



Brussels, 19 May 2025
(OR. en)

9094/25

COSI 90
JAI 626
COMIX 146

CEPOL
CH
EU-LISA
EUDA
EUROJUST
EUROPOL
FRA
FRONTEX
IS
LI
NO

OUTCOME OF PROCEEDINGS

From:	General Secretariat of the Council
On:	16 May 2025
To:	Delegations

Subject:	Standing Committee on operational cooperation on internal security (COSI)
----------	---

1. Adoption of the agenda

The agenda was adopted as set out in CM 2564/1/25 REV 1.

2. Information provided by the Presidency

The Presidency provided information about the state of play of legislative proposals and the ongoing work on preparing Council conclusions. The Presidency presented the agenda of the upcoming Justice and Home Affairs Council meeting in June 2025. Reference was made to the recent senior officials' meetings with the United States of America in Warsaw on 31 March and 1 April and of the European Ports Alliance's Public Private Partnership in Gdansk from 28 to 30 April, and upcoming meetings.

Items for discussion

3. European Internal Security Strategy

COSI exchanged views about “ProtectEU: a European Internal Security Strategy”, a communication presented by the Commission on 1 April 2025. Delegations broadly supported the priorities and work strands identified by the Commission. Questions were raised in relation to the new threat analysis to be carried out by the Commission, building on existing threat assessments and other sources, and its added value. Several delegations requested clarifications regarding the definition of hybrid threats. There was general support for strengthening Europol, Eurojust and Frontex in their supporting role to Member States but some delegations missed more references to the role of CEPOL and to sanctions. The Presidency concluded that the input from delegations will be reflected in the discussion paper prepared for an exchange of views at the Justice and Home Affairs Council on 12 and 13 June 2025.

4. Access to data for effective law enforcement

COSI had a targeted discussion on access to data in preparation of an envisaged exchange of views at the Justice and Home Affairs Council on 12 and 13 June 2025. Following the Council conclusions on access to data for effective law enforcement from December 2024, the Presidency proposed measures that could be launched in the short term, or that could be prioritised in the upcoming roadmap to be prepared by the Commission. In addition, the Presidency provided examples of communication activities and a repository of non-exhaustive key messages and case examples that could help national authorities, including law enforcement and judicial authorities, the Commission, the EU CTC and the JHA agencies, when communicating about access to data for effective law enforcement at national, EU or international level. Delegations welcomed the Presidency initiative to start implementing some measures immediately, and to develop a common narrative for communicating on access to data. COSI invited Europol and Eurojust to collect relevant case examples and communication products.

5. The future of Europol

COSI had a strategic discussion on the future of Europol in presence of the agency, taking into account the Commission's intention to prepare a legislative proposal on Europol in 2026. The Commission is planning to launch the consultation process in preparation of an impact assessment on 20 June 2025. Reference was made to the importance of the impact assessment that should take into account the needs of the Member States. Delegations reiterated that any operational action by Europol must be carried out in agreement with the authorities of the Member States concerned, and that the application of coercive measures is the exclusive responsibility of national authorities. Delegations indicated areas where Europol could become more active in supporting Member States such as financial investigations and asset recovery, the pooling of innovation and technology capabilities, the provision of tools for law enforcement, information exchange and relations with private parties and third countries.

Items for information/endorsement

6. EU threat assessment in the field of counterterrorism: recommendations

COSI endorsed the recommendations of the six-monthly update of the EU threat assessment in the field of counterterrorism as set out in 8456/25.

7. Draft Council conclusions on the enhancement of EMPACT and on EU crime priorities for the next EMPACT cycle 2026-2029

COSI endorsed the draft Council conclusions on the enhancement of EMPACT and on EU crime priorities for the next EMPACT cycle 2026-2029 as set out in 8457/25. The draft Council conclusions will be submitted to the Justice and Home Affairs Council on 12 and 13 June 2025 for approval.

8. Digital files: State of play

COSI took note of the state of play of digital files that are relevant for the Justice and Home Affairs community.

9. Items concluded by the COSI Support Group

COSI took note of the items concluded by the COSI Support Group as set out in 8460/25.

10. Presentation of the work programme of the incoming Danish Presidency

COSI took note of the work programme of the incoming Danish Presidency.

11. AOB

- Germany raised awareness about the relevance for the law enforcement community of the ongoing negotiations of the Union Customs Code in the Customs Union Working Party.
 - The Netherlands informed about the non-paper on an effective EU Ports Alliance and EU Ports Strategy to tackle organised crime by the Coalition of European Countries against Organised Crime that was presented at the senior officials' meeting of the European Ports Alliance's Public Private Partnership in Gdansk from 28 to 30 April 2025.
 - The Commission informed about the structural dialogue with the United Arab Emirates on anti-money laundering and counter-terrorism financing in Abu Dhabi on 15 and 16 April, asked delegations for their support to make progress on the proposal for a Regulation on information security in the institutions, bodies and agencies, and raised awareness about the impact on EU internal security stemming from the camps and detention facilities in Syria.
-