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COVER NOTE

From:	Mr Johannes HAHN, Member of the European Commission
date of receipt:	28 June 2022
To:	Mr Bruno LE MAIRE, President of the Council of the European Union
Subject:	Proposal for transfer of appropriations No DEC 15/2022 within Section III - Commission - of the general budget for 2022

Delegations will find attached Commission document DEC 15/2022.

Encl.: DEC 15/2022



EUROPEAN COMMISSION

BRUSSELS, 28/06/2022

GENERAL BUDGET - 2022
SECTION III - COMMISSION TITLES: 06, 30

TRANSFER OF APPROPRIATIONS N° **DEC 15/2022**

FROM

CHAPTER - 3004 Solidarity mechanisms (special instruments)

ARTICLE - 30 04 01 Solidarity and emergency aid reserve (SEAR)

Commitments	-30 000 000,00
Payments	-30 000 000,00

TO

CHAPTER - 0605 Union Civil Protection Mechanism (rescEU)

ARTICLE - 06 05 01 Union Civil Protection Mechanism (rescEU)

Commitments	30 000 000,00
Payments	30 000 000,00

The Commission requests the mobilisation of the Solidarity and Emergency Aid Reserve (SEAR) based on Article 9(1)(b) of the Multiannual Financial Framework Regulation. The request is justified by the increasing needs for assistance from Ukraine and neighbouring countries, as Russian aggression against Ukraine is still ongoing. The Commission proposes to transfer EUR 30 million in commitment and payment appropriations from the SEAR to the Union Civil Protection Mechanism to continue financing response activities.

I. DECREASE

I.1

a) Heading

30 04 01 - Solidarity and emergency aid reserve (SEAR)

b) Figures at 17/06/2022

	Commitments	Payments
1 Appropriations in budget (Initial Budget + AB)	1 248 919 000,00	1 248 919 000,00
2 Transfers	-50 388 646,44	-50 388 646,44
3 Total appropriations for the year (1+2)	1 198 530 353,56	1 198 530 353,56
4 Appropriations already used	0,00	0,00
5 Appropriations available (3-4)	1 198 530 353,56	1 198 530 353,56
6 Decrease proposed	30 000 000,00	30 000 000,00
7 Total appropriations up to year end (5-6)	1 168 530 353,56	1 168 530 353,56
8 Decrease as percentage of appropriations in budget (6/1)	2,40 %	2,40 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments	Payments
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 17/06/2022	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

d) Detailed grounds for the decrease

According to article 9 of the Multiannual Financial Framework Regulation, the Solidarity and Emergency Aid Reserve (SEAR) is intended to allow for

- (a) assistance to respond to emergency situations resulting from major disasters that are covered by the European Union Solidarity Fund, the objectives and scope of which are set out in Council Regulation (EC) No 2012/2002; and
- (b) rapid responses to specific emergency needs within the Union or in third countries following events which could not be foreseen when the budget was established, in particular for emergency responses and support operations following natural disasters not covered by point (a), man-made disasters, humanitarian crises in cases of large-scale public health, veterinary or phytosanitary threats, as well as in situations of particular pressure at the Union's external borders resulting from migratory flows, where circumstances so require.

II. INCREASE

II.1

a) Heading

06 05 01 - Union Civil Protection Mechanism (rescEU)

b) Figures at 17/06/2022

	Commitments	Payments
1 Appropriations in budget (Initial Budget + AB)	101 254 030,00	100 547 220,00
2 Transfers	84 500 000,00	40 000 000,00
3 Total appropriations for the year (1+2)	185 754 030,00	140 547 220,00
4 Appropriations already used	79 174 271,18	27 039 110,05
5 Appropriations available (3-4)	106 579 758,82	113 508 109,95
6 Increase requested	30 000 000,00	30 000 000,00
7 Total appropriations up to year end (5+6)	136 579 758,82	143 508 109,95
8 Increase as percentage of appropriations in budget (6/1)	29,63 %	29,84 %
9 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments	Payments
1 Appropriations available at start of the year	1 255 286,47	79 129,48
2 Appropriations available on 17/06/2022	1 255 286,47	0,00
3 Implementation rate [(1-2)/1]	0,00 %	100,00 %

d) Detailed grounds for the increase

Since the start of the Russian invasion of Ukraine, the Union Civil Protection Mechanism (UCPM) has been activated based on requests for assistance from Ukraine, Slovakia, Poland, Czech Republic, Moldova and North Macedonia to provide immediate support in the transport operations of medical and shelter capacities offered to Ukraine and in the management of refugees. The humanitarian situation in Ukraine continues to deteriorate rapidly, with more than 10 000 civilian casualties, almost 7,5 million people crossing the border from Ukraine and 7,1 million people internally displaced as at mid-June.

The situation in Ukraine remains highly volatile and it is expected that in-kind assistance will need to continue being channelled to Ukraine through the UCPM hubs located in Poland, Slovakia, and Romania. These have been essential instruments to channel 40 000 tons, so far, of urgent assistance to Ukraine populations from the early days of the aggression. The in-kind assistance delivered to Ukraine includes medical aid (e.g. medical equipment, medicines, vaccines, first aid kits, and respirators), energy supplies (e.g. generators, fuel and spare parts), food, shelters, basic non-food items, as well as vehicles (e.g. ambulances) and IT equipment.

Ensuring their continued financing through the summer is paramount as the war does not come to an end. Support is requested and Member States continue offering assistance under the UCPM. The number of medical evacuations of displaced Ukrainians in need of medical care is also growing rapidly (to date, 600 patients have been transferred under the UCPM) and EU capacity in that respect should be sustained. Furthermore, UCPM also has to stand ready for the deployment of Emergency Medical teams or field hospitals in the coming months, depending on the needs.

At the same time, the UCPM should ensure that the EU is able to address other needs, arising from possible disasters in and outside the EU. As we have just entered the high season for forest fires which will be followed by the hurricane season, it is of utmost importance that sufficient financial means can be quickly mobilised.

Based on a continuously updated needs assessment and following the two reinforcements already received through DEC 08/2022 (EUR 70 million) and DEC 10/2022 (EUR 14,5 million), an amount of EUR 30 million in commitment and payment appropriations is needed to continue providing assistance and support in Ukraine and neighbouring countries, and respond to other disasters until the end of the summer of 2022.

The Commission is closely monitoring the situation in Ukraine and the subsequent evolution of the needs for assistance. Further budgetary reinforcements are likely to become necessary in the light of new developments and to continue financing response actions until the end of the year.

ANNEX

COMMISSION TRANSFER PROPOSALS RELATED TO THE SOLIDARITY AND EMERGENCY AID RESERVE IN 2022

The table below shows the transfer proposals transmitted to the Budgetary Authority to date during 2022, which relate to the Solidarity and Emergency Aid Reserve (SEAR), and the remaining amount under the SEAR reserve following the approval of these proposals.

Commitment Appropriations 2022 Reserve (EUR)

Transfer Ref	Content	TOTAL	carried over	voted budget	Internal (excluding EUSF)	EUSF	External*	End-of-Year Cushion (25%)
	General Budget 2022 - Initial appropriations	1.339.695.273	40.776.273	1.298.919.000	152.244.828	507.482.761	355.237.934	324.729.750
	General Budget 2022 - EUSF advances (Article 4a EUSF Regulation)	-50.000.000		-50.000.000		-50.000.000		
DEC 09	Mobilisation of the SEAR for humanitarian aid for the crisis in Ukraine and neighbouring countries	38.933.440	38.933.440				38.933.440	
DEC 11	Mobilisation of the SEAR for financing reception costs of Ukrainian refugees	52.231.479	1.842.833	50.388.646	52.231.479			
DEC 14	Mobilisation of the SEAR for humanitarian aid for the crisis in Ukraine	105.000.000		105.000.000			105.000.000	
DEC 15	Mobilisation of the SEAR to reinforce UCPM for the crisis in Ukraine	30.000.000		30.000.000	30.000.000			
	Total DEC transfer proposals	226.164.919	40.776.273	185.388.646	82.231.479	0	143.933.440	0
	Remainder	1.063.530.354	0	1.063.530.354	70.013.349	457.482.761	211.304.494	324.729.750

* of which EUR 211 million earmarked for natural disasters