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VISA 275 COWEB 223

DECLASSIFICATION

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Subject:	Draft Council Decision authorising the Commission to open negotiations for the conclusion of an agreement between the European Community and the Republic of Montenegro on the facilitation of issuance of short-stay visas

Delegations will find attached the declassified version of the above document.

The text of this document is identical to the previous version.

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COUNCIL OF THE EUROPEAN UNION

Brussels, 26 October 2006

14451/06

RESTREINT UE

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NOTE

from	General Secretariat of the Council
to	delegations
No. prev. doc.:	11925/06 VISA 197 COWEB 172 (SEC (2006) 1028 final)
Subject:	Draft Council Decision authorising the Commission to open negotiations for the conclusion of an agreement between the European Community and the Republic of Montenegro on the facilitation of issuance of short-stay visas

Delegations will find attached the above-mentioned draft Council Decision.

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DG H I **RESTREINT UE EN**

ANNEX

Draft

COUNCIL DECISION

of

authorising the Commission to open negotiations for the conclusion of an agreement between the European Community and the Republic of Montenegro on the facilitation of issuance of short-stay visas

NEGOTIATING DIRECTIVES

The Commission shall, in the course of negotiations, aim to achieve the specific objectives which are set out in detail below.

1. PURPOSE AND SCOPE OF THE AGREEMENT

The purpose of the agreement shall be to establish clear and unambiguous legally binding rights and obligations to ensure simplified visa issuing procedures for citizens of the Republic of Montenegro entering the Schengen Member States. If the visa requirement is reintroduced by the Republic of Montenegro for EU citizens, the same legally binding rights and obligations provided in the agreement for citizens of the Republic of Montenegro would automatically, on the basis of reciprocity, apply to EU citizens.

2. SPECIFIC OBJECTIVES

The negotiations shall aim to attain a series of specific objectives which are set out below.

When defining categories of beneficiaries for the different types of visa facilitations to be included in the draft agreement, those covered in previous agreements with third countries could be regarded as a precedent, where appropriate.

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2.1. Administrative fee for processing a visa application

The fee for processing applications for all categories of visas covered by the Agreement shall be fixed in the agreement at 35€

If the Republic of Montenegro would reintroduce the visa requirement for EU citizens, the visa fee to be charged by the Republic of Montenegro to EU citizens shall not be higher than this amount of 35 €

The Agreement shall provide for specific justified exceptions and should define categories of persons for whom waiving of the visa fee is justified.

2.2. Simplifying conditions for issuing visas

The agreement shall define simplified procedures for issuing visas in specific circumstances.

In particular, it shall define the criteria for issuing multiple-entry visas, valid for a long period of time, to specific categories of persons and shall, where appropriate, introduce simplifications concerning documentary evidence to be presented in order to obtain a visa for certain specified categories of persons.

2.3. Fixing a standard length of procedure for issuing visas

The agreement shall define a short standard duration for processing a visa application, taking into account the possible need for prior consultation between Member States. However it should also provide for longer processing times or accelerated procedures in specific justified cases.

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2.4. Visa exemptions

The agreement shall provide for holders of diplomatic passports issued by the Republic of Montenegro to be exempt from the visa requirement when travelling to the Schengen territory.

The inclusion of the latter provision in the Agreement shall be subject to prior verification of the security and integrity of the Republic of Montenegro system for issuing diplomatic passports and its implementation. The verification of the security and integrity of the diplomatic passport system and its implementation will be carried out by the Commission with the assistance of Member States.

3. MANAGEMENT OF THE AGREEMENT

The Agreement shall contain a provision setting up a Committee of experts. The Committee shall be composed by representatives of the European Community and the Republic of Montenegro. The Community shall be represented by the Commission.

The Committee of experts shall in particular have the tasks of:

- monitoring the implementation of the agreement;
- suggesting amendments and additions to it.

4. RELATION WITH EXISTING BILATERAL AGREEMENTS BETWEEN MEMBER STATES AND THE REPUBLIC OF MONTENEGRO

The Agreement should contain a clause whereby, from its entry into force, its provisions shall take precedence over the provisions of any bilateral agreements or arrangements, which have been concluded between individual Member States and the Republic of Montenegro, insofar as the provisions of the latter cover issues dealt with by this Agreement.

The Agreement should contain a clause allowing Member States which, on 1 January 2007, have signed bilateral agreements or arrangements making provision for the exemption of service passport holders from a visa requirement with the Republic of Montenegro, to maintain that exemption for a period of 5 years from the entry into force of any new visa facilitation agreement as well as provision for a review after four years which would enable the position in relation to holders of service passports to be fully assessed ahead of the expiry of the five year period.

5. TERRITORIAL APPLICATION, ENTRY INTO FORCE, DURATION, SUSPENSION AND TERMINATION OF THE AGREEMENT

The Agreement should contain provisions related to its territorial application, entry into force and duration. It should be concluded for an indefinite period and should contain provisions, which give both Contracting Parties a possibility to suspend and/or terminate the entirety or parts of this Agreement.

As far as the entry into force is concerned, the Agreement shall contain a clause whereby all or parts of the agreement enter into force on the same date as the entry into force of the readmission Agreement to be negotiated between the European Community and the Republic of Montenegro. Likewise, the termination or suspension of the readmission agreement shall entail the termination or suspension of all or parts of this Agreement.

6. VARIABLE GEOMETRY

The Agreement shall take into account the special positions of Denmark, Ireland, the United Kingdom, Iceland and Norway. Joint declarations should state the desirability that arrangements on visa facilitation should be concluded between the Republic of Montenegro and each of these Member States and associated countries in similar terms as the Agreement with the Community.

If the Agreement between the EU, the EC and the Swiss Confederation concerning the Swiss Confederation's association with the implementation, application and development of the Schengen *acquis* has entered into force by the time negotiations with the Republic of Montenegro are concluded, a similar declaration will also be made in respect of Switzerland.

7. APPLICABILITY TO MEMBER STATES THAT JOINED THE EU ON 1ST MAY 2004

A protocol annexed to the Agreement should, for the transitional period up to the full implementation of the Schengen acquis by the Member States that joined the Union on 1st May 2004, provide for provisions allowing to take into account, for the implementation of the Agreement, of the fact that these Member States will not issue Schengen visas, but national ones. This Protocol should also foresee that the same will apply to Romania and Bulgaria as of the date of their accession to the EU.