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From: Secretary-General of the European Commission,  
signed by Mr Jordi AYET PUIGARNAU, Director

date of receipt: 24 November 2017

To: Mr Jeppe TRANHOLM-MIKKELSEN, Secretary-General of the Council of  
the European Union

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Energy Union Factsheet Hungary  
Accompanying the document  
COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN  
PARLIAMENT, THE COUNCIL, THE EUROPEAN ECONOMIC AND  
SOCIAL COMMITTEE, THE COMMITTEE OF THE REGIONS AND THE  
EUROPEAN INVESTMENT BANK  
Third Report on the State of the Energy Union

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Delegations will find attached document SWD(2017) 397 final.

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**COMMISSION STAFF WORKING DOCUMENT**

**Energy Union Factsheet Hungary**

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**Third Report on the State of the Energy Union**

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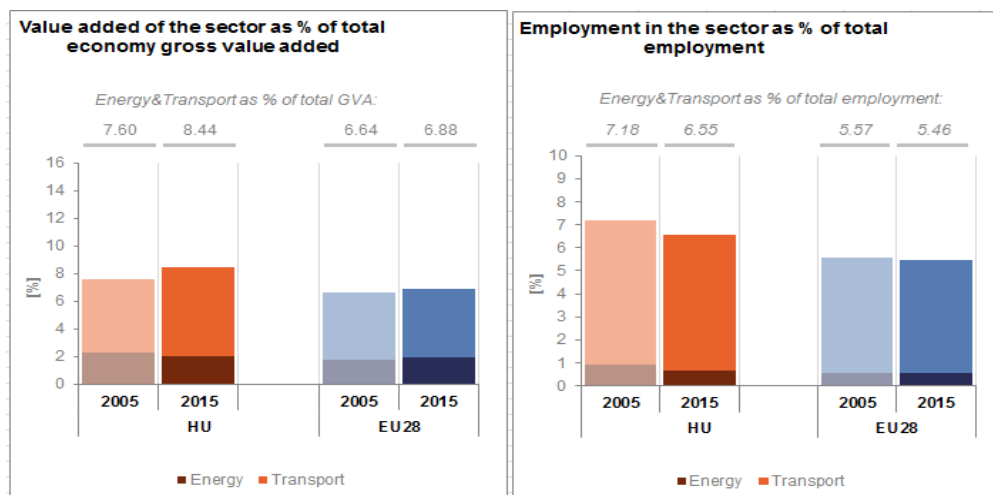
# Hungary

## Energy Union factsheet<sup>1</sup>

### 1. Macro-economic implications of energy activities

Energy and transport are key sectors for the overall functioning of the economy as they provide an important input and service to the other sectors of the economy. Together the activity in these two sectors<sup>2</sup> accounted for 8.4% of the total value added of Hungary in 2015 which is above the EU average of 6.9 %. Similarly, their share in total employment<sup>3</sup> was 6.6% in 2015, of which 5.9% in the transport sector and 0.7% in the energy sector.

The decarbonisation of the energy and transport sectors will require significant investments and economic activity beyond the remit of these sectors themselves. The energy transition implies a structural shift in economic activity. Energy-related investment and jobs will in part migrate from traditional fossil fuel based activities towards construction, equipment manufacturing and other services related to the deployment of low carbon and clean energy technologies. At the moment the efforts related to the energy transition in other sectors cannot be reliably quantified and are therefore not included.



(Source: Eurostat)

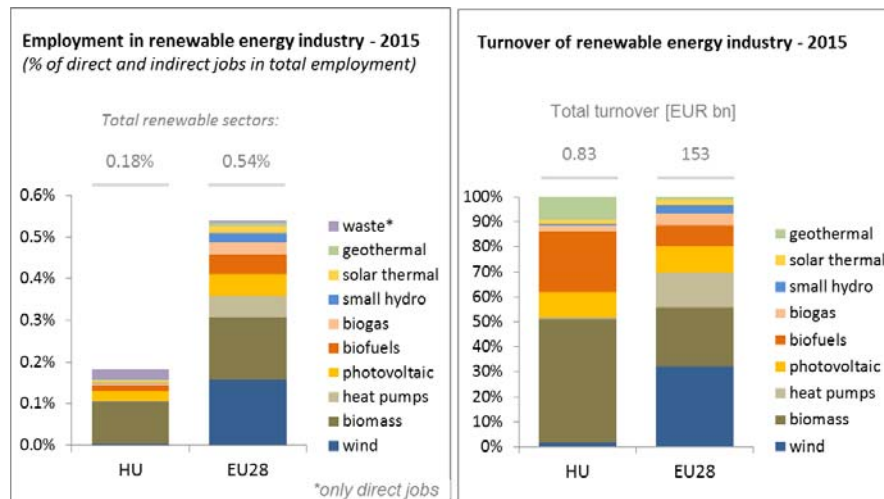
In the case of renewable energy sector, both the direct as well as the indirect effects on employment are being estimated. According to EurObserv'ER, in 2015, the share of renewable energy related

<sup>1</sup> The indicators used in this country factsheet largely build on indicators developed for the Commission Staff Working Document "Monitoring progress towards the Energy Union objectives – key indicators" (SWD(2017) 32 final) [https://ec.europa.eu/commission/sites/beta-political/files/swd-energy-union-key-indicators\\_en.pdf](https://ec.europa.eu/commission/sites/beta-political/files/swd-energy-union-key-indicators_en.pdf)

<sup>2</sup> Gross value added and employment in NACE sectors D-Electricity, gas, steam and air conditioning supply and H-Transportation and storage

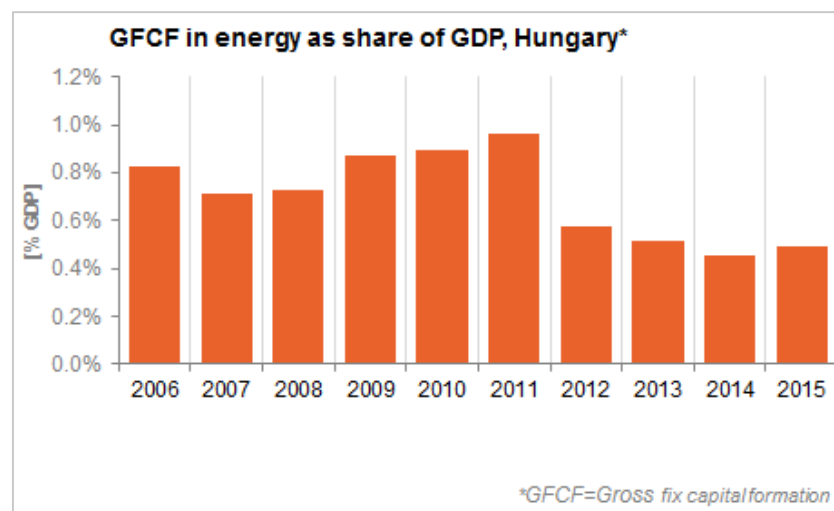
<sup>3</sup> National accounts, Eurostat

employment in total employment of the economy in Hungary was at about 0.18%, well below the EU average of 0.54%. The turnover of the renewable energy industry in the same year was estimated at around EUR 830 million, the biggest part being attributed to the biomass industry (EUR 410 million) followed by the biofuels (EUR 200 million), geothermal (EUR 85 million) and photovoltaic (EUR 75 million) industries.



(Source: EC based on Euroserv'Er and Eurostat)

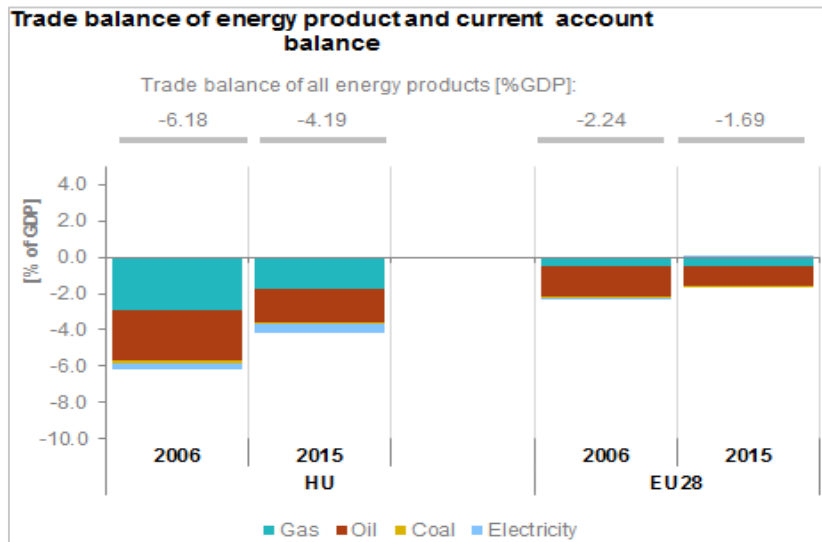
An indication of the level of efforts and challenges encountered by Hungary in the energy sector is given by the gross fixed capital formation (GFCF)<sup>4</sup>. Investments in the electricity and gas sectors, which are taken as reference sectors, have peaked in 2011 reaching a level of about 1% of GDP and declined since then. It amounted to about 0.5 % of GDP in 2015.



(Source: Eurostat)

<sup>4</sup> Gross fixed capital formation consists of resident producers' acquisitions, less disposals, of fixed tangible or intangible assets. This covers, in particular, machinery and equipment, vehicles, dwellings and other buildings. It also includes foreign direct investment (FDI). Steam and air conditioning supply are also included in the figures mentioned above as Eurostat reports electricity, gas, steam and air conditioning supply together.

Hungary is a net importer of fossil fuels and electricity. The trade deficit in energy products has fallen from above 6% of GDP in 2006 to close to 4% in 2015, influenced by improvements in energy efficiency and a decrease in the prices of energy commodities. The largest decrease in the trade balance is accounted for by gas (from 2.9 % of GDP in 2006 to 1.7% in 2015), followed by petroleum products (from 2.7 % of GDP in 2006 to 1.9% in 2015).

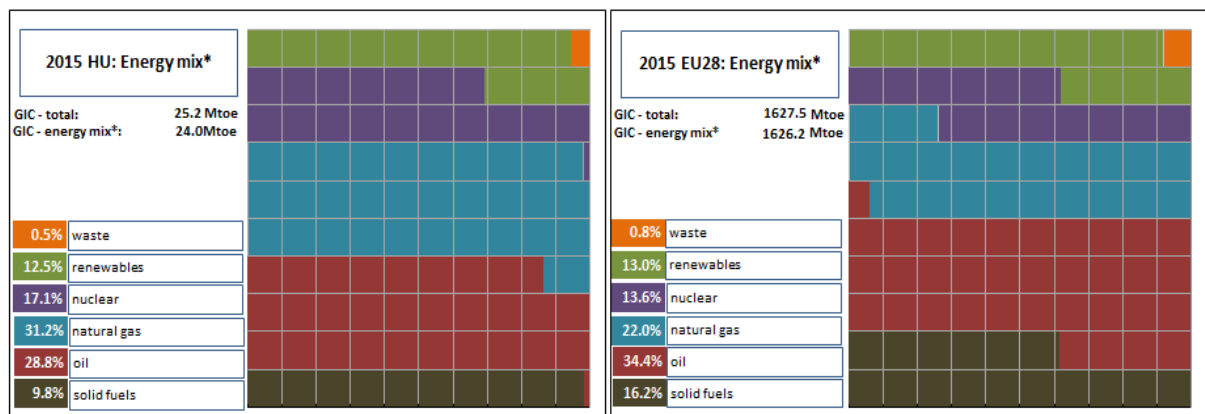


(Source: Eurostat)

## 2. Energy security, solidarity and trust

### 2.1. Energy Mix

In comparison to the average energy mix in the EU, the Hungarian energy mix has a lower share of renewable energy (12.5% vs 13%), a lower share of oil (28.8% vs. 34.4%), similarly to solid fuels (9.8% vs. 16.2%). In contrast, natural gas has a much higher importance in Hungary than in the EU as a whole (31.2% vs 22%). To a lesser extent, this applies to nuclear energy as well (17.1% vs 13.6%).



(source: Eurostat)

(Source: ESTAT)

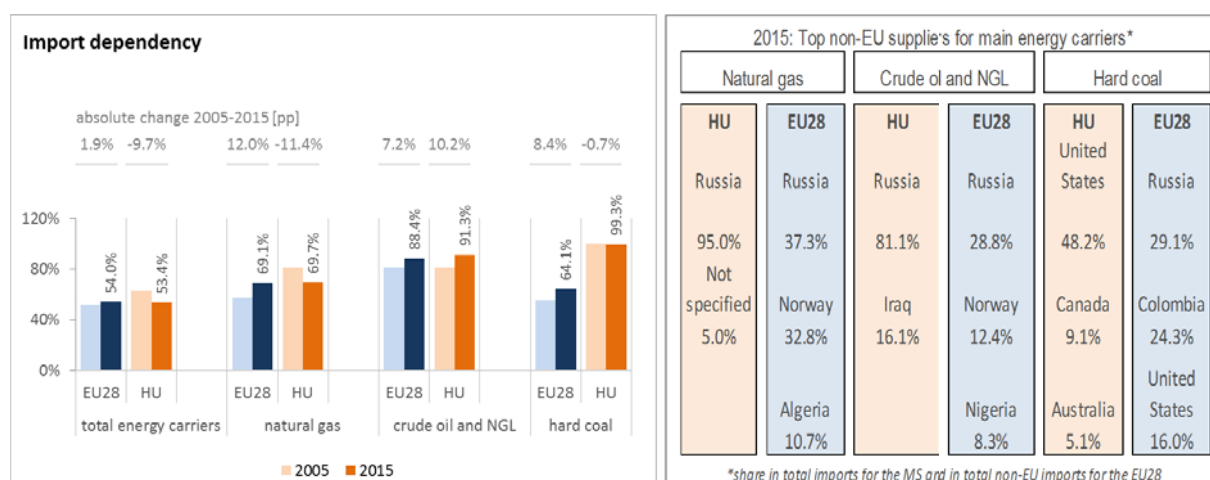
\*energy mix as share share in GIC-excluding electricity and derived heat exchanges, GIC=gross inland consumption (source: Eurostat)

## 2.2. Import dependency and security of supply

In 2015 about 53% of Hungary's energy consumption came from imports, being comparable with the EU average (54%). However, given that the country has significant gas storage capacities, the overall import dependency rate can show large variations from one year to another, as it happened between 2014 and 2015 (59.3% vs. 53.4%).

Consequently, a clear trend could not be established in the overall energy import dependency in Hungary between 2005 and 2015, whereas the overall import dependency in the EU-28 increased slightly; from 52.1% to 54%. In the case of hard coal, Hungary's import dependency remained close to 100% over this period (reaching 99.3% in 2015), while for crude oil<sup>5</sup> it increased by 3 percentage points (from 88% to 91%) at the same time. Increasing share of renewables and share of nuclear being higher than in the EU-28 energy mix helped in keeping the increase in the overall energy import dependency rate under control.

In 2015 Hungary's net gas import dependency was almost 70%, with a dominant share of Russia as import source (95%). In the case of crude oil Russia also had a dominant share (81% in 2015), while for hard coal the most important trading partner were the United States (48% of all coal imports<sup>6</sup>). In the case of nuclear energy, the fuel came exclusively from Russia.

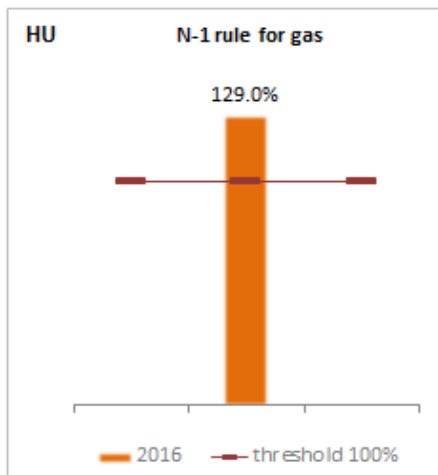


(Source: Eurostat)

The Regulation concerning measures to safeguard security of gas supply requires that, if the single largest gas infrastructure fails in one Member State, the capacity of the remaining infrastructure is able to satisfy the total gas demand during a day of exceptionally high gas demand. This condition is met if the value of the N-1 indicator is equal to or above 100%. Hungary complies with this rule, principally relying on its significant gas storage capacities and increasing interconnections with neighbouring countries. Demand side measures (e.g.: voluntary load curtailments for large industrial gas consumers) also play a role in maintaining continuous gas supply in case of the disruption of a large infrastructure item.

<sup>5</sup> National statistical data show slightly different numbers on the share of imports in crude oil consumption: 91.7% for 2005 and 95.9% for 2015.

<sup>6</sup> National statistical data show slightly different numbers on top extra-EU suppliers: United States: 53.8 %, Canada: 10.2 %, Australia: 5.7 %

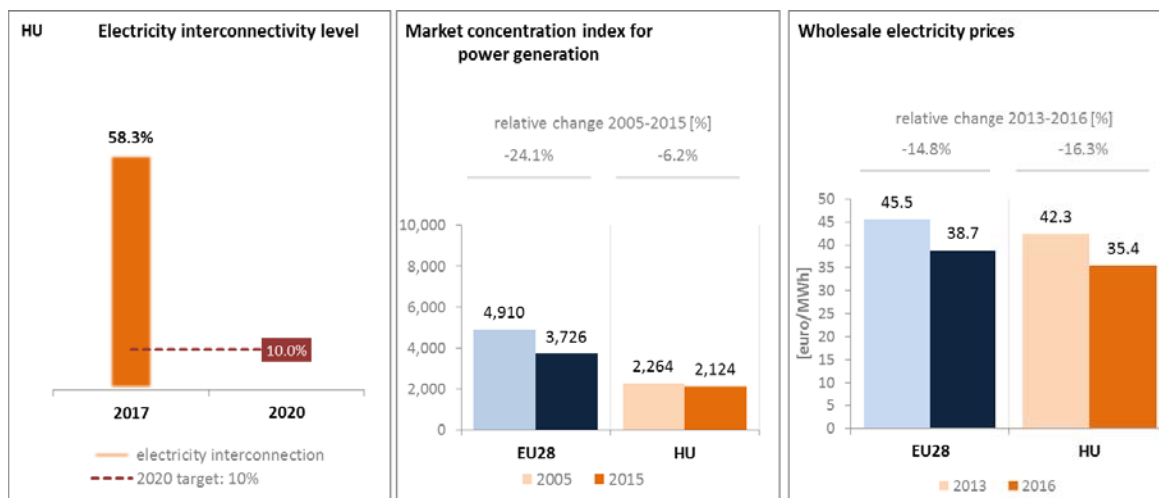


(Source: Gas Coordination Group)

### 3. Internal market

#### 3.1. Interconnections and wholesale market functioning

##### 3.1.1. Electricity



(Source: EC based on ENTSO-E scenario outlook and adequacy forecast 2014)

(Sources: EC services based on Eurostat for the left graph and based on Platts and European power exchanges for the right graph)

Hungary is part of the electricity system of Central Eastern Europe, and its wholesale electricity market has been coupled with the Czech Republic, Slovakia and Romania since 2014. The Hungarian electricity system is directly connected to all of the country's neighbours with the exception of Slovenia, where the interconnector is planned to be built in the forthcoming years under a Project of Common Interest (PCI). In 2017 the electricity interconnection level<sup>7</sup> of Hungary was 58%, having

<sup>7</sup> The interconnectivity level is calculated as a ratio between import interconnection and net generation capacities of the country (i.e. the 2017 value is the ratio between simultaneous import interconnection capacity [GW] and net generating capacity [GW] in the country at 11 January 2017, 19:00 pm as resulted from ENTSO-E Winter Outlook 2016/2017)

increased from 29% in 2014 and being well above the 2020 EU target of 10%. However, the current national arrangements for congestion management and bidding zone definition in Central Europe do not necessarily accurately reflect actual congestion, and this is leading to increasing limitations of cross-border flows of electricity.

The concentration of the power generation market is well below EU average. Between 2013 and 2016 wholesale electricity prices decreased in Hungary by 16.3%, following the general decreasing trend in the EU. In 2016 the annual average wholesale electricity price in Hungary (35.4 €/MWh) was close to the EU average. However, it is worth noting that the price level has been higher compared to most of its neighbouring countries over the last few years, as the 2016 average wholesale price was 29.2 €/MWh in Austria, 31.5 €/MWh in Slovakia, 33.2 €/MWh in Romania and 36.6 €/MWh in Slovenia. The main reason for this price premium is the structural exposure to electricity imports, as a significant part of the generation portfolio in Hungary is producing electricity at higher costs than in the regional peers. As a result, Hungary is importing electricity, mainly through Slovakia<sup>88</sup>, Ukraine and Austria. During peak demand periods (e.g.: heat waves in the summertime or cold periods during the winter) the price of imported electricity can rise significantly, as hydro based electricity generation in the Balkan region can diminish substantially. Although Hungary's electricity interconnection level with its neighbours is good in EU comparison, it would still be important to ensure that competitively priced electricity from Western Europe could reach Hungary in order to decrease the persisting price premium to the peer markets in Central Europe.

For assuring more competitive imports from Central and Western Europe, electricity interconnections with neighbouring Slovakia are planned to be reinforced in the future through the following three PCI projects:

- A new AC 400 kV double circuit interconnection with a total capacity of 2 772 MVA between SK and HU from Gabčíkovo substation (SK) to the Gönyű substation (HU), with one circuit connected to Veľký Ďur substation (SK). The permitting process started on the 14<sup>th</sup> of June 2016, foreseen to be completed in 2020.
- Connection of the two existing substations R. Sobota (SK) and Sajóivánka (HU) by a new 2x400 kV AC double circuit line – In permitting, foreseen to be implemented in 2020. It has obtained a Connecting Europe Facility (CEF) grant for studies of 0.7 million EUR.

Hungary signed with Slovakia a construction agreement at Ministerial level for the implementation of the two aforementioned interconnectors in October 2016.

- Erection of new 400 kV AC double circuit line (OHL) with a capacity of 2772 MVA between Veľké Kapušany (SK) and a substation in the area of Kiszárda (HU) – Under consideration, to be completed by 2029.

The electricity interconnector with Slovenia (Cirkovce (SI) to Héviz (HU)/Žerjavinec (HR) -400 kV double circuit line) is planned to be built until 2019.

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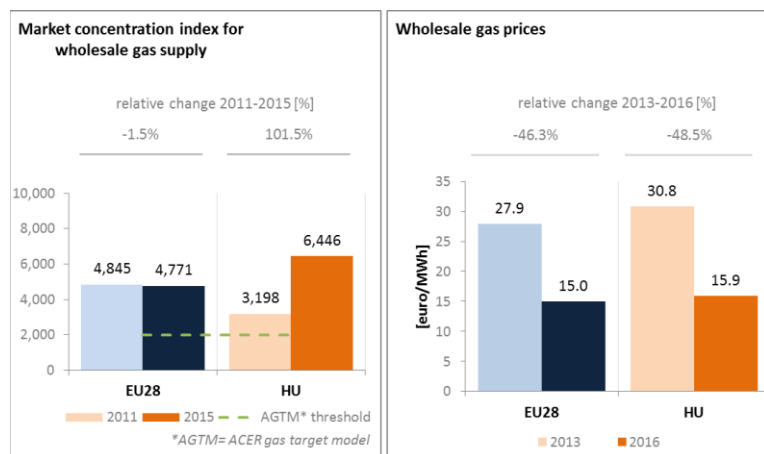
<sup>88</sup> According to data from the national regulator, top electricity import suppliers with the share in total import in 2015 were Slovakia (49%), Ukraine (28%), Austria (13%)



### 3.1.2. Gas

By 2015 the market concentration index of wholesale gas supply in Hungary grew significantly above the EU average, though in 2011 it was below. The main reason for this increasing supply concentration was the dwindling domestic gas production that amplified the role the dominant import supplier. Both in Hungary and the EU as a whole natural gas prices in the wholesale market decreased significantly (respectively by 48% and 46%) between 2013 and 2016, largely owing to decreasing crude oil prices that resulted in price decrease in the oil-indexed gas supply contracts. Hungary's price premium decreased compared to Western European hub prices, due to the impact of the aforementioned oil-indexation and to the increasing competition on the gas internal market in the EU, pushing external gas suppliers to acknowledge price signals from free market gas hubs besides oil-indexation in their price setting factors.

Hungary has significant import capacities from Ukraine and Austria. In 2015 the new interconnector with Slovakia was put in operation, through which Hungary has a further link to Western European hubs. Nevertheless, up to now the utilisation rate of the Hungarian-Slovakian interconnector remained low, as imports from Russia became cheaper and further North-South infrastructure (that would enable e.g.: LNG imports from Poland) is still missing (i.e. Poland-Slovakia and/or Poland-Czech republic). Hungary has significant interconnection capacities enabling gas exports to Serbia, Romania and Croatia. However, physical reverse flows on the Croatian and the Romanian side are needed to enable gas imports from alternative sources<sup>9</sup> to Hungary. Efforts are being made by the European Commission to this effect, including through CEF grants to both projects.



(Source: ACER for the left graph and EC services based on Platts, gas hubs, Eurostat for the right graph)

Main natural gas PCI projects:

<sup>9</sup> e.g. Black Sea, South Eastern Europe infrastructure connections, and the Krk LNG regasification terminal in the future

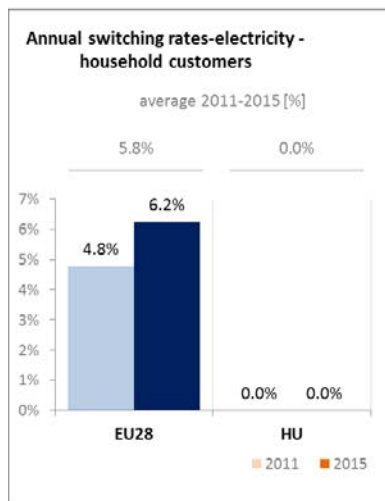
- New interconnector between the Hungarian and Slovenian transmission systems (currently Slovenia is the only neighbouring country not having gas interconnection with Hungary) on the route Nagykanizsa Toronyiszentmiklós (HU) - Lendava (SI) – Kidričevo, enabling access to underground storages in Hungary for Slovenian gas suppliers, enabling access to LNG terminals in northern Adriatic and other gas sources for Hungarian gas suppliers. Planned completion by 2020 the earliest.
- Phased capacity increase on the Bulgaria — Romania — Hungary — Austria bidirectional transmission corridor (currently known as "ROHUAT or BRUA") to enable an indicative capacity increase at the Hungarian-Romanian interconnection point and related necessary investments in the rest of the transmission system in three phases, as a reference for the corridor including new resources, inter alia from the Black Sea.

### 3.2. Retail electricity and gas markets

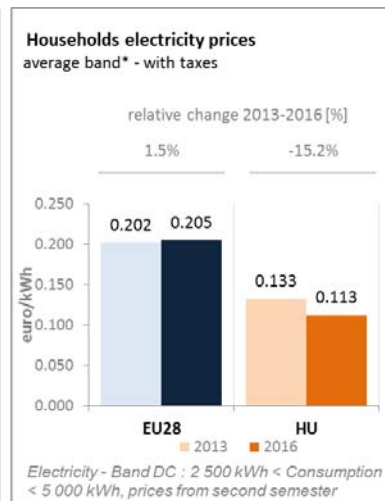
#### 3.2.1. Electricity

In 2016, retail electricity prices for households in Hungary were below the EU average. Between 2013 and 2016, medium band retail electricity prices for households decreased, primarily owing to the mandatory price cuts in regulated prices for household customers, ordered by the government. In 2013-2014 the cumulative cuts in electricity prices exceeded 20% in national currency. The share of taxes in the final electricity price decreased; however, these tax elements were instead added to the price for business customers, negatively affecting economic competitiveness.

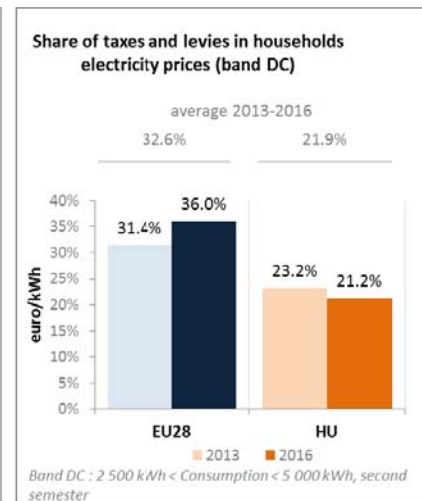
As retail electricity prices for household customers are regulated, switching rates was not significant<sup>10</sup> 2011 and 2015 in Hungary, whereas in the EU the switching rate went up from 4.8% to 6.2%.



(Source: ACER)



(Source: Eurostat)

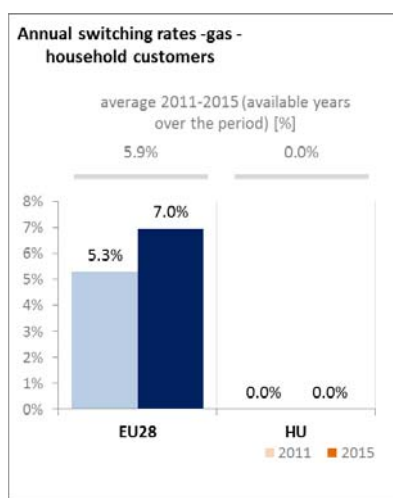


(Source: Eurostat)

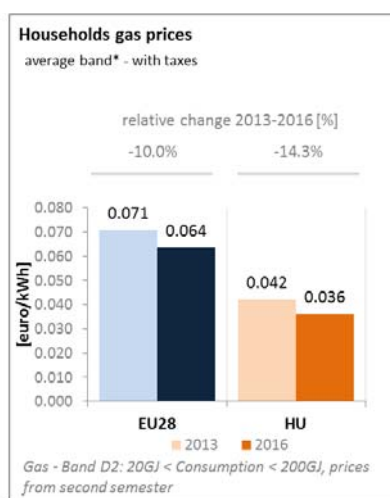
<sup>10</sup> According to the national regulator, in 2012 switching rate for household electricity customers amounted to 1.6%, while in the same year for natural gas the switching rate was 1.5%.

### 3.2.2. Gas

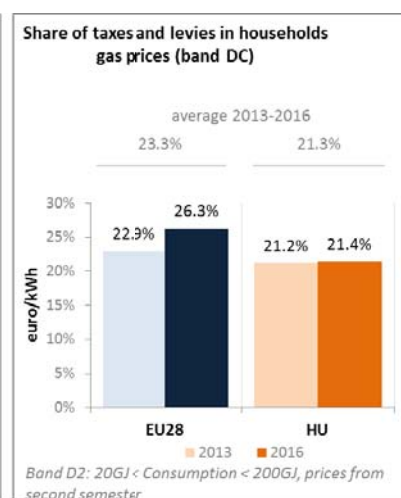
The share of natural gas in Hungary is one of the highest in the EU in domestic heating and heat generation. Therefore, both security of supply and affordability issues relating to gas are of key political interest in the country. Gas retail prices for household customers were lower compared to the EU average in 2016 and decreased compared to 2013 as a result of the mandatory price cuts ordered by the government, which exceeded 20% in national currency. The share of tax content within the final retail price did not change in this period, and was slightly lower than the EU average. As retail prices are regulated for all customers that are supplied by universal service providers, switching rates was not significant between 2011 and 2015 in Hungary. As the universal service segment was not profitable in the last few years, utilities withdrew from this business and as of 1 October 2016 the state owned Főgáz Ltd. practically became the single provider of natural gas for households in Hungary.



(Source: ACER)



(Source: Eurostat)



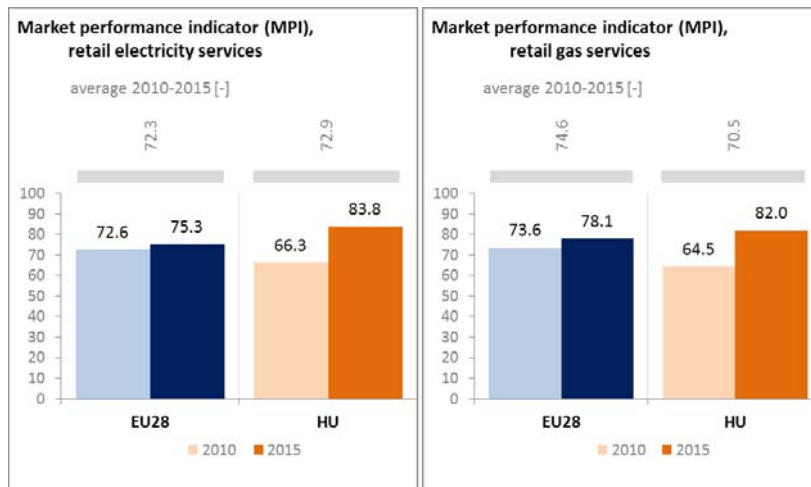
(Source: Eurostat)

Regulated retail electricity and gas prices, often not reflecting all incurring energy supply costs, network costs and taxes and levies (below-cost price regulation) have resulted in losses to the service providers over several years and prompted energy retailers to return their universal supply licences. The state-owned First National Utility (ENKSZ Zrt.) has been established in order to take over the universal service segment for households from utilities, and besides natural gas it aims to supply electricity for all customers in Hungary on the long run. The dominance of a single electricity and gas utility company results in a lack of consumer choice and competition. Below-cost prices do not subsidise only the vulnerable households, but also all the wealthier customers. The accumulating potential financial losses in the balance sheet of the state-owned energy utility may not be sustainable in the long run and may result in regular recapitalisation needs, implying a risk on the state budget.

### 3.2.3. Market performance indicators

According to the periodical survey of the Directorate-General Justice and Consumers of the European Commission (DG JUST), the Hungarian consumers are more satisfied than the EU average with the services received on energy retail markets. The market performance indicators on the chart embrace

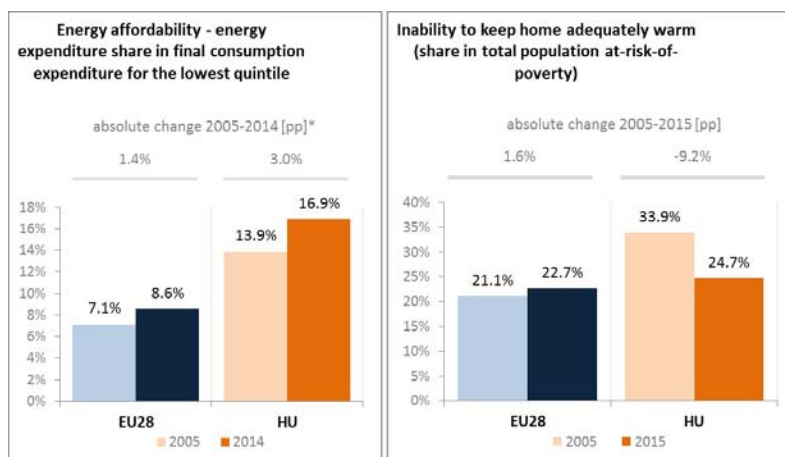
factors such as satisfaction on the easiness of comparing offers, consumers' trust in retailers on complying with consumer protection rules, problems experienced (and the degree up to which they led to complaints) and consumer satisfaction (how consumer expectations are met).



(Source: DG JUST survey)

### 3.3. Energy affordability

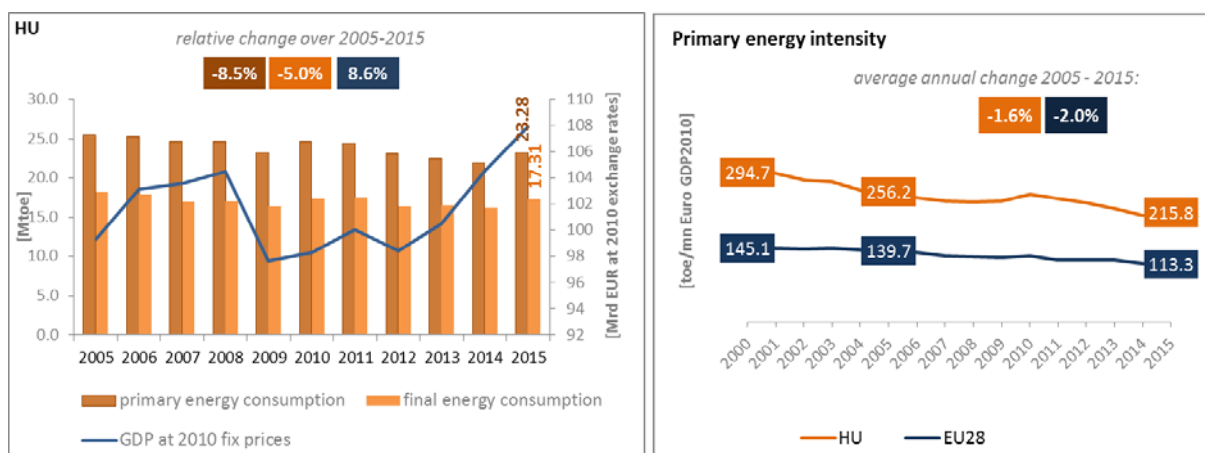
In Hungary the share of energy in the total expenditure of the poorest households was 16.9% in 2014, being almost twice as high as the EU average and up from 13.9% in 2005, implying that energy affordability for poorer households is a significant issue in the country. This can be explained by relatively low purchasing power in the country and relatively high energy consumption in the residential sector in EU comparison, pointing to low energy efficiency performance. At the same time the share of households (in the total population at-risk-of poverty) being unable to keep home adequately warm was only slightly higher in Hungary than the EU average in 2015 and measurably decreased since 2005.



(Source: Ad-hoc data collection of DG ENER based on HBS with the support of Eurostat and national statistics)

### 4. Energy efficiency and moderation of demand

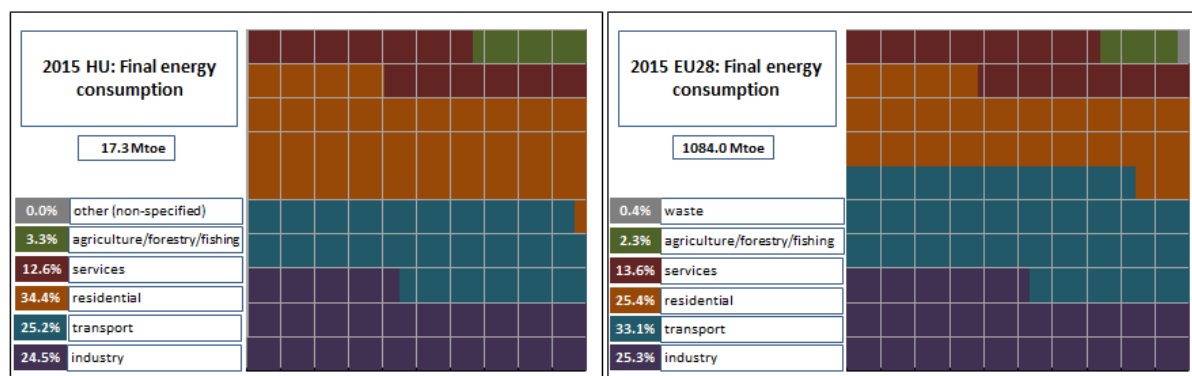
Since 2005 primary energy consumption in Hungary decreased by 8.5% and reached 23.3 Mtoe in 2015. Over the same period, final energy consumption decreased by 5.0%, to 17.3 Mtoe in 2015. While primary energy consumption in 2015 was below the indicative 2020 national target (24.1 Mtoe), further efforts are needed in order to attain the final energy consumption target (14.4 Mtoe) until 2020, bearing in mind that in 2015 both primary and final energy consumption temporarily rose compared to the previous year, going against the decreasing trend since 2005.



(Source: Eurostat)

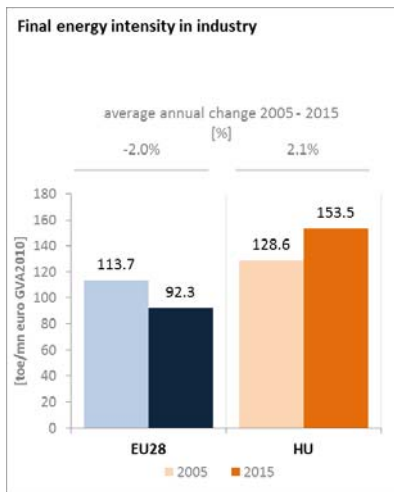
Although primary energy intensity in Hungary decreased over the 2005-2015 period, it remained significantly above EU average (about 90% higher in 2015), which indicates an unexploited improvement potential. Primary energy intensity in Hungary decreased by 1.6% on annual average between 2005 and 2015, whereas in the EU on it decreased by 2%, implying that difference in energy intensity remained constant. A detailed sectorial assessment can illustrate these trends.

In 2015 the residential sector was the biggest energy consumer in Hungary, representing 34% of the total final energy consumption, followed by transport and industry (about 25% both). The residential sector had a higher share in the final consumption than the EU average, whereas in the case of transport the opposite is true.

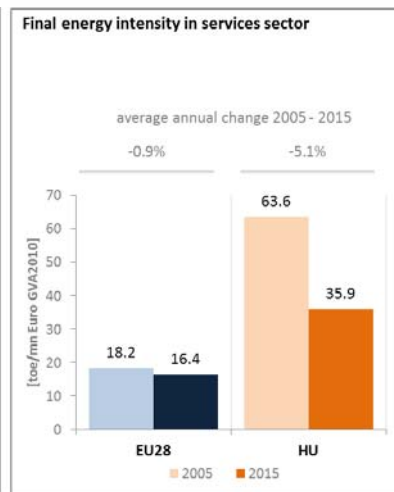


(Source: Eurostat)

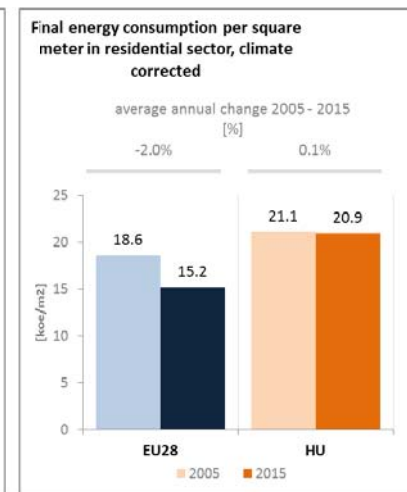
As for industry, in 2015 the energy intensity was significantly higher than the EU average (153 vs. 92 toe/EUR million) and was up by 19% compared to 2005, while during the same period average EU final energy intensity in the industry decreased by 18%. In the services sector, though practically halving since 2005, energy intensity in Hungary in 2015 was almost twice as much as the EU average. However, final energy intensity in the residential sector (measured as consumption per square meter, with climate correction) has slightly decreased<sup>11</sup> over the last decade; it was above the EU average in 2015, whereas in 2005 it was close to the EU average.



(Source: Eurostat)



(Source: Eurostat)



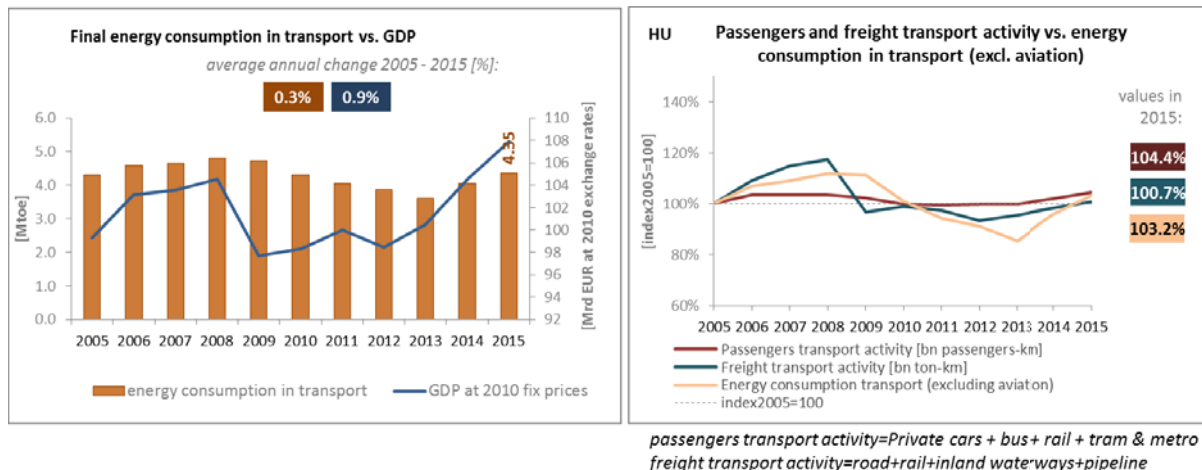
(Source: Odyssee database)

Although showing a favourable trend, there is still room for energy efficiency improvements in the residential sector in Hungary. During the funding period of 2014-2020, approx. EUR 949 million will be granted to energy efficiency programmes for buildings from European Structural Investment Fund (ESIF). Current and planned levels of support for residential building renovation do not seem to be sufficient to achieve the targets of the 2015 long-term building renovation strategy<sup>12</sup>. While the strategy foresees renovating 700,000 households by 2020, only 25,000 households are planned to be renovated under ESIF, since Hungary plans to reallocate ESIF grants for 50,000 to public buildings. There is significant energy saving potential in modernisation of district heating systems and in broader deployment of combined heat and power generation (CHP).

Between 2005 and 2015 the final energy consumption in transport recorded an average annual increase of 0.3% in Hungary, which was lower than the 0.9% average annual increase of the GDP. Behind the slight increase in energy consumption in transport divergent trends could be observed in this period: while passenger transport activity increased by 4.4%, freight transport activity decreased by 0.7%.

<sup>11</sup> According to the Odyssee database energy consumption in the residential sector in 2005 was: 21.06 koe/m<sup>2</sup>, while in 2015 it decreased to 20.93 koe/m<sup>2</sup>

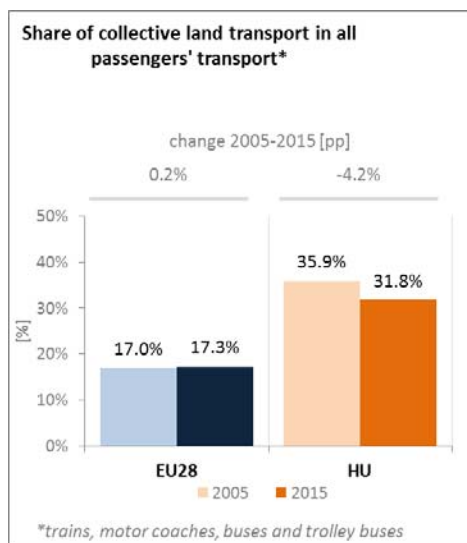
<sup>12</sup> [https://ec.europa.eu/energy/sites/ener/files/documents/2014\\_article4\\_hungary\\_en%20translation.pdf](https://ec.europa.eu/energy/sites/ener/files/documents/2014_article4_hungary_en%20translation.pdf)



(Source: Eurostat)

(Source: Eurostat and DG MOVE pocketbook)

The share of collective passenger land transport in total passengers' transport decreased slightly between 2005 and 2015, indicating an increasing use of private transport means in Hungary, while at EU level it remained practically the same. However, the use of collective transport means is almost twice in Hungary than at the EU average.



(Source: Eurostat)

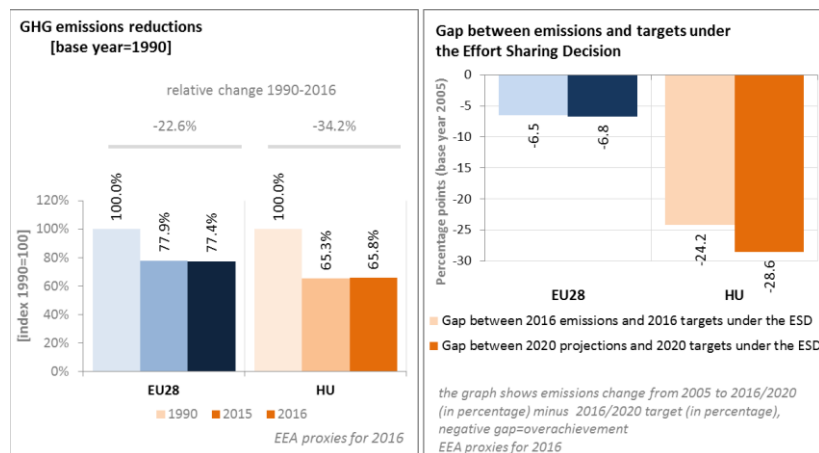
The new National Transport Strategy (NTS) was approved by the Hungarian Government in August 2014 and covers the period until 2050. The NTS provides a strategic background for the use of EU funding that will be available for the period 2014-2020.

Next to the use of CEF funding, Hungary has significant investment plans in improving rail and road connections, with the support of the European Structural and Investment Funds (ESIF). This includes the building of intermodal nodes, the improvement of suburban rail services as well as the replacement of old rolling stock. A number of projects aim at fostering the electrification of the railway network. Hungary is also investing in the development and reconstruction of the road network. In parallel, the update of the technical regulations in road transport is to set the legislative framework for the development of safe automated road vehicles.

## 5. Decarbonisation of economy

### 5.1. GHG emissions

The implementation of National Climate Change Strategy 2008-2025 resulted in notable achievements in reaching GHG reduction targets. Hungary has met its Kyoto and EU obligations rate-proportionally. Hungary's total greenhouse gas (GHG) emissions decreased by 34.2% compared to 1990<sup>13</sup>, and were down by 19.6% compared to the level of 2005. This decline in greenhouse gas emissions is not only correlated with the economic transition after the collapse of heavy industry of the communist era. Around half of the aggregate decline in GHG emissions is related to the diminishing role of coal in electricity generation (by replacing it with other sources, including nuclear) and to the applied climate policy measures, also exerting their impact over the past fifteen years. The country is right on track in meeting its 2020 emission target under the Effort Sharing Decision: in 2016 emissions in the non-ETS sectors (including transport, buildings and agriculture) were already 24 pps.<sup>14</sup> below the 2016 target and are projected to be 29 pps.<sup>15</sup> below the 2020 target (which allows for a 10% increase of non-ETS emissions compared to 2005 emission levels).



(Source: EC and EEA)

In 2016, the GHG intensity of the Hungarian economy was significantly higher than the EU average (by more than 70%), however, since 1990 it decreased more in Hungary than the average decrease in the EU. In 2016, the GHG emissions per capita in Hungary were about 30% below the EU average, as compared to the 25% gap in 1990.

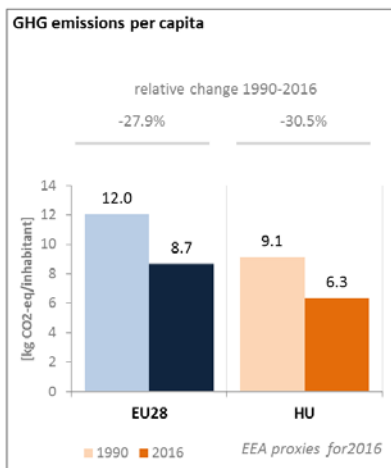
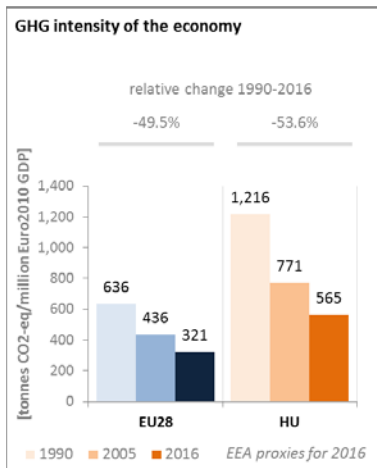
In 2015 in the largest sectors in Hungary in terms of GHG emissions were the energy sector (24% of the total GHG emissions), followed by transport (20%), industry and product use (19%), residential and commercial sectors (17.5%) and agriculture, forestry and fishery (13.2%).

<sup>13</sup> If LULUCF is included, GHG emissions were down by 40.3% in 2015, compared to 1990.

<sup>14</sup> Based on approximated inventory data.

<sup>15</sup> Taking into account the effect of the Commission Decision 2017/1471/EU, dated on the 10<sup>th</sup> of August 2017, which resulted in a recalculated 2020 target (in absolute terms). 2020 emissions projections were taken from Member States 2017 submissions under the MMR regulation (quality checked by EEA).



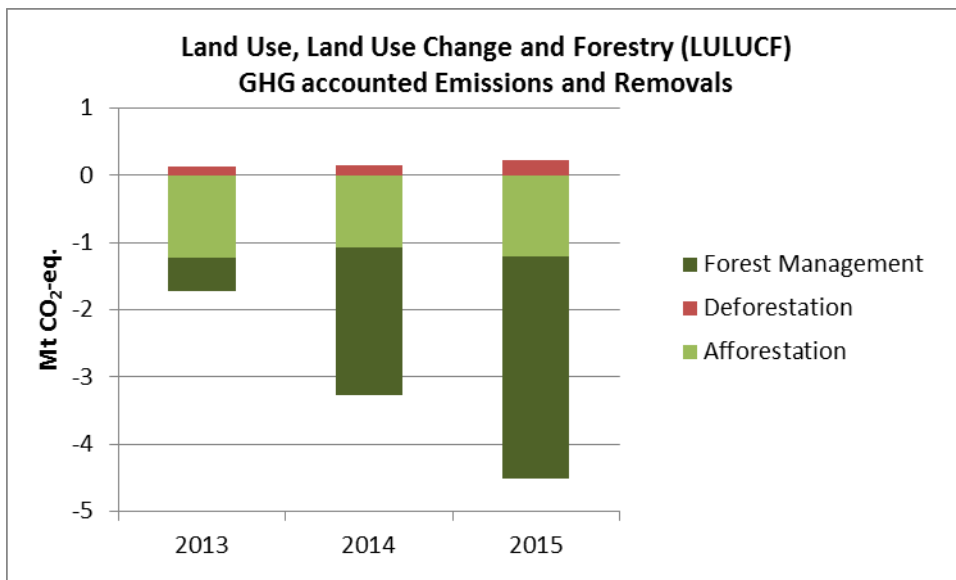


Largest Sectors of GHG Emissions in 2015	HU	EU28
Energy/power industry	24.0%	30.9%
Transport	20.0%	21.0%
Industry	19.0%	19.9%
Agriculture (incl. forestry & fishery)	13.2%	12.0%
Residential & Commercial	17.5%	12.8%
Waste	6.3%	3.2%
Other	0.0%	0.2%

(Source: EC and EEA)

Preliminary accounts under the Kyoto Protocol for Hungary show overall removals of -3.0 Mt CO<sub>2</sub>-eq. as an annual average in the period 2013-2015. For comparison, the annual average of the EU-28 accounted for removals of -119.0 Mt CO<sub>2</sub>-eq. It should be noted that in this preliminary simulated accounting exercise, removals from Forest Management did by far not exceed the accounting cap.

Removals by Afforestation are clearly higher than emissions by Deforestation. Removals by Forest Management show an evolving importance becoming by far the largest contributor in 2015. Overall, there is a clearly increasing trend in removals, due to the above-noted increasing removals by Forest Management. Deforestation shows slight increases in emissions and removals by Afforestation a varying pattern over the course of the three-year period.



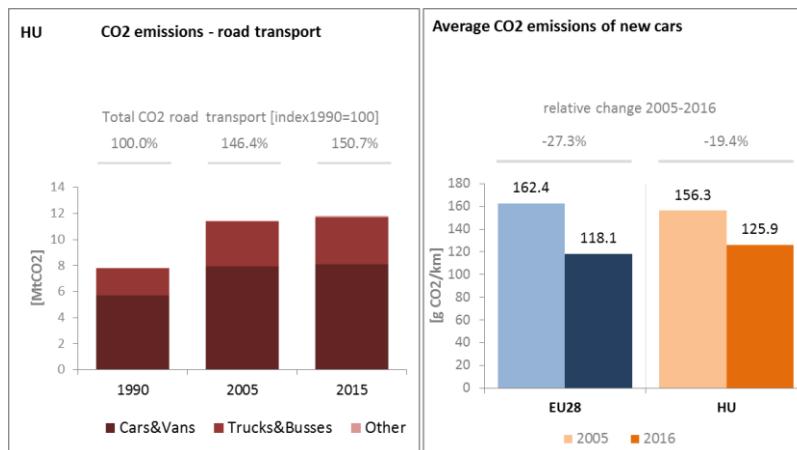
Note: Forest Management credits are capped and presented as yearly averages when the total Forest Management credits of the considered period exceed the simulated cap over the same period.

(source: EC and EEA)

### CO<sub>2</sub> emissions in transport and alternative fuelled vehicles

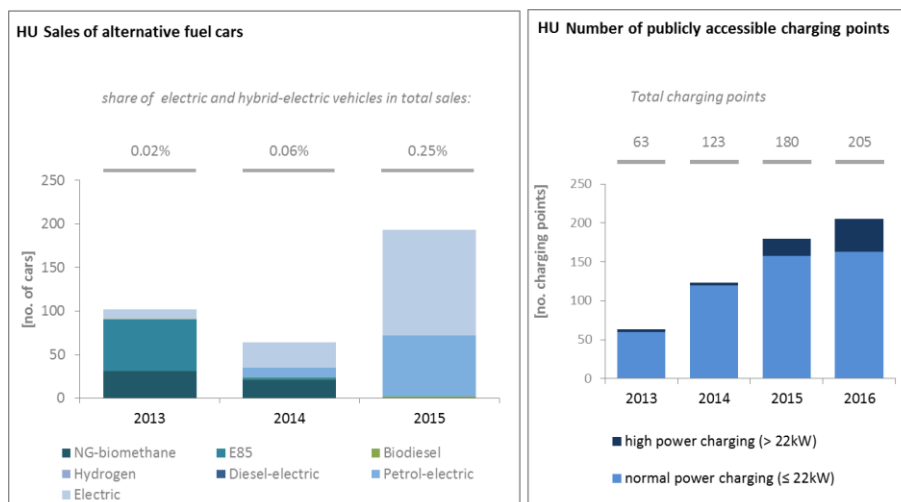
In Hungary, the CO<sub>2</sub> emissions from road transport were in 2015 about 51 % higher than in 1990, reflecting the consistent increase of passengers and freight traffic.

In 2016 average CO<sub>2</sub> emissions of new cars in Hungary were above the EU average. The decrease between 2005 and 2016 in Hungary (19.4%) was less than the average decrease in the EU (27.3%), implying that the structure of new car sales followed less intensively the shift towards vehicles with lower emission in Hungary than in the EU as a whole.



(source: European Environment Agency)

The share of electric and hybrid-electric cars in total sales on the Hungarian market is at around 0.25% of total cars sales in 2015 (i.e. 70 petrol-electric cars and 121 electric cars). Over the last four years the number of electric charging points in Hungary has increased steadily, from 63 units in 2013 to 205 units in 2016.



(European Environment Agency)

(European Alternative Fuels Observatory)

National Policy Frameworks under Directive 2014/94/EU on alternative fuels infrastructure have to establish targets, objective and measures for the development of the market of alternative fuels in

the transport sector and the deployment of the relevant infrastructure. Hungary has submitted its National Policy Framework<sup>16</sup> as requested under article 3 of the Directive 2014/94/EU

A detailed assessment of the Hungarian National Policy Framework in terms of its compliance with the requirements of Directive 2014/94/EU on alternative fuels infrastructure, its contribution to achievement of long-term energy and climate objectives of the Union and coherence of its targets and objectives in terms of cross-border continuity has been published as part of the Communication on Alternative Fuels Action Plans (COM(2017)652) and the related staff working document SWD(2017)365.

## 5.2. Adaptation to climate change

The first National Climate Change Strategy (NCCS I) from 2008 included a chapter on adaptation and was implemented by a National Climate Change Programme for 2009-2010. A revised strategy (NCCS II) is planned for adoption in autumn 2017 and will comprise a National Adaptation Strategy. The current NCCS contains projections and incentives concerning adaptation in the following sectors: natural environment, health, water management, agriculture, crop and livestock management, forest management, regional development, human/built environment. NCCS II will add to the list regional development, urban planning, green infrastructure, critical infrastructure and tourism. Currently there is no system in place<sup>17</sup> for monitoring mainstreaming of adaptation into specific sectorial policies, or assessing adaptation actions that are being implemented.

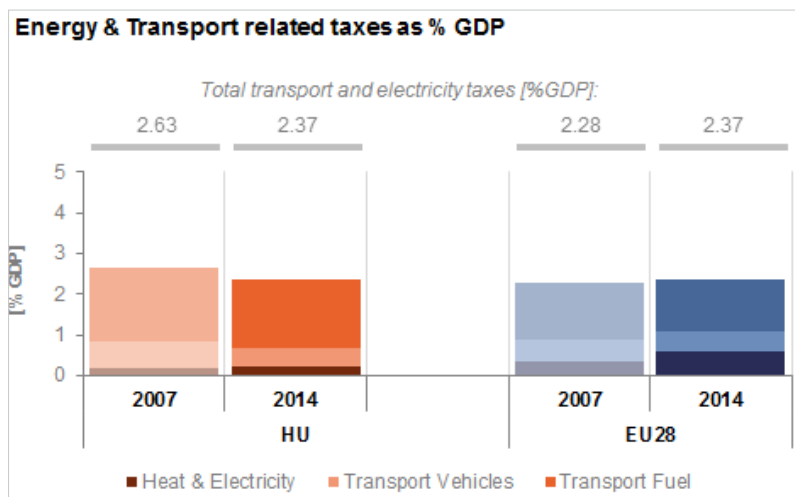
## 5.3. Taxes on energy and transport and fossil fuel subsidies

The overall tax burden on energy and transport in relation to GDP has decreased in Hungary from 2.6% in 2007 to 2.4% in 2014. That is from 0.3 p.p. above the EU average to be on par with the EU average. The tax burden on transport vehicles is in line with EU average, whereas the taxation of transport fuel is above the EU average. The taxation of heat and electricity is in contrast below the EU average and has only changed slightly since 2007. Hungary has no CO<sub>2</sub> component in the taxation framework for energy products or vehicles.

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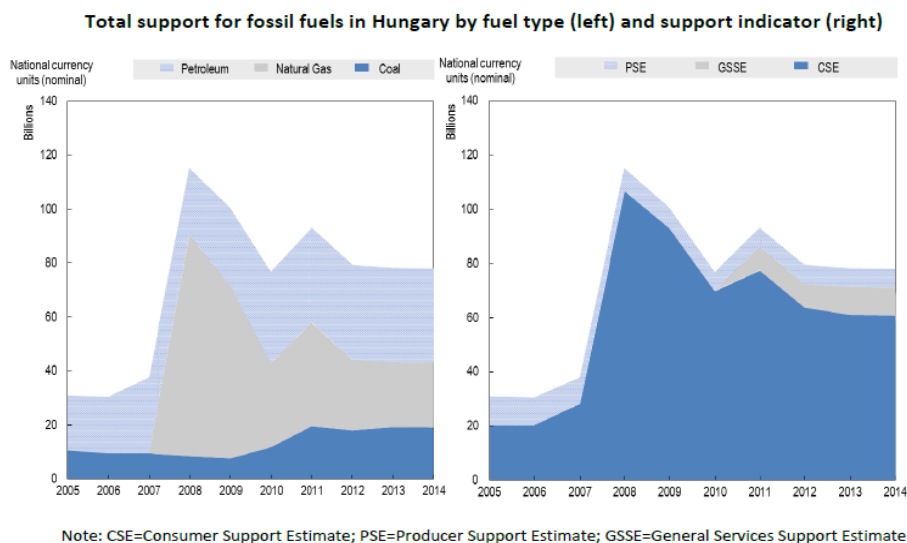
<sup>16</sup> The so-called Jedlik Ányos Plan

<sup>17</sup> On the basis of the EU's Greenhouse gas Monitoring Mechanism Regulation (MMR) member states are required to provide GHG projections called for 2015, 2020, 2025, 2030, 2035 and, if available, each year in between. Hungarian authorities were able to monitor future GHG emission scenarios and identify those problematic economic sectors using MMR projections that have a potential for permanently increasing GHG emission. This gives a chance for the introduction of new mitigation and adaptation measures.



(Source: Eurostat)

Hungary stopped direct subsidies to coal production in 2000. Moreover, in line with EU regulation on state support for uncompetitive coal mines, Vértés Power Plant Zrt. received financial assistance between 2011 and 2014 in order to cover operating losses, as well as between 2011 and 2018 to mitigate social and regional problems arising from mine closures<sup>18</sup>. However, it has to be noted that fossil fuel subsidies in Hungary also consist of increasing subsidies to gas and petrol.

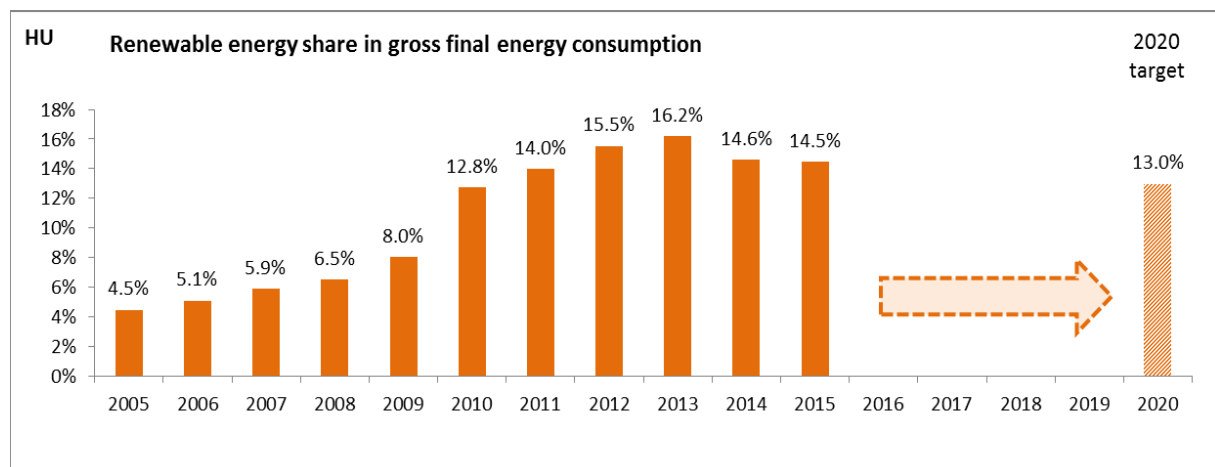


### 5.4. Renewable energy

Regarding the share of renewable energy, Hungary is right on track in meeting its overall 2020 target as set under the Renewable Energy Directive (2009/28/EC). In 2015 the share of renewables in the country's gross final energy consumption was 14.5%, which was above the official 13% target for

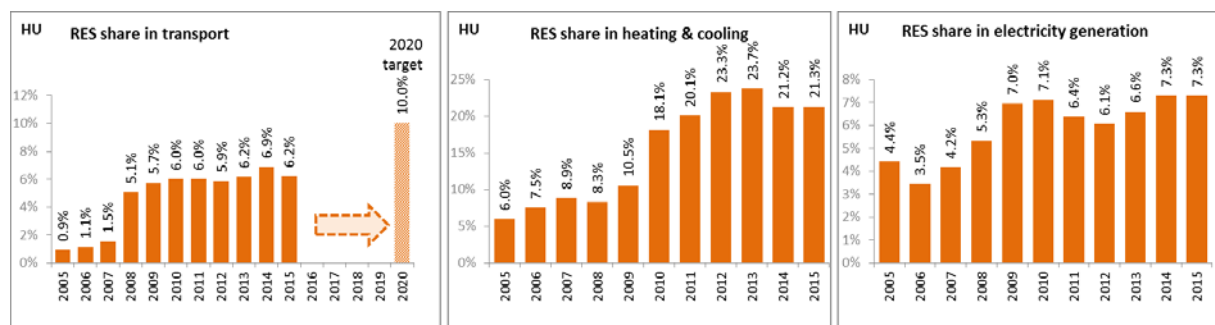
<sup>18</sup> For example, it received HUF 42,247 million (approximately €140 million) of public funding for the closure its uncompetitive Márkushegy coal mine at the end of 2014. The plan includes measures to mitigate the environmental impact of the production of coal ([http://ec.europa.eu/competition/state\\_aid/cases/246728/246728\\_1415478\\_129\\_2.pdf](http://ec.europa.eu/competition/state_aid/cases/246728/246728_1415478_129_2.pdf)).

2020, specified in the Renewable Energy Directive (2009/28/EC) and was close to the target of 14.65%, which Hungary voluntarily endeavoured for.



(Source: Eurostat-SHARES)

In the case of the renewable target in the transport sector, Hungary has still to make significant efforts to attain the 2020 target; in 2015 the renewable share indicator stood at 6.2%. Both in the renewable share in transport and electricity generation only minor increases could be observed over the last few years, and biomass had a dominant role in renewable electricity generation, while other sources, such as solar, geothermal or wind generation had lesser importance, which provides for an untapped potential for better exploitation, in order to increase variable renewable penetration in the electricity generation mix. However, current renewable policies in Hungary do not favour wind energy, as licensing of new wind farms face significant regulatory obstacles.

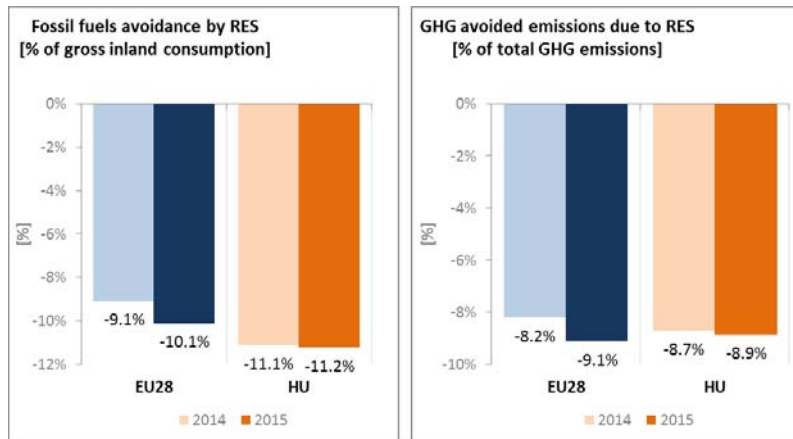


(Source: Eurostat-SHARES)

The newly proposed support system for electricity generation from renewable sources (METÁR) seems to introduce a fundamental reform following the old feed-in tariff system (KÁT). In METÁR for renewable generation capacities below 0.5 MW, MAVIR (the Hungarian electricity TSO) will take over the generated power and the electricity will be sold on the Hungarian Power Exchange (HUPX) while generators receive a guaranteed feed-in price. For new generation capacities between 0.5 MW and 1.0 MW an administrative premium will be paid above the reference price determined by law. The length of the support period and the supported yearly quantity are calculated by the Hungarian Energy and Public Utility Regulatory Authority (HEA). For larger capacities (at least 1.0 MW) and wind installations competitive bidding procedure will be implemented and for depreciated biomass and biogas generation capacities a so-called brown premium will be introduced, in order to keep biomass

firing competitive vis-à-vis fossil fuels. The new METÁR system provides operating aid for renewable sources and it should fulfil the requirements of EU state aid guidelines.

Due to a consistent deployment of renewables since 2005, it is estimated that Hungary avoided in 2015 about 11.2% of the fossil fuel in gross inland consumption and about 8.9% of GHG emissions at national level<sup>19</sup>.



(Source: EEA)

## 5.5. Contribution of the Energy Union to better air quality

Air quality in Hungary continues to give cause for concern. For the year 2013, the European Environment Agency estimated that more than 12,890 premature deaths in Hungary were attributable to fine particulate matter (PM<sub>2,5</sub>) concentrations and more than 390 to nitrogen dioxide (NO<sub>2</sub>) concentrations<sup>20</sup>.

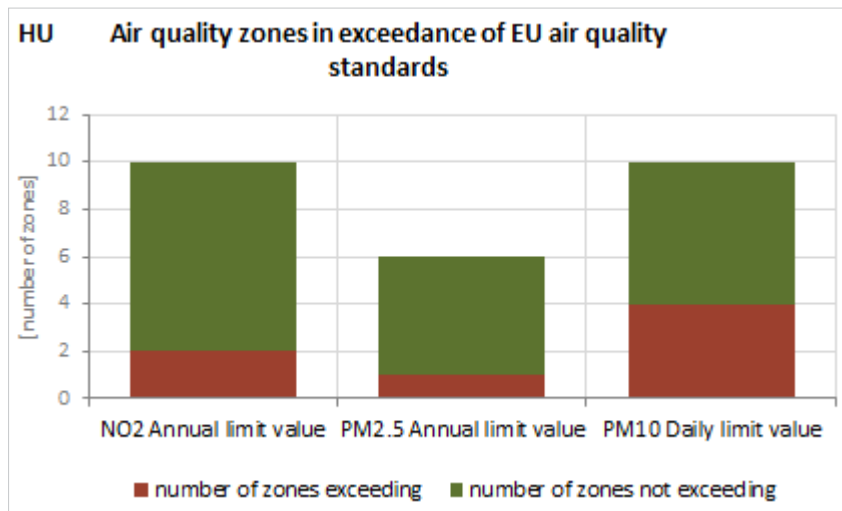
For both pollutants Hungary reported exceedances of the binding EU air quality standards<sup>21</sup>. For the year 2015, Hungary reported exceedances of the limit value for PM<sub>10</sub> in 4 out of the 10 air quality zones in Hungary, while exceedances of the limit value for PM<sub>2,5</sub> were reported in 1 zone, and of the limit value for NO<sub>2</sub> in 2 out of the 10 zones; see figure below<sup>22</sup>.

<sup>19</sup> Avoided GHG emissions mentioned here have a theoretical character as these contributions do not necessarily represent 'net GHG savings per se' nor are they based on life-cycle assessment or full carbon accounting.

<sup>20</sup> European Environment Agency, 2016, [Air Quality in Europe – 2016 Report](#), table 10.2. The report also includes details as regards the underpinning methodology for calculating premature deaths.

<sup>21</sup> Directive 2008/50/EC of the European Parliament and of the Council of 21 May 2008 on ambient air quality and cleaner air for Europe, OJ L 152, 11.6.2008, p.1-44

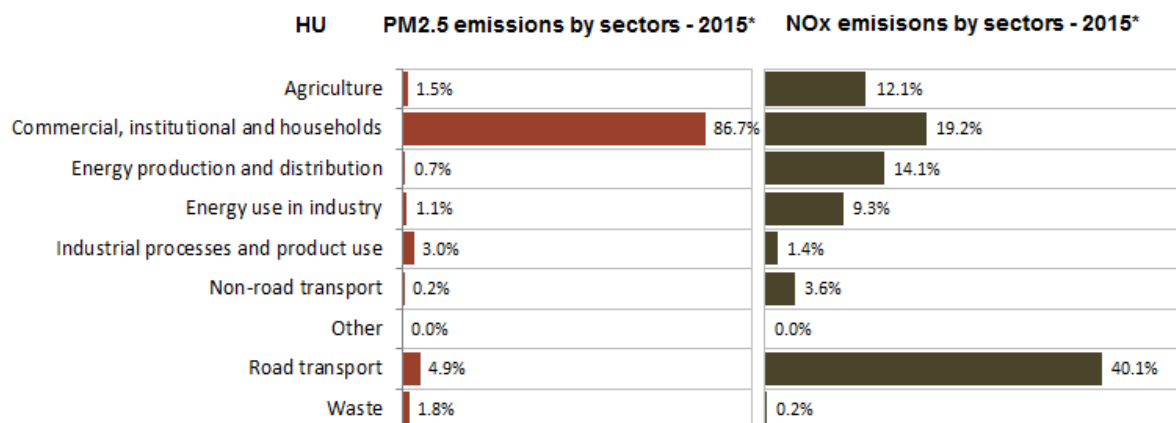
<sup>22</sup> Compliance data as reported by the Member States as part of their official annual air quality report for the calendar year 2015 (available on the European Environment Agency's (EEA) Eionet/Central Data Repository), <http://cdr.eionet.europa.eu/hu/eu/aqd>



(Source: EEA)

The health-related external costs from air pollution in Hungary have been estimated to be more than EUR 5 billion/year (income adjusted, 2010), which includes the intrinsic value of living a healthy life without premature death as well as the direct costs to the economy such as healthcare costs and lost working days due to sickness caused by air pollution<sup>23</sup>.

The Energy Union can substantially contribute to addressing these air quality problems through measures reducing emissions of both GHG and air pollutants such as PM and nitrogen oxides (NO<sub>x</sub>) from major contributing sectors such as (road) transport, energy production, industry and residential heating (e.g. stoves and boilers) as shown in figure below<sup>24</sup>.



\*NECD data submitted by MS to EEA at 28th May 2015

(Source: EEA. This table reflects only sources of primary PM<sub>2,5</sub> emissions.)

<sup>23</sup> See also the EU Environmental Implementation Review Country Report for Hungary, SWD(2017)46 final of 3.2.2017

<sup>24</sup> National emission data as reported by the Member States to the EEA (available on the EEA's Eionet/Central Data Repository), [http://cdr.eionet.europa.eu/hu/eu/nec\\_revised](http://cdr.eionet.europa.eu/hu/eu/nec_revised)

## 6. Research, innovation and competitiveness

### 6.1. Research and innovation policy

Priorities for energy research and innovation in Hungary include the development of nuclear power, regional cooperation, renewable energy, energy efficiency, and diversification of energy imports and fuel storage facilities. Focal research areas in renewable energy include biomass, second-generation biofuels and geothermal energy (e.g. enhanced geothermal systems). Research on nuclear mainly targets nuclear fission and waste disposal.

Hungary is not a very active contributor to the ongoing work of the Strategic Energy Technology (SET) Plan. It only participates in two (out of fourteen) temporary working groups for the implementation of the integrated SET Plan, the ones dedicated to carbon capture and storage/use and nuclear safety.

Regarding the Horizon 2020 programme, Hungary has received so far 0.4% of the EU contribution devoted to the 'secure, clean and efficient energy' part of the programme. As of September 2017, thirty-eight participations from Hungarian organisations have been awarded EUR 7.8 million in Horizon 2020 energy projects.

The majority of the EU contribution is attributed for participation in Low Carbon Energy projects (55%) followed by Energy Efficiency and savings measures (40%). Hungarian involvement in the Smart Cities and Communities projects is amounting to 5% of the total funding received by Hungarian partners.

### 6.2. Investments and patents in the Energy Union R&I priorities

In 2016, public (national) investments in the Energy Union R&I priorities reached EUR 27 million, almost three times the amount reported in 2015<sup>25</sup>. The largest share of these investments (70%) was attracted by the Smart System priority of the Energy Union, followed by the Efficient Systems and Renewables priorities (15% and 13% respectively). In 2014, the most recent year for which data from most Member States are available, public investment per GDP was lower than the EU average.

Private investment in the Energy Union R&I priorities in 2013 was estimated at EUR 31 million (0.2% of the private R&I investment in Energy Union R&I priorities in the EU). The focus was on Sustainable transport, which received 55% of these investments, followed by Efficient Systems with a share of 28% and Renewables with 17%.

In 2013, the most recent year for which complete patent<sup>26</sup> statistics are available, 9 companies and research organisations based in Hungary filed 11 patents in low-carbon energy technologies (0.16% of the EU total). The focus was on Sustainable Transport (51%), followed by Efficient Systems (31%) and Renewables (18%).

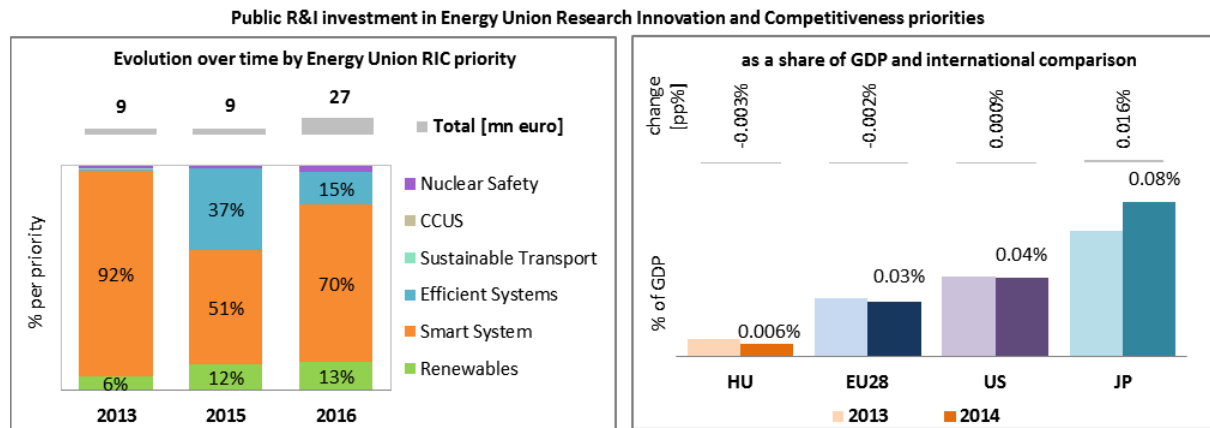
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<sup>25</sup> Due to a change in the reporting methodology, the MS is revising data up to 2012. It has not been concluded whether this data will be changed or discarded, thus they have not been included here. Data for 2016 are provisional.

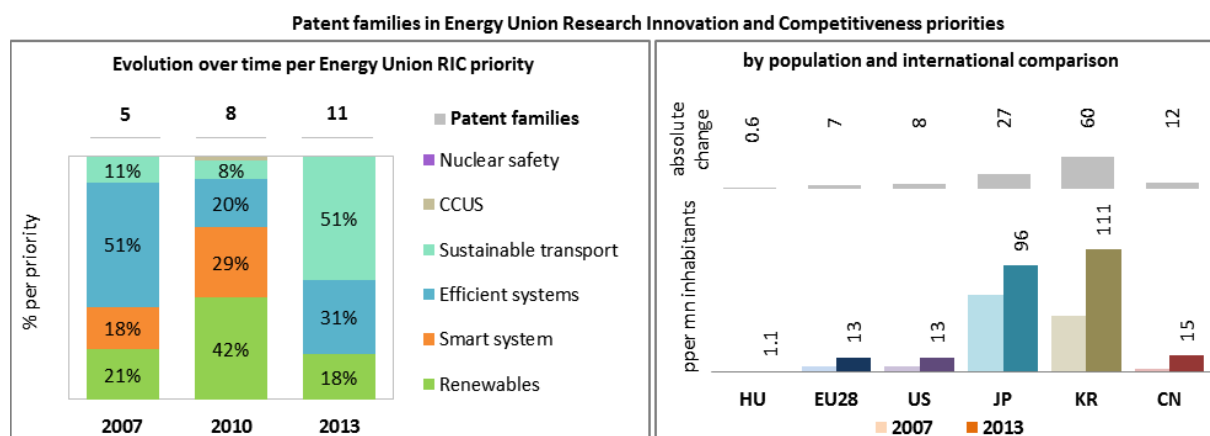
<sup>26</sup> In the context of this document, the term 'patent' refers to patent families, rather than applications, as a measure of innovative activity. Patent families include all documents relevant to a distinct invention (e.g. applications to multiple authorities), thus preventing multiple counting. A fraction of the family is allocated to each applicant and relevant technology.



In 2014, private R&I investments and patents in Energy Union R&I priorities were lower than the EU average when normalised by GDP and by population respectively. In the period 2007-2013, both private R&I investments and the number of patents in Energy Union R&I priorities have increased on average by 4% and 14% per year, displaying slightly lower rates of increase than the EU indicators (6% and 15% respectively).



Note: Due to a change in methodology, only data for the period 2013 - 2016 are shown. The international comparison (right) is shown for 2014 (Hungary had reported EUR 6.7 million). Reporting at EU for 2015 level is not as complete, and very few countries have reported for 2016.



(Data sources: Public investment as available in the International Energy Agency RD&D Statistics database<sup>27</sup> for codes relevant to Energy Union RIC priorities. Patent data based on the European Patent Office PATSTAT database<sup>28</sup>. Private investment as estimated by JRC SETIS. Detailed methodology available from the JRC<sup>29</sup>.)

<sup>27</sup> <http://www.iea.org/statistics/RDDonlinedataservice/>

<sup>28</sup> <https://www.epo.org/searching-for-patents/business/patstat.html#tab1>

<sup>29</sup> <https://setis.ec.europa.eu/related-jrc-activities/jrc-setis-reports/monitoring-ri-low-carbon-energy-technologies>

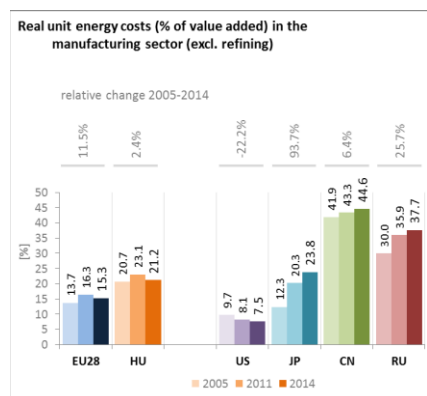
### 6.3. Competitiveness

In 2014 real unit energy costs (RUEC)<sup>30</sup> in Hungary, expressed as percent of the total value added, were significantly higher than the EU average (21.2% vs.15.3%), almost three times as high as those in the US (7.5%), comparable with those in Japan but measurably below those in Japan and China. Between 2005 and 2014 the relative increase in real unit energy costs was much lower in Hungary (2.4%) than in the EU on average (11.5%), which points to improvements in energy intensity in the Hungarian manufacturing industry, largely owing to the increasing importance of less energy intensive manufacturing branches (e.g.: cars and transport vehicles). However, energy costs compared to the total production value were still higher in Hungary and the EU in 2014, both in manufacturing industry and the services sector.

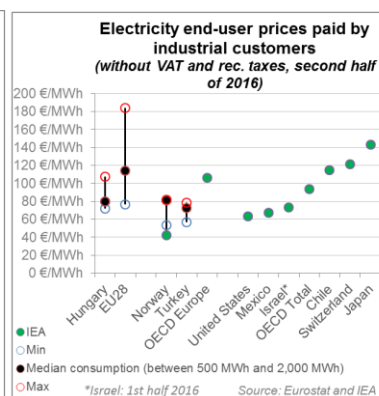
Retail electricity prices paid by industrial customers in Hungary were below the EU and OECD averages in the second half of 2016. However, in the case of the largest industrial consumers the average price paid in Hungary was of similar magnitude with the EU average.

Gas prices for industrial consumers were similar to the EU average, both for medium and large consumers. However, they were significantly higher than the OECD average.

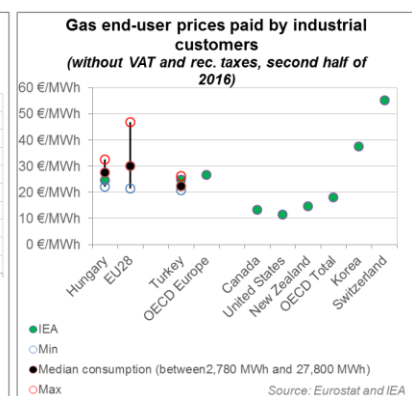
It is worth recalling here that national average retail prices paid by industrial customers, especially in the case of electricity prices for large customers, might not reflect the actual prices paid in given industries (e.g.: energy intensive industries), as they do not include the impact of tax and policy levy exemptions and reductions these industrial players are entitled for.



(Source: ECFIN)



(Source: EU and IEA)



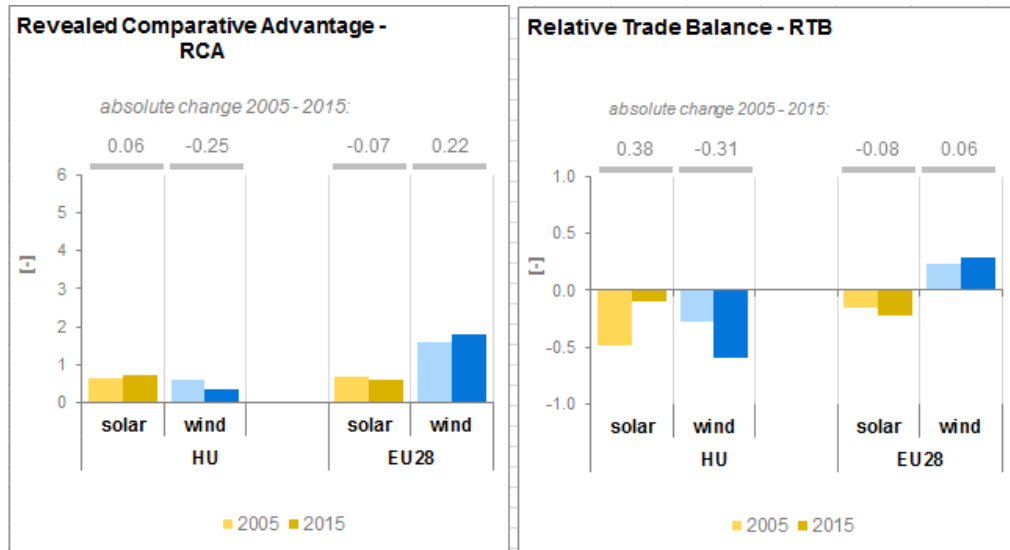
Regarding the competitiveness in renewable technology, Hungary is neither specialised in solar PV nor in wind as measured by the revealed comparative advantage indicator below 1<sup>31</sup>. An exception is power electronics for solar photovoltaic panels where Hungary enjoys some advantage over its

<sup>30</sup> This indicator measures the amount of money spent on energy sources needed to obtain one unit of value added.

<sup>31</sup> The RCA index for product "i" is defined as follows:  $RCA_i = \frac{X_{j,i}}{\sum_i X_{j,i}} \div \frac{X_{w,i}}{\sum_i X_{w,i}}$  where X is the value of exports, and j is the country and

w is the reference group, the World economy. 2005 refers in the text to the indicator average over the 2000-2009 period, while 2015 represents the average over the 2010-2016 period. The same applies for the RTB indicator - see below.

competitors. The relative trade balance<sup>32</sup> confirms the comparative advantage indicator and shows that Hungary is a net importer of both wind and solar energy components. Its relative trade deficit is lower than the EU average for solar energy components, while it is above the EU average for wind energy components. The latter shows a strong deterioration in the period from 2005 to 2015.



(Source: UN Comtrade)

## 7. Regional and local cooperation

The EU macro-regional strategy for the Danube Region in which Hungary takes part can be used as a basis for regional cooperation on energy. Hungary is a co-coordinator of the priority area 'To encourage more sustainable energy'. In 2017 Hungary is holding the rotating presidency of the EU Strategy for the Danube Region. European Territorial Cooperation – 'Interreg' – under EU cohesion policy also provides further opportunities for cross-border, transnational and interregional cooperation, including in the Energy Union areas.

Hungary participates in the work of the Central East South Europe Gas Connectivity (CESEC) High Level Group, operational since February 2015, having the aim of implementing a regional priority natural gas infrastructure roadmap in order to improve interconnections and security of supply. One important CESEC related project for Hungary is the LNG evacuation pipeline Croatia-Hungary, which is to enable evacuation of gas from the planned Croatian LNG terminal to regional markets via Hungary.





The Czech, Slovak and Hungarian day-ahead electricity wholesale markets have been coupled since September 2012, and Romania also joined in 2014 (4M MC coupling area), establishing an available transfer capacity (ATC) based implicit capacity allocation mechanism.

<sup>32</sup> The RTB indicator for product "i" is defined as follows:  $RTB_i = \frac{X_i - M_i}{X_i + M_i}$  where  $X_i$  is the value of product's "i" exports and  $M_i$  imports.

Hungary actively participates in the energy cooperation dimension of the Visegrad 4 Group (V4). From July 2017 to June 2018, Hungary is holding the rotating Presidency of the Visegrad Group for the fifth time. V4 aims at regional integration of the energy markets in particular for the gas and electricity sectors, and with the Allegro project in the nuclear research sector, which is aimed at demonstrating the operability and technological feasibility of gas cooled fast reactors.

Cities and urban areas have a key role in the energy and climate challenge. The Urban Agenda for the EU, established by the Pact of Amsterdam in May 2016, better involves cities in the design and implementation of policies, including those related to the Energy Union. It is implemented through Partnerships, in which the Commission, Member States, cities and stakeholders work together on a number of important areas, including on Energy Transition, Urban Mobility, Air Quality, Climate Adaptation and Housing.

Twenty-seven sustainable energy action plans from Hungary have been submitted to the Covenant of Mayors by 2016. Overall, plans cover about 2.4 million inhabitants representing around a quarter of the total population of Hungary. Altogether, the concerned municipalities committed to reduce by 2020 the GHG emissions by 22.5% (as compared to 1990 baseline).

	No. of SEAPs submitted	Population covered by SEAPs [million]	Average GHG emissions [t CO <sub>2</sub> -eq/capita*year]		Relative GHG savings by 2020
 <b>Hungary</b>	 27	 2.45	Baseline emissions 5.32	by 2020 4.12	 -22.5%
<b>European Union</b>	5332	160.06	Baseline emissions 5.50	by 2020 4.00	-27.2%

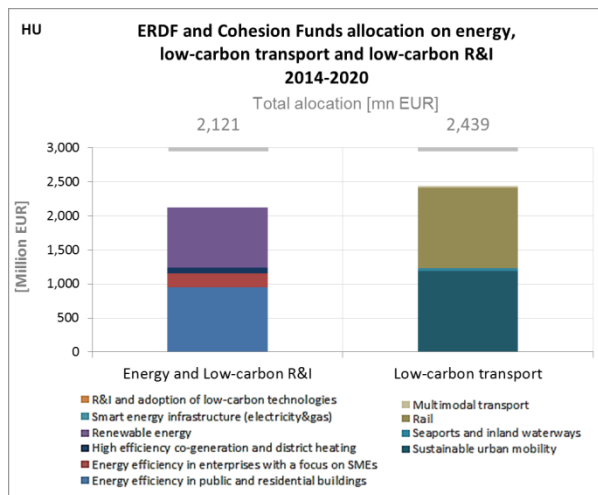
(Source: JRC 2016. Notes: SEAP=sustainable energy action plan, GHG=greenhouse gas emissions)

In Hungary, by September 2016, one city (covering 0.06 million inhabitants) has committed to conduct vulnerability and risk assessment and develop and implement adaptation plans in the framework of the Covenant of Mayors for Climate and Energy.

## 8. Cohesion policy and EU clean energy investments

EU cohesion policy makes a key contribution to delivering the Energy Union objectives on the ground, including important investment possibilities to implement energy policy objectives in Hungary which are complemented by national public and private co-financing, aiming at optimal leverage. It also ensures integrated territorial solutions to energy and climate challenges, supports capacity building and provides technical assistance.

Over 2014-2020, cohesion policy is investing some EUR 2,121 million in energy efficiency improvements in public and residential buildings and in SMEs, as well as in district heating and renewable energy in Hungary. Cohesion policy is also investing significantly in R&I and in SME competitiveness in Hungary, based on the national strategy for smart specialisation. For Hungary, the strategy includes a focus on clean and renewable energies and on advanced technologies in the vehicle and other machine industries. At this stage, the allocations foreseen for investments in R&I and adoption of low-carbon technologies in Hungary are not specified, but should become available in line with the evolving content of the smart specialisation strategy. A further estimated EUR 2,439 million is invested in supporting the move towards an energy-efficient, decarbonised transport sector.



(Source: DG REGIO)

These investments are expected to contribute to around 24,000 households with improved energy consumption classification, a decrease of around 103,200,000 kWh per year of primary energy consumption of public buildings, around 1,840 MW of additional capacity of renewable energy production, as well as to around 470 km of reconstructed or upgraded railway lines, 130 km of new or improved tram and metro lines and 50 km of new or improved inland waterways. Overall, the EU cohesion policy investments in Hungary over 2014-2020 are expected to contribute to an estimated annual decrease of GHG emissions of around 2,964,000 tonnes of CO<sub>2</sub>eq.

For example, until recently Budapest Zoological and Botanical Garden was almost entirely reliant on expensive and sometimes unreliable supplies of Russian gas to meet its heating requirements. But a recently completed project co-financed by the European Regional Development Fund (ERDF) has enabled the Zoo to take advantage of its closeness to a source of geo-thermal water of Széchenyi Bath 1,000 meters under the ground. Total investment for the project was HUF 315 million (approximately EUR 1 million), of which the ERDF contributed HUF 189 million (EUR 630,000).

As another example, the construction of a biogas facility in Békés county represented a total project cost of HUF 1.3 billion (approximately EUR 4 million), of which cohesion policy funding contributed with approximately EUR 2 million. The plant's built-in power output is 1,190 kW and its thermal output is 1,170 kW.

So far only one European Fund for Strategic Investments (EFSI) infrastructure project has been approved and signed in Hungary. Supported by the EFSI guarantee, the European Investment Bank is providing a EUR 42 million loan to energy and resource efficiency investments in sugar and starch plants in Hungary and Austria, including upgrade of a bio-ethanol production unit in Austria and construction of a new sugar packaging plant in Hungary.

Through its support to sustainable transport systems, the Connecting Europe Facility (CEF) also contributes to the goals of the Energy Union. Following the Hungarian participation in the CEF – Transport 2014-2015 Calls, the Hungarian action portfolio comprises twenty-seven signed grant agreements, allocating EUR 1,071 million of actual CEF Transport Funding to Hungarian beneficiaries (state-of-play February 2017)<sup>33</sup>. The transport mode which receives the highest share of funding is rail (80.2% of actual funding). All Hungarian rail actions aim at eliminating important bottlenecks

<sup>33</sup> Note that European Economic Interest Groups and International Organisations are excluded from the analysis.

along the three core network corridors crossing the country, i.e. the Mediterranean, the Rhine Danube and the Orient East-Med corridors. They will ensure increased capacity, improved service quality, safety and security and contribute to the modal shift of passengers and freight from road to rail.

The overall objective of the Hungarian road actions is to develop an efficient and competitive road transport network by addressing bottlenecks which are currently limiting traffic along the three core network corridors crossing Hungary and thereby contributing to the reduction of operating costs and improving safety and security. Hungary is also active in inland waterways (IWW), with actions aiming at establishing a good navigation status along the Hungarian section of the Danube mainly by eliminating important bottlenecks along the Rhine Danube core network corridor and to foster LNG use in inland navigation sector, contributing to the European alternative fuels implementation strategy. The IWW actions cover a wide range of activities which will increase safety as well as reliability of navigation thus contributing to the modal shift of freight from road to inland waterways.<sup>34</sup>

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<sup>34</sup> Source: INEA