



Brussels, 27 November 2015  
(OR. en)

14226/15

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**Interinstitutional File:**  
2014/0339 (COD)

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CODEC 1539  
PROAPP 23  
CATS 114  
PE 182

## INFORMATION NOTE

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From: General Secretariat of the Council  
To: Permanent Representatives Committee/Council

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Subject: Proposal for a Regulation of the European Parliament and of the Council repealing certain acts in the field of police cooperation and judicial cooperation in criminal matters  
– Outcome of the European Parliament's first reading  
(Strasbourg, 23 to 26 November 2015)

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## I. INTRODUCTION

In accordance with the provisions of Article 294 of the TFEU and the joint declaration on practical arrangements for the codecision procedure<sup>1</sup>, a number of informal contacts have taken place between the Council, the European Parliament and the Commission with a view to reaching an agreement on this dossier at first reading, thereby avoiding the need for second reading and conciliation.

In this context, the rapporteur, Mr Claude MORAES (S&D-UK) presented one compromise amendment (amendment 1) to the proposal for a Regulation, on behalf of the Committee on Civil Liberties, Justice and Home Affairs. This amendment had been agreed during the informal contacts referred to above.

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<sup>1</sup> OJ C 145, 30.6.2007, p.5

## II. VOTE

When it voted on 24 November 2015, the plenary adopted the compromise amendment (amendment 1) to the proposal for a Regulation.

The Commission's proposal as thus amended and the legislative resolution constitute the Parliament's first-reading position<sup>2</sup>, it reflects what had been previously agreed between the institutions. The Council should therefore be in a position to approve the Parliament's position.

The act would then be adopted in the wording which corresponds to the Parliament's position.

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<sup>2</sup> The text of the amendment adopted and the European Parliament's legislative resolution are set out in the Annex. The amendment is presented in the form of a consolidated text, where changes to the Commission's proposal are highlighted in *bold and italics*. The symbol "■" indicates deleted text.

**P8\_TA-PROV(2015)0398**

**Repealing certain acts in the field of police cooperation and judicial cooperation in criminal matters \*\*\*I**

**European Parliament legislative resolution of 24 November 2015 on the proposal for a regulation of the European Parliament and of the Council repealing certain acts in the field of police cooperation and judicial cooperation in criminal matters (COM(2014)0715 – C8-0280/2014 – 2014/0339(COD))**

**(Ordinary legislative procedure: first reading)**

*The European Parliament,*

- having regard to the Commission proposal to Parliament and the Council (COM(2014)0715),
  - having regard to Article 294(2) and Articles 82(1), 83(1), 87(2) and 88(2) of the Treaty on the Functioning of the European Union, pursuant to which the Commission submitted the proposal to Parliament (C8-0280/2014),
  - having regard to Article 294(3) of the Treaty on the Functioning of the European Union,
  - having regard to the undertaking given by the Council representative by letter of 21 October 2015 to approve Parliament's position, in accordance with Article 294(4) of the Treaty on the Functioning of the European Union,
  - having regard to Rules 59 and 50(2) of its Rules of Procedure,
  - having regard to the report of the Committee on Civil Liberties, Justice and Home Affairs (A8-0252/2015),
1. Adopts its position at first reading hereinafter set out;
  2. Calls on the Commission to refer the matter to Parliament again if it intends to amend its proposal substantially or replace it with another text;
  3. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

**P8\_TC1-COD(2014)0339**

**Position of the European Parliament adopted at first reading on 24 November 2015 with a view to the adoption of Regulation (EU) 2015/... of the European Parliament and of the Council repealing certain acts in the field of police cooperation and judicial cooperation in criminal matters**

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Articles 82(1), 83(1), 87(2) and 88(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Acting in accordance with the ordinary legislative procedure<sup>3</sup>,

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<sup>3</sup> Position of the European Parliament of 24 November 2015.

Whereas:

- (1) Improving the transparency of Union law is an essential element of the better *law-making* strategy that the institutions of the Union are implementing. In that context, it is appropriate to repeal those acts which no longer serve any purpose.
- (2) A number of acts adopted in the field of police cooperation and judicial cooperation in criminal matters have become obsolete ■ because their content has been taken up by successive acts.
- (3) Council Joint Action 96/610/JHA<sup>4</sup> created a Directory of specialised counterterrorist competences, skills and expertise in order to make them more widely and readily available to agencies in all Member States. That Joint Action became obsolete after the entry into force of Council Decision 2009/371/JHA<sup>5</sup>, which entrusts Europol with supporting and strengthening *mutual cooperation between the law enforcement* authorities of the Member States ■ in preventing and combating terrorism and *other forms of serious crime, and* of Council Decision 2008/615/JHA<sup>6</sup>, which introduced a new framework for cross-border cooperation on combating terrorism.

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<sup>4</sup> Joint Action 96/610/JHA of 15 October 1996 adopted by the Council on the basis of Article K.3 of the Treaty on European Union concerning the creation and maintenance of a Directory of specialized counter-terrorist competences, skills and expertise to facilitate counter-terrorist cooperation between the Member States of the European Union (OJ L 273, 25.10.1996, p. 1).

<sup>5</sup> Council Decision 2009/371/JHA of 6 April 2009 establishing the European Police Office (Europol) (OJ L 121, 15.5.2009, p. 37).

<sup>6</sup> Council Decision 2008/615/JHA of 23 June 2008 on the stepping up of cross-border cooperation, particularly in combating terrorism and cross-border crime (OJ L 210, 6.8.2008, p. 1).

- (4) Council Joint Action 96/699/JHA<sup>7</sup> designated the Europol Drugs Unit as the authority to which information from Member States concerning chemical profiling was to be transmitted. That Joint Action became obsolete after the entry into force of Decision 2009/371/JHA. ■
- (5) Council Joint Action 96/747/JHA<sup>8</sup> aimed to strengthen the cooperation between Member States' law enforcement agencies by creating a directory of areas of *specialised* competencies, skills and expertise. That Joint Action became obsolete after the entry into force of Decision 2009/371/JHA, which entrusts Europol with the task of developing specialised knowledge of the investigative procedures of the Member States' competent authorities and to provide advice on investigations.

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<sup>7</sup> Joint Action 96/699/JHA of 29 November 1996 adopted by the Council on the basis of Article K.3 of the Treaty on European Union, concerning the exchange of information on the chemical profiling of drugs to facilitate improved cooperation between Member States in combating illicit drug trafficking (OJ L 322, 12.12.1996, p. 5).

<sup>8</sup> Joint Action 96/747/JHA of 29 November 1996 adopted by the Council on the basis of Article K.3 of the Treaty on European Union, concerning the creation and maintenance of a directory of specialized competences, skills and expertise in the fight against international organized crime, in order to facilitate law enforcement cooperation between the Member States of the European Union (OJ L 342, 31.12.1996, p. 2).

- (6) Council Joint Action 96/750/JHA<sup>9</sup> aimed to reinforce the cooperation of the relevant authorities of the Member States in the fight against drug addiction and to call on Member States to approximate their laws to make them mutually compatible to the extent necessary to prevent and combat illegal drug trafficking in the Union. That Joint Action became obsolete after the entry into force of the Convention on Mutual Assistance in Criminal Matters between the Member States of the European Union established by the Council Act 2000/C 197/01<sup>10</sup> and of Council Framework Decision 2004/757/JHA<sup>11</sup>.

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<sup>9</sup> Joint Action 96/750/JHA of 17 December 1996 adopted by the Council on the basis of Article K.3 of the Treaty on European Union concerning the approximation of the laws and practices of the Member States of the EU to combat drug addiction and to prevent and combat illegal drug trafficking (OJ L 342, 31.12.1996, p. 6).

<sup>10</sup> Council Act 2000/C 197/01 of 29 May 2000 establishing in accordance with Article 34 of the Treaty on European Union the Convention on Mutual Assistance in Criminal Matters between the Member States of the European Union (OJ C 197, 12.7.2000, p. 1).

<sup>11</sup> Council Framework Decision 2004/757/JHA of 25 October 2004 laying down minimum provisions on the constituent elements of criminal acts and penalties in the field of illicit drug trafficking (OJ L 335, 11.11.2004, p. 8).

- (7) Council Joint Action 97/339/JHA<sup>12</sup> allowed for cooperation and mandated information sharing between Member States regarding large scale events which are attended by large numbers of people from more than one Member State in order to maintain law and order, protect people and their property, and prevent criminal offences. That Joint Action became obsolete after the entry into force of Council Decisions 2008/615/JHA, 2002/348/JHA<sup>13</sup> and 2007/412/JHA<sup>14</sup>, which provide for new rules on the exchange of non-personal and personal data and other forms of cooperation for maintaining public order and security for major events.

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<sup>12</sup> Joint Action 97/339/JHA of 26 May 1997 adopted by the Council on the basis of Article K.3 of the Treaty on European Union with regard to cooperation on law and order and security (OJ L 147, 5.6.1997, p. 1).

<sup>13</sup> Council Decision 2002/348/JHA of 25 April 2002 concerning security in connection with football matches with an international dimension (OJ L 121, 8.5.2002, p. 1).

<sup>14</sup> Council Decision 2007/412/JHA of 12 June 2007 amending Decision 2002/348/JHA concerning security in connection with football matches with an international dimension (OJ L 155, 15.6.2007, p. 76).



- (8) Council Joint Action 97/372/JHA<sup>15</sup> aimed to increase information and intelligence sharing among customs authorities and other law enforcement authorities, in particular on drugs. That Joint Action became obsolete after the entry into force of Council Act 98/C 24/01<sup>16</sup> drawing up the Convention on Mutual Assistance and Cooperation between Customs Administrations which introduced detailed rules on mutual assistance and cooperation between the Member States for preventing and detecting infringements of national customs provisions, of Council Decision 2009/917/JHA<sup>17</sup>, which increases the effectiveness of the cooperation and control procedures of the customs authorities by setting up a customs information system, and of Decision 2009/371/JHA, which entrusts Europol with tasks aimed at supporting customs cooperation.

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<sup>15</sup> Joint Action 97/372/JHA of 9 June 1997 adopted by the Council on the basis of Article K.3 of the Treaty on European Union, for the refining of targeting criteria, selection methods and collection of customs and police information (OJ L 159, 17.6.1997, p. 1).

<sup>16</sup> Council Act 98/C 24/01 of 18 December 1997 drawing up, on the basis of Article K3 of the Treaty on European Union, the Convention on Mutual Assistance and Cooperation between Customs Administrations (OJ C 24, 23.1.1998, p.1).

<sup>17</sup> Council Decision 2009/917/JHA of 30 November 2009 on the use of information technology for customs purposes (OJ L 323, 10.12.2009, p. 20).

- (9) *The Convention of 17 June 1998 on Driving Disqualifications, as drawn up by Council Act 98/C 216/01<sup>18</sup>, was ratified by only seven Member States and has never entered into force. In addition, among those seven Member States, only Ireland and the United Kingdom made a declaration in accordance with Article 15(4) of that Convention which allowed the Convention to apply between them before its entry into force in all Member States. However, following notification by the United Kingdom on 24 July 2013 in accordance with the first sentence of the first subparagraph of Article 10(4) of Protocol No 36 on transitional provisions, that Council Act and that Convention have ceased to apply to the United Kingdom as from 1 December 2014, pursuant to the second sentence of the first subparagraph of Article 10(4) of that Protocol. As those instruments are no longer applicable between any of the Member States, they have lost their relevance in the Union acquis and should be repealed.*

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<sup>18</sup> *Council Act 98/C 216/01 of 17 June 1998 drawing up the Convention on Driving Disqualifications (OJ C 216, 10.7.1998, p. 1).*

- (10) Council Joint Action 98/427/JHA<sup>19</sup> established a system of exchange of good practice among Member States for executing requests for legal assistance in criminal matters. That Joint Action became obsolete after the entry into force of the Convention on Mutual Assistance in Criminal Matters between the Member States.
- (11) ***Council Framework Decision 2008/978/JHA<sup>20</sup> on the European evidence warrant (EEW) was replaced by Directive 2014/41/EU of the European Parliament and of the Council<sup>21</sup> on the European Investigation Order (EIO) because the scope of the EEW was too limited. As the EIO will apply between 26 Member States and the EEW will remain applicable between the only two Member States which do not participate in the EIO, the EEW has, therefore, lost its usefulness as an instrument of cooperation in criminal matters and should be repealed.***

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<sup>19</sup> Joint Action 98/427/JHA of 29 June 1998 adopted by the Council on the basis of Article K.3 of the Treaty on European Union, on good practice in mutual legal in criminal matters (OJ L 191, 7.7.1998, p. 1).

<sup>20</sup> ***Council Framework Decision 2008/978/JHA of 18 December 2008 on the European evidence warrant for the purpose of obtaining objects, documents and data for use in proceedings in criminal matters (OJ L 350, 30.12.2008, p. 72).***

<sup>21</sup> ***Directive 2014/41/EU of the European Parliament and of the Council of 3 April 2014 regarding the European Investigation Order in criminal matters (OJ L 130, 1.5.2014, p. 1).***

- (12) For reasons of legal certainty and clarity, those obsolete Joint Actions, *that Convention, that Council Act* and that *Framework Decision* should be repealed.
- (13) *Although Article 83(1) of the Treaty on the Functioning of the European Union (TFEU) provides for the adoption of directives, the choice of a regulation as an instrument for repealing Joint Action 96/750/JHA and Framework Decision 2008/978/JHA is appropriate because this Regulation does not establish minimum rules concerning the definition of criminal offences and sanctions, but only repeals obsolete acts without replacing them with new ones.*
- (14) Since the objective of this Regulation, namely the repeal of a number of obsolete Union acts in the field of police cooperation and judicial cooperation in criminal matters cannot be *sufficiently* achieved by *the* Member States but *can rather be better achieved* at Union level, *the Union may adopt measures in accordance* with the **■** principle of subsidiarity as set out in Article 5 of the Treaty *on European Union (TEU)*. In accordance with the principle of proportionality, as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve that objective.

- (15) In accordance with Articles 1 and 2 of Protocol No 22 on the position of Denmark, annexed to the TEU and to the TFEU, Denmark is not taking part in the adoption of this Regulation *and is not bound by it or subject to its application.*
- (16) In accordance with *Article 3* and *Article 4a(1)* of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the *area of freedom, security and justice*, annexed to the TEU and to the TFEU, *Ireland has notified its wish to take part in the adoption and application* of this Regulation **█** .
- (17) *Following the notification made by the United Kingdom on 24 July 2013 in accordance with the first sentence of the first subparagraph of Article 10(4) of Protocol No 36 on transitional provisions, Joint Actions 96/610/JHA, 96/699/JHA, 96/747/JHA, 96/750/JHA, 97/339/JHA, 97/372/JHA and 98/427/JHA, and Council Act 98/C 216/01 have ceased to apply to the United Kingdom as from 1 December 2014, pursuant to the second sentence of the first subparagraph of Article 10(4) of that Protocol. The United Kingdom is therefore not taking part in the adoption of this Regulation with regard to those legal acts and is not bound by it or subject to its application. However, in accordance with the third sentence of the first subparagraph of Article 10(4) of that Protocol, Framework Decision 2008/978/JHA remained applicable in the United Kingdom as replaced by Directive 2014/41/EU. Therefore, in accordance with Article 3 and Article 4a(1) of Protocol No 21 on the position of the United Kingdom and Ireland in respect of the area of freedom, security and justice, annexed to the TEU and to the TFEU, the United Kingdom has notified its wish to take part in the adoption and application of this Regulation,*

HAVE ADOPTED THIS REGULATION:

*Article 1*  
*Repeal of obsolete acts*

The following acts are repealed:

- *Joint Action 96/610/JHA (directory of counter-terrorism competences);*
- *Joint Action 96/699/JHA (chemical profiling of drugs);*
- *Joint Action 96/747/JHA (directory of competences on fight against organised crime);*
- *Joint Action 96/750/JHA (combatting drug addiction and trafficking);*
- *Joint Action 97/339/JHA (cooperation on law and order and security);*
- *Joint Action 97/372/JHA (cooperation between customs authorities);*
- *Council Act 98/C 216/01 and the Convention of 17 June 1998 (driving disqualifications);*
- *Joint Action 98/427/JHA (good practice in mutual legal assistance in criminal matters);*  
*and*
- *Framework Decision 2008/978/JHA (European evidence warrant).*

*Article 2*  
*Transitional provision*

***Any European evidence warrant executed under [ Framework Decision 2008/978/JHA shall continue to be governed by that Framework Decision until the relevant criminal proceedings have been concluded with a definitive decision.***

*Article 3*  
*Entry into force*

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in *the* Member States *in accordance with the Treaties*.

Done at ...,

*For the European Parliament*

*For the Council*

*The President*

*The President*

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