**Council of the
European Union**

**Brussels, 25 January 2018
(OR. en)**

**13874/17
EXT 1**

**JAI 988
COSI 257
ENFOPOL 502
CRIMORG 177
ENFOCUSTOM 236
COPS 332
RELEX 930
JAIEX 91
GENVAL 82
FRONT 449
COMIX 728**

PARTIAL DECLASSIFICATION

of document:	13874/17
dated:	23 November 2017
new status:	Public
Subject:	Draft Operational Action Plan 2018 related to the EU crime priority "Facilitation of Illegal Immigration"

Delegations will find attached the partially declassified version of the above-mentioned document.

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RESTREINT UE/EU RESTRICTED

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NOTE

From:	General Secretariat of the Council
To:	Delegations
No. prev. doc.:	15220/1/16 REV 1, 13232/17, 9450/17
Subject:	Draft Operational Action Plan 2018 related to the EU crime priority "Facilitation of Illegal Immigration"

Delegations will find attached the draft OAP 2018 regarding the EU crime priority: "Facilitation of Illegal Immigration", developed under the overall responsibility of the **DELETED**. This draft was agreed at the NEC meeting on 16-17 November 2017 and is submitted to COSI for adoption.

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This priority covers all the main migration routes and, in line with the COSI decision, will benefit from more important funding than other OAPs.

Draft Operational Action Plan:

FACILITATED ILLEGAL IMMIGRATION

1. Aim

This Operational Action Plan (OAP) has been created within the framework of the EU Policy Cycle for organised and serious international crime[1]. This OAP corresponds to the following priority:

3) To disrupt OCGs who facilitate illegal immigration by providing facilitation services to irregular migrants along the main migratory routes crossing the external border of the EU and within the EU, particularly focussing on those whose methods endanger people's lives, those offering their services online and making use of document fraud as part of their business model.

This OAP contains a breakdown of all the operational actions that will be carried out during the year 2018 as the way to reach the various strategic goals chosen during the "MASP" workshop.

It also gives a general overview of the tasks and responsibilities of the Member States (MS), the EU institutions, agencies and other possible entities involved in the delivery of the plan.

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[1]   7704/17

2. Context

Some of the operational actions (OA) of this OAP have potential for overlaps with several other OA in other OAPs.

Any overlaps identified between OAPs will be the subject of careful management attention and coordination as described below (see end of paragraph 5.1).

3. Structure

The plan is essentially a coordination overview presenting the general outline of operational actions, rather than the specific detail of each. That detail will be found in the related activity documentation which is referenced within this plan. The activity documentation should include a description of the break down of the activity in "What, When, Where, Who and How" the activity will be carried out.

The Annex to the plan contains a table with all operational actions.

The table will facilitate:

- Cross-reference between different, but related, operational actions within the same priority

- Cross-reference between operational actions which also contribute to a different priority

- Reference to detailed project documentation for a given operational actions

- Identification of possible JADs.

4. Management & Project Support

4.1. Management

Overall management responsibility for this OAP lies with the Driver and Co-Drivers as identified by COSI and set out in the list of relevant actors regularly issued.

Every individual operational action of this OAP has a designated Action Leader duly tasked and empowered for this role, assisted if required by a Co-Action Leader.

Management responsibility for each operational actions is clearly shown in the list of operational actions.

The management approach shall be in line with the EU Policy Cycle Terms of Reference[2].

4.2. Project support

In order to allow the Driver to focus on project management (of the common actions), and to reduce the national responsibility for overall EU coordination, Europol shall provide the project support for this OAP in line with the EU Policy Cycle Terms of Reference.

4.3. Information management

The Europol Analysis Projects shall be the primary means by which operational data emanating from the operational actions within this plan shall be processed. Other Europol System may also be used where appropriate.

It is recommended that all operational information exchange, and progress reporting within the OAP shall be done using SIENA (Secure Information Exchange Network Application), which provides a quick, secure and auditable means of communication between all competent authorities and Europol.

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[2]   10544/17

5. Methodology

5.1 Planning

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5.2 Implementation

The OAP will be implemented according to the breakdown of operational actions and timescales contained in the OAP. The Driver, assisted by the Co-Driver, will be the authority to execute or delegate the management/leadership of a specific action to the Action Leader, who then has the responsibility for initiating and reporting on each action to the Driver.

5.3 Monitoring and reporting

Monitoring and reporting shall be done in line with and using the template set out in the reporting collection mechanism. This mechanism will be established following Action 15 of the Council conclusions on the continuation of the EU Policy Cycle for organised and serious international crime for the period 2018-2021[3].

This regime for on-going monitoring and periodical reporting[4] should include:

- Progress and results within the individual operational actions, including targets and key performance indicators (KPIs).

- Progress and results within the overall OAP, including the measurement of achievement as agreed at the MASPs meetings.

- Cross reporting between different strategic goals/OAP's as appropriate.

5.4 Good practices

Experiences within the delivery of the OAP which provide examples of good (and bad) practice will be duly recorded. This will be a responsibility of the Driver to report them to the attention of the EMPACT Support Team and of the National EMPACT Coordinators for wider sharing.

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[3]   7704/17
[4]   Including possible reference to resources allocated and their use

NOT DECLASSIFIED FROM THIS POINT UNTIL THE END OF THE DOCUMENT (page 56)

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