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European Union

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17913/12
COR 1 EXT 1

CSDP/PSDC 791
COSDP 1105

PARTIAL DECLASSIFICATION

of document:	17913/12 COR 1
dated:	17 December 2012
new status:	Public
Subject:	Initiating Military Directive to the EU Mission Commander for a CSDP Training Mission in Mali

Delegations will find attached the partially declassified version of the above-mentioned document.



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 17 December 2012

**ST 17913/12
COR 1**

RESTREINT UE/EU RESTRICTED

**CSDP/PSDC 791
COSDP 1105**

COVER NOTE

from:	EEAS
date of receipt:	18 December 2012
to:	PSC, EUMC

Subject:	Initiating Military Directive to the EU Mission Commander for a CSDP Training Mission in Mali
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Delegations will find attached the EEAS document with reference EEAS 02267/12.

Encl.: EEAS 02267/12

EUROPEAN EXTERNAL ACTION SERVICE



EUROPEAN UNION MILITARY STAFF

Brussels, 17 December 2012

EEAS 02267/12

RESTREINT UE/EU RESTRICTED

**CSDP/PSDC
COSDP
MALI**

NOTE

From:	European External Action Service
To:	European Union Military Committee
No. Prev. doc.:	EEAS 02165/4/12 REV 4 , dated 17 December 2012
Subject:	Initiating Military Directive to the EU Mission Commander for a CSDP Training Mission in Mali

AO: LtCol LIGOT Tel. 02-584 3678
LtCol MOYON Tel. 02-584 5753

Delegations will find attached the Revised Draft Initiating Military Directive to the EU Mission Commander of the EU Training Mission in Mali, as agreed by the EUMC on 17 December 2012.

INITIATING MILITARY DIRECTIVE
TO THE EUROPEAN UNION MISSION COMMANDER
FOR THE EU MILITARY TRAINING MISSION IN MALI

References

- A. EU Deployment of Military Personnel - Generic minimum standards (15512/06).
- B. EU Concept for Military Command & Control (10688/08), dated 16 Jun 08.
- C. EU Concept for Military Intelligence Structures in EU Crisis Management and EU-led Military Operations, dated 27 Sep 10.
- D. Council Decision 2011/292/EU on the security rules for protecting EU classified Information, dated 31 Mar 11.
- E. EU Concept for Logistic Support for EU-led Military Operations (8641/11).
- F. ATHENA Council Decision 2011/871/CFSP, dated 19 Dec 11.
- G. Health and Medical Support Concept for Military EU-led Crisis Management Operations - Revision 1 (10901/07 COR 1).
- H. Host Nation Support Concept for EU-led Military Operations (7374/12).
- I. EU Military Concept on Environmental Protection and Energy Efficiency for EU-led military operations (13758/12).
- J. EU Concept for CIS for EU-led Military Operations (9971/12), dated 14 May 12.
- K. Act of the Special Committee - Financial Rules applicable to financial expenditures financed through ATHENA (12-0598), dated 07 Nov 12.
- L. EU Information Strategy for (EUTM) Mali (Document being drafted by EEAS Strategic Communications Division).
- M. European Union Strategy for Security and Development in the Sahel dated Mar 11.
- N. UNSCR 2056, dated 05 Jul 12.
- O. Council Conclusions on Mali, dated 23 Jul 12.
- P. Letters from the Malian President and Prime Minister to the EU (XRW/000 844/04/11), dated 18 Sep 12.
- Q. EEAS Note to the PSC, Comprehensive Approach to Mali: Options Paper, dated 02 Oct 12.
- R. UNSCR 2071, dated 12 Oct 12.
- S. Council Conclusions on Mali, dated 15 Oct 12.

- T. Lettre du Président du Conseil européen et du Président de la Commission européenne au Président de la République du Mali du 17 Oct 12.
- U. Mali National Assembly Resolution 12-06 / AN-RM on the institutional and security crisis in Mali, dated 18 Oct 12.
- V. Meeting of the Support and Follow-up Group on the situation in Mali, dated 19 Oct 12.
- W. AU Strategic Concept for the Resolution of the crises in Mali, dated 24 Oct 12.
- X. Joint Strategic Concept of Operations for the International Military Force and Malian Defence and Security Forces, dated 05 Nov 12.
- Y. CMC Mali pre-requisites asked by Member States - Brussels 15 Nov 2012 - Report (COREU CFSP/EAS/1633/12), dated 15 Nov 12.
- Z. Council Conclusions on Mali, dated 19 Nov 12.
- AA. UNSG Report to the UNSC on the situation in Mali (S/2012/894), dated 28 Nov 12.
- BB. Risk Assessment (EEAS 02055/12), dated 22 Nov 12.
- CC. EUMC Military Advice on the Draft CMC for a possible CSDP Mission in Mali (16936/12), dated 26 Nov 12.
- DD. PMG Recommendations on the Draft CMC for a possible CSDP Mission in Mali (16974/12), dated 29 Nov 12.
- EE. Revised draft CMC for a possible CSDP Mission in Mali (16072/2/12 REV2), dated 05 Dec 12.
- FF. French Assessment Mission on the Malian Armed Forces, briefing to the EUMC, dated 05 Dec 12.
- GG. Council Conclusions on Mali, dated 10 Dec 12.
- HH. Council Decision/201.../CFSP on a European Union military mission to contribute to the training of the Malian Forces, dated ... Dec 12 (once available).
- II. Report of the EUMS FFM in Mali conducted in Dec 12.
- JJ. Nice European Council conclusions, Annex VI to ANNEX VI, point III.C.

Annex

- A. Mission Area

A. SITUATION

Background

1. The dramatic changes in Mali required a review of the actions the EU should undertake to support the return to a legitimate democratic government and the rule of law throughout the territory of Mali.
2. Through letters of 18 Sep 12, the President of the Malian Republic and the Prime Minister of both requested the assistance of the EU (Ref. P). The EU responded on 17 Oct 12 (Ref. T), proposing the deployment of a CSDP mission.
3. On 12 Oct 12, UNSC Resolution 2071 (Ref. R) invited regional and international organisations, including the EU, to provide coordinated assistance, expertise, training and capacity-building support to the Armed and Security Forces of Mali.
4. On 15 Oct 12, the Foreign Affairs Council (Ref. S) requested that planning for a possible CSDP military operation be pursued as a matter of urgency, in particular by developing a Crisis Management Concept (CMC) relating to the reorganisation and training of the Malian Armed Forces (MAF), the military part of the Malian Defence and Security Forces (MDSF), in close collaboration with the organisations, states and actors concerned.
5. On 28 Nov, the UNSG reported to the UNSC on the situation in Mali (Ref AA), including on the status of the AU and ECOWAS-led planning efforts.
6. On 10 Dec, the Council (Ref GG) approved the CMC, on which the PSC noted the EU Military Committee (EUMC) Advice (Ref. CC) and the Political-Military Group (PMG) Recommendations (Ref. DD) on 26 and 29 Nov respectively, and agreed both documents' recommendations. The Council also underlined the need to proceed swiftly with the planning process.
7. It is expected that the Republic of Mali will shortly send a letter of invitation to the EU.
8. It is expected that the Council will shortly decide to establish a EU Training Mission (EUTM) in Mali (Ref HH).

General

9. Political Situation: see Revised draft CMC (Ref EE) and EEAS COREU of 15 Nov 2012 (Ref Y). More recent developments will have to be taken into account.
10. Security Situation: see Revised draft CMC (Ref EE) and SIAC Risk Assessments (Ref BB).
11. Humanitarian situation: see Revised draft CMC (Ref EE) and ECHO reports on Mali.

Engagement of the International Community

12. Engagement of the International Community: see Revised draft CMC (Ref EE).

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Legal

76. On the basis of the invitation letter to be received from Mali, the Council will adopt a decision establishing the Mission. It will be followed by a Council Decision launching the mission and approving the MPLAN and the RoE.

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78. Participation Agreements may be concluded between the EU and Third States with a view to

specifying the conditions of participation in EUTM Mali.

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Financial

80. In accordance with the Council Decision establishing the Mission (Ref HH), the ATHENA Council Decision (Ref. F) and the ATHENA Financial Rules (Ref. K), you are to act on behalf of ATHENA, in relation to financing of the common costs of the mission.
81. You are to submit your proposals for the draft budget for common costs of the mission to the Special Committee via the ATHENA Administrator, at an early stage.
82. You are to specify in detail the financial implications of technical arrangements with all parties.
83. As authorising officer, you are to implement the appropriations related to the mission common costs and nations' borne costs. You may award contracts and enter into contracts on behalf of ATHENA.
84. You are authorised to adopt any measure which you deem necessary to implement the expenditure financed through ATHENA for this mission. You are to inform the ATHENA Administrator and the ATHENA Special Committee of such action.

85. Prior to the end of the mission you are to propose to the ATHENA Special Committee the final destination of the EU common funded infrastructure, equipment and assets (transfer, handover, selling or otherwise). You should take into account regional actors and financial return on investment.

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Reporting

89. You are to:

- a. Submit the draft CONOPS and PSOR, and draft MPLAN and RoE as required to the PSC for agreement and subsequent approval by Council.
- b. Report routinely on a weekly basis (via your Mission Support Cell), and, directly and immediately regarding significant events, to the EUMC and to the PSC.
- c. Submit lessons observed on a 3-monthly basis and on completion of the mission, to EUMS for insertion into the EUMS ELMA database.
- d. Submit your Six-Monthly Report(s) to the EUMC and to the PSC.
- e. Submit a written report to the PSC, copied to the EUMC, on completion of the mission.
- f. Submit financial reports to the ATHENA Administrator in accordance with ATHENA rules and on request of the ATHENA Administrator/Special Committee.

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