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# REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND THE COUNCIL

on the activities of the European Globalisation Adjustment Fund in 2013 and 2014

### FOREWORD BY THE COMMISSIONER



Dear Reader,

I am proud to present to you this report on the achievements of the European Globalisation Adjustment Fund (EGF) in 2013 and 2014. The Fund has undergone a remarkable development since its beginnings in 2007. Today the Fund covers a wide variety of sectors and economic activities and more and more Member States have benefited from its support.

During times when public resources are restricted and the capacity of Public Employment Services across Europe is stretched to its limits, the EGF has provided welcome support to workers falling victim to mass lay-offs caused by globalisation or the crisis. The personalised and targeted assistance given has helped to redirect the redundant labour into new growth and promising sectors.

The results presented in this report demonstrate the added value of the EGF and show that the intensified assistance provided through the EGF, which is often concentrated on the redundant workers with the most difficulties in finding a new job, has paid off, which is illustrated by an impressive re-employment rate of almost 50 % for assisted workers.

The new EGF Regulation adopted by the European Parliament and Council in December 2013 extends the support to include additional often vulnerable labour force segments like temporary staff, the self-employed and by derogation until the end of 2017, young people not in employment, education or training (NEETs) to support the implementation of the Youth Guarantee. The legal framework has been streamlined so the funding can be made available faster on the ground. From 1 April 2015, further efficiency gains are envisaged through the introduction of an online communication platform which Member States will use to submit their electronic EGF applications. These changes bode well for the future role of the EGF in terms of mitigating potential short-term adverse effects in order to harvest the long-term economic and employment benefits of globalisation and to step fully out of the shadows of the economic crisis.

(Minny)

**Marianne Thyssen** 

Commissioner for Employment, Social Affairs, Skills and Labour Mobility

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### 1. Introduction

The European Globalisation Adjustment Fund (EGF) is intended to provide support to workers made redundant as a result of major structural changes in world trade patterns. The EGF, which was set up by Regulation (EC) No 1927/2006, was designed to reconcile the overall long-term benefits of open trade for growth and employment with the short-term adverse effects which globalisation may have, particularly on the employment of the most vulnerable and lowest-skilled workers. The EGF co-finances active labour market policy measures taken by the Member States to help redundant workers reposition themselves on the labour market and find new jobs. The EGF supplements national labour market measures where sudden collective redundancy processes put the public employment services under extraordinary pressure. It can provide a more personalised and targeted approach to the most vulnerable redundant workers.

To respond more effectively to the global financial and economic crisis, the rules governing the EGF were amended first by Regulation (EC) No 546/2009<sup>2</sup> and, since January 2014, by Regulation (EU) No 1309/2013.<sup>3</sup>

Article 19 of Regulation (EU) No 1309/2013 requires the Commission to present to the European Parliament and to the Council every two years a quantitative and qualitative report on the activities of the EGF in the previous two years. The reports must focus mainly on the results achieved by the EGF, including in particular information on the following:

- applications submitted;
- decisions adopted;
- actions funded, including their complementarity with actions funded by other Union instruments, in particular the European Social Fund (ESF);
- the winding-up of financial contributions made.

The reports should also document requests refused owing to insufficient funds or ineligibility. From the wording of Article 19, it follows that the reports examine actions completed in the reference period rather than following cases during their lifecycle (each section of the report will examine different cases).

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Regulation (EC) No 1927/2006 of 20 December 2006 on establishing the European Globalisation Adjustment Fund, OJ L 406, 30.12.2006, p. 1, as corrected by OJ L 48, 22.2.2008, p. 82, for all languages and OJ L 202, 31.7.2008, p. 74, for English only.

Regulation (EC) No 546/2009 of the European Parliament and of the Council of 18 June 2009 amending Regulation (EC) No 1927/2006 on establishing the European Globalisation Adjustment Fund, OJ L 167, 29.6.2009.

Regulation (EU) No 1309/2013 of the European Parliament and of the Council of 17 December 2013 on the European Globalisation Adjustment Fund (2014-2020) and repealing Regulation (EC) No 1927/2006, OJ L 347, 20.12.2013, p. 855.

### 2. OVERVIEW OF THE ACTIVITIES OF THE EGF IN 2013 AND 2014

In 2013 and 2014, the Commission received 30 applications for contributions from the EGF, totalling EUR 109 million. Details of the applications are given in Section 4.1 and in Table 1.

The budgetary authority took 28 decisions to make use of the EGF in 2013 and 2014, amounting to a total of EUR 114.4 million from the EGF's 2013-2014 budget. Details of the contributions granted are set out in Section 4.2 and in Tables 2 and 3.

The Commission received 34 final reports on the implementation of EGF contributions in 2013-2014. The results are described in Section 4.4 and Table 4. Of the EGF contributions granted in previous years, 34 were wound up in the reference period (details in Section 4.6.4 and Table 3 of the Annex).

Technical assistance provided at the initiative of the Commission (Article 8(1) of Regulation (EC) No 1927/2006 and Article 11 of Regulation (EU) No 1309/2013) is described in Section 4.6.2 and Table 5.

The 2007-2013 ex-post evaluation was carried out in two phases by an external service provider (more details in Section 4.7.4), which then sent the resulting reports to the Commission.

The Commission submitted its proposal for a future EGF Regulation for 2014-2020 to the European Parliament and the Council in 2011.<sup>4</sup> The proposal was discussed in both institutions and adopted in December 2013, allowing Member States to apply for EGF cofunding under the new rules from January 2014 onwards (more details in Section 4.5).

### 3. FOLLOW-UP TO THE 2012 ANNUAL REPORT ON THE ACTIVITIES OF THE EGF

From 1 May 2009, a temporary 'crisis derogation' was available, allowing Member States to cite the financial and economic crisis as ground for an application to the EGF. The derogation lapsed after 31 December 2011 as no agreement was reached in Council to extend it. Therefore, for the remaining period of the original EGF Regulation, i.e. up to 31 December 2013, applications for EGF support could not be justified on the grounds of the financial and economic crisis, but only on grounds of structural changes in world trade patterns. At the same time, the co-funding rate reverted to the original 50% of total eligible costs.

Under the new Regulation for 2014-2020, a financial and economic crisis can once again be cited as grounds for an EGF application. Another important change under the new Regulation is the inclusion of new categories of beneficiaries, such as temporary and agency workers, self-employed workers and — until the end of 2017 — young people not in employment, education or training (NEETs).

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<sup>&</sup>lt;sup>4</sup> COM(2011) 608 final, 6.10.2011.

### 4. ANALYSIS OF THE ACTIVITIES OF THE EGF IN 2013 AND 2014

### 4.1. Applications received

In 2013 and 2014, the Commission received 30 EGF applications<sup>5</sup> (see Table 1). These were submitted by 10 Member States (Belgium, Germany, Ireland, Finland, France, Greece, Italy, the Netherlands, Poland and Spain). The applications, which requested a total of EUR 108733976 from the EGF, targeted 28390 workers made redundant as a result of structural changes in world trade patterns due to globalisation or the economic and financial crisis. All 10 Member States had previously applied for EGF funding.

The 2013 applications were covered by Regulation (EC) No 546/2009, which allowed for a 50 % co-funding rate and no use of the 'crisis' criterion. The 2014 applications, on the other hand, were covered by Regulation (EU) No 1309/2013, which allows for a 60 % co-funding rate and the possibility to use the global financial and economic crisis as an intervention criterion.

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A withdrawn application, EGF/2012/009 BE/Carsid, was reintroduced on 2 April 2013 in a revised form.

Table 1 — Applications received in 2013 and 2014

		100	table 1 — Applications received in 2013 and 2014	+107 21						
EGF Ref.	Member State	əseɔ	Sector	Date of application	Ar. 2/4(1)	1. hA Trade / Crisis	National contribution (in €)	Requested EGF contribution (in €)	Workers targeted	EGF amount / worker (in €)
EGF/2013/001	FI	Nokia	Mobile phones	1/2/2013	Tra	Trade	666 608 6	9 810 000	3 719	2 638
EGF/2013/002	BE	Carsid	Basic metals	2/4/2013	Tra	Trade	911 934	911934	752	1 213
EGF/2013/003	DE	First Solar	Machinery and Equipment	12/4/2013	Tra	Trade	2 305 357	2 305 357	875	2 635
EGF/2013/004	ES	Comunidad Valenciana materiales de construcción	Building materials	22/5/2013	b Tra	Trade	840 000	840 000	300	2 800
EGF/2013/006	PL	Fiat Auto Poland	Automotive		a Tra	Trade	1 259 609	1 259 610	777	1 621
EGF/2013/007	BE	Hainaut Steel	Basic metals	27/9/2013	b Tra	Trade	981 955	981956	701	1 401
EGF/2013/008	ES	Valencia textiles	Textiles	8/10/2013	b Tra	Trade	839 999	840 000	300	2 800
EGF/2013/009	PL	Zachem	Chemicals	9/10/2013	a Tra	Trade	115 204	115 205	100	1 152
EGF/2013/010	ES	Castilla y León	Carpentry and joinery	5/12/2013	b Tra	Trade	200 000	200 000	282	1 193
EGF/2013/011	BE	Saint-Gobain Sekurit	Glass	19/12/2013	c Tra	Trade	1 339 928	1 339 928	257	5 2 1 4
EGF/2013/012	BE	Ford Genk	Automotive	23/12/2013	c Tra	Trade	570 945	570 945	479	1 192
EGF/2013/014	FR	Air France	Air transport	20/12/2013	a Tra	Trade	25 937 813	25 937 813	3 886	6 675
EGF/2014/001	E	Nutriart	Food products	5/2/2014	a Cri	Crisis	4 064 000	000 960 9	1 013	6 0 1 8
EGF/2014/002	NL	Gelderland and Overijssel	Construction of buildings	20/2/2014	b	Crisis	1 083 854	1 625 781	475	3 423
EGF/2014/003	ES	Aragon	Food and beverage service activities	21/2/2014	b	Crisis	640 000	000 096	280	3 429
EGF/2014/004	ES	Comunidad Valenciana metal	Metal working industry	25/3/2014	b	Crisis	679 456	1 019 184	300	3 397
EGF/2014/005	FR	GAD	Slaughterhouse	6/6/2014	a	Crisis	612 000	918 000	260	1 208
EGF/2014/006	FR	PSA	Automotive	25/4/2014	a Tra	Trade	8 469 737	12 704 605	2 357	5 390
EGF/2014/007	E	Andersen Ireland	Jewellery	16/5/2014	c Tra	Trade	1 000 800	1 501 200	276	5 439
EGF/2014/008	Е	STX Rauma	Shipbuilding	27/5/2014	a Tra	Trade	951 200	1 426 800	292	2 525
EGF/2014/009	ᆸ	Sprider Stores	Retail trade	6/6/2014	a Cri	Crisis	4 860 600	7 290 900	1311	5 561
EGF/2014/010	⊨	Whirlpool	Domestic appliances	18/6/2014	a Cri	Crisis	1 260 000	1 890 000	809	3 109
EGF/2014/011	BE	Caterpillar	Machinery and equipment	22/7/2014	a Tra	Trade	815 236	1 222 854	630	1941
EGF/2014/012	BE	ArcelorMittal	Basic metals	22/7/2014	a Tra	Trade	1 060 991	1 591 486	910	1 749
EGF/2014/013	EF	Odyssefs Fokas	Retail trade	29/7/2014	a Cri	Crisis	4 296 000	6 444 000	1 100	5 858
EGF/2014/014	DE	Aleo Solar	Manufacture of computer, electronic and optical products	29/7/2014	a Tra	Trade	729 840	1 094 760	476	2 300
EGF/2014/015	ᆸ	Attica Publishing Services	Information and communication	4/9/2014	b	Crisis	2 497 800	3 746 700	705	5 314
EGF/2014/016	Н	Lufthansa Technik	Repair and installation of machinery and equipment	19/9/2014	c Tra	Trade	1 660 506	2 490 758	450	5 535
EGF/2014/017	FR	Mory-Ducros	Transport, warehouse	6/10/2014	Cri	Crisis	4 034 800	6 052 200	2 513	2 408
EGF/2014/018	EF	Attica Broadcasting	Programming and broadcasting activities	4/9/2014	Cri	Crisis	3 364 000	5 046 000	928	5 438
Total applications received in 2013-2014:	eceived i.	in 2013-2014: 30					87 693 562	108 733 976	28 390	
					average	average figures	2 923 119	3 624 466	946	3 352
			Data as of 31/12/2014							
		***************************************								

### *4.1.1.* Applications received by sector

The 30 applications received during the period under review related to a broad range of sectors (24). EGF applications were submitted for the first time for 10 sectors. The sectors concerned were: — food products, slaughterhouses, chemicals, glass, manufacture of computer, electronic and optical products, jewellery, transport/warehouse, air transport, food and beverage services, programming and broadcasting, repair and installation of machinery and equipment, and information and communication.

### 4.1.2. Applications received by amount requested

Every Member State applying for EGF support must design a coordinated package of measures that best fits the targeted workers' profiles, and decide on the amount of assistance to request. The EGF Regulation sets out the maximum Commission co-financing rate for EGF cases. The Commission's assessment of an application may raise issues prompting a Member State to revise the proposed package of personalised services, thereby affecting the amount requested.

The EGF contributions requested in 2013 and 2014 ranged from EUR 115 205 to EUR 25 937 813 (average EUR 3 624 466).

### 4.1.3. Applications received by number of workers targeted for assistance

The total number of workers targeted by the measures proposed for co-financing by the EGF was 28 390, which is around 76 % of the total number of around 37 000 redundancies declared by the 10 Member States in the 30 applications submitted.

The numbers of targeted workers ranged from 50 to 3886, with four applications targeting more than 1000 and 11 applications targeting fewer than 500 workers. The number of workers made redundant and the number targeted for EGF support can differ, because the applicant Member State may decide to focus the EGF assistance only on specific groups of workers, such as those facing exceptional difficulties in staying in the labour market and/or those most in need of assistance. Some of the affected workers may receive assistance outside the EGF, while others may find new jobs on their own or may decide to take early retirement, which means that they would not be targeted for EGF measures.

### 4.1.4. Applications received by amount requested per worker

The package of individualised services that Member States may propose for the redundant workers concerned is at their discretion, as long as it is within the terms of the Regulation. The amount requested per worker affected can therefore vary according to the severity of the lay-offs, the situation of the labour market affected, the individual circumstances of the workers targeted, the measures already provided by the Member State, and the cost of

The maximum co-financing rate for applications presented in 2013 was 50 % whereas for those presented in 2014 it was 60 %.

Automotive (3), Basic metals (3), Machinery and equipment (2), Retail trade (2), Mobile phones (1), Building materials (1), Textiles (1), Carpentry and joinery (1), Air Transport (1), Food products (1), Construction of buildings (1), Food and beverage service activities (1), Metalworking industry (1), Slaughterhouse (1), Jewellery (1), Shipbuilding (1), Domestic appliances (1), Information and communication (1), Repair and installation of machinery and equipment (1), Programme and Broadcasting activities (1), Chemicals (1), Glass (1), Manufacture of computer, electronic and optical products (1) and Transport/warehouse (1).

providing the services in the Member State or region concerned. This explains why the amounts of EGF support proposed per worker in 2013 and 2014 varied from about EUR 1152 to slightly above EUR 6675, with an average of EUR 3352 per worker.

### 4.1.5. Applications received by intervention criterion

In the period under review, 19 applications were to support workers made redundant owing to major structural changes in world trade patterns due to globalisation, while 11 applications were to support workers made redundant due to the economic and financial crisis. Four of the trade-related applications were justified by exceptional circumstances.

### 4.2. Contributions granted

In 2013 and 2014, the budgetary authority took 28 decisions to make EGF funding available for active labour market policy measures in response to Member State applications. See Tables 2 and 3 for an overview of the contributions granted and a profile of the workers concerned. Of these, nine concerned applications made in 2013 and 11 concerned applications made in 2014. A further eight related to applications received in 2011 (4) and 2012 (4). For the four applications submitted in 2011, the higher co-funding rate of 65 % in response to the crisis applied. For the 13 applications submitted in 2012 and 2013, the co-funding rate was 50 %, and the remaining 11 applications made in 2014 had a 60 % co-financing rate.

The 28 contributions granted targeted 27 610 redundant workers in 13 Member States, with a total of EUR 114 427 463 paid from the EGF.

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Date of payment (Bank transfer)	01/07/2013	01/07/2013	01/07/2013	06/12/2013	02/06/2014	08/11/2013	29/10/2014	19/02/2014	18/02/2014	25/11/2014	18/02/2014	06/12/2013	04/03/2015	11/04/2014	26/11/2014	25/11/2014	25/02/2015	06/10/2014	28/10/2014	29/10/2014	29/10/2014	16/12/2014	05/11/2014	16/12/2014	16/12/2014	16/12/2014	25/02/2015	25/02/2015			res
Date of signature by Budgetary Authority	21/05/2013 01,	21/05/2013 01,	21/05/2013 01,	09/10/2013 06,	16/04/2014   02,	09/10/2013 08,	25/09/2014   29,	11/12/2013   19,	11/12/2013 18,	22/10/2014   25,	11/12/2013   18,	20/11/2013   06,	17/12/2014   04,	11/03/2014   11,	22/10/2014   26,	22/10/2014 25,	17/12/2014   25,	25/09/2014   06,	22/10/2014   28,	22/10/2014 29,	22/10/2014 29,	26/11/2014 16,	22/10/2014 05,	26/11/2014 16,	26/11/2014 16,	26/11/2014 16,	17/12/2014 25,	17/12/2014 25,			average figures
EGF amount / worker (in €)	14 600 27	4 310   2.	3 321   2:	2 427 09	2 627   16	2 569 09	3 571 25	10 417 1.	2 638 1:	1 213   22	2 635 1:	2 800 20	1 621   17	2 800 1.	1 193   2	1 192   2	6 675 17	6 018 2	3 423 22	3 429 22	3 397 22	1 208 26	5 390 22	5 439 26	2 525 26	5 561 26	3 109 17	5 858 17			3 999
Workers targeted	270	856	1 517	480	1 146	1 010	1 000	611	3 719	752	875	300	777	300	287	479	3 886	1 013	475	280	300	260	2 357	526	292	1311	809	1 100	27 610		986
Contribution granted (in €)	3 941 999	3 689 474	5 037 481	1 164 930	3 010 985	2 594 672	3 571 150	6 364 643	9 810 000	911 934	2 305 357	840 000	1 259 610	840 000	700 000	570 945	25 937 813	000 960 9	1 625 781	000 096	1 019 184	918 000	12 704 605	1 501 200	1 426 800	7 290 900	1 890 000	6 444 000	114 427 463		4 086 695
noitudintnoo lenoiteM (in €)	2 122 615	1 986 640	2 712 490	627 270	3 010 984	2 594 672	3 571 149	6 364 644	666 608 6	911934	2 305 357	840 000	1 259 609	839 999	200 000	570 945	25 937 813	4 064 000	1 083 854	640 000	679 456	612 000	8 469 737	1 000 800	951 200	4 860 600	1 260 000	4 296 000	94 083 766		3 360 134
Art. 1 Trade / Crisis	Trade	Crisis	Crisis	Crisis	Trade	Trade	Trade	Trade	Trade	Trade	Trade	Trade	Trade	Trade	Trade	Trade	Trade	Crisis	Crisis	Crisis	Crisis	Crisis	Trade	Trade	Trade	Crisis	Crisis	Crisis			Crisis = 11
(1)4(2.nA	ept. Cir	ъ	ъ	q	Ф	ъ	ø	ъ	ю	ъ	ø	q	а	p	q	U	ъ	ъ	q	p	q	ø	ъ	U	ъ	О	ъ	О		a = 18 1	· "
Date of application	20/12/2011 e	30/12/2011	29/12/2011	30/12/2011	31/08/2012	05/11/2012	21/12/2012	21/12/2012	01/02/2013	02/04/2013	12/04/2013	22/05/2013	29/07/2013	08/10/2013	05/12/2013	23/12/2013	20/12/2013	05/02/2014	20/02/2014	21/02/2014	25/03/2014	06/06/2014	25/04/2014	16/05/2014	27/05/2014	06/06/2014	18/06/2014	29/07/2014			
Sector	Tobacco products	ICT services	Domesticappliances	Electronic equipment	Consumer electronics	Automotive	Basic metals	Machinery and Equipment	Mobile phones	Basic metals	Machinery and Equipment	Building materials	Automotive	Textiles	Carpentry and joinery	Automotive	Air transport	Food products	Construction of buildings	od and beverage service activil 21/02/2014	Metalworking industry	Slaughterhouse	Automotive	Jewellery	Shipbuilding	Retail trade	Domestic appliances	Retail trade			
Саѕе	Austria Tabak	Agile	Antonio Merloni	Lombardia	VDC Technologies	De Tomaso	Mechel	Vestas	Nokia	Carsid	First Solar	ad Valenciana materiales de con	Fiat Auto Poland	Valencia textiles	Castilla y León	Ford Genk	Air France	Nutriart	Gelderland and Overijssel	Aragon	Comunidad Valenciana metal	GAD	PSA	Andersen Ireland	STX Rauma	Sprider Stores	Whirlpool	Odyssefs Fokas	3-14 budget: 28		
Regulation	Amended	Amended	Amended	Amended	2012	2012	2012	2012	2012	2012	2012	2012	2013	2012	2012	2012	2012	2014-2020	2014-2020	2014-2020	2014-2020	2014-2020	2014-2020	2014-2020	2014-2020	2014-2020	2014-2020	2014-2020	from the 201		
Member State	AT	Ŀ	⊢	L	L	L	RO	DK	Ξ	BE	DE	ES	PL	ES	ES	BE	FR	E	N	ES	ES	FR	FR		H	Е	⊢	Е	nd payments f		
EGF Ref.	EGF/2011/010	EGF/2011/016	EGF/2011/023	EGF/2011/025	EGF/2012/007	EGF/2012/008	EGF/2012/010	EGF/2012/011	EGF/2013/001	EGF/2013/002	EGF/2013/003	EGF/2013/004	EGF/2013/006	EGF/2013/008	EGF/2013/010	EGF/2013/012	EGF/2013/014	EGF/2014/001	EGF/2014/002	EGF/2014/003	EGF/2014/004	EGF/2014/005	EGF/2014/006	EGF/2014/007	EGF/2014/008	EGF/2014/009	EGF/2014/010	EGF/2014/013	Total decisions and payments from the 2013-14 budget: 28		

Table 2 — Details of contributions granted in 2013--2014

Table 3 — EGF contributions granted in 2013 and 2014: Profile of workers (excluding NEETs) $^8$ 

EGF Ref.	Member State	Саѕе	Workers dismissed	Workers targeted	% workers targeted / workers dismissed	Men targeted		Women targeted		EU Citizens targeted		Non-EU Citizens targeted		ASe 15-24 targeted	7 3 3V	42-25 93A targeted	49-52 9gA	targeted	4∂< 9gA	targeted	Disabled & handisaped	targeted
EGF/2011/010	AT	Austria Tabak	320	270	84%	225	83%	45	17%	253 9	94%		, %9	47 17%		199 74%	% 24	4 9%		%0	O	0.0%
EGF/2011/016	⊨	Agile	1 257	856	%89	531	%29	325	38%	762 8	%68	94	11%	9 1%		627 73%	211	2	9	1%	43	5.0%
EGF/2011/023	Ė	Antonio Merloni	1517	1517	100%	1 063	%02	454	30%	1 450 9	%96		4%	% 0	1	322 87%	193	3 13%		%0	0	0.0%
EGF/2011/025	Ė	Lombardia	529	480	91%	290	%09	190	40%	473 9	%66	7				450 94%	% 22	2 5%	∞	7%	0	0.0%
	Ė	VDC Technologies	1164	1146	%86	1 057	85%	68	%8	1145 10	100%	1	%0	%0 0		713 62%	432	2 38%	, 1	%0	69	%0.9
EGF/2012/008	느	De Tomaso	1030	1010	%86	830	%88	120	12%	978	%26	32	3%	% 0		868 89%	112	2 11%	0	%0	7	0.7%
EGF/2012/010 F	RO	Mechel	1 513	1000	%99	728	73%	272	27%	999 10	100%	1 (	%0	9 1%		888 628	112	2 11%		%0	4	0.4%
EGF/2012/011   [	Ä	Vestas	611	611	100%	394	64%	217	36%	596	%86	15				518 85%	88	8 14%		%0	N/A	
EGF/2013/001	ᇤ	Nokia	4 509	3 719	82%	2 338	%89	1 381	37%	3 525	95% 1	194		30 1%	3	302 89%	385	5 10%	6 2	%0	38	1.0%
EGF/2013/002	BE	Carsid	939	752	80%	740	%86	12	7%	723 9	. %96	7 62		%0 0		595 79%	157	7 21%		%0	0	0.0%
EGF/2013/003	ЭE	First Solar	1244	875	20%	299	%9/	208	24%	871 10	100%	4	%0	36 4%		723 83%	116	6 13%	0	%0	45	5.1%
EGF/2013/004	ES d	dad Valenciana materiales de cons	930	300	48%	267	%68	33	11%	290 9	826	10				243 81%	% 55	5 18%		%0	0	0.0%
EGF/2013/008	ES	Valencia textiles	260	300	54%	172	21%	128	43%	294	%86	9	7%	5 2%		235 78%		0 20%	0	%0	0	0.0%
EGF/2013/006 F	Ы	Fiat Auto Poland	1079	777	72%	602	77%	175	23%	777 10	100%					613 79%	% 145	5 19%		%0	0	0.0%
	ES	Castilla y León	587	287	100%	457	78%	130	22%	587 10	100%		%(			426 73%	142	2 24%		3%	17	2.9%
EGF/2013/012	BE	Ford Genk	512	479	94%	401	84%	78	16%	479 10	100%	0	%	3 1%		470 98%		6 1%	0	%0	7	1.5%
EGF/2013/014	H	Air France	5 213	3 886	75%	2 322	%09	1 564	40%	3 879 10	100%		%0	1 0%	1	206 31%	2679	%69 <b>6</b>		%0	0	%0.0
EGF/2014/001	П	Nutriart	208	208	100%	337	%99	171	34%	501	%66	7	1%	1 0%		466 92%	% 41	1 8%	0	%0	0	%0.0
EGF/2014/002	ź	Gelderland and Overijssel	295	475	85%	440	%86	35	%/	475 10	100%	0	%0	15 3%		356 75%	104	4 22%		%0	0	%0.0
EGF/2014/003	ES	Aragon	904	280	31%	97	35%	183	%59	174 6	62% 1	106 38	38%	26 9%		232 83%		2 8%		%0	0	%0.0
EGF/2014/004	ES	Comunidad Valenciana metal	633	300	47%	258	%98	42	14%		%66	4	1%	9 3%		276 92%	15	5 5%	0	%0	0	%0.0
EGF/2014/005	H	GAD	260	260	100%	487	64%	273	36%	760 10	100%		%0	6 1%		620 82%	133	3 18%	1	%0	0	%0.0
EGF/2014/006	H	PSA	6 120	2357	39%	1 896	%08	461	70%	2 135 9	91% 2	222	%6	2 0%		968 41%	1387	7 59%	0	%0	0	%0.0
EGF/2014/007	빌	Andersen Ireland	171	138	81%	36	798	102	74%	137 9	%66	1	1%	1 1%		126 91%	11	1 8%		%0	0	%0.0
EGF/2014/008	ᄑ	STX Rauma	634	292	%68	496	%88	69	12%	565 10	100%	0	%0	7 1%		322 57%	234	4 41%		%0	0	%0.0
EGF/2014/009	E	Sprider Stores	761	761	100%	112	15%	649	82%	761 10	100%	0	%0	37 5%		720 95%		4 1%	0	%0	0	0.0%
EGF/2014/010	Ė	Whirlpool	809	809	100%	422	%69	186	31%	8 905	83% 1	102 17	17%	32 5%		514 85%	% 62	2 10%	0	%0	0	0.0%
EGF/2014/013	E	Odyssefs Fokas	009	009	100%	65	11%	535	%68	592	%66	8	1%	6 1%		554 92%		9 7%	, 1	%0	0	0.0%
Total decisions an	nd pa	Total decisions and payments from the 2013-2014	35 475	25 917	73%	17 790	%69	8 127	31% 2	24 983	6 %96	934	₩ ₩	308 1%	8	573 71.7%	6 991	1 27.0%	45	0.2%	230	%6.0
budget: 28							2591	7		, ,	25 917					25	25 917					
- workers 65+ may h	have b	- workers 65+ may have been included by some MS in the '55-64' age	age group															Δ	Data as of 31/12/2014	of 31/1:	2/2014	
- where the number o	of pec	- where the number of people with a health problem or a disability is		high, the dismissing enterprise/s may have had a policy of employing people with disabilities	sing en	terprise/s	may ha	ve had	y policy	of employ	₁ng peo	plewit	ı disab	ilities								

<sup>8</sup> An additional Proposal, EGF/2012/004 ES/Grupo Santana was adopted in the reference period, but as the case was later withdrawn by ES, the case is excluded from reporting

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### 4.2.1. Actions funded with EGF assistance

Under Article 3 of Regulation (EC) No 1927/2006 and Article 7 of Regulation (EU) No 1309/2013, the EGF can co-finance active labour market measures aiming to help redundant workers back into employment. In addition, the Regulations state that the EGF may finance a Member State's implementing activities, i.e. the preparatory, management, information, publicity and control activities for use of the funding.

The measures approved for the 28 EGF contributions granted in 2013 and 2014 aimed to reintegrate 27 610 redundant workers into the labour market. The measures consisted mainly of the following:

- intensive personalised job search assistance and case management;
- a variety of vocational training, upskilling and retraining measures;
- various temporary financial incentives/allowances for the duration of the active support measures up to when the workers actually went back into employment;
- some mentoring during the initial phase in the new job;
- other types of activities, such as entrepreneurship promotion/business creation, and one-off employment/hiring incentives.

When designing their support packages, Member States took into account the backgrounds, experiences and educational levels of the individual workers, their ability to be mobile and the current or expected job opportunities in the regions concerned.

# 4.2.2. Complementarity with actions funded by the Structural Funds, notably the European Social Fund (ESF)

The EGF is designed to increase employability and ensure the rapid reintegration of redundant workers into employment through active labour market measures, thus complementing the ESF, which is the major EU instrument for promoting employment. Generally, the complementarity of the two funds lies in their ability to address these issues from two different time perspectives: the EGF provides tailor-made assistance to redundant workers in response to a specific, large-scale mass redundancy whereas the ESF supports strategic, long-term goals (e.g. increasing human capital, managing change) through multiannual programmes, whose resources cannot normally be reallocated to deal with crisis situations caused by mass redundancies. EGF and ESF measures are sometimes used to complement each other to provide both short-term and longer-term solutions. The decisive criterion is the potential of the available instruments to help workers, and it is up to Member States to select — and to programme — the instruments and actions best suited to achieving the objectives pursued.

The content of the 'coordinated package of personalised services' to be co-funded by the EGF should be **balanced** with other actions and **complement** them. The measures co-funded by the EGF can go well beyond standard courses and actions. Practice has shown that the EGF allows Member States to offer redundant workers better tailor-made and more in-depth assistance than would be possible without it, including measures to which they would not normally have access (e.g. second- or third-level education). The EGF allows Member States

to pay particular attention to vulnerable people, such as the lower-skilled or those with a migrant background, and to provide support with a better counsellor-worker ratio and/or over a longer period of time than would be possible without the EGF. This serves to increase the workers' prospects of improving their situation. By way of derogation until the end of 2017, the new EGF Regulation allows Member States to extend the support to cover young people not in employment, education or training (NEETs) in regions of high youth unemployment. The aim is to support the implementation of the Youth Guarantee, which was endorsed by Council in April 2013. 9

All Member States must put in place the necessary mechanisms to avoid any risk of double funding from EU financial instruments, as required by Article 6(5) of Regulation (EC) No 1927/2006 and Article 9(5) of Regulation (EU) No 1309/2013.

### 4.3. Cases not meeting the conditions for a financial contribution from the EGF

Neither the Commission nor the budgetary authority rejected any application submitted by the Member States for EGF funding.

### 4.4. Results achieved by the EGF

The main sources of information on the results achieved by the EGF are the final reports presented by the Member States under Article 15 of Regulation (EC) No 1927/2006 and Article 19 of Regulation (EU) No 1309/2013. These are supplemented by information shared by Member States in direct contacts with the Commission and during meetings and conferences.

By the end of 2014, the Commission had received final reports for 34 EGF co-funded cases implemented by 13 Member States up to the middle of 2014. 10

The main results and data reported by these Member States in 2013 and 2014 are summarised in this section and in Table 4 below. The 13 of the 34 cases were also covered by the EGF expost evaluation. The objective of the ex-post evaluation is to measure the EGF's added value and its impact on workers made redundant and labour markets (see Section 4.7.4).

By 31 December 2014, the Commission had received final reports for 91 EGF cases, representing 68 % of the total number of applications received up to that date (134).

Based on the information in the Member States' final reports, we can conclude that the EGF adds value to what the Member States could otherwise do to help redundant workers find new jobs and reposition themselves on the labour market. The EGF allows Member States to provide better quality measures for more redundant workers and for longer than would be possible without EGF funding.

### 4.4.1. Summary of the results and good practices reported in 2013 and 2014

The final reports presented by the 13 Member States showed that at the end of the EGF implementation period, 7656 workers, or 44.9 % of the 18848 workers who received EGF assistance, had found new jobs or were self-employed. This is a good result, particularly as the workers supported by EGF co-funded measures are usually among those facing the

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Council Recommendation of 22 April 2013 on establishing a Youth Guarantee. The number of NEETs supported by the EGF must not exceed the number of targeted beneficiaries.

Final reports are to be submitted six months after the end of implementation.

greatest difficulties on the labour market. Approximately 6% were still in education or training and 39.1% were unemployed or inactive for personal reasons. Table 4 provides more detail.

As in 2012, the results in terms of reintegration into work were influenced by the reduced absorption capacities of local and regional labour markets in the aftermath of the global economic and financial crisis. However, the reintegration rate recorded at the end of the respective implementation periods merely provides a snapshot of the workers' employment situation at the moment the data were collected. It does not give any information on the type of employment and the quality of the work that has been found, which can in any case change significantly in a short space of time. According to information received from several Member States, reintegration rates tend to rise just a few months after submission of the final reports and increase further in the medium term, especially in cases where workers continue to receive the tailor-made assistance beyond the EGF period, at the Member States' own expense or with the help of the ESF. This shows that the EGF co-funded support can have an additional positive impact in the longer run.

### 4.4.2. Qualitative assessment

The support packages which the 13 Member States provided to workers made redundant included a wide range of personalised job search, outplacement and (re)qualification measures. The highest amounts were spent on two categories of measures: *training and retraining* (about EUR 56.5 million, or 32 % of the total personalised services for all 34 cases) and *financial allowances* paid to the workers while they were pursuing active labour market policy measures (about EUR 68.5 million, or 38.8 % of the total personalised services for all 34 cases). Since the 2013 EGF Regulation entered into force, allowances have been limited to a maximum of 35 % of the overall costs. Individual guidance and promotion of entrepreneurship were other frequently used measures.

The qualification and training programmes were tailored to the needs and wishes of the workers while taking into account the requirements of the local or regional labour markets and the future potential of promising sectors.

The ex-post evaluation published in May 2014<sup>11</sup> indicates that the EGF made a positive contribution to addressing significant social and labour market problems resulting from large-scale redundancy procedures. The EGF enabled the Member States to act more decisively in areas affected by redundancies than would have been possible without EGF funding, in terms of the number of people assisted and the scope, duration and quality of support. The evaluation also points out that the intensive and tailor-made assistance provided through the EGF tends to lead to better re-employment outcomes than standardised packages provided through national active labour market policy measures. Besides facilitating more intensive support packages for redundant workers, in some countries the EGF also enabled national authorities to reach out to workers and support measures that would otherwise have been impossible, feeding into the development of policies on restructuring, active labour market and vocational training.

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European Commission: Ex-post evaluation of the European Globalisation Adjustment Fund (first phase).

Table 4 — Final reports received in 2013 and 2014 — overview of results

Case Midtlylland					EGF/2010/0201	-GF/2010/029	EGF/2010/030	-GF/2010/031	EGF/2011/00/	EGF/2011/002	0/022 EGF/2010/025 EGF/2010/026 EGF/2010/027 EGF/2010/028 EGF/2010/029 EGF/2010/030 EGF/2010/031 EGF/2011/001 EGF/2011/001 EGF/2011/002	GF/2011/004
Machinery	nd LM Glasfiber	fiber Odense Steel Shipyard	eel Rohde	N Brabant	Overijssel	Zuid Holland and Utrecht	Noord Holland and Flevoland	Noord Holland General Motors and Flevoland Belgium	Nieder- and Oberösterreich	Trentino Alto Adige	Amsberg and Düsseldorf Automotive	ALDI Hellas
Member State DK	ă	ă	F	ď	ź	Ŋ	ź	BE	AT	E	DE	Е
Sector (short denomination)  Equipment	Machinery and Machinery and Equipment	ry and Shipbuilding lent	ng Shoe manufacture	Printing industry	Printing industry	Printing industry	Printing industry	Automotive	Road transport	Construction of buildings	Automotive	Retail trade
Date of application 11/05/2010	2010 07/07	/2010 06/10/2010	010 26/11/2010	0 20/12/2010	20/12/2010	20/12/2010	20/12/2010	20/12/2010	03/01/2011	07/02/2011 09/02/2011	09/02/2011	10/05/2011
Workers dismissed	813	1 650 1	1 184 974	4 199	214	800	551	2 834	2 338	643	778	642
Workers targeted	325	825	950 680	0 199	214	800	551	2 834	205	528	778	642
Starting date of measures 11/08/20	11/08/2010 01/08/	/2010 01/10/2010	010 20/05/2010	0 16/01/2010	16/01/2010	16/01/2010	16/01/2010	14/06/2010	01/02/2011	01/05/2011	01/05/2011 01/03/2010	01/07/2011
End date of measures 11/08/2012		01/08/2012 06/10/2012	012 26/11/2012	2 20/12/2012	20/12/2012	20/12/2012	20/12/2012	20/12/2012	01/02/2013	01/05/2013	09/02/2013	01/07/2013
Deadline for Final Report 11/02/2013	2013 01/02/2013	/2013 06/04/2013	013 26/05/2013	3 20/06/2013	20/06/2013	20/06/2013	20/06/2013	20/06/2013	01/08/2013	01/11/2013	01/11/2013 09/08/2013	01/01/2014
Case wound up by 31/12/2014? (Art. 15(2) of the EGF Regulation)	Yes	Yes	N O	Yes	ON O	No	No	No	Yes	No	No	No

RESULTS AT THE END OF THE EGF IMPLEMENTATION PERIOD, BASED ON MEMBER STATES' FINAL REPORTS :

Workers assisted	152	401		616	146	188	929	477	2 832	8	160	761	464
% of targeted workers 46.8% 4	46.8%	48.6%	59.8%	%9:06	73.4%	84.9%	78.3%	78.3% 86.6%	%6.66	26.7%	30.3%	30.3% 97.8%	72.3%
l ahour market status of the workers assisted by the FGF contribution													
(the labour market status of the workers provided in this table reflects normally the situation at the end of the	situation at the $\epsilon$	nd of the imp	ole mentation p	eriod; howeve	r, in some cas	es, the data giv	ven shows th	he implementation period; however, in some cases, the data given shows the situation a few months later)	' months later)				
No. of workers re-integrated at end of EGF implementation period	91	119	238	274	107	132	415	314	0	29	发	432	240

(the labour market status of the workers provided in this table reflects normally the situation at the end of the imp	ituation at the $\epsilon$	and of the im	lementation	period; however	er, in some cases,	s, the data given	en showsthe	shows the situation a few	v months later				
No. of workers re-integrated at end of EGF implementation period	91	119	238	274	107	132	415	314	0	59	<b>35</b>	432	240
% ui	29.9%	29.7%	41.9%	44.5%	73.3%	70.2%	66.3%	65.8%	0.0%	44.0%	21.3%	26.8%	51.7%
out of which:					0								
as dependent employees	88	109	191	267	91	124	382	290		57	32	414	230
as self-employed	2	10	47	7	16	8	33	24		2	2	18	10
Workers in education/training	2	7	12	41	0	0	0	0		2	0	12	0
% ui	3.3%	1.7%	2.1%	6.7%	%0.0	%0.0	%0.0	%0.0	%0.0	1.5%	%0.0	1.6%	%0.0
Workers unemployed or inactive (*)	99	275	318	253	33	56	211	163		73	126	317	224
(various reasons)		00000000000											
%ui	36.8%	%9.89	%0'95	41.1%	26.7%	29.8%	33.7%	34.2%	0.0%	54.5%	78.8%	41.7%	48.3%
Workers' status N/A	0	0	0	48	0	0	0	0	2 832	0	0	0	0
% Ni	%0.0	%0:0	%0.0	7.8%	0.0%	%0:0	%0.0	%0.0	100.0%	%0.0	%0:0	%0.0	%0.0
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%

(\*) 'inactive' can mean that people are not available for the labour market any longer for different personal reasons, such as start of pension etc.

EGF Ref.	EGF/2011/005	EGF/2011/006 EGF/2011/006 EGF/2011/008 EGF/2011/009 EGF/2011/010 EGF/2011/010 EGF/2011/011 EGF/2011/013 EGF/2011/014 EGF/2011/015 EGF/2011/016 EGF/2011/017 EGF/2011/018 EGF/2011/019	EGF/2011/008	EGF/2011/009	EGF/2011/010	EGF/2011/011	EGF/2011/013	EGF/2011/014	EGF/2011/015	EGF/2011/016	EGF/2011/017	EGF/2011/018	EGF/2011/019
Case	Norte-Centro Automotive	Norte-Centro Comunidad Odense Steel Gelderland Automotive Valenciana Shipyard Construction 11 Construction	Odense Steel Shipyard 2	Odense Steel Gelderland Shipyard 2 Construction 41	Austria Tabak	Soziale Dienstleistunge n	Flextronics	Nokia	AstraZeneca	Agile	Aragon	País Vasco metal	Galicia metal
Member State	PT	ES	DK	N	AT	AT	Σ	RO	SE	L	ES	ES	ES
Sector (short denomination)	Automotive	Automotive Construction of buildings	Shipbuilding Construction of buildings	Construction of buildings	Tobacco products	Social work activities (mobile)	Electronic N equipment	Mobile phones Pharmaceutica Is	Pharmaceutica Is	ICT services	Construction of buildings	Metalworking industry	Metalworking industry
Date of application	06/06/2011	06/06/2011 01/07/2011	1	28/10/2011 15/12/2011	20/12/2011	21/12/2011	21/12/2011	22/12/2011	23/12/2011	30/12/2011	28/12/2011	28/12/2011	28/12/2011
Workers dismissed	726	1138	666	516	320	1 050	303	1 904	286	1257	788	1 106	878
Workers targeted	726	1138	250	435	270	350	153	1416	700	856	320	200	450
Starting date of measures	01/07/2010	30/09/2011	1	31/10/2011 01/01/2012	15/11/2011	01/10/2011	21/03/2012	08/12/2011	26/10/2010	15/03/2012	28/12/2011	19/03/2012	23/03/2012
End date of measures	06/06/2013	30/09/2013	31/10/2013	01/01/2014	20/12/2013	21/12/2013	21/03/2014	22/12/2013	23/12/2013	15/03/2014	28/12/2013	19/03/2014	23/03/2014
Deadline for Final Report	06/12/2013	30/03/2014	30/04/2014 01/0	01/07/2014	20/06/2014	21/06/2014	21/09/2014	22/06/2014	23/06/2014	15/09/2014	28/06/2014	19/09/2014	23/09/2014
Case wound up by 31/12/2014? (Art. 15(2) of the EGF Regulation)	NO	No	No	NO	NO	NO	No	OZ	No	Yes	NO	NO	No

# RESULTS AT THE END OF THE EGF IMPLEMENTATION PERIOD, BASED ON MEMBER STATES' FINAL REPORTS :

Workers assisted		322	423	345	450	193	225	29	1 595	463	485	320	366	454
	% of targeted workers 44.4% 37.2% 62.7%	44.4%	37.2%	62.7%	103.4%	71.5%	64.3%	43.8%	112.6%	66.1%	26.7%	103.4%         71.5%         64.3%         43.8%         112.6%         66.1%         56.7%         100.0%         73.2%         100.9%	73.2%	100.9%

# Labour market status of the workers assisted by the EGF contribution

(the labour market status of the workers provided in this table reflects normally the situation at the end of the implementation period; however, in some cases, the data given shows the situation a few months later) 105 28.7% 0.0% 71.3% 0.0% 92 29.1% 0.0% %6:0 93 72 21 **0** 70.0% 32 6.6% 24 4.9% 184 20.5% 37.9% 181 71.3% 0.0% 28.7% 330 330 0.0% 0.0% **588** 63.1% 36.9% %0.0 1 007 944 %0.0 %0.0 **67** 100.0% 0.0% 17.3% 44.0% %0.0 38.7% 66 39 87 83 2.1% 111 57.5% 37 19.2% 21.2% 107 %0.0 %0.0 374 83.1% 16.9% 332 59.1% 5.2% 0.0% 204 18 123 35.7% 183 167 39.5% 256 80.5% %0.0 145 0.0% 32.0% 1.2% 8.1% 103 189 58.7% 26 69 34 % ui in % in % as dependent employees as self-employed out of which: No. of workers re-integrated at end of EGF Workers unemployed or inactive (\*) Workers in education/training implementation period Workers' status N/A (various reasons)

268

0.0%

186

41.0%

170

59.0%

100.0%

100.0%

100.0%

100.0%

100.0%

100.0%

100.0%

100.0%

100.0%

100.0%

100.0%

100.0%

ui %

0.0%

(\*) 'inactive' can mean that people are not available for the labour market any longer for different personal reasons, such as start of pension etc.

(\*) 'inactive' can mean that people are not available for the labour market any longer for different personal reasons, such as start of

בים אבו.	LG1 /201 1/02/	EGE//2011/02/16GE//2011/021/EGE//2011/023		2011	201101	1007107107	EGF/2011/023 EGF/2011/029 EGF/2012/004 EGF/2012/004	EGF/2012/009		
Case	Valencia calzado	Zalco	Antonio Merloni	Lombardia	Emilia Romagna	TalkTalk	Manroland	Nokia Salo	34 cases	
Member State	B	ź	L	٥	F	3	DE	Ξ	from 12 MS	
Sector (short denomination)	Shoe manufacture	Basic metals	Dom estic appliances	Electronic equipment	Motorcycles	Activities of call centres	Machinery and Mobile phones Equipment	Mobile phones		
Date of application	28/12/2011	28/12/2011	29/12/2011	30/12/2011	30/12/2011	29/02/2012	04/05/2012	04/07/2012		
Workers dismissed	876	616	1517	529	505	592	2 284	1 000	33 508	
Workers targeted	876	616	1517	480	205	432	2 103	1 000	25 218	
Starting date of measures	26/03/2012	02/01/2012	29/03/2012	01/03/2012	01/03/2012	07/09/2011	01/02/2012	29/02/2012		
End date of measures	26/03/2014	02/02/2014	29/03/2014	01/03/2014	01/03/2014	28/02/2014	04/05/2014	04/07/2014		
Deadline for Final Report	26/09/2014	02/07/2014	29/09/2014	01/09/2014	01/09/2014	28/08/2014	04/11/2014	04/11/2014		
Case wound up by 31/12/2014? (Art. 15(2) of the EGF Regulation)	NO	No	No	No	No	No	No	No		
Vorkers assisted	423	285	1 300	158	243	432		***************************************	18 848	
Workers assisted	423	285	1 300	158	243	432	1 945	829	18 848	
% of targeted workers	48.3%	46.3%	82.7%	32.9%	48.4%	100.0%	92.5%	82.9%	74.7%	of targeted
Labour market status of the workers assisted by the EGF contribution (the labour market status of the workers provided in this table reflects normally the situation at the end of the implementation period;	<b>assisted by the</b> kers provided i	ne EGF contribution I in this table reflect	<b>tion</b> flects normally the	situation at th	e end of the ir	nplementatio	n period;			
however, in some cases, the data given shows the situation a few months later	en shows the	situation a fev	v months later)							
No. of workers re-integrated at end of EGF implementation period	197	178	7	<b>2</b> 8	29	162	1216	367	7 656	
% ui	46.6%	62.5%	0.5%	40.5%	24.3%	37.5%	62.5%	44.3%	44.9%	average
out of which:										
as dependent employees	189	172	7	09	59	162	1205	364	7 2 0 2	
as self-employed	8	9	0	4	0	0	11	33	454	
Workers in education/training	0	13	0	0	184	47	23	104	<b>299</b>	
% ui	%0.0	4.6%	%0:0	%0:0	75.7%	17.1%	1.2%	12.5%	%0.9	
Workers unemployed or inactive (*) (various reasons)		94	1211	96	0	33	706	358	6 922	
% ui	53.4%	33.0%	93.2%	29.5%	%0:0	7.6%	36.3%	43.2%	39.1%	
Workers' status N/A	0	0	82	0	0	163	0	0	3 603	
% ui	%0.0	%0.0	9:3%	%0.0	%0:0	37.7%	%0.0	%0.0	10.1%	
,	·	·		\$	·	-				

### 4.5. Programming period 2014-2020 — the new EGF Regulation

In accordance with Article 20 of EGF Regulation (EC) No 1927/2006, the Regulation was reviewed in 2013 to prepare for the 2014-2020 multiannual financial framework. Based on the Commission's proposal, the Council and the European Parliament approved the continuation of the EGF as a way to provide specific, one-off support to workers made redundant as a result of major structural changes due to globalisation or a global financial and economic crisis. The new EGF Regulation (Regulation (EU) No 1309/2013) was adopted by the European Parliament and the Council on 17 December 2014.

The new Regulation reintroduces the crisis criterion, so that an EGF application can be justified by the current or future economic and financial crises. It also extends the scope of the EGF by making workers on temporary contracts and self-employed workers eligible for support. To support the implementation of the Youth Guarantee, the new Regulation contains a derogation, valid until the end of 2017, allowing for the inclusion of NEETs in regions eligible under the Youth Employment Initiative (YEI). The new Regulation also limits measures under Article 7(b) (e.g. allowances and incentives) to 35 % of the overall costs, while entrepreneurial grants are capped at EUR 15000 per worker. The new Regulation also introduces deadlines intended to shorten the time it takes from when applications are submitted until the mobilisation decision is taken by the European Parliament and Council.

### 4.6. Financial report

### 4.6.1. Funds contributed by the EGF

In 2013 and 2014, the budgetary authority approved 28 contributions from the EGF totalling EUR 114427463 (see Table 2 above). These contributions came from the 2013 and 2014 budgets; the four most recent contributions were approved by the budgetary authority in December 2014 and paid at the beginning of 2015.

Under Article 28 of the Interinstitutional Agreement of 17 May 2006, <sup>13</sup> which lays down the budgetary framework for the EGF until the end of 2013, the EGF (in terms of commitment appropriations) may not exceed an annual maximum amount of EUR 500 million. This amount can be drawn from any margin existing under the global expenditure ceiling of the previous year, and/or from cancelled commitment appropriations from the previous two years, excluding those under heading 1B of the financial framework. The amount of EUR 500 million was made available on the EGF reserve line in 2013. For 2014 to 2020, Article 12 of Council Regulation (EU, Euratom) No 1311/2013<sup>14</sup> establishes the maximum annual financial ceiling from 2014 until 2020 and allows the use of the EGF up to a maximum annual amount of EUR 150 million (2011 prices). In 2014, this meant that commitment appropriations of EUR 159181000 were made available on the EGF reserve line. The commitment appropriations for the contributions granted in both years were transferred from the EGF reserve to the EGF budget line following approval of each application by the budgetary authority.

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COM(2013) 144: Communication from the Commission to the Council, European Parliament, the European Economic and Social Committee and the Committee of the Regions: Youth Employment Initiative, 12.03.2013.

OJ C 139, 14.6.2006, p. 1.

Council Regulation (EU, Euratom) No 1311/2013 of 2 December 2013 laying down the multiannual financial framework for the years 2014-2020 (OJ L 347, 20.12.2013, p. 884).

In terms of payment appropriations, EUR 50000000 in payment appropriations was credited to the EGF budget line at the start of both 2013 and 2014. In 2013, this was sufficient for the contributions granted, which amounted to EUR 35748557. In 2014, additional payment appropriations were needed for the approved EGF applications, which totalled EUR 78678907. These came from recovered amounts following underspending reported by Member States at the closure stage.

### 4.6.2. Technical assistance expenditure

Under Article 8(1) of Regulation (EC) No 1927/2006, up to 0.35 % of the financial resources available for the year (EUR 1.75 million in 2013) can be used for technical assistance at the initiative of the Commission for activities such as preparation, monitoring, information and creation of a knowledge base, administrative and technical support, and audit, control and evaluation activities necessary to implement the EGF Regulation. Article 11(1) of Regulation (EU) No 1309/2013 sets the ceiling for technical assistance at the initiative of the Commission at 0.5 % of the reduced overall amount (about EUR 0.75 million in 2014). The budgetary authority approved the Commission proposals for 2013 and 2014 for technical assistance, which were EUR 750000<sup>15</sup> and EUR 330000<sup>16</sup> respectively.

*Table 5 — Technical assistance expenditure 2013 and 2014* 

Description	Budgeted 2013 (EUR)	Actual 2013 (EUR)	Budgeted 2014 (EUR)	Actual 2014 (EUR)	Comment
Information (e.g. updating the EGF website in all EU languages, publications, audiovisual activities)	80 000	28 000	20 000	6364	Late arrival of funds made participation in DG EMPL activities difficult
Administrative and technical support: - Two meetings of the Expert group of EGF contact persons - Two seminars on EGF implementation	70 000 120 000	40752 81522	70 000 120 000	140 149	Combining contact persons' meetings with seminars reduced costs. Only one seminar was held in 2014
Monitoring data collection and EGF statistical portrait	0	0	20 000	0	Work carried out by the Commission
Creation of a knowledge base: standardised procedures for EGF applications and their processing; creation and rationalisation of the EGF database containing the facts and figures of EGF cases	80 000	79739	100 000	100 000	Integration of the EGF into the shared fund management common system (SFC)
Evaluation	400 000	326611	0	0	In 2013, the offer from the contractor was lower than budgeted. The next evaluation is due in 2015
Total	750 000	556624	330 000	246513	

<sup>15</sup> OJ L 209, 3.8.2013, p. 16. OJ L 292, 8.10.2014, p. 14.

### 4.6.3. Irregularities reported or closed

There were no irregularities reported to the Commission under the EGF Regulations in 2013 and 2014, nor were any EGF-related irregularities closed in 2013 and 2014.

### 4.6.4. Winding-up of financial contributions from the EGF

The procedures for winding up EGF financial contributions in 2013 and 2014 are laid down in Article 15(2) of Regulation (EC) No 1927/2006 and Article 15(2) of Regulation (EU) No 1309/2013 respectively. 34 cases, implemented between 2009 and 2013, were wound up in 2013 and 2014. The cases are listed in Table 3 of the Annex.

An EGF case is wound up when the final report has been approved by the Commission, all outstanding reimbursements have been paid and no further action needs to be taken by the Member State or the Commission, apart from the obligation to keep all supporting documents for a further three years in case they are required by the Commission or the Court of Auditors (Article 21(5) of Regulation (EU) No 1309/2013).

The average budget implementation rate of the cases wound up was 49.8 %, with huge variations ranging from zero to full budget absorption. The total amount of unspent funds reimbursed to the Commission for these 34 cases was about EUR 67.1 million (50.2 % of the EGF contributions to these cases).

There are various reasons why Member States did not use the full amounts granted. While Member States are repeatedly encouraged to make realistic budget estimates for the coordinated package of personalised services, there can be a lack of accurate and informed planning. A too-high safety margin may have been included in the initial calculations, which turned out to be unnecessary. The number of workers wishing to participate in the proposed measures may have been overestimated in the planning phase. Some workers may have opted for cheaper measures rather than more expensive ones or for short-term measures rather than long-term ones, or they may have found new jobs sooner than initially estimated. Other reasons for low spending may have been delays in starting up the measures and failure to fully use the available flexibility to reallocate funds between budget items while implementing the package of personalised services.

The Commission has worked hard to help the Member States with regular information and guidance, holding specific seminars to encourage optimal fund management. Nevertheless, recovery rates at the end of implementation have remained stubbornly high. The initial recovery rate of over 60 % recorded for the first cases has been reduced to 50.2 %, but it still needs to be significantly improved.

The budgeting of the measures and the forecasting of worker participation over the extended 24-month period are expected to improve with experience. We are also seeing improvements in the timing of the arrival of the EGF funding in the affected area, the capacities of the various coordination and implementation structures and the quality of communication between the national and the regional/local levels. Member States are making better use of the possibility to review their budgets and reallocate expenditure between the various measures and/or implementing expenditure. Finally, the EU institutions are trying hard to speed up the procedures for decision-making and the payment of EGF funds, so that the time and funds provided can be used optimally. The new EGF Regulation sets very strict deadlines for the assessment and approval of EGF applications, so that funds become available sooner. With

the agreement of the Commission, Member States can also re-budget and introduce new eligible measures during the course of implementation.

### 4.6.5. Other reimbursements

There were no other reimbursements made in 2013 and 2014.

### 4.7. Technical assistance activities undertaken by the Commission

### 4.7.1. Information and publicity

### <u>Internet site</u>

Under Article 9(2) of Regulation (EC) No 1927/2006 and Article 12(2) of Regulation (EU) No 1309/2013, the Commission is required to set up and maintain an internet site, available in all Community languages, to provide information on the EGF, guidance on the submission of applications, as well as updated information on accepted and refused applications, highlighting the role of the budgetary authority.

The Commission's EGF internet site<sup>17</sup> was updated with relevant information in 2013 and 2014 in line with the requirements. The website recorded 72418 page views in 2013 and 38753 in 2014 and was consulted by 52968 individual visitors in 2013 and 28994 in 2014. <sup>18</sup>

### 4.7.2. *Meetings with the national authorities and EGF stakeholders*

The 11th, 12th, 13th and 14th meetings of the Expert group of contact persons of the European Globalisation Adjustment Fund, who are the Member States' correspondents for the EGF, were held in March and October of 2013 and 2014 respectively, in Brussels. Part of each meeting was devoted to discussing the Commission's proposal for an EGF regulation covering the 2014-2020 multiannual financial framework, the negotiations on the proposal in the European Parliament and Council and matters for future implementation. Members were also informed about the ex-post evaluation of the EGF 2007-2013 and a range of other agenda items.

The two networking seminars organised in 2013 and 2014 focused on the new EGF regulation and its implications for applicants. Both were well attended by Member State representatives involved in implementing EGF cases.

## 4.7.3. Creation of a knowledge base — EGF database and standardised procedures for EGF applications

In order to record the quantitative data of EGF cases for statistical purposes, the Commission made improvements to the EGF database in 2013 and 2014 and adapted several forms to make it easier to input case data into the EGF database. This has made it easier for Member States to prepare and submit applications and for the Commission to analyse, aggregate and compare facts and figures on EGF cases. The preparatory work to develop a new electronic application form started on schedule in November 2013. This took into account the earlier preparatory work by external experts in 2011, financed from the 2011 technical assistance budget.

http://ec.europa.eu/egf — available in all 23 EU languages, including Irish.

In 2014, some traffic was lost from the recording tools due to the 'cookies' law. Site visitors who bypass the question on the use of cookies or do not accept the use of them are not counted as visitors.

In 2014, the Commission sought to simplify things further by including the EGF in the Commission and Member States' IT communication system, the Shared fund management common system (SFC). In the future, Member States will use this system to submit applications online through a guided application process. This should result in more correct and complete applications being submitted and make it easier for the Commission to prepare its proposal and for EGF results to be reported. The improved procedure should reduce further the time it takes from the moment an application is submitted by a Member State until the proposal submitted by the Commission to the European Parliament and the Council is adopted.

### 4.7.4. Ex-post evaluation of the EGF for the 2007-13 programming period

33 cases were evaluated in the first phase of the ex-post evaluation (as provided for by Article 17(1)(b) of Regulation (EC) No 1927/2006). The cases were selected on the grounds that the final implementation reports had been received by the Commission by 20 September 2012. A further batch of 25 EGF cases was analysed during the final phase of the ex-post evaluation. For those cases, final reports had been received by the end of December 2013. The result of the first phase of the ex-post evaluation was presented in May 2014 and the result of the second phase was delivered to the Commission in May 2015. A list of the cases examined during both phases of the ex-post evaluation can be found in Table 4 of the Annex.

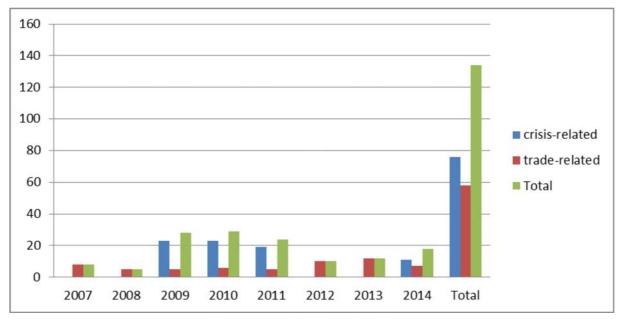
### 5. TRENDS

With the increasing number of EGF cases, more data are available to identify trends in applications and to gain an overview of the direction of the Fund's activities. The data in the graphs below and in the Annex relate to the 134 applications submitted by Member States from 2007 up to 2014.<sup>19</sup> A total of EUR 561.1 million has been so far requested on behalf of 122 121 workers (this is the number of targeted workers estimated by the Member States).

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This figure rises to 149 if we take into account the 15 cases withdrawn by the applicant Member States. Withdrawn cases are not considered in the statistics.

Graph 1: Number of applications received, 2007-2014

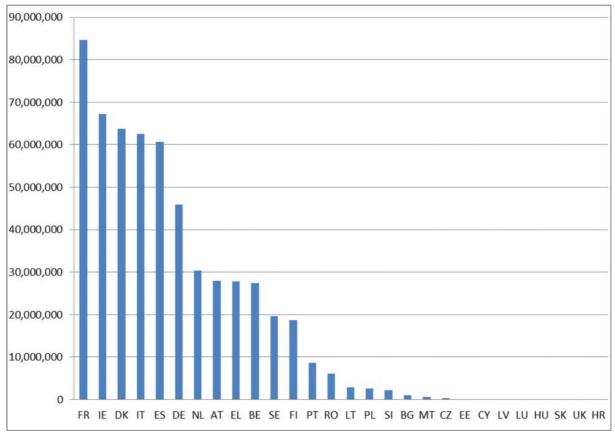


	2007	2008	2009	2010	2011	2012	2013	2014	Total			
crisis-related			23	23	19			11	76			
trade-related	8	5	5	6	5	10	12	7	58			
Total	8	5	28	29	24	10	12	18	134			
% of total	6%	4%	21%	22%	18%	7%	9%	13%	100%			
Up to 31/12 2014												

The 2009 amendment of the EGF Regulation, with its inclusion of the crisis criterion, had a considerable impact on the number of applications received by the Commission: from May 2009 (when the relevant amendment became applicable) to the end of 2011, there was a significant rise in applications. From 2007 to 2014, there were 76 crisis-related applications and 58 trade-related applications. 82 % of the applications received between May 2009 and the end of 2011 related to the global financial and economic crisis.

As shown in Table 2 of the Annex, Spain is the Member State which has submitted the highest number of applications for EGF funding (20 applications), followed by the Netherlands (16 applications), Italy (12 applications) and Denmark (10 applications). By 31 December 2014, eight Member States had not yet applied for EGF support: Estonia, Cyprus, Latvia, Luxembourg, Hungary, Slovakia, the United Kingdom, and Croatia (which joined the EU on 1 July 2013).

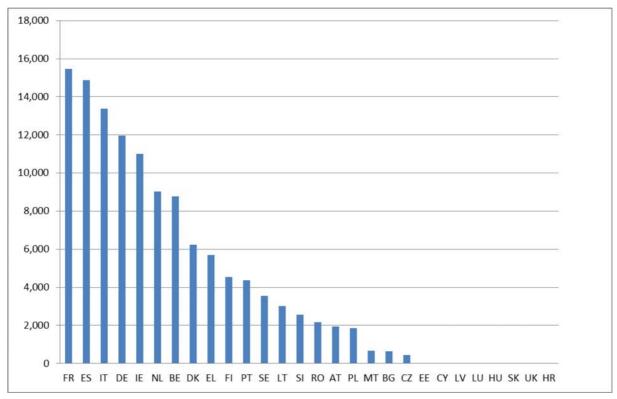
Graph 2: EGF amounts requested per Member State, 2007-2014



EUR million

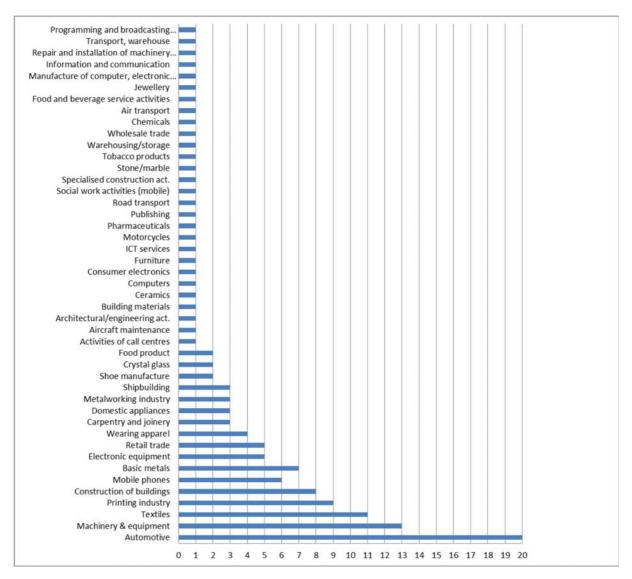
From 2007 to 2014, a total amount of EUR 561.1 million was requested from the EGF by 20 Member States (see also the overview table in the Annex). France requested the highest amount of EGF co-funding (EUR 84.6 million for seven applications) followed by Ireland (EUR 67.3 million for nine applications), Denmark (EUR 63.7 million for 10 applications) and Italy (EUR 62.5 for 12 applications).

Graph 3: Number of targeted workers per Member State, 2007-2014



France is the Member State that has requested EGF assistance for the greatest number of redundant workers (15454 for 7 applications), followed by Spain (14863 for 20 applications), Italy (13367 for 12 applications) and Germany (11957 for 9 applications). In a further 13 countries, the numbers ranged from over 1800 in Poland to almost 11000 in Ireland. In each of the remaining three Member States which submitted applications, fewer than 1000 workers were covered by the applications.

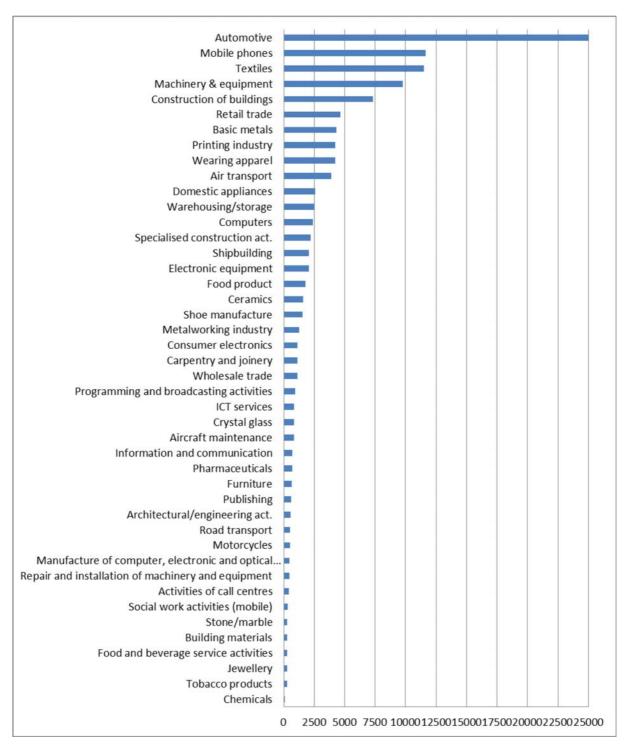
Graph 4: Number of applications by sector (NACE Rev. 2), 2007-2014



From 2007 to 2014, the EGF received applications for workers made redundant in 45 sectors (see also the overview in the Annex). Most of the sectors involved were in manufacturing, but construction and services were also represented. Four manufacturing sectors accounted for the largest number of applications: the automotive industry (20 applications or 15 % of the total), followed by machinery and equipment (13 applications, or 10 % of the total), textiles (11 applications, or 8 % of the total) and printing (9 applications, or 7% of the total).

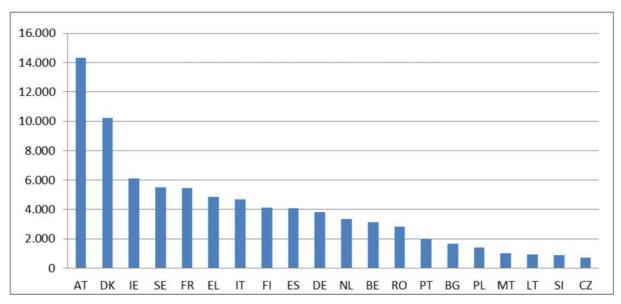
Around 6 % (8 applications) related to workers in the construction industry, broadly defined as covering the construction of buildings, specialised construction activities and architectural and engineering activities. If ancillary sectors such as building materials, carpentry/joinery and ceramics were also included, the figure would rise to 13 applications, or around 10% of applications. For more than half of the sectors involved (28 out of 45 sectors), the EGF received one single application.

Graph 5: Number of targeted workers per sector (NACE Rev. 2), 2007-2014



The 134 applications submitted by 20 Member States targeted a total of 122121 workers made redundant. The sectors concerned were primarily the automotive sector, with almost 29000 workers targeted (23.0 % of the total covered by the submitted applications), followed by mobile phones (with almost 12000 targeted workers or 9.4% of the total), textiles (slightly above 11500 targeted workers or 9.2% of the total) and the machinery and equipment sector (almost 10000 targeted workers or 8.0% of the total).

Graph 6: Average EGF amount requested per targeted worker by Member State, 2007-2014



**EUR** 

Graph 6 illustrates the average EGF support per targeted worker by Member State. The average for the 122121 workers targeted by the 20 Member States was EUR 4060. EGF support per targeted worker was largest in Austria and Denmark, at around EUR 14000 and EUR 10000 respectively. By contrast, in Lithuania, Slovenia and the Czech Republic, the support requested was less than EUR 1000 per worker.

### 6. CONCLUSION

The trends so far show an increasing number of sectors for which EGF applications have been submitted, with 10 new sectors added in this reporting period. Member States have gained experience in selecting the most suitable measures, directing their assistance to redundant workers in an efficient manner, and making use of the EGF to test new approaches. They are also increasingly using the possibility to reallocate funds between measures during project implementation in order to make best use of the approved contribution.

Failure to achieve a qualified majority in Council meant that the EGF's temporary 'crisis derogation' could not be extended beyond the end of 2011. This limited the possibilities for EU assistance to workers in 2012 and 2013, even though many were still seriously affected by the crisis.

Consequently, from 2012 until the end of 2013, Member States continued to support workers made redundant as a result of major structural changes in world trade patterns. However, the economic and financial crisis criterion was reintroduced by the new EGF Regulation (Regulation (EU) No 1309/2013). The new Regulation also expanded the categories of eligible workers to include self-employed workers and workers on temporary contracts and — by derogation until the end of 2017 — NEETs. These changes broaden the scope for EGF support. The new streamlined adoption timeline means that measures to help workers should be implemented quicker.

If the EGF is used to its full potential, in a way that complements other available instruments and in consultation with the major stakeholders, workers eligible for EGF support can be helped in a tailored and personalised manner. This will improve their labour market opportunities in the medium and longer term as markets continue to recover from the crisis.