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DECLASSIFICATION

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Subject: Military Advice on Military Strategic Options for ESDP Mission to

Contribute to the Training of Somali Security Forces

Delegations will find attached the declassified version of the above document.

The text of this document is identical to the previous version.

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COUNCIL OF THE EUROPEAN UNION

Brussels, 3 December 2009

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NOTE

From:	European Union Military Committee
To:	Political and Security Committee
No. Prev. doc.:	EUMC Mtg Doc 40/09
Subject:	Military Advice on Military Strategic Options for ESDP Mission to Contribute to
	the Training of Somali Security Forces

Delegations will find attached the Military Advice on Military Strategic Options for ESDP Mission to Contribute to the Training of Somali Security Forces, as agreed by the EUMC on 2 December 2009.

References:

- A. CCM 12022/09 Military Strategic Options for ESDP mission to contribute to the training of Somali Security Forces, dated 26 November 2009
- B. CFSP/SEC/1403/09 Joint Somalia Options Paper, dated 02 July 2009

A. INTRODUCTION

At its meeting on Tuesday 24 November 2009 the Political and Security Committee (PSC)
invited the EUMC to initiate next steps of the military planning process. These steps include a
Military Advice on Reference A.

B. AIM

2. This document provides Military Advice on Reference A

C. ADVICE

- 3. The EUMC considers that Reference A outlines two suitably detailed options, the respective common elements and the associated prerequisites. It also compares, contrasts and assesses the Military Strategic Options (MSOs) and details possible Command and Control (C2) structures. The EUMC underlines the fact that the EU military training mission (hereafter referred to as the mission) will be a non executive one carried out in a permissive environment.
- 4. The EUMC stresses the importance of ensuring that the following elements are in place as prerequisites for mission success:
 - A verified vetting mechanism and a functioning system for the payment of salaries prior to commencement of the mission.
 - The provision of equipment for trainees and trained units.
 - Funding of salaries after reintegration of trained personnel into the Somali Security
 Forces.

- A robust mechanism for monitoring after reintegration, ideally before the launch of the
 mission but ultimately before the first Somali soldiers complete their training. This
 mechanism should be developed together with Uganda, the Joint Security Committee
 (JSC), the African Union (AU) and AMISOM.
- Transport of Somali trainees to and trained personnel from Uganda.
- 5. The EUMC recommends to adopt MSO 2, which would ensure African ownership and also allow for the establishment of good cooperation with Uganda and other partners, in particular AMISOM.
- 6. The EUMC recommends a flat C2 structure with the HQ in Uganda as described in paras 38.b., 39.b. and 40.b. of Reference A.
- 7. The EUMC recommends to keep the logistic footprint as economic and light as possible by relying on local contractors and Host Nation support. In particular, any infrastructure created by the EU in support of the mission should be cost effective and appropriate to the task.
- 8. The EUMC recommends that a Planning Authority, preferably from the potential Framework Nation, be appointed as early as possible in order to continue the military planning. This authority should, soon after the appointment and prior to drafting the CONOPS, be given the opportunity to conduct a Fact Finding Mission to the region in order:
 - To get a first hand impression of the situation on the ground and establish an initial personal link to the actors in the region.
 - To develop a proposal on the EU's precise role in the specialised, NCO and junior officers training, in coordination with Ugandan authorities, the AU and AMISOM.
 - To have a better idea of the necessary Mission strength.
 - To provide further information to contribute to the development of a refined cost estimate of the mission.
- 9. The EUMC recognises that at this early stage, it is difficult to establish the final training programme, the training needs and the locations to train; however, the possibility to concentrate the training activities in one single location should be considered.

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- 10. The EUMC suggests that an initial induction training for EU trainers should be envisaged in order to ensure common training standards and an appropriate level of cultural awareness.
- 11. The EUMC underlines that the provision of training to the Somali Security Forces is but a first step and subsequent or parallel comprehensive actions will be necessary, as envisaged in Reference B.

D. RECOMMENDATIONS

- 12. The EUMC invites the PSC:
 - To note this Military Advice.
 - To recommend the selection of MSO 2, with the HQ in Uganda, as the preferred option.
 - To address the outstanding issues in para 4 of this Military Advice as a matter of priority.

