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INFORMATION NOTE

From:	General Secretariat of the Council
To:	Permanent Representatives Committee/Council
Subject:	Proposal for a Regulation of the European Parliament and of the Council to avoid trade diversion into the European Union of certain key medicines (codification) - Outcome of the European Parliament's first reading (Strasbourg, 7 to 10 March 2016)

I. INTRODUCTION

The rapporteur, Mrs Laura FERRARA (EFDD - IT), presented a report, on behalf of the Committee on Legal Affairs. One amendment in the form of an addendum to the report was presented to the plenary.

In accordance with the provisions of Article 294 of the TFEU and the joint declaration on practical arrangements for the codecision procedure¹, informal contacts have taken place between the Council, the European Parliament and the Commission with a view to reaching an agreement on this dossier at first reading, thereby avoiding the need for second reading and conciliation.

¹ OJ C 145, 30.6.2007, p. 5

II. VOTE

When the plenary voted on 9 March 2016, the addendum to the report was adopted by means of a single vote.

The text adopted and the legislative resolution constitute the European Parliament's first reading position², it reflects what had been agreed during the informal contacts referred to above.

The Council should therefore be in a position to approve the Parliament's position.

The act would then be adopted in the wording which corresponds to the Parliament's position.

² The text adopted and the European Parliament's legislative resolution are set out in the Annex.

Trade diversion into the European Union of certain key medicines *I**

European Parliament legislative resolution of 9 March 2016 on the proposal for a regulation of the European Parliament and of the Council to avoid trade diversion into the European Union of certain key medicines (codified text) (COM(2014)0319 – C8-0015/2014 – 2014/0165(COD))

(Ordinary legislative procedure – codification)

The European Parliament,

- having regard to the Commission proposal to the European Parliament and the Council (COM(2014)0319),
 - having regard to Article 294(2) and Article 207(2) of the Treaty on the Functioning of the European Union, pursuant to which the Commission submitted the proposal to Parliament (C8-0015/2014),
 - having regard to Article 294(3) of the Treaty on the Functioning of the European Union,
 - having regard to the Interinstitutional Agreement of 20 December 1994 - Accelerated working method for official codification of legislative texts³,
 - having regard to Rules 103 and 59 of its Rules of Procedure,
 - having regard to the report of the Committee on Legal Affairs (A8-0038/2016),
- A. whereas, according to the Consultative Working Party of the legal services of the European Parliament, the Council and the Commission, the proposal in question contains a straightforward codification of the existing texts without any change in their substance;
1. Adopts its position at first reading, hereinafter set out;
 2. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

³ OJ C 102, 4.4.1996, p. 2.

Position of the European Parliament adopted at first reading on 9 March 2016 with a view to the adoption of Regulation (EU) 2016/... of the European Parliament and of the Council to avoid trade diversion into the European Union of certain key medicines (codification)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union , and in particular Article 207(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Acting in accordance with the ordinary legislative procedure⁴,

Whereas:

- (1) Council Regulation (EC) No 953/2003⁵ has been substantially amended several times⁶. In the interests of clarity and rationality, that Regulation should be codified.
- (2) Many of the poorest developing countries are in urgent need of access to affordable essential medicines for the treatment of communicable diseases. Those countries are heavily dependant on imports of medicines as local manufacturing is scarce.
- (3) Price segmentation between developed country markets and the poorest developingcountry markets is necessary to ensure that the poorest developing countries are supplied with essential pharmaceutical products at heavily reduced prices. Therefore, those heavily reduced prices cannot be understood as a reference for the price to be paid for the same products in developed country markets.
- (4) Legislative and regulatory instruments are in place in most developed countries to prevent importation, in certain circumstances, of pharmaceutical products, but such instruments risk becoming insufficient where substantial volumes of heavily discounted pharmaceuticals are

⁴ Position of the European Parliament of 9 March 2016.

⁵ Council Regulation (EC) No 953/2003 of 26 May 2003 to avoid trade diversion into the European Union of certain key medicines (OJ L 135, 3.6.2003, p. 5).

⁶ See Annex VI.

sold to the poorest developing country markets, and the economic interest in trade diversion into high priced markets therefore may increase significantly.

- (5) There is a need to encourage pharmaceutical manufacturers to make pharmaceutical products available at heavily reduced prices in significantly increased volumes by ensuring through this Regulation that such products remain on the poorest developing country markets. Donations of pharmaceutical products and products sold under contracts awarded in response to competitive tenders from national governments or international procurement bodies, or under a partnership agreed between the manufacturer and the government of a country of destination should be able to qualify under this Regulation on equal conditions, bearing in mind that donations do not contribute to the improvement of access to such products on a sustainable basis.
- (6) It is necessary to provide for a procedure which identifies the products, countries and diseases covered by this Regulation.
- (7) This Regulation serves the purpose of preventing tiered-priced products from being imported into the Union . Exemptions are laid down for certain situations on the strict condition that it is ensured that the final destination of the products in question is one of the countries listed in Annex II.
- (8) Manufacturers of tiered-priced products should differentiate the appearance of tiered- priced products to facilitate the task of identifying them.
- (9) It will be appropriate to review the lists of the diseases and the countries of destination covered by this Regulation, as well as the formulae used to identify tiered-priced products in the light, *inter alia*, of the experience gained from its application.
- (10) With regard to tiered-priced products contained in travellers' personal luggage for personal use, the same rules as set out in Regulation (EU) No 608/2013 of the European Parliament and of the Council⁷ apply.
- (11) Where tiered-priced products have been seized under this Regulation, the competent authority should be able in accordance with national legislation and with a view to ensuring

⁷ Regulation (EU) No 608/2013 of the European Parliament and of the Council of 12 June 2013 concerning customs enforcement of intellectual property rights and repealing Council Regulation (EC) No 1383/2003 (OJ L 181, 29.6.2013, p. 15).

that the intended use is made of the seized products to the full benefit of the countries listed in Annex II, to decide to make them available for humanitarian purposes in those countries. In the absence of such decision, the seized products should be destroyed.

- (12) In order to add products to the list of products covered by this Regulation, the power to adopt acts in accordance with Article 290 of the Treaty on the Functioning of the European Union should be delegated to the Commission in order to amend the Annexes to this Regulation. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level. The Commission, when preparing and drawing up delegated acts, should ensure a simultaneous, timely and appropriate transmission of relevant documents to the European Parliament and to the Council,

HAVE ADOPTED THIS REGULATION:

Article 1

1. This Regulation lays down:

- (a) the criteria for establishing what is a tiered-priced product;
- (b) the conditions under which the customs authorities shall take action;
- (c) the measures which shall be taken by the competent authorities in the Member States.

2. For the purposes of this Regulation:

- (a) ‘tiered-priced product’ means any pharmaceutical product which is used in the prevention, diagnosis or treatment of a disease, referred to in Annex IV, and which is priced in accordance with one of the optional price calculations set out in Article 3, verified by the Commission or an independent auditor as provided for in Article 4 and entered in the list of tiered-priced products set out in Annex I;
- (b) ‘countries of destination’ means the countries listed in Annex II;
- (c) ‘competent authority’ means an authority designated by a Member State to determine whether goods suspended by the customs authorities in the respective Member State are tiered-priced products and to give instructions depending on the outcome of the review.

Article 2

1. The importation into the Union of tiered-priced products for the purposes of release for free circulation, re-export, placing under suspensive procedures or placing in a free zone or free warehouse shall be prohibited.

2. The following shall be exempted from the prohibition regarding tiered-priced products as set out in paragraph 1:

- (a) re-export to countries of destination;
- (b) placing under a transit or customs warehouse procedure or in a free zone or free warehouse for the purpose of re-export to a country of destination.

Article 3

The tiered price referred to in Article 4(2)(b) shall, at the option of the applicant, be either:

- (a) no higher than the percentage set out in Annex III of the weighted average ex factory price charged by a manufacturer in markets of the Organisation for Economic Co-operation and Development (OECD) for the same product at the time of application; or
- (b) a manufacturer's direct production costs, with the addition of the maximum percentage which is set out in Annex III.

Article 4

1. In order for products to benefit from this Regulation, manufacturers or exporters of pharmaceutical products shall submit applications to the Commission.

2. Any application addressed to the Commission shall contain the following information:

- (a) the product name and active ingredient of the tiered-priced product and sufficient information to verify which disease it is preventing, diagnosing or treating;
- (b) the price offered in relation to either of the optional price calculations set out in Article 3 in sufficient detail to enable verification. Instead of submitting such detailed information, the applicant may submit a certificate issued by an independent auditor, stating that the price has been verified and corresponds to one of the criteria set out in Annex III. The

independent auditor shall be appointed in agreement between the manufacturer and the Commission. Any information submitted by the applicant to the auditor shall remain confidential;

- (c) the country or countries of destination to which the applicant intends to sell the product concerned;
- (d) the code number based on the Combined Nomenclature as set out in Annex I to Council Regulation (EEC) No 2658/87⁸ and, where appropriate, supplemented by TARIC subdivisions, to identify unambiguously the goods concerned; and
- (e) any measures taken by the manufacturer or exporter to make the tiered-priced product easily distinguishable from identical products offered for sale within the Union .

3. Where the Commission determines that a product fulfils the requirements set out in this Regulation, the Commission shall be empowered to adopt delegated acts in accordance with Article 5 to add the product concerned to Annex I at the next following update. The Commission shall inform the applicant of its decision within 15 days of its adoption thereof.

Where a delay in the addition of a product to Annex I would cause a delay in responding to an urgent need of access to affordable essential medicines in a developing country, and therefore imperative grounds of urgency so require, the procedure provided for in Article 6 shall apply to delegated acts adopted pursuant to the first subparagraph.

4. If an application is not sufficiently detailed for a review as to substance, the Commission shall request the applicant in writing to submit such missing information. If the applicant does not complete the application within the time period set out in that written request , the application shall be null and void.

5. If the Commission finds that the application does not fulfil the criteria set out in this Regulation, the application shall be rejected and the applicant shall be informed within 15 days of the date of the decision. Nothing shall prevent the applicant from submitting a modified application for the same product.

⁸ Council Regulation (EEC) No 2658/87 of 23 July 1987 on the tariff and statistical nomenclature and on the Common Customs Tariff (OJ L 256, 7.9.1987, p. 1).

6. Products destined to be donated to recipients in one of the countries listed in Annex II may be the subject of a notification to that effect for the purposes of approval and insertion in Annex I.

7. Annex I shall be updated every second month by the Commission.

8. The Commission shall be empowered to adopt delegated acts in accordance with Article 5 to amend Annexes II, III and IV where necessary in order to revise the list of diseases, the countries of destination covered by this Regulation as well as the formulae used to identify tiered-priced products, in the light of the experience gained from its application or to respond to a health crisis.

Article 5

1. The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in this Article.

2. The power to adopt delegated acts referred to in Article 4(3) and (8) shall be conferred on the Commission for a period of five years from 20 February 2014. The Commission shall draw up a report in respect of the delegation of power not later than nine months before the end of the five-year period. The delegation of power shall be tacitly extended for periods of an identical duration, unless the European Parliament or the Council opposes such extension not later than three months before the end of each period.

3. The delegation of power referred to in Article 4(3) and (8) may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of power specified in that decision. It shall take effect the day following the publication of the decision in the *Official Journal of the European Union* or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.

4. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.

5. A delegated act adopted pursuant to Article 4(3) shall enter into force only if no objection has been expressed either by the European Parliament or the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council.

6. A delegated act adopted pursuant to Article 4(8) shall enter into force only if no objection has been expressed either by the European Parliament or the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by four months at the initiative of the European Parliament or of the Council.

Article 6

1. Delegated acts adopted under this Article shall enter into force without delay and shall apply as long as no objection is expressed in accordance with paragraph 2. The notification of a delegated act to the European Parliament and to the Council shall state the reasons for the use of the urgency procedure laid down in this Article.

2. Either the European Parliament or the Council may object to a delegated act in accordance with the procedure referred to in Article 5(5) and (6). In such a case, the Commission shall repeal the act without delay following the notification of the decision to object by the European Parliament or by the Council.

Article 7

A product approved as a tiered-priced product and listed in Annex I shall remain on that list for as long as the conditions set out in Article 4 are fulfilled and annual sales reports have been submitted to the Commission in accordance with Article 12. The applicant shall submit information to the Commission on any change which has occurred with respect to the scope or conditions set out in Article 4 in order to ensure that those requirements are met.

Article 8

A permanent logo, as set out in Annex V, shall be affixed on any packaging or product and any document used in connection with the approved product sold at tiered prices to countries of destination. This requirement shall apply as long as the tiered-priced product concerned remains listed in Annex I.

Article 9

1. Where there is reason to suspect that, contrary to the prohibition provided for in Article 2, tiered-priced products will be imported into the Union, customs authorities shall suspend the release of, or

detain, the products concerned for the time necessary to obtain a decision of the competent authorities on the character of the merchandise. The period of suspension or detention shall not exceed 10 working days unless special circumstances apply, in which case the period may be extended by a maximum of 10 working days. Upon expiry of this period, the products shall be released, provided that all customs formalities have been complied with.

2. It shall be sufficient reason for the customs authorities to suspend the release of, or detain, products if there is sufficient information available to consider that the product in question is tiered priced.

3. The competent authority in the Member State concerned and the manufacturer or exporter mentioned in Annex I shall be informed without delay of the suspended release or detention of the products and shall receive all information available with respect to the products concerned. Due account shall be taken of national provisions on the protection of personal data, commercial and industrial secrecy and professional and administrative confidentiality. The importer, and where appropriate, the exporter, shall be given ample opportunity to supply the competent authority with the information which it deems appropriate regarding the products.

4. The procedure of suspension or detention of the goods shall be carried out at the expense of the importer. If it is not possible to recover those expenses from the importer, they may, in accordance with national legislation, be recovered from any other person responsible for the attempted illicit importation.

Article 10

1. If products suspended for release or detained by customs authorities are recognised by the competent authority as tiered-priced products under this Regulation, the competent authority shall ensure that those products are seized and disposed of in accordance with national legislation. Those procedures shall be carried out at the expense of the importer. If it is not possible to recover those expenses from the importer, they may, in accordance with national legislation, be recovered from any other person responsible for the attempted illicit importation.

2. Where products suspended for release or detained by customs authorities subsequent to further control by the competent authority are found not to qualify as tiered-priced products under this Regulation, the customs authority shall release the products to the consignee, provided that all customs formalities have been complied with.

3. The competent authority shall inform the Commission of all decisions adopted pursuant to this Regulation.

Article 11

This Regulation shall not apply to goods of a non-commercial nature contained in travellers' personal luggage for personal use within the limits laid down in respect of relief from customs duty.

Article 12

1. The Commission shall monitor on an annual basis the volumes of exports of tiered-priced products listed in Annex I and exported to the countries of destination on the basis of information provided to it by pharmaceutical manufacturers and exporters. For this purpose a standard form shall be issued by the Commission. Manufacturers and exporters shall submit such sales reports annually for each tiered-priced product to the Commission on a confidential basis.

2. The Commission shall report biennially to the European Parliament and to the Council on the volumes exported under tiered prices, including on the volumes exported within the framework of a partnership agreement agreed between the manufacturer and the government of a country of destination. The report shall examine the scope of countries and diseases and general criteria for the implementation of Article 3.

3. The European Parliament may, within one month of submission of the Commission's report, invite the Commission to an ad hoc meeting of its responsible committee to present and explain any issues related to the application of this Regulation.

4. No later than six months from the date of submission of the report to the European Parliament and to the Council, the Commission shall make the report public.

Article 13

1. The application of this Regulation shall in no circumstances interfere with procedures laid down in Directive 2001/83/EC of the European Parliament and of the Council⁹ and Regulation (EC) No 726/2004 of the European Parliament and of the Council¹⁰.

⁹ Directive 2001/83/EC of the European Parliament and of the Council of 6 November 2001 on the Community code relating to medicinal products for human use (OJ L 311, 28.11.2001, p. 67).

2. This Regulation shall not interfere with intellectual property rights or rights of intellectual property owners.

Article 14

Regulation (EC) No 953/2003 is repealed.

References to the repealed Regulation shall be construed as references to this Regulation and shall be read in accordance with the correlation table in Annex VII.

Article 15

This Regulation shall enter into force on the twentieth day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ...,

For the European Parliament
The President

For the Council
The President

¹⁰ Regulation (EC) No 726/2004 of the European Parliament and of the Council of 31 March 2004 laying down Community procedures for the authorisation and supervision of medicinal products for human and veterinary use and establishing a European Medicines Agency (OJ L 136, 30.4.2004, p. 1).

ANNEX I

LIST OF TIERED-PRICED PRODUCTS

Product	Manufacturer/ex porter	Country of destination	Distinctive features	Date of approval	CN/TARIC code ¹¹
TRIZIVIR 750 mg × 60	GLAXO SMITH KLINE GSK House 980 Great West Road BRENTFORD, MIDDX TW8 9GS United Kingdom	Afghanistan	Distinctive access pack — trilingual text	19.4.2004	30049019
		Angola			
		Armenia			
		Azerbaijan			
		Bangladesh			
		Benin			
		Bhutan			
EPIVIR 150 mg × 60	GLAXO SMITH KLINE GSK House 980 Great West Road BRENTFORD, MIDDX TW8 9GS United Kingdom	Botswana	Distinctive access pack — trilingual text — red tablets		30049019
		Burkina Faso			
		Burundi			
		Cambodia			
		Cameroon			
		Cape Verde			
		Central African Republic			
RETROVIR 250 mg × 40	GLAXO SMITH KLINE GSK House 980 Great West Road BRENTFORD, MIDDX TW8 9GS United Kingdom	Chad	General export pack (blue) not used in EU. French hospital pack — Francophone markets	19.4.2004	30049019
		Comoros			
		Congo			
		Côte d'Ivoire			
		Democratic Republic of the Congo			
		Djibouti			

¹¹ Only if applicable.

RETROVIR 300 mg × 60	GLAXO SMITH KLINE GSK House 980 Great West Road BRENTFORD, MIDDX TW8 9GS United Kingdom	Equatorial Guinea Eritrea Ethiopia Gambia Ghana Guinea Guinea- Bissau	General export pack (blue) not used in EU. French hospital pack — Francophone markets	19.4.2004	30049019
RETROVIR 100 mg × 100	GLAXO SMITH KLINE GSK House 980 Great West Road BRENTFORD, MIDDX TW8 9GS United Kingdom	Haiti Honduras India Indonesia Kenya Kiribati Kyrgyzstan Laos	General export pack (blue) not used in EU. French hospital pack — Francophone markets	19.4.2004	30049019
COMBIVIR 300/150 mg × 60	GLAXO SMITH KLINE GSK House 980 Great West Road BRENTFORD, MIDDX TW8 9GS United Kingdom	Lesotho Liberia Madagascar Malawi Maldives Mali Mauritania	Distinctive access pack — trilingual text Bottle (rather than blister pack) 'A22' embossed red tablets		30049019
EPIVIR ORAL SOLUTION 10 mg/ml 240 ml	GLAXO SMITH KLINE GSK House 980 Great West Road BRENTFORD, MIDDX TW8 9GS United Kingdom	Moldova Mongolia Mozambique Myanmar/Burma Namibia Nepal Nicaragua	Distinctive access pack — trilingual text	19.4.2004	30049019

ZIAGEN 300 mg × 60	GLAXO SMITH KLINE GSK House 980 Great West Road BRENTFORD, MIDDX TW8 9GS United Kingdom	Niger Nigeria North Korea Pakistan Rwanda Samoa São Tomé and Príncipe	General export pack — not used in EU. French hospital pack — Francophone countries	20.9.2004	30049019
		Senegal Sierra Leone Solomon Islands Somalia South Africa Sudan Swaziland Tajikistan Tanzania Timor-Leste Togo Tuvalu Uganda Vanuatu Yemen Zambia Zimbabwe	Distinctive access pack Trilingual text		

ANNEX II

COUNTRIES OF DESTINATION

Afghanistan
Angola
Armenia
Azerbaijan
Bangladesh
Benin
Bhutan
Botswana
Burkina Faso
Burundi
Cambodia
Cameroon
Cape Verde
Central African Republic
Chad
China
Comoros
Congo
Côte d'Ivoire
Democratic Republic of the Congo
Djibouti
Equatorial Guinea
Eritrea
Ethiopia
Gambia

Ghana
Guinea
Guinea-Bissau
Haiti
Honduras
India
Indonesia
Kenya
Kiribati
Kyrgyzstan
Laos
Lesotho
Liberia
Madagascar
Malawi
Maldives
Mali
Mauritania
Moldova
Mongolia
Mozambique
Myanmar/Burma
Namibia
Nepal
Nicaragua
Niger
Nigeria

North Korea
Pakistan
Rwanda
Samoa
São Tomé and Príncipe
Senegal
Sierra Leone
Solomon Islands
Somalia
South Africa
Sudan
Swaziland
Tajikistan
Tanzania
Timor-Leste
Togo
Turkmenistan
Tuvalu
Uganda
Vanuatu
Vietnam
Yemen
Zambia
Zimbabwe

ANNEX III

PERCENTAGES REFERRED TO IN ARTICLE 3

Percentage referred to in Article 3(a): 25 %

Percentage referred to in Article 3(b): 15 %

ANNEX IV

SCOPE OF DISEASES

HIV/AIDS, malaria, tuberculosis and related opportunistic diseases

ANNEX V

LOGO



The winged staff of Aesculapius with a coiled serpent, in the centre of a circle formed by 12 stars.

ANNEX VI

Repealed Regulation with list of its successive amendments

Council Regulation (EC) No 953/2003
(OJ L 135, 3.6.2003, p. 5)

Commission Regulation (EC) No 1876/2004
(OJ L 326, 29.10.2004, p. 22)

Commission Regulation (EC) No 1662/2005
(OJ L 267, 12.10.2005, p. 19)

Regulation (EU) No 38/2014 of the European Parliament and of
the Council
(OJ L 18, 21.1.2014, p. 52)

Only point 3 of the Annex

ANNEX VII

CORRELATION TABLE

Regulation (EC) No 953/2003	This Regulation
Articles 1, 2 and 3	Articles 1, 2 and 3
Article 4(1)	Article 4(1)
Article 4(2), introductory wording	Article 4(2), introductory wording
Article 4(2)(i)	Article 4(2)(a)
Article 4(2)(ii)	Article 4(2)(b)
Article 4(2)(iii)	Article 4(2)(c)
Article 4(2)(iv)	Article 4(2)(d)
Article 4(2)(v)	Article 4(2)(e)
Article 4(4)	Article 4(3)
Article 4(5)	Article 4(4)
Article 4(6)	Article 4(5)
Article 4(7)	Article 4(6)
Article 4(8)	Article 4(7)
Article 4(9)	Article 4(8)
Article 5	Article 5
Article 5a	Article 6
Article 6	Article 7
Article 7	Article 8
Article 8	Article 9
Article 9	Article 10
Article 10	Article 11
Article 11	Article 12
Article 12	Article 13
-	Article 14

Article 13

Annexes I to V

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Article 15

Annexes I to V

Annex VI

Annex VII
