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Delegations will find attached the partially declassified version of the above-mentioned document.



**COUNCIL OF
THE EUROPEAN UNION**

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NOTE

From	Secretariat
To	Political and Security Committee Third States contributing to EUPM
Subject :	European Union Police Mission in Bosnia and Herzegovina Monthly Assessment report for the month of April 2008

Delegations will find attached the EUPM Monthly Assessment report for the month of April 2008.



EUROPEAN UNION POLICE MISSION

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Monthly Assessment Report 04/08

April 2008

Executive Summary

- The Police Reform Laws were enacted on 16 April.
- The RS Government approved a revised Ministry of Internal (MoI) Affairs Book of Rules on Internal Organisation (BORIO) on 17 April which foresees a restructuring of the MoI including downsizing the number of police officials.
- The amended law on Service for Foreigners Affairs was enacted on 16 April.

Mandate Implementation

Police Reform

Police Reform Laws Adopted – Following the positive outcome in the BiH House of Representatives on 10 April 2008, the Law on Independent and Supervisory Bodies of the Police Structure of BiH and the Law on Directorate for Coordination of Police Bodies and Agencies for Support of Police Structure of BiH were adopted at the House of Peoples' session, on 16 April 2008.

Republika Srpska (RS) Government approves the new RS MoI BoRIO - On 17 April the RS Government, at its regular Thursday session, approved the new RS MoI Book of Rules on Internal Organization and Systematization of Positions (BoRIO). The RS MoI revised the BoRIO in order to streamline the organization and downsize the number of police officers. According to one estimation approximately 500 police officers will be dismissed. Allegedly, most of these police officers will be offered early retirement, and performance assessments will also be taken into consideration. However, the reduction of staff has already triggered reactions from the Trade Union and the opposition. During the 19th session of the RSNA, Minister Cadjo denied rumors that up to 500 police officers will be made redundant as the result of the new BoRIO. Minister Cadjo refused to speculate on the numbers, claiming that no professional officer would be dismissed. The RS MoI Trade Union Regional Board discussed the issue at its sessions on 11 and 18 April and adopted a conclusion not supporting the announced reduction of police officials. However, the Trade Union Regional Board concluded that any further discussions on the new BoRIO would be futile, given that the RS Government had already adopted the BoRIO, leaving the Trade Union no opportunity to submit any final comments.

Canton 7 (Herzegovina-Neretva) – Police Commissioner vacancy renewed; Law on Internal Affairs (LIA) Amendment re. Acting Police Commissioner (A/PC) Appointment Adopted - Following persistent interventions by EUPM and OHR, the Canton 7 Independent Selection and Review Board finally agreed on 28 April on a text of a new vacancy announcement for the Police Commissioner, and cancelled the old announcement, which was nearly two years old and had been fraught with irregularities.

In a parallel process, Canton 7 Assembly adopted on 29 April amendments to the LIA of the Herzegovina-Neretva Canton. The amendments regulate the modalities for the appointment of an Acting Police Commissioner, in cases “when both Police Commissioner and Head of Uniform Police are not in a position to carry out their duties and responsibilities due to factual or legal circumstances”. The most substantial change to the draft as initially proposed by EUPM in March is the limitation of the Acting PC's authority with regard to attributing ranks and permanent assignments. Although the A/PC can still carry out these functions, they shall be considered as

provisional until confirmed by the permanent PC.

At EUPM's request the amendment was submitted for publication on 30 April. The amendment entered into force on the day of publication and the appointment of the Acting PC should be done within 7 days from that date. Technically, the Minister of Interior could initiate the procedure and propose the appointment of an Acting PC on 30 April. EUPM Mostar has urged him to draft the appointment proposal, including the proposed name, with no further delays.

Service for Foreigners Affairs (SFA) - Another important step in the progress of the SFA was taken on 16 April 2008 when the amended Law on the SFA passed its final parliamentary hurdle. This law clearly defines the role and responsibilities of the SFA and a revised systemization and organization Book of Rules should now follow.

Police Databases – On 22 April a meeting was held between EUPM and EU Cards to discuss an audit on Police databases. It has been agreed to start with an audit on databases of stolen vehicles. EUPM has already visited police stations both in the RS and in Cantons as well as FMoI and RS MoI to assess the efficiency of networks and which problems need to be tackled. EUPM will carry out this audit project over several months.

Support in the Fight against Organised Crime

NOT DECLASSIFIED

Police Accountability

NTR

Criminal Justice

NOT DECLASSIFIED

Media

NTV Hayat Interviews EUPM SIPA Chief Advisor on Cyber Crime – On 18 April, EUPM organised the participation of the EUPM SIPA Chief Advisor in *NTV Hayat's Topic of the Week*, focusing on cyber crime problems in BiH and the lack of a systematic approach to fight it. He has pointed to the fact that there is no legislation in BiH governing this issue nor are the police sufficiently up to date for the fight against internet crime. He reiterated that BiH might be seriously

affected by this kind of crime and rapidly needs to learn the lessons that the rest of the Europe already experienced.

EUPM organises PR training for SIPA Officials – During April EUPM organised a one-week advanced public relations training programme for SIPA police officers. The attendees were awarded with certificates issued jointly by the Media Centar Sarajevo and its partner the Centre for Strategy and Communication (CSC) from London who conducted the training. The initiative was very much welcomed by SIPA management.

HoM Visits Mostar and Livno – EUPM organised press opportunities following HoM's meetings with the counterparts in Mostar and Livno on 7 and 8 April 2008. The media highlights from the HoM's visit to Mostar focused on the EUPM's concern at the long-lasting absence of a Police Commissioner

HoM visits Bihac and Banja Luka – On 22 and 23 April the HoM paid a visit to Bihac and Banja Luka. Bihac media highlighted HoM's words of praise about the work of Police Commissioner (PC) Brkic. PC Brkic was reported as saying that 'lack of technical equipment and the police officers' salaries' are standing in the way of even greater efficiency. Following the meeting with MoI Cadzo and Director of Police Pena in Banja Luka HoM stressed that the security situation in Republika Srpska is absolutely satisfactory, regardless of the existence of certain problems.

Detention Centres

Prison visits – During the reporting period EUPM programme of visiting BiH detention facilities continued with visits to detention centres in Foca, Trebinje, Mostar, Sarajevo as well as Banja Luka where the meeting with RS Assistant Minister of Justice was held in order to discuss an investigation into alleged extortion in Foca prison.

Political and Security Update

Following the final adoption of the Police Reform Laws, RS PM Dodik expressed his satisfaction, saying that the reform was politically tolerable given that it will not encroach upon the RS constitution and that all segments of the RS police will remain intact. While this event may ease political tensions for the time being, at a meeting with EU Ambassadors on 17 April and later in an open letter, RS PM Dodik continued to resort to confrontational rhetoric, reiterating his attacks against the HJPC and hinting at the possibility of “disappearance of BiH”.

Security;

The EUPM Security Phases, Alert Status, Threat Assessments Levels, Security Situations and Code Colours on effect, as per the EUPM Security Plan and the MEDUSA CONPLAN 2006. are:

SECURITY PHASES	ALERT STATUS	THREAT ASSESSMENTS LEVELS	SECURITY SITUATION
Phase 0	Alfa	Low (Green)	Preparation---Normal situation
Phase I	Alfa Plus	Low to Medium	Warning and precautions (EUPM)
Phase I I	Bravo	Medium (Blue)	Preventive & Partial withdrawal
Phase III	Charlie	High (Orange)	Gathering to Assembly Areas- AA's
Phase IV	Delta	Very High (Red)	Evacuation -Movement to CP's and SA's

Remark: - The meaning, details, actions to take and procedures to follow in each security situation are fully established and detailed in the EUPM Security and Evacuation Plan.

The **EUPM SECURITY ASSESSMENT** as of **30th April**, regarding potential risks for the EUPM Staff security, related to the political

PHASE 0	ALFA	LOW (GREEN)	PREPARATION – NORMAL SITUATION
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Relations with Host Country authorities

As EUPM is an established mission, currently there are no issues to report under this heading

Relations with EU, other IC organisations and representatives

International conference on Cross Border Cooperation in Trebinje - EUPM attended a conference on “Regional Cooperation and Assistance in Crises Situations and Natural Disasters” in Trebinje on 16-18 April. The conference was organised by the Joint Committee for Defence and Security of BiH in cooperation with OSCE BiH, the Regional Cooperation Council (RCC) – DPI SEE Secretariat and the East West Institute. There were over 80 participants from the BiH Parliament, Croatia, Montenegro, Serbia, UNDP, a representative from the NATO HQ in Sarajevo and various agencies. Lt Colonel Piergiorgio Trentinaglia, in charge of the Carabinieri Operation Center in Rome made a presentation of his unit. He emphasized the necessity for BiH to have a centralized Operation Room, which would collect information from the whole country, but without limiting the competencies of local Civilian Protection centers.

Other aspects

NTR

Forecast for Next Month

5 May – Official opening of the Centre for Illegal Migrants to be attended by EUPM, the Director of the Service for Foreigners Affairs, Dragan Mektic, the Minister of Security, a representative from the EC Delegation and ICITAP.

Local elections are months away (October), but the deadline for parties to register is 22 May.

Approved by B.G. V. Coppola, Head of Mission
