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**COVER NOTE**

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From:	Mr Johannes HAHN, Member of the European Commission
date of receipt:	3 November 2020
To:	Ms Bettina HAGEDORN, President of the Council of the European Union

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Subject:	Proposal for transfer of appropriations No DEC 24/2020 within Section III - Commission - of the general budget for 2020
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Delegations will find attached Commission document DEC 24/2020.

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Encl.: DEC 24/2020



BRUSSELS, 03/11/2020

GENERAL BUDGET - 2020  
SECTION III - COMMISSION TITLES: 17, 18, 40

## TRANSFER OF APPROPRIATIONS N° DEC 24/2020

**FROM****CHAPTER - 1703 Public health**

ARTICLE - 17 03 01 Third programme for the Union's action in the field of health (2014-2020)	Commitments	-17 800 000,00
	Payments	-23 235 000,00
ARTICLE - 17 03 10 European Centre for Disease Prevention and Control	Commitments	-1 700 000,00
	Payments	-1 700 000,00
ARTICLE - 17 03 11 European Food Safety Authority	Commitments	-4 998 000,00
	Payments	-4 998 000,00
ITEM - 17 03 12 01 Union contribution to the European Medicines Agency	Commitments	-1 147 000,00
	Payments	-1 147 000,00
ITEM - 17 03 12 02 Special contribution for orphan medicinal products	Commitments	-5 000 000,00
	Payments	-5 000 000,00

**CHAPTER - 1802 Internal security**

ARTICLE - 18 02 03 European Border and Coast Guard Agency (Frontex)	Commitments	-69 875 816,00
	Payments	-69 875 816,00
ARTICLE - 18 02 05 European Union Agency for Law Enforcement Training (CEPOL)	Commitments	-750 000,00
	Payments	-750 000,00

**CHAPTER - 4002 Reserves for financial interventions**

ARTICLE - 40 02 41 Differentiated appropriations	Commitments	-1 003 000,00
	Payments	-1 003 000,00

**TO****CHAPTER - 1704 Food and feed safety, animal health, animal welfare and plant health**

ARTICLE - 17 04 04 Fund for emergency measures related to animal and plant health	Payments	12 560 000,00
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**CHAPTER - 1803 Asylum and migration**

ITEM - 18 03 01 01 Strengthening and developing the common European asylum system and enhancing solidarity and responsibility-sharing between the Member States	Commitments	102 273 816,00
	Payments	95 148 816,00

The present transfer proposes to reinforce the Asylum, Migration and Integration Fund (AMIF) by EUR 102,3 million in commitment appropriations and EUR 95,1 million in payment appropriations. In addition, it is proposed to reinforce the Fund for emergency measures related to animal and plant health by EUR 12,6 million in payment appropriations.

The corresponding appropriations are made available by the Third programme for the Union's actions in the field of health (2014-2020), the European Centre for Disease Prevention and Control, the European Food Safety Authority, the European Medicines Agency, the European Border and Coast Guard Agency (Frontex), the European Union Agency for Law Enforcement Training (CEPOL) and by the European Agency for the operational management of large-scale IT systems in the area of freedom, security and justice (eu-LISA).

## I. DECREASE

### I.1

#### a) Heading

17 03 01 - Third programme for the Union's action in the field of health (2014-2020)

#### b) Figures at 23/10/2020

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	63 624 000,00	58 100 000,00
2 Transfers	27 579 800,00	23 680 164,84
3 Total appropriations for the year (1+2)	91 203 800,00	81 780 164,84
4 Appropriations already used	46 404 078,35	31 625 715,28
<b>5 Appropriations available (3-4)</b>	<b>44 799 721,65</b>	<b>50 154 449,56</b>
<b>6 Decrease proposed</b>	<b>17 800 000,00</b>	<b>23 235 000,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>26 999 721,65</b>	<b>26 919 449,56</b>
8 Decrease as percentage of appropriations in budget (6/1)	27,98 %	39,99 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

#### c) Receipts arising from recovery (carried over from previous year)

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	50 659,14	65 433,50
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	100,00 %

#### d) Detailed grounds for the decrease

The budget line was reinforced early April by an autonomous transfer from chapter 17 04 - Food and feed safety, animal health, animal welfare and plant health, with the intention to cover urgent Covid-19 related measures at a moment when the Emergency Support Instrument (ESI) was not yet operational. These measures were eventually financed under ESI, as soon as it became operational. Therefore, an amount of EUR 17,8 million in commitment appropriations and EUR 23,2 million in payment appropriations can be made available. .

## I.2

### a) Heading

**17 03 10 - European Centre for Disease Prevention and Control**

### b) Figures at 23/10/2020

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	60 821 653,00	60 821 653,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	60 821 653,00	60 821 653,00
4 Appropriations already used	59 121 653,00	34 645 521,38
<b>5 Appropriations available (3-4)</b>	<b>1 700 000,00</b>	<b>26 176 131,62</b>
<b>6 Decrease proposed</b>	<b>1 700 000,00</b>	<b>1 700 000,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>0,00</b>	<b>24 476 131,62</b>
8 Decrease as percentage of appropriations in budget (6/1)	2,80 %	2,80 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### c) Receipts arising from recovery (carried over from previous year)

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	1 879 347,62	1 879 347,62
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	100,00 %

### d) Detailed grounds for the decrease

Due to the Covid-19 pandemic, the European Centre for Disease Prevention and Control has devoted a majority of all experts to the Covid-19 response, on top of the additional staff financed for this purpose by the reinforcement through Amending Budget 1. As a result, most of the planned technical work, not related to Covid-19, could not be pursued. In addition, the counterparts at Member State level were similarly engaged nationally and hence unavailable for planned collaborative work that would normally consume resources. Therefore, an amount of EUR 1,7 million in commitment and payment appropriations can be made available.

### I.3

#### a) Heading

17 03 11 - European Food Safety Authority

#### b) Figures at 23/10/2020

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	105 016 536,00	100 970 549,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	105 016 536,00	100 970 549,00
4 Appropriations already used	100 018 536,00	73 124 145,73
<b>5 Appropriations available (3-4)</b>	<b>4 998 000,00</b>	<b>27 846 403,27</b>
<b>6 Decrease proposed</b>	<b>4 998 000,00</b>	<b>4 998 000,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>0,00</b>	<b>22 848 403,27</b>
8 Decrease as percentage of appropriations in budget (6/1)	4,76 %	4,95 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

#### c) Receipts arising from recovery (carried over from previous year)

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	442 464,27	442 464,27
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	100,00 %

#### d) Detailed grounds for the decrease

Due to the Covid-19 pandemic, physical meetings, missions and events, and related travel costs were cancelled, as well as minor releases from the risk communications and operational IT systems. Therefore, the EU contribution to the European Food Safety Authority can be reduced by EUR 5 million in commitment and payment appropriations.

## I.4

### a) Heading

17 03 12 01 - Union contribution to the European Medicines Agency

### b) Figures at 23/10/2020

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	34 285 000,00	34 285 000,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	34 285 000,00	34 285 000,00
4 Appropriations already used	33 138 000,00	28 138 000,00
<b>5 Appropriations available (3-4)</b>	<b>1 147 000,00</b>	<b>6 147 000,00</b>
<b>6 Decrease proposed</b>	<b>1 147 000,00</b>	<b>1 147 000,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>0,00</b>	<b>5 000 000,00</b>
8 Decrease as percentage of appropriations in budget (6/1)	3,35 %	3,35 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### c) Receipts arising from recovery (carried over from previous year)

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	13 802 754,48	13 802 754,48
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	100,00 %

### d) Detailed grounds for the decrease

Due to the Covid-19 pandemic, physical meetings and in particular the related reimbursements to experts were cancelled. Therefore, the EU contribution to the European Medicines Agency can be reduced by EUR 1,1 million in commitment and payment appropriations..

## **I.5**

### **a) Heading**

**17 03 12 02 - Special contribution for orphan medicinal products**

### **b) Figures at 23/10/2020**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	15 715 000,00	15 715 000,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	15 715 000,00	15 715 000,00
4 Appropriations already used	10 715 000,00	5 362 527,00
<b>5 Appropriations available (3-4)</b>	<b>5 000 000,00</b>	<b>10 352 473,00</b>
<b>6 Decrease proposed</b>	<b>5 000 000,00</b>	<b>5 000 000,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>0,00</b>	<b>5 352 473,00</b>
8 Decrease as percentage of appropriations in budget (6/1)	31,82 %	31,82 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

### **d) Detailed grounds for the decrease**

Due to the lower number of Orphan Medicines applications in 2020, the EU special contribution for orphan medicinal products to the European Medicines Agency (EMA) can be reduced by EUR 5 million in commitment and payment appropriations.



## **I.6**

### **a) Heading**

**18 02 03 - European Border and Coast Guard Agency (Frontex)**

### **b) Figures at 23/10/2020**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	421 821 029,00	421 821 029,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	421 821 029,00	421 821 029,00
4 Appropriations already used	351 945 212,47	183 660 987,47
<b>5 Appropriations available (3-4)</b>	<b>69 875 816,53</b>	<b>238 160 041,53</b>
<b>6 Decrease proposed</b>	<b>69 875 816,00</b>	<b>69 875 816,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>0,53</b>	<b>168 284 225,53</b>
8 Decrease as percentage of appropriations in budget (6/1)	16,57 %	16,57 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	16 339 012,53	16 339 012,53
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	100,00 %

### **d) Detailed grounds for the decrease**

The budget of Frontex can be reduced by EUR 69,9 million in commitment and payment appropriations, mainly due to the challenging and changing circumstances caused by the pandemic situation, which triggered the Agency to scale-down its activities in the area of return, joint operations and on boarding of the Standing corps. Besides, many activities, in particular trainings, meetings and recruitments have been performed remotely and thus less costly than if organised face-to-face.

## **I.7**

### **a) Heading**

**18 02 05 - European Union Agency for Law Enforcement Training (CEPOL)**

### **b) Figures at 23/10/2020**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	10 084 425,00	10 084 425,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	10 084 425,00	10 084 425,00
4 Appropriations already used	9 334 425,00	7 489 770,98
<b>5 Appropriations available (3-4)</b>	<b>750 000,00</b>	<b>2 594 654,02</b>
<b>6 Decrease proposed</b>	<b>750 000,00</b>	<b>750 000,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>0,00</b>	<b>1 844 654,02</b>
8 Decrease as percentage of appropriations in budget (6/1)	7,44 %	7,44 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	339 479,02	339 479,02
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	100,00 %

### **d) Detailed grounds for the decrease**

The CEPOL activities have been impacted by the pandemic situation, which led to under-implementation of the budget for in-house trainings with courses and seminars having to be cancelled. Consequently, the CEPOL Exchange Programme cannot be implemented as planned for 2020 and an amount of EUR 0,8 million can be made available.

## **I.8**

### **a) Heading**

#### **40 02 41 - Differentiated appropriations**

### **b) Figures at 23/10/2020**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	68 846 000,00	65 303 000,00
2 Transfers	-7 840 000,00	0,00
3 Total appropriations for the year (1+2)	61 006 000,00	65 303 000,00
4 Appropriations already used	0,00	0,00
<b>5 Appropriations available (3-4)</b>	<b>61 006 000,00</b>	<b>65 303 000,00</b>
<b>6 Decrease proposed</b>	<b>1 003 000,00</b>	<b>1 003 000,00</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>60 003 000,00</b>	<b>64 300 000,00</b>
8 Decrease as percentage of appropriations in budget (6/1)	1,46 %	1,54 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

### **d) Detailed grounds for the decrease**

The reserve of EUR 1 million in commitment and payment appropriations related to eu-LISA is cancelled following the non-adoption of the two underlying legal bases: European Asylum Dactyloscopy Database (Eurodac) and the regulation establishing the criteria and mechanisms for determining the Member State responsible for examining an application for international protection lodged in one of the Member States by a third-country national or a stateless person (recast Dublin).

## **II. INCREASE**

### **II.1**

#### **a) Heading**

**17 04 04 - Fund for emergency measures related to animal and plant health**

#### **b) Figures at 23/10/2020**

	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	20 000 000,00
2 Transfers	23 125 000,00
3 Total appropriations for the year (1+2)	43 125 000,00
4 Appropriations already used	7 330 053,80
<b>5 Appropriations available (3-4)</b>	<b>35 794 946,20</b>
<b>6 Increase requested</b>	<b>12 560 000,00</b>
<b>7 Total appropriations up to year end (5+6)</b>	<b>48 354 946,20</b>
8 Increase as percentage of appropriations in budget (6/1)	62,80 %
9 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a

#### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Payments</b>
1 Appropriations available at start of the year	439 147,46
2 Appropriations available on 23/10/2020	49,50
3 Implementation rate $[(1-2)/1]$	99,99 %

#### **d) Detailed grounds for the increase**

A reinforcement by EUR 12,6 million in payment appropriations is needed for the Fund for emergency measures related to animal and plant health, to cover payments related to several cases of African Swine Fever in the Member States.

## II.2

### a) Heading

**18 03 01 01 - Strengthening and developing the common European asylum system and enhancing solidarity and responsibility-sharing between the Member States**

### b) Figures at 23/10/2020

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	869 841 729,00	622 469 782,00
2 Transfers	19 749 513,87	94 934 407,36
3 Total appropriations for the year (1+2)	889 591 242,87	717 404 189,36
4 Appropriations already used	855 435 478,87	647 837 587,89
<b>5 Appropriations available (3-4)</b>	<b>34 155 764,00</b>	<b>69 566 601,47</b>
<b>6 Increase requested</b>	<b>102 273 816,00</b>	<b>95 148 816,00</b>
<b>7 Total appropriations up to year end (5+6)</b>	<b>136 429 580,00</b>	<b>164 715 417,47</b>
8 Increase as percentage of appropriations in budget (6/1)	11,76 %	15,29 %
9 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### c) Receipts arising from recovery (carried over from previous year)

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	4 949 194,95	6 433 807,55
2 Appropriations available on 23/10/2020	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	100,00 %

### d) Detailed grounds for the increase

The proposed increase of EUR 102,3 million in commitment appropriations for the Asylum, Migration and Integration Fund (AMIF) will reinforce the envelope for emergency assistance:

Needs remain considerable in the short-term, especially in Greece under continued increased pressure. Therefore, in the transition from the current to the next Multiannual Financial Framework, it is vital to ensure continued capacity to respond swiftly in case the migratory situation requires triggering emergency assistance. Furthermore, in case the next generation of programmes will not be adopted by January 2021, while Emergency Assistance will be required, it is vital to ensure the transition period and avoid an immediate collapse of Emergency Assistance support schemes in the first part of 2021.

The proposed increase of EUR 95,1 million in payment appropriations for AMIF will cover the pre-financing payments on emergency assistance files, mainly for Greece:

The contracting with Greece is expected to gather pace in the last quarter of 2020 as well as disbursement of corresponding pre-financings. Large pre-financing payments are expected inter alia on ESTIA 2020 (accommodation and cash assistance to asylum seekers and refugees), on SMS 2020 (management of all long-term accommodation sites), on grants for construction of multi-purpose reception centres on Leros, Samos and Kos, and for promoting the integration of beneficiaries of international protection in Greece.