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DECLASSIFICATION

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Subject:	Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011)

Delegations will find attached the declassified version of the above document.

The text of this document is identical to the previous version.

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COVER NOTE

from:	EEAS
to:	CIVCOM
Subject :	Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011)

With a view to the CIVCOM meeting on Monday, 13 February 2012, delegations will find attached the EEAS document with reference CPCC 1988/12 regarding CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011).

Encl.: CPCC 1988/12

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EUROPEAN EXTERNAL ACTION SERVICE



**Civilian Planning and Conduct
Capability – CPCC**

Brussels, 10 February 2012

**CPCC 1988/12
(st 06361/12)**

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NOTE

from:	European External Action Service
to:	CIVCOM
Subject:	Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011)

The General Secretariat of the Council will find attached the EEAS document with reference CPCC 1988/12 regarding Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011), for further distribution.

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Draft CIVCOM ADVICE ON THE EUPOL AFGHANISTAN SIX-MONTHLY REPORT

1. On 7 February 2012, PSC tasked CIVCOM to provide an advice on the EUPOL AFGHANISTAN Six-Monthly Report covering the period 15 June – 15 December 2011.
2. In its meeting of 8 February 2012, CIVCOM had a discussion with the Head of Mission, BG Jukka SAVOLAINEN, on the EUPOL AFGHANISTAN Six-Monthly Report.
3. In its meetings of 13 and XX February 2012 CIVCOM discussed and agreed the following advice.

CONSIDERATIONS

4. CIVCOM welcomed the Six-Monthly Report and agreed with the recommendations therein. CIVCOM reiterated its support to the Mission as an important element for the stabilisation of Afghanistan and commended the work carried out by the Head of Mission and his staff over the reporting period.
5. CIVCOM also commended the consolidation of the Mission's work in the three programmatic pillars of Institutional Reform of the Ministry of Interior, Professionalisation of the Afghan National Police, and Linking Police with Justice Reform and encouraged the Mission to continue focusing on the implementation of its core mandate.
6. CIVCOM underlined the need to build sustainable Afghan police training capacities. In this regard, CIVCOM highlighted the importance of the Train-the-Trainer approach and welcomed the idea that the Mission further explores a Train-the-Mentor programme.
7. CIVCOM commended the Head of Mission for improving internal management within the Mission, and for further streamlining the Mission activities, especially in the field of training, and looked forward to the "Internal Management Review" to be presented in spring 2012.

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8. CIVCOM recalled the positive effects of measures taken to improve Force Generation (flexible deployment plan and more contracted Rule of Law posts), which resulted in the highest staffing level to date - 90 percent of its authorised strength.
9. CIVCOM reiterated that this high level of staffing can only be sustained with continued high commitment by seconding States. In this context, CIVCOM asked that pragmatic approaches such as visiting experts be explored.
10. CIVCOM noted that one of the challenges for the Mission is the phasing out of the Provincial Reconstruction Teams (PRTs) by the end of the Transition phase in 2014 at the latest. However, some of them are closing already in the summer of 2012 or in 2013. CIVCOM recalled the principle that EUPOL operates outside Kabul only in places where sufficient security and enabling factors are in place.
11. CIVCOM requested the Mission and relevant services to look into alternative approaches for the Mission's presence outside Kabul. While it could be desirable to maintain a certain footprint across the country, the Mission might have to concentrate more of its activities in Kabul. Especially the security situation outside Kabul has to be taken into account.
12. CIVCOM asked the Mission and EEAS to closely coordinate with NATO counterparts ahead of the Chicago summit, particularly on its future approach to police training. A possible co-location with the planned NATO Training Hubs should be explored. CIVCOM considered that it should be kept informed about these talks before the presentation of the Strategic Review.
13. CIVCOM acknowledged that the security situation in Afghanistan remains a serious concern and noted with satisfaction that a contract with a private security provider has been signed and that the Afghan government gave oral indication that the "bridging period" will be extended. CIVCOM underlined that this situation has to be closely monitored and that continued political support is important.

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14. CIVCOM welcomed the increased coherence between EUPOL and other EU instruments, especially EUPOL's recently granted observer status in the Law and Order Trust Fund (LOTFA) Steering Board.
15. CIVCOM recalled the Basic outline of the planned Strategic Review as agreed by the PSC on 8 November 2011. CIVCOM stressed that the Strategic Review should especially look into further synergies between EU instruments and strengthen the comprehensive approach. It should assess how continuity of the Mission's activities can be ensured in the long run in the context of overall EU engagement.
16. CIVCOM underlined the continued importance of the Mission's activities in linking the police with justice reform, and that human rights and gender will remain a cross-cutting objective. CIVCOM asked that the upcoming Strategic Review explores EUPOL's future approach in this area.

RECOMMENDATIONS

17. Taking into account the above considerations, CIVCOM recommended that:
 - The Mission continues focusing on its core mandate for the next semester and continue working along the lines of the recommendations outlined in the Six-Monthly Report
 - The Mission gives new impetus to the Train-the-Trainer approach and further explores a possible Train-the-Mentor programme;
 - The Mission explores the visiting experts approach;
 - The Mission and the relevant services look into alternative approaches for the Mission's presence outside Kabul;
 - The Mission and the EEAS coordinate closely with NATO and the NATO Training Mission ahead of the Chicago summit in May and keep CIVCOM informed;
 - The Strategic Review puts particular emphasis to the considerations outlined in this Advice.
18. CIVCOM invites the PSC to take note of this advice on the Six-Monthly Report and to endorse its recommendations.