



Council of the  
European Union

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## COVER NOTE

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From:	Mr Johannes HAHN, Member of the European Commission
date of receipt:	22 April 2022
To:	Mr Bruno LE MAIRE, President of the Council of the European Union
Subject:	Proposal for transfer of appropriations No DEC 11/2022 within Section III - Commission - of the general budget for 2022

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Delegations will find attached Commission document DEC 11/2022.

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Encl.: DEC 11/2022



BRUSSELS, 22/04/2022

GENERAL BUDGET - 2022  
SECTION III - COMMISSION TITLES: 10, 30

TRANSFER OF APPROPRIATIONS N° DEC 11/2022

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**FROM**

**CHAPTER - 3004 Solidarity mechanisms (special instruments)**

ARTICLE - 30 04 01 Solidarity and emergency aid reserve (SEAR) (Appropriations carried over to be committed up to 31/12)

Commitments	-1 842 832,56
Payments	-23 605 957,56

ARTICLE - 30 04 01 Solidarity and emergency aid reserve (SEAR)

Commitments	-50 388 646,44
Payments	-50 388 646,44

**TO**

**CHAPTER - 1002 Asylum, Migration and Integration Fund (AMIF)**

ARTICLE - 10 02 01 Asylum, Migration and Integration Fund (Appropriations carried over to be committed up to 31/12)

Commitments	1 842 832,56
Payments	23 605 957,56

ARTICLE - 10 02 01 Asylum, Migration and Integration Fund

Commitments	50 388 646,44
Payments	50 388 646,44

The Commission requests the mobilisation of the Solidarity and Emergency Aid Reserve (SEAR) based on Article 9(1)(b) of the Multiannual Financial Framework Regulation. The request is justified by the unprecedented and exceptional influx of refugees to the Union following the Russian aggression against Ukraine. This has put significant pressure on Member States to deal with urgent migration and border management measures and face the related financial needs.

With a view to showing concrete solidarity with the most affected Member States, the Commission proposes that the EU budget contributes to the financing of the first reception and registration costs of Ukrainian refugees for a total amount of EUR 400 million under the Asylum, Migration and Integration Fund (AMIF) and the Border Management and Visa Instrument (BMVI).

As part of this overall amount, the Commission proposes to mobilise the Solidarity and Emergency Aid Reserve (SEAR) for an amount of EUR 52,2 million in commitment appropriations and EUR 74 million in payment appropriations under the Asylum, Migration and Integration Fund (AMIF) in the 2022 budget, more specifically to reinforce the emergency assistance component of the Thematic Facility.

## **I. DECREASE**

### **I.1**

#### **a) Heading**

**30 04 01 - Solidarity and emergency aid reserve (SEAR) (Appropriations carried over to commit up to 31/12)**

#### **b) Figures at 08/04/2022**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Appropriations carried over to commit up to 31/12)	40 776 273,00	62 539 398,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	40 776 273,00	62 539 398,00
4 Appropriations already used	0,00	0,00
5 Appropriations available (3-4)	40 776 273,00	62 539 398,00
6 Decrease proposed	1 842 832,56	23 605 957,56
7 Total appropriations up to year end (5-6)	38 933 440,44	38 933 440,44
8 Decrease as percentage of appropriations in budget (6/1)	4,52 %	37,75 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

#### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 08/04/2022	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

#### **d) Detailed grounds for the decrease**

According to article 9 of the Multiannual Financial Framework Regulation, the Solidarity and Emergency Aid Reserve (SEAR) is intended to allow for:

- (a) assistance to respond to emergency situations resulting from major disasters that are covered by the European Union Solidarity Fund, the objectives and scope of which are set out in Council Regulation (EC) No 2012/2002; and
- (b) rapid responses to specific emergency needs within the Union or in third countries following events which could not be foreseen when the budget was established, in particular for emergency responses and support operations following natural disasters not covered by point (a), man-made disasters, humanitarian crises in cases of large-scale public health, veterinary or phytosanitary threats, as well as in situations of particular pressure at the Union's external borders resulting from migratory flows, where circumstances so require.

## **I.2**

### **a) Heading**

#### **30 04 01 - Solidarity and emergency aid reserve (SEAR)**

### **b) Figures at 08/04/2022**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	1 248 919 000,00	1 248 919 000,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	1 248 919 000,00	1 248 919 000,00
4 Appropriations already used	0,00	0,00
<b>5 Appropriations available (3-4)</b>	<b>1 248 919 000,00</b>	<b>1 248 919 000,00</b>
<b>6 Decrease proposed</b>	<b>50 388 646,44</b>	<b>50 388 646,44</b>
<b>7 Total appropriations up to year end (5-6)</b>	<b>1 198 530 353,56</b>	<b>1 198 530 353,56</b>
8 Decrease as percentage of appropriations in budget (6/1)	4,03 %	4,03 %
9 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 08/04/2022	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

### **d) Detailed grounds for the decrease**

According to article 9 of the Multiannual Financial Framework Regulation, the Solidarity and Emergency Aid Reserve (SEAR) is intended to allow for:

- (a) assistance to respond to emergency situations resulting from major disasters that are covered by the European Union Solidarity Fund, the objectives and scope of which are set out in Council Regulation (EC) No 2012/2002; and
- (b) rapid responses to specific emergency needs within the Union or in third countries following events which could not be foreseen when the budget was established, in particular for emergency responses and support operations following natural disasters not covered by point (a), man-made disasters, humanitarian crises in cases of large-scale public health, veterinary or phytosanitary threats, as well as in situations of particular pressure at the Union's external borders resulting from migratory flows, where circumstances so require.

## **II. INCREASE**

### **II.1**

#### **a) Heading**

**10 02 01 - Asylum, Migration and Integration Fund (Appropriations carried over to be committed up to 31/12)**

#### **b) Figures at 08/04/2022**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Appropriations carried over to commit up to 31/12)	0,00	0,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	0,00	0,00
4 Appropriations already used	0,00	0,00
5 Appropriations available (3-4)	0,00	0,00
6 Increase requested	1 842 832,56	23 605 957,56
7 Total appropriations up to year end (5+6)	1 842 832,56	23 605 957,56
8 Increase as percentage of appropriations in budget (6/1)	n/a	n/a
9 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

#### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	3 098 570,99	0,00
2 Appropriations available on 08/04/2022	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	n/a

#### **d) Detailed grounds for the increase**

The Russian aggression against Ukraine has led to an unprecedented influx of refugees in Member States.

The present transfer proposes to support the first reception and registration systems of the most affected Member States under AMIF for EUR 52,2 million in commitment appropriations and EUR 74 million in payment appropriations.

Part of this reinforcement is covered by SEAR appropriations which have been carried over from the 2021 budget, for an amount of EUR 1,8 million in commitment appropriations and EUR 23,6 million in payment appropriations. In accordance with the Financial Regulation, these appropriations will have to be used first.

## **II.2**

### **a) Heading**

#### **10 02 01 - Asylum, Migration and Integration Fund**

### **b) Figures at 08/04/2022**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations in budget (Initial Budget + AB)	1 215 814 253,00	676 766 000,00
2 Transfers	0,00	0,00
3 Total appropriations for the year (1+2)	1 215 814 253,00	676 766 000,00
4 Appropriations already used	527 624 584,45	4 665 099,33
<b>5 Appropriations available (3-4)</b>	<b>688 189 668,55</b>	<b>672 100 900,67</b>
<b>6 Increase requested</b>	<b>50 388 646,44</b>	<b>50 388 646,44</b>
<b>7 Total appropriations up to year end (5+6)</b>	<b>738 578 314,99</b>	<b>722 489 547,11</b>
8 Increase as percentage of appropriations in budget (6/1)	4,14 %	7,45 %
9 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

### **c) Receipts arising from recovery (carried over from previous year)**

	<b>Commitments</b>	<b>Payments</b>
1 Appropriations available at start of the year	3 098 570,99	0,00
2 Appropriations available on 08/04/2022	0,00	0,00
3 Implementation rate [(1-2)/1]	100,00 %	n/a

### **d) Detailed grounds for the increase**

The Russian aggression against Ukraine has led to an unprecedented influx of refugees in Member States. The Commission proposes to support the first reception and registration systems of the most affected Member States under AMIF for a total amount of EUR 276 million, of which EUR 52,2 million in commitment appropriations through this transfer. This is in order to ensure that Ukrainian nationals can benefit from adequate reception, food, shelter, sanitation, clothing, medicines, family tracing, legal and translation assistance, psycho-social and other specialised services leading to their registration in one of the Member States.

The proposed reinforcements and redeployments are expected to be implemented swiftly, with pre-financing rates of emergency assistance of up to 100%. Taking into account the payment appropriations currently available for AMIF in the 2022 budget and the outlook for the remainder of the year, the Commission estimates that the total reinforcement in commitment appropriations of EUR 276 million requires a reinforcement of payment appropriations of EUR 150 million, of which EUR 74 million through this transfer and EUR 76 million through the Draft Amending Budget (DAB) No 3/2022.

The request for payment appropriations in this transfer equals the proposed amount in commitment appropriations, plus payment appropriations carried over from the 2021 budget, which amounted to EUR 22 million, corresponding to the mobilisation of the SEAR internal strand in commitment appropriations for emergency assistance to Lithuania under AMIF (DEC 18/2021).

The Commission will keep the evolution of needs under review, and it may propose further adjustments as necessary.

## ANNEX

### COMMISSION TRANSFER PROPOSALS RELATED TO THE SOLIDARITY AND EMERGENCY AID RESERVE IN 2022

The table below shows the transfer proposals transmitted to the Budgetary Authority to date during 2022, which relate to the Solidarity and Emergency Aid Reserve (SEAR), and the remaining amount under the SEAR reserve following the approval of these proposals.

Commitment Appropriations 2022 Reserve (EUR)

Transfer Ref	Content	TOTAL	carried over	voted budget	Internal (excluding EUSF)	EUSF	External*	End-of-Year Cushion (25%)
	<b>General Budget 2022 - Initial appropriations</b>	<b>1.339.695.273</b>	<b>40.776.273</b>	<b>1.298.919.000</b>	<b>152.244.828</b>	<b>507.482.761</b>	<b>355.237.934</b>	<b>324.729.750</b>
	General Budget 2022 - EUSF advances (Article 4a EUSF Regulation)	-50.000.000		-50.000.000		-50.000.000		
DEC 09	Mobilisation of the SEAR for humanitarian aid for the crisis in Ukraine and neighbouring countries	38.933.440	38.933.440				38.933.440	
DEC 11	Mobilisation of the SEAR for financing reception costs of Ukrainian refugees	52.231.479	1.842.833	50.388.646	52.231.479			
	<b>Total DEC transfer proposals</b>	<b>91.164.919</b>	<b>40.776.273</b>	<b>50.388.646</b>	<b>52.231.479</b>	<b>0</b>	<b>38.933.440</b>	<b>0</b>
	<b>Remainder</b>	<b>1.198.530.354</b>	<b>0</b>	<b>1.198.530.354</b>	<b>100.013.349</b>	<b>457.482.761</b>	<b>316.304.494</b>	<b>324.729.750</b>

\* of which EUR 211 million earmarked for natural disasters