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From:	Presidency
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Subject:	Draft Council conclusions on the competitiveness of the tourism sector as a driver for sustainable growth, jobs and social cohesion in the EU for the next decade

Delegations will find attached a revised Presidency proposal for draft Council conclusions on the competitiveness of the tourism sector as a driver for sustainable growth, jobs and social cohesion in the EU for the next decade with a view to the discussion by the Working Party on Competitiveness and Growth (Tourism) at its meeting on 8 April 2019.

Changes compared to document 7554/19 are indicated in **bold underlined** for additions and in ~~striketrough~~ for deletions.

**DRAFT COUNCIL CONCLUSIONS ON THE COMPETITIVENESS OF THE
TOURISM SECTOR AS A DRIVER FOR SUSTAINABLE GROWTH, JOBS AND
SOCIAL COHESION IN THE EU FOR THE NEXT DECADE**

THE COUNCIL OF THE EUROPEAN UNION,

RECALLING

- the communication from the Commission on "Europe, the world's No 1 tourist destination - a new political framework for tourism in Europe" of June 2010¹ and the Council conclusions of October 2010 on this communication²;
- the communication from the Commission on "A European Strategy for more Growth and Jobs in Coastal and Maritime Tourism" of February 2014³ and the Opinion from the Committee of the Regions of October 2014⁴;
- the communication from the Commission entitled "Towards an integrated approach to cultural heritage for Europe" of July 2014⁵ and the European Framework for Action on Cultural Heritage of December 2018⁶;
- the Council conclusions of December 2014 on "Strengthening tourism by leveraging Europe's cultural, natural and maritime heritage"⁷;

¹ Doc. 11883/10.

² Doc. 14944/10.

³ Doc. 6875/14.

⁴ Doc. CDR 2645/2014.

⁵ Doc. 12150/14.

⁶ Doc. 15343/18.

⁷ Doc. 16535/14.

- the communication from the Commission on "Investing in a smart, innovative and sustainable Industry - A renewed EU Industrial Policy Strategy" of September 2017⁸ and the Council conclusions of May 2017, November 2017, March 2018 and November 2018 on EU industrial policy strategy⁹;
- the Opinion from the Committee of the Regions of December 2016¹⁰;
- the 2030 Agenda for Sustainable Development Goals adopted by the United Nations General Assembly and the UNFCCC 10 Paris Agreement within the United Nations Framework Convention on Climate Change,
- ~~– [the outcome of the Ministerial conference on "Sustainable Tourism – Common Policies of EU Member States", Bucharest, 2 April 2019,]~~

WITH DUE REGARD TO the respective spheres of competence of Member States and the Commission, as well as the principles of subsidiarity and proportionality,

1. STRESSES that tourism is one of the key sectors of the European economy, with an increasingly positive impact on economic growth, regional development and employment in Europe, accounting for more than 10% of EU GDP and almost 12% of the total labour force¹¹; ACKNOWLEDGES the strong resilience of the tourism sector which has significantly contributed to the EU's recovery from the last economic crisis;
2. UNDERLINES that the European Union is the world's number one tourist destination, with a global market share in 2018 of more than 40%¹² and international arrivals amounting to 562 million after the ninth consecutive year of sustained growth; HIGHLIGHTS that the largest market for tourism in Europe consists of intraregional and interregional tourism¹³;

⁸ Doc. 12202/17.

⁹ Docs. 9760/17, 15223/17, 7037/18 and 14832/18.

¹⁰ Doc. NAT-VI/009.

¹¹ ~~Model based estimates of tourism direct and indirect contribution,~~ World Travel & Tourism Council, 2018.

¹² UNWTO World Tourism Barometer - January 2019.

¹³ European Union Tourism Trends - UNWTO ~~and Commission DG-GROW~~, 2018.

3. EMPHASISES that, as part of smart specialisation strategies, cross-sectoral innovation, including in the tourism sector, contributes to the revitalisation of local economies and to regional cohesion across the EU, and that ~~in particular tourism can be~~ is a key strategic sector with ~~economic potential for less developed regions~~ economic growth;
4. ACKNOWLEDGES that tourism contributes to strengthening our shared European values and REAFFIRMS that tourism has to be ~~managed and developed by~~ through close interaction between the competent authorities in a ~~professional and~~ sustainable way to preserve the EU's cultural, industrial and natural heritage for future generations ~~and in~~ while respecting ~~of~~ local communities in the best possible way; UNDERLINES the importance of synergies between tourism and culture and their contribution to economic growth and employment ~~and to keeping Europe's position as a top tourist destination~~;
5. STRESSES the importance of a well-functioning Single Market, including its digital dimension, and of ensuring ~~safe and~~ competitive services ~~to all beneficiaries~~ for the further development of the tourism sector, especially for micro, small and medium-sized enterprises (SMEs); UNDERLINES the key role of SMEs which constitute the vast majority of enterprises in the tourism sector and RECOGNISES ~~the key role played by SMEs in the tourism sector and~~ their specific needs for a favourable business environment, ~~a global level playing field~~ and a predictable legislative framework;

6. HIGHLIGHTS the ~~impact~~emergence of developing new business models in the tourism sector and UNDERLINES in this context that it is important to enable citizens and entrepreneurs to make use of the opportunities offered, while addressing justified concerns in an appropriate manner, whilst recognising the requirements of traditional forms of tourism enterprises and their efforts in managing the digital transformation process; EMPHASISES the need of ~~promoting and supporting~~for favourable business conditions for all tourism services and providers along the tourism value chain ~~with the aim of~~for achieving a balanced and sustainable tourism development in the Single Market; ENCOURAGES the Commission and Member States to provide more clarity ~~and legal certainty~~ regarding the rules applicable to ~~the collaborative economy~~new business models, including with respect to short-term accommodation rental services in the EU, and therefore INVITES the Commission to pursue the follow-up of its communication of June 2016 on "A European agenda for the collaborative economy"¹⁴;
7. RECOGNISES the crucial importance of the development of an appropriate framework and infrastructures to favourfoster the EU's internal and external connectivity ~~among destinations~~, in particular to peripheral Member States; as well as EMPHASISES the role of knowledge and smart investment models ~~to~~in ~~facilitate~~ing innovation and the uptake of advanced technologies in the tourism sector; STRESSES the need ~~for~~to ~~adequately~~support to ~~improve~~ digitalisation and innovation in order to achieve a more competitive, and sustainable ~~and effective~~touristic offer and to enable competent authorities to quickly obtain high-quality statistical data to support efficient and effective decision-making processes ~~and to address safety issues regarding the registration of tourists~~;
- 7a. TAKES NOTE OF the positive impact of relevant EU programmes such as the current COSME programme ~~to~~on the tourism sector and ~~ENCOURAGES~~STRESSES the ~~continuation~~importance of this ~~the~~ support ~~during~~provided by the EU programmes under the next multiannual financial framework (MFF) ~~period in association with the future relevant EU programmes~~, without prejudice to the ongoing negotiations on the next MFF;

¹⁴ Doc. 9911/16.

8. EMPHASISES the benefits of seeking and exploiting synergies between tourism and other relevant sectors, such as cultural and creative industries, crafts, food and beverages, transport, construction, spatial and urban planning, ICT/advanced technologies, maritime, agriculture, sport, recreation, education and health care;
9. UNDERLINES the importance of skills gaps anticipation and skills development for tourism professionals at all levels, ~~especially in~~ **including in relation with** digitalisation, as one of the key factors for the competitiveness, quality of jobs and career development opportunities in the tourism sector;
10. NOTES that the EU tourism sector is facing increasing global competition from third countries, in particular from emerging travel markets with a higher growth rate, and UNDERLINES that Member States should therefore capitalise on their rich and diverse cultural and natural assets combined with sustainable, innovative and high-quality tourism services, as the main competitive advantages of the EU **and its Member States**; further RECOGNISES that effective smart and green investment by ~~the competent entities~~ **public authorities and private actors** will be required in the next years to strengthen the competitiveness and sustainable growth of the entire tourism sector in the EU;
12. ACKNOWLEDGES, in light of the above, that the EU tourism sector faces shared challenges and opportunities, which will impact its development for the next years, **such as:**
- **sustainability, including resource efficiency, circular economy, seasonality and the management and distribution of increasing tourism flows;**
 - **innovation and digitalisation, including new business models;**
 - **skills, competences and the quality of jobs;**
- 13.** ENCOURAGES Member States to give due consideration to these challenges and opportunities when developing national, regional and local tourism strategies and to promote ~~responsible and~~ **policies and practices in favour of competitive, sustainable, accessible and inclusive** ~~tourism policies and practices;~~

14. CALLS ON Member States and the Commission, within their respective spheres of competence, to:
- a. ~~facilitate~~**continue** cooperation, in particular through the exchange of good practice in tourism, in line with Article 195 of the Treaty on the Functioning of the European Union, **in particular keeping in mind the challenges and opportunities mentioned in paragraph 12 above;**
 - b. encourage the inclusion of tourism in smart specialisation strategies, where this builds on a region's assets and human capital, as well as encourage cross-innovation ecosystems and synergies between tourism and other policy fields;
 - c. ~~develop~~**support** networks and partnerships between private and public actors, including non-governmental organisations and social partners, and across different levels of governance, and foster cross-border and inter-regional cooperation to encourage sustainable tourism-driven development based on the EU's cultural and natural resources, including those of the rural **and insular** areas;
 - d. encourage European-wide dialogue and exchange of best practice among Member States to develop innovative approaches, including in smart tourism, for the balanced management of growing tourism flows to European destinations and to foster the transition of European tourism from a model focussed on quantitative growth to a quality-based approach leading to sustainable development and quality jobs;
 - e. engage in ~~initiatives promoting~~**strengthening** the image of Europe as a tourism destination of excellence **notably** with regard to **accessibility**, the ~~safety and~~ quality of its services and the uniqueness of its regions, including **by promoting** sustainable tourism models for ~~emerging~~**attractive** destinations and protected areas **whilst ensuring that peripheral and remote areas also benefit from such initiatives;**
 - ea. pursue policies and actions to ensure sustainable, seamless and intermodal connectivity to tourism destinations, ~~in particular for potentially attractive smaller and remote areas;~~

- ~~f. promote solutions encouraging European citizens to spend their holidays throughout the EU, including in the lesser-known and remote destinations with high tourism development potential;~~
- g. build on the strategic work on sectoral skills development under the Blueprint for Sectoral Cooperation on Skills¹⁵ in tourism¹⁶ aiming inter alia at encouraging the development of education and ~~vocational~~ training to improve ~~interdisciplinary~~ **management and vocational** skills of employees and employers in the tourism sector, including digital skills, and the exchange of best practice among Member States;
- h. engage actively with the tourism sector and relevant stakeholders, in particular SMEs, to seize the opportunities offered by the digital economy;
- i. ensure that new ~~legal~~ initiatives at EU and Member State level that affect the tourism sector ~~clearly~~ provide added value, by setting out a favourable environment for the competitiveness of the EU's tourism sector, while avoiding unjustified and disproportionate additional burden on businesses, especially on SMEs;
- ia. ensure the timely information on ongoing EU legislation affecting tourism and foster a European-wide dialogue;
- j. consider the possibility of designating a European Year of Sustainable Tourism, which may help to promote the diversity of European tourism and raise the profile of lesser-known tourism destinations;

¹⁵ <https://ec.europa.eu/social/main.jsp?catId=1415&langId=en>

¹⁶ <https://nexttourismgeneration.eu/>

15. INVITES the Commission to:

- undertake an in-depth analysis of the recent developments and future trends in the tourism sector, **in particular** giving due consideration to ~~its~~**the** challenges and opportunities **mentioned in paragraph 12 above**;
- in light of this analysis, taking as a reference the communication of 2010 **and its possible update**, and with the active participation and contribution of Member States and relevant stakeholders, ~~elaborate a new communication~~ **pursue the most proactive and relevant policy** on tourism with a vision for 2030 that will ~~allow~~**support** the EU to maintain its position as world leader in this sector;

16. ENCOURAGES the tourism sector to actively participate and contribute to these measures;

17. INVITES the Commission to regularly keep the Council informed about the results of these actions and initiatives.
