



Council of the  
European Union

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**COVER NOTE**

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From:	Mr Günther OETTINGER, Member of the European Commission
date of receipt:	28 June 2019
To:	Mr Eugen Orlando TEODOROVICI, President of the Council of the European Union

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Subject:	Proposal for transfer of appropriations No DEC 13/2019 within Section III - Commission - of the general budget for 2019
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Delegations will find attached Commission document DEC 13/2019.

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Encl.: DEC 13/2019



BRUSSELS, 28/06/2019

GENERAL BUDGET - 2019  
SECTION III - COMMISSION TITLES: 23, 40

TRANSFER OF APPROPRIATIONS N° **DEC 13/2019**

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**FROM**

**CHAPTER** - 4002 Reserves for financial interventions

ARTICLE - 40 02 42 Emergency aid reserve

Commitments

-80 000 000,00

**TO**

**CHAPTER** - 2302 Humanitarian aid, food assistance and disaster preparedness

ARTICLE - 23 02 01 Delivery of rapid, effective and needs-based humanitarian aid and food assistance

Commitments

80 000 000,00

## I. DECREASE

### I.1

#### a) Heading

**40 02 42 - Emergency aid reserve**

#### b) Figures at 13/06/2019

	<b>Commitments</b>
1 Appropriations in budget (Initial Budget + AB)	351 500 000,00
2 Transfers	-125 897 884,00
3 Total appropriations for the year (1+2)	225 602 116,00
4 Appropriations already used	0,00
<b>5 Appropriations available (3-4)</b>	<b>225 602 116,00</b>
<b>6 Decrease proposed</b>	<b>80 000 000,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>145 602 116,00</b>
8 Decrease as percentage of appropriations in budget (6/1)	22,76 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

#### c) Receipts arising from recovery (carried over from previous year)

	<b>Commitments</b>
1 Appropriations available at start of the year	0,00
2 Appropriations available on 13/06/2019	0,00
3 Implementation rate [(1-2)/1]	n/a

#### d) Detailed grounds for the decrease

According to article 9 of the Multiannual Financial Framework the Emergency Aid Reserve (EAR) is intended to allow for a rapid response to specific aid requirements of third countries following events which could not be foreseen when the budget was established; first and foremost for humanitarian operations, but also for civil crisis management and protection, and situations of particular pressure resulting from migratory flows at the Union's external borders, where circumstances so require.

## **II. INCREASE**

### **II.1**

#### **a) Heading**

**23 02 01 - Delivery of rapid, effective and needs-based humanitarian aid and food assistance**

#### **b) Figures at 13/06/2019**

	<b>Commitments</b>
1 Appropriations in budget (Initial Budget + AB)	1 592 271 335,00
2 Transfers	125 897 884,00
3 Total appropriations for the year (1+2)	1 718 169 219,00
4 Appropriations already used	1 642 614 926,00
<b>5 Appropriations available (3-4)</b>	<b>75 554 293,00</b>
<b>6 Increase requested</b>	<b>80 000 000,00</b>
<b>7 Total appropriations up to year end (5+6)</b>	<b>155 554 293,00</b>
8 Increase as percentage of appropriations in budget (6/1)	5,02 %
9 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

#### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>
1 Appropriations available at start of the year	93 908,14
2 Appropriations available on 13/06/2019	28 001,14
3 Implementation rate $[(1-2)/1]$	70,18 %

#### **d) Detailed grounds for the increase**

In the Democratic Republic of Congo (DRC), an outbreak of Ebola virus disease was officially declared on 1 August 2018. Since April/May 2019, there has been a drastic deterioration: the number of reported cases increased sharply and doubled during these two months as compared to the first eight months of the outbreak. This outbreak is the very first one in an active conflict-zone. This is the second largest Ebola outbreak in history. By 4 June it had resulted in 1 346 deaths and over 2 000 confirmed cases. On 11 June Uganda also confirmed its first Ebola case.

This comes on top of an already very dire situation in the country: following more than 20 years of armed conflict, there are around 4,8 million internally displaced, out of whom 2,2 million have been displaced in the past 18 months. The DRC faces the second largest food crisis in the world, after Yemen. 13,1 million people are food insecure at crisis and emergency levels. Global acute malnutrition is now affecting a staggering 5,7 million children.

EUR 30 million in commitment appropriations is requested in addition to the EUR 40 million already programmed for this crisis for 2019. The additional funding will be used to scale up the response against Ebola - in particular for infection prevention and control, contact tracing, epidemiology and surveillance, water, sanitation and hygiene measures, communication regarding risks, community engagement and social mobilisation, coordination, information management and logistics. The current response already has a funding gap of USD 65 million.

The countries in the Horn of Africa (Somalia, Ethiopia, Kenya and Uganda) are facing the prospect of severe drought, following two consecutive failed rainy seasons. As a result, harvests will be lost and there will be a deterioration in pastures and water availability, which will affect livestock. Food prices have already risen in the entire region, thus reducing access of poor households to basic food supplies. This risks increasing migration and conflicts over dwindling resources. The current season is among the driest ever recorded and there are no forecasts for adequate rain in the second half of the season.

Latest data shows a large increase in the number of people in severe food insecurity and in need of urgent support in the coming months. This critical situation will last until at least the end of 2019. 11,1 million people are currently food insecure and in urgent need of humanitarian assistance and this figure is likely to increase drastically.

In view of this unprecedented scale of the needs, EUR 50 million in commitment appropriations is requested, in addition to the EUR 113 million already programmed for this crisis for 2019. The additional assistance will be used for multipurpose cash transfers, provision of emergency food assistance to address immediate food security needs, treatment of severe acute malnutrition of children under 5, for provision of basic health services, as well as for rehabilitation or supply of water sources for both human and livestock consumption and livelihood protection.

As of the end of May, the overall implementation rate of commitment appropriations of the humanitarian aid chapter 23 02 was at 95,7% of available appropriations, whereas the implementation in payment appropriations was at 24,2%.

The Operational Reserve for Humanitarian aid currently stands at EUR 61 million and needs to be preserved to cater for other, smaller humanitarian emergencies or sudden disasters.

The Commission has not been able to identify other available resources in Heading 4. The Commission therefore requests the mobilisations of the Emergency Aid Reserve for a total of EUR 80 million in commitment appropriations for the crises in DRC and the Horn of Africa.

## ANNEX

### COMMISSION TRANSFER PROPOSALS RELATED TO THE EMERGENCY AID RESERVE IN 2019

The table below shows the transfer proposals transmitted to the Budgetary Authority to date during 2019, which relate to the Emergency Aid Reserve (EAR), and the remaining amount of the EAR reserve following the approval of these proposals.

Transfer Ref	Content	Commitment Appropriations carried-over Reserve (EUR)	Commitment Appropriations 2019 Reserve (EUR)	Payment Appropriations 2019 Reserve (EUR)
	<b>Initial appropriations</b>	<b>34 102 116</b>	<b>351 500 000</b>	<b>351 500 000</b>
DEC 02	Mobilisation of the EAR for additional humanitarian aid for Yemen	34 102 116	45 897 884	
DEC 03	Mobilisation of the EAR for additional humanitarian aid for Venezuela		50 000 000	
DEC 04	Mobilisation of the EAR for additional humanitarian aid for South Sudan		30 000 000	
DEC 13	Mobilisation of the EAR for additional humanitarian aid for the Democratic Republic of Congo and countries in the Horn of Africa		80 000 000	
	<b>Total transfer proposals</b>	<b>34 102 116</b>	<b>205 897 884</b>	<b>0</b>
	<b>Remainder</b>	<b>0</b>	<b>145 602 116</b>	<b>351 500 000</b>
	<b>Total remainder of commitment appropriations</b>	<b>145 602 116</b>		