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Brussels, 3 March 2022 (OR. en)

6766/22

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NOTE

From:	General Secretariat of the Council
To:	Delegations
Subject:	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on adequate minimum wages in the European Union

Delegations will find in annex the four-column table containing the initial Commission proposal on the Directive on adequate minimum wages in the European Union and co-legislators' respective mandates. This table is identical to the one already shared with delegations as WK 15435/21.

The GSC republishes this table in order to comply with Coreper's approach on strengthening legislative transparency as laid down in document ST 9493/20.

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Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on adequate minimum wages in the European Union

2020/0310(COD) Version 1 14-12-2021 at 14h43

		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
[Formula				
G	1	2020/0310 (COD)	2020/0310 (COD)	2020/0310 (COD)	2020/0310 (COD) Text Origin: Commission Proposal
	Proposal	Title			
	2	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on adequate minimum wages in the European Union	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on adequate and fair minimum wages in the European Union	Proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL on a framework for adequate minimum wages in the European Union	
Ī	Formula				
G	3	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION, Text Origin: Commission Proposal

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	Citation :	1			
	4	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 153 (2), in conjunction with point (b) of Article 153 (1) thereof	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 153 (2)153(2), point(b), in conjunction with point (b) of Article 153 (1)153(1), point (b), thereof	Having regard to the Treaty on the Functioning of the European Union, and in particular Article 153 (2), in conjunction with point (b) of Article 153 (1) thereof	
	Citation 2	2			
G	5	Having regard to the proposal from the European Commission,	Having regard to the proposal from the European Commission,	Having regard to the proposal from the European Commission,	Having regard to the proposal from the European Commission, Text Origin: Commission Proposal
	Citation 3	3			
G	6	After transmission of the draft legislative act to the national parliaments,	After transmission of the draft legislative act to the national parliaments,	After transmission of the draft legislative act to the national parliaments,	After transmission of the draft legislative act to the national parliaments, Text Origin: Commission Proposal
	Citation 4	4			
G	7	Having regard to the opinion of the	Having regard to the opinion of the	Having regard to the opinion of the	Having regard to the opinion of the

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		European Economic and Social Committee ¹ ,			
		1. OJ C , , p	1. OJ C , , p	1. OJ C , , p	1. OJ C,, p Text Origin: Commission Proposal
	Citation	5			
G	8	Having regard to the opinion of the Committee of the Regions ¹ , 1. OJ C,, p	Having regard to the opinion of the Committee of the Regions ¹ , 1. OJ C,, p	Having regard to the opinion of the Committee of the Regions ¹ , 1. OJ C,, p	Having regard to the opinion of the Committee of the Regions ¹ , 1. OJ C, , p Text Origin: Commission Proposal
	Citation	6			
G	9	Acting in accordance with the ordinary legislative procedure,	Acting in accordance with the ordinary legislative procedure,	Acting in accordance with the ordinary legislative procedure,	Acting in accordance with the ordinary legislative procedure, Text Origin: Commission Proposal
	Formula				
G	10	Whereas:	Whereas:	Whereas:	Whereas: Text Origin: Commission Proposal
	Recital 1				

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11	(1) Pursuant to Article 3 of the Treaty on European Union, the aims of the Union are, inter alia, to promote the well-being of its peoples and to work for the sustainable development of Europe based on a highly competitive social market economy.	(1) Pursuant to Article 3 of the Treaty on European Union, the aims of the Union are, inter alia, to promote equality, solidarity, social justice and the well-being of its peoples and to work for the sustainable development of Europe based on a highly competitive social market economy, aiming to ensure full employment, social progress, a high level of protection and an improvement of the quality of the environment. Pursuant to Article 9 of the Treaty on the Functioning of the European Union (TFEU), the Union is to take into account requirements linked to the promotion of a high level of employment, the guarantee of adequate social protection, and the fight against social exclusion.	(1) Pursuant to Article 3 of the Treaty on European Union, the aims of the Union are, inter alia, to promote the well-being of its peoples and to work for the sustainable development of Europe based on a highly competitive social market economy.	
Recital 1	la .			
11a		(1a) Article 151 TFEU provides that the Union and the Member States have as their objectives, inter alia, to improve living and working conditions, in order to enable the harmonisation of such conditions while maintaining their		

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		improvement, proper social protection and a dialogue between management and labour, in line with the European Social Charter.		
Recital 2			L	
12	(2) Article 31 of the Charter of Fundamental Rights of the European Union¹ provides for the right of every worker to working conditions which respect his or her health, safety and dignity. 1. Charter of Fundamental Rights of the European Union, 2012/C 326/02 OJEU C326/391 of 26.10.2012.	(2) Article 3121 of the Charter of Fundamental Rights of the European Union¹ (the "Charter") prohibits discrimination on the basis of sex, race, colour, ethnic or social origin, genetic features, language, religion or belief, political or any other opinion, membership of a national minority, property, birth, disability, age or sexual orientation. Article 23 of the Charter provides for the right to equality between women and men in all areas, including employment, work and pay. Article 27 of the Charter provides for the right of workers to information and consultation. Article 28 of the Charter provides for the right of workers and employers, or their respective organisations, in accordance with Union law and national law and practice, to negotiate and conclude collective agreements at	(2) Article 31 of the Charter of Fundamental Rights of the European Union¹ provides for the right of every worker to working conditions which respect his or her health, safety and dignity. 1. Charter of Fundamental Rights of the European Union, 2012/C 326/02 OJEU C326/391 of 26.10.2012.	

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		the appropriate level and, in the case of conflicts of interest, to take collective action to defend their interests, including strike action. Article 31 of the Charter provides for the right of every worker to working conditions which respect his or her health, safety and dignity. 1. Charter of Fundamental Rights of the European Union, 2012/C 326/02 OJEU C326/391 of 26.10.2012.		
Recital 3	3			
13	(3) The European Social Charter establishes that all workers have the right to just conditions of work. It recognises the right of all workers to a fair remuneration sufficient for a decent standard of living for themselves and their families. Article 4 of the Charter recognises the role of freely concluded collective agreements as well as of statutory minimum wage setting mechanisms, to ensure the effective exercise of this right.	(3) Article 2 of the European Social Charter (the "ESC") establishes that all workers have the right to just conditions of work. HArticle 4 ESC recognises the right of all workers to a fair remuneration sufficient for a decent standard of living for themselves and their families. Article 4 of the Charter It also recognises the role of freely concluded collective agreements as well as of statutory minimum wage setting mechanisms, to ensure the effective exercise of this right. Article 5 ESC recognises the right of workers and employers to	(3) The European Social Charter establishes that all workers have the right to just conditions of work. It recognises notably the right of all workers to a fair remuneration sufficient for a decent standard of living for themselves and their families. Article 4 of the Charter recognises the role of freely concluded collective agreements as well as of statutory minimum wage setting mechanisms, to ensure the effective exercise of this right, the right of all workers and employers to freedom of association in national or international organisations for	

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		organise and Article 6 ESC recognises the right to bargain collectively.	the protection of their economic and social interests and the right to bargain collectively.	
Recital	4	l		
14	(4) Chapter II of the European Pillar of Social Rights, proclaimed at Gothenburg on 17 November 2017, establishes a set of principles to serve as a guide towards ensuring fair working conditions. Principle No 6 of the European Pillar of Social Rights reaffirms the workers' right to fair wages that provide for a decent standard of living. It also provides that adequate minimum wages shall be ensured, in a way that provides for the satisfaction of the needs of the worker and his/her family in the light of national economic and social conditions, whilst safeguarding access to employment and incentives to seek work. Furthermore, it recalls that in-work poverty shall be prevented and that all wages shall be set in a transparent and predictable way and respecting the autonomy of the social partners.	(4) Chapter II of the European Pillar of Social Rights (the "Pillar"), proclaimed at Gothenburg on 17 November 2017, establishes a set of principles to serve as a guide towards ensuring fair working conditions. Principle No 6Principles No 2 and 3 of the European Pillar of Social RightsPillar provide for equality of treatment and opportunities regarding participation in the labour market, terms and conditions of employment and career progression between men and women, regardless of racial or ethnic origin, religion or belief, disability, age or sexual orientation. Principle No 6 of the Pillar reaffirms the workers' right to fair wages that provide for a decent standard of living. It also provides that adequate minimum wages shall be ensured, in a way that provides for the satisfaction of the needs of the worker and his/her family in the light of national	(4) Chapter II of the European Pillar of Social Rights, proclaimed at Gothenburg on 17 November 2017, establishes a set of principles to serve as a guide towards ensuring fair working conditions. Principle No 6 of the European Pillar of Social Rights reaffirms the workers' right to fair wages that provide for a decent standard of living. It also provides that adequate minimum wages shall be ensured, in a way that provides for the satisfaction of the needs of the worker and his/her family in the light of national economic and social conditions, whilst safeguarding access to employment and incentives to seek work. Furthermore, it recalls that in-work poverty shall be prevented and that all wages shall be set in a transparent and predictable way according to national practices and respecting the autonomy of the social partners.	

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		economic and social conditions, whilst safeguarding access to employment and incentives to seek work. Furthermore, it recalls that in-work poverty shall be prevented and that all wages shall be set in a transparent and predictable way according to national practices and respecting the autonomy of the social partners. Principle No 8 of the Pillar ensures the consultation of the social partners on the design and implementation of economic, employment and social policies according to national practices and provides that social partners are to be encouraged to negotiate and conclude collective agreements in matters relevant to them, while respecting their autonomy and the right to collective action.		
Recital 5				
15	(5) Guideline 5 of Council Decision 2020/ 1512/EU on guidelines for the employment policies of the Member States¹ calls on Member States to ensure an effective involvement of social partners in wage-setting, providing for fair wages that enable a decent	(5) Guideline 5 of Council Decision 2020/ 1512/EU-on guidelines for the employment policies of the Member States on Member States to ensure an effective involvement of and cooperation with social partners in wage-setting, providing for fair	(5) Guideline 5 of Council Decision 2020/ 1512/EU on guidelines for the employment policies of the Member States¹ calls on Member States to ensure an effective involvement of social partners in— wage-setting, providing for fair wages that	

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Commission Proposal **EP Mandate Council Mandate Draft Agreement** standard of living and allowing for wages that enable a decent enable a decent standard of living an adequate responsiveness of standard of living and allowing for and allowing for an adequate wages to productivity an adequate responsiveness of responsiveness of wages to developments, with a view to wages to productivity productivity developments, with a upward convergence. The view to upward convergence. The developments while paving particular attention to lower and Guideline also calls on Member Guideline also calls on Member States to promote social dialogue middle income groups, with a view States to promote social dialogue to upward convergence and in and collective bargaining on wage and collective bargaining on wage setting. It also calls on Member order to correct growing setting. It also calls on Member States and the social partners to inequalities while improving the States and the social partners to economic and social development ensure that all workers have ensure that all workers have adequate and fair wages by of the Member States. The adequate and fair wages by Guideline also calls on Member benefitting from collective benefitting from collective agreements or adequate statutory States to promote social dialogue agreements or adequate statutory minimum wages, and taking into and collective bargaining on wage minimum wages, and taking into account their impact on setting. It also calls on Member account their impact on competitiveness, job creation and States and the social partners to competitiveness, job creation and in-work poverty. The Annual in-work poverty. The Annual ensure that all workers have Sustainable Growth Strategy 2021² Sustainable Growth Strategy 2021² adequate and fair wages by states that Member States should benefitting from collective states that Member States should adopt measures to ensure fair agreements or adequate statutory adopt measures to ensure fair minimum wages, and takingshould working conditions. In addition, working conditions. In addition, the Annual Sustainable Growth the Annual Sustainable Growth take into account their impact on Strategy 2020³ recalled that in the competitiveness sustainable Strategy 2020³ recalled that in the context of growing social divides, economic development, job context of growing social divides, it is important to ensure that each creation and in-work poverty. The it is important to ensure that each worker earns an adequate wage. worker earns an adequatea fair Annual Sustainable Growth Several Country Specific Strategy 2021² states that Member wage. Several Country Specific Recommendations have also been States should adopt measures to Recommendations have also been ensure fair working conditions. In issued to some Member States in issued to some Member States in the field of minimum wages. addition, the Annual Sustainable the field of minimum wages. Growth Strategy 2020³³ recalled However, individual countries may However, individual countries may be little inclined to improve their that in the context of growing be little inclined to improve their minimum wage settings because of social divides, it is important to minimum wage settings because of

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	the perception that this could negatively affect their external cost competitiveness. 1. Council Decision 2020/1512/EU of 13 October 2020 on guidelines for the employment policies of the Member States (OJ L 344, 19.10.2020, p. 22–28). 2. Commission Communication COM(2020) 575 final. 3. Commission Communication COM(2019) 650 final.	ensure that each worker earns an adequate wage. Several Country Specific Recommendations have also been issued to some Member States in the field of minimum wages. However, individual countries may be little inclined to improve their minimum wage settings because of the perception that this could negatively affect their external cost competitiveness with the aim of improving the adequacy of minimum wages to achieve real wage growth and avoid labour cost competition. Member States should improve minimum wage protection, taking into account national traditions. 1. Council Decision 2020/1512/EU of 13 October 2020 on guidelines for the employment policies of the Member States (OJ L 344, 19.10.2020, p. 22–28). 2. Commission Communication COM(2020) 575 final. 3. Commission Communication COM(2019) 650 final.	the perception that this could negatively affect their external cost competitiveness. 1. [1] Council Decision 2020/1512/EU of 13 October 2020 on guidelines for the employment policies of the Member States (OJ L 344, 19.10.2020, p. 22–28). 2. [2] Commission Communication COM(2020) 575 final. 3. [3] Commission Communication COM(2019) 650 final.	
Recital 6				
16	(6) Better working and living conditions, including through adequate minimum wages, benefit both workers and businesses in the	(6) Better working and living conditions, including through adequate <i>and fair</i> minimum wages, benefit <i>both</i> workers and	(6) Better working and living conditions, including through adequate minimum wages, benefit both workers and businesses in the	

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	Union and are a prerequisite for achieving inclusive and sustainable growth. Addressing large differences in the coverage and adequacy of minimum wage protection contributes to improving the fairness of the EU labour market and promote economic, social progress and upward convergence. Competition in the Single Market should be based on high social standards, innovation and productivity improvements ensuring a level playing field.	businesses in the Union as well as society and the economy in general and are a prerequisite for achieving fair, inclusive and sustainable growth. Addressing large differences in the coverage and adequacy of minimum wage protection contributes to improving the fairness of the EU labour market, preventing and reducing wage and social inequalities and combating unfair competition, and to promoting and promote economic, social progress and upward convergence. Competition in the Single Market should be based on high social standards, including a high level of workers' protection, the creation of quality jobs, innovation and sustainable productivity improvements, ensuring a level playing field.	Union and are a prerequisite for achieving inclusive and sustainable growth. Addressing large differences in the coverage and adequacy of minimum wage protection contributes to improving the fairness of the EU labour market and promote economic, social progress and upward convergence. Competition in the Single Market should be based on high social standards, innovation and productivity improvements, while ensuring a level playing field.	
Recital	7			
17	(7) When set at adequate levels, minimum wages protect the income of disadvantaged workers, help ensure a decent living, and limit the fall in income during bad times, as recognised in Convention 131 of the International Labour Organisation on the establishment	(7) When set at adequate and fair levels, whether by statutory minimum wages or collective bargaining, minimum wages protect the income of all workers, in particular of disadvantaged workers, help ensure a decent living for all, and limit the fall in	(7) When set at adequate levels, minimum wages protect the income of disadvantaged workers, help ensure a decent living, and limit the fall in income during bad times, as recognised in Convention 131 of the International Labour Organisation on the establishment	

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	of a system of minimum wage fixing. Minimum wages contribute to sustaining domestic demand, strengthen incentives to work, reduce wage inequalities and inwork poverty.	income during bad times, as recognised in Convention 131 of the International Labour Organisation Organization (ILO) on the establishment of a system of minimum wage fixing. Minimum wages that provide for a decent standard of living contribute to sustaining domestic demand and purchasing power at local, regional and national level, strengthen incentives to work, reduce wage inequalities and the gender pay gap, to help to prevent and combat in-work poverty among workers and their families, and to strengthen economic resilience. A consideration of the socio-economic situation of the labour market should address the need to ensure a decent standard of living for workers.	of a system of minimum wage fixing. Minimum wages contribute to sustaining domestic demand, strengthen incentives to work, reduce wage inequalities and inwork poverty.	
Recital 7	⁷ a			
17a		(7a) In-work poverty in the Union has increased over the past decade and more workers are experiencing poverty ¹¹ . During economic turndowns, such as the COVID-19 crisis, the role of adequate and fair minimum wages in protecting low-wage workers is		

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		particularly important as they are more vulnerable to the consequences, and is essential for the purpose of supporting a sustainable and inclusive economic recovery which should lead to more quality employment. To ensure a sustainable recovery, it is vital that businesses, in particular micro-enterprises and small enterprises, thrive. Taking into account the effects and duration of the COVID-19 crisis, it is even more important to reassess the adequacy of wages in low-paid, sectors that have proven to be essential and of great social value during the crisis. Not all Member States have ratified and implemented ILO Convention 131 on Minimum Wage Fixing. 1. https://ec.europa.eu/eurostat/web/product s-eurostat-news/-/DDN-20180316-1		
Recital 8	3	_		
18	(8) Women, young and low-skilled workers and persons with disabilities have a higher probability of being minimum wage or low wage earners than	(8) Women, young and younger and older workers, migrants, single parents, low-skilled workers, persons with disabilities, and in particular and persons with	(8) Women, young and low-skilled workers and persons with disabilities have a higher probability of being minimum wage or low wage earners than	

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	other groups. During economic downturns, such as the Covid-19 crisis, the role of minimum wages in protecting low-wage workers becomes increasingly important and is essential to support a sustainable and inclusive economic recovery. Addressing minimum wage contributes to gender equality, closing the gender pay and pension gap as well as elevating women out of poverty.	disabilities who suffer from multiple forms of discrimination still have a higher probability of being minimum wage or low wage earners than other groups. During economic downturns, such as the Covid 19 crisis, the role. Ensuring and improving the adequacy and fairness of minimum wages in protecting low wage workers becomes increasingly important and is essential to support a sustainable and inclusive economic recovery. Addressing minimum wage contributes to reducing the disability pay gap, respecting the needs of all generations, gender equality, closing the gender pay and pension gap as well as elevating women and their families out of poverty. Ensuring equal pay and facilitating a good work-life balance are vital to sustainable economic growth in the Union.	other groups. During economic downturns, such as the Covid-19 crisis, the role of minimum wages in protecting low-wage workers becomes increasingly important and is essential to support a sustainable and inclusive economic recovery. Addressing minimum wage contributes to gender equality, closing the gender pay and pension gap as well as elevating women out of poverty.	
Recital 9)			
19	(9) The Covid-19 pandemic is having a significant impact on the services sector and small firms, which both have a high share of minimum wage earners. In	(9) The Covid-19 pandemic is having a significant impact on the services sector, <i>microenterprises</i> and small <i>firms,enterprises</i> which both have a high share of <i>low wage</i>	(9) The Covid-19 pandemic is having a significant impact on the services sector and small firms, which both have a high share of minimum wage earners. In	

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	addition, minimum wages are also important in view of the structural trends that are reshaping labour markets and which are increasingly characterised by high shares of non-standard and precarious work. These trends have led to an increased job polarisation resulting in an increasing share of low-paid and low-skilled occupations in most Member States, as well as to higher wage inequality in some of them.	and minimum wage earners. In addition, Minimum wages are therefore also important in view of the structural trends that are reshaping labour markets and which are increasingly characterised by high shares of non-standard and precarious work, often including part-time, seasonal, platform and temporary agency workers. These trends have led, in many cases, to an increased job polarisation resulting in an increasing share of low-paid and low-skilled occupations and sectors in most Member States, as well as to higher wage inequality in some of them. It is more difficult for workers with non-standard contracts to organise and fight for collective agreements. Strategies such as "union-busting" weaken trade unions and, as a consequence, lead to fewer or hollowed-out collective agreements. In addition, the low or decreasing coverage of employers' organisations is debilitating collective bargaining.	addition, minimum wages are also important in view of the structural trends that are reshaping labour markets and which are increasingly characterised by high shares of non-standard and precarious work. These trends have led to an increased job polarisation resulting in an increasing share of low-paid and low-skilled occupations in most Member States, as well as to higher wage inequality in some of them.	
Recital 9)a			
19a		(9a) While labour market		

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		flexibility and new forms of employment, including part-time work and work for numerous employers are not generally and necessarily disadvantageous and are sometimes preferred by workers themselves, they should not lead to in-work poverty or the evasion of minimum wage regulations and agreements.		
Recital 9	l b			
19b		(9b) New technologies, innovative administrative approach and new forms of social dialogue and collective bargaining should therefore be developed, in order to guarantee the minimum wage and protection for all workers in the new social and economic realities of digital economy.		
Recital 1	0			
20	(10) While minimum wage protection exists in all Member States, in some that protection stems from legislative provisions ("statutory minimum wages") and from collective agreements while in others it is provided exclusively,	(10) While Minimum wage protection exists in all Member States, in some that. Protection stems from legislative provisions ("and from collective agreements. Many Member States have statutory minimum wages") and	(10) While minimum wage protection exists in all Member States, in some that protection stems from legislative provisions ("statutory minimum wages") or administrative provisions and from collective agreements while	

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	through collective agreements.	from collective agreements while in others it is provided exclusively. In some Member States, social partners have developed well-functioning autonomous bargaining structures for wagesetting. In those Member States, social partners have a high capacity to negotiate and monitor the implementation of concluded agreements. Wage setting through collective agreements contributes to a balanced development of wage formation and reducing inwork poverty and has proven to be beneficial from a socio-economic perspective. The different national traditions in the Member States should be respected.	in others it is provided exclusively, through collective agreements.	
Recital	11			
21	(11) Minimum wage protection set out by collective agreements in low-paid occupations is adequate in most cases; statutory minimum wages are low compared to other wages in the economy in several Member States. In 2018, the statutory minimum wage did not provide sufficient income for a single minimum-wage earner to reach the at-risk-of-poverty	(11) Minimum wage protection set out byarising from collective agreements in low-paid occupations is adequate and provide decent standards of living in most cases; and has proven to be an effective means by which to tackle in-work poverty. Statutory minimum wages are usually low compared to other wages in the economy in severalmany Member	(11) Minimum wage protection set out by collective agreements in low-paid occupations is adequate in most cases; statutory minimum wages are low compared to other wages in the economy in several Member States. In 2018, the statutory minimum wage did not provide sufficient income for a single minimum-wage earner to reach the at-risk-of-poverty	

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	threshold in nine Member States. In addition, the use of reduced minimum wage rates (variations) and deductions from statutory minimum wages negatively affect their adequacy.	States. In 2018, the statutory minimum wage did not provide sufficient income for a single minimum-wage earner to reach the at risk of povertyat-risk-of-poverty threshold in nine Member States, which is not in line with the aims of the Union as outlined in Article 9 TFEU. In addition, the use of reduced minimum wage rates (variations) and deductions from statutory minimum wages negatively affect their adequacy and increases the risk of poverty of such workers, in the public as well as the private sectors.	threshold in nine Member States. In addition, the use of reduced minimum wage rates (variations) and deductions from statutory minimum wages negatively affect their adequacy.	
Recital 1	2			
22	(12) Not all workers in the Union are protected by minimum wages. In some Member States some workers, even though they are covered, receive in practice a remuneration below the statutory minimum wage due to the non-respect of existing rules. In particular, such non-compliance has been found to affect notably women, young workers, people with disabilities and agricultural workers. In Member States where minimum wage protection is	(12) Not all workers in the Union are protected by minimum wages. In some Member States some workers, even though they are covered, receive in practice a remuneration below the statutory minimum wage due to the non-respect of existing rules non-compliance with existing rules, or due to current variations of and deductions from the statutory minimum wage. Where they exist, Member States should regularly review variations with a view to	(12) Not all workers in the Union are effectively protected by minimum wages-, as in some Member States some workers, even though they are covered, receive in practice a remuneration below the statutory minimum wage due to the non-respect of existing rules. In particular, such non-compliance has been found to affect notably women, young workers, people with disabilities and agricultural workers. In Member States where minimum wage protection is	

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	provided only through collective agreements, the share of workers not covered is estimated to vary from 2% to 55% of all workers.	assess their impact on vulnerable groups of workers. In particular, such non-compliance has been found to affect notably women, young workers, older workers, low-skilled workers, migrant workers, single parents, people with disabilities, workers with non-standard forms of employment such as platform workers, part-time workers, and agricultural, seasonal and fixed-term workers, which as a consequence drives down wages. In Member States where minimum wage protection is provided only througharises from collective agreements only, the share of workers not covered is estimated to vary from 2% to 55% of all workers.	provided only through collective agreements, the share of workers not covered is estimated to vary from 2% to 55% of all workers.	
Recital 1	2a			
22a		(12a) To avoid the proliferation of sheltered employment opportunities that do not comply with minimum wage legislation and to avoid discrimination against persons with disabilities, this Directive should ensure that sheltered employment facilities are governed by the standards,		

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		laws or agreements in place in the sector in which they operate.		
Recital 1	3			
23	(13) While strong collective bargaining at sector or crossindustry level contributes to ensuring adequate minimum wage protection, traditional collective bargaining structures have been eroding during the last decades, in part due to structural shifts in the economy towards less unionised sectors and to the decline in trade union membership related to the increase of atypical and new forms of work.	(13) While strong collective bargaining at sector or crossindustry level contributes to ensuring adequate and fair minimum wage protection in the form of wages arising from collective agreements, traditional collective bargaining structures have been eroding during the lastrecent decades, due to a decrease in employer association membership, in part due to structural shifts in the economy towards less unionised sectors and to the decline in trade union membership related which is due to the increase of atypical and newprecarious and non-standard forms of work. In addition, sectoral and cross-industry level collective bargaining came under severe pressure in the aftermath of the 2008 financial crisis. With the aim of achieving adequate and fair minimum wages, however, sectoral and cross-industry level collective bargaining is essential and therefore needs to be	(13) While strong collective bargaining at sector or crossindustry level contributes to ensuring adequate minimum wage protection, traditional collective bargaining structures have been eroding during the last decades, in part due to structural shifts in the economy towards less unionised sectors and to the decline in trade union membership related to the increase of atypical and new forms of work.	

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		promoted and strengthened.		
Recital 1	.4			
24	(14) The Commission has consulted management and labour in a two-stage process with regard to possible action to address the challenges related to adequate minimum wages protection in the Union, in accordance with Article 154 of the Treaty on the Functioning of the European Union. There was no agreement among the social partners to enter into negotiations with regard to those matters. It is, however, important to take action at Union level to ensure that workers in the Union are protected by adequate minimum wages, taking into account the outcomes of the social partners' consultation.	(14) The Commission has consulted management and labour in a two-stage process with regard to possible action to address the challenges related to adequate <u>and fair</u> minimum wages protection in the Union, in accordance with Article 154 of the Treaty on the Functioning of the European Union. There was no agreement among the social partners to enter into negotiations with regard to those matters. It is, however, important to take action at Union level, <u>while respecting the principle of subsidiarity</u> , to ensure that workers in the Union are protected by adequate <u>and fair</u> minimum wages, taking into account the outcomes of the social partners' consultation.	(14) The Commission has consulted management and labour in a two-stage process with regard to possible action to address the challenges related to adequate minimum wages protection in the Union, in accordance with Article 154 of the Treaty on the Functioning of the European Union. There was no agreement among the social partners to enter into negotiations with regard to those matters. It is, however, important to take action at Union level to ensurepromote that workers in the Union are protected by adequate minimum wages, taking into account the outcomes of the social partners' consultation.	
Recital 1	5			
25	(15) This Directive establishes minimum requirements at Union level to ensure both that minimum wages are set at adequate level and	(15) With a view to improving working and living conditions, upward social convergence and gender equality in the Union, this	(15) This Directive establishes minimum requirementsa framework at Union level to ensure both that promote adequate	

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		that workers have access to minimum wage protection, in the form of a statutory minimum wage or in the form of wages set under collective agreements as defined for the purpose of this Directive.	Directive establishes minimum requirements at Union level to ensure both that minimum wages are set at adequate level and that workers have access the adequacy and fairness of minimum wages and the access of workers to minimum wage protection, in the form of a statutory minimum wage, where it exists, or in the form of wages set underarising from collective agreements as defined for the purpose of this Directive.	level of minimum wages, collective bargaining on wage setting, particularly for the benefit of low wage earners, and effective access of workers are set at adequate level and that workers have access to minimum wage protection, to the extent minimum wages exist in the form of a statutory minimum wages set under collective agreements as defined for the purpose of this Directive	
ŀ	Recital 1	6			
	26	(16) In full respect of Article 153(5) of the Treaty on the Functioning of the European Union, this Directive neither aims to harmonise the level of minimum wages across the Union nor to establish an uniform mechanism for setting minimum wages. It does not interfere with the freedom of Member States to set statutory minimum wages or promote access to minimum wage protection provided by collective agreements, according to the traditions and specificities of each country and in full respect of national competences and social partners'	(16) In full respect of Article 153(5) of the Treaty on the Functioning of the European UnionTFEU, this Directive neither aims to harmonise the level of minimum wages across the Union nor to establish an uniform mechanism for setting minimum wages. It aims to ensure adequate and fair minimum wages as a threshold of decency at national level, to improve living standards and to prevent and reduce poverty in the Union. However, this Directive does not interfere with the freedom of Member States to set statutory minimum wages or	(16) In full respect of Member States' competences preserved by Article 153(5) of the Treaty on the Functioning of the European Union, this Directive neither aims to harmonise the level of minimum wages across the Union nor to establish an uniform mechanism for setting minimum wages. It does not interfere with the freedom of Member States to set statutory minimum wages or promote access to minimum wage protection provided by collective agreements, according to the traditionslaws, practices and specificities of each country and in full respect of	

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	contractual freedom. This Directive does not impose an obligation on the Member States where minimum wage protection is ensured exclusively via collective agreements to introduce a statutory minimum wage nor to make the collective agreements universally applicable. Also, this Directive does not establish the level of pay, which falls within the contractual freedom of the social partners at national level and within the relevant competence of Member States.	promote access to minimum wage protection provided by collective agreements, according to the traditions and specificities of each country and in full respect of national competences and social partners' contractual freedomright to conclude agreements. This Directive does not impose and should not be construed as imposing an obligation on the Member States where minimum wage protection is ensured exclusively via collective agreements to introduce a statutory minimum wage nor to make the collective agreements universally applicable. Also, this Directive does not establish the level of pay, which falls within the contractual freedomright of the social partners to conclude agreements at national level and within the relevant competence of Member States.	national competences and social partners' contractual freedom. This Directive sets out obligations of a procedural nature, it does not impose an obligation on the Member States where minimum wage protection is ensured exclusively via collective agreements to introduce a statutory minimum wage nor to make the collective agreements universally applicable. Also, this Directive does not establish the level of pay, which falls within the contractual freedom of the social partners at national level and within the relevant competence of Member States.	
Rec	cital 17			
2	(17) This Directive should apply to workers who have an employment contract or employment relationship as defined by the law, collective agreements or practice in force in	(17) This Directive should apply to workers who have an employment contract or employment relationship as defined by the law, collective agreements or practice in force in	(17) While respecting Regulation (EC) 593/2008 of 17 June 2008 on the law applicable to contractual obligations (Rome I), this Directive should apply with regard to workers who have an	

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each Member State, with	each Member State, with	employment contract or	
consideration to the criteria	consideration to the criteria	employment relationship as	
established by the Court of Justice	established by the Court of Justice	defined by the law, collective	
of the European Union for	of the European Union for	agreements or practice in force in	
determining the status of a worker.	determining the status of a worker.	each Member State, with	
Provided that they fulfil those	Provided that they fulfil those	consideration to the criteria	
criteria, domestic workers, on-	criteria, workers in the public as	established by the Court of Justice	
demand workers, intermittent	well as the private sectors, whose	of the European Union for	
workers, voucher based-workers,	pay is calculated on the basis of	determining the status of a worker.	
bogus self-employed, platform	output, where permitted by	Provided that they fulfil those	
workers, trainees and apprentices	national law, seafarers, domestic	criteria, domestic workers, on-	
could fall within the scope of this	workers, on-demand workers,	demand workers, intermittent	
Directive. Genuinely self-	intermittent workers, voucher	workers, voucher based-workers,	
employed persons do not fall	based workers, voucher-based	bogus self-employed, platform	
within the scope of this Directive	workers, workers who are bogus	workers, trainees and apprentices	
since they do not fulfil those	self-employed, platform workers,	could fall within the scope of this	
criteria. The abuse of the status of	trainees and apprentices could fall	Directive. Genuinely self-	
self-employed persons, as defined	within the scope of this Directive.	employed persons do not fall	
in national law, either at national	Genuinely self-employed persons	within the scope of this Directive	
level or in cross-border situations,	do not workers in sheltered	since they do not fulfil those	
is a form of falsely declared work	employment, part-time workers,	criteria. The abuse of the status of	
that is frequently associated with	other non-standard workers,	self-employed persons, as defined	
undeclared work. Bogus self-	trainees and apprentices could fall	in national law, either at national	
employment occurs when a person	within the scope of this Directive	level or in cross-border situations,	
is declared to be self-employed	since they do not fulfil those	is a form of falsely declared work	
while fulfilling the conditions	criteria. The abuse of the status of	that is frequently associated with	
characteristic of an employment	self-employed persons, as defined	undeclared work. Bogus self-	
relationship, in order to avoid	in national law, either at national	employment occurs when a person	
certain legal or fiscal obligations.	level or in cross-border situations,	is declared to be self-employed	
Such persons should fall within the	is a form of falsely declared work	while fulfilling the conditions	
scope of this Directive. The	that is frequently associated with	characteristic of an employment	
determination of the existence of	undeclared work. Bogus self-	relationship, in order to avoid	
an employment relationship should	employment occurs when a person	certain legal or fiscal obligations.	
be guided by the facts relating to	is declared to be self-employed	Such persons should fall within the	
<u> </u>	I		

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	the actual performance of the work and not by the parties' description of the relationship.	while fulfilling the conditions characteristic of an employment relationship, in order to avoid certain legal or fiscal obligations. Such persons should fall within the scope of this Directive. The determination of the existence of an employment relationship should be guided by the facts relating to the actual performance of the work, and not by the parties' description of the relationship.	scope of this Directive. The determination of the existence of an employment relationship should be guided by the facts relating to the actual performance of the work and not by the parties' description of the relationship.	
Recital 1	l7a I			
27a			(17a) Genuinely self-employed persons do not fall within the scope of this Directive since they do not fulfil those criteria. The abuse of the status of self-employed persons, as defined in national law, either at national level or in cross-border situations, is a form of falsely declared work that is frequently associated with undeclared work. Bogus self-employment occurs when a person is declared to be self-employed while fulfilling the conditions characteristic of an employment relationship, in order to avoid certain legal or fiscal obligations. Such persons	

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			should fall within the scope of this Directive. The determination of the existence of an employment relationship should be guided by the facts relating to the actual performance of the work and not by the parties' description of the relationship.	
Recital 1	L7b			
27b			(17b) This Directive takes into account that the Maritime Labour Convention, 2006, as amended, lays down a minimum wage setting mechanism with regard to seafarers. For the purposes of this Directive, decisions of the Governing Body of the International Labour Office resulting from such minimum wage setting mechanism and put into practice by a Member State, should be deemed to be collective agreements.	
Recital 1	L7a			
27c		(17a) In a social market economy, everyone who works should have a decent income and		

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	be able to provide for him or herself and his or her family. Solutions to prevent in-work poverty, unfair competition and social inequalities should be in place. Adequate and fair minimum wages are essential in this regard. Member States should ensure compliance with the maximum working hours laid down in national law or collective agreements in the Member States in accordance with Directive 2003/88/EC of the European Parliament and of the Council as well as other health and safety provisions, to safeguard workers' physical and mental well-being. Member States can take measures against the practice of some employers to raise the output of work or increase the work intensity when minimum wages are implemented or increased because the hourly minimum wages are indirectly lowered and the purpose of this Directive is undermined. 1. Directive 2003/88/EC of the European Parliament and of the Council of 4 November 2003 concerning certain aspects of the organisation of working time (OJ L 299, 18.11.2003, p. 9).		

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Recital 2	1.8			
28	(18) Well-functioning collective bargaining on wage setting is an important means to ensure that workers are protected by adequate minimum wages. In the Member States with statutory minimum wages, collective bargaining supports general wage developments and therefore contributes to improving the adequacy of minimum wages. In the Member States where minimum wage protection is provided exclusively by collective bargaining, their level as well as the share of protected workers are directly determined by the functioning of the collective bargaining system and collective bargaining coverage. Strong and well-functioning collective bargaining together with a high coverage of sectorial or crossindustry collective agreements strengthen the adequacy and the coverage of minimum wages.	(18) Collective bargaining should in any event be in line with ILO Convention 87 on Freedom of Association and Protection of the Right to Organise, ILO Convention 98 on the Right to Organise and Collective Bargaining, ILO Convention 154 on Collective Bargaining, and ILO Recommendation 91 on Collective Agreements, as well as the Charter and the ESC. Wellfunctioning collective bargaining on wage setting is an important means to ensure that workers are protected by adequate and fair minimum wages that provide for a decent standard of living. In the Member States with statutory minimum wages, collective bargaining supports general wage developments and therefore contributes to improving the adequacy and fairness of minimum wages as well as the working and living conditions of workers. In the Member States where minimum wage protection is provided exclusively by collective bargaining, in the form of wages arising from collective agreements, their level as well as	(18) Well-functioning collective bargaining on wage setting is an important means to ensure that workers are protected by adequate minimum wages. In the Member States with statutory minimum wages, collective bargaining supports general wage developments and therefore contributes to improving the adequacy of minimum wages. In the Member States where minimum wage protection is provided exclusively by collective bargaining, their level as well as the share of protected workers are directly determined by the functioning of the collective bargaining system and collective bargaining coverage. Strong and well-functioning collective bargaining together with a high coverage of sectorial or crossindustry collective agreements strengthen the adequacy and the coverage of minimum wages.	

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		the share of protected workers are directly determined by the functioning of the collective bargaining system and collective bargaining coverage. Strong and well-functioning collective bargaining together with a high coverage of sectorial or crossindustry collective agreements strengthen the adequacy and the coverage of minimum wage protection in the form of wages arising from collective bargaining.		
Recital 1				
28a		(18a) Minimum wage protection through collective agreements is beneficial to workers and employers as well as businesses. In some Member States there are neither statutory minimum wages nor systems for declaring collective agreements generally binding. Wages, including minimum wage protection, are provided exclusively by collective bargaining between social partners. Average wages in those Member States are among the highest in the Union. Those systems are characterised by very high collective bargaining		

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		coverage, as well as high levels of affiliation to both the employer associations and trade unions. In systems where minimum wages arise from collective agreements which are made universally applicable without any discretion of the adopting authority as to the content of the applicable provisions, the minimum wage should not be considered to be a statutory minimum wage.		
Recita	19		l .	
29	(19) In a context of declining collective bargaining coverage, it is essential that the Member States promote collective bargaining to enhance workers' access to minimum wage protection provided by collective agreements. Member States with a high collective bargaining coverage tend to have a low share of low-wage workers and high minimum wages. Member States with a small share of low wage earners have a collective bargaining coverage rate above 70%. Similarly, the majority of the Member States with high levels of minimum wages relative to the median wage have a	(19) In a context of declining collective bargaining coverage, it is essential that the Member States protect the right to engage in and promote collective bargaining to enhance workers' access to minimum wage protection provided by collective agreements. This applies in particular to Member States with low collective bargaining coverage, and to cases where multinational and large corporations practice social dumping and continue to exploit loopholes in social systems. Member States with a high collective bargaining coverage tend to have a low share of low-wage	(19) In a context of declining collective bargaining coverage, it is essential that the Member States promote collective bargaining toand thereby enhance workers' access to minimum wage protectionthe wage setting provided by collective agreements to improve workers' minimum wage protection. Member States with a high collective bargaining coverage tend to have a low share of low-wage workers and high minimum wages. Member States with a small share of low wage earners have a collective bargaining coverage rate above 70%.— Similarly, the majority of	

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collective bargaining coverage above 70%. While all Member States should be encouraged to promote collective bargaining, those who do not reach this level of coverage should, in consultation and/or agreement with the social partners, provide for or, where it already exists, strengthen a framework of facilitative procedures and institutional arrangements enabling the conditions for collective bargaining. Such framework should be established by law or by tripartite agreement	workers and high minimum wages. Member States with a small share of low wage earners have a collective bargaining coverage rate above 70%.—Similarly, the majority of the Member States with high levels of minimum wages relative to the median wage have a collective bargaining coverage above 70%. While all Member States should be encouraged to promote collective bargaining and progressively increase the collective bargaining coverage with regard to remuneration to at least 80% of the workers, those who do not reach this level of coverage should, in consultation and/orand agreement with the social partners, provide for or, where it already exists, strengthen a framework of facilitative procedures and institutional arrangements enabling the conditions for collective bargaining. Such framework should be established by law or by tripartite in accordance with national law and practice, by law, after consulting social partners, in agreement with social partners or, following a joint request, between social partners.	the Member States with high levels of minimum wages relative to the median wage have a collective bargaining coverage above 70%. While all Therefore, Member States with a collective bargaining coverage rate below 70% should be encouraged to promote adopt measures with a view to enhancing such collective bargaining. However, in order to respect the autonomy of social partners, which includes their right to collective bargaining and excludes any obligation to conclude collective agreements, the threshold of 70% of collective bargaining , those who do not reach this level of coverage should, in consultation and/or agreement with the social partners, provide for or, where it already exists, strengthen not be construed as an objective, but is only used as an indicator triggering the obligations to provide for a framework of facilitative procedures and institutional arrangements enabling the conditions for collective bargaining as well as to establish an action plan. Such plan might take any form and it might have been	Draft Agreement
	social partners.	adopted prior to the entry into	

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		(19 a) Member States should establish and implement an action plan to promote collective bargaining in cooperation with the social partners. That action plan should be reviewed and revised at least every two years. It should also be notified to the Commission and be made public. Member States' collective bargaining coverage rates vary significantly owing to a number of factors, including national tradition and practice and their historic contexts. This must be taken into account when assessing progress towards a higher collective bargaining coverage particularly with regard to the action plan provided for in this Directive.	force of this Directive, provided that it contains actions striving to effectively promote collective bargaining and it was. Such framework should be established by law or by tripartite agreement in consultation with social partners.	
Recital 2	20			
30	(20) Sound rules, procedures and practice for setting and updating statutory minimum wages are necessary to deliver adequate minimum wages, while safeguarding jobs and the competitiveness of firms including small and medium-sized enterprises. They include a number	(20) Sound, <i>clear</i> rules, <i>transparent</i> procedures and <i>effective</i> practice for setting and updating statutory minimum wages are necessary to deliver adequate <i>and fair</i> minimum wages, <i>including through automatic indexation where it exists</i> , while safeguarding <i>jobsexisting and</i>	(20) Sound rules, procedures and practice for setting and updating statutory minimum wages, are necessary to deliver adequate minimum wages, while safeguarding jobs and the competitiveness of firms including small and medium-sized enterprises. They include a number	

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	of elements to preserve the adequacy of statutory minimum wages, including criteria and indicators to assess adequacy, regular and timely updates, the existence of consultative bodies and the involvement of social partners. A timely and effective involvement of the latter is another element of good governance that allows for an informed and inclusive decision-making process.	creating new quality employment, ensuring equal treatment, a level playing field and the competitiveness of firms including micro, small and medium-sized enterprises. They include a number of elements to ensure and preserve the adequacy and fairness of statutory minimum wages, including criteria and guiding indicators to assess adequacy and fairness, regular and timely updates, the existence contribution of consultative bodies and the involvement of social partners. A timely, comprehensive and effective involvement of the latter is another element of social partners, is a pre-requisite for good governance that allows for an informed and inclusive decision-making process, while taking into account that social and economic realities are not static.	of elementscomponents to preserve the adequacy of statutory minimum wages, including criteria to guide Member States in setting and updating minimum wages and indicators to assess their adequacy, regular and timely updates, the existence of consultative bodies and the involvement of social partners. A timely and effective involvement of the latter in the setting and in updating of statutory minimum wages as well as in the establishment or modification of automatic indexation formulas, where they exist, is another element of good governance that allows for an informed and inclusive decision-making process.	S
Recital 2	l 20a			
30a			(20a) Member States which use an automatic indexation mechanism, including semiautomatic mechanisms in which a minimal obligatory increase of minimum wage is guaranteed,	

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			should ensure that, if such a mechanism is part of their framework, the framework also requires timely updates to the statutory minimum wage at regular intervals in order to continue promoting their adequacy. These regular updates should consist of an evaluation of the minimum wage taking into account the guiding criteria, followed, if necessary, by a modification of the amount. The frequency of the automatic indexation[]on the one hand and the updates of the statutory minimum wages on the other hand might differ.	
Recital 2	21	I	L	
31	(21) Minimum wages are considered adequate if they are fair in relation to the wage distribution in the country and if they provide a decent standard of living. The adequacy of statutory minimum wages is determined in view of the national socio-economic conditions, including employment growth, competitiveness as well as regional and sectoral developments. Their adequacy	(21) Minimum wages are considered adequate if they are fair in relation to theto be adequate and fair if they improve wage distribution in the country and if they provide a decent standard of living for workers and their families on the basis of a full time employment contract. The adequacy and fairness of statutory minimum wages is determined in view of the national socio-	(21) Minimum wages are considered adequate if they are fair in relation to the wage distribution in the country and if they provide a decent standard of living. The adequacy of statutory minimum wages is determined and assessed by each Member State in view of theits national socio-economic conditions, including employment growth, competitiveness as well as regional and sectoral	

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should be assessed at least in	economic conditions, including	developments. Their adequacy	
relation to their purchasing power,	employment growth,	should be assessed at least in	
to the productivity developments	competitiveness as well as	relation to their, taking into	
and to their relation to the gross	regional and sectoral	account the purchasing power, to	
wage levels, distribution and	developments. Their adequacy <i>and</i>	the productivity developments and	
growth. The use of indicators	fairness should be assessed at least	to their relation to levels and	
commonly used at international	in relation to their purchasing	developments as well as the gross	
level, such as 60% of the gross	power, to the productivity	wage levels, their distribution and	
median wage and 50% of the gross	developments and to their relation	growth. The use of indicators and	
average wage, can help guide the	to the gross wage levels,	associated reference values can	
assessment of minimum wage	distribution and growth. The use of	help each Member State by	
adequacy in relation to the gross	indicators commonly used at	guiding its assessment of	
level of wages.	international internationally	minimum wage adequacy. These	
	<i>recognised</i> level, such as of 60%	should be chosen by Member	
	of the gross median wage and 50%	States among indicators	
	of the gross average wage, can help	commonly used at international	
	guide the assessment of minimum	level and, as appropriate,	
	wage adequacy in relation to the	indicators commonly used at	
	gross level of wages. Almost all	national level. They might	
	Member States with a statutory	include reference values	
	minimum wage fall short of those	commonly used at international	
	indicators, while all Member	level, such as the ratio of the	
	States need to take the necessary	gross minimum wage to 60% of	
	measures to prohibit exploitatively	the gross median wage, the ratio	
	low levels of wages. In addition, a	of the gross minimum wage to	
	national basket of goods and	50% of the gross average wage	
	services at real prices, including	and the ratio of the net minimum	
	adequate housing, healthy food,	wage to 50% or 60 % - and 50%	
	clothing, communication tools	of the grossnet average wage, can	
	and costs, sustainable transport	help guide the assessment of and	
	and energy, personal care, health	reference values associated to	
	care and medical supplies,	indicators commonly used at	
	childcare, as well as resources	national level, such as the	
	necessary enabling meaningful	comparison of the net minimum	
<u> </u>	<u> </u>		

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		participation in society, sports, cultural, educational and social activities, and insurance and savings to protect against unforeseen events, can be instrumental in this regard. Moreover, adequate and fair levels of minimum wages are an important instrument to support a fair transition to a digital and green economy.	wage adequacy in relation to the gross level of with the poverty threshold and the purchasing power of minimum wages.	
Recital 2	22			
32	(22) To promote adequacy of minimum wages for all groups of workers, variations and deductions from statutory minimum wages should be limited to a minimum, while ensuring that social partners are duly consulted in their definition. Some deductions to statutory minimum wages may be justified by a legitimate aim, including overstated amounts paid or deductions ordered by a judicial authority. Others, such as deductions related to the equipment necessary to perform a job or deductions of allowances in kind, such as accommodation, may be unjustified or disproportionate.	(22) To promote and ensure the adequacy and fairness of minimum wages that provide for a decent standard of living for all groups of workers, variations and deductions from it is necessary to apply the principle of equal treatment and the fight against discrimination. The exclusion of any worker from the protection of a statutory minimum wages wage cannot be justified. Nothing in this Directive should be limited to aconstrued as imposing an obligation on Member States to introduce variations of and deductions from minimum, while ensuring that social partners are duly consulted in their definition.	of Member States should involve social partners in case they set different levels of statutory minimum wages (variations) or allow for reductions of the remuneration paid under the level of the statutory minimum wage (deductions). Without prejudice to the Member State competence to set the minimum wage and possible for all groups of workers, variations and deductions, in order to promote adequacy of from statutory minimum wages, it is important to avoid that variations and deductions are used widely and to make sure that these respect the principles	

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		Some deductions to wages. Variations of statutory minimum wages as well as deductions resulting in levels of wages below the statutory minimum wages may be justified by a legitimate aim, including overstated amounts paid or deductions ordered by a judicial authority. Others, such as deductions related to the wage should be kept to a minimum, since they undermine the principle of equal treatment of workers and the objective of this Directive. Work-related expenses, such as equipment necessary to perform a job or deductions of the job, or inkind allowances in kind, such as accommodation, may be unjustified or disproportionate are not paid by the employer to the worker in return for the work performed and should therefore not be deducted from the minimum wage.	of non-discrimination and proportionality-should be limited to a minimum, while ensuring that social partners are duly consulted in their definition. Some deductions to statutory minimum wages may be justified byappropriate as they serve a legitimate aim, including overstated amounts paid or deductions ordered by a judicial or administrative authority. Others, such as deductions related to the equipment necessary to perform a job or deductions of allowances in kind, such as accommodation, may be unjustified or disproportionatenegatively impact the adequacy of the minimum wage.	
Recital 2	22a			
32a		(22a) Given the over- representation of women in low- paid jobs, minimum wages can make a significant contribution towards lowering the existing gender pay gap, provided that they		

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		are established at adequate levels and that there is no discrimination among workers which could perpetuate the undervaluation of women's work. In accordance with this Directive and in line with Article 9 of Regulation (EU) 2016/678 of the European Parliament and of the Council 11, Member States should provide the statistics and information, referred to in this Directive, disaggregated by gender and ethnic background where this is relevant to fighting discrimination and inequalities. 1. Regulation (EU) of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data on the free movement of such data and repealing Directive 95/46/EC (General Data Protection Regulation) (OJ L 119, 4.5.2016, p. 1).		
Recital 2	23			
33	(23) An effective enforcement system, including controls and field inspections, is necessary to ensure the functioning of national statutory minimum wage frameworks. To strengthen the	(23) An effective enforcement system, including reinforced monitoring, controls and field inspections, is necessary to ensure the functioning of and compliance with national statutory minimum	(23) An effective enforcement system, including controls and field inspections, is necessary to ensure the functioning of national statutory minimum wage frameworks. To strengthen the	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
aut with need cri rel: sel ove sho app app wa deg pre	fectiveness of enforcement athorities, a close cooperation with the social partners is also seeded, including to address itical challenges such as those lated to sub-contracting, bogus alf-employment or non-recorded vertime. Moreover, workers would have easily access to appropriate information on applicable statutory minimum ages to ensure an adequate egree of transparency and redictability as regards their torking conditions.	wage frameworks and the respect for labour standards for all workers. In order to ensure that labour inspections are carried out effectively, Member States should have sufficient labour inspectors, in accordance with ILO Convention 81 on Labour Inspection and ILO Report III on the 95th International Labour Conference in 2006¹, which recommends that there should be one labour inspector per 10 000 workers. To strengthen the effectiveness of enforcement authorities, a close cooperation with the social partners is also needed, including to address critical challenges such as those related to abusive sub-contracting, bogus self-employment or non-recorded overtime. Moreover, workers should have easilyeasy access to appropriate information on applicable statutory minimum wages, including on complaint mechanisms, mediation and redress mechanisms, which should also be available in formats accessible to people with disabilities, in order to ensure an adequate high degree of transparency and predictability as regards their working conditions,	effectiveness of enforcement authorities, a close cooperation with the social partners is also needed, including to address critical challenges such as those related to sub-contracting, bogus self-employment or non-recorded overtime. Moreover, workers should have easily access to appropriate information on applicable statutory minimum wages to ensure an adequate degree of transparency and predictability as regards their working conditions.	

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	and enforcement of their rights. Member States should ensure this through, inter alia, the establishment of dedicated public websites and awareness-raising campaigns. 1. https://www.ilo.org/public/english/standards/relm/ilc/ilc95/pdf/rep-iii-1b.pdf		
Recital 24			
(24) The effective implementation of minimum wage protection set out by legal provisions or provided by collective agreements is essential in the performance of public procurement and concession contracts. Non-respect of collective agreements providing for minimum wage protection in a given sector may indeed occur in the execution of such contracts or in the subcontracting chain thereafter, resulting in workers being paid less than the wage level agreed in the sectoral collective agreements. To prevent such situations, economic operators have to apply to their workers the wages set by collective agreements for the relevant sector and geographical area in order to	(24) The effective implementation of minimum wage protection set out by legal provisions or provided by collective agreements is essential in the performance of public procurement and concession contracts. Non-respect of The failure to recognise trade unions or the right of workers to organise and participate in collective bargaining, and the failure to respect collective agreements providing for minimum wage protection and to comply with the working conditions set in such agreements in a given sector may indeed occur in the execution of such contracts or in the subcontracting chain thereafter, resulting in workers being paid less	(24) The effective implementation of minimum wage protection set out by legal provisions or provided by collective agreements is essential in the performance of public procurement and concession contracts. Non-respect of collective agreements providing for minimum wage protection in a given sector may indeed occur in the execution of such contracts or in the subcontracting chain thereafter, resulting in workers being paid less than the wage level agreed in the sectoral collective agreements. To prevent such situations, economic operators have to apply to their workers the wages set by collective agreements for the relevant sector and geographical area in order to	

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Commission Proposal EP Mandate Council Mandate Draft Agreement abide by applicable obligations in than the wage level agreed in the abide by applicable obligations in the field of labour law.it is the field of labour law, in sectoral collective agreements. To prevent such situations, economic accordance with Articles 18(2) and important, that public operators and their subcontractors procurement contracting 71(1) of Directive 2014/24/EU of the European Parliament and the have to be informed of the authorities ensure in accordance Council on public procurement¹, applicable minimum wage with Articles 18(2) and 71(1) of Articles 36(2) and 88(1) of protection and working conditions Directive 2014/24/EU of the Directive 2014/25/EU of the including the right to organise European Parliament and the European Parliament and the and bargain collectively. Council on public procurement¹, Council² on procurement by Articles 36(2) and 88(1) of Economic operators should be entities operating in the water, open to negotiate and cooperate Directive 2014/25/EU of the energy, transport and postal with trade unions, to enhance European Parliament and the services sectors and Articles 30(3) Council² on procurement by industrial relations and apply to and 42(1) of Directive 2014/23/EU their workers the wages set by entities operating in the water, of the European Parliament and the collective agreements for the energy, transport and postal Council ³ on the award of relevant sector and geographical services sectors and Articles 30(3) concession contracts. area in order to abide by applicable and 42(1) of Directive 2014/23/EU obligations in the field of labour of the European Parliament and the law, in accordance with Articles Council ³on the award of 1. Directive 2014/24/EU of the European Parliament and of the Council of 26 18(2) and 71(1) of Directive concession contracts that February 2014 on public procurement and 2014/24/EU of the European economic operators apply to repealing Directive 2004/18/EC (OJ L 94, Parliament and the Council on their workers the wages set by 28.3.2014, p. 65). public procurement¹. Articles collective agreements for the 2. Directive 2014/25/EU of the European Parliament and of the Council of 26 36(2) and 88(1) of Directive relevant sector and geographical February 2014 on procurement by entities 2014/25/EU of the European area in order to abide by operating in the water, energy, transport Parliament and the Council²² on applicable obligations in the field and postal services sectors and repealing procurement by entities operating of labour law, however without Directive 2004/17/EC (OJ L 94, 28.3.2014. p. 243). in the water, energy, transport and this Directive creating any 3. Directive 2014/23/EU of the European postal services sectors and Articles additional obligation in relation Parliament and of the Council of 26 to those Directives. 30(3) and 42(1) of Directive February 2014 on the award of concession 2014/23/EU of the European contract (OJ L 94, 28.3.2014, p. 1). Parliament and the Council-³³ on 1. [1] Directive 2014/24/EU of the European Parliament and of the Council of the award of concession contracts. 26 February 2014 on public procurement and repealing Directive 2004/18/EC (OJ L

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		1. Directive 2014/24/EU of the European Parliament and of the Council of 26 February 2014 on public procurement and repealing Directive 2004/18/EC (OJ L 94, 28.3.2014, p. 65). 2. Directive 2014/25/EU of the European Parliament and of the Council of 26 February 2014 on procurement by entities operating in the water, energy, transport and postal services sectors and repealing Directive 2004/17/EC (OJ L 94, 28.3.2014, p. 243). 3. Directive 2014/23/EU of the European Parliament and of the Council of 26 February 2014 on the award of concession contract (OJ L 94, 28.3.2014, p. 1).	94, 28.3.2014, p. 65). 2. [2] Directive 2014/25/EU of the European Parliament and of the Council of 26 February 2014 on procurement by entities operating in the water, energy, transport and postal services sectors and repealing Directive 2004/17/EC (OJ L 94, 28.3.2014, p. 243). 3. [3] Directive 2014/23/EU of the European Parliament and of the Council of 26 February 2014 on the award of concession contract (OJ L 94, 28.3.2014, p. 1).	
Recital 2	4a			
34a		(24a) For applicants of financial support of the funds and programmes of the Union, the rules for public procurement and concessions should be applied adequately with regard to the application of collective agreements and minimum wages, where they exist.		
Recital 2	25			
35	(25) Reliable monitoring and data collection are key to ensure the effective protection of minimum wages. The Commission should	(25) Reliable monitoring and data collection are keyessential to ensure the effective protection of minimum wages minimum wage	(25) Reliable monitoring and data collection are key to ensure the effective protectionmap the developments of minimum wages.	

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report every year to the European Parliament and to the Council its assessment of developments in the adequacy and coverage of minimum wages on the basis of annual data and information to be provided by Member States. In addition, progress should be monitored in the framework of the process of economic and employment policy coordination at Union level. In that context, the Employment Committee should examine every year the situation in the Member States on the basis of the reports produced by the Commission and other multilateral surveillance tools such as benchmarking.	protection. The Commission should report every year to the European Parliament and to the Council its assessment of levels and developments in the adequacy and coverage of minimum wageswage protection and the coverage of collective bargaining on the basis of annual data and information to be provided by Member States after consulting social partners. In addition, progress should be monitored in the framework of the process of economic and employment policy coordination at Union level. In that context, the Employment Committee should examine every year the situation in the Member States on the basis of the reports produced by the Commission, taking into account the information provided by the Member States, the European cross-sectoral social partners, Eurofound as well as-and other multilateral surveillance tools such as benchmarking.	Member States might choose the way they collect data. In particular, they might rely on sufficiently representative sample surveys, national databases, EU harmonised data from Eurostat and other publically accessible sources such as the OECD. When the relevant data are not readily available, they might use estimations. The Commission should report every second year to the European Parliament and to the Council its assessmentanalysis of developments in the adequacy and coverage of minimum wages on the basis of annual data and information to be provided by Member States. In addition, progress should be monitored in the framework of the process of economic and employment policy coordination at Union level. In that context, The Council or the Commission can request the Employment Committee shouldand the Social Protection Committee, in accordance with Articles 150 and 160 TFEU respectively, to examine every year the situation their respective area of competence	Draft Agreement
		the promotion of collective	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
			bargaining on wage setting and of the adequacy of minimum wages in the Member States on the basis of the reportsreport produced by the Commission and other multilateral surveillance tools such as benchmarking.	
Recital 2	25a			
35a			(25a) Workers should have easy access to appropriate information on applicable minimum wages to ensure an adequate degree of transparency and predictability as regards their working conditions.	
Recital 2	26			
36	(26) Workers should be in a position to exercise their right of defence when their rights relating to established minimum wage protection are violated. In order to prevent that workers are deprived from their rights, and without prejudice to specific forms of redress and dispute resolution provided for in collective agreements, including systems of collective dispute resolution,	(26) Workers and their trade union representatives should be informed about and be in a position to exercise their right of defence when their rights relating to established minimum wage protection are violated. In order to prevent that workers are deprived from their rights, and without prejudice to specific forms of redress and dispute resolution provided for in collective	(26) Workers should be in a position to exercise their right of defence when their rights relating to established minimum wage protection established under national law are violated. In order to prevent that workers are deprived from their rights, in case they exist according to national law, and without prejudice to specific forms of redress and dispute resolution provided for in	

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			(26a) Member States should lay down rules on penalties in case of infringement of national provisions providing for minimum wages resulting from national law or collective agreements. Those rules might contain or be limited to a referral to compensation and/or contractual penalties provided for, where applicable, in rules on enforcement of collective agreements.	
Recital 2	6a			
36b		(26a) With a view to contributing to a level playing field and a safe work environment, Member States should proactively protect workers, trade union members and trade union representatives against instances of adverse treatment by employers resulting from complaints launched with the aim of enforcing the rights under this Directive. That protection should also cover cases in which workers, trade union members and trade union representatives experience such adverse treatment from third parties on behalf of the employer.		

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		Those situations could, inter alia, entail adverse treatment by relatives or business partners of the employer, agents or criminal networks.		
Recital 2	27			
37	(27) The Commission should conduct an evaluation providing the basis for a review on the effective implementation of this Directive. The Council and the European Parliament should be informed of the results of such review.		(27) The Commission should conduct an evaluation providing the basis for a review on the effective implementation of this Directive. The Council and the European Parliament should be informed of the results of such review.	
Recital 2	8			
38	(28) The reforms and measures adopted by the Member States to promote adequate minimum wage protection of workers, while being steps in the right direction, have not been comprehensive and systematic. Moreover, individual countries may be little inclined to improve the adequacy and coverage of minimum wages because of the perception that this could negatively affect their external cost competitiveness.	(28) The reforms and measures adopted by the Member States to promote adequate minimum wage protection of workers, while being steps in the right direction, have not been comprehensive and systematic. Moreover, individual countriessome Member States may be little inclined to improve the adequacy and coverage of minimum wages because of the perception that this could negatively affect their external cost	(28) The reforms and measures adopted by the Member States to promote adequate minimum wage protection of workers, while being steps in the right direction, have not always been comprehensive and systematic. Moreover, individual countries may be little inclined to improve the adequacy and coverage of minimum wages because of the perception that this could negatively affect their external cost competitivenessif	

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	Since the objectives of this Directive cannot be sufficiently achieved by the Member States, but can rather, by reason of their scale and effects, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on the European Union. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve those objectives.	competitiveness. Since the objectives of this Directive cannot be sufficiently achieved by the Member States, but can rather, by reason of their scale and effects, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on the European Union. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve those objectives.	action at EU level is taken, it can contribute to further improving living and working conditions in the Union and it can mitigate possible concerns about adverse economic impacts resulting from isolated measures of Member States to improve the adequacy and coverage of minimum wages. Since the objectives of this Directive cannot be sufficiently achieved by the Member States, but can rather, by reason of their scale and effects, be better achieved at Union level, the Union may adopt measures, in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on the European Union. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve those objectives.	
Recita	l 29			
39	(29) This Directive lays down minimum requirements, thus leaving untouched Member States' prerogative to introduce and maintain more favourable provisions. Rights acquired under	(29) This Directive lays down minimum requirements, thus leaving untouched Member States' prerogative to introduce and maintain more favourable provisions, <i>and are encouraged to</i>	(29) This Directive lays down minimum requirements for a procedural framework, thus leaving untouched Member States' prerogative to introduce and maintain more favourable	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	the existing national legal framework should continue to apply, unless more favourable provisions are introduced by this Directive. The implementation of this Directive cannot be used to reduce existing rights for workers, nor can it constitute valid grounds for reducing the general level of protection afforded to workers in the field covered by this Directive.	do so. Rights acquired under the existing national legal framework should continue to apply, unless more favourable provisions are introduced by this Directive. The implementation of this Directive cannot be used to reduce existing rights for workers, nor can it constitute valid grounds for reducing the general level of protection, including, inter alia, the existing levels of statutory minimum wages already afforded to workers in the field covered by this Directive.	provisions. Rights acquired under the existing national legal framework should continue to apply, unless more favourable provisions are introduced by this Directive. The implementation of this Directive cannot be used to reduce existing rights for workers, nor can it constitute valid grounds for reducing the general level of protection afforded to workers in the field covered by this Directive.	
Recital 3	30	I	1	
40	(30) In implementing this Directive Member States should avoid imposing administrative, financial and legal constraints in a way which would hold back the creation and development of micro, small and medium-sized enterprises. Member States are therefore invited to assess the impact of their transposition act on small and medium-sized enterprises in order to ensure that they are not disproportionately affected, giving specific attention to micro-enterprises and to the	(30) In implementing this Directive Member States should avoid imposing unnecessary administrative, financial and legal constraints in a way which wouldparticular if they hold back the creation and development of micro, small and medium-sized enterprises. Member States are therefore invitedencouraged to assess the impact of their transposition act on small and medium-sized enterprises in order to ensure that they are not disproportionately affected, giving	(30) In implementing this Directive Member States should avoid imposing administrative, financial and legal constraints in a way which would hold back the creation and development of micro, small and medium-sized enterprises. Member States are therefore invited to assess the impact of their transposition act on small and medium-sized enterprises in order to ensure that they are not disproportionately affected, giving specific attention to micro-enterprises and to the	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	administrative burden, and to publish the results of such assessments. If found that micro, small and medium-sized enterprises are disproportionately affected, Member States should consider introducing measures to support these enterprises to adjust their remuneration structures to the new requirements.	specific attention to micro- enterprises and to the administrative burden, and to publish the results of such assessments. If found that micro, small and medium-sized enterprises are disproportionately affected, Member States should consider introducing measures to support these enterprises to adjust their remuneration structures to the new requirements.	administrative burden, and to publish the results of such assessments. If found that micro, small and medium-sized enterprises are disproportionately affected, Member States should consider introducing measures to support these enterprises to adjust their remuneration structures to the new requirements.	
Recit	ral 31			
41	(31) The Technical Support Instrument¹ and the European Social Fund plus² are available to Member States to develop or improve the technical aspects of minimum wage frameworks, including on assessment of adequacy, monitoring and data collection, broadening access, as well as on enforcement and on general capacity building related to the implementation of said frameworks. 1. Proposal for a Regulation of the European Parliament and of the Council of 28 May 2020 on the establishment of the Technical Support Instrument, COM(2020) 409 final	(31) The Technical Support Instrument ¹ and the European Social Fund plus (ESF+) ² are available to Member States to develop or improve the technical aspects of minimum wage frameworks, including on assessment of adequacy, monitoring and data collection, broadening access, as well as on enforcement and on general capacity building related to the implementation of said frameworks. The ESF+ also obliges all Member States to allocate an appropriate amount for the capacity building of social partners, which should be	(31) The Technical Support Instrument ¹ and the European Social Fund plus ² are available to Member States to develop or improve the technical aspects of minimum wage frameworks, including on assessment of adequacy, monitoring and data collection, broadening access, as well as on enforcement and on general capacity building related to the implementation of said frameworks. 1. [1] Proposal for a Regulation of the European Parliament and of the Council of 28 May 2020 on the establishment of the Technical Support Instrument, COM(2020) 409 final	

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	2. Proposal for a Regulation of the European Parliament and of the Council on the European Social Fund Plus, COM/2018/382 final.	mobilised inter alia to promote collective bargaining coverage. 1. Proposal for a Regulation of the European Parliament and of the Council of 28 May 2020 on the establishment of the Technical Support Instrument, COM(2020) 409 final 2. Proposal for a Regulation of the European Parliament and of the Council on the European Social Fund Plus, COM/2018/382 final.	2. [2] Proposal for a Regulation of the European Parliament and of the Council on the European Social Fund Plus, COM/2018/382 final.	
Recital 3	1a			
41a		(31a) The Commission and the Member States should make every effort to ensure that the implementation of this Directive does not have negative consequences in terms of increased bogus self-employment, atypical contracts or undeclared work. Information on the impact of this Directive on these aspects should be included in the review report on its implementation.		
Formula				
42	HAVE ADOPTED THIS DIRECTIVE:	HAVE ADOPTED THIS DIRECTIVE:	HAVE ADOPTED THIS DIRECTIVE:	HAVE ADOPTED THIS DIRECTIVE: Text Origin: Commission

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
				Proposal
СНАРТ	ERI			
G 43	CHAPTER I GENERAL PROVISIONS	CHAPTER I GENERAL PROVISIONS	CHAPTER I GENERAL PROVISIONS	CHAPTER I GENERAL PROVISIONS Text Origin: Commission Proposal
Article	1			
s 44	Article 1 Subject matter	Article 1 Subject matter	Article 1 Subject matter	Article 1 Subject matter Text Origin: Commission Proposal
Article	1(1), introductory part			
45	1. With a view to improving working and living conditions in the Union, this Directive establishes a framework for:	1. With a view to improving working and living conditions in the Union for all workers, and in order to contribute to upward social convergence, and the reduction of wage inequality and the gender pay gap throughout the Union, this Directive establishes a framework for:	1. With a view to improving working and living conditions in the Union, in particular the adequacy of minimum wages, this Directive establishes a framework for:	
Article	1(1), point (a)			

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46	(a) setting adequate levels of minimum wages;	(a) setting adequate and fair levels of minimum wages in order to ensure at least a decent standard of living of workers and their families;	(a) settingpromoting adequate levels of statutory minimum wages;	
Article 1	(1), point (aa)			
46a			(aa) promoting collective bargaining on wage setting;	
Article 1	(1), point (b)			
47	(b) access of workers to minimum wage protection, in the form of wages set out by collective agreements or in the form of a statutory minimum wage where it exists.	(b) access of workers to(b) minimum wage protection; in the form of: i. a statutory minimum wage without discrimination, where statutory minimum wages exist, ii. access to collective bargaining wage setting, iii. universally applicable collective agreements, wages set out by collective agreements or in the form of a statutory minimum wage where it exists universally applicable collective agreements exist;	(b) enhancing effective access of workers to minimum wage protection, in the form of wages set out by collective agreements or in the form of a statutory minimum wage where it exists.	
Article 1	(1), first paragraph			

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
48	This Directive shall be without prejudice to the full respect of the autonomy of social partners, as well as their right to negotiate and conclude collective agreements.	This Directive shall be without prejudice to the full respect of the autonomy of social partners, as well as their right to negotiate and conclude collective agreements.	This Directive shall be without prejudice to the full respect of the autonomy of social partners, as well as their right to negotiate and conclude collective agreements.	
Article 1	(1a)		T	
48a			1a. This Directive shall be without prejudice to the competence of Member States in setting the level of minimum wages and to the full respect of the autonomy of social partners, as well as their right to negotiate and conclude collective agreements.	
Article 1	(2)			
49	2. This Directive shall be without prejudice to the choice of the Member States to set statutory minimum wages or promote access to minimum wage protection provided by collective agreements.	2. This Directive shall be without prejudice to the choice of the Member States to set statutory minimum wages or, promote access to minimum wage protection provided by in the form of wages arising from collective agreements, or both.	2. This Directive shall be without prejudice to the choice of the Member States to set statutory minimum wages, to or promote access to minimum wage protection provided by collective agreements or to combine these two approaches.	
Article 1	(3)			

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50	3. Nothing in this Directive shall be construed as imposing an obligation on the Member States where wage setting is ensured exclusively via collective agreements to introduce a statutory minimum wage nor to make the collective agreements universally applicable.	3. The application of this Directive shall be in full compliance with the freedom of association and the right to collective bargaining, as recognised in the Charter, the ESC and the relevant ILO Conventions. Nothing in this Directive shall be construed as imposing an obligation on the Member States where minimum wage protection is wage setting is ensured exclusively ensured via collective agreements to introduce a statutory minimum wage noror to make the collective agreements universally applicable. This Directive is without prejudice to the right of social partners to negotiate, monitor and set wages through collective agreements.	3. Nothing in this Directive shall be construed as imposing an obligation on the Member States where wage setting is ensured exclusively via collective agreements to introduce a statutory minimum wage nor to make the collective agreements universally applicable.	
Article 1	.(3a)		L	
50a			(a) on the Member States where wage setting is ensured exclusively via collective agreements to introduce a statutory minimum wage,	
Article 1	(3b)			

		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	50b			(b) on any Member State to make any collective agreements universally applicable.	
	Article 2				
G	51	Article 2 Scope	Article 2 Scope	Article 2 Scope	Article 2 Scope Text Origin: Commission Proposal
	Article 2,	, first paragraph			
	52	This Directive applies to workers in the Union who have an employment contract or employment relationship as defined by law, collective agreements or practice in force in each Member State, with consideration to the case-law of the Court of Justice of the European Union.	This Directive applies to all workers in the Union who have an employment contract or employment relationship as defined by law, collective agreements or practice in force in each Member State, with consideration to the case-law of the Court of Justice of the European Union.	This Directive appliesshall apply with regard to workers in the Union who have an employment contract or employment relationship as defined by law, collective agreements or practice in force in each Member State, with consideration to the case-law of the Court of Justice of the European Union.	
	Article 3				
G	53	Article 3 Definitions	Article 3 Definitions	Article 3 Definitions	Article 3 Definitions Text Origin: Commission

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					Proposal
	Article 3,	first paragraph, introductory part			
G	54	For the purposes of this Directive, the following definitions apply:	For the purposes of this Directive, the following definitions apply:	For the purposes of this Directive, the following definitions apply:	For the purposes of this Directive, the following definitions apply: Text Origin: Commission Proposal
	Article 3,	first paragraph, point (1)			
	55	(1) 'minimum wage' means the minimum remuneration that an employer is required to pay to workers for the work performed during a given period, calculated on the basis of time or output;	(1) 'minimum wage' means the minimum remuneration that an employer, whether public or private, is required to pay to workers for the work performed during a given period, calculated on the basis of time or output;	(1) 'minimum wage' means the minimum remuneration that an employer is required to pay to workers, according to national law or collective agreements, for the work performed during a given period, calculated on the basis of time or output;	
ŀ	Article 3,	first paragraph, point (2)			
	56	(2) 'statutory minimum wage' means a minimum wage set by law, or other binding legal provisions;	(2) 'statutory minimum wage' means a minimum wage set by law, or other binding legal provisions, which does not arise from collective bargaining;	(2) 'statutory minimum wage' means a minimum wage set by law, or other binding legal provisions, with the exclusion of those minimum wages set by a collective agreement made universally applicable without any discretion of the adopting authority as to the content of the	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
			applicable provisions;	
Article 3	, first paragraph, point (3)			
57	(3) 'collective bargaining' means all negotiations which take place between an employer, a group of employers or one or more employers' organisations, on the one hand, and one or more workers' organisations, on the other, for determining working conditions and terms of employment; and/or regulating relations between employers and workers; and/or regulating relations between employers or their organisations and a worker organisation or worker organisations;	(3) 'collective bargaining' means all negotiations which take place between an employer, a group of employers or one or more employers' organisations, on the one hand, and one or more workers' organisations,trade unions on the other, for determining working conditions and terms of employment; and/or regulating relations between employers and workers; and/or regulating relations between employers or their organisations and a worker organisation or worker organisationsthe trade unions;	(3) 'collective bargaining' means all negotiations which take place according to national laws and practices in each Member State between an employer, a group of employers or one or more employers' organisations, on the one hand, and one or more workers' organisations, on the other, for determining working conditions and terms of employment; and/or regulating relations between employers and workers; and/or—regulating relations between employers or their organisations and a worker organisation or worker	
			organisations, whose intended outcome is a collective agreement;	
Article 3	, first paragraph, point (4)		I	
58	(4) 'collective agreement' means all agreements in writing regarding working conditions and terms of employment concluded by the social partners as an outcome of	(4) 'collective agreement' means all agreements in writing regarding written agreement regarding provisions including on working conditions and terms of	(4) 'collective agreement' means all agreementsany agreement in writing regarding working conditions and terms of employment concluded by the	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	collective bargaining;	employment, in particular remuneration, concluded by the social partners as an outcome of collective bargaining;	social partners as an outcome of parties referred to in paragraph 3, including those that are made universally applicable. A minimum wage setting arrangement adopted in accordance with the Maritime Labour Convention and put into practice by a Member State, shall be deemed to be a collective bargaining; agreement in that Member State.	
Article 3	, first paragraph, point (5)			
59	(5) 'collective bargaining coverage' means the share of workers at national level to whom a collective agreement applies;	(5) 'collective bargaining coverage' means the share of workers at national level to whom a collective agreement <u>regulating</u> <u>remuneration</u> applies;	(5) 'collective bargaining coverage' means the share of workers at national level to whom a collective agreement applies;, calculated as the ratio of:	
Article 3	, first paragraph, point (5a)			
59a			(a) the number of workers covered by collective agreements, including those agreements that do not contain provisions on wages, to	
Article 3	, first paragraph, point (5b)			
59b				

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
			(b) the number of workers whose working conditions may be regulated by collective agreements in accordance with national laws and practices.	
Article	4			
⁶ 60	Article 4 Promotion of collective bargaining on wage setting	Article 4 Promotion of collective bargaining on wage setting	Article 4 Promotion of collective bargaining on wage setting	Article 4 Promotion of collective bargaining on wage setting Text Origin: Commission Proposal
Article	4(1), introductory part			
61	1. With the aim to increase the collective bargaining coverage Member States shall take, in consultation with the social partners, at least the following measures:	1. With the aim to increase the of ensuring the exercise of the right of collective bargaining on wage setting, the strengthening and extension of the coverage—of collective bargaining as well as the access of workers to minimum wage protection in the form of wages arising from collective agreements, Member States shall take, in consultation cooperation with the social partners, at least the following measures:	1. With the aim to increase the collective bargaining coverage Member States shall take and thereby enhance the wage setting provided by collective agreements, Member States, in consultation with the social partners, at least the following measures: and in accordance with national laws and practices, shall	
Article	4(1), point (a)			

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62	(a) promote the building and strengthening of the capacity of the social partners to engage in collective bargaining on wage setting at sector or cross-industry level;	(a) promote the building and <u>further</u> strengthening of the capacity of the social partners to engage in collective bargaining on wage setting, <u>in particular</u> , at sector or cross-industry level;	(a) promote the building and strengthening of the capacity of the social partners to engage in collective bargaining on wage setting, including at sector or cross-industry level; and	
Article 4	(1), point (b)			
63	(b) encourage constructive, meaningful and informed negotiations on wages among social partners;	(b) encourage constructive, meaningful and informed negotiations on wages among between social partners;	(b) encourage constructive, meaningful and informed negotiations on wages among social partners;	
Article 4	(1), point (ba)			
63a		(ba) (ba) prohibit and take measures to prevent all acts which undermine the right of workers to join a trade union or obstruct them from doing so, or which discriminate against workers and trade union representatives who participate or wish to participate in collective bargaining on wage setting, and ensure proper access for all workers to necessary information about their rights; (bb) prohibit all acts aiming to undermine collective bargaining or collective agreements on wage		

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		setting;		
		(bc) ensure effective		
		protection against discriminatory		
		acts related to collective		
		bargaining on wage setting;		
		(bd) ensure that employers,		
		taking into account the size and		
		capacity of the undertaking		
		concerned, provide trade union		
		representatives with appropriate		
		information and facilities, in		
		order to enable them to carry out		
		their functions in respect of		
		collective bargaining on wage		
		setting promptly and efficiently;		
		(be) ensure that trade unions		
		have the right to access the		
		workplace and the workers,		
		including where work is carried		
		out digitally, to meet and contact		
		workers individually or		
		collectively for the purpose of		
		organising workers, negotiating		
		wages on their behalf and		
		representing them;		
		(bf) support compliance with		
		applicable collective agreements		
		on wages, respect for the		
		applicable collective agreements		
		on wages along the sub-		
		contracting chains, and the		
		provision of collective agreements		
		on wages to employers and		
		workers concerned by them.		

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Article 4	.(2)		<u> </u>	
64	2. Member States where collective bargaining coverage is less than 70% of the workers defined within the meaning of Article 2 shall in addition provide for a framework of enabling conditions for collective bargaining, either by law after consultation of the social partners or by agreement with them, and shall establish an action plan to promote collective bargaining. The action plan shall be made public and shall be notified to the European Commission.	2. Member States where the overall collective bargaining coverage regulating remuneration is less than 70%80% of the workers defined within the meaning of Article 2 shall in addition provide for a framework of shall, in addition to the measures provided for in paragraph 1, ensure the enabling conditions forto promote collective bargaining, eitherin the form of an action plan, by law after consultation of the consulting social partners, in agreement with social partners or, following a joint request, between social partners. The by agreement with them, and shall establish an action plan shall set out a clear timeline and concrete measures to effectively ensure the right to collective bargaining to promote and progressively increase the coverage of such collective bargaining to at least 80% of the workers. The action plan shall be made public and updated at least every two years, after consulting social partners, in agreement with	2. In addition, Member States shall where collective bargaining coverage is less than 70% of the workers defined within the meaning of Article 2 shall in additionbelow a threshold of 70% provide for a framework of enabling conditions for collective bargaining, either by law after consultation of the social partners or by agreement with them, and shall, in consultation with social partners, establish an action plan to promote collective bargaining. The action plan shall be made public and shall be notified to the European Commission.	

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		social partners or, following a joint request, between social partners. The action plan shall be made public and notified to the European Commission. The Commission shall monitor progress and inform the European Parliament and the Council annually in that regard.		
CHAPTE	R II			
65	CHAPTER II STATUTORY MINIMUM WAGES	CHAPTER II STATUTORY MINIMUM WAGES	CHAPTER II STATUTORY MINIMUM WAGES	CHAPTER II STATUTORY MINIMUM WAGES Text Origin: Commission Proposal
Article 5				
66	Article 5 Adequacy	Article 5 Adequacy and fairness of statutory minimum wages	Article 5 Promotion of statutory minimum wages adequacy	
Article 5	(1)			
67	1. Member States with statutory minimum wages shall take the necessary measures to ensure that the setting and updating of statutory minimum wages are	1. Member States with statutory minimum wages that do not a arise from collective bargaining shall takeestablish the necessary measures to ensure that the setting	1. Member States with statutory minimum wages shall takeestablish the necessary measures to ensure that theframework for setting and	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Auticle	guided by criteria set to promote adequacy with the aim to achieve decent working and living conditions, social cohesion and upward convergence. Member States shall define those criteria in accordance with their national practices, either in relevant national legislation, in decisions of the competent bodies or in tripartite agreements. The criteria shall be defined in a stable and clear way.	and updating of statutory minimum wages, as a threshold of decency, contribute to preventing and combating poverty, in particular in-work poverty, promote social cohesion and reduce wage inequalities, and are guided by criteria set to promoteto ensure adequacy and fairness with the aim to achieve of achieving decent working and living conditions, social cohesionthe eradication of the gender pay gap and upward convergence, taking into account the socio-economic situation of the labour market concerned, in accordance with the criteria set out in paragraph 2. Member States shall define those criteria, after consulting social partners, in accordance with their national practices, either in relevant national legislation, in decisions of the competent bodies or in tripartite agreements. The criteria shall be defined in a stable and elear wayclear way. Member States shall ensure that statutory minimum wages are adequate and fair and ensure a decent standard of living.	updating of the statutory minimum wages. Such setting and updating shall be are guided by criteria set to promote adequacy with the aim to achieve decent working and living conditions, social cohesion and upward convergence. Member States shall define those criteria in accordance with their national practices, either in relevant national legislation, in decisions of the competent bodies or in tripartite agreements. The criteria shall be defined in a stable and clear way.	
Article 5	(2), introductory part			

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
68	2. The national criteria referred to in paragraph 1 shall include at least the following elements:	2. The national criteria referred to in paragraph 1 shall include at least the following elements:	2. The national criteria referred to in paragraph 1 shall include at least the following elements, whose relevance and relative weight may be decided by Member States in accordance with their prevailing national socioeconomic conditions:	
Article 5	(2), point (a)			
69	(a) the purchasing power of statutory minimum wages, taking into account the cost of living and the contribution of taxes and social benefits;	(a) the purchasing power of statutory minimum wages, taking into account the cost of living. based on a national basket of goods and services at real prices, including VAT, and the contribution of taxes and social benefits security contributions and public services;	(a) the purchasing power of statutory minimum wages, taking into account the cost of living and the contribution of taxes and social benefits;	
Article 5	(2), point (b)			
70	(b) the general level of gross wages and their distribution;	(b) the general level of gross wages and their distribution;	(b) the general level of gross wages and their distribution;	
Article 5	(2), point (c)			
71	(c) the growth rate of gross wages;	(c) the growth rate of gross wages;	(c) the growth rate of gross -wages;	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Article 5	(2), point (ca)			
71a		(ca) the poverty rate, in particular the rate of in-work poverty;		
Article 5	(2), point (d)			
72	(d) labour productivity developments.	(d) labour productivity developments.deleted	(d) labour productivityproductivity levels and developments.	
Article 5	(2a)			
72a			2a. In addition to the obligations set out in paragraphs 1, 2 and 4, Member States may use an automatic indexation mechanism for adjusting statutory minimum wages based on any appropriate criteria and in accordance with national laws or practices.	
Article 5	(3)			
73	3. Member States shall use indicative reference values to guide their assessment of adequacy of statutory minimum wages in relation to the general level of gross wages, such as those commonly used at international	3. Member States shall assess and report on the adequacy of statutory minimum wages and may use indicative reference values to guide their assessment of adequacy of statutory minimum wages in relation to the general	3. Member States shall use commonly used indicative reference values to guide their assessment of adequacy of statutory minimum wages-in relation to the general level of gross wages, such as those	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	level.	level of gross wages, such as those commonly used at international level of 60% of the gross median wage and 50% of the gross average wage.	commonly used at international level.	
Article 5	(4)			
74	4. Member States shall take the necessary measures to ensure the regular and timely updates of statutory minimum wages in order to preserve their adequacy.	4. Member States shall take the necessary measures to ensure the regular and timely updates of update, at least on an annual basis, statutory minimum wages in a transparent manner in order to ensure and preserve their adequacy and fairness.	4. Member States shall take the necessary measures to ensure the regular and timely updates of statutory minimum wages in order to preservecontinue promoting their adequacy.	
Article 5	(4a)			
74a		4a. The annual updates of statutory minimum wages referred to in paragraph 4 shall be carried out without prejudice to other income support mechanisms.		
Article 5	(5)			
75	5. Member States shall establish consultative bodies to advise the competent authorities on issues related to statutory minimum	5. <u>Each</u> Member <u>StatesState</u> shall establish <u>or designate a</u> consultative <u>bodiesbody, which includes the social partners,</u> to	5. Member States shall establishensure that consultative bodies are in place to advise the competent authorities on issues	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	wages.	advise the competent authorities on issues related to statutory minimum wages. That body shall have adequate resources to carry out or commission independent research regarding the economic and social impact of changes to minimum wages.	related to statutory minimum wages.	
Article 6				
76	Article 6 Variations and deductions	Article 6 Variations and deductions	Article 6 Variations and deductions	
Article 6	(1)			
77	1. Member States may allow different rates of statutory minimum wage for specific groups of workers. Member States shall keep these variations to a minimum, and ensure that any variation is non-discriminatory, proportionate, limited in time if relevant, and objectively and reasonably justified by a legitimate aim.	1. Member States may allow different rates of statutory minimum wage for specific groups of workers. Member States shall keep these variations to a minimum, and ensure that any variation is non-discriminatory, proportionate, limited in time if relevant, and objectively and reasonably justified by a legitimate aim.deleted	1. Where Member States may allowallow for different rates of statutory minimum wage for specific groups of workers. Member States shall keep these variations to a minimum, and ensure that any variation is non-discriminatory, proportionate, limited in time if relevant, and objectively and reasonably justified by a legitimate aim or for deductions that reduce the remuneration paid to a level below that of the relevant statutory minimum wage, they shall ensure that these variations	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
			and deductions respect the principles of non-discrimination and proportionality.	
Article 6	(2)			
78	2. Member States may allow deductions by law that reduce the remuneration paid to workers to a level below that of the statutory minimum wage. Member States shall ensure that these deductions from statutory minimum wages are necessary, objectively justified and proportionate.	2. Member States may allow deductions by law that reduce the remuneration paid to workers to a level below that of the statutory minimum wage. Member States shall ensure that these deductions from statutory minimum wages are necessary, objectively justified and proportionate. deleted	deleted	
Article 7				
79	Article 7 Involvement of social partners in statutory minimum wage setting and updating	Article 7 Involvement of social partners in statutory minimum wagethe and updating of statutory minimum wages	Article 7 Involvement of social partners in statutory minimum wage setting and updating	
Article 7	, first paragraph, introductory part			
80	Member States shall take the necessary measures to ensure that the social partners are involved in a timely and effective manner in statutory minimum wage setting	Member States shall take the necessary measures to ensure that the social partners are involved in the setting and updating, including through automatic	Member States shall take the necessary measures to ensure thatenable the involvement of the social partners are involved in a timely and effective manner in	

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	and updating, including through participation in consultative bodies referred to in Article 5(5) and notably as concerns:	indexation where it exists, of statutory minimum wages in a timely and effective manner in statutory minimum wage setting and updating which provides for their participation in the negotiations and decision-making on a regular basis throughout the process, including through participation in the consultative bodies body referred to in Article 5(5) and notably as concerns in particular with regard to:	statutory minimum wage setting and updating, including through participation in consultative bodies referred to in Article 5(5) and notably as concerns:	
Article 7	, first paragraph, point (a)			
81	(a) the selection and application of criteria and indicative reference values referred to in Article 5 (1) (2) and (3) for the determination of statutory minimum wage levels;	(a) the selection and application of criteria and indicative reference values referred to in Article 5 (1) (2) and (3) for the determination of for the determination of the level of the statutory minimum wage levels;	(a) the selection and application of criteria and indicative reference values referred to in Article 5 (1) (2) and (3) and (2) for the determination of statutory minimum wage levels;	
Article 7	, first paragraph, point (aa)			
81a			(aa) the establishment of an automatic indexation formula and its modification, where such a formula exists;	
Article 7	, first paragraph, point (ab)			

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
81b			(bb) the selection and application of indicative reference values referred to in Article 5 (3);	
Article 7	, first paragraph, point (b)			
82	(b) the updates of statutory minimum wage levels referred to in Article 5 (4);	(b) the updates of updating of the statutory minimum wage levels referred to in Article 5 (4);	(b) the updates of statutory minimum wage levels referred to in Article 5 (4);	
Article 7	, first paragraph, point (c)			
83	(c) the establishment of variations and deductions in statutory minimum wages referred to in Article 6;	(c) the establishment of variations and deductions in statutory minimum wages referred to in Article 6; deleted	(c) the establishment of variations and deductions in statutory minimum wages referred to in Article 6;	
Article 7	, first paragraph, point (d)			
84	(d) the collection of data and the carrying out of studies for the information of statutory minimum wage setting authorities;	(d) the collection of data and the carrying out of studies for theand analysis to provide information ofto authorities and to the relevant parties involved in statutory minimum wage setting authorities;	(d) the collection of datadecisions on the data collection and the carrying out of studies for the information of statutory minimum wage setting authorities;	
Article 7	, first paragraph a			
84a				

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		Social partners shall have access to relevant information and the possibility to provide opinions and receive reasoned answers before any proposal is presented and before any decision is taken.		
Article 8				
85	Article 8 Effective access of workers to statutory minimum wages	Article 8 Monitoring compliance and effective access of workers to statutory minimum wages	Article 8 Effective access of workers to statutory minimum wages	
Article 8	, first paragraph, introductory part			
86	Member States shall, in cooperation with social partners, take the following measures to enhance the access of workers to statutory minimum wage protection as appropriate:	Member States shall, with statutory minimum wages in cooperation with social partners, shall take at least take the following measures to enhance the access of workers to statutory minimum wage protection as appropriate and to monitor and ensure compliance with this Directive:	Member States shall, in consultation or cooperation with social partners, take the following measures where appropriate, to enhance the access of workers to statutory minimum wage protection-as appropriate:	
Article 8	, first paragraph, point (1)			
87	(1) strengthen the controls and field inspections conducted by labour inspectorates or the bodies	(1) improve and strengthen controls and the intensity and frequency of the controls and field	(1)(a) strengthen the provide for appropriate controls and field inspections conducted by labour	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	responsible for the enforcement of statutory minimum wages. The controls and inspections shall be proportionate and non-discriminatory;	inspections conducted by labour inspectorates or the bodies responsible for the enforcement of statutory minimum wages. The and ensure the availability of adequate resources in that regard, so that those controls and inspections shall beare effective, dissuasive, proportionate and non-discriminatory;	inspectorates or the bodies responsible for the enforcement of statutory minimum wages. The; those controls and inspections shall be proportionate and non-discriminatory; and	
Article 8	, first paragraph, point (2)			
88	(2) develop guidance for enforcement authorities to proactively target and pursue noncompliant businesses;	(2) develop <u>capacity building</u> , <u>training and</u> guidance for enforcement authorities to proactively target and pursue noncompliant <u>businessesemployers</u> , <u>particularly in view of routine and unannounced visits</u> , <u>legal proceedings and dissuasive sanctions in the case of infringements</u> ;	(2)(b) develop guidance for enforcement authorities to proactively target and pursue noncompliant businessesemployers;	
Article 8	, first paragraph, point (3)			
89	(3) ensure that information on statutory minimum wages is made publicly available in a clear, comprehensive and easily accessible way.	(3) ensure that information on statutory minimum wages <u>and</u> <u>redress mechanisms referred to in</u> <u>Article 11</u> is made publicly available in a clear, comprehensive and easily accessible way- <u>and in</u>	deleted	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		formats accessible to all, in particular to persons with disabilities and non-native speakers in relevant languages, and that workers have access to guidance in the event that employers infringe the requirement to pay the statutory minimum wage;		
Article 8,	, first paragraph, point (3a)			
89a		(3a) provide workers and employers, upon the request of both, with access to mediation or dispute settlement.		
CHAPTER	RIII			
90	CHAPTER III HORIZONTAL PROVISIONS	CHAPTER III HORIZONTAL PROVISIONS	CHAPTER III HORIZONTAL PROVISIONS	CHAPTER III HORIZONTAL PROVISIONS Text Origin: Commission Proposal
Article 9				
91	Article 9 Public procurement	Article 9 Public procurement	Article 9 Public procurement	Article 9 Public procurement Text Origin: Commission Proposal

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Article 9	, first paragraph	l		
92 Article 1	In accordance with Directive 2014/24/EU, Directive 2014/25/EU and Directive 2014/23/EU, Member States shall take appropriate measures to ensure that in the performance of public procurement or concession contracts economic operators comply with the wages set out by collective agreements for the relevant sector and geographical area and with the statutory minimum wages where they exist.	In accordance with Directive Directives 2014/24/EU, Directive 2014/25/EU and Directive 2014/23/EU, Member States and in particular their competent authorities, shall take appropriate measures, including the possibility to introduce mandatory awarding and contract performance conditions, to ensure that in the performance of public procurement or concession contracts economic operators and their subcontractors recognise trade unions in order to promote minimum wage protection, recognise the right of workers to organise, take part in collective bargaining, and comply with the wages set out by remuneration and other working conditions established by law or collective agreements for the relevant sector and and/or geographical area and with the statutory minimum wages where they exist, as well as with Union, national and international labour and social law.	Member States shall take appropriate measures, in accordance with Directive 2014/24/EU, Directive 2014/25/EU and Directive 2014/23/EU, Member States shall take appropriate measures to ensure that in the performance of public procurement or concession contracts economic operators, and their subcontractors, comply with the applicable obligations regarding wages set out by collective agreements for the relevant sector and geographical area and with the statutory minimum wages where they existin the field of labour law established by Union law, national law, collective agreements or by international labour law provisions.	
Article 1	.0			

		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
G	93	Article 10 Monitoring and data collection	Article 10 Monitoring and data collection	Article 10 Monitoring and data collection	Article 10 Monitoring and data collection Text Origin: Commission Proposal
	Article 1	0(1)			
	94	1. Member States shall task their competent authorities with developing effective data collection tools to monitor the coverage and adequacy of minimum wages.	1. Member States shall task their competent authorities with developing the development of effective data collection tools, to monitor the coverage of minimum wages as well as the coverage of collective bargaining on remuneration and the and adequacy and fairness of statutory of minimum wages. Employers, in particular SMEs and microenterprises, shall not bear an unnecessary administrative burden with regard to the implementation of this paragraph. The competent authorities shall involve social partners during the course of the development of those data collection tools.	1. Member States shall task their competent authorities with developing effective data collection tools to monitor the coverage and adequacy of minimum wages.	
	Article 1	O(2), introductory part			
	95	2. Member States shall report the following data to the Commission		2. Member States shall report the following data and information to	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	on an annual basis, before 1 October of each year:		the Commission on an annual basisevery second year, before 1 October of eachthe reporting year:	
Article 1	0(2), point (-a)			
95a			(a0) the rate of collective bargaining coverage;	
Article 1	0(2), point (a), introductory part			
96	(a) for statutory minimum wages:	(a) for statutory minimum wages:	(a) for statutory minimum wages:	(a) for statutory minimum wages: Text Origin: Commission Proposal
Article 1	0(2), point (a)(i)			
97	(i) the level of the statutory minimum wage and the share of workers covered by it;	(i) the level of the statutory minimum wage and the share of workers covered by it;	(i) the level of the statutory minimum wage and the share of workers covered by it;	(i) the level of the statutory minimum wage and the share of workers covered by it; Text Origin: Commission Proposal
Article 1	0(2), point (a)(ii)			
98	(ii) the existing variations and the share of workers covered by them;	(ii) the existing variations and, the share of workers covered by them and the justifications provided;	(ii) the existing variations and the share of workers covered by thema description of the existing variations and deductions;	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Article 1	10(2), point (a)(iii)			
99	(iii) the existing deductions;	(iii) the existing deductions; and the justifications provided	deleted	
Article 1	10(2), point (a)(iv)			
100	(iv) the rate of collective bargaining coverage.	(iv) the rate <u>and development</u> of collective bargaining coverage. <u>with regard to remuneration</u> ;	deleted	
Article 1	10(2), point (b), introductory part			
s 101	(b) for minimum wage protection provided only by collective agreements:	(b) for minimum wage protection provided only by collective agreements:	(b) for minimum wage protection provided only by collective agreements:	(b) for minimum wage protection provided only by collective agreements: Text Origin: Commission Proposal
Article 1	LO(2), point (b)(i)			
102	(i) the distribution in deciles of such wages weighted by the share of covered workers;		(i) the distribution in deciles of such wages weighted bylowest pay rates set by collective agreements covering low-wage earners or an estimation thereof and the share of workers covered workersby them or an estimation thereof;	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Article 1	0(2), point (b)(ii)			
103	(ii) the rate of collective bargaining coverage;	(ii) the rate and development of collective bargaining coverage with regard to remuneration;	deleted	
Article 1	0(2), point (b)(iii)			
104	(iii) the level of wages for workers not having minimum wage protection provided by collective agreements and its relation to the level of wages of workers having such minimum protection.		(iii) the level of wages forpaid to workers not having minimum wage protection provided covered by collective agreements and its relation to the level of wages of paid to workers having such minimum protection covered by collective agreements.	
Article 1	0(2), first paragraph -a	,		
104a			Member states are not obliged to report the data referred to in Article 10(2)(b)(i) for firm level collective agreements.	
Article 1	0(2), point (ba), introductory part			
104b		(ba) for national action plans:		
Article 1	0(2), point (ba)(i)			
104c				

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		i the progress and effectiveness of the measures and initiatives taken with a view to promoting collective bargaining and increasing the rate of collective bargaining coverage in accordance with Article 4(2);		
Article 1	0(2), point (ba)(ii)			
104d		ii the impact of public procurement policy on increasing the rate of collective bargaining;		
Article 1	0(2), first paragraph			
105	Member States shall provide the statistics and information referred to in this paragraph disaggregated by gender, age, disability, company size and sector.	Member States shall provide the statistics and information referred to in this paragraph disaggregated by gender, age, disability, company size and sector.	Member States shall provide the statistics and information referred to in this paragraph disaggregated by gendersex, age, disability, company size and sector as far as available.	
Article 1	0(2), second paragraph			
106	The first report shall cover years [X, Y, Z: the three years preceding the transposition year] and shall be delivered by [1st of October YY: year after transposition]. The Member States may omit statistics	The first report shall cover years [X, Y, Z: the three years preceding the transposition year] and shall be delivered by [1st of October YY: year after transposition]. The Member States may omit statistics	The first report shall cover years [X, Y, Z: the three years preceding the transposition year] and shall be delivered by [1st of October YY: year after transposition]. The Member States may omit statistics	The first report shall cover years [X, Y, Z: the three years preceding the transposition year] and shall be delivered by [1st of October YY: year after transposition]. The Member States may omit statistics

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	and information which are not available before [date of transposition].	and information which are not available before [date of transposition].	and information which are not available before [date of transposition].	and information which are not available before [date of transposition]. Text Origin: Commission Proposal
Article 1	L0(2), third paragraph			
107	The Commission may request Member States to provide further information on a case by case basis where it considers such information necessary for monitoring the effective implementation of this Directive.	The Commission may request Member States to provide further information on a case by case basis where it considers such information necessary for monitoring the effective implementation of this Directive.	deleted	
Article 1	0(3)			
108	3. Member States shall ensure that information regarding minimum wage protection, including collective agreements and wage provisions therein, is transparent and publicly accessible.	3. Member States shall ensure that information regarding statutory minimum wage protection, including universally applicable collective agreements and wage provisions therein, is transparent and publicly accessible, including to persons with disabilities. Member States may, after consulting social partners and in accordance with national law and practice, maintain or introduce further transparency requirements.	deleted	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
Article 1	0(4)	l		
109	4. The Commission shall assess the data transmitted by the Member States in the reports referred to in paragraph 2, and shall report annually to the European Parliament and to the Council.	4. The Commission shall assess the data transmitted by the Member States in the reports referred to in paragraph 2, and shall report annuallysubmit a report to the European Parliament and to the Council in November each year. The Commission shall, simultaneously, publish the data referred to in paragraph 2.	4. The Commission shall assessanalyse the data and information transmitted by the Member States in the reports referred to in paragraph 2, and shall report annuallythereof every second year to the European Parliament and to the Council.	
Article 1	0(5)			
110	5. On the basis of the report issued by the Commission, the Employment Committee set up in accordance with Article 150 TFEU shall carry out every year an examination of the promotion of collective bargaining on wage setting and of the adequacy of minimum wages in the Member States.	5. On the basis of the report issued by The Employment Committee referred to in Article 150 TFEU shall carry out an annual examination of the Commission, the Employment Committee set up in accordance with Article 150 TFEU shall carry out every year an examination of reports referred to in paragraph 4 in order to assess the extent of and the respect for the right to collective bargaining, the promotion of collective bargaining on wage setting, the rate of increase in collective bargaining coverage	deleted	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		regulating remuneration, and and of the adequacy and fairness of statutory of minimum wages in the Member States, in accordance with this Directive. The Employment Committee shall, while carrying out the examination, ensure the participation of Union cross-sectoral social partners representatives, ensuring six participants from each side of industry.		J
Article 1	0a	I		
110a			Article 10a Information on minimum wage protection	
Article 1	Oa, first paragraph			
110b			Member States shall ensure that information regarding minimum wage protection is publicly available in a comprehensive and easily accessible way. This does not apply to firm-level collective agreements.	
Article 1	1			

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		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
G	111	Article 11 Right to redress and protection against adverse treatment or consequences	Article 11 Right to redress and protection against adverse treatment or consequences	Article 11 Right to redress and protection against adverse treatment or consequences	Article 11 Right to redress and protection against adverse treatment or consequences Text Origin: Commission Proposal
	Article 1	1(1)			
	112	1. Member States shall ensure that, without prejudice to specific forms of redress and dispute resolution provided for, where applicable, in collective agreements, workers, including those whose employment relationship has ended, have access to effective and impartial dispute resolution and a right to redress, including adequate compensation, in the case of infringements of their rights relating to statutory minimum wages or minimum wage protection provided by collective agreements.	1. Member States shall ensure that, without prejudice to specific forms of redress and dispute resolution provided for, where applicable, in collective agreements, with statutory minimum wages shall ensure that workers, including those whose employment relationship has ended, and representatives acting on their behalf, have access to effective, timely and impartial dispute resolution and a right to redress, including adequate compensation and the recovery of remuneration due, in the case of infringements of their rights, including the right to organise in order to take collective action and bargain collectively on remuneration, as well as their rights relating to statutory	1. Member States shall ensure that, without prejudice to specific forms of redress and dispute resolution provided for, where applicable, in collective agreements, workers, including those whose employment relationship has ended, have access to effective and impartial dispute resolution and a right to redress, including adequate compensation, in the case of infringements of their in case rights relating to statutory minimum wages or minimum wage protection are provided byfor in national law or in collective agreements and have been infringed.	

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		minimum wages or minimum wage protection provided by <u>universally</u> applicable collective agreements, without prejudice to specific forms of compensation, redress and dispute resolution provided for in those collective agreements.		
Article 1	1(2)			
113	2. Member States shall take the measures necessary to protect workers, including those who are workers' representatives, from any adverse treatment by the employer and from any adverse consequences resulting from a complaint lodged with the employer or resulting from any proceedings initiated with the aim of enforcing compliance with the rights relating to statutory minimum wages or minimum wage protection provided by collective agreements.	2. Member States shall take the measures necessary to protect workers, including those who are workers' workers' representatives or the members and representatives of trade unions, from any adverse treatment by the employer or by related third parties engaging in adverse treatment and from any adverse consequences resulting from a complaint lodged with the employer or resulting from any proceedings initiated with the aim of enforcing compliance with the rights relating to statutory minimum wages or minimum wage protection provided by their rights to organise, in order to take part in collective action and negotiate their remuneration collectively, as well as compliance with national law and collective agreements	2. Member States shall take the measures necessary to protect workers, including those who are workers' representatives, from any adverse treatment by the employer and from any adverse consequences resulting from a complaint lodged with the employer or resulting from any proceedings initiated with the aim of enforcing compliance with thein case rights relating to minimum wage protection are provided for in national law or statutory minimum wages or minimum wage protection provided by collective agreements and have been infringed.	

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		Commission Proposal	EP Mandate	Council M	Iandate	Draft Agreement
			within in the scope of this Directive.			
	Article 1	2		l.		
G	114	Article 12 Penalties	Article 12 Penalties	Article Penal		Article 12 Penalties Text Origin: Commission Proposal
	Article 1	2, first paragraph				
	115	Member States shall lay down the rules on penalties applicable to infringements of national provisions. The penalties provided for shall be effective, proportionate and dissuasive.	Member States shall, without prejudice to specific forms of contractual penalties provided for, where applicable, in rules on the enforcement of collective agreements, lay down the rules on penalties applicable to infringements of national measures transposing this Directive, or of relevant provisions already in force or collective agreements concerning the rights which are within the scope of this Directive. The penalties provided for shall be effective, proportionate and dissuasive.	Member States sharules on penalties a infringements of ri obligations relatin wages, to the exterights and obligat provided for in naprovisionslaw or in agreements. The pprovided for shall be proportionate and of	pplicable to ghts and g to minimum nt that these ions are tional n collective enalties be effective,	
	CHAPTER	RIV				
G	116					e

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		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		CHAPTER IV FINAL PROVISIONS	CHAPTER IV FINAL PROVISIONS	CHAPTER IV FINAL PROVISIONS	CHAPTER IV FINAL PROVISIONS
					Text Origin: Commission Proposal
	Article 13	3			
G	117	Article 13 Implementation	Article 13 Implementation	Article 13 Implementation	Article 13 Implementation Text Origin: Commission Proposal
	Article 13	3, first paragraph			
	118	Member States may entrust the social partners with the implementation of this Directive, where the social partners jointly request to do so. In so doing, the Member States shall take all necessary steps to ensure that the results sought by this Directive are guaranteed at all times.	Member States shall ensure the timely consultation and effective involvement of social partners with regard to the development and implementation of national measures transposing this Directive and may entrust the social partners with the implementation of this Directive, where the social partners jointly request to do so. In so doing, the Member States shall take all necessary steps to ensure that the results sought byobligations laid down in this Directive are guaranteed complied with at all times.	Member States may entrust the social partners with the implementation of this Directive, in all or in part, including the establishment of the action plan according to article 4 (2), where the social partners jointly request to do so. In so doing, the Member States shall take all necessary steps to ensure that the results soughtobligations set by this Directive are guaranteedcomplied with at all times.	

		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	Article 14	4			
G	119	Article 14 Dissemination of information	Article 14 Dissemination of information	Article 14 Dissemination of information	Article 14 Dissemination of information Text Origin: Commission Proposal
	Article 14	4, first paragraph			
	120	Member States shall ensure that the national measures transposing this Directive, together with the relevant provisions already in force relating to the subject matter as set out in Article 1, are brought to the attention of workers and employers, including SMEs.	Member States shall ensure that the national measures transposing this Directive, together with the relevant provisions already in force relating to the subject matter as set out in Article 1, are brought to the attention of workers and employers, including SMEs, as well as the general public.	Member States shall ensure that the national measures transposing this Directive, together with the relevant provisions already in force relating to the subject matter as set out in Article 1, are brought to the attention of workers and employers, including SMEs.	
	Article 15	5			
G	121	Article 15 Evaluation and review	Article 15 Evaluation and review	Article 15 Evaluation and review	Article 15 Evaluation and review Text Origin: Commission Proposal
	Article 15	5, first paragraph			
	122				

	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
	The Commission shall conduct an evaluation of the Directive by [five years after the date of transposition]. The Commission shall submit thereafter a report to the European Parliament and the Council reviewing the implementation of the Directive and propose, where appropriate, legislative amendments.	The Commission shall conduct an evaluation of <i>thethis</i> Directive by [five years after the date of transposition]. The Commission shall, <i>after consulting the Member States and the social partners at Union level</i> , submit thereafter a report to the European Parliament and the Council reviewing the implementation of the Directive and propose, where appropriate, legislative amendments.	The Commission shall conduct an evaluation of thethis Directive by [five years after the date of transposition]. The Commission shall submit thereafter a report to the European Parliament and the Council reviewing the implementation of thethis Directive and propose, where appropriate, legislative amendments.	
Article 1	6			
³ 123	Article 16 Non-regression and more favourable provisions	Article 16 Non-regression and more favourable provisions	Article 16 Non-regression and more favourable provisions	Article 16 Non-regression and more favourable provisions Text Origin: Commission Proposal
Article 1	6(1)			
124	1. This Directive shall not constitute valid grounds for reducing the general level of protection already afforded to workers within Member States.	1. This Directive shall not constitute valid grounds for reducing the general level of protection already afforded to workers within Member States, in particular with regard to the lowering or abolition of minimum wages and shall not be construed as preventing Member States from	1. This Directive shall not constitute valid grounds for reducing the general level of protection already affordedprovided to workers within Member States.	

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		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
			increasing statutory minimum wages.		
-	Article 16	6(2)			
G	125	2. This Directive shall not affect Member States' prerogative to apply or to introduce laws, regulations or administrative provisions which are more favourable to workers or to encourage or permit the application of collective agreements which are more favourable to workers.	2. This Directive shall not affect Member States' prerogative to apply or to introduce laws, regulations or administrative provisions which are more favourable to workers or to encourage or permit the application of collective agreements which are more favourable to workers.	2. This Directive shall not affect Member States' prerogative to apply or to introduce laws, regulations or administrative provisions which are more favourable to workers or to encourage or permit the application of collective agreements which are more favourable to workers.	2. This Directive shall not affect Member States' prerogative to apply or to introduce laws, regulations or administrative provisions which are more favourable to workers or to encourage or permit the application of collective agreements which are more favourable to workers. Text Origin: Commission Proposal
1	Article 10	6(3)			
	126	3. This Directive is without prejudice to any other rights conferred on workers by other legal acts of the Union.	3. This Directive is without prejudice to any <i>other</i> rights conferred on workers by other legal acts of the Union.	3. This Directive is without prejudice to any other rights conferred on workers by other legal acts of the Union.	
A	Article 10	6(3a)			
	126a		3a. This Directive shall not affect the right of social partners to negotiate and conclude collective agreements. Nothing in this Directive shall be interpreted as		

		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
			restricting or adversely affecting the rights of both workers and trade unions as recognised by Union or international law or by international agreements to which the Union or the Member States are party.		
Ī	Article 1	7			
G	127	Article 17 Transposition	Article 17 Transposition	Article 17 Transposition	Article 17 Transposition Text Origin: Commission Proposal
	Article 1	7(1), introductory part			
G	128	1. Member States shall adopt the measures necessary to comply with this Directive by [two years from the date of entry into force]. They shall immediately inform the Commission thereof.	1. Member States shall adopt the measures necessary to comply with this Directive by [two years from the date of entry into force]. They shall immediately inform the Commission thereof.	1. Member States shall adopt the measures necessary to comply with this Directive by [two years from the date of entry into force]. They shall immediately inform the Commission thereof.	1. Member States shall adopt the measures necessary to comply with this Directive by [two years from the date of entry into force]. They shall immediately inform the Commission thereof. Text Origin: Commission Proposal
	Article 1	7(1), first paragraph			
	129	When Member States adopt those measures, they shall contain a	When Member States adopt those measures, they shall contain a	When Member States adopt those measures, they shall contain a	

		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		reference to this Directive or be accompanied by such reference on the occasion of their official publication. Member States shall determine how such reference is to be made.	reference to this Directive or be accompanied by such reference on the occasion of their official publication. Member States shall determine how such reference is to be made.	reference to this Directive or be accompanied by such reference on the occasion of their official publication. Member States shall determine how The methods of making such reference is to be madeshall be laid down by Member States.	
	Article 1	7(2)			
	130	2. Member States shall communicate to the Commission the text of the main measures of national law which they adopt in the field covered by this Directive.	2. Member States shall communicate to the Commission the text of the main measures of national law which they adopt in the field covered by this Directive. They shall also communicate the manner in which the social partners have been involved in the development and implementation of those measures.	2. Member States shall communicate to the Commission the text of the main measures of national law which they adopt in the field covered by this Directive.	
	Article 18	8			
G	131	Article 18 Entry into force	Article 18 Entry into force	Article 18 Entry into force	Article 18 Entry into force Text Origin: Commission Proposal
	Article 18	8, first paragraph			
G	132				

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1		Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
		This Directive shall enter into force on the twentieth day following its publication in the Official Journal of the European Union.	This Directive shall enter into force on the twentieth day following its publication in the Official Journal of the European Union.	This Directive shall enter into force on the twentieth day following its publication in the Official Journal of the European Union.	This Directive shall enter into force on the twentieth day following its publication in the Official Journal of the European Union. Text Origin: Commission Proposal
	Article 19	9			
G	133	Article 19 Addressees	Article 19 Addressees	Article 19 Addressees	Article 19 Addressees Text Origin: Commission Proposal
Ī	Article 1	9, first paragraph			
G	134	This Directive is addressed to the Member States.	This Directive is addressed to the Member States.	This Directive is addressed to the Member States.	This Directive is addressed to the Member States. Text Origin: Commission Proposal
	Formula				
6	135	Done at Brussels,	Done at Brussels,	Done at Brussels,	Done at Brussels, Text Origin: Commission Proposal
1	Formula				

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	Commission Proposal	EP Mandate	Council Mandate	Draft Agreement
136	For the European Parliament Text Origin: Commission Proposal			
Formula	9			
137	The President	The President	The President	The President Text Origin: Commission Proposal
Formula	1			
s 138	For the Council	For the Council	For the Council	For the Council Text Origin: Commission Proposal
Formula	a			
s 139	The President	The President	The President	The President Text Origin: Commission Proposal

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