



Council of the European Union  
General Secretariat

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**NOTE**

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From: Presidency  
To: Delegations

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Subject: **Draft Council Conclusions on the European Court of Auditors' Special Report No 16/2018 "Ex-post review of EU legislation: a well-established system, but incomplete"**

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Delegations will find attached draft Council Conclusions on the European Court of Auditors' Special Report No 16/2018 "Ex-post review of EU legislation: a well-established system, but incomplete" to be examined at the Working Party on Competitiveness and Growth (Better Regulation) on 5 October 2018.

*Draft Council conclusions on the European Court of Auditors' Special Report No 16/2018*

*"Ex-post review of EU legislation: a well-established system, but incomplete"*

**THE COUNCIL OF THE EUROPEAN UNION:**

1. WELCOMES the Special Report No 16/2018 from the European Court of Auditors (hereafter referred to as “the Court”) entitled “Ex-post review of EU legislation: a well-established system, but incomplete”.
2. EMPHASISES that ex-post reviews are a key element of the EU legislative cycle and in this context WELCOMES the Court’s finding that the Commission has, as a whole, a well-designed system of evaluations and fitness checks, which are well-managed and quality controlled, thereby contributing effectively to the Better Regulation cycle. NOTES that in 2015 the OECD ranked the EU system of ex-post reviews in fifth place among OECD members. TAKES NOTE, however, of the Court’s view that some weaknesses remain.
3. UNDERLINES the importance of the Interinstitutional Agreement on Better Law Making (hereafter referred to as “the IIA”), its relevant aims - such as legislative focus on areas with greatest added value for European citizens, simplifying Union legislation and avoiding overregulation - and principles like subsidiarity, proportionality, legal certainty and transparency. STRESSES its full commitment to the ongoing implementation of the IIA but does not see the need to conclude a new agreement at this moment.
4. RECALLS the Commission’s guidelines for ex-post reviews including monitoring and review clauses. TAKES NOTE of the Court’s observation that neither the European Parliament nor the Council have guidelines of their own on drafting monitoring and review clauses. THINKS that, at the present time and in line with the IIA, it is not necessary for the COUNCIL to issue such guidelines, but STRESSES its readiness to discuss with the Commission and the European Parliament how to best deal with the lack of common definitions concerning the various types of review and monitoring clauses. HIGHLIGHTS at the same time that reporting and monitoring obligations need to be proportionate and that administrative burdens for citizens, businesses and administrations should be minimized.

5. CALLS on the Commission to consider further improvements of quality of ex-post reviews in line with recommendation 2 of the Court's report (better ensuring the quality of ex-post reviews by defining minimum quality standards for all ex-post reviews).
6. INVITES the Commission to reflect on potential improvements regarding its ability to generate, collect and in particular to (re-)use the data required for producing sound evidence-based ex-post reviews in order to limit the burdens for citizens, businesses and administrations.
7. NOTES the Court's finding that the "evaluate first principle" is still not respected in around a quarter of cases. EMPHASISES the importance of this principle while fully respecting the Commission's right of initiative and STRESSES the key role of evaluations as a basis for solid impact assessments as an important step towards an evidence-based approach to policy-making on the European Level. URGES therefore the Commission and the Regulatory Scrutiny Board to ensure the systematic and good implementation of the "evaluate first principle".
8. EMPHASISES the important role that the REFIT programme plays in the realisation of the Better Regulation Agenda. NOTES the Court's findings that the Commission should clarify the REFIT concept and mainstream its presentation and use to avoid the perception that REFIT is in some way separate from the standard Better Regulation cycle.
9. RENEWS its commitment to keep Better Regulation a main priority on its agenda and work together with the Commission and the European Parliament to that cause.

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