

EUROPEAN COMMISSION

> Brussels, 12.3.2015 COM(2015) 134 final

# REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL

### on EAGF expenditure

Early Warning System No 1-3/2015

## TABLE OF CONTENTS

1.	The 2015 EAGF budgetary procedure	3
2.	Revenue assigned to EAGF	.3
3.	Comments on the provisional implementation of the 2015 EAGF budget	.4
4.	Implementation of revenue assigned to EAGF	.6
5.	Conclusions	7

ANNEX 1:	THE 2015 BUDGETARY PROCEDURE
ANNEX 2:	Provisional consumption of EAGF appropriations up to $31/01/2015$

#### 1. THE 2015 EAGF BUDGETARY PROCEDURE

The key figures for the European Agricultural Guarantee Fund (EAGF) at different steps of the budgetary procedure are summarised in the table presented in Annex 1.

The 2015 EAGF budget was adopted by the European Parliament on 17 December 2014. The budget included commitment and payment appropriations amounting to EUR 43 455.8 million and to EUR 43 447.6 million respectively for agricultural market measures and direct aids

The difference between commitment and payment appropriations is due to the fact, that for certain measures, which are directly implemented by the Commission, differentiated appropriations are used. These relate mainly to promotion measures for agricultural products and to policy strategy and coordination measures for agriculture.

#### 2. **REVENUE ASSIGNED TO EAGF**

On the basis of the provisions of Article 43 of Regulation (EU) No 1306/2013 on the financing, management and monitoring of the common agricultural policy revenue originating from financial corrections under accounting and conformity clearance decisions, from irregularities and from the milk levy are designated as revenue assigned to the financing of EAGF expenditure. According to these provisions, assigned revenue can be used to cover the financing of any EAGF expenditure. If part of this revenue is not used within the budget year, then, this part will be automatically carried forward to the following budget year<sup>1</sup>.

The 2015 EAGF budget included both: the Commission's latest estimates of the needs to finance the expected expenditure for market measures and direct aids, and the estimates of the assigned revenue which was expected to be collected in the course of the budget year concerned as well as the carryover of the balance of assigned revenue left available from the previous budget year. In its proposal for the 2015 EAGF budget appropriations, the Commission took into consideration the total expected assigned revenue and requested for the 2015 budget a level of appropriations calculated by deducting the estimated assigned revenue from the estimated needs. The Budgetary Authority adopted the EAGF budget taking account of the expected assigned revenue.

At the time of establishing the budget for 2015, the Commission's estimates for the available assigned revenue amounted to EUR 1 768.6 million. Specifically:

The assigned revenue expected to be generated in the course of the 2015 budget year was estimated at EUR 1 438.6 million. Amounts of EUR 868.6 million and EUR 165 million were expected from conformity clearance corrections and from irregularities respectively. The receipts from the milk levy were estimated at EUR 405 million.

<sup>&</sup>lt;sup>1</sup> Art 14 of Regulation (EU, EURATOM) No 966/2012 of the European Parliament and of the Council on the financial rules applicable to the general budget of the Union determines that internal assigned revenue shall be carried over for one year only. Thus, in the interest of sound budgetary management, this assigned revenue is in general used first before any voted appropriation of the budget article concerned.

- The amount of assigned revenue expected to be carried over from the budget year 2014 into 2015 was estimated at EUR 330 million.

In the 2015 budget, the Commission assigned this initially estimated revenue of EUR 1 768.6 million to the following schemes:

- EUR 362.4 million was assigned to the operational funds for producer organisations in fruit and vegetables,
- EUR 106.9 million to the other measures in fruit and vegetables,
- EUR 0.9 million to the storage measures for skimmed milk powder,
- EUR 2.9 million to the storage measures for butter and cream,
- EUR 50.5 million to the other measures in milk and milk products, and
- EUR 1 245 million to the single payment scheme.

For these schemes, the Budgetary Authority eventually voted appropriations in accordance with the Commission's proposal. The sum of the voted appropriations and the assigned revenue mentioned above corresponds to a total estimate of needs of:

- EUR 903.9 million was assigned for the operational funds for producer organisations in fruit and vegetables,
- EUR 107.6 million for the other measures in fruit and vegetables,
- EUR 0.9 million for the storage measures for skimmed milk powder,
- EUR 2.9 million for the storage measures for butter and cream,
- EUR 50.6 million for the other measures in milk and milk products, and
- EUR 29 587 million for the single payment scheme.

In annex 2, which presents the 2015 budget's provisional execution for the period to 31 January 2015, the figures of the budget appropriations at article level for fruit and vegetables, for milk and milk products and for the decoupled direct aids present voted appropriations for these articles amounting to EUR 836.2 million, to EUR 77.1 million and to EUR 37 397 million respectively, without taking account of the aforementioned assigned revenue. Including the revenue assigned to these articles, the total appropriations foreseen in the 2015 budget amount to EUR 1 305.5 million for fruit and vegetables, EUR 131.4 million for milk and milk products and to EUR 38 642 million for decoupled direct aids.

#### 3. COMMENTS ON THE PROVISIONAL IMPLEMENTATION OF THE 2015 EAGF BUDGET

The budget's provisional implementation for the period 16 October 2014 to 31 January 2015 is presented in Annex 2. This implementation level is compared to the expenditure profile based on the indicator, which was established on the basis of the dispositions of Article 28 of Regulation (EU) No 1306/2013. Below a brief commentary is presented for certain budget articles, showing the most significant differences between the actual and the expected level of implementation of the 2015 budget.

#### **3.1.** Market measures

The uptake of appropriations for interventions in agricultural markets was lower compared to the level of the budget's voted appropriations, as determined by the

level of the indicator on 31 January 2015, by EUR 107.5 million. This divergence is the net effect of the execution patterns primarily in the fruits and vegetables and wine sectors.

#### 3.1.1. Fruit and vegetables (+ EUR 17 million in comparison with voted appropriations)

As regards voted appropriations, this implementation level is primarily due to the expenditure for the operational funds for producer organisations scheme and other measures in fruit and vegetables, which are funded both by the budget's voted appropriations and by the revenue assigned to this scheme in the 2015 budget (NB: For details please see point 2 above). This implementation level is the result of applying the indicator for the period to 31 January 2015 to the budget's voted appropriations, which do not include the revenue assigned to this sector.

A footnote \* in the provisional execution table in annex 2 shows what the situation would be, had the indicator, as of 31 January 2015, been applied to the total appropriations, which are expected to be available in order to fund this article. As it is pointed out in point 2 above, the total funding expected to be available for this article is composed of the budget's voted appropriations of EUR 836.2 million and of the revenue assigned to this article which is estimated at EUR 469.3 million. Therefore, had the indicator been applied to the total funding of EUR 1 305.5 million expected to be available for this article, then, an under-execution of - EUR 63 million would appear.

This is the effect of slower uptake of all the schemes funded by this article. It needs to be noted that the pace of the uptake of budgetary appropriations for the crisis measures could not be reliably estimated, and is likely to diverge from a 3-year average consumption profile which is the basis for the indicator for this article. At this point in time, this situation is considered to be temporary and the execution of this article is closely monitored by the responsible Commission services.

#### 3.1.2. Products of the wine-growing sector (- EUR 130.8 million)

This under-execution is due to the slower rhythm of payments made by the Member States compared to the expenditure profile of the established indicator for the national wine programmes. At this point in time, this situation is considered to be temporary.

#### 3.2. Direct aids

The uptake of appropriations for direct aids compared to the level of the indicator on 31 January 2015 was higher by EUR 650.8 million.

# 3.2.1. Decoupled direct aids (+EUR 691.7 million in comparison with voted appropriations)

As regards voted appropriations, this implementation level is primarily due to the expenditure for the single payment scheme, which is funded both by the budget's voted appropriations and by the revenue assigned to this scheme in the 2015 budget (NB: For details please see point 2 above). This implementation level is the result of applying the indicator for the period to 31 January 2015 to the budget's voted appropriations, which do not include the revenue assigned to this article.

A footnote \* in the provisional execution table in annex 2 shows which would be the situation had the indicator, as at 31 January 2015, been applied to the total appropriations which are expected to be available in order to fund decoupled direct aids. As it is pointed out in point 2 above, the total funding expected to be available

for decoupled direct aids is composed of the budget's voted appropriations of EUR 37 397 million and of the revenue assigned to decoupled direct aids which is estimated to amount to EUR 1 245 million. Therefore, had the indicator been applied to the total funding of EUR 38 642 million expected to be available for decoupled direct aids, then, the under-execution of - EUR 488.8 million would appear.

This divergence in the level of implementation of the budget for decoupled direct aids results mainly from accelerated payments for the single payments scheme in the first two months of the year (as compared to similar period in three previous years) and a temporary deceleration in the month of January. Judging from Member States' forecast execution is bound to regain speed in the coming months.

The Commission expects, at this point in time, that available appropriations and assigned revenue would be sufficient to cover the funding needs for this article.

#### 3.2.2. Other direct aids (- EUR 40.9 million)

This under-implementation of voted appropriations for other direct aids as compared to the expenditure profile of the established indicator on 31 January 2015 is mainly the effect of the slower payment rhythm for specific support under article 68 - coupled direct aids. At this point in time, this situation is considered to be temporary.

#### **3.3.** Audit of agricultural expenditure (- EUR 16.9 million)

In addition to direct expenditure for monitoring and preventive measures and expenditure for financial corrections in favour of the Member States amounting in total to EUR 26.8 million, the 2015 budget included estimates of EUR 60.5 million for payments concerning settlement of disputes. When establishing the expenditure profile for the settlement of disputes, in absence of established past execution profile, it was assumed that Member States would pay these amounts evenly over the year. However, as of 31 January 2015, Member States have not made any such payments yet. As a consequence, an under-execution in relation to the level of the indicator resulted for this chapter of the 2015 budget. At this point in time, this situation is considered to be temporary and a full execution of the budget is expected.

#### 4. IMPLEMENTATION OF REVENUE ASSIGNED TO EAGF

The table in Annex 2 shows that assigned revenue amounting to EUR 995.6 million was collected as of 31 January 2015. Specifically:

- the revenue from corrections based on accounting and conformity clearance decisions amounted to EUR 179 million with significant amounts still expected by the end of the budget year;
- the revenue from irregularities amounted to EUR 68 million with additional amounts also expected by the end of the budget year, and
- at this point in time, the entire revenue from the milk levy has been collected and it amounts to approximately EUR 407.3 million;

Finally, the amount of assigned revenue eventually carried over from 2014 into 2015 amounted to EUR 341.3 million.

Therefore, the amount of assigned revenue available for financing EAGF expenditure, on 31 January 2015, amounts to EUR 995.6 million with additional significant amounts of freshly collected assigned revenue from accounting and

conformity clearance decisions and irregularities expected by the end of the budget year.

#### 5. CONCLUSIONS

The provisional execution of the 2015 EAGF budget's appropriations, for the period up to 31 January 2015, shows that monthly reimbursements to Member States exceeded the expenditure profile for budget execution based on the indicator, by approximately EUR 526.5 million.

Assigned revenue amounting to EUR 995.6 million is already available and additional amounts are still expected to be collected in 2015. At this point in time, the Commission considers that the amount of assigned revenue which will be available by the end of the year will be sufficient to cover the funding for certain fruit and vegetables and milk and milk products items, as well as for the single payment scheme as originally expected when the 2015 budget was established.



EUROPEAN COMMISSION

> Brussels, 12.3.2015 COM(2015) 134 final

ANNEXES 1 to 2

### ANNEXES

to the

# REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL

### on EAGF expenditure

Early Warning System No 1-3/2015

Annex 1							
EAGF Appropriations - 2015 Budgetary procedure							

			m				л П			
_	Initial Draft Budget 2015			Amending Letter Budge		New Draft E	Budget 2015	Budget 2015 Adopted on 17/12/2014		
Title Chapter Article Item	Heading	Adopted on 11/06/2014		Adopted on 15/10/2014		Adopted on				
Ŭ				Appropr	iations after conside	eration of assigned r	evenue			
		CA	PA	CA	PA	CA	PA	CA	PA	
05 01 04 01	Support expenditure for European Agricultural Guarantee Fund (EAGF) - Non-operational technical assistance	8 100 000	8 100 000	8 100 000	8 100 000	8 100 000	8 100 000	8 100 000	8 100 000	
05 01 06 01	Consumer, Health, Agriculture and Food Executive Agency - Contribution from the Agricultural promotion programmes			166 000	166 000	166 000	166 000	166 000	166 000	
05 02	Improving the competitiveness of the agricultural sector through interventions in agricultural markets	2 404 388 000	2 404 505 000	2 400 689 000	2 400 806 000	2 400 689 000	2 400 776 570	2 400 689 000	2 400 752 166	
05 02 01	Cereals	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	
05 02 02	Rice	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	
05 02 03	Refunds on non-Annex 1 products	1 000 000	1 000 000	100 000	100 000	100 000	100 000	100 000	100 000	
05 02 04	Food programmes	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	
05 02 05 05 02 06	Sugar Olive oil	p.m. 44 600 000	p.m. 44 600 000	p.m. 46 600 000	p.m. 46 600 000	p.m. 46 600 000	p.m. 46 600 000	p.m. 46 600 000	p.m. 46 600 000	
05 02 06 05 02 07	Olive oil Textile plants	44 600 000	44 600 000 6 200 000	46 600 000	46 600 000	46 600 000	46 600 000	46 600 000	46 600 000	
05 02 07	Fruit and vegetables	836 700 000	836 700 000	836 200 000	836 200 000	836 200 000	836 200 000	836 200 000	836 200 000	
05 02 09	Products of wine-growing sector	1 095 000 000	1 095 000 000	1 095 000 000	1 095 000 000	1 095 000 000	1 095 000 000	1 095 000 000	1 095 000 000	
05 02 10	Promotion	62 288 000	62 405 000	65 189 000	65 306 000	65 189 000	65 276 570	65 189 000	65 252 166	
05 02 11	Other plant products/measures	249 400 000	249 400 000	233 400 000	233 400 000	233 400 000	233 400 000	233 400 000	233 400 000	
05 02 12	Milk and milk products	77 100 000	77 100 000	77 100 000	77 100 000	77 100 000	77 100 000	77 100 000	77 100 000	
05 02 13	Beef and veal	100 000	100 000	100 000	100 000	100 000	100 000	100 000	100 000	
05 02 14	Sheepmeat and goatmeat	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	
05 02 15	Pigmeat, eggs and poultry, bee-keeping and other animal products	32 000 000	32 000 000	40 800 000	40 800 000	40 800 000	40 800 000	40 800 000	40 800 000	
	Direct aids aimed at contributing to farm incomes, limiting farm income variability and meeting environment and climate objectives	41 378 437 216	41 378 437 216	40 908 597 789	40 908 597 789	40 908 597 789	40 908 597 789	40 908 597 789	40 908 597 789	
05 03 01	Decoupled direct aids	37 867 000 000	37 867 000 000	37 397 000 000	37 397 000 000	37 397 000 000	37 397 000 000	37 397 000 000	37 397 000 000	
05 03 02	Other direct aids	3 078 237 216	3 078 237 216	3 078 397 789	3 078 397 789	3 078 397 789	3 078 397 789	3 078 397 789	3 078 397 789	
05 03 03	Additional amounts of aid	200 000	200 000	200 000	200 000	200 000	200 000	200 000	200 000	
05 03 09	Reimbursement of direct aids in relation to financial discipline	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	
05 03 10	Reserve for crises in the agricultural sector	433 000 000	433 000 000	433 000 000	433 000 000	433 000 000	433 000 000	433 000 000	433 000 000	
05 04 01 14	Completion of Rural development financed by the EAGGF Guarantee Section - Programming period 2000 to 2006	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	
05 04 03 02	Plant and animal genetic resources - Completion of earlier measures	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	
05 07	Audit of agricultural expenditure financed by the EAGF	61 900 000	61 900 000	87 300 000	87 300 000	87 300 000	87 300 000	87 300 000	87 300 000	
05 07 01	Control of agricultural expenditure	26 800 000	26 800 000	26 800 000	26 800 000	26 800 000	26 800 000	26 800 000	26 800 000	
05 07 01 02	Monitoring and preventive measures - Direct payments by the Union	6 800 000	6 800 000	6 800 000	6 800 000	6 800 000	6 800 000	6 800 000	6 800 000	
05 07 01 06	Expenditure for financial corrections in favour of Member States following decisions on accounting clearance of previous years' accounts with regard to shared management declared under the EAGGF-Quarantee Section (previous measures) and under the EAGF	20 000 000	20 000 000	20 000 000	20 000 000	20 000 000	20 000 000	20 000 000	20 000 000	
	Expenditure for financial corrections in favour of Member States following decisions on conformity clearance of previous years' accounts with regard to shared management declared under the EAGGF-Quarantee Section (previous measures) and under the EAGF	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	p.m.	
05 07 02	Settlement of disputes	35 100 000	35 100 000	60 500 000	60 500 000	60 500 000	60 500 000	60 500 000	60 500 000	
L	"	10.000	10.007	10 000	10 001	18 000	10.010	15 000		
05 08 01	Farm Accountancy Data Network (FADN)	15 009 325	12 290 000	15 009 325	12 290 000	15 009 325	12 013 054	15 009 325	11 783 396	
05 08 02 05 08 03	Surveys on the structure of agricultural holdings	<u>19 450 000</u> 4 773 648	16 761 000 3 296 000	<u>19 450 000</u> 4 773 648	16 761 000 3 296 000	<u>19 450 000</u> 4 773 648	16 383 304 3 221 727	19 450 000 4 773 648	<u>16 070 098</u> 3 160 136	
	Restructuring of systems for agricultural surveys Enhancing public awareness of the common agricultural							1		
05 08 06	policy	8 000 000	8 000 000	8 000 000	8 000 000	8 000 000	8 000 000	8 000 000	8 000 000	
UD 08 09	EAGF - Operational technical assistance	3 695 000	3 695 000	3 695 000	3 695 000	3 695 000	3 695 000	3 695 000	3 695 000	
	TOTAL EAGF	43 903 753 189	43 896 984 216	43 455 780 762	43 449 011 789	43 455 780 762	43 448 253 444	43 455 780 762	43 447 624 585	

#### Annex 2

#### Budget Year 2015 PROVISIONAL CONSUMPTION OF THE EAGF APPROPRIATIONS

# Situation to the 31/01/2015 in Eur million

			Consumption from November to January	Utilisation	Consumption profile as at January			etw een n and profile
		EUR mio	EUR mio	%	%	EUR mio	%	EUR mio
	Expenditure	Α	В	C=B/A	D	E=D*A	F=C-D	G=B-E
05 01	ADMINISTRATIVE EXPENDITURE OF THE AGRICULTURE AND RURAL DEVELOP. POLICY	8,3	0,3	3,9 %	0,5 %	0,0	3,4 %	0,3
03 01	AREA	0,5	0,5	3,3 /6	0,5 %	0,0	3,4 78	0,5
	Total 05 01 ADMIN. EXPEND. OF THE AGRICULTURE AND RURAL DEVELOP. POLICY AREA(2)	8,3	0,3	3,9 %	0,5 %	0,0	3,4 %	0,3
05 02	INTERVENTIONS IN AGRICULTURAL MARKETS							
05 02 01	Cereals	p.m.	0,0					
05 02 02	Rice	p.m.	0,0					
05 02 03	Refunds on non-Annex 1 products	0,1	0,0	0,0 %	44,7 %	0,0	-44,7 %	0,0
05 02 04	Food programmes	p.m.	0,0					
05 02 05 05 02 06	Sugar Olive oil	p.m. 46,6	0,0	12,6 %	13,8 %	6.4	-1,2 %	0.0
05 02 06	Textile plants	40,0	5,9 6,1	98,9 %		6,4 6,1	-1,2 %	-0,6 0,0
05 02 07	Fruits and vegetables (estimated 469,3 Mio EUR from assigned revenue)(*)(3)	836,2	194,9	23,3 %		177,9	-	17,0
05 02 09	Products of the wine-growing sector	1.095,0	103,7	9,5 %		234,5	-11,9 %	-130,8
05 02 10	Promotion	65,2	19,1	29,3 %		16,0	4,8 %	3,1
05 02 11	Other plant products/measures	233,4	124,6	53,4 %		115,9	3,7 %	8,7
05 02 12	Milk and milk products (estimated 54,3 Mio EUR from assigned revenue)(*)(3)	77,1	18,9	24,6 %		23,4	-5,8 %	-4,5
05 02 13	Beef and veal	0,1	0,0	28,7 %	48,6 %	0,0	-19,8 %	0,0
05 02 14	Sheepmeat and goatmeat	p.m.	0,0					
05 02 15	Pigmeat, eggs and poultry, bee-keeping and other animal products	40,8	0,5	1,3 %	2,3 %	0,9	-1,1 %	-0,4
	Total 05 02 INTERVENTIONS IN AGRICULTURAL MARKETS	2.400,7	473,9	19,7 %	24,2 %	581,4	-4,5 %	-107,5
05 03	DIRECT AIDS (**)				1			
05 03 01	Decoupled direct aids (estimated 1.245,0 Mo EUR credits coming from assigned revenue)(*)(3)	37.397,0	33.721,4	90,2 %	88,3 %	33.029,7	1,8 %	691,7
05 03 02	Other direct aids	3.078,4	1.550,8	50,4 %	51,7 %	1.591,7	-1,3 %	-40,9
05 03 03	Additional amounts of aid	0,2	0,0	14,5 %	28,6 %	0,1	-14,1 %	0,0
	Total 05 03 DIRECT AIDS (**)	40.475,6	35.272,3	87,1 %	85,5 %	34.621,5	1,6 %	650,8
	OTHER EXPENDITURE							
05 04 01 14	Completion of Rural develop. financed by the EAGGF-Guarantee Section-Programming period 2000-2006	p.m.	-0,5					
05 04 03	Completion of other measures	p.m.	0,0					
05 07	AUDIT OF AGRICULTURAL EXPENDITURE FINANCED BY THE EAGF	87,3	0,8	0,9 %		17,6	-19,4 %	-16,9
05 08	POLICY STRATEGY AND COORDINATION OF THE AGRICULTURE AND RURAL DEVELOPMENT POLICY AREA (excl. 050877 and 050880)	50,9	0,3	0,5 %	0,0 %	0,0	0,5 %	0,3
	Total Expenditure	43.022,8	35.747,0	83,1 %	81,9 %	35.220,6	1,2 %	526,5
	Assigned Revenue	Taken into account in the budget						
6701	Clearance of European Agricultural Guarantee Fund accounts — Assigned revenue	868,6	179,0	20,6 %				
6702	European Agricultural Guarantee Fund irregularities — Assigned revenue	165,0	68,0	41,2 %				
6703	Superlevy from milk producers — Assigned revenue	405,0	407,3	100,6 %				
	Assigned revenue carried over from 2014	330,0	341,3	103,4 %				
	Total Revenue	1.768,6	995,6	56,3 %				
	(*) For information only: expenditure against original appropriations and estimated assigned revenue	<b></b>						
05 02 08	Fruit and vegetables (including estimated assigned revenue of 469,3 Mio EUR)(3)	1.305,5	194,9	14,9 %	19,8 %	258,0	-4,8 %	-63,0
05 02 12	Milk and milk products (including estimated assigned revenue of 54,3 Mio EUR)(3)	131,4	18,9	14,4 %		40,6	-16,5 %	-21,7
B	Decoupled direct aids (including estimated assigned revenue of 1.245,0 Mio EUR)(3)	38.642,0	33.721,4	87,3 %	88,5 %	34.210,2	-1,3 %	-488,8
05 03 01	g							
05 03 01	(**) Not included	, 						
05 03 01		868,2	259,7	29,9 %				

(1) It concerns the commitments

(2) Chapter not exclusively EAGF

(a) Including use of assigned revenues carried over from the previous year
 (4) Credits carried over from the previous year