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COVER NOTE

From:	Mr Piotr SERAFIN, Member of the European Commission
date of receipt:	7 May 2025
To:	Mr Paweł KARBOWNIK, President of the Council of the European Union
Subject:	Proposal for transfer of appropriations No DEC 07/2025 within Section III - Commission - of the general budget for 2025

Delegations will find attached Commission document DEC 07/2025.

Encl.: DEC 07/2025



EUROPEAN COMMISSION

BRUSSELS, 7/05/2025

GENERAL BUDGET - 2025
SECTION III - COMMISSION TITLES: 16

TRANSFER OF APPROPRIATIONS N° DEC 07/2025

FROM

CHAPTER - 1601 Support administrative expenditure outside the annual ceilings
set out in the Multiannual Financial Framework

ARTICLE - 16 01 06 Support Expenditure for the Ukraine Facility	Commitments	-21 629 834,00
	Payments	-21 629 834,00

TO

CHAPTER - 1606 Ukraine Facility

ITEM - 16 06 03 01 Union accession assistance and other measures	Commitments	21 629 834,00
	Payments	21 629 834,00

I. DECREASE

I.1

a) Heading

16 01 06 - Support Expenditure for the Ukraine Facility

b) Figures at 22/04/2025

	Commitments	Payments
1 Appropriations in budget (Initial Budget + AB)	43 438 898,00	43 438 898,00
2 Appropriations in budget (carried over from previous years)	30 265 539,59	34 647 350,89
3 Transfers	0,00	0,00
4 Total appropriations for the year (1+2+3)	73 704 437,59	78 086 248,89
5 Appropriations already used	9 313 370,44	3 445 729,42
6 Appropriations available (4-5)	64 391 067,15	74 640 519,47
7 Decrease proposed	21 629 834,00	21 629 834,00
8 Total appropriations up to year end (6-7)	42 761 233,15	53 010 685,47
9 Decrease as percentage of appropriations in budget [7/(1+2)]	29,35 %	27,70 %
10 Decrease, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments	Payments
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 22/04/2025	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

d) Detailed grounds for the decrease

The recruitment of new staff for the implementation of the Ukraine Facility could only start upon the entry into force of the Regulation (EU) 2024/792 of the European Parliament and of the Council establishing the Facility, adopted at the end of February 2024. This resulted in later onboarding of staff than initially planned and therefore lower staff expenditure during the year 2024.

Similarly, administrative and technical assistance expenditure was lower than initially foreseen. As projects are in their initial phase of implementation, certain activities such as audits, evaluations and monitoring will only start now in 2025. Overall, the budgetary needs for studies, conferences, and expert assessments will however gradually increase as the Ukraine Facility implementation advances.

Furthermore, following the difficult security situation, part of the staff assigned to the Delegation was not stationed permanently in Kyiv, resulting in lower costs than initially budgeted for 2024. Therefore, in 2025, 25 staff members have been transferred from the Delegation in Kyiv to the Headquarters in Brussels. This has generated savings mainly originating from the lower costs for security and infrastructure in Brussels compared to the Delegation.

Therefore, EUR 21 629 834 in commitment and payment appropriations are proposed to be transferred from the Support Expenditure for the Ukraine Facility budget line to the Union accession assistance and other measures line (EUR 2 629 834 from 2025 voted budget; EUR 19 000 000 from appropriations carried over from the financial year 2024).

II. INCREASE

II.1

a) Heading

16 06 03 01 - Union accession assistance and other measures

b) Figures at 22/04/2025

	Commitments	Payments
1 Appropriations in budget (Initial Budget + AB)	155 000 000,00	77 500 000,00
2 Appropriations in budget (carried over from previous years)	0,00	835 000,00
3 Transfers	0,00	0,00
4 Total appropriations for the year (1+2+3)	155 000 000,00	78 335 000,00
5 Appropriations already used	0,00	1 719 000,00
6 Appropriations available (4-5)	155 000 000,00	76 616 000,00
7 Increase requested	21 629 834,00	21 629 834,00
8 Total appropriations up to year end (6+7)	176 629 834,00	98 245 834,00
9 Increase as percentage of appropriations in budget [7/(1+2)]	13,95 %	27,61 %
10 Increase, as a percentage of the final appropriations for the year, in the sum of transfers referred to in Article 30(1)(b) of the Financial Regulation	n/a	n/a

c) Receipts arising from recovery (carried over from previous year)

	Commitments	Payments
1 Appropriations available at start of the year	0,00	0,00
2 Appropriations available on 22/04/2025	0,00	0,00
3 Implementation rate [(1-2)/1]	n/a	n/a

d) Detailed grounds for the increase

The additional funds will be used to support further Ukraine's progressive alignment to the EU acquis with a view to future EU membership, as well as the implementation of the Ukraine Plan, while strengthening the country's resilience and capacity to respond to the impacts generated by Russia's war of aggression – including with urgent repairs of energy infrastructure. In particular, funding will be channelled to project-based assistance and will also possibly include actions supporting civil society, media and human rights actors.