



EUROPEAN UNION

THE EUROPEAN PARLIAMENT

THE COUNCIL

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LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE
COUNCIL suspending certain provisions of Regulation (EU) 2015/478 as
regards imports of Ukrainian products into the Union

REGULATION (EU) 2025/...
OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

of ...

suspending certain provisions of Regulation (EU) 2015/478
as regards imports of Ukrainian products into the Union

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 207(2) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Acting in accordance with the ordinary legislative procedure¹,

¹ Position of the European Parliament of 8 May 2025 (not yet published in the Official Journal) and decision of the Council of ... (not yet published in the Official Journal).

Whereas:

- (1) The Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part² (the ‘Association Agreement’) constitutes the basis of the relationship between the Union and Ukraine. In accordance with Council Decision 2014/668/EU³, Title IV of the Association Agreement, which relates to trade and trade-related matters, applied provisionally from 1 January 2016 and entered into force on 1 September 2017, following ratification by all Member States.
- (2) The Association Agreement strengthens and widens the relations between the Parties to the Association Agreement (the ‘Parties’) in an ambitious and innovative way, with a view to facilitating and achieving gradual economic integration, and in compliance with the rights and obligations arising out of the World Trade Organization membership of the Parties.
- (3) Regulation (EU) 2015/478 of the European Parliament and of the Council⁴ lays down common rules for imports of products originating in most third countries, including Ukraine. It also contains provisions on surveillance and safeguard measures.

² OJ L 161, 29.5.2014, p. 3, ELI: http://data.europa.eu/eli/agree_internation/2014/295/oj.

³ Council Decision 2014/668/EU of 23 June 2014 on the signing, on behalf of the European Union, and provisional application of the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part, as regards Title III (with the exception of the provisions relating to the treatment of third-country nationals legally employed as workers in the territory of the other Party) and Titles IV, V, VI and VII thereof, as well as the related Annexes and Protocols (OJ L 278, 20.9.2014, p. 1, ELI: <http://data.europa.eu/eli/dec/2014/668/oj>).

⁴ Regulation (EU) 2015/478 of the European Parliament and of the Council of 11 March 2015 on common rules for imports (OJ L 83, 27.3.2015, p. 16, ELI: <http://data.europa.eu/eli/reg/2015/478/oj>).

- (4) Russia's unprovoked and unjustified war of aggression against Ukraine since 24 February 2022 has had a profoundly negative impact on the ability of Ukraine to trade with the rest of the world. This has been the case for the iron and steel sector, for example, because of the occupation or destruction of iron and steel production facilities. It has also been the case for other sectors of the Ukrainian economy.
- (5) Under those circumstances and in order to mitigate the negative economic impact of Russia's war of aggression against Ukraine, it is appropriate, for Ukraine's benefit, to exempt imports into the Union of products originating in Ukraine from Union surveillance and safeguard measures. For that purpose, it is necessary to suspend certain provisions of Regulation (EU) 2015/478 with regard to imports from Ukraine.
- (6) In order to ensure uniform conditions for the implementation of this Regulation, implementing powers should be conferred on the Commission to suspend the application of this Regulation temporarily in respect of a specific product originating in Ukraine. Those powers should be exercised in accordance with Regulation (EU) No 182/2011 of the European Parliament and of the Council⁵. The duration of such suspension should be long enough to allow the Commission to propose, and for the European Parliament and the Council to adopt, a regulation suspending, amending or repealing this Regulation.

⁵ Regulation (EU) No 182/2011 of the European Parliament and of the Council of 16 February 2011 laying down the rules and general principles concerning mechanisms for control by Member States of the Commission's exercise of implementing powers (OJ L 55, 28.2.2011, p. 13, ELI: <http://data.europa.eu/eli/reg/2011/182/oj>).

- (7) This Regulation should apply for three years.
- (8) In light of the expiry on 5 June 2025 of Regulation (EU) 2024/1392 of the European Parliament and of the Council⁶, which provides, inter alia, for effects equivalent to the effects of this Regulation, this Regulation should enter into force on 6 June 2025,

HAVE ADOPTED THIS REGULATION:

⁶ Regulation (EU) 2024/1392 of the European Parliament and of the Council of 14 May 2024 on temporary trade-liberalisation measures supplementing trade concessions applicable to Ukrainian products under the Association Agreement between the European Union and the European Atomic Energy Community and their Member States, of the one part, and Ukraine, of the other part (OJ L, 2024/1392, 29.5.2024, ELI: <http://data.europa.eu/eli/reg/2024/1392/oj>).

Article 1

Trade-liberalisation measures

The application of Article 2, Articles 4 to 7, Articles 9 to 17 and Articles 19, 20 and 21 of Regulation (EU) 2015/478 shall be suspended with regard to imports into the Union of products originating in Ukraine.

Article 2

Temporary suspension

The Commission may adopt implementing acts to suspend the application of this Regulation in respect of a specific product originating in Ukraine for a period that shall not exceed 12 months, if imports of that product increase to a level that contributes significantly to the serious injury or threat of serious injury to Union producers of like or directly competing products. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 3(2).

Article 3
Committee procedure

1. The Commission shall be assisted by the Committee on Safeguards established by Article 3(1) of Regulation (EU) 2015/478. That Committee shall be a committee within the meaning of Regulation (EU) No 182/2011.
2. Where reference is made to this paragraph, Article 5 of Regulation (EU) No 182/2011 shall apply.

Article 4
Entry into force and application

This Regulation shall enter into force on 6 June 2025.

It shall apply from 6 June 2025 until 5 June 2028.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ..., ...

For the European Parliament
The President

For the Council
The President
