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### **DECLASSIFICATION**

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Subject:	Secretary General/ High Representative's European Union Police Mission in Bosnia and Herzegovina Review Report

Delegations will find attached the declassified version of the above document.

The text of this document is identical to the previous version.

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## COUNCIL OF THE EUROPEAN UNION

Brussels, 4 May 2007

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#### **NOTE**

From: Secretariat
To: Delegations

Third States contributing to EUPM

Subject: Secretary General/ High Representative's European Union Police Mission in

Bosnia and Herzegovina Review Report

Delegations will find attached the EUPM Review Report by the SG/HR. This report should be read in conjunction with the European Union Police Mission in Bosnia and Herzegovina six-monthly review report<sup>1</sup> of the Police Head of Mission.

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<sup>&</sup>lt;sup>1</sup> doc. 8900/07 (RESTREINT UE)

# Secretary General/ High Representative's European Union Police Mission in Bosnia and Herzegovina Review Report

#### I. INTRODUCTION

- 1. The European Union Police Mission (EUPM) in Bosnia and Herzegovina (BiH) is subject to a six-monthly review process, as provided for by the Joint Action on EUPM of 24 November 2005<sup>2</sup>. The review shall be carried out in accordance with the criteria set out in the Concept of Operations (CONOPS)<sup>3</sup> and the Operation Plan (OPLAN)<sup>4</sup> and take into account developments in police reform. It shall enable adjustments to be made to the Mission's activity as necessary.
- 2. The EUPM Mission Review is conducted in the framework of the comprehensive review of EU activities in BiH. The basis for being the EUPM Review Report of the Police Head of Mission<sup>5</sup>.

#### II. EUPM PROGRESS

- 3. During the period<sup>6</sup> covered in the Review Report, EUPM has operated in BiH in accordance with its refocused mandate. EUPM was actively engaged, through the Police Head of Mission, in the EU efforts on police reform by participating as a member of the Directorate for the Implementation of Police Reform's (DIPR), which completed its work in December 2006 with the submission to the Ministry of Security of its report and plan for police restructuring in Bosnia and Herzegovina.
- 4. The police restructuring process remains highly political and negotiations following the presentation of the report were facilitated by the EUSR/OHR and other international partners but remained inconclusive during the review period. EUPM provided policing expertise aimed to facilitate the process.

<sup>3</sup> doc. 14035/05, RESTREINT UE of 04. November 2005

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<sup>&</sup>lt;sup>2</sup> 2005/824/CFSP

<sup>&</sup>lt;sup>4</sup> doc. 8025/06, RESTREINT UE of 31 March 2006

<sup>&</sup>lt;sup>5</sup> doc. 8900/07 RESTREINT UE of 03 May 2007

<sup>&</sup>lt;sup>6</sup> 16 October 2006 to 15 April 2007

- 5. On the basis of the EUPM organised crime situation report of October 2006<sup>7</sup>, the mission initiated all local police services to apply a target oriented approach regarding organised crime to which EUPM's advice on the planning and conduct of investigations and operations should be focused. Identified targets were then allocated to the four EUPM regions and the central colocation teams of SIPA and SBS. At central level, the anti-organised crime department coordinated and tracked progress according to success and monitoring indicators.
- 6. EUPM has taken forward work on strengthening police prosecution relations inter alia by initiating and supporting a high-level police officials and prosecutors conference in November 2006. Practical coordination on local level has started to yield first positive results.
- 7. EUPM has continued to follow the implementation and finalisation of projects launched during 2003-2005. The Police Steering Board in February 2007 assessed EUPM projects under the internal affairs, police administration and public order and security programmes as sustainable, consequently EUPM has discontinued its support to these projects.
- 8. The Mission continued to facilitate contacts with donors in the police and rule of law field. Due to the proper functioning of existing arrangements, EU co-ordination on the ground has been effective. On the basis of the Common Operational Guidelines, the Mission enjoyed good working relations with EUFOR and also worked closely with the EC Delegation on police reform and other issues.
- 9. The SG/HR commends the Police Head of Mission and all international police officers and civilian experts as well as the national staff of EUPM for their performance in the achievement of mission objectives and their immaculate disciplinary conduct and behaviour which contributed to a positive image of the EU.

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<sup>&</sup>lt;sup>7</sup> doc. 14612/06 (RESTREINT UE), Annex B (Organised Crime Situation Assessment)

#### III. RECOMMENDATIONS

- 10. The SG/HR endorses the European Union Police Mission in Bosnia and Herzegovina sixmonthly review report<sup>8</sup> and highlights the following aspects:
- 11. The Mission should continue its strategic organised crime-related activities, including through the further development of SIPA in anticipation of a closer integration of Bosnia and Herzegovina into the European and international police cooperation mechanisms.
- 12. EUPM should promote further intermediate reform and harmonisation efforts, and stand ready for a timely operational response to an agreement on police restructuring. Therefore, EUPM should maintain its designated department for providing policing expertise to the authorities of Bosnia and Herzegovina, the EUSR and other EU and international stakeholders.
- 13. Within the context of the next six-monthly review in October 2007, EUPM should submit an update of its comprehensive assessment and analysis of the organised crime situation and the capacity of the police services of Bosnia and Herzegovina, including the progress made according to success and monitoring indicators.
- 14. Regarding the implementation of the inspection methodology to contribute to strengthening the accountability of BiH authorities, EUPM, as part of its next October review report should conduct a thorough analysis of the effectiveness on the basis of the experiences made.
- 15. An extension for another two years with current capabilities and strength, maintaining the colocation methodology will safeguard accomplishments and allow for the promotion of further intermediate reform and harmonisation efforts.

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<sup>&</sup>lt;sup>8</sup> doc. 8900/07 (RESTREINT UE)

#### IV. CONCLUSION

15. Regional and local political developments in BiH continue to affect the achievements of EUPM. Under the guidance of the EUSR, the Mission will continue implementing its mandate in a coherent manner in line with a reinforced EU engagement in BiH.

16. EUPM plays an important role in developing BiH law enforcement authorities as an important prerequisite to set the State irreversibly on track for EU membership within the Stabilisation and Association Process (SAp).



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