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From: Secretary-General of the European Commission,  
signed by Mr Jordi AYET PUIGARNAU, Director

To: Mr Jeppe TRANHOLM-MIKKELSEN, Secretary-General of the Council of  
the European Union

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Subject: COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN  
PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND  
SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS  
Commission Work Programme 2018 An agenda for a more united, stronger  
and more democratic Europe

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Delegations will find attached document COM(2017) 650 final ANNEX 1.

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Encl.: COM(2017) 650 final ANNEX 1



Strasbourg, 24.10.2017  
COM(2017) 650 final

ANNEX 1

**ANNEX**

*to the*

**COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN  
PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND SOCIAL  
COMMITTEE AND THE COMMITTEE OF THE REGIONS**

**Commission Work Programme 2018**

**An agenda for a more united, stronger and more democratic Europe**

## Annex I: New initiatives

N°	Title	Description <sup>1</sup>
<b>A New Boost for Jobs, Growth and Investment</b>		
1.	<b>Delivering on the Circular Economy Action Plan<sup>2</sup></b>	<b>This includes a strategy on plastics use, reuse and recycling (non-legislative, Q4 2017); a proposal for a Regulation on minimum quality requirements for reused water (legislative, incl. impact assessment, Art. 192 TFEU, Q4 2017); a REFIT revision of the Drinking Water Directive (legislative, incl. impact assessment, Art. 192 TFEU, Q4 2017); an initiative to address legal, technical or practical bottlenecks at the interface of chemical, product and waste legislation (non-legislative, Q4 2017); and a monitoring framework for the circular economy (non-legislative, Q4 2017)</b>
2.	<b>Multi-annual financial framework (initiative to be launched with a 2025 perspective)</b>	<b>Comprehensive proposal for the future Multi-annual Financial Framework beyond 2020 (Q2 2018) followed by proposals for the next generation of programmes and new own resources (legislative, incl. impact assessment, Art. 311 TFEU plus sectoral bases, Q2 2018)</b>
3.	<b>A sustainable European future (initiative to be launched with a 2025 perspective)</b>	<b>Reflection Paper "Towards a Sustainable Europe by 2030, on the follow-up to the UN Sustainable Development Goals, including on the Paris Agreement on Climate Change" (non-legislative, Q2 2018)</b>

<sup>1</sup> In this annex the Commission provides further information, as far as available, on the initiatives included in its Work Programme, in line with the Interinstitutional Agreement on Better Law-making. This information, which is provided in brackets under the description of each initiative, is indicative only and subject to change during the preparatory process, notably in view of the outcome of an impact assessment process

<sup>2</sup> The Circular Economy package was already included in Annex I to the Commission Work Programme 2017

N°	Title	Description <sup>1</sup>
<b>A Connected Digital Single Market</b>		
4.	<b>Completing the Digital Single Market</b>	<b>Proposal on fairness in platform-to-business relations</b> (legislative, incl. impact assessment, Art. 114 TFEU, Q1 2018); <b>an initiative addressing online platform challenges as regards the spreading of fake information</b> (non-legislative, Q1 2018); <b>and a revision of the Commission guidelines on market analysis and assessment of significant market power in the electronic communications sector</b> (non legislative, Q2 2018)
<b>A Resilient Energy Union with a Forward-Looking Climate Change Policy</b>		
5.	<b>Completing the Energy Union</b>	<b>Follow-up to the solidarity aspect of the Energy Union, including a proposal on common rules for gas pipelines entering the European internal gas market</b> (legislative, incl. impact assessment, Art. 194 TFEU, Q4 2017)
6.	<b>Future of EU energy and climate policy (<i>initiative to be launched with a 2025 perspective</i>)</b>	<b>Communication on the future of EU energy and climate policy, including the future of the Euratom Treaty (taking account of Declaration No 54 of five Member States added to the Final Act of the Lisbon Treaty) and on the possible use of Article 192(2), second subparagraph TFEU</b> (non legislative, Q2 2018)
<b>A Deeper and Fairer Internal Market with a Strengthened Industrial Base</b>		
7.	<b>Fair taxation in the digital economy</b>	<b>Proposal establishing rules at EU level allowing taxation of profits generated by multinationals through the digital economy</b> (legislative, incl. impact assessment, Art. 113, 115 TFEU, Q1 2018)
8.	<b>Social fairness package</b>	<b>Proposal to establish a European Labour Authority (legislative; Q2 2018); an initiative on access to social protection for atypical self-employed workers</b> (legislative/non-legislative, Art. 153-155, 352 TFEU, Q2 2018); <b>an initiative on a European Social Security Number that could be used across policy areas where appropriate</b> (legislative, incl. impact assessment, Q2 2018); <b>a REFIT revision of the Written Statement Directive establishing the employer's obligation to inform employees of the conditions applicable to the contract or employment relationship</b> (legislative, incl. impact assessment/non-legislative, Art 153, 154 TFEU, Q4 2017)
9.	<b>EU food supply chain</b>	<b>Proposal to improve the EU food supply chain</b> (legislative, incl. impact assessment, Art. 42 and 43 TFEU, Q1 2018)

N°	Title	Description <sup>1</sup>
10.	Completing the Capital Markets Union	A revised framework for investment firms (legislative, incl. impact assessment, Art. 114 TFEU, Q4/2017); an Action Plan on sustainable finance with regulatory measures (legislative, incl. impact assessment/non legislative, Q1 2018); an initiative on Financial Technology (FinTech) (non legislative, Q1 2018); a proposal for an EU framework on crowd and peer to peer finance (legislative, incl. impact assessment, Art. 114 TFEU, Q1 2018); a European enabling framework for covered bonds (legislative, incl. impact assessment, Art. 114 TFEU, Q1 2018); and a REFIT initiative on reducing barriers to cross-border distribution of alternative investment funds and UCITS (legislative, incl. impact assessment, Art. 114 TFEU, Q1 2018)
11.	More efficient Single Market law-making ( <i>initiative to be launched with a 2025 perspective</i> )	Communication on the possibility of further enhancing the use of qualified majority voting and of the ordinary legislative procedure in internal market matters on the basis of Article 48(7) TEU (non-legislative, Q3 2018)
<b>A Deeper and Fairer Economic and Monetary Union</b>		
12.	Completing the Economic and Monetary Union	Proposals for the transformation of the European Stability Mechanism into a European Monetary Fund within EU law (legislative, Q4 2017); the creation of a dedicated euro area budget line within the EU budget providing for four functions: (1) structural reform assistance, (2) a stabilisation function, (3) a backstop for the Banking Union, and (4) a convergence instrument to give pre-accession assistance to Member States on their way to euro membership (non-legislative, Q4 2017); and the integration of the substance of the Treaty on Stability, Coordination and Governance in the Economic and Monetary Union into EU law, taking into account the flexibility built into the Stability and Growth Pact and identified by the Commission since January 2015 (legislative, Q4 2017)
13.	Completing the Banking Union	Proposals on the development of secondary markets for non-performing loans (legislative, incl. impact assessment, Art. 114 TFEU, Q1 2018); protection of secured creditors from business borrowers' default (legislative, incl. impact assessment, Art. 114 TFEU, Q1 2018); and an enabling framework for the development of EU Sovereign Bond-backed Securities (legislative, incl. impact assessment, Art. 114 TFEU, Q1 2018)
14.	Creation of a permanent and accountable European Minister of Economy and Finance ( <i>initiative to be launched with a 2025 perspective</i> )	Communication on the possible creation of a permanent European Minister of Economy and Finance who is democratically accountable (non-legislative, Q4 2017)

N°	Title	Description <sup>1</sup>
<b>Trade: A balanced and progressive trade policy to harness globalisation</b>		
15.	<b>Delivering on the Trade for All Strategy</b>	Finalising agreements with Japan, Singapore and Vietnam, pursuing negotiations with Mexico and Mercosur and advancing negotiations with Australia and New Zealand once the Council will have approved the mandates recommended by the Commission
<b>An Area of Justice and Fundamental Rights Based on Mutual Trust</b>		
16.	<b>Completing the Security Union</b>	<b>Implementation of the Security Union agenda and advancing the fight against terrorism: proposals to allow interoperability between EU information systems for security, border and migration management (legislative, incl. impact assessment; Art. 74, 77, 79, 85, 87, 88; Q4 2017); a proposal to improve cross-border access of law enforcement authorities to electronic evidence (legislative, incl. impact assessment, Art. 82 TFEU, Q1 2018); REFIT revision of the Regulation on marketing and use of explosive precursors (legislative, incl. impact assessment, Art. 114 TFEU, Q2 2018); initiatives to facilitate cross-border access to and use of financial data by law enforcement authorities (legislative, incl. impact assessment/non-legislative, Q2 2018)</b>
17.	<b>EU Civil Protection Mechanism</b>	<b>Proposal for a Decision of the EP and of the Council on the revision of Decision No. 1313/2013/EU for a fully-fledged European Union Civil Protection Mechanism with own operational capacities (legislative, Art. 196 TFEU, Q4 2017)</b>
18.	<b>Extension of the tasks of the new European Public Prosecutor's Office (initiative to be launched with a 2025 perspective)</b>	<b>Communication on a possible extension of the tasks of the new European Public Prosecutor's Office to include the fight against terrorism on the basis of Article 86(4) TFEU (non-legislative, Q3 2018)</b>
19.	<b>Rule of law (initiative to be launched with a 2025 perspective)</b>	<b>Initiative to strengthen the enforcement of the Rule of Law in the European Union (non-legislative, Q4 2018)</b>
<b>Towards a New Policy on Migration</b>		

N°	Title	Description <sup>1</sup>
20.	Delivering on the EU Agenda on Migration	Revision of the common visa code (legislative, incl. impact assessment, Art. 77 TFEU, Q1 2018); <b>REFIT</b> revision of the Visa Information System (legislative, incl. impact assessment, Art. 77 and 87 TFEU, Q2 2018); revision of the Immigration Liaison Officers Regulation (legislative, incl. impact assessment, Q2 2018)
<b>A Stronger Global Actor</b>		
21.	Delivering on the Global Strategy	Including an EU strategy on connecting Europe and Asia; a renewed partnership with Latin America and the Caribbean; and new frameworks for engagement with India, Iran and Iraq (non-legislative, Q1 and Q2 2018)
22.	A credible enlargement perspective ( <i>initiative to be launched with a 2025 perspective</i> )	Strategy for a successful EU accession of Serbia and Montenegro as frontrunner candidates in the Western Balkans, with a particular emphasis on the rule of law, fundamental rights, the fight against corruption and organised crime and on the overall stability of the region (non-legislative, Q1 2018)
23.	More efficiency and consistency in implementing the Common Foreign Policy ( <i>initiative to be launched with a 2025 perspective</i> )	Communication on the possibility of further enhancing the use of qualified majority voting in Common Foreign Policy, on the basis of Article 31(3)TEU, as well as on enhancing the consistency of the Common Foreign Policy (non-legislative, Q3 2018)
<b>A Union of Democratic Change</b>		
24.	Communicating Europe	Communication on how to make the Union more united, stronger and more democratic in communication terms (non-legislative, Q2 2018)
25.	Doing less more efficiently ( <i>initiative to be launched with a 2025 perspective</i> )	Communication on further enhancing subsidiarity, proportionality and better regulation in the daily operation of the European Union (non-legislative, Q3 2018)
26.	A more efficient and democratic Europe ( <i>initiative to be launched with a 2025 perspective</i> )	Communication on options for enhancing efficiency at the helm of the European Union (non-legislative, Q3 2018)