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INFORMATION NOTE

From: General Secretariat of the Council
To: Special Committee on Agriculture/Council

Subject: Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL amending Regulation (EU) No 1306/2013 as regards financial discipline as from financial year 2021 and Regulation (EU) No 1307/2013 as regards flexibility between pillars in respect of calendar year 2020
– Outcome of the European Parliament's first reading (Strasbourg, 16 to 19 December 2019)

I. INTRODUCTION

On 25 November 2019, the Special Committee on Agriculture (SCA) confirmed that should the European Parliament approve the abovementioned Commission's proposal without amendments, the Council would approve the European Parliament's position.

On 4 December 2019, the rapporteur, Norbert LINS (EPP, DE), presented a report on behalf of the Committee on Agriculture and Rural Development, aiming at taking over the Commission proposal.

II. VOTE

The Parliament adopted its first-reading position on 18 December 2019 by taking over the Commission proposal. This position is contained in its legislative resolution.

The Council should therefore be in a position to approve the European Parliament's position as set out in the Annex hereto, thus bringing to a close the first reading for both Institutions.

The legislative act would then be adopted in the wording which corresponds to the European Parliament's position.

CAP: Financial discipline as from financial year 2021 and flexibility between pillars in respect of calendar year 2020 *I**

European Parliament legislative resolution of 18 December 2019 on the proposal for a regulation of the European Parliament and of the Council amending Regulation (EU) No 1306/2013 as regards financial discipline as from financial year 2021 and Regulation (EU) No 1307/2013 as regards flexibility between pillars in respect of calendar year 2020 (COM(2019)0580 – C9-0163/2019 – 2019/0253(COD))

(Ordinary legislative procedure: first reading)

The European Parliament,

- having regard to the Commission proposal to Parliament and the Council (COM(2019)0580),
 - having regard to Article 294(2) and Article 43(2) of the Treaty on the Functioning of the European Union, pursuant to which the Commission submitted the proposal to Parliament (C9-0163/2019),
 - having regard to Article 294(3) of the Treaty on the Functioning of the European Union,
 - after consulting the European Economic and Social Committee,
 - having regard to the undertaking given by the Council representative by letter of 25 November 2019 to approve Parliament's position, in accordance with Article 294(4) of the Treaty on the Functioning of the European Union,
 - having regard to Rule 59 of its Rules of Procedure,
 - having regard to the opinion of the Committee on Budgets,
 - having regard to the report of the Committee on Agriculture and Rural Development (A9-0042/2019),
- A. Whereas for reasons of urgency it is justified to proceed to the vote before the expiry of the deadline of eight weeks laid down in Article 6 of Protocol No 2 on the application of the principles of subsidiarity and proportionality;
1. Adopts its position at first reading hereinafter set out;
 2. Calls on the Commission to refer the matter to Parliament again if it replaces, substantially amends or intends to substantially amend its proposal;
 3. Instructs its President to forward its position to the Council, the Commission and the national parliaments.

P9_TC1-COD(2019)0253

Position of the European Parliament adopted at first reading on 18 December 2019 with a view to the adoption of Regulation (EU) .../... of the European Parliament and of the Council amending Regulation (EU) No 1306/2013 as regards financial discipline as from financial year 2021 and Regulation (EU) No 1307/2013 as regards flexibility between pillars in respect of calendar year 2020

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 43(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

After consulting the European Economic and Social Committee

Acting in accordance with the ordinary legislative procedure¹,

¹ Position of the European Parliament of 18 December 2019.

Whereas:

- (1) Article 16 of Regulation (EU) No 1306/2013 of the European Parliament and of the Council² provides that the annual ceiling for expenditure under the European Agricultural Guarantee Fund (EAGF) is to be constituted by the maximum amounts set for it under Council Regulation (EU, Euratom) No 1311/2013³. Pursuant to Article 26 of Regulation (EU) No 1306/2013 an adjustment rate of financial discipline is to be determined, when necessary, in order to ensure that the annual ceilings set out in Regulation (EU, Euratom) No 1311/2013 for the financing of the market-related expenditure and direct payments for the period 2014-2020 are respected. Regulation (EU) No 1311/2013 does not provide for ceilings for financial years after 2020. In order to ensure that the ceiling for the financing of the market-related expenditure and direct payments is also respected in financial years after 2020, Articles 16 and 26 of Regulation (EU) No 1306/2013 need to refer, for those financial years, to the amounts set under the EAGF in the Regulation to be adopted by the Council pursuant to Article 312(2) of the Treaty on the Functioning of the European Union (TFEU) for the years 2021 to 2027.

² Regulation (EU) No 1306/2013 of the European Parliament and of the Council of 17 December 2013 on the financing, management and monitoring of the common agricultural policy and repealing Council Regulations (EEC) No 352/78, (EC) No 165/94, (EC) No 2799/98, (EC) No 814/2000, (EC) No 1290/2005 and (EC) No 485/2008 (OJ L 347, 20.12.2013, p. 549).

³ Council Regulation (EU, Euratom) No 1311/2013 of 2 December 2013 laying down the multiannual financial framework for the years 2014-2020 (OJ L 347, 20.12.2013, p. 884).

- (2) Flexibility between pillars is an optional transfer of funds between direct payments and rural development. Under Article 14 of Regulation (EU) No 1307/2013 of the European Parliament and of the Council⁴, Member States may make use of that flexibility as regards the calendar years 2014 to 2019. In order to ensure that Member States are able to maintain their own strategy, Regulation (EU) 2019/288 of the European Parliament and of the Council⁵ extended the flexibility between pillars to calendar year 2020, that is to say financial year 2021. Article 14 of Regulation (EU) No 1307/2013 currently provides for the transfer from rural development to direct payments as a percentage of the amount allocated to support financed under the European Agricultural Fund for Rural Development (EAFRD) in financial year 2021 by Union legislation adopted after the adoption by the Council of the relevant Regulation pursuant to Article 312(2) TFEU. Since the relevant Union legislation will not be adopted by the time the Member States need to notify their decision to transfer, it is appropriate to provide for the possibility to continue to apply that flexibility and to establish the maximum amount that may be transferred.

⁴ Regulation (EU) No 1307/2013 of the European Parliament and of the Council of 17 December 2013 establishing rules for direct payments to farmers under support schemes within the framework of the common agricultural policy and repealing Council Regulation (EC) No 637/2008 and Council Regulation (EC) No 73/2009 (OJ L 347, 20.12.2013, p. 608).

⁵ Regulation (EU) 2019/288 of the European Parliament and of the Council of 13 February 2019 amending Regulations (EU) No 1305/2013 and (EU) No 1307/2013 as regards certain rules on direct payments and support for rural development in respect of the years 2019 and 2020 (OJ L 53, 22.2.2019, p. 14).

The maximum absolute amount per Member States is calculated on the basis of the maximum percentages provided for in Article 14(2) of Regulation (EU) No 1307/2013 to be applied to the amounts to be allocated to support for types of interventions for rural development under the Commission proposal for a Regulation of the European Parliament and of the Council establishing rules on support for strategic plans to be drawn up by Member States under the Common agricultural policy (CAP Strategic Plans) and financed by the European Agricultural Guarantee Fund (EAGF) and by the European Agricultural Fund for Rural Development (EAFRD) and repealing Regulation (EU) No 1305/2013 of the European Parliament and of the Council and Regulation (EU) No 1307/2013 of the European Parliament and of the Council.

- (3) In accordance with Article 53(6) of Regulation (EU) No 1307/2013, Member States had the option to review, by 1 August 2019, the percentage of their national ceiling for direct payments that they allocate to voluntary coupled support (VCS), as well as their detailed support decisions from calendar year 2020. Member States will only notify their decision on transfer from direct payments to rural development, if any, by 31 December 2019, and on transfer from rural development to direct payments, if any, shortly thereafter. However, such decision will affect their national ceiling for direct payments for calendar year 2020. In order to maintain consistency between the detailed support decisions and the VCS budgetary ceiling, it is appropriate to allow Member States to review, to the extent necessary to adjust to their decision relating to flexibility between pillars, the percentage allocated to VCS, as well as the detailed support decisions. Consequently, the relevant notification deadline should also be shortly after 31 December 2019. As that review is limited to the extent necessary for Member States to adjust to their decision relating to flexibility between pillars, Member States should explain in their notification the link between the review and that decision.

- (4) Regulations (EU) No 1306/2013 and (EU) No 1307/2013 should therefore be amended accordingly.
- (5) In order to enable the amendments provided for in this Regulation to be applied as soon as possible, it was considered to be appropriate to provide for an exception to the eight-week period referred to in Article 4 of Protocol No 1 on the role of national Parliaments in the European Union, annexed to the Treaty on European Union, to the TFEU and to the Treaty establishing the European Atomic Energy Community.
- (6) In order to enable the amendments provided for in this Regulation to be applied as soon as possible, this Regulation should enter into force on the day following that of its publication in the *Official Journal of the European Union*,

HAVE ADOPTED THIS REGULATION:

Article 1

Amendments to Regulation (EU) No 1306/2013

Regulation (EU) No 1306/2013 is amended as follows:

(1) in Article 16, paragraph 1 is replaced by the following:

‘1. The annual ceiling for EAGF expenditure shall be constituted by the maximum amounts set for it under Regulation (EU, Euratom) No 1311/2013 and under the Regulation to be adopted by the Council pursuant to Article 312(2) TFEU for the years 2021 to 2027.’;

(2) in Article 26, paragraph 1 is replaced by the following:

‘1. In order to ensure that the annual ceilings referred to in Article 16 for the financing of the market-related expenditure and direct payments are respected, an adjustment rate for direct payments ("the adjustment rate") shall be determined when the forecasts for the financing of the measures financed under that sub-ceiling for a given financial year indicate that the applicable annual ceilings will be exceeded.’.

Article 2

Amendments to Regulation (EU) No 1307/2013

Regulation (EU) No 1307/2013 is amended as follows:

(1) in Article 14(2), the sixth subparagraph is replaced by the following:

‘By ... [seven days after the date of entry into force of this amending Regulation], Member States may decide to make available for calendar year 2020 as direct payments an amount not higher than the amount set out in Annex VIa. As a result, the corresponding amount shall no longer be available for support financed under the EAFRD for financial year 2021. That decision shall be notified to the Commission by ... [seven days after the date of entry into force of this amending Regulation] and shall set out the amount to be transferred.’;

(2) in Article 53, paragraph 6 is replaced by the following:

‘6. Member States may, by 1 August of any given year, review their decision pursuant to this Chapter.

By ... [seven days after the date of entry into force of this amending Regulation], Member States may also review their decision pursuant to this Chapter to the extent necessary to adjust to the decision on flexibility between pillars for calendar year 2020 taken in accordance with Article 14.

By means of a review pursuant to the first and second subparagraphs of this paragraph, Member States may decide with effect from the following year:

- (a) to leave unchanged, increase or decrease the percentage fixed pursuant to paragraphs 1, 2 and 3, within the limits laid down therein where applicable, or to leave unchanged or decrease the percentage fixed pursuant to paragraph 4;
- (b) to modify the conditions for granting the support;
- (c) to cease granting the support under this Chapter.

Member States shall notify the Commission of any decision relating to a review pursuant to the first and second subparagraphs of this paragraph by the respective dates referred to in those subparagraphs. The notification of the decision relating to a review pursuant to the second subparagraph of this paragraph shall explain the link between the review and the decision on flexibility between pillars for calendar year 2020 taken in accordance with Article 14.’;

- (3) Annex VIa, the text of which is set out in the Annex to this Regulation, is inserted.

Article 3

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ...,

For the European Parliament

For the Council

The President

The President

ANNEX

‘ANNEX VIa

Maximum amounts referred to in Article 14(2)
(EUR)

Belgium	10 076 707
Bulgaria	70 427 849
Czechia	38 815 980
Denmark	11 371 893
Germany	148 488 749
Estonia	21 968 972
Ireland	39 700 643
Greece	76 438 741
Spain	250 300 720
France	181 388 880
Croatia	42 201 225
Italy	190 546 556
Cyprus	2 398 093
Latvia	29 326 817
Lithuania	48 795 629
Luxembourg	1 843 643
Hungary	62 430 371
Malta	1 831 098
Netherlands	10 972 679
Austria	72 070 055
Poland	329 472 633

Portugal	123 303 715
Romania	241 375 835
Slovenia	15 337 318
Slovakia	56 920 680
Finland	73 005 307
Sweden	52 887 719
