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Delegations will find attached document COM(2022) 388 final.

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COM(2022) 388 final

**REPORT FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT AND
THE COUNCIL**

2015-2020 report on the financial situation of the unemployment insurance scheme for former members of the temporary or contract staff and parliamentary assistants who are unemployed after the termination of their service in a European Union institution

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2015-2020 report on the financial situation of the unemployment insurance scheme for former members of the temporary or contract staff and parliamentary assistants who are unemployed after the termination of their service in a European Union institution

SUMMARY

In accordance with the Conditions of Employment of Other Servants (CEOS), the EU unemployment allowance is intended for former Temporary Agents (TAs), Contract Agents (CAs), or Accredited Parliamentary Assistants (APAs) who find themselves in a situation of involuntary unemployment (excluding, for example, staff who have resigned) following termination of their service with a European Union institution, within the meaning of Article 1 of the Staff Regulations of Officials of the European Union¹. This unemployment allowance is complementary to any national unemployment allowance received by the former staff member.

These allowances are financed from the Unemployment Fund ('the Fund'), which is itself financed by the contributions of staff covered by the CEOS (who are potential beneficiaries) and by their employer's contributions.

The conditions for granting the allowance, the beneficiary categories and the contribution rates were all changed significantly in the latest reforms of the Staff Regulations, affecting the Fund's cash balance in particular.

The reform of the Staff Regulations and the CEOS, which entered into force on 1 May 2004, introduced into the CEOS a new category of staff engaged under contract (CAs), along with new rules governing contributions to the Unemployment Fund.

In accordance with Council Regulation No 160/2009 of 23 February 2009 amending the Conditions of Employment of Other Servants of the European Communities², APAs are also now covered by the Unemployment Fund.

The reform of the Staff Regulations and the CEOS which entered into force on 1 January 2014 changed the maximum duration of contracts of employment for CAs employed under Article 3b of the CEOS from 3 to 6 years.

Under Article 28a(11) and Article 96(11) of the CEOS, every 2 years the Commission must present a report on the financial situation of the unemployment insurance scheme. Moreover, independently of this report, the Commission may, by means of delegated acts in accordance with Articles 111 and 112 of the Staff Regulations, adjust the contributions provided for in Article 28a(7) and Article 96(7) of the CEOS if this is necessary in the interests of the balance of the scheme.

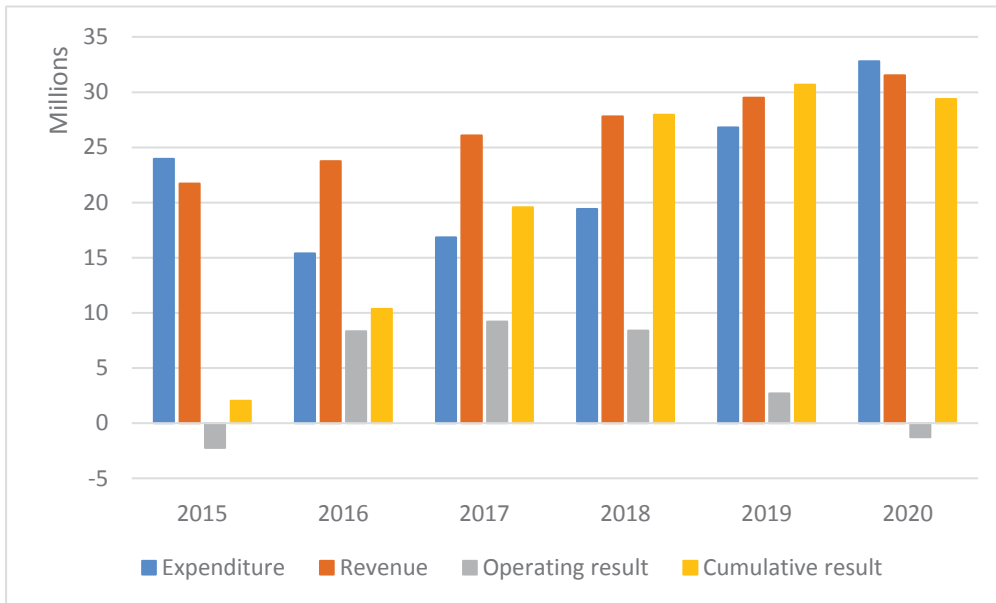
To make it easier to trace the evolution of the Fund, the Commission always makes this bi-annual report with a five years reference period. The previous report covered the period 2013-2018³ and the reference period for the present report is December 2015 to December 2020.

¹ Regulation (EU, Euratom) No 1023/2013 of the European Parliament and of the Council of 22 October 2013.

² OJ L 55, 27.02.2009.

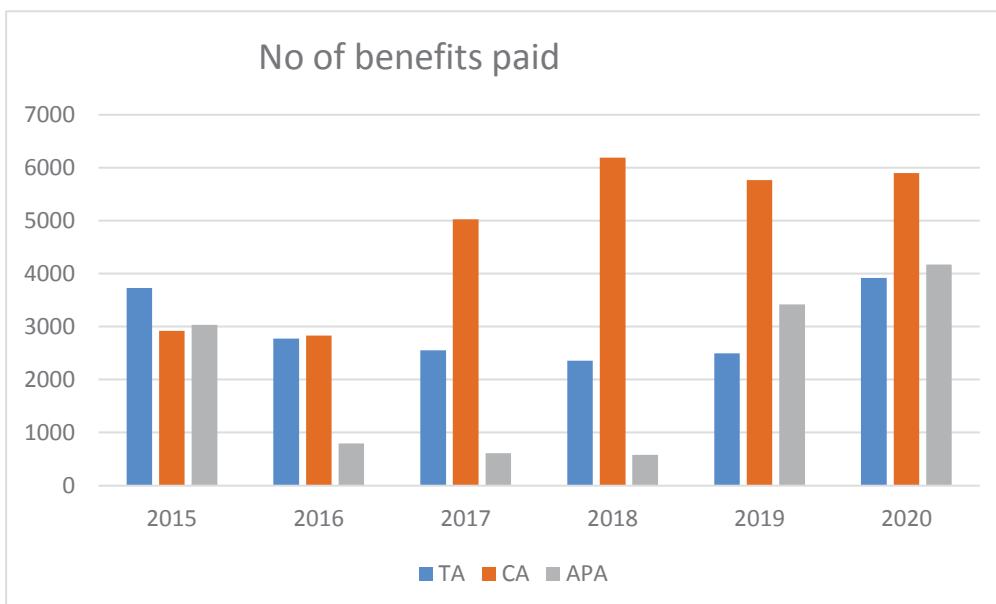
³ COM(2020) 110 final.

Evolution of the Fund



Although in 2015 the Unemployment Fund had an operating deficit of EUR 3 million, and its accumulated reserve fell from EUR 16.1 million at the start of 2009 to EUR 2 million at the end of 2015, the Fund’s reserve has been reconstituted and amounted to more than EUR 29 million by the end of 2020.

Change in number of allowances paid

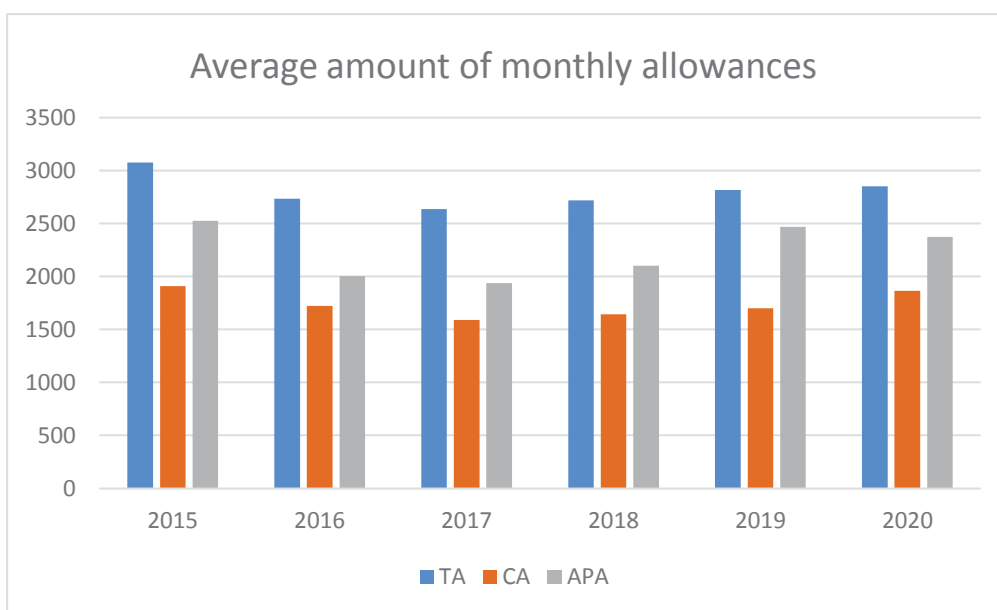


During the reference period, there was a 31% increase in the number of monthly unemployment allowances paid. This trend is related in particular to the following cyclical factors:

- the extension of the duration of CA 3b contracts from 3 to 6 years as a result of the 2014 reform of the Staff Regulations, which had as a consequence that fewer CA contracts came to an end in 2015-16,
- the end of APA contracts as a result of the end of the parliamentary term in 2019,
- a significant increase in the number of allowances for TAs in 2020 (+56%), corresponding to the departure of TAs employed by the cabinets (March 2020).

In 2020, with the end of the previous parliamentary term, almost 14 000 monthly allowances were paid out, more than double those paid in 2016.

Change in the average monthly allowance (EUR)



The average monthly allowance for TAs remains stable. Over the period 2017-2020, there was a slight increase in the average CA allocation and a slight decrease for the APA population, resulting in particular from an increase in the number of allowances paid. The average unemployment allowance is between EUR 1 900 and 2 500. The average duration for which the allowance is paid has been relatively stable since 2015, varying between 8 and 10 months (see table on page 11.1).

REGULATORY FRAMEWORK

1.1 Description of the scheme

The reform of the Staff Regulations and the CEOS which entered into force on 1 May 2004 amended the legal basis governing eligibility for the Unemployment Fund and the rules on the payment of contributions to the Fund that had applied since 1985. The changes can be summarised as follows:

Before May 2004	After May 2004
Cover against the risk of unemployment solely for temporary agents (TAs) leaving the service.	A new category of staff engaged under contract (i.e. contract agents (CAs)) benefitting from cover against the risk of unemployment.
A 0.4% employee's contribution and a 0.8% employer's contribution.	New rules on the payment of contributions to the Unemployment Fund (i.e. employee's contribution increasing to 0.81% and employer's contribution to 1.62%, and a lump-sum allowance of EUR 1 050.30 for 3b CAs and APAs, and EUR 1 400.41 for TAs).
Entitlement to unemployment allowance limited to a maximum of 24 months.	Entitlement to unemployment allowance limited to a third of the period spent in active employment as a member of the temporary agents (TA) or contract agents (CA) or as an accredited parliamentary assistant (APA), and to a maximum of 36 months. Allowance capped as of the seventh month of unemployment, and minimum allowance increased.

The table below shows the maximum and minimum amounts payable to the different categories of staff:

in EUR, as at 1 January 2021

	TA	CA	APA
Maximum (as from the seventh month)	3 080.90	2 310.64	2 391.63
Minimum	1 540.45	1 155.33	1 016.43

Standard allowance and maximum and minimum amounts payable are updated annually in the same way as remuneration and in line with Article 65 of the Staff Regulations.

Any family allowances due are paid in addition to the unemployment allowance. The contribution to the Joint Sickness Insurance Scheme (JSIS) of the European Union (5.1% of the unemployed person's reference basic salary) is paid by the Unemployment Fund.

1.2 Legal framework

- Article 28a of the CEOS as amended by Regulation No 1023/2013 of the European Parliament and of the Council of 22 October 2013.

- Article 96 of the CEOS and Article 5 of the Annex to the CEOS as amended by Regulation No 1023/2013 of the European Parliament and of the Council of 22 October 2013.
- Articles 135 and 136 of the CEOS as amended by Regulation No 1239/2010 of the European Parliament and of the Council of 20 December 2010 (OJ L338, 22.12.2010)⁴.
- Article 65(1) of the Staff Regulations on the updating of remuneration and other amounts.
- Commission Regulation No 91/88 of 13 January 1988 laying down provisions for implementing Article 28a(2) of the Conditions of Employment of Other Servants of the European Union (OJ L 11, 15.1.1989)⁵.
- Commission Rules of 14 July 1988, common accord having been recorded by the President of the Court of Justice of the European Communities on 4 July 1989, laying down the detailed arrangements for applying the provisions relating to the grant of the unemployment allowance to members of the temporary staff, implementing Article 28a(10) of the Conditions of Employment of Other Servants of the European Union.

2 FINANCIAL POSITION AND CASH BALANCE OF THE UNEMPLOYMENT FUND 2015-2020

This section presents developments in the financial position of the Unemployment Fund, in particular its revenue and expenditure.

The amounts under ‘Unemployment allowances’ systematically include the basic unemployment allowance and any family allowances. Any social benefits received at national level (unemployment benefits, family allowances, sickness benefits, childbirth benefits, etc.) are deducted. Finally, as indicated above (1.1), the JSIS contribution is financed by the Unemployment Fund (5.1% of the reference basic salary of the unemployed person).

The Unemployment Fund uses two management instruments for its revenue and expenditure:

- a current account for collecting revenue and paying allowances;
- term accounts for investing accumulated surpluses.

2.1 Cash balance: operating results and accumulated balances 2015-2020

Under cash-based accounting, transactions are recorded only when there is money incoming or outgoing.

Table 1 gives a summary of revenue and expenditure as entered in the accounts and the resulting current balance.

⁴ OJ L 338, 22.12.2010.

⁵ OJ L 11, 15.1.1989

TABLE 1:		UNEMPLOYMENT FUND - CASH BALANCE -					
		Operating result (2015-2020)					
Description		2015 EUR	2016 EUR	2017 EUR	2018 EUR	2019 EUR	2020 EUR
A. Expenditure							
1. Unemployment allowance	a	21 473 325,97	14 254 574,88	15 682 475,49	18 184 139,18	24 799 099,64	31 337 400,94
2. Contributions to the JSIS	b	2 494 181,69	1 147 154,60	1 163 090,29	1 235 435,57	2 013 936,61	1 466 468,10
Total expenditure	d=Σa-c	23 967 507,66	15 401 729,48	16 845 565,78	19 419 574,75	26 813 036,25	32 803 869,04
B. Revenue							
1. European Commission	e	5 204 181,70	5 737 788,01	6 209 840,36	6 561 082,75	7 025 650,91	7 432 478,53
2. European Parliament	f	3 194 779,46	3 539 807,87	3 844 539,81	4 068 312,39	4 078 688,97	4 219 155,81
3. European Ombudsman	g	37 817,22	30 450,10	36 267,58	41 043,52	40 137,47	40 680,65
4. Council	h	193 271,85	182 855,34	199 947,51	224 982,36	259 888,53	329 439,25
5. Court of Justice	i	938 951,69	923 320,33	1 248 941,27	1 200 709,57	1 164 182,86	1 353 574,43
6. Court of Auditors	j	223 336,76	236 865,89	247 199,12	268 999,29	301 432,53	311 363,01
7. Economic and Social Committee	k	97 441,41	96 337,26	94 213,33	87 814,21	115 842,48	118 175,34
8. Committee of the Regions	l	102 521,15	112 180,70	129 544,81	143 603,49	126 921,93	151 801,78
9. EEAS	m	980 177,92	1 026 845,30	1 080 608,25	1 154 674,02	1 199 396,42	1 245 571,20
10. EDPS	n						25 463,38
11. Agencies	o	10 749 215,74	11 854 842,53	12 974 857,04	14 055 938,77	15 201 144,99	16 296 954,60
Total revenue	p=Σe-o	21 721 694,90	23 741 293,33	26 065 959,08	27 807 160,37	29 513 287,09	31 524 657,98
D. Operating result	r=p-d	-2 245 812,76	8 339 563,85	9 220 393,30	8 387 585,62	2 700 250,84	-1 279 211,06

Table 2 shows the evolution of the Unemployment Fund's financial assets both in the current account incorporated in the European Commission's accounting system (part I) and in the investment accounts managed by DG BUDG (before 2019, DG ECFIN) (part II). Part III shows the total accumulated surpluses for these two accounts.

TABLE 2:		UNEMPLOYMENT FUND - CASH BALANCE -					
		Development of cumulative balance (2015-2020)					
Description		2015 EUR	2016 EUR	2017 EUR	2018 EUR	2019 EUR	2020 EUR
I. Current account							
A. Operating result	a	-2 245 812,76	8 339 563,85	9 220 393,30	8 387 585,62	2 700 250,84	-1 279 211,06
B. Balance of current account at 01/01	b	1 765 247,68	2 019 434,92	10 358 998,77	19 582 423,06	27 970 008,68	30 670 259,52
C. Term investment of surplus (-)	c						
Recuperation of investments (+)	c	2 500 000,00					
D. Balance of current account at 31/12	d=a+b+c	2 019 434,92	10 358 998,77	19 579 392,07	27 970 008,68	30 670 259,52	29 391 048,46
II. Term investments							
E. Financial investments at 01/01	e	2 521 601,37	22 297,20	22 297,20	22 297,20	22 097,20	22 097,20
F. Payments from (+) and to (-) current account	f	-2 500 000,00					
G. Bank interest	g	695,83					
H. Banking operations	h				-200,00		
E. Financial investments at 31/12	i=e+f	22 297,20	22 297,20	22 297,20	22 097,20	22 097,20	22 097,20
III. Accumulated surplus	j=d+i	2 041 732,12	10 381 295,97	19 579 392,07*	27 992 105,88	30 692 356,72	29 413 145,66

* The difference between the balance of the current account at the end of 2017 and the start of 2018 is the result of two payments received which were entered into the accounts on 1/1/2018

Table 3 shows the accumulated balance of the Fund. Between 2015 and 2018, the accumulated surplus increased significantly to reach a maximum in 2019 (EUR 30.7 million). It was down at the end of 2020 (EUR 29 million).

This can be explained by the fact that expenditure was impacted by the change of parliamentary term. Expenditure on APAs fell significantly as of 2016 and then rose again significantly as of 2019 to reach a maximum in 2020.

Revenue from contributions from the various institutions and agencies increased by almost EUR 10 million over the period concerned.

TABLE 3	UNEMPLOYMENT ACCOUNT - CUMULATIVE BALANCE (2015-2020)					
	2015	2016	2017	2018	2019	2020
	EUR	EUR	EUR	EUR	EUR	EUR
Current account	2 019 434,92	10 358 998,77	19 579 392,07	27 970 008,68	30 670 259,52	29 391 048,46
Investments	22 297,20	22 297,20	22 297,20	22 097,20	22 097,20	22 097,20
Total	2 041 732,12	10 381 295,97	19 601 689,27	27 992 105,88	30 692 356,72	29 413 145,66

2.2 Financial position: operating results 2015-20

In accruals accounting, transactions are recorded in the accounts at the moment when the contribution to the Unemployment Fund or the payment of unemployment benefit is due. This means that

- some contributions received at the start of year N cover periods of activity at the end of year N-1,
- some amounts paid at the start of year N cover periods of unemployment at the end of year N-1.

In accordance with the relevant accounting standards, these transactions are charged to financial year N-1.

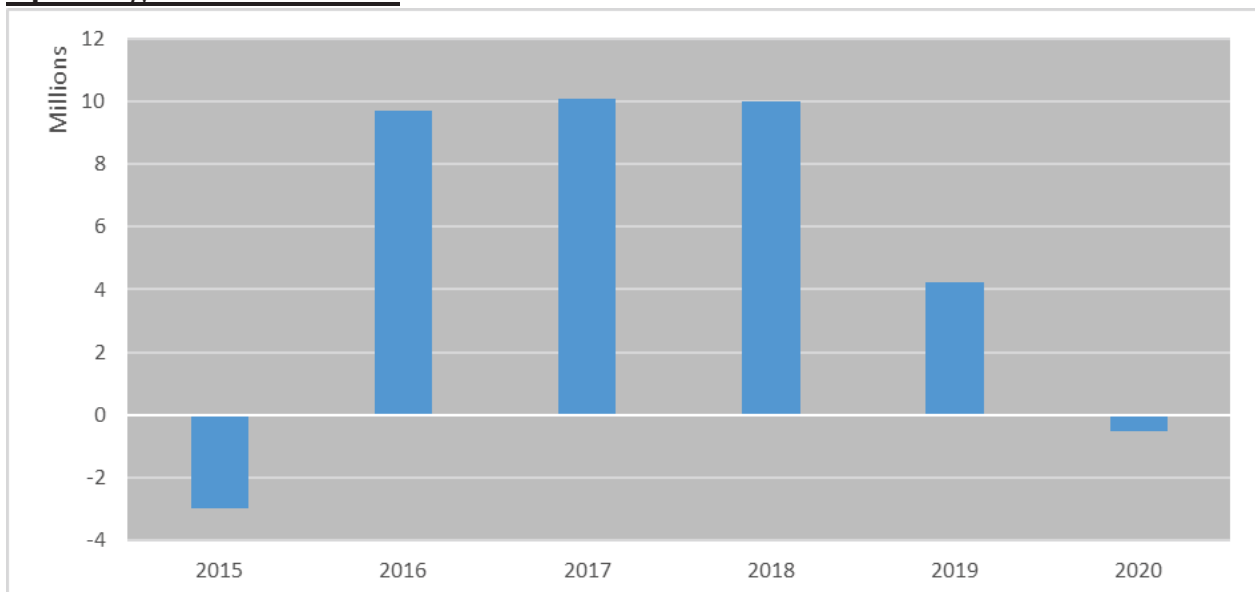
Table 4 sets out the revenue and expenditure according to this principle and therefore reflects the Unemployment Fund's annual financial position with regard to revenue and expenditure.

TABLE 4		UNEMPLOYMENT FUND - FINANCIAL SITUATION					
		Operating result (2015-2020)					
Description		2015	2016	2017	2018	2019	2020
		EUR	EUR	EUR	EUR	EUR	EUR
A. Expenditure							
1. Unemployment allowance	a	22 824 467,87	12 905 286,37	14 721 186,08	16 551 112,85	23 264 951,63	30 572 441,37
2. Contributions to the JSIS	b	1 858 385,28	1 147 154,60	1 163 090,29	1 235 435,57	2 013 936,61	1 466 468,10
Total expenditure	d=a+b	24 682 853,15	14 052 440,97	15 884 276,37	17 786 548,42	25 278 888,24	32 038 909,47
B. Revenue							
1. European Commission	e	5 204 181,70	5 737 788,01	6 209 840,36	6 561 082,75	7 025 650,91	7 432 478,53
2. European Parliament	f	3 194 779,46	3 539 807,87	3 844 539,81	4 068 312,39	4 078 688,97	4 219 155,81
3. European Ombudsman	g	34 603,31	30 450,10	36 267,58	41 043,52	40 137,47	40 680,65
4. Council	h	193 271,85	182 855,34	199 947,51	224 982,36	259 888,53	329 439,25
5. Court of Justice	i	938 951,69	923 320,33	1 142 350,85	1 200 709,57	1 164 182,86	1 353 574,43
6. Court of Auditors	j	223 336,76	236 865,89	247 199,12	268 999,29	301 432,53	311 363,01
7. Economic and Social Committee	k	97 441,41	96 337,26	94 213,33	87 814,21	115 842,48	118 175,34
8. Committee of the Regions	l	102 521,15	112 180,70	129 544,81	143 603,49	126 921,93	151 801,78
9. EEAS	m	980 177,92	1 026 845,30	1 080 608,25	1 154 674,02	1 199 396,42	1 245 571,20
10. EDPS	n						25 463,38
11. Agencies	o	10 709 568,57	11 854 842,53	12 974 857,04	14 055 938,77	15 201 144,99	16 296 954,60
Total revenue	p=Σe-o	21 678 833,82	23 741 293,33	25 959 368,66	27 807 160,37	29 513 287,09	31 524 657,98
D. Operating result	r=p-d	-3 004 019,33	9 688 852,36	10 075 092,29	10 020 611,95	4 234 398,85	-514 251,49

There were significant increases in expenditure from 2013 to 2015, primarily owing to the new parliamentary term of the European Parliament and the payment of unemployment allowance to eligible APAs. Nevertheless, from 2016 this expenditure decreased because a majority of APAs ceased to be eligible for unemployment benefits and CA contracts were extended from 3 to 6 years (2014 reform of the Staff Regulations). This expenditure increased again significantly in 2019 and 2020 with the end of the European Parliament's parliamentary term (in mid 2019) and the end of the Commission's term of office (end of 2019).

The Fund's current account balance was in deficit by more than EUR 3 million in 2015; however, the period 2016 to 2018 saw an annual surplus of around EUR 10 million. Following a smaller surplus in 2019, the Fund recorded a deficit of EUR 0.5 million in 2020, due to the end of the European Parliament's parliamentary term and the end of the Commission's term of office.

Operating results 2015 -2020



2.3 Financial position: breakdown of expenditure and revenue by institution and for all the agencies 2015-2020

Table 5 provides a breakdown of expenditure and revenue by institution and for all the agencies. The first part of the table provides the absolute amounts, while the second part shows the amounts as percentages of total expenditure and revenue. The cyclical effect of the end of the European Parliament's parliamentary term is particularly visible, with a sharp decrease in expenditure related to the European Parliament of EUR 6.5 million between 2015 and 2016, to reach some EUR 3 million in 2018. It rises again as of 2019 to reach a maximum in 2020, at more than EUR 13 million.

The agencies contribute much more than their share of expenditure. This situation can be attributed to the fact that some of their staff members have open-ended contracts. However, it should be noted that expenditure on former staff of the agencies was falling up until 2018 and then started to rise again slightly (EUR 5 million) in 2020, a fall of almost 19% compared with 2015.

UNEMPLOYMENT FUND - FINANCIAL SITUATION												
Breakdown of revenue and expenditure by institution (2015-2020)												
Year	2015		2016		2017		2018		2019		2020	
Description	Expenditure	Revenue	Expenditure	Revenue	Expenditure	Revenue	Expenditure	Revenue	Expenditure	Revenue	Expenditure	Revenue
INSTITUTION												
I. in EUR												
A. European Commission	6 317 342,24	5 204 181,70	4 674 093,00	5 737 788,01	7 380 392,74	6 209 840,36	9 086 546,95	6 561 082,75	8 544 434,65	7 025 650,91	11 547 627,30	7 432 478,53
B. European Parliament	10 066 513,69	3 194 779,46	3 521 616,70	3 539 807,87	2 776 095,40	3 844 539,81	3 045 225,53	4 068 312,39	10 381 757,85	4 078 688,97	13 103 965,00	4 219 155,81
C. European Ombudsman	24 903,50	34 603,31	19 009,67	30 450,10		36 267,58	8 949,09	41 043,52	2 342,39	40 137,47	27 676,00	40 680,65
D. Council	791 534,13	193 271,85	612 930,28	182 855,34	507 417,44	199 947,51	464 451,63	224 982,36	433 433,95	259 888,53	633 694,72	329 439,25
E. Court of Justice	641 978,12	938 951,69	539 866,02	923 320,33	612 812,84	1 142 350,85	368 765,79	1 200 709,57	538 879,80	1 164 182,86	715 432,19	1 353 574,43
F. Court of Auditors	106 630,04	223 336,76	144 597,33	236 865,89	137 805,30	247 199,12	212 353,69	268 999,29	231 389,25	301 432,53	170 210,46	311 363,01
G. Economic and Social Committee	320 095,64	97 441,41	140 950,86	96 337,26	125 895,20	94 213,33	203 101,26	87 814,21	167 761,33	115 842,48	144 165,77	118 175,34
H. Committee of the Regions	140 871,50	102 521,15	75 983,25	112 180,70	103 269,54	129 544,81	94 445,55	143 603,49	147 100,22	126 921,93	154 643,19	151 801,78
I. EEAS	251 692,16	980 177,92	183 715,83	1 026 845,30	263 507,96	1 080 608,25	218 756,79	1 154 674,02	392 292,54	1 199 396,42	642 974,02	1 245 571,20
J. EDPS											74 972,80	25 463,38
K. Agencies	6 021 292,13	10 709 568,57	4 139 678,03	11 854 842,53	3 977 079,95	12 974 857,04	4 083 952,15	14 055 938,77	4 439 496,25	15 201 144,99	4 823 548,02	16 296 954,60
Total	24 682 853,15	21 678 833,82	14 052 440,97	23 741 293,33	15 884 276,37	25 959 368,66	17 786 548,42	27 807 160,37	25 278 888,24	29 513 287,09	32 038 909,47	31 524 657,98
II. As % of total												
A. European Commission	25,59%	24,01%	33,26%	24,17%	46,46%	23,92%	51,09%	23,59%	33,80%	23,81%	36,04%	23,58%
B. European Parliament	40,78%	14,74%	25,06%	14,91%	17,48%	14,81%	17,12%	14,63%	41,07%	13,82%	40,90%	13,38%
C. European Ombudsman	0,10%	0,16%	0,14%	0,13%	0,00%	0,14%	0,05%	0,15%	0,01%	0,14%	0,09%	0,13%
D. Council	3,21%	0,89%	4,36%	0,77%	3,19%	0,77%	2,61%	0,81%	1,71%	0,88%	1,98%	1,05%
E. Court of Justice	2,60%	4,33%	3,84%	3,89%	3,86%	4,40%	2,07%	4,32%	2,13%	3,94%	2,23%	4,29%
F. Court of Auditors	0,43%	1,03%	1,03%	1,00%	0,87%	0,95%	1,19%	0,97%	0,92%	1,02%	0,53%	0,99%
G. Economic and Social Committee	1,30%	0,45%	1,00%	0,41%	0,79%	0,36%	1,14%	0,32%	0,66%	0,39%	0,45%	0,37%
H. Committee of the Regions	0,57%	0,47%	0,54%	0,47%	0,65%	0,50%	0,53%	0,52%	0,58%	0,43%	0,48%	0,48%
I. EEAS	1,02%	4,52%	1,31%	4,33%	1,66%	4,16%	1,23%	4,15%	1,55%	4,06%	2,01%	3,95%
J. EDPS											0,23%	0,08%
K. Agencies	24,39%	49,40%	29,46%	49,93%	25,04%	49,98%	22,96%	50,55%	17,56%	51,51%	15,06%	51,70%
Total	100,00%	100,00%	100,00%	100,00%	100,00%	100,00%	100,00%	100,00%	100,00%	100,00%	100,00%	100,00%

3 ANALYSIS OF PERSONS INSURED, BENEFICIARIES AND ALLOWANCES PAID

3.1 Number of persons insured and average contribution

Table 6 shows the number of TAs, CAs and APAs paying into the Unemployment Fund who were in active service on 31 December of each year.

TABLE 6		NUMBER OF MEMBERS OF UNEMPLOYMENT FUND TA, PA and CA in service as at 31 December of each year																								
INSTITUTION	Year Type	Year Fgroup	2015				2016				2017				2018				2019				2020			
			TA	CA	APA	TOTAL	TA	CA	APA	TOTAL	TA	CA	APA	TOTAL	TA	CA	APA	TOTAL	TA	CA	APA	TOTAL				
I. European Commission	AD	IV	532	2 144		2 676	503	2 616		3 119	503	2 804		3 307	598	2 921		3 519	726	3 147		3 873	889	3 137		4 026
	AST	III	342	1 199		1 541	223	1 293		1 516	228	1 320		1 548	267	1 384		1 651	320	1 447		1 767	397	1 464		1 861
	AST-C	II	218	2 448		2 666	211	2 371		2 582	144	2 192		2 336	377	2 107		2 484	375	2 113		2 488	542	2 054		2 596
		I		831		831		818		818		800		800		798		798		790		790		774		774
	Total	Total	1 092	6 622		7 714	937	7 098		8 035	875	7 116		7 991	1 242	7 210		8 452	1 421	7 497		8 918	1 828	7 429		9 257
II. Other Institutions	AD	IV	444	228	318	990	466	250	371	1 087	472	277	401	1 150	471	354	478	1 303	430	315	413	1 158	522	329	478	1 329
	AST	III	547	218	851	1 616	567	213	928	1 708	552	284	921	1 757	542	351	901	1 794	487	330	879	1 696	497	370	955	1 802
	AST-C	II	22	233	442	697	16	248	437	701	19	208	432	659	28	198	431	657	27	159	425	611	42	172	418	632
		I		748	178	926		816	164	980		945	166	1 111		950	162	1 112		953	114	1 067		939	115	1 054
	Total	Total	1 013	1 427	1 789	4 229	1 049	1 527	1 900	4 476	1 043	1 714	1 920	4 677	1 041	1 853	1 972	4 866	944	1 757	1 831	4 532	1 061	1 810	1 946	4 817
B. European Ombudsman	AD	IV	11	2		13	11	1		12	12	5		17	13	5		18	11	3		14	15	2		17
	AST	III	13	2		15	12	2		14	11	1		12	11	2		11	12	2		14	11	2		13
	AST-C	II		3		3		5		5		6		6		5		5		3		3	2	2		4
		I		3		3		3		3		3		3		3		3		3		3		2		2
	Total	Total	24	10		34	23	11		34	23	15		38	24	13		37	23	11		34	28	8		36
C. Council	AD	IV	33	36		69	27	34		61	34	49		83	66	32		98	83	37		120	117	31		148
	AST	III	31	15		46	28	18		46	22	12		34	23	6		29	21	14		35	56	10		66
	AST-C	II	38	38		76	28	37		65	27	35		62	29	29		58	44	35		79	65	19		84
		I		119		119		123		123		126		126		134		134		140		140		141		141
	Total	Total	102	208		310	83	212		295	83	222		305	118	201		319	148	226		374	238	201		439
D. Court of Justice	AD	IV	333	20		353	348	9		357	354	9		363	349	16		385	372	20		392	390	10		400
	AST	III	220	37		257	228	45		273	238	48		286	234	43		277	247	45		292	262	53		315
	AST-C	II	57	17		74	52	17		69	48	21		69	55	24		79	56	26		82	54	26		80
		I		80		80		80		80		84		84		85		85		83		83		84		84
	Total	Total	610	154		764	628	151		779	640	162		802	658	168		826	675	174		849	706	173		879
E. Court of Auditors	AD	IV	70	8		78	68	6		74	67	11		78	75	16		91	88	12		100	88	14		102
	AST	III	43	4		47	41	7		48	39	10		49	39	13		52	42	13		55	39	15		54
	AST-C	II	10	12		22	12	10		22	16	7		23	23	1		24	26	7		33	27	13		40
		I		39		39		42		42		45		45		45		45		42		42		41		41
	Total	Total	123	63		186	121	65		186	122	73		195	137	75		212	156	74		230	154	83		237
F. Economic and Social Committee	AD	IV	24	6		30	27	12		39	28	5		33	26	7		33	33	6		39	39	5		44
	AST	III	32	3		35	23	4		27	24	2		26	25	7		32	32	5		37	34	6		40
	AST-C	II	4	15		19	6	13		19	8	16		24	17	12		29	16	11		27	18	14		32
		I		20		20		20		20		20		20		20		20		21		21		21		22
	Total	Total	60	44		104	56	49		105	60	43		103	68	46		114	81	43		124	91	47		138
G. Committee of the Regions	AD	IV	38	13		51	41	12		53	50	14		64	54	14		68	45	18		63	43	21		64
	AST	III	21	3		24	21	6		27	17	9		26	24	7		31	20	5		25	18	4		22
	AST-C	II		6		6		11		11		2		8		10		6		5		11	6	8		14
		I		23		23		21		21		23		23		23		23		21		21		21		21
	Total	Total	59	45		104	62	50		112	69	54		123	84	49		133	71	48		119	67	54		121
H. EEAS	AD	IV	313	92		405	307	97		404	313	122		435	327	164		491	330	189		519	362	216		578
	AST	III	28	87		115	22	116		138	7	123		130	11	129		140	6	134		140	6	137		143
	AST-C	II	10	141		151	7	139		146	5	139		144	3	137		140		148		148		153		153
		I		31		31		30		30		31		31		32		32		32		32		33		33
	Total	Total	351	351		702	336	382		718	325	415		740	341	462		803	336	503		839	368	539		907
I. EDPS	AD	IV				0				0				0				0				0				0
	AST	III				0				0				0				0				0				0
	AST-C	II				0				0				0				0				0				0
		I				0				0				0				0				0				0
	Total	Total	0	0		0	0	0		0	0	0		0	0	0		0	0	0		0	0	0		0
Total (other Institutions)	AD	IV	1 266	405	318	1 989	1 295	421	371	2 087	1 330	492	401	2 223	1 401	608	478	2 487	1 392	600	413	2 405	1 576	645	478	2 699
	AST	III	935	369	851	2 155	942	411	928	2 281	910	489	921	2 320	909	556	901	2 366	867	548	879	2 294	924	609	935	2 468
	AST-C	II	141	465	442	1 048	121	480	437	1 038	125	440	452	997	161	411	431	1 003	175	393	425	993	214	415	418	1 047
		I		1 063	178	1 241		1 155	164	1 399		1 277	166	1 443		1 292	162	1 454		1 295	114	1 409		1 283	115	1 398

3.2 Number of persons receiving unemployment allowance in absolute terms and as a percentage of the number of persons insured: ‘unemployment rate’ at 31 December of the year in question

Table 7 shows the number of unemployed persons who received an unemployment allowance in full or as a top-up to benefits received under the national system for the month of December each year.

TABLE 7		NUMBER OF BENEFICIARIES OF UNEMPLOYMENT FUND having received unemployment allowance from the EU fund in December of each year (2015-2020)																										
INSTITUTION	Year	Year	Year	2015				2016				2017				2018				2019				2020				
	Type Grade	Type F group	Type PA	TA	CA	APA	TOTAL	TA	CA	APA	TOTAL	TA	CA	APA	TOTAL	TA	CA	APA	TOTAL	TA	CA	APA	TOTAL	TA	CA	APA	TOTAL	
I. European Commission	TA	CA																										
	AD	IV		35	48		83	24	34		58	22	122		144	28	125		153	33	99		132	68	185		253	
	AST	III		37	29		66	26	26		52	28	102		130	13	93		106	9	62		71	22	72		94	
	SC	II			51		51	2	54		56		160		160	0	179		179	23	138		161	33	110		143	
		I			3		3		1		1		1		1	1	0	1		1				0		7		7
Total				72	131		203	52	115		167	50	385		435	41	398		439	65	299		364	123	374		497	
II. Other Institutions	AD	IV		11	10		21	9	9		18	11	15	19	45	7	15	18	40	13	25	353	391	36	26	218	280	
	AST	III	II	44	7	99	150	12	8	23	43	19	7	12	38	15	16	4	35	35	27	20	82	32	29	66	127	
	SC	II	I		9	52	61	3	9	26	38		23	14	37	0	21	19	40	3	24	27	54		16	7	23	
		I			1		1		3		3		2		2	0	6	0	6		2		2		2	3		3
	Total			55	27	151	233	24	29	49	102	30	47	45	122	22	58	41	121	51	78	400	529	68	74	291	433	
B. European Ombudsman	AD	IV					0				0				0				0								0	
	AST	III					0				0				0				0								0	
		II					0				0				0		1		1								0	
		I					0				0				0				0								0	
	Total			0	0		0	0	0	0	0	0	0	0	0	0	0	1		1	0	0		0	0	0	0	0
C. Council	AD	IV		6	2		8	4	8		12	1	4		5	3	10	0	13	10	5		15	8	4		12	
	AST	III		7	2		9	3	1		4	3	1		4	3	1	0	4	1	1		2		2		2	
		II			1		1	7	4		11		1		1	0	2	0	2		1		1		4		4	
		I			1		1		1		1				0	0	0	0	0				0		1		1	
	Total			13	6		19	14	14		28	4	6		10	6	13		19	11	7		18	8	11		19	
D. Court of Justice	AD	IV		6	1		7	15		15	9		9	6	3	0	9	15	3	18	14	3		14	3		17	
	AST	III		10	1		11	7	1		8	8		8	5	2	0	7	6	4	10	6	4		6	4	10	
	SC	II			2		2	3	1		4				0	2	0	2	2	2	4		2		2		2	
		I			1		1				0				0	0	0	0	0				0				0	
	Total			16	5		21	25	2		27	17	0		17	11	7		18	23	9		32	20	9		29	
E. Court of Auditors	AD	IV		1			1	2	1		3	2	1		3	2	0	0	2	4			4	4	2		6	
	AST	III					0				0				0	3	0	0	3	1			1	2			2	
	SC	II					0				0				0	0	1	0	1	1			1				0	
		I					0				0		1		1	0	0	0	0	0			0		1		1	
	Total			1	0		1	2	1		3	2	2		4	5	1		6	6	0		6	6	3		9	
F. Economic and Social Committee	AD	IV		3	1		4				0	2		2	1	2	0	3	1	1		2	1	1		2	1	
	AST	III		2	2		4	2		2	1	1		2	2	1	0	3	1		1	6		1	6		6	
	SC	II			1		1		1		1	3		3	0	3	0	3	2	2	2		2	1		1	1	
		I					0				0				0	0	0	0	0				0				0	
	Total			5	4		9	2	1		3	1	6		7	3	6	0	9	4	1	0	5	7	1	0	8	
G. Committee of the Regions	AD	IV					0		1		1	1		1	1	0	0	1	1			1		3		3		
	AST	III		2	1		3	1		1	1			1	0	1	0	1	1	1			1				0	
		II			1		1				0		1		1	0	1	0	1				0				0	
		I					0				0				0	0	0	0	0				0				0	
	Total			2	2		4	1	1		2	2	1		3	1	2	0	3	2	0	0	2	0	3	0	3	
H. EEAS	AD	IV		3			3	2	2		4	2	4		6	3	0	0	3	6	3		9	16	5		21	
	AST	III			1		1				0	4	2		6	3	1	0	4	2	2		4	2	2		4	
		II			5		5		3		3	1		1	0	3	0	3	3	2		2	2	2		2		
		I					0				0				0	0	0	0	0				0				0	
	Total			3	6		9	2	5		7	6	7		13	6	4	0	10	8	7	0	15	18	9	0	27	
I. EDPS	AD	IV					0				0				0				0				0	1			1	
	AST	III					0				0				0				0				0				0	
		II					0				0				0				0				0	1			1	
		I					0				0				0				0				0				0	
	Total			0	0		0	0	0		0	0	0		0	0	0	0	0	0	0	0	0	0	2	0	2	
Total (other Institutions)	AD	IV		30	14	0	44	32	21	0	53	26	26	19	71	23	30	18	71	50	37	353	440	79	44	218	341	
	AST	III		65	14	99	178	25	10	23	58	36	11	12	59	31	22	4	57	47	34	20	101	48	37	66	151	
		II		0	19	52	71	13	18	26	57	0	29	14	43	0	34	19	53	8	29	27	64	0	26	7	33	
		I		0	3	0	3	0	4	0	4	0	3	0	3	0	6	0	6	0	2	0	2	0	0	5	0	5
	Total			95	50	151	296	70	53	49	172	62	69	45	176	54	92	41	187	105	102	400	607	127	112	291	530	
III. Agencies	AD	IV		67	15		82	49	9		58	52	10		62	60	8	0	68	36	11		67	87	17	104		
	AST	III		43	7		50	33	9		42	38	9		47	38	9	0	47	37	12		49	38	16	54		
		II			16		16	15		15		9			9	0	13	0	13		8		8		12		12	
		I			1		1				0				0	0	1	0	1		1		1		1		1	
	Total			110	39		149	82	33		115	90	28		118	98	31		129	93	32		125	125	46		171	
Grand total	AD	IV		132	77	0	209	105	64	0	169	100	158	19	277	111	163	18	292	139	147	353	639	234	246	218	698	
	AST	III		145	50	99	294	84	45	23	152	102	122	12	236	82	124	4	210	93	108	20	221	108	125	66	299	
		II			86	52	138	15	87	26	128	0	198	14	212	0	226	19	245	31	175	27	233	33	148	7	188	
		I			7	0	7		5	0	5		4	0	4		8	0	8		3	0	3		13	0	13	
	Total			277	220	151	648	204	201																			

Note that the number of beneficiaries who received an allowance for at least one month of the year was strongly affected by the effects of the end of the previous parliamentary term.

By combining the data on TAs, CAs and APAs in service on 31 December in Table 6 and the number of beneficiaries who received an unemployment allowance shown in Table 7, it is possible to calculate the ratio of beneficiaries of the Unemployment Fund to the number of persons insured under that Fund. The results are set out in Table 8.

INSTITUTION	2015			2016			2017			2018			2019			2020		
	TA	CA	PA	TA	CA	PA	TA	CA	PA	TA	CA	PA	TA	CA	PA	TA	CA	PA
	%	%	%	%	%	%	%	%	%	%	%	%	%	%	%	%	%	%
European Commission	7	2	0	6	2	0	6	5	0	3	6		5	4	0	7	5	0
European Parliament	5	2	8	2	2	3	3	3	2	2	3	2	5	4	22	6	4	15
European Ombudsman	0	0	0	0	0	0	0	0	0	0	8		0	0	0	0	0	0
Council	13	3	0	17	7	0	5	3	0	5	6		7	3	0	3	5	0
Court of Justice	3	3	0	4	1	0	3	0	0	2	4		3	5	0	3	5	0
Court of Auditors	1	0	0	2	2	0	2	3	0	4	1		4	0	0	4	4	0
Economic and Social Committee	8	9	0	4	2	0	2	14	0	4	13		5	2	0	8	2	0
Committee of the Regions	3	4	0	2	2	0	3	2	0	1	4		3	0	0	0	6	0
EEAS	1	2	0	1	1	0	2	2	0	2	1		2	1	0	5	2	0
EDPS																0	5	
Agencies	2	1	0	1	1	0	1	1	0	1	1		1	1	0	2	1	0
Total	3	2	8	2	2	3	2	4	2	2	4	2	2	3	22	3	4	15

TABLE 8 B TEMPORARY STAFF/CONTRACT STAFF/PARLIAMENTARY ASSISTANTS

COMPARISON OF THE ACTIVE POPULATION AND THE UNEMPLOYED POPULATION (at 31 December of the year indicated)

INSTITUTION	2015									2016									2017									2018									2019									2020								
	Temporary staff			Contract staff			Parl. Assistants			Temporary staff			Contract staff			Parl. Assistants			Temporary staff			Contract staff			Parl. Assistants			Temporary staff			Contract staff			Parl. Assistants			Temporary staff			Contract staff			Parl. Assistants											
	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%	Active	Unemployed	%																		
	No	No	%	No	No	%	No	No	%	No	No	%	No	No	%	No	No	%	No	No	%	No	No	%	No	No	%	No	No	%	No	No	%	No	No	%																		
European Commission	1.092	72	7%	6.622	131	2%				937	52	6%	7.098	115	2%				875	50	6%	7.116	385	5%				1.242	41	3%	7.210	398	6%				1.421	65	5%	7.497	299	4%				1.828	123	7%	7.429	374	5%			
European Parliament	1.013	55	5%	1.427	27	2%	1.789	151	8%	1.049	24	2%	1.527	29	2%	1.900	49	3%	1.043	30	3%	1.714	47	3%	1.920	45	2%	1.041	22	2%	1.853	58	3%	1.972	41	2%	944	51	5%	1.757	78	4%	1.831	400	22%	1.061	66	6%	1.810	74	4%	1.946	291	15%
European Ombudsman	24	0	0%	10	0	0%				23	0	0%	11	0	0%				23	0	0%	15	0	0%				24	0	0%	13	1	8%				23	0	0%	11	0	0%				29	0	0%	8	0	0%			
Council	102	13	13%	208	6	3%				83	14	17%	212	14	7%				83	4	5%	222	6	3%				118	6	5%	201	13	6%				148	11	7%	226	7	3%				238	8	3%	201	11	5%			
Court of Justice	610	16	3%	154	5	3%				628	25	4%	151	2	1%				640	17	3%	162	0	0%				658	11	2%	168	7	4%				675	23	3%	174	9	5%				706	20	3%	173	9	5%			
Court of Auditors	123	1	1%	63	0	0%				121	2	2%	65	1	2%				122	2	2%	73	2	3%				137	5	4%	75	1	1%				156	6	4%	74	0	0%				154	6	4%	83	3	4%			
Economic and Social Committee	60	5	8%	44	4	9%				56	2	4%	49	1	2%				60	1	2%	43	6	14%				68	3	4%	46	6	13%				81	4	5%	43	1	2%				91	7	8%	47	1	2%			
Committee of the Regions	59	2	3%	45	2	4%				62	1	2%	50	1	2%				69	2	3%	54	1	2%				84	1	1%	49	2	4%				71	2	3%	48	0	0%				67	0	0%	54	3	6%			
EEAS	351	3	1%	351	6	2%				336	2	1%	382	5	1%				325	6	2%	415	7	2%				341	6	2%	462	4	1%				336	8	2%	503	7	1%				368	18	5%	539	9	2%			
EDPS																																																						
Agencies	6.113	110	2%	3.080	39	1%				6.298	82	1%	3.489	33	1%				6.658	90	1%	3.838	28	1%				6.871	98	1%	4.082	31	1%				7.140	93	1%	4.305	32	1%				7.798	125	2%	4.560	46	1%			
GRAND TOTAL	9.547	277	2.9%	12.004	220	1.8%	1.789	151	8%	9.593	204	2%	13.034	201	2%	1.900	49	3%	9.898	202	2%	13.652	482	4%	1.920	45	2%	10.584	193	1.8%	14.159	521	3.6%	1.972	41	2%	10.995	263	2%	14.838	433	3%	1.831	400	22%	12.340	375	3.0%	14.941	532	3.5%	1.946	291	15%

For TAs, the number of recipients of unemployment allowance as a ratio of members of the scheme remains stable (3%). As far as CAs are concerned, beneficiaries as a ratio of members increased significantly, almost doubling from 1.83% to 3.56%.

For 2019 and 2020, because of the end of the parliamentary term, a high number of former APAs were drawing the allowance (400 in 2019 and 291 in 2020). The ratio of beneficiaries to members was therefore significant in those years (22% and 15% respectively), whilst it is normally around 2 or 3%. This is consistent with the observations made at the end of the previous parliamentary term.

3.3 Number of monthly unemployment allowances paid, average amount, beneficiaries, and country of residence of beneficiaries

Pursuant to Articles 28(4) and 96(4) of the CEOS, unemployment allowance is paid for a period corresponding to one third of the period of service but not exceeding 36 months. Table 9 shows the number of monthly unemployment allowances paid to all beneficiaries each year. The table shows the impact on APAs of the change of parliamentary term, and the impact on TAs of the change of Commission (impact in 2015 and 2020).

Year		2015					2016					2017					2018					2019					2020				
Institution	Scheme	No of TA	No of CA	No of APA	Total	%	No of TA	No of CA	No of APA	Total	%	No of TA	No of CA	No of APA	Total	%	No of TA	No of CA	No of APA	Total	%	No of TA	No of CA	No of APA	Total	%	No of TA	No of CA	No of APA	Total	%
A. No of benefits (= monthly payments) calculated																															
1. European Commission		1118	1616		2734	28	724	1634		2358	37	668	3788		4456	54	526	4838		5364	59	619	4172		4791	41	1377	4132		5509	39
2. European Parliament		500	500	3030	4030	42	406	419	796	1621	25	339	518	610	1467	18	332	679	578	1589	17	281	868	3421	4570	39	621	900	4170	5691	41
3. European Ombudsman		9			9	0	1	10		11	0			0	0		6		6	0		2		2	0		10		10	0	
4. Council		222	55		277	3	172	126	298	5	98	149		247	3	94	101		195	2	69	109		178	2	115	108		223	2	
5. Court of Justice		301	36		337	3	269	52	321	5	254	37		291	4	138	60		198	2	176	91		267	2	231	97		328	2	
6. Court of Auditors		24	18		42	0	35	8	43	1	43	21		64	1	68	18		86	1	76	15		91	1	56	20		76	1	
7. Economic and Social Committee		88	65		153	2	42	40	82	1	15	45		60	1	35	70		105	1	47	43		90	1	68	15		83	1	
8. Committee of the Regions		28	31		59	1	22	12	34	1	30	24		54	1	18	41		59	1	36	19		55	0	45	19		64	0	
9. EEAS		26	104		130	1	27	71	98	2	63	82		145	2	52	48		100	1	81	62		143	1	152	91		243	2	
10. EDPS																											33		33	0.2	
11. Agencies		1412	494		1906	20	1078	455	1533	24	1041	358		1399	17	1094	330		1424	16	1112	386		1498	13	1250	469		1719	12	
Totals		3728	2919	3030	9677	100	2776	2827	796	6399	100	2551	5022	610	8183	100	2357	6191	578	9126	100	2497	5767	3421	11685	100	3915	5894	4170	13979	100

Table 10 below shows the average amount of unemployment allowance by beneficiary category. This amount corresponds to the total annual expenditure for each type of beneficiary (TA, CA and APA), divided by the number of monthly payments made. It should be noted that in any given month the allowance paid may be the full amount or a pro-rata amount based on the number of days on which the person was actually entitled to the unemployment allowance.

TABLE 10		AVERAGE NUMBER OF MONTHLY ALLOWANCES PAID (2015-2020)				
SCHEME	2015	2016	2017	2018	2019	2020
TA						
Total number of monthly payments	3 728,00	2 776,00	2 551,00	2 357,00	2 497,00	3 915,00
Total expenditure	11 465 825,45	7 592 493,60	6 725 690,22	6 407 226,39	7 031 787,02	11 154 669,29
Average amount of a monthly allowance	3 075,60	2 735,05	2 636,49	2 718,38	2 816,09	2 849,21
CA						
Total number of monthly payments	2 919,00	2 827,00	5 022,00	6 191,00	5 767,00	5 894,00
Total expenditure	5 565 791,68	4 866 455,48	7 977 475,13	10 164 246,40	9 803 344,79	10 994 088,47
Average amount of a monthly allowance	1 906,75	1 721,42	1 588,51	1 641,78	1 699,90	1 865,30
Total TA and CA						
Total monthly payments	6 647,00	5 603,00	7 573,00	8 548,00	8 264,00	9 809,00
Total expenditure	17 031 617,13	12 458 949,08	14 703 165,35	16 571 472,79	16 835 131,81	22 148 757,77
Average amount of a monthly allowance	2 562,30	2 223,62	1 941,52	1 938,64	2 037,17	2 258,00
APA						
Total monthly payments	3 030,00	796,00	610,00	578,00	3 421,00	4 170,00
Total expenditure	7 651 236,02	1 593 491,89	1 181 111,02	1 215 075,63	8 443 756,43	9 890 151,70
Average amount of a monthly allowance	2 525,16	2 001,87	1 936,25	2 102,21	2 468,21	2 371,74
Total TA, CA and APA						
Total monthly payments	9 677,00	6 399,00	8 183,00	9 126,00	11 685,00	13 979,00
Total expenditure	24 682 853,15	14 052 440,97	15 884 276,37	17 786 548,42	25 278 888,24	32 038 909,47
Average amount of a monthly allowance	2 550,67	2 196,04	1 941,13	1 949,00	2 163,36	2 291,93

Whilst the amounts paid to the various beneficiaries in 2020 are relatively stable compared to the previous year, a slight decrease among APAs can be seen, resulting from the degressive nature of the unemployment allowance.

Table 11.1 sets out the average duration in months of unemployment allowance paid during one year, including any earlier benefits owed. This duration corresponds to the total number of days for which the allowance was paid up to 31 December of the year in question, divided by the number of recipients of the unemployment allowance. The result obtained is divided by 30 to obtain the average period in months for which the unemployment allowance was paid.

TABLE 11.1		DURATION OF PAYMENT PERIOD, IN MONTHS					
		CA-TA-APA					
<u>Institution</u>	<u>Year</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
1. European Commission		9	9	7	10	11	10
2. European Parliament		10	12	8	10	6	10
3. European Ombudsman		4	6	0	6	8	5
4. Council		7	7	9	7	8	10
5. Court of Justice		9	8	8	7	6	8
6. Court of Auditors		9	9	6	9	10	7
7. Economic and Social Committee		7	8	7	9	12	10
8. Committee of the Regions		10	8	7	9	7	5
9. EEAS		11	14	6	8	11	10
10. EDPS							5
11. Agencies		12	13	13	12	10	13
12. Average		10	10	8	10	8	10

The average duration in months of unemployment allowance has been stable over the past 6 years (between 8 and 10 months).

The following tables show the duration of payments by staff category (TAs, CAs and APAs).

CA/TA:

TABLE 11.2		DURATION OF PAYMENT PERIOD SINCE 2015, IN MONTHS CA-TA					
<u>Institution</u>	<u>Year</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
1. European Commission		9	9	7	10	11	10
2. European Parliament		9	10	9	11	8	10
3. European Ombudsman		4	6	0	6	8	5
4. Council		7	7	9	7	8	10
5. Court of Justice		9	8	8	7	6	8
6. Court of Auditors		9	9	6	9	10	7
7. Economic and Social Committee		7	8	7	9	12	10
8. Committee of the Regions		10	8	7	9	7	5
9. EEAS		11	14	6	8	11	10
10. EDPS							5
11. Agencies		12	13	13	12	10	13
12. Average		9	10	8	10	10	10

APA:

TABLE 11.3		DURATION OF PAYMENT PERIOD SINCE 2015, IN					
		MONTHS APA					
<u>Institution</u>	<u>Year</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>
2. European Parliament		11	13	7	8	5	10

Although expenditure relating to APAs as a share of overall expenditure is high in 2015, 2019 and 2020 (31%, 33% and 31% respectively) this is due both to the number of staff in this category and to the high average amount of the monthly allowance. The average duration of the period of benefit cover in 2015 and 2016 (13 months) was significantly greater than for CAs and TAs, a direct consequence of the increase in the number of APAs eligible for the unemployment allowance. This period then decreases substantially to reach a minimum in 2019 (5 months), before doubling the following year to 10 months.

Having regard to the principle of complementarity as applied to the unemployment insurance scheme, the country of residence of the recipient of the unemployment allowance is significant, particularly in view of the different eligibility criteria for national unemployment benefit in the different Member States.

Table 12 shows the countries of residence of beneficiaries who received at least one monthly allowance during the year.

TABLE 12 COUNTRY OF RESIDENCE OF BENEFICIARIES OF EU UNEMPLOYMENT ALLOWANCE												
COUNTRY	2015		2016		2017		2018		2019		2020	
	No	%	No	%	No	%	No	%	No	%	No	%
AT	11,00	0,69	8,00	0,65	9,00	0,64	12,00	0,81	20,00	0,93	15,00	0,79
BE	702,00	44,21	525,00	42,89	697,00	49,47	728,00	49,02	1 064,00	49,33	843,00	44,65
BG	25,00	1,57	15,00	1,23	14,00	0,99	15,00	1,01	22,00	1,02	27,00	1,43
CY	8,00	0,50	4,00	0,33	7,00	0,50	8,00	0,54	12,00	0,56	9,00	0,48
CZ	31,00	1,95	26,00	2,12	18,00	1,28	18,00	1,21	32,00	1,48	27,00	1,43
DE	80,00	5,04	56,00	4,58	46,00	3,26	43,00	2,90	80,00	3,71	64,00	3,39
DK	5,00	0,31	8,00	0,65	2,00	0,14	4,00	0,27	18,00	0,83	18,00	0,95
EE	12,00	0,76	12,00	0,98	14,00	0,99	16,00	1,08	16,00	0,74	15,00	0,79
EL	28,00	1,76	14,00	1,14	21,00	1,49	27,00	1,82	34,00	1,58	30,00	1,59
ES	51,00	3,21	46,00	3,76	57,00	4,05	78,00	5,25	102,00	4,73	106,00	5,61
FI	27,00	1,70	11,00	0,90	14,00	0,99	20,00	1,35	32,00	1,48	21,00	1,11
FR	89,00	5,60	68,00	5,56	86,00	6,10	102,00	6,87	160,00	7,42	139,00	7,36
HR	42,00	2,64	33,00	2,70	25,00	1,77	21,00	1,41	28,00	1,30	25,00	1,32
HU	34,00	2,14	24,00	1,96	15,00	1,06	15,00	1,01	28,00	1,30	23,00	1,22
IE	12,00	0,76	7,00	0,57	10,00	0,71	8,00	0,54	12,00	0,56	18,00	0,95
IT	76,00	4,79	50,00	4,08	83,00	5,89	110,00	7,41	119,00	5,52	141,00	7,47
LT	24,00	1,51	18,00	1,47	21,00	1,49	16,00	1,08	16,00	0,74	14,00	0,74
LU	58,00	3,65	62,00	5,07	83,00	5,89	78,00	5,25	84,00	3,89	78,00	4,13
LV	25,00	1,57	23,00	1,88	13,00	0,92	15,00	1,01	20,00	0,93	16,00	0,85
MT	6,00	0,38	4,00	0,33	5,00	0,35	5,00	0,34	4,00	0,19	7,00	0,37
NL	52,00	3,27	43,00	3,51	35,00	2,48	36,00	2,42	50,00	2,32	52,00	2,75
PL	44,00	2,77	27,00	2,21	27,00	1,92	23,00	1,55	49,00	2,27	48,00	2,54
PT	22,00	1,39	22,00	1,80	19,00	1,35	21,00	1,41	39,00	1,81	26,00	1,38
RO	14,00	0,88	19,00	1,55	27,00	1,92	22,00	1,48	38,00	1,76	34,00	1,80
SE	28,00	1,76	28,00	2,29	15,00	1,06	11,00	0,74	22,00	1,02	17,00	0,90
SK	21,00	1,32	18,00	1,47	13,00	0,92	9,00	0,61	17,00	0,79	21,00	1,11
SL	18,00	1,13	18,00	1,47	12,00	0,85	5,00	0,34	15,00	0,70	20,00	1,06
UK	43,00	2,71	35,00	2,86	21,00	1,49	19,00	1,28	24,00	1,11	34,00	1,80
Totals	1 588,00	100,00	1 224,00	100,00	1 409,00	100,00	1 485,00	100,00	2 157,00	100,00	1 888,00	100,00

It should be noted that, until the end of the transition period on 31 December 2020, the UK was considered to be a Member State⁶, allowing former staff to receive unemployment allowance while living in the UK. Moreover, after the end of the transition period and pursuant to Article 115 of the Withdrawal Agreement, Articles 28a, 96 and 136 of the CEOS will apply to other servants of the Union of any nationality, including former servants who contributed to the EU unemployment scheme before the end of the transition period if they reside in the United Kingdom and are registered with the UK unemployment services.

In 2015, almost half of beneficiaries were registered as jobseekers in Belgium. This proportion remained stable during the reference period, varying between 42.86% and 49.47%.

⁶ Article 127(6) of the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community, 2019/C 384 I/01.

4 CONCLUSIONS

4.1 Period 2015 -2020

A succession of positive financial years between 2016 and 2019 allowed the reserve to remain at more than EUR 29 million despite a deficit of EUR 1.3 million in 2020.

In accordance with the conclusions of the previous report on the financial position of the unemployment insurance scheme, the Commission carried out regular monitoring of the scheme's financial position. In particular, the Commission continued to assess whether the balance of the scheme required adjustment of the rates of contribution to the scheme's financing, which it did not up to the end of 2020.

4.2 Prospects of the Unemployment Fund in the short and medium term

On the basis of past observations, it seems that the substantial reserve achieved at the end of 2020 will further grow until the end of the current parliamentary term and the transition to the new mandate of the College of Commissioners in 2024-2025.

It should also be stressed that there are other factors that could increase expenditure, such as the use of temporary agents in the Commission, inflation as well as the current uncertain economic context.

The Commission will therefore assess the opportunities for investing amounts from the reserve, depending on market conditions. It will also regularly monitor the financial situation of the scheme, which was in deficit in 2020, before assessing the possibility of amending the arrangements for the balance and financial stability of the Fund, pursuant to Article 28a(10) of the CEOS.