



**COUNCIL OF
THE EUROPEAN UNION**

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DECLASSIFICATION

of document:	6361/2/12 REV 2 RESTREINT UE/EU RESTRICTED
dated:	15 February 2012
new status:	Public
Subject:	Revised Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011)

Delegations will find attached the declassified version of the above document.

The text of this document is identical to the previous version.

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COVER NOTE

from: EEAS
to: CIVCOM

Subject : Revised Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011)

Following the CIVCOM meeting on Wednesday, 15 February 2012, delegations will find attached the EEAS document with reference CPCC 2218/12 regarding a revised CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011).

Silence procedure until Friday 17 February, 12:00/noon.

Encl.: CPCC 2218/12

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EUROPEAN EXTERNAL ACTION SERVICE



**Civilian Planning and Conduct
Capability – CPCC**

Brussels, 15 February 2012

**CPCC 2218/12
(st 06361/2/12)**

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NOTE

from:	European External Action Service
to:	CIVCOM
Subject:	Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011)

The General Secretariat of the Council will find attached the EEAS document with reference CPCC 2218/12 regarding Draft CIVCOM advice on the EUPOL AFGHANISTAN Six-Monthly Report (15 June – 15 December 2011), for further distribution.

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Draft CIVCOM ADVICE ON THE EUPOL AFGHANISTAN SIX-MONTHLY REPORT

1. On 7 February 2012, PSC tasked CIVCOM to provide an advice on the EUPOL AFGHANISTAN Six-Monthly Report covering the period 15 June – 15 December 2011.
2. In its meeting of 8 February 2012, CIVCOM had a discussion with the Head of Mission, BG Jukka SAVOLAINEN, on the EUPOL AFGHANISTAN Six-Monthly Report.
3. In its meetings of 13 and 15 February 2012 CIVCOM discussed and agreed the following advice.

CONSIDERATIONS

4. CIVCOM welcomed the Six-Monthly Report and agreed with the recommendations therein. CIVCOM reiterated its support to the Mission as an important element for the stabilisation of Afghanistan and commended the work carried out by the Head of Mission and his staff over the reporting period.
5. CIVCOM also commended the consolidation of the Mission's work in the three programmatic pillars of Institutional Reform of the Ministry of Interior, Professionalisation of the Afghan National Police, and Linking Police with Justice Reform and encouraged the Mission to continue focusing on the implementation of the six strategic objectives¹ under its core mandate. CIVCOM noted with satisfaction positive results of the community-based Policing programme and *supported* the roll-out of its pilot projects *based on the lessons identified* to selected police districts in Afghanistan.

¹ Develop police command, control and communication (PC3) for the MoI and ANP; develop intelligence-led policing; build the capabilities of the Criminal Investigation Department (CID); develop anti-corruption capabilities; improve cooperation and coordination between Police and Judiciary with a particular emphasis on prosecutors; mainstream gender and human rights aspects within the MoI and ANP.

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6. CIVCOM underlined the need to build sustainable Afghan police training capacities. In this regard, CIVCOM highlighted the importance of the Train-the-Trainer approach and welcomed the idea that the Mission further explores a Train-the-Mentor programme. CIVCOM emphasised that these tasks require high calibre experts with ***broad*** training and mentoring backgrounds.
- 6a. In this context, CIVCOM encouraged the Head of Mission to engage in a strategic dialogue to the effect that skills ***acquired by*** the Afghan National Police (ANP) ***through EUPOL training*** are used in the most effective way.
7. CIVCOM commended the successful implementation of the Head of Mission's pilot initiatives aimed at improving internal management and communication, ***including*** the creation of a unified training entity. CIVCOM looked forward to the "Internal Management Review" to be presented in spring 2012, which will take into account the baseline for the Headquarters and CPJPs, as defined in spring 2011 by the Results Based Management System.
8. CIVCOM recalled the positive effects of the exceptional measures taken to improve Force Generation (flexible deployment plan and more contracted Rule of Law posts), which helped to reach the highest staffing level to date - 90 percent of its authorised strength. CIVCOM reiterated that this high level of staffing can only be sustained with continued high commitment by seconding States.
9. CIVCOM asked that pragmatic approaches such as seconding visiting experts be explored, ***in particular*** for specific tasks within the Mission's current mandate, and taking into account financial and security aspects. CIVCOM ***urged CPCC to present the horizontal paper on visiting experts and*** asked the Mission to ***present concrete proposals in the light of this paper and report back.***

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10. CIVCOM *stressed the need for* close coordination with NATO, *its training mission* and Afghan counterparts ahead of the Chicago summit *and after*, particularly on the future approach to police training in Afghanistan. CIVCOM considered that it should be kept informed about these talks before the presentation of the Strategic Review.
11. *As part of the Strategic Review, EUPOL's provincial presences will be evaluated. Important factors for this evaluation will be the forthcoming changes in international military and international presences, e.g. the closure of Provincial Reconstruction Teams (PRTs) and the planned build-up of ANP training centres, as well as efficiency, effectiveness, impact, visibility, security and other enabling factors.*
12. CIVCOM noted that the current PRTs are phasing out by the end of the Transition phase in 2014 at the latest, and some of them as early as summer 2012. In that context, CIVCOM recalled the principle that EUPOL operates only in places where sufficient security and enabling factors are in place.
13. CIVCOM acknowledged that the security situation in Afghanistan remains a serious concern and noted with satisfaction that a contract with a private security provider has been signed and that the Afghan government gave oral indication that the "bridging period" will be extended. CIVCOM underlined that this situation has to be closely monitored and that continued political support is important in order to receive more tangible guarantees by the Afghan authorities, including on the status of the SoMA.
14. CIVCOM welcomed the increased coherence between EUPOL and other EU instruments (e.g. ~~the funding for the Staff College Building through~~ the Instrument for Stability). CIVCOM emphasised the importance of continued cooperation with the EU delegation. CIVCOM noted with satisfaction that EUPOL recently was granted observer status in the Law and Order Trust Fund (LOTFA) Steering Board.
15. CIVCOM recalled the Basic outline of the planned Strategic Review as agreed by the PSC on 8 November 2011. CIVCOM stressed that the Strategic Review should especially look

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into further synergies *and coherence* between EU instruments and strengthen the comprehensive approach *and the complementarity with other international actors*. It should assess how *sustainability* of the Mission's activities can be ensured in the context of overall EU engagement.

RECOMMENDATIONS

16. Taking into account the above considerations, CIVCOM recommended that:
- The Mission continues focusing on its core mandate for the next semester and continue working along the lines of the recommendations outlined in the Six-Monthly Report;
 - The Mission gives new impetus to the Train-the-Trainer approach and further explores a possible Train-the-Mentor programme;
 - The Head of Mission engages in a strategic dialogue to the effect that skills *acquired by the Afghan National Police (ANP) through EUPOL training* are used in the most effective way;
 - The Mission explores the visiting experts approach *once the horizontal paper has been presented by CPCC* and reports back;
 - ~~*The Mission and the relevant services further assess the efficiency of EUPOL's presences outside Kabul and that alternative options for EUPOL's activities outside Kabul are explored;*~~
 - The Mission and the EEAS coordinate closely with NATO, *its training mission* and Afghan counterparts ahead of the Chicago summit *and after* and keep CIVCOM informed;
 - The situation of private security companies is closely monitored and that continued political support is ~~being~~ given in order to *secure* more *reliable* guarantees by the Afghan authorities, including on the status of the SoMA;
 - The Strategic Review puts particular emphasis to the considerations outlined in this Advice.
18. CIVCOM invites the PSC to take note of this advice on the Six-Monthly Report and to endorse its recommendations.