



EUROPEAN
COMMISSION

Brussels, 28.5.2020
COM(2020) 446 final

2020/0109 (APP)

Proposal for a

COUNCIL REGULATION

**amending Council Regulation (EU, EURATOM) No 1311/2013 laying down the
multiannual financial framework for the years 2014-2020**

EXPLANATORY MEMORANDUM

1. CONTEXT OF THE PROPOSAL

The financing needs for urgent investments arising in the wake of the crisis are unprecedented. A decisive and extraordinary response at Union level is therefore necessary. Financial support needs to be frontloaded in the crucial first years of recovery, including in 2020. This will help to bridge the gap between first response measures and longer-term recovery. The scale of the intervention and its design must reflect the magnitude and urgency of the challenges facing the Union. The Commission is proposing to harness the full potential of the EU budget to mobilise investment and frontload financial support in the crucial first months and years of recovery.

In recent weeks, the Commission has used all the remaining flexibility in the current EU budget to channel every available euro into saving lives and protecting livelihoods. These measures demonstrated the power of the EU budget to provide timely and substantial support to Member States in a crisis. They have also exhausted all remaining flexibility in the current EU budget, highlighting the urgent need to put in place new measures to drive the next and crucial phases of the recovery.

It is therefore necessary to revise Council Regulation (EU, Euratom) No 1311/2013 of 2 December 2013¹ laying down the multiannual financial framework for the years 2014-2020 to allow for frontloading of financial support as rapidly as possible already in 2020. This concerns notably any early need to finance the provisioning of the Solvency Support Instrument under the European Fund for Strategic Investment and the Union's contribution to the capital increase of the European Investment Fund², the frontloading of additional cohesion spending under REACT-EU³, and increased financial means for the European Fund for Sustainable Development⁴.

2. LEGAL ELEMENTS OF THE PROPOSAL

In order to mobilise investment and frontload financial support in the crucial first months of recovery, this revision provides for an increase of the expenditure ceilings of the 2014-2020 multiannual framework for the year 2020.

The Commission proposes to increase the ceilings in commitment appropriations for the year 2020 as follows:

- the ceiling on commitment appropriations for sub-Heading 1a ‘Competitiveness for growth and jobs’ is increased to the level of EUR 25 681 million (2011 prices);
- the ceiling on commitment appropriations for sub-Heading 1b ‘Economic, social and territorial cohesion’ is increased to the level of EUR 53 109 million (2011 prices);
- the ceiling on commitment appropriations for Heading 4 ‘Global Europe’ is increased to the level of EUR 9 665 million (2011 prices).

¹ OJ L347, 20.12.2013, p. 884.

² COM(2020)404

³ COM(2020)451

⁴ COM(2020)407

The proposed increases in commitment ceilings will result in an increase of payment needs of EUR 6 040 million, which is compatible with the 2020 annual payment ceiling as adjusted in the technical adjustment of May 2019⁵. For this reason, the Commission does not propose to revise the 2020 payment ceiling.

The Annex to Regulation (EU, Euratom) No 1311/2013 should therefore be amended and replaced by the Annex to this proposal.

Pursuant to Article 135(2) of the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community⁶, this Regulation should not apply to the United Kingdom insofar as it has an impact on the United Kingdom's financial obligations compared to those at the date of the withdrawal of the United Kingdom from the Union.

⁵ COM(2019)310 final of 15.05.2019

⁶ OJ L 29, 31.1.2020, p. 7.

Proposal for a

COUNCIL REGULATION

amending Council Regulation (EU, EURATOM) No 1311/2013 laying down the multiannual financial framework for the years 2014-2020

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 312 thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the consent of the European Parliament⁷,

Acting in accordance with a special legislative procedure,

Whereas:

- (1) The COVID-19 outbreak and the associated public health and economic crisis, require extraordinary measures. Financing needs for urgent investments arising in the wake of the crisis are unprecedented. A decisive and extraordinary response at Union level is therefore necessary, and financial support needs to be frontloaded in the crucial first years of recovery, including in 2020.
- (2) It is necessary to cover financial needs in 2020 arising from new initiatives addressing the recovery. This concerns the Solvency Support Instrument and the Union's contribution to the capital increase of the European Investment Fund⁸, the reinforcement of the Investment for growth and jobs goal under the European Investment and Structural Funds (REACT-EU)⁹, and the European Fund for Sustainable Development¹⁰.
- (3) It is therefore necessary to increase, for the year 2020, the ceilings in commitment appropriations of sub-Headings 1a and 1b and Heading 4. The Annex to Regulation (EU, Euratom) No 1311/2013 should therefore be amended accordingly.
- (4) Pursuant to Article 135(2) of the Agreement on the withdrawal of the United Kingdom of Great Britain and Northern Ireland from the European Union and the European Atomic Energy Community¹¹, this Regulation should not apply to the United Kingdom insofar as it has an impact on the United Kingdom's financial obligations compared to those at the date of the withdrawal of the United Kingdom from the Union.

⁷ OJ C , , p. .

⁸ COM(2020)404, OJ C , , p. .

⁹ COM(2020)451, OJ C , , p. .

¹⁰ COM(2020)407, OJ C , , p. .

¹¹ OJ L 29, 31.1.2020, p. 7.

HAS ADOPTED THIS REGULATION:

Article 1

The Annex to Regulation (EU, Euratom) No 1311/2013 is replaced by the text set out in the Annex to this Regulation.

Article 2

This Regulation shall enter into force on the date of its publication in the *Official Journal of the European Union*.

This Regulation shall not increase the financial obligations of the United Kingdom in comparison with those it had at the date of its withdrawal from the Union.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels,

*For the Council
The President*



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ANNEX

ANNEX

to the

Proposal for a Council Regulation

**amending Council Regulation (EU, EURATOM) n°1311/2013
laying down the multiannual financial framework for the years 2014-2020**

TABLE - MULTIANNUAL FINANCIAL FRAMEWORK 2014-2020

ANNEX

MULTIANNUAL FINANCIAL FRAMEWORK (2014-2020)

(EUR million - 2011 prices)

COMMITMENT APPROPRIATIONS	2014	2015	2016	2017	2018	2019	2020	Total 2014-2020
1. Smart and Inclusive Growth	49 713	72 047	62 771	65 277	66 528	68 214	78 790	463 340
1a: Competitiveness for growth and jobs	15 605	16 321	16 726	17 693	18 490	19 700	25 681	130 216
1b: Economic, social and territorial cohesion	34 108	55 726	46 045	47 584	48 038	48 514	53 109	333 124
2. Sustainable Growth: Natural Resources	46 981	59 765	58 204	53 448	52 466	51 503	50 558	372 925
of which: Market related expenditure and direct payments	41 254	40 825	39 808	39 201	38 446	37 452	36 723	273 709
3. Security and citizenship	1 637	2 269	2 306	2 289	2 312	2 391	2 469	15 673
4. Global Europe	7 854	8 083	8 281	8 375	8 553	8 764	9 665	59 575
5. Administration	8 218	8 385	8 589	8 807	9 007	9 206	9 417	61 629
Of which: Administrative expenditure of the institutions	6 649	6 791	6 955	7 110	7 278	7 425	7 590	49.798
6. Compensations	27	0	0	0	0	0	0	27
TOTAL COMMITMENT APPROPRIATIONS	114 430	150 549	140 151	138 196	138 866	140 078	150 899	973 169
TOTAL PAYMENT APPROPRIATIONS	127 932	130 003	118 374	112 322	134 376	142 285	144 274	909 566