



**COUNCIL OF  
THE EUROPEAN UNION**

**Brussels, 11 December 2013**

**10257/12  
EXT 1**

**COPS 171  
PESC 620  
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COSDP 416  
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**PARTIAL DECLASSIFICATION**

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of document: 10257/12 RESTREINT UE/EU RESTRICTED

dated: 23 May 2012

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Subject: European Union Police Mission in Bosnia and Herzegovina Monthly  
Assessment report for the month of April 2012

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Delegations will find attached the partially declassified version of the above-mentioned document.

  

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**ANNEX**

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**Brussels, 23 May 2012**

**10257/12  
EXT 1 (11.12.2013)**

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**NOTE**

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From	Civilian Planning and Conduct Capability (CPCC)
To	Political and Security Committee Third States contributing to EUPM
Subject :	European Union Police Mission in Bosnia and Herzegovina Monthly Assessment report for the month of April 2012

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Delegations will find attached EEAS document EEAS 00874/12 regarding the EUPM Monthly Assessment Report for the month of April 12.

Encl. EEAS document EEAS 00874/12

# EUROPEAN EXTERNAL ACTION SERVICE



## **Civilian Planning and Conduct Capability – CPCC**

**Brussels, 23 May 2012**

**CPCC 00874/12  
(st 10257/12)**

**RESTREINT UE**

**COPS  
PESC  
CIVCOM  
COSDP  
COWEB  
EUPM**

### **NOTE**

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**From:** European External Action Service  
**To:** General Secretariat of the Council

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**Subject:** European Union Police Mission in Bosnia and Herzegovina – Monthly  
Assessment Report no 4/12

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The General Secretariat of the Council will find attached the EEAS document EEAS 00874/12 regarding the EUPM Monthly Assessment Report for the month of April 2012, for further distribution.

**Date and time of report:** 10 May 2012

**Reporting period:** 01-30 April 2012

## 1. EXECUTIVE SUMMARY

Working against a fast approaching deadline, EUPM has intensified its efforts to reach the desired end-state and successfully complete its two-fold mandate for 2012: to ensure a smooth handover of EUPM's knowledge, institutional memory and remaining key tasks to the EUSR Rule of Law (RoL)/Police Section as well as to the IPA funded project team of experts.

The HoM is further engaged in providing high level strategic advice, through regular meetings with FBiH and RS ministers of interior, as well as other high ranking police officials, aiming at increased cohesion and prevention of erosion in strategic cooperation, caused by the political gridlock.

As part of the work to strengthen police/prosecutor cooperation EUPM hosted a roundtable conference for members of police and prosecutor's offices from Brčko and Orasje that brought together 26 participants, including national and international experts from EUPM, the High Judicial and Prosecutorial Council (HJPC) Swiss Project, and the OSCE.

EUPM in cooperation with the Press Council of BiH organized a workshop for BiH journalists on "*Media coverage of policing and politics*", held in Konjic. The session was opened by the EUPM Head of the Advisory Unit. EUPM also participated in panel discussions and gave a presentation encouraging the police and media to adopt a cooperative approach, as well as promoting the role of press offices within the Law Enforcement Agencies.

EUPM attended the monthly coordination meeting of BiH Police Agencies' Directors and the Acting Chief State Prosecutor, that took place in Vlasica on 19, 20 April.

On 23 April EUPM delivered presentations at the "*Training for Civilian aspects of crisis management*" held at Butmir Army Base, in Sarajevo. This course, sponsored by the Norwegian Embassy in cooperation with NATO, aimed at assisting law enforcement officers in BiH, Croatia and Serbia to be seconded to international peacekeeping missions. EUPM's lectures focused on engagement with international and national actors within the mission area as well as on what and how on to deliver appropriate police training.

## **2. COMMENTS OF HEAD OF MISSION**

The reporting month saw the celebrations of both Catholic and Orthodox Easter, which impacted operation wise on EUPM, as well as other international organizations operating locally. Although with reduced core staff, I continued to lead the Mission's strategic outreach on the occasion of our transition. Through regular consultations and meetings with the ministers of interior and high ranking officials, I continued to advocate for the operational independence and de-politicization of police and for sustainability of reforms and overarching accountability within the law enforcement system. These issues have been at the centre of EUPM activities and will continue to represent essential milestones on BiH's path towards NATO and the EU.

On 2 April I held a meeting with the ICITAP Director and explained the EUPM transition process in order to seek ways of progressing the Mission's work in the areas of police and rule of law beyond June 2012.

On 3 April I had a meeting with the Republika Srpska (RS) Minister of Interior Stanislav Cadjo who briefed me on the RS police activities and on the replacement of the Head of East Sarajevo Public Security Center (PSC). The following day I attended the celebration of the 20<sup>th</sup> anniversary of the RS police.

On 10 April I met with Canton 9 (Sarajevo) Minister of Interior Muhamed Budimlic and discussed issues pertaining to internal affairs, including the disputed Cantonal Law on Internal Affairs and the Book of Rules for Internal Organization.

On 24 April I had a meeting with the FBiH Minister of Interior Predrag Kurtes who briefed me on the state of play and his work to strengthen cooperation and coordination with the cantonal ministries of interior as well as other Law Enforcement Agencies. On this occasion I outlined

EUPM's position on principles of operational independence and accountability of policing and also reiterated our support for strengthening the legal framework. The minister fully agreed and stated that he had the same understanding.

On 25 April I attended an extraordinary meeting of the EU Heads of Missions, followed by a working lunch with the Head of the Agency of Gender Equality of BiH.

On 26 April I had a meeting with the Director of the BiH Directorate for Police Coordination, Himzo Selimovic. We discussed the need of increased cohesion between local stakeholders, as a fundamental requirement for successful work of the Directorate. The state of play of succession to EUPM's current tasks was also a topic.

### **3. MISSION ACTIVITIES**

**NOT DECLASSIFIED**

**Pages 6 and 7: NOT DECLASSIFIED**

**NOT DECLASSIFIED**

#### **4. POLITICAL AND SECURITY UPDATE**

**NOT DECLASSIFIED**



**NOT DECLASSIFIED**

## **5. EUPM TRANSITION**

The contract between the EU Delegation and the Austrian-led consortium on implementing the IPA Project on support to BiH Law-Enforcement was signed at the beginning of April. EUPM met the Project Team Leader during his first visit to Sarajevo following the signature and agreed on the modalities for conducting the handover process. The latter will consist of a series of meetings between the IPA experts and EUPM advisors in accordance with the different components the project will cover. The initial meeting will be hosted by EUPM HoM in the Mission's premises on 7 May, all meetings will be concluded by the end of May. EUPM has identified sixteen advisors who will meet with the IPA experts and coordinated the time schedule in accordance with the different times of arrival in Sarajevo of the IPA experts (the last one is expected to arrive on 21 May). The handover documents drafted at the end 2011 will be delivered during the initial meeting. The IPA

experts will be encouraged to individually contact their respective counterparts within EUPM for any additional information / clarifications they might need following these meetings.

## 6. MEDIA

### 6.1 **EUPM and Press Council co-host Workshop for Journalists on “Politics and Policing” on 19 and 20 April in Konjic**

EUPM in cooperation with the Press Council of BiH organized a two-day workshop on "*Media coverage of policing and politics*" for journalists of BiH media outlets on 19 and 20 April in Konjic. The seminar provided media representatives with more information on the practical aspects and concepts of policing in a democratic society and the accountability of the police and political authorities. Apart from the media representatives, the event gathered prominent international and local experts from the EU Delegation in BiH, EUPM, University of Basel in Switzerland, the Independent Committee of the BiH Parliament, the Joint Commission for Defence and Security of Bosnia and Herzegovina, the International Crisis Group, Brcko District Police, Faculty of Political Sciences and Faculty of Criminology and Security Studies of the University of Sarajevo.

### 6.2 **EUPM featured by Radio *Deutsche Welle*/Online edition of *Deutsche Welle* on 20 April**

Inquiring whether EUPM has fulfilled its goals, Radio *Deutsche Welle* broadcasted on 20 April a PPIO statement according to which the "*EUPM assistance, over the past ten years, has been significant*" and "*visible progress was achieved in all sectors and Law Enforcement Agencies in BiH*". This was further substantiated with a statement of a media representative who said that "*raising the standards of the policing to the European level, and ‘cleansing’ the police from the war-time staff involved in various illegal activities, are among the most important EUPM achievements*". The interviewed citizens expressed their positive view on EUPM's results and stated that they generally trust the police, but feel that some political interference still remains.

### **6.3 EUPM Head in Crta on BH Television, on 24 April**

Appearing as the guest of BH Television political show *CRTA* on 24 April, Commissioner Feller mapped out the Mission's accomplishments and gave a way forward on the forms of continuation of EU assistance to the law enforcement system in BiH beyond EUPM's closure. He also commented on the ongoing discussions regarding the reform of internal affairs legislation in the Federation and answered a few questions on the *Unsolved Case* broadcast, which was launched by EUPM in 2005. He emphasized on the importance of such a show for both the citizens and the police and pointed out that it managed to become a self sustainable project for the eight seasons already, which is what EUPM has been striving for on all fronts – self sustainability.

### **6.4 'Door-stepper' following the meeting between EUPM HoM and FBIH Minister of Interior Predrag Kurtes on 24 April**

Commissioner Feller and Minister Kurtes agreed that operational cooperation between the Law Enforcement Agencies and the prosecutors' offices has significantly improved, but further progress was needed in terms of institutional cooperation. On this occasion the Head of Mission was briefed on the current state of play within the FBIH MoI and the minister's work to strengthen cooperation and coordination with the Cantonal ministries of interior as well as all other Law Enforcement Agencies. “... *Minister Kurtes informed me about the efforts he and Director of Federation Administration of Police Dragan Lukač are making on strengthening cooperation and coordination with the cantonal ministries of interior as well as all other law enforcement agencies, which I strongly welcome.*” said Feller, who took that opportunity to once again emphasize EUPM's position regarding the principles of operational independence and accountability of policing, and to reiterate the Mission's support for strengthening the legal framework: “*Police must have operational independence, not as a term but content. However, it does not mean that police is above the law. Police must be accountable, which means that police director or a police commissioner must be accountable for the work of police he is heading. The citizens cannot wish to have police which do not consider itself accountable.*” The Minister fully agreed, expressing

satisfaction to the fact that both EUPM and FBIH MoI share the same position in relation to the internal affairs legislation: “*The EU Police Mission fully supports activities aimed at strengthening legal framework which will provide for unquestionable operational and financial independence of police as well as the issue of police accountability.*”

## 7. SECURITY

The **EUPM SECURITY ASSESSMENT** as of **31 December 2011**, regarding potential risks for the EUPM Staff security, related to the political and public order situation is:

**EUPM assesses as:**

<b>STABLE</b>			
SECURITY PHASE	ALERT STATUS	THREAT ASSESSMENT LEVEL	SECURITY SITUATION
<b>PHASE 0</b>	<b>ALFA</b>	<b>LOW</b>	<b>PREPARATION</b>

## 8. RELATIONS WITH HOST COUNTRY AUTHORITIES

*As EUPM is an established mission, currently there are no issues to report under this heading*

## 9. RELATIONS WITH EU, OTHER IC ORGANISATIONS AND REPRESENTATIVES

*As EUPM is an established mission, currently there are no issues to report under this heading*

## 10. OUTLOOK

On 7 May HoM will pay a courtesy visit to H. E. Mr. Patrick S. Moon, the USA Ambassador to BiH, and will also attend the first meeting with the IPA team of experts, at EUPM HQ, Sarajevo.

On 9 May HoM will travel to Brussels, Belgium to attend several meetings with members of CPCC, EEAS and participate in the celebration of the EU “Open Doors” Day, on 12 May.

Approved by Commissioner Stefan Feller

Head of Mission

ANNEX I: Personnel situation

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**(page 23)**

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