REPORT

Abbreviations

BiH	Bosnia and Herzegovina
BCP	Border Crossing Point
BDP	Brcko District Police
BoR	Book of Rules
CAFAO	Customs and Fiscal Assistance Office
CARDS	Community Assistance for Reconstruction, Development and Stabilisation
CAU	Criminal Advisory Unit
CID	Criminal Investigation Department
CIO	Central Investigations Office
CIPRU	Criminal Institutions and Prosecutorial Reform Unit
CIPS	Citizens Information Protection System
COMSFOR	Commander SFOR
COP	Chief of Police
CPA	Civil Protection Agencies
CPC	Criminal Procedure Code
CPO	Career Policy Office
DfID	Department for International Development
DHoM	Deputy Police Head of Mission
EC	European Commission
EUSR	European Union Special Representative
EUPM	European Union Police Mission
FBiH	Federation of Bosnia Herzegovina
FCA	Federation Customs Administration
FIGHT	FIght aGainst Human Trafficking
FMoI	Federation Ministry of Interior
FOSS	Federalna Obavjestajno Sigurnosna Sluzba (Federation Intelligence Security)
FYRoM	Former Yugoslavia Republic of Macedonia
GFAP	General Framework Agreement for Peace
HDZ	Hrvatska Demokratska Zajednica (Croat Democratic Union)
HJPC	High Judicial and Prosecutorial Council
IC	International Community
ICAO	International Civil Aviation Organisation
ICITAP	International Criminal Investigation Training Assistance Programme
ICPO	International Criminal Police Organisation
ICTY	International Criminal Tribunal for Yugoslavia
ICU	Internal Control Unit
IJC	Independent Judicial Council
IOM	International Organisation for Migration
IPTF	International Police Task Force
IRIS	International Relations-Interpol Sarajevo
ISRB	Independent Selection and Review Board
IT	Information Technology
KM	Convertible Mark
LEA	Law Enforcement Agency

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM


























LEGAD	Legal Advisers Department
LNO	Liaison Officer (Department)
LPR	local police Registry
MAR	Monthly Assessment Report
MHQ	Main Headquarters
MOC	Major and Organised Crime
MoCAC	Ministry of Civil Affairs and Communication
MoI	Ministry of Interior
MoJ	Ministry of Justice
MoS	Ministry of Security
NCBs	National Central Bureaus
NGO	Non-governmental organisation
OG	Official Gazette
OHCHR	Office of the High Commissioner for Human Rights
OHR	Office of the High Representative
OPS	Operations Department
OSCE	Organisation for Security and Cooperation in Europe
PA	Police Administration
PAP	Programme Action Plan
PC	Police Commissioner
PCB	Public Complaints Bureau
PDD	Planning and Development Department
HoM	Police Head of Mission
PIC	Peace Implementation Council
PIP	Project Implementation Plan
POLAD	Political Advisers Department
PPIO	Press and Public Information Office
PSC	Public Security Centre
PSU	Professional Standards Unit
RC	Republic of Croatia
RoL	Rule of Law
RS	Republika Srpska
RSCA	Republika Srpska Customs Administration
RS MoI	Republika Srpska Ministry of Interior
RSNA	Republika Srpska National Assembly
SAO	Strategic Analysis Office
SB	Steering Board
SBS	State Border Service
SBSU	State Border Service Unit
SDHR	Senior Deputy High Representative
SECI	South Eastern Cooperation Initiative
SFOR	Stabilisation Forces
SIDA	Swedish International Development Agency
SIP	Strategic Implementation Plan
SIPA	State Investigation and Protection Agency
STT	Short Term Targets
ToR	Terms of Reference

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

UNDCP	United Nations International Drug Control Programme
UNHCR	United Nations High Commissioner for Refugees
UNICEF	United Nations Children's Fund
UNLO	United Nations Liaison Office
UNMIBH	United Nations Mission in Bosnia and Herzegovina
UNODC	UN Office on Drugs and Crime
UNSC	United Nations Security Council
USAID	United States Agency for International Development
VIP	Very Important Person
WCU	War Crimes Unit
WG	Working Group










DECLASSIFIED

**WEEKLY ESTABLISHMENT OF EUPM PERSONNEL BY
 COUNTRIES - MEMBER STATES**

09-Sep-2005		Current EUPM Establishment				EUPM Current total
		Police officers		International Civilians		
		Contracted	Seconded	Seconded	Contracted	
COUNTRY						
	Austria		5		2	7
	Belgium		3		2	5
	Cyprus		6			6
	Czech Republic		7			7
	Denmark		12			12
	Estonia		2			2
	Finland		6		2	11
	France		61		2	63
	Germany		5	1	4	60
	Greece					9
	Hungary					5
	Ireland	1			6	10
	Italy		13		6	19
	Latvia		4			4
	Lithuania		2			2
	Luxemburg		2			2
	Malta		2			2
	Netherlands		30	1	2	33
	Poland		11			11
	Portugal		7		1	8
	Slovakia		6			6
	Slovenia		3			3
	Spain		15		5	20
	Sweden		12			12
	United Kingdom		44	5	3	52
Sub-total		1	325	10	35	371

RESTREINT UE
RELEASABLE TO THIRD STATES CONTRIBUTING TO EUPM

**WEEKLY ESTABLISHMENT OF EUPM PERSONNEL BY
COUNTRIES - THIRD STATES**

09-Sep-2005		Current EUPM Establishment			
COUNTRY	Police officers	International Civilians		EUPM Current total	
		Seconded	Contracted		
 Bulgaria	3		2	5	
 Canada	7			7	
 Iceland	1			1	
 Norway	6	2		8	
 Romania	9			9	
 Russia	3			3	
 Switzerland	4			4	
 Turkey	9		3	12	
 Ukraine	4		1	5	
Sub-total	46	2	6	54	
TOTALS:	372	12	41	425	
		53			