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COMMISSION STAFF WORKING DOCUMENT

Accompanying the document

REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE COUNCIL AND THE COMMITTEE OF THE REGIONS

on the application of the Regulation (EC) No 1082/2006 on a European Grouping of Territorial Cooperation (EGTC) as amended by Regulation (EC) No 1302/2013 as regards the clarification, simplification and improvement of the establishment of such groupings

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1. METHODOLOGY OF ASSESSING THE APPLICATION OF THE AMENDED EGTC REGULATION

To gather the necessary data in order to assess the application of the amended EGTC Regulation, the European Commission worked in close cooperation with the Committee of the Regions, while it was preparing the 2017 EGTC Monitoring Report, as well as commissioning a specific study to assess the questions and indicators set out in the Annex to the future delegated act on the EGTC implementation indicators. For answering the assessment questions – besides the indicators, the following additional information from several sources and data were used to draw up this Report.

Firstly, this Report is based on the questionnaires sent to EGTCs and approval authorities for the data collection of the EGTC monitoring report 2017. These questionnaires contained annually posed questions and additional questions focusing on relevant assessment indicators.

Secondly, additional data on EGTCs, e.g. their current membership structures, have been collected through online sources, including EGTC webpages. This complements data for EGTCs that did not answer the questionnaire. It was furthermore used to check the robustness of the data received from EGTCs by testing samples and checks on data incoherencies provided by EGTCs.

Thirdly, a literature review was conducted that focused in particular on a) legal issues raised by legal experts and b) experience gathered from EGTCs that can shed light on the application of the amended EGTC Regulation.

Fourthly, additional interviews were carried out with key persons, i.e. EGTCs' experts etc. These interviews addressed specific questions of the assessment for which no or little other information was available.

The outcome of the analysis was discussed with relevant experts of the Commission as well as the Committee of the Regions.

2. REFERENCES

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- 9. TIA report 2018. Territorial impact assessment (TIA) report on EGTCs based on the expert workshop organised by the European Committee of the Regions and ESPON EGTC on 13 March 2018 in Brussels.
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3. COMPREHENSIVE LIST OF ALL INDICATORS

Indicator	Unit	21 June 2014	31 Dec 2017	
Effectiveness				
1. Conformity of MS' national rules with the Regulation ¹				
2. Conformity of MS' national rules with Regulation				
3. Increase of EGTCs set-up	Number of EGTCs	48	68	
4. Increase of members in existing EGTCs ²	Number of EGTCs	-	11	
5. Participants' assessment of improvement of the quality of cooperation as a result of the EGTC instrument	funding access, more visibility and involvement in			
6. Increase of members per category ² Number of types of EGTC members		628	829	
MS	22	22		
Authorities at national level		3	4	
Regional authorities	78	117		
Local authorities		509	640	
Public undertakings		6	13	
Undertakings entrusted with servi	ices of general economic interest	0	11	
	to one or more of these categories	8	17	
National, regional or local author to those above from Third country	ities, or bodies or undertakings, equivalent ies	0	5	
7. Number of EGTCs involved in organisation of cross-border services ³	Number of EGTCs according to categories	-	10	
Health		-	1	
Education and training	-	0		
Environment, energy, nature prot	-	1		
Transport	-	5		
Research	-	1		
Other	-	2		

Efficiency				
8. Costs for setting-up an EGTC compared to comparable structures under international or national law	Euro per EGTC	-	n.a.	
9. Costs for the functioning of an EGTC compared to comparable structures under international or national law	Euro per EGTC	-	-	
10. Approval procedure for EGTCs compared to the approval procedure for comparable bodies under international or national law	The few responses received indicate that a The possibility for tacit approval was not a of authorities.	11 1		
	Relevance & Sustainability			
11. Use of EGTC for the implementation of a cooperation programme (as MA)	Number of EGTCs	1	2(3) ⁴	
12. Use of EGTC to implement part of a cooperation programme (e.g. sub-programme, Small-project-fund; people-to-people projects; ITI, JAP)	Number of EGTCs	-	20 ⁵	
Small-project-fund	-	4		
ITI		0	7	
JAP		0	6	
CLLD		0	4	
S3 strategy		0	5	
13. Use of EGTC to implement an operation (according to subcategories of different funding sources) ⁶	Number of EGTCs	-	36 ⁵	
Operation under a cooperation pro interregional)	ogramme (CBC, transnational,	18	33	
Operation supported by the EU through the ERDF under an Investment for Growth and Jobs Goal programme		-	2	
Operation supported by the EU through the ESF		3	1	
Operation supported by the EU through the Cohesion Fund		1	0	
Operation supported by the EU through the EAFRD			3	
Operation/project supported by the EU outside Cohesion Policy programmes (CEF, Erasmus(+), Horizon 2020, etc.)		10		
14. Use of the different options for the choice of applicable law				
15. Use of own staff compared to delegated staff	se of own staff compared to EGTCs can usually specify the reasons why they prefer one solution or			

16. Motivating factors in				
choosing to set-up an EGTC, for	No EU wide data is available on individual motivating factors. Studies			
those bodies who have formally	suggest that they are in line with achieving typical benefits of EGTCs. Benefits related to joint forces can be crucial motivations.			
entered into an EGTC agreement	·			
17. Probability that an EGTC is	Only a few EGTCs have a defined dissolu			
to be continued after its duration	dissolved since its tasks are not relevant ar			
has come to an end 18. EGTCs registered without	a new EGTC). For all other EGTCs no asso Number of EGTCs	essment can be	made currently.	
performing activities	Number of Edites			
Perrorang weer rates	The few EGTCs without any or only			
	very few activities tend to suffer from a		2	
	lack of both human and financial	-	3	
	resources. There seems to be a critical			
	threshold of resources necessary to			
	successfully run an EGTC.			
40 N 1 04 44 1	EU added-value			
19. Number of territorial				
cooperation structures and networks which would not have				
been set-up without the EGTC		-	-	
instrument				
20. Advantages of a legal body	Advantages have several dimensions such as better decision-making,			
set-up under EU law compared	long-term strategy and objective develop			
to (other) legal bodies existing	higher independence combined with legal			
under international or national	obtaining a critical mass and better visibility. Together these contribute to			
law	illustrating the European added value of the EGTC instrument			
21 Arrange time for getting un	Simplification			
21. Average time for setting-up an EGTC – phase 1	Months	20	$19^7/19^8$	
22. Average time for setting-up an EGTC – phase 2	Months	18	$17^7 / 11^8$	
23. Number of tacit approvals	Number of tacit approvals			
20. I tumber of their approvais	Trained of their approvals			
	Approval authorities seem to prefer to			
	use the explicit approval. If no additional	-	-	
	documents are requested, this implies			
	that the six months period is reduced.			

^{&#}x27;-' indicates not relevant or not available.

¹ Not all approval authorities replied to the information request in 2017. The indicator is based on the responses for 2016 and 2017.

² Not every EGTC provided sufficient and reliable data for this question at the cut-off date. Data includes all 68 EGTCs as of 31 December 2017 based on additional data collection. Data for 21 June 2014 refers to the 48 EGTCs at that point in time. Data for 2014 is indicative as changes to EGTC member structures are not always transparent.

³ Indicator renamed from "Increase of services provided as a result of EGTCs" due to lack of reliable data in line with the original formulation.

⁴ Both EGTCs refer to the Interreg programmes of the Greater Region, i.e. the inactive INTERREG "Programme Grande Région" EGTC founded for the 2007-2013 period and the now active EGTC for the Interreg VA programme 2014-2020.

⁵ An EGTC for which more than one of the sub-categories applies is counted only once.

⁶ The numbers for the baseline in June 2014 refer to projects of the 20017-13 programming period and are not verified, due to inconsistencies in the 2014 EGTC monitoring report.

⁷ Based on all 41 EGTCs providing the information, since introduction of the EGTC instrument.

⁸ Based on 13 approved EGTCs providing the information, approved after 21 December 2014.

Source: Spatial Foresight, based on CoR (2018), CoR (2015a), data from EGTCs and national authorities and own data collection. Qualitative information is also based on interviews and literature review.

4. LIST OF EGTCS

Note to the reader: For improved legibility, the EGTCs are referred to by their official acronyms as detailed in the EGTC register of the CoR¹. If there is no official acronym, either the English name (if listed in the register) or the name in the local language of the seat country is used. In all cases, the language abbreviation of 'EGTC' is translated into English to avoid confusion. The following list gives an overview of the abbreviations with their number in the CoR register.

No	Acronym/ Abbreviation	Full name (in English or local language of the seat country)
1	Lille-Kortrijk-Tournai	Eurométropole Lille-Kotrijk-Tournai
2	Ister-Granum	Ister-Granum European Grouping of Territorial Co-operation Ltd
3	GNP	Agrupación Europea de Cooperación Territorial Galicia – Norte de Portugal
4	Amphictyony	EGTC Amphictyony of Twinned Cities and Areas of the Mediterranean
5	UTTS	Ung-Tisza-Túr-Sajó (Hernád-Bódva-Szinva) Limited Liability EGTC
6	Karst-Bodva	Limited liability European Grouping of Territorial Cooperation Karst-Bodya
7	Duero-Douro	Agrupación Europea de Cooperación Territorial Duero-Douro
8	Flandre-Dunkerque-Côte d'Opale	Groupement Européen de Coopération Territoriale West Vlaanderen/Flandre-Dunkerque-Côte d'Opale
9	ArchiMed	GECT ArchiMed
10	Pyrénées-Méditerranée	GECT Pyrénées-Méditerranée
11	Eurodistrict Strasbourg- Ortenau	GECT Eurodistrict Strasbourg-Ortenau
12	ZASNET	Agrupamento Europeu de Cooperação Territorial ZASNET, AECT
13	НС	Agrupació Europea de Cooperació Territorial Hospital de Cerdanya
14	Grande Région	GECT INTERREG "Programme Grande Région"
15	SaarMoselle	Eurodistrict Saarmoselle
16	ABAÚJ - ABAÚJBAN	ABAÚJ - ABAÚJBAN European Grouping of Territorial Co- operation Ltd
17	Pons Danubii	Pons Danubii EGTC
18	BTC EGTC	Bánát - Triplex Confinium Limited Liability EGTC ²
19	Arrabona	Arrabona Korlátolt Felelősségű Európai Területi Együttműködési Közhasznú Csoportosulás
20	Linieland van Waas en Hulst	"Linieland van Waas en Hulst" Europese Groepering voor Territoriale Samenwerking
21	Euregio Tirolo - Alto Adige - Trentino	GECT Euregio Tirolo - Alto Adige - Trentino
22	GO	Territorio dei comuni: Comune di Gorizia (I), Mestna Občina Nova Gorica (Slo) e Občina Šempeter-Vrtojba (Slo)
23	Pirineus - Cerdanya	GECT Pirineus – Cerdanya
24	Espacio Portalet	Agrupación Europea de Cooperación Territorial "Espacio Portalet"
25	RDV	Rába-Duna-Vág European Grouping of Territorial Cooperation with Limited Liability
26	Eurorégion Nouvelle Aquitaine-Euskadi-Navarre	GECT Eurorégion Nouvelle Aquitaine-Euskadi-Navarre
27	Poarta Europa GECT	Gruparea Europeană de Cooperare Teritorială Poarta Europa cu Răspundere Limitata (Poarta Europa GECT)
28	BODROGKÖZI	BODROGKÖZI Korlátolt Felelősségű Európai Területi Együttműködési Közhasznú Csoportosulás
29	Novohrad-Nógrád	Novohrad-Nógrád European Grouping of Territorial Cooperation with Limited Liability
30	Pannon	Pannon European Grouping of Territorial Cooperation Ltd.
31	Efxini Poli – SolidarCity Network	EGTC EFXINI POLI - Network of European Cities for Sustainable Development
32	EUKN	European Grouping of Territorial Cooperation European Urban

 $^{1\} https://portal.cor.europa.eu/egtc/CoRActivities/Pages/welcome.aspx$

 $^{2\ \}mathrm{The}$ abbreviation has been changed by adding "EGTC" by request of EGTC.

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5. EGTCS IN ETC PROGRAMMES IN 2017

ETC programme	EGTCs involved	Role of EGTCs
Unknown*	Amphictyony, ZASNET, Arrabona,	Project implementation
	Eurodistrict PAMINA	
Interreg VA SUDOE	EGTC EPM	Project implementation
Interreg VA Saxony-	EGTC PROUD	Associated partner
CZ		
Interreg VA POCTEP	EGTC León-Bragança, EGTC GNP,	Project implementation
	EGTC Eurocity of Chaves-Verín	5
Interreg VA Grande-	EGTC SaarMoselle, EGTC Alzette	Project implementation,
Région	Belval	managing partner, Managing Authority
Interreg VA POCTEFA	EGTC HP-HP, EGTC Espacio	Project implementation
Interreg VA POCIEFA	Portalet	Project implementation
Interreg VA IT-AT	EGTC Euregio Tirolo - Alto Adige -	Project implementation
	Trentino, EGTC Euregio Senza	and observer
	Confini	
Interreg VA Upper	EGTC EUCOR The European	Project implementation
Rhine	Campus, Eurodistrict Strasbourg-	
	Ortenau	
Interreg VA FR-	EGTC Lille-Kortrijk-Tournai, EGTC	Project implementation
Wallonie-Vlaanderen	Flandre-Dunkerque-Côte d'Opale	and associated partner
Interreg VA	EGTC Linieland van Waas en	Project implementation
Vlaanderen-NL	Hulst	Dunio et inculo acceptation
Interreg VA PL-SK	EGTC TATRY, EGTC TRITIA	Project implementation
Interreg VA HU-SK	EGTC RDV	Project implementation
Interreg VA RO-HU Interreg VA HU-HR	BTC EGTC EGTC Mura Region	Project implementation Project implementation
Interreg VA III-FR	EGTC ArchiMed	Project implementation
Interreg VA IT-SI	EGTC GO	Project implementation
Interreg VA CZ-PL	EGTC NOVUM	Project implementation
Interreg Alpine Space	EGTC Euregio Tirolo - Alto Adige -	Managing partner
Interreg Alpine Space	Trentino Alto Adige	Hanaging partner
Interreg Central	EGTC NOVUM, EGTC TRITIA,	Project implementation
Europe	CETC-EGTC	.3 1
Interreg Atlantic	EGTC Eurorégion Nouvelle	Project implementation
Space	Aquitaine-Euskadi-Navarre	
Interreg Danube	EGTC Pons Danubii	Project implementation
Interreg Baltic Sea	CETC-EGTC	Associated partner
Interreg MED	EGTC Efxini Poli – SolidarCity	Project implementation
	Network	
Interreg Europe	EGTC León-Bragança, EGTC GO,	Project implementation
	EGTC Pannon, EGTC Pons	
ESDON	Danubii, EGTC EPM	Single honoficiany and
ESPON	EGTC GNP, ESPON EGTC	Single beneficiary and stakeholder (associated
		partner)
		partitor j

^{*} Some EGTCs did not indicate the Interreg programme where they implement ETC project or have an associated role.

Source: Spatial Foresight, based on data from EGTCs

6. NON-PROJECT/PROGRAMME IMPLEMENTATION RELATED WORK OF EGTCS IN ETC

EGTCs involved	Role of EGTCs
EGTC Flandre-Dunkerque-Côte d'Opale, EGTC PROUD, CETC-EGTC	Associated partner
EGTC Alzette Belval, EGTC Euregio Tirolo - Alto Adige - Trentino	Managing partner, supporting Interreg applications of other actors (Alzette Belval) or supporting the CLLD process through networking (Euregio Tirolo - Alto Adige – Trentino)
EGTC Euregio Senza Confini	Observer in a Steering Committee
EGTC GNP, ESPON EGTC	Single beneficiary and stakeholder (associated partner)
EGTC Eurodistrict Strasbourg-Ortenau	Project promoter
TRITIA EGTC	Member with a voting right in a Monitoring Committee of an Interreg VA programme

Source: Spatial Foresight, based on data from EGTCs

7. EGTCS AND OTHER EU FUNDS IN 2017

Fund/ Programme	EGTCs
European Agricultural Fund for Rural	EGTC Linieland van Waas en Hulst, EGTC
Development (EAFRD)	Spoločný región, PAHT EGTC
European Social Fund (ESF)	ZASNET
Horizon 2020	EGTC Efxini Poli - SolidarCity Network
CEF	Interregional Alliance for the Rhine-Alpine
	Corridor EGTC
Creative Europe	AEuCC EGTC, EPM EGTC,
Erasmus+	AEuCC EGTC, EPM EGTC, EUCOR The European
	Campus, León-Bragança EGTC
Europe for Citizens	BTC EGTC
Hercule III	Mura Region
Direct funding from DG Regio (under	EUKN EGTC
the Urban Agenda)	

Source: Spatial Foresight, based on data from EGTCs

8. OVERVIEW OF EGTCS UNDER CONSTITUTION ACCORDING TO STATUS

No.	Name	Status 2016	Status 2017	Countries
1	EGTC InterPal - Medio Tejo	Awaiting approval	Awaiting approval - approved in 2018	Portugal, Spain
2	Rio Minho	Awaiting approval	Awaiting approval – approved in 2018	Spain, Portugal
3	EGTC Alpine Pearls	Awaiting approval	Awaiting approval	Austria, Germany, Switzerland, Italy, Slovenia, France
4	Cittaslow	Awaiting approval	Awaiting approval*	Italy, Netherlands
5	Eurociudad del Guadiana	Awaiting approval	Awaiting approval	Spain, Portugal
6	INNOVATIVE EUROPE - INEU	Awaiting approval	Awaiting approval*	Greece, Bulgaria
7	European Campus of Studies and Research	Awaiting approval	In preparation	Germany, Austria
8	EGTC David	In preparation	Awaiting approval	Slovenia, Austria
9	Alto Adriatico/Severni Jadran/ Sjeverni Jadran	In preparation	In preparation*	Italy, Slovenia, Croatia
10	EGTC Saint Martin Sint Maarteen	In preparation	In preparation*	France, Netherlands
11	Odra+Oder	In preparation	In preparation	Poland, Germany
12	Euro Contrôle Route (ECR)	In preparation	In preparation*	Belgium, Luxembourg, The Netherlands, France, Germany, Ireland, UK, Poland, Austria, Romania, Bulgaria, Hungary, Lithuania, Croatia
13	Geopark Muskauer Faltenbogen	In preparation	In preparation	Poland, Germany
14	Geopark Karawanken- Karavanke	In preparation	In preparation	Slovenia, Austria
15	Sportzentrum Ralingen-Rosport	In preparation*	In preparation*	Germany, Luxembourg
16	EGTC Hercules	In preparation	In preparation	UK, Spain
17	CIRCULAR ECONOMY, TERITORIAL COHESION, AND INSULARITY EUROPEAN GROUPING OF		In preparation	Greece, Croatia, Cyprus, France, Italy, Malta, Spain

	TERRITORIAL COOPERATION		
18	Pirineos-Pyrénées	In preparation	France, Spain
19	Cross-border University Campus	In preparation	Spain, France, Andorra
20	Euregio Bayerischer Wald - Böhmerwald	Idea	Germany, Austria, Czech Republic
21	Europaregion Moldau	Idea	Germany, Austria, Czech Republic
22	GEPACO - GEmeindePArtner PArtenaires COmmunaux	Idea	Belgium, Germany, France, Luxembourg

^{*} Assessment not based on response from EGTC but on information such as approval authorities, news etc.

Source: Spatial Foresight