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THE EUROPEAN PARLIAMENT

THE COUNCIL

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LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 508/2014 as regards specific measures to alleviate the consequences of Russia's war of aggression against Ukraine on fishing activities and to mitigate the effects of the market disruption caused by that war of aggression on the supply chain of fishery and aquaculture products

**REGULATION (EU) 2022/...**  
**OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL**

of ...

**amending Regulation (EU) No 508/2014 as regards specific measures  
to alleviate the consequences of Russia's war of aggression against Ukraine  
on fishing activities and to mitigate the effects of the market disruption  
caused by that war of aggression on the supply chain of fishery and aquaculture products**

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Articles 43(2) and 175 thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee<sup>1</sup>,

After consulting the Committee of the Regions,

Acting in accordance with the ordinary legislative procedure<sup>2</sup>,

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<sup>1</sup> Opinion of 18 May 2022 (not yet published in the Official Journal).

<sup>2</sup> Position of the European Parliament of 6 July 2022 (not yet published in the Official Journal) and decision of the Council of ... .

Whereas:

- (1) Russia's war of aggression against Ukraine since 24 February 2022 is having an impact on operators in the fishery and aquaculture sector in the Union. The disruption of trade flows of key commodities for the fishery and aquaculture sector from Russia and Ukraine abruptly intensified the increase in prices of key inputs such as energy and raw materials. Trade between Ukraine and the Union is also severely affected by the unavailability of transport, as Ukrainian airports have been rendered inoperable because of the Russian attacks and all commercial shipping operations in Ukrainian ports have been suspended. The current crisis is likely to have serious consequences for the supply of grain, vegetable oils and white fish from Russia and Ukraine to the Union, leading to shortages of key raw materials and to a substantial increase in fish feed prices. Part of the Union fleet has ceased fishing because of the impossibility of offsetting the increase in input costs such as soaring energy prices and the decrease in profitability of fishing. The combined impact of the raw material shortages and cost increases is also being felt by the seafood farming and processing sectors. There is therefore significant market disruption, caused by substantial cost increases, and trade disruptions, requiring effective and efficient action.

- (2) Therefore, it should be possible for the European Maritime and Fisheries Fund (EMFF) established by Regulation (EU) No 508/2014 of the European Parliament and of the Council<sup>1</sup> to support specific measures to mitigate the effects of the market disruption caused by Russia's war of aggression against Ukraine on the supply chain of fishery and aquaculture products. Those measures should comprise financial compensation to recognised producer organisations and associations of producer organisations which store fishery or aquaculture products in accordance with Articles 30 and 31 of Regulation (EU) No 1379/2013 of the European Parliament and of the Council<sup>2</sup>, and financial compensation to operators of the fishery and aquaculture sector, including the processing sector, for their income foregone, and for additional costs they have incurred due to the market disruption caused by Russia's war of aggression against Ukraine and its effects on the supply chain of fishery and aquaculture products. Expenditure for operations supported under those measures should be eligible as from 24 February 2022, which is the date upon which Russia's war of aggression against Ukraine commenced.

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<sup>1</sup> Regulation (EU) No 508/2014 of the European Parliament and of the Council of 15 May 2014 on the European Maritime and Fisheries Fund and repealing Council Regulations (EC) No 2328/2003, (EC) No 861/2006, (EC) No 1198/2006 and (EC) No 791/2007 and Regulation (EU) No 1255/2011 of the European Parliament and of the Council (OJ L 149, 20.5.2014, p. 1).

<sup>2</sup> Regulation (EU) No 1379/2013 of the European Parliament and of the Council of 11 December 2013 on the common organisation of the markets in fishery and aquaculture products, amending Council Regulations (EC) No 1184/2006 and (EC) No 1224/2009 and repealing Council Regulation (EC) No 104/2000 (OJ L 354, 28.12.2013, p. 1).

- (3) It should also be possible for the EMFF to support financial compensation for the temporary cessation of fishing activities where Russia's war of aggression against Ukraine jeopardises the security of fishing activities or where the impact of that war of aggression impedes the economic viability of fishing operations. Such temporary cessation of fishing activities should be eligible as from 24 February 2022.
- (4) It should be possible to support both those measures with a maximum co- financing rate of 75 % of eligible public expenditure.

- (5) Given the need for flexibility in the reallocation of financial resources, it should be possible to reallocate the fixed amounts established for control and enforcement measures and for measures on data collection to the measures alleviating the consequences of Russia's war of aggression against Ukraine on fishing activities and mitigating the effects of the market disruption caused by that war of aggression on the supply chain of fishery and aquaculture products. For the same reason, and without prejudice to the existing financial capping and limitation of duration for the other cases of temporary cessation of fishing activities, the provision of support for the temporary cessation of fishing activities caused by Russia's war of aggression against Ukraine should not be subject to financial capping or to a limitation on duration. The obligation to deduct support granted for temporary cessation of fishing activities from support granted for the permanent cessation of fishing activities to the same vessel should continue to apply. For the sake of legal clarity as regards the implementation of this new case of temporary cessation of fishing activities, it is necessary to refer to the eligibility period set out in Article 65(2) of Regulation (EU) No 1303/2013 of the European Parliament and of the Council<sup>1</sup>.

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<sup>1</sup> Regulation (EU) No 1303/2013 of the European Parliament and of the Council of 17 December 2013 laying down common provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund, the European Agricultural Fund for Rural Development and the European Maritime and Fisheries Fund and laying down general provisions on the European Regional Development Fund, the European Social Fund, the Cohesion Fund and the European Maritime and Fisheries Fund and repealing Council Regulation (EC) No 1083/2006 (OJ L 347, 20.12.2013, p. 320).

- (6) Given the urgency of providing the support needed, the scope of the simplified procedure for amending the operational programmes of Member States should be extended to include amendments related to the specific measures to alleviate the consequences of Russia's war of aggression against Ukraine on fishing activities and to mitigate the effects of the market disruption caused by that war of aggression on the supply chain of fishery and aquaculture products. That simplified procedure should cover all the amendments necessary for the full implementation of the measures concerned, including their introduction, the reallocation of financial resources from other measures, and the description of the methods for calculating support.
- (7) Given the urgency of the support needed, this Regulation should enter into force on the day following that of its publication in the *Official Journal of the European Union*. Given the unexpected character of Russia's war of aggression against Ukraine and its serious impact on fishing activities and on the economic sectors and supply chains concerned, the provisions on eligibility of the costs should apply retroactively from 24 February 2022.

- (8) Since the objective of this Regulation, namely to mitigate the impact of Russia's war of aggression against Ukraine on the fishery and aquaculture sector, cannot be sufficiently achieved by the Member States but can rather, by reason of the scale and effects of the proposed action, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve that objective.
- (9) Regulation (EU) No 508/2014 should therefore be amended accordingly,

HAVE ADOPTED THIS REGULATION:



*Article 1*  
*Amendments to Regulation (EU) No 508/2014*

Regulation (EU) No 508/2014 is amended as follows:

1. in Article 13, the following paragraph is added:
  - ‘7. The budgetary resources referred to in paragraphs 2 and 3 of this Article may be reallocated to the support referred to in point (d) of Article 33(1), in Article 44(4a), in Article 67 and in Article 68(3) to alleviate the consequences of Russia’s war of aggression against Ukraine on fishing activities and to mitigate the effects of the market disruption caused by that war of aggression on the supply chain of fishery and aquaculture products.’;
2. in Article 22(2), point (e) is replaced by the following:
  - ‘(e) amendments to operational programmes concerning the support referred to in point (d) of Article 33(1), Article 35, Article 44(4a), point (b) of Article 55(1), Articles 57, 66 and 67, Article 68(3) and Article 69(3), including the reallocation of financial resources thereto to address the consequences of the COVID- 19 outbreak or to alleviate the consequences of Russia’s war of aggression against Ukraine on fishing activities and to mitigate the effects of the market disruption caused by that war of aggression on the supply chain of fishery and aquaculture products.’;

3. Article 33 is amended as follows:

(a) paragraph 1 is amended as follows:

(i) in the first subparagraph, point (d) is replaced by the following:

‘(d) where the temporary cessation of fishing activities occurs between 1 February and 31 December 2020 as a consequence of the COVID- 19 outbreak, including for vessels operating under a sustainable fisheries partnership agreement, or occurs on or after 24 February 2022 as a consequence of Russia’s war of aggression against Ukraine that jeopardises the security of fishing activities or impedes the economic viability of fishing operations.’;

(ii) the second subparagraph is replaced by the following:

‘In accordance with the second subparagraph of Article 65(9) of Regulation (EU) No 1303/2013 and by way of derogation from the first subparagraph thereof, expenditure for operations supported under point (d) of the first subparagraph of this paragraph shall be eligible as from 1 February 2020 if they are the consequence of the COVID-19 outbreak, or as from 24 February 2022 if they are the consequence of Russia’s war of aggression against Ukraine that jeopardises the security of fishing activities or impedes the economic viability of fishing operations.’;

(b) paragraph 2 is replaced by the following:

‘2. The support referred to in points (a), (b) and (c) of the first subparagraph of paragraph 1 may be granted for a maximum duration of six months per vessel during the eligibility period referred to in Article 65(2) of Regulation (EU) No 1303/2013. That maximum duration shall not apply to the support referred to in point (d) of that subparagraph.’;

4. in Article 44, paragraph 4a is replaced by the following:

‘4a. The EMFF may support measures for temporary cessation of fishing activities caused by the COVID- 19 outbreak or by Russia’s war of aggression against Ukraine that jeopardises the security of fishing activities or impedes the economic viability of fishing operations, as provided for in point (d) of the first subparagraph of Article 33(1), under the conditions laid down in Article 33.’;

5. in Article 67(1), first subparagraph, the introductory part is replaced by the following:

- ‘1. Where needed to respond to the COVID- 19 outbreak or to mitigate the effects of the market disruption caused by Russia’s war of aggression against Ukraine on the supply chain of fishery and aquaculture products, the EMFF may support compensation to recognised producer organisations and associations of producer organisations which store fishery or aquaculture products listed in Annex II to Regulation (EU) No 1379/2013 or products falling within CN code 0302 as listed in point (a) of Annex I to that Regulation, provided that those products are stored in accordance with Articles 30 and 31 of that Regulation, and subject to the following conditions:’;

6. in Article 67, paragraph 2 is replaced by the following:

- ‘2. The support referred to in paragraph 1 shall end on 31 December 2020, except if it mitigates the effects of the market disruption caused by Russia’s war of aggression against Ukraine on the supply chain of fishery and aquaculture products.

In accordance with the second subparagraph of Article 65(9) of Regulation (EU) No 1303/2013 and by way of derogation from the first subparagraph thereof, expenditure for operations supported under this Article shall be eligible as from 1 February 2020 to respond to the COVID- 19 outbreak, and as from 24 February 2022 to mitigate the effects of the market disruption caused by Russia’s war of aggression against Ukraine on the supply chain of fishery and aquaculture products.’;

7. in Article 68, the following paragraph is added:

- ‘3. The EMFF may support financial compensation to operators of the fishery and aquaculture sector for their income foregone, and for additional costs they incur due to the market disruption caused by Russia’s war of aggression against Ukraine and its effects on the supply chain of fishery and aquaculture products.

In accordance with the second subparagraph of Article 65(9) of Regulation (EU) No 1303/2013, expenditure for operations supported under the first subparagraph of this paragraph shall be eligible as from 24 February 2022.

The compensation referred to in the first subparagraph of this paragraph shall be calculated in accordance with Article 96.’;

8. in Article 95(2), point (e) is replaced by the following:

- ‘(e) the operation is related to support under Article 33 or 34 or to compensation under Article 54, Article 55, Article 56, Article 68(3) or Article 69(3);’.

*Article 2*  
*Entry into force*

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ...,

*For the European Parliament*  
*The President*

*For the Council*  
*The President*

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