



Brussels, 9 July 2025  
(OR. en)

11407/25  
ADD 1

IPCR 51  
AG 106  
CIVCOM 208  
CSDP/PSDC 486  
CYBER 210  
HYBRID 92  
JAI 1051  
MI 517  
POLMIL 202  
PROCIV 95  
RELEX 969  
COMPET 709  
INDEF 74  
SAN 443

#### COVER NOTE

|                  |                                                                                                                                                                                                                                                |
|------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| From:            | Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director                                                                                                                                                            |
| date of receipt: | 9 July 2025                                                                                                                                                                                                                                    |
| To:              | Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union                                                                                                                                                                    |
| No. Cion doc.:   | COM(2025) 528 annex                                                                                                                                                                                                                            |
| Subject:         | ANNEX to the Communication from the Commision to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions EU stockpiling strategy: Boosting the EU's material preparedness for crises |

Delegations will find attached document COM(2025) 528 annex 1.

Encl.: COM(2025) 528 annex



EUROPEAN  
COMMISSION

Brussels, 9.7.2025

COM(2025) 528 final

ANNEX 1

## **ANNEX**

*to the*

**Communication from the Commission to the European Parliament, the Council, the  
European Economic and Social Committee and the Committee of the Regions**

**EU stockpiling strategy: Boosting the EU's material preparedness for crises**

## **ANNEX 1: EU legal and policy frameworks relevant to material preparedness included in the mapping**

|                                                              |                                                                                                                                                                                                                                                                                                                                                                                                                              |
|--------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Agriculture and fisheries</b>                             | <a href="#">Regulation (EU) 1308/2013</a> of the European Parliament and of the Council of 17 December 2013 establishing a common organisation of the markets in agricultural products (OJ L 347, 20.12.2013, p. 671–854)                                                                                                                                                                                                    |
|                                                              | <a href="#">Regulation (EU) 1379/2013</a> of the European Parliament and of the Council of 11 December 2013 on the common organisation of the markets in fishery and aquaculture products (OJ L 354, 28.12.2013, p. 1–21)                                                                                                                                                                                                    |
|                                                              | <a href="#">COM (2021) 689 final</a> - Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions: Contingency plan for ensuring food supply and food security in times of crises (2021)                                                                                                                                         |
| <b>Animal health</b>                                         | <a href="#">Regulation (EU) 2016/429</a> of the European Parliament and of the Council of 9 March 2016 on transmissible animal diseases and amending and repealing certain acts in the area of animal health ('Animal Health Law') (OJ L 84, 31.3.2016, p. 1–208)                                                                                                                                                            |
|                                                              | <a href="#">Regulation (EU) 2019/6</a> of the European Parliament and of the Council of 11 December 2018 on veterinary medicinal products (OJ L 004 7.1.2019, p. 43-167)                                                                                                                                                                                                                                                     |
|                                                              | <a href="#">Commission Delegated Regulation (EU) 2022/139</a> of 16 November 2021 supplementing Regulation (EU) 2016/429 of the European Parliament and of the Council as regards the management, storage and replacement of stocks of the Union antigen, vaccine and diagnostic reagent banks and the biosecurity, biosafety and bio-containment requirements for the operation of those banks (OJ L 23, 2.2.2022, p. 1-10) |
|                                                              | <a href="#">Commission Implementing Regulation (EU) 2022/140</a> of 16 November 2021 laying down rules for the application of Regulation (EU) 2016/429 of the European Parliament and of the Council with regard to the Union antigen, vaccine and diagnostic reagent banks                                                                                                                                                  |
| <b>Critical entities and Network and Information systems</b> | <a href="#">Directive (EU) 2022/2555</a> of the European Parliament and of the Council of 14 December 2022 on measures for a high common level of cybersecurity across the Union (NIS 2 Directive) (OJ L 333, 27.12.2022, p. 80–152)                                                                                                                                                                                         |
|                                                              | <a href="#">Directive (EU) 2022/2557</a> of the European Parliament and of the Council of 14 December 2022 on the resilience of critical entities (OJ L 333, 27.12.2022, p. 164–198)                                                                                                                                                                                                                                         |
| <b>Customs</b>                                               | <a href="#">Regulation (EU) No 952/2013</a> of the European Parliament and of the Council of 9 October 2013 laying down the Union Customs Code (recast) (OJ L 269, 10.10.2013, p. 1–101)                                                                                                                                                                                                                                     |
|                                                              | <a href="#">Commission Delegated Regulation (EU) 2015/2446</a> of 28 July 2015 supplementing Regulation (EU) No 952/2013 of the European Parliament and of the Council as regards detailed rules concerning certain provisions of the Union Customs Code (OJ L 343, 29.12.2015, p. 1–557)                                                                                                                                    |
|                                                              | <a href="#">Commission Implementing Regulation (EU) 2015/2447</a> of 24 November 2015 laying down detailed rules for implementing certain provisions of Regulation (EU) No 952/2013 of the European Parliament and of the Council laying down the Union Customs Code (OJ L 343, 29.12.2015, p. 558–893)                                                                                                                      |
| <b>Defence and space</b>                                     | <a href="#">JOIN/2017/41 final</a> – Joint Communication to the European Parliament and the Council – Improving Military Mobility in the European Union                                                                                                                                                                                                                                                                      |
|                                                              | <a href="#">JOIN/2023/9 final</a> – Joint Communication to the European Parliament and the Council: European Union Space Strategy for Security and Defence                                                                                                                                                                                                                                                                   |

|                                       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
|---------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                       | <p><a href="#">Regulation (EU) 2023/1525</a> of the European Parliament and of the Council of 20 July 2023 on supporting ammunition production (ASAP) (OJ L 185, 24.7.2023)</p> <p><a href="#">COM/2024/150 final</a> - Proposal for a Regulation of the European Parliament and of the Council establishing the European Defence Industry Programme and a framework of measures to ensure the timely availability and supply of defence products ('EDIP')</p> <p><a href="#">JOIN/2025/120 final</a> – Joint White Paper for European Defence Readiness 2030 (2025)</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b>Digital technologies</b>           | <p><a href="#">Regulation (EU) 2021/1153</a> of the European Parliament and of the Council establishing the Connecting Europe Facility (2021)</p> <p><a href="#">Regulation (EU) 2023/1781</a> of the European Parliament and of the Council of 13 September 2023 establishing a framework of measures for strengthening Europe's semiconductor ecosystem (Chips Act) (OJ L 229, 18.9.2023, p. 1–53)</p> <p><a href="#">JOIN (2025) 9 final</a> – Joint Communication to the European Parliament and the Council: EU Action Plan on Cable Security (2025)</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| <b>Energy</b>                         | <p><a href="#">Council Directive 2009/119/EC</a> of 14 September 2009 imposing an obligation on Member States to maintain minimum stocks of crude oil and/or petroleum products (OJ L 265, 9.10.2009, p. 9–23)</p> <p><a href="#">Regulation (EU) 2022/1032</a> of the European Parliament and of the Council of 29 June 2022 amending Regulations (EU) 2017/1938 and (EC) No 715/2009 with regard to gas storage (OJ L 173, 30.6.2022)</p> <p><a href="#">COM/2025/99 final</a> - Proposal for a Regulation of the European Parliament and of the Council, Amending Regulation (EU) 2017/1938 as regards the role of gas storage for securing gas supplies ahead of the winter season</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
| <b>Economic and financial affairs</b> | <p><a href="#">Eurosysteem Strategic Stock/ ECB-owned contingency stock of euro banknotes</a> (governed by non-public ECB legal act)</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
| <b>Environment and climate</b>        | <p><a href="#">Directive 2000/60/EC</a> of the European Parliament and of the Council of 23 October 2000 establishing a framework for Community action in the field of water policy</p> <p><a href="#">Directive 2007/60/EC</a> of the European Parliament and of the Council of 23 October 2007 on the assessment and management of flood risks</p> <p><a href="#">Directive 2012/19/EU</a> of the European Parliament and of the Council of 4 July 2012 on waste electrical and electronic equipment (WEEE)</p> <p><a href="#">Directive (EU) 2020/2184</a> of the European Parliament and of the Council of 16 December 2020 on the quality of water intended for human consumption (recast) (OJ L 435, 23.12.2020, p. 1–62)</p> <p><a href="#">COM/2020/98 final</a> – Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions: A new Circular Economy Action Plan for a cleaner and more competitive Europe</p> <p><a href="#">Regulation (EU) 2021/1119</a> of the European Parliament and of the Council of 30 June 2021 establishing the framework for achieving climate neutrality (OJ L 243, 9.7.2021, p. 1–17)</p> <p><a href="#">COM/2021/82 final</a> – Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Region: Forging a climate-resilient Europe – the new EU Strategy on Adaption to Climate Change</p> <p><a href="#">Regulation (EU) 2023/1542</a> of the European Parliament and of the Council of 12 July</p> |

|                                                 |                                                                                                                                                                                                                                                                                                                |
|-------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                 | 2023 concerning batteries and waste batteries, amending Directive 2008/98/EC and Regulation (EU) 2019/1020 and repealing Directive 2006/66/EC                                                                                                                                                                  |
|                                                 | <a href="#">Regulation (EU) 2024/1781</a> of the European Parliament and of the Council of 13 June 2024 establishing a framework for the setting of ecodesign requirements for sustainable products (OJ L, 2024/1781, 28.6.2024)                                                                               |
|                                                 | <a href="#">Directive (EU) 2024/3019</a> of the European Parliament and of the Council of 27 November 2024 concerning urban wastewater treatment (recast) (OJ L 3019 12.12.2024, p. 1)                                                                                                                         |
|                                                 | <a href="#">COM/2024/91 final</a> – Communication from the Commission to the European Parliament, the Council, the Economic and Social Committee and the Committee of the Regions: Managing climate risks – protecting people and prosperity                                                                   |
|                                                 | <a href="#">COM/2025/280 final</a> - Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions: European Water Resilience Strategy                                                                                |
| <b>Food safety</b>                              | <a href="#">Regulation (EC) 178/2002</a> of the European Parliament and of the Council of 28 January 2002 laying down the general principles and requirements of food law, establishing the European Food Safety Authority and laying down procedures in matters of food safety (OJ L 31, 1.2.2002, p. 1–24)   |
|                                                 | <a href="#">Regulation (EC) 852/2004</a> of the European parliament and of the Council of 29 April 2004 on the hygiene of foodstuffs (OJ L 139, 30.4.2004, p. 1–54)                                                                                                                                            |
|                                                 | <a href="#">Regulation (EC) 853/2004</a> of the European Parliament and of the Council of 29 April 2004 laying down specific hygiene rules for food of animal origin (OJ L 139, 30.4.2004, p. 55–205)                                                                                                          |
| <b>Human health and medical countermeasures</b> | <a href="#">Directive 2001/83/EC</a> of the European Parliament and of the Council of 6 November 2001 on the Community code relating to medicinal products for human use (OJ L 311, 28.11.2001, p. 67–128)                                                                                                     |
|                                                 | <a href="#">Regulation (EC) No 726/2004</a> of the European Parliament and of the Council of 31 March 2004 laying down Union procedures for the authorisation and supervision of medicinal products for human use and establishing a European Medicines Agency (OJ L 136 30.4.2004, p. 1-33)                   |
|                                                 | <a href="#">Regulation (EU) 2017/745</a> of the European Parliament and of the Council of 5 April 2017 on medical devices, amending Directive 2001/83/EC, Regulation (EC) No 178/2002 and Regulation (EC) No 1223/2009 and repealing Council Directives 90/385/EEC and 93/42/EEC (OJ L 117 5.5.2017, p. 1-175) |
|                                                 | <a href="#">Regulation (EU) 2017/746</a> of the European Parliament and of the Council of 5 April 2017 on in vitro diagnostic medical devices and repealing Directive 98/79/EC and Commission Decision 2010/227/EU (OJ L 117, 5.5.2017, p. 176–332)                                                            |
|                                                 | <a href="#">C/2021/6712</a> - Commission Decision of 16 September 2021 establishing the Health Emergency Preparedness and Response Authority 2021/C 393 I/02 (OJ C 393I, 29.9.2021, p. 3–8)                                                                                                                    |
|                                                 | <a href="#">Regulation (EU) 2022/123</a> of the European Parliament and of the Council of 25 January 2022 on a reinforced role for the European Medicines Agency in crisis preparedness and management for medicinal products and medical devices (OJ L 20, 31.1.2022, p. 1–37)                                |
|                                                 | <a href="#">Commission Implementing Regulation (EU) 2022/140</a> of 16 November 2021 laying down rules for the application of Regulation (EU) 2016/429 of the European Parliament and of the Council with regard to the Union antigen, vaccine and diagnostic reagent banks                                    |

|                                                     |                                                                                                                                                                                                                                                                                                                                                     |
|-----------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                     | <a href="#">Regulation (EU) 2022/2371</a> of the European Parliament and of the Council of 23 November 2022 on serious cross-border threats to health (OJ L 314, 6.12.2022, p. 26–63)                                                                                                                                                               |
|                                                     | <a href="#">Council Regulation (EU) 2022/2372</a> of 24 October 2022 on a framework of measures for ensuring the supply of crisis-relevant medical countermeasures in the event of a public health emergency at Union level (OJ L 314, 6.12.2022, p. 64–78)                                                                                         |
|                                                     | <a href="#">COM/2023/190 final</a> – Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions Reform of the pharmaceutical legislation and measures addressing antimicrobial resistance                                                               |
|                                                     | <a href="#">2023/C 220/01</a> Council Recommendation on stepping up EU actions to combat antimicrobial resistance in a One Health approach (OJ C 220, 22.6.2023, p. 1–20)                                                                                                                                                                           |
|                                                     | <a href="#">COM/2023/192 final</a> - Proposal for a Directive of the European Parliament and the Council on the Union code relating to medicinal products for human use                                                                                                                                                                             |
|                                                     | <a href="#">COM/2023/193 final</a> - Proposal for a Regulation of the European Parliament and of the Council laying down Union procedures for the authorisation and supervision of medicinal products for human use and establishing rules governing the European Medicines Agency                                                                  |
|                                                     | <a href="#">COM/2025/102 final</a> - Proposal for a regulation of the European Parliament and of the Council laying a framework for strengthening the availability and security of supply of critical medicinal products as well as the availability of, and accessibility of, medicinal products of common interest                                |
| <b>Humanitarian Assistance and Civil Protection</b> | <a href="#">Council Regulation (EC) No 1257/96</a> of 20 June 1996 concerning humanitarian aid (OJ L 163, 2.7.1996, p. 1–6)                                                                                                                                                                                                                         |
|                                                     | <a href="#">Regulation (EC) No 1406/2002</a> of the European Parliament and of the Council of 27 June 2002 establishing a European Maritime Safety Agency (OJ L 208 5.8.2002, p. 1)                                                                                                                                                                 |
|                                                     | <a href="#">2008/C 25/ 01</a> - Joint Statement by the Council and the Representatives of the Governments of the Member States meeting within the Council, the European Parliament and the European Commission - The European Consensus on Humanitarian Aid (OJ C 25, 30.1.2008, p. 1–12)                                                           |
|                                                     | <a href="#">Decision No 1313/2013/EU</a> of the European Parliament and of the Council of 17 December 2013 on a Union Civil Protection Mechanism (consolidated)                                                                                                                                                                                     |
|                                                     | <a href="#">Council Regulation (EU) 2016/369</a> of 15 March 2016 on the provision of emergency support within the Union (OJ L 70, 16.3.2016, p. 1–6)                                                                                                                                                                                               |
|                                                     | <a href="#">Commission Implementing Decision (EU) 2019/570</a> of 8 April 2019 laying down rules for the implementation of Decision No 1313/2013/EU of the European Parliament and of the Council as regards rescEU capacities and amending Commission Implementing Decision 2014/762/EU (consolidated)                                             |
|                                                     | <a href="#">COM/2021/110 final</a> - Communication from the Commission to the European Parliament and the Council on the EU’s humanitarian action: new challenges, same principles                                                                                                                                                                  |
|                                                     | <a href="#">Commission Implementing Decision (EU) 2025/704</a> of 10 April 2025 laying down rules for the implementation of Decision No 1313/2013/EU of the European Parliament and of the Council on a Union Civil Protection Mechanism and repealing Commission Implementing Decisions 2014/762/EU and (EU) 2019/1310 (OJ L, 2025/704, 15.4.2025) |
| <b>Internal Market</b>                              | <a href="#">JOIN/2023/20 final</a> – Joint Communication to the European Parliament, the                                                                                                                                                                                                                                                            |

|                                |                                                                                                                                                                                                                                                                                                                                                                    |
|--------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                | European Council and the Council on the “European Economic Security Strategy”                                                                                                                                                                                                                                                                                      |
|                                | <a href="#">Regulation (EU) 2024/1252</a> of the European Parliament and of the Council of 11 April 2024 establishing a framework for ensuring a secure and sustainable supply of critical raw materials (OJ L, 2024/1252, 3.5.2024)                                                                                                                               |
|                                | <a href="#">Regulation (EU) 2024/2747</a> of the European Parliament and of the Council of 9 October 2024 establishing a framework of measures related to an internal market emergency and to the resilience of the internal market (Internal Market Emergency and Resilience Act) (OJ L, 2024/2747, 8.11.2024)                                                    |
|                                | <a href="#">COM/2025/30 final</a> – Communication from the Commission to the European Parliament, the European Council, the Council, the European Economic and Social Committee and the Committee of the Regions – A Competitiveness Compass for the EU                                                                                                            |
| <b>Medical Countermeasures</b> | <a href="#">C/2021/6712</a> - Commission Decision of 16 September 2021 establishing the Health Emergency Preparedness and Response Authority 2021/C 393 I/02 (OJ C 393I, 29.9.2021, p. 3–8)                                                                                                                                                                        |
|                                | <a href="#">COM/2021/576 final</a> - Communication from the Commission to the European Parliament, the European Council, the Council, the European Economic and Social Committee and the Committee of the Regions: Introducing HERA, the European Health Emergency preparedness and Response Authority, the next step towards completing the European Health Union |
|                                | <a href="#">Council Regulation (EU) 2022/2372</a> of 24 October 2022 on a framework of measures for ensuring the supply of crisis-relevant medical countermeasures in the event of a public health emergency at Union level (OJ L 314, 6.12.2022, p. 64–78)                                                                                                        |
| <b>Trade</b>                   | <a href="#">Regulation (EU) 2019/452</a> of the European Parliament and of the Council of 19 March 2019 establishing a framework for the screening of foreign direct investments into the Union (OJ L 79I, 21.3.2019, p. 1–14)                                                                                                                                     |
| <b>Transport</b>               | <a href="#">Regulation (EU) 2016/1625</a> of the European Parliament and of the Council of 14 September 2016 amending Regulation (EC) No 1406/2002 establishing a European Maritime Safety Agency (OJ L 251, 16.9.2016, p. 77–79)                                                                                                                                  |
|                                | <a href="#">2020/CI/96 I/01</a> – Communication from the Commission on the implementation of the Green Lanes under the Guidelines for border management measures to protect health and ensure the availability of goods and essential services                                                                                                                     |
|                                | <a href="#">COM/2020/685 final</a> - Communication from the Commission to the European Parliament, the European Council and the Council upgrading the transport Green Lanes to keep the economy going during COVID-19 pandemic resurgence                                                                                                                          |
|                                | <a href="#">COM/2022/211 final</a> – Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions – a contingency plan for transport                                                                                                                                     |
|                                | <a href="#">COM/2022/217 final</a> – Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions - An action plan for EU-Ukraine Solidarity Lanes to facilitate Ukraine's agricultural export and bilateral trade with the EU                                           |
|                                | <a href="#">Regulation (EU) 2024/1679</a> of the European Parliament and of the Council of 13 June 2024 on Union guidelines for the development of the trans-European transport network (OJ L, 2024/1679, 28.6.2024)                                                                                                                                               |