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COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
Subject:	Council's position in view of the adoption of the Regulation on statistics on population and housing, amending Regulation (EC) No 862/2007 and repealing Regulations (EC) No 763/2008 and (EU) No 1260/2013 (2023/0008(COD)) - Early second reading agreement - Letter from the Chair of the European Parliament Committee on Employment and Social Affairs

D 304327 06.06.2025



COMMITTEE ON EMPLOYMENT AND SOCIAL AFFAIRS

The Chair

CASP-SEQ/EMPL-COMMITTEE D (2025) 16165

Brussels, 6 June 2025

Arkadiusz Plucinski
Chair of COREPER I
Council of the European Union
Rue de la Loi 175
1048 Brussels

Subject: Council's position in view of the adoption of the Regulation on statistics on population and housing, amending Regulation (EC) No 862/2007 and repealing Regulations (EC) No 763/2008 and (EU) No 1260/2013 (2023/0008(COD)) - Early second reading agreement

Dear Mr Plucinski,

I understand that at its meeting of Wednesday 28 May 2025 COREPER decided to accept the outcome of the interinstitutional negotiations regarding the abovementioned Regulation.

I would like to inform you that should the Council transmit formally to the Parliament its position in the form as it stands in the annex, I will, in my capacity as Chair of the Committee on Employment and Social Affairs, recommend to the Plenary that the Council's position be accepted without amendment, subject to legal-linguistic verification, at Parliament's second reading.

At the same time, I would like to thank the Polish Presidency for the efforts made and the work accomplished to achieve an early second reading agreement on this file.

Yours sincerely,



Li Andersson

Annex: text agreed (include entire agreement in the annex)

Proposal for a

REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL

**on European statistics on population and housing, amending Regulation (EC) No 862/2007
and repealing Regulations (EC) No 763/2008 and (EU) No 1260/2013**

(Text with EEA relevance)

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 338(1) thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national parliaments,

Having regard to the opinion of the European Economic and Social Committee¹,

Having regard to the opinion of the Committee of the Regions²,

Acting in accordance with the ordinary legislative procedure,

Whereas:

- (1) European statistics on population and housing *play a central role in policy-making and decision-making processes and, as such*, are required for the design, implementation and evaluation of Union policies, in particular those addressing the demographic change, the green and digital transformations, the *framework for the* promotion of energy efficiency, economic, social and territorial cohesion, *and those related to the principles of the European Pillar of Social Rights* and achieving the Sustainable Development Goals of the United Nations (UN) 2030 Agenda *in so far as they fall within the scope of this regulation*,
- (1a) *European social statistics are currently produced on the basis of a number of legislative acts. The integration and streamlining of European social statistics in a holistic manner started with Regulation (EU) 2019/1700 of the European Parliament and of the Council³ and should be continued with this Regulation.*

¹ OJ C , , p. .

² OJ C , , p. .

³ *Regulation (EU) 2019/1700 of the European Parliament and of the Council of 10 October 2019 establishing a common framework for European statistics relating to persons and households, based on data at individual level collected from samples, amending Regulations (EC) No 808/2004, (EC) No 452/2008 and (EC) No 1338/2008 of the*

- (2) Statistics on population are an important denominator for a wide range of policy indicators and used as reference across European statistics, particularly for providing sampling frames for conducting representative surveys of persons and households, under Regulation (EU) 2019/1700 of the European Parliament and of the Council⁴.
- (3) The Economic and Financial Affairs Council regularly gives a mandate to the Economic Policy Committee to assess the long-term sustainability and quality of public finances based on population projections produced by Eurostat. The population projections are also used for policy analysis in the context of the European semester. The Commission (Eurostat) should have at disposal all the necessary statistics to produce and publish population projections according to the information needs of the Union.
- (4) *Pursuant to* Article 175(2) of the Treaty on the Functioning of the European Union (TFEU), the Commission should report, *every three years*, on the progress made towards achieving economic, social and territorial cohesion to the European Parliament, the Council, the Economic and Social Committee and the Committee of the Regions. Regional and local data including for different territorial types such as border regions, cities and their functional urban areas, metropolitan regions, rural regions, mountain and island regions are necessary for the preparation of those reports and for the regular monitoring of demographic developments and of possible future demographic challenges in the Union territories.
- (5) *Pursuant to* Article 16(4) of the Treaty on European Union (TEU), a qualified majority of the members of the Council is defined, inter alia, based on the population of the Member States. For *that* purpose, pursuant to Article 4(1) of Regulation (EU) No 1260/2013 of the European Parliament and of the Council⁵ Member States are currently obliged to provide the Commission (Eurostat) with data on the total population at national level. *Member*

European Parliament and of the Council, and repealing Regulation (EC) No 1177/2003 of the European Parliament and of the Council and Council Regulation (EC) No 577/98 (OJ L 261I, 14.10.2019, p. 1).

⁴ Regulation (EU) 2019/1700 of the European Parliament and of the Council of 10 October 2019 establishing a common framework for European statistics relating to persons and households, based on data at individual level collected from samples, amending Regulations (EC) No 808/2004, (EC) No 452/2008 and (EC) No 1338/2008 of the European Parliament and of the Council, and repealing Regulation (EC) No 1177/2003 of the European Parliament and of the Council and Council Regulation (EC) No 577/98 (OJ L 261I, 14.10.2019, p. 1).

⁵ Regulation (EU) No 1260/2013 of the European Parliament and of the Council of 20 November 2013 on European demographic statistics (OJ L 330, 10.12.2013, p. 39).

States should continue to provide such information to the Commission (Eurostat) pursuant to this Regulation.

- (6) In 2017, the European Statistical System Committee (ESSC) endorsed the Budapest Memorandum, which stated the need for annual statistics on the size and on certain social, economic and demographic characteristics of the population [REDACTED]. For the observance of the principles of equality and non-discrimination of its citizens in all activities and the individual citizens' rights as enshrined in the Charter of Fundamental Rights of the European Union [REDACTED] and Articles 10 and 19 TFEU, the Union needs reliable and comparable statistics. Regulation (EU) 2019/1700 provides a framework for data collections from samples that allow to collect data on equality and non-discrimination in so far as this is feasible on samples and to analyse some aspects of equality and discrimination by producing socio-economic indicators and information on experience of discrimination. In addition, the Fundamental Rights Agency (FRA) and the European Institute for Gender Equality (EIGE) carry out specific studies and dedicated surveys that can further extend the availability of equality statistics at *Union* level. ***In addition, the European Foundation for the Improvement of Living and Working Conditions (Eurofound) provides data and information collected via surveys on living and working conditions.*** Future cooperation and coordination between Member States, Eurostat and these agencies ***under the relevant legal frameworks*** should be enhanced to meet growing user demands for reliable and comprehensive data on equality and diversity in the Union.
- (6a) ***The Budapest Memorandum of 2017 also called for an improved statistics on migration and the development and implementation of common population and migration-related definitions, taking into account the need to establish concepts and definitions that are statistically sound, relevant and applicable in light of emerging types of migration. Past and ongoing events, such as the withdrawal of the United Kingdom from the Union and, the consequences of the Russian war of aggression against Ukraine and other humanitarian crises, underline the importance of timely and detailed migration and international protection statistics, which are essential to establishing an overview of migratory flows to, within and from the EU.***
- (7) To achieve the targets of the European Green Deal, the development and evaluation of effective policies require enhanced statistics relating to the energy use and efficiency of housing, detailed geographical data on the distribution of the population as well as deeper studies of the relationship between population and housing. [REDACTED] The COVID-19 pandemic ***manifested*** the need for reliable, high frequency and timely statistics on deaths in the

Union . The Union needs an adequate mechanism for mandatory collection of such data within the European Statistical System (ESS) *subject to* the necessary frequency, timeliness and detail.

- (7a) *Mandatory collection of data within the ESS on the basis of this Regulation, will also facilitate regular and timely monitoring of the progress in the implementation of the principles of the European Pillar of Social Rights, of the headline targets of the related Action Plan and of the European Child Guarantee at the national level while also providing data to facilitate the assessment of the distributional impact of climate change and policies in general.*
- (8) UN Economic and Social Council, on the proposal of the UN Statistical Commission, every ten years adopts resolutions regarding the World population and housing census and invites UN member *countries* to conduct population and housing censuses in line with international and regional recommendations and by upholding the integrity, reliability, accuracy and value of the population and housing census results. European statistics on population and housing should take into account these recommendations.
- (9) *Streamlining reporting obligations and reducing administrative burden is a central objective of the Commission. The Commission communication of 16 March 2023, entitled ‘Long-term competitiveness of the EU: looking beyond 2030’ aims to rationalise and simplify reporting requirements by 25 % for companies and administrations, while not undermining the related policy objectives.* Regulation (EC) No 223/2009 of the European Parliament and of the Council⁷ established a legal framework for the development, production and dissemination of European statistics, based on common statistical principles. That Regulation sets out the quality criteria and refers to the need to minimise the response burden on survey respondents and to contribute to the more general objective of reducing the administrative burden. A new legal framework for European statistics on population and housing should implement *and build upon* the quality criteria set out in that Regulation and *reduce the administrative burden* by embracing effective and efficient *use* of available data sources including administrative data.

⁷ Regulation (EC) No 223/2009 of the European Parliament and of the Council of 11 March 2009 on European statistics and repealing Regulation (EC, Euratom) No 1101/2008 of the European Parliament and of the Council on the transmission of data subject to statistical confidentiality to the Statistical Office of the European Communities, Council Regulation (EC) No 322/97 on Community Statistics, and Council Decision 89/382/EEC, Euratom establishing a Committee on the Statistical Programmes of the European Communities (OJ L 87, 31.3.2009, p. 164).

- (9a) *deleted*
- (9b) *Since administrative records are the most cost- and administratively efficient data sources that also embrace the once-only principle, they may be used for all data sets provided to the Commission as long as Member States confirm, where applicable, by use of estimation methods that the coverage and quality of those data sources is sufficient and thoroughly described in the quality reports and metadata accompanying the data transmission.*
- (10) The evaluation of existing statistics⁸ on the population and housing censuses in the Union, statistics on international migration flows, migrant stocks and acquisitions of citizenship and demography statistics has shown that the current legal framework comprising Regulations (EC) No 862/2007⁹, (EC) No 763/2008¹⁰ and (EU) No 1260/2013 of the European Parliament and the Council has led to significant overall improvements of statistics compared to the 2005 situation without the current legal framework in force. That framework, however, has potential for a lack of coherence and comparability, which should be addressed.
- (11) ***Climate change, the digital transformation***, the evolving demographic situation and recent migration trends have created demands for timelier, more frequent, and more detailed European statistics on population, ***socio-economic developments***, vital events and housing including details of topics or groups that have become politically and societally relevant during the past decade. In addition, the existing legal framework is not flexible enough to adapt to evolving policy needs and to enable the use of new sources at national and Union level. Furthermore, the structure of the existing legal framework in the form of three separate regulations, adopted at different times, has led to intrinsic inconsistencies of the statistics. Finally, as Regulation (EU) No 1260/2013 will cease to apply on 31 August 2028, a new legal basis is required for the demographic statistics collected under that Regulation. It is therefore necessary to replace the current legal framework by a new, more coherent and flexible one that should amend relevant parts of Regulation (EC) No 862/2007 and repeal Regulations (EC) No 763/2008 and (EU) No 1260/2013.

⁸ SWD(2023)13.

⁹ Regulation (EC) No 862/2007 of the European Parliament and of the Council of 11 July 2007 on Community statistics on migration and international protection and repealing Council Regulation (EEC) No 311/76 on the compilation of statistics on foreign workers (OJ L 199, 31.7.2007, p. 23).

¹⁰ Regulation (EC) No 763/2008 of the European Parliament and of the Council of 9 July 2008 on population and housing censuses (OJ L 218, 13.8.2008, p. 14).

- (12) Article 3 of Regulation (EC) No 862/2007 covers statistics on the country of citizenship and place of birth of the resident population (migrant stocks), on changes of residence between countries (international migration flows) and on acquisitions of citizenship of the resident population, whereas the other statistics under that Regulation concern administrative and judicial procedures relating to immigration legislation and international protection. Statistics *as referred to in Article 3 of that Regulation* are therefore closely linked and should be consistent with the statistics on the resident population and its demographic changes provided under Regulations (EC) No 763/2008 and (EU) No 1260/2013. To ensure intrinsic consistency, *those* statistics should therefore be integrated into a single legal basis while deleting Article 3 from Regulation (EC) No 862/2007.
- (13) The rapidly changing nature of some population and housing characteristics, in particular in relation to demographic, *socio-economic* and migration phenomena, and the corresponding need for a prompt targeting and adaptation of policies means that there is a need for statistics to be available on a timely basis soon after the reference period. The periodicity and timeliness of statistics should be therefore tangibly advanced, *where possible through the use of administrative data and administrative records. To that end, the Member States should provide adequate resources for their national statistical institutes.*
- (14) Regulation (EC) No 1059/2003 of the European Parliament and of the Council¹¹ establishes a grid-based methodology for the definition of territorial typologies based on the population distribution by *1 km²* grid cells. Commission Implementing Regulation (EU) 2018/1799¹² as a temporary direct statistical action accompanying the 2021 population and housing censuses provides for key census outputs on a pan-European *1 km²* grid. A legal framework should ensure the continued dissemination of georeferenced population statistics based on grids and its extension to housing statistics.
- (15) Territorial units and statistical grids should be defined in accordance with Regulation (EC) No 1059/2003.

¹¹ Regulation (EC) No 1059/2003 of the European Parliament and of the Council of 26 May 2003 on the establishment of a common classification of territorial units for statistics (NUTS) (OJ L 154, 21.6.2003, p. 1).

¹² Commission Implementing Regulation (EU) 2018/1799 of 21 November 2018 on the establishment of a temporary direct statistical action for the dissemination of selected topics of the 2021 population and housing census geocoded to a 1 km² grid (OJ L 296, 22.11.2018, p. 19).

- (16) For geocoding of location, the Statistical Units theme in accordance with Annex III to Directive 2007/2/EC of the European Parliament and of the Council¹³ should be used.
- (17) The current legal framework for European statistics on population and housing needs to be updated to ensure that the presently separate statistical processes are adequately integrated in a common framework which allows the ESS to respond effectively to new information needs of the Union and encourage statistical innovations. Statistical output must ***be enhanced*** to remain relevant in the face of demographic, migratory, social and economic changes ***and challenges, supporting policy and decision-making***.
- (18) The enhanced regular (annual and infra-annual) statistics on population and housing should be complemented with information from coordinated population and housing censuses in the Union conducted every ten years in accordance with the UN Principles and Recommendations. Population and housing censuses provide a unique opportunity for official statistics to be visible, both in terms of operations and results.
- (19) The Union censuses should become more cost-effective through making full use of the rich set of administrative data available across the Member States or a combination of ***innovative methodologies and*** sources, including ***new*** sources ***which emerge from the*** provision of digital services. They should be also used to re-establish the demographic baseline. ***The use of such new sources should be subject to the legal, technical and procedural safeguards established in Regulation (EC) No 223/2009.***
- (20) Member States and the Commission (Eurostat) should have sustainable access to the widest possible range of data sources to produce European statistics on population and housing of high quality and in a cost-effective manner. In this regard, it is crucial that national statistical authorities get timely access and are ***allowed*** to use promptly the administrative data owned by public administrations at national, regional and local level, in accordance with Article 17a of Regulation (EC) No 223/2009. For example, statistics on energy efficiency of buildings can be based on administrative data relating to the issuance of energy certificates of buildings under Directive 2010/31/EU of the European Parliament and of the Council¹⁴. ***National statistical authorities should be able to regularly, timely and fully use administrative data from the interoperable databases for energy performance of buildings that are available nationally according to Directive 2024/1275***

¹³ Directive 2007/2/EC of the European Parliament and of the Council of 14 March 2007 establishing an Infrastructure for Spatial Information in the European Community (INSPIRE) (OJ L 108, 25.4.2007, p. 1).

¹⁴ Directive 2010/31/EU of the European Parliament and of the Council of 19 May 2010 on the energy performance of buildings (OJ L 153, 18.6.2010, p. 13).

*of the European Parliament and of the Council*¹⁵. The national statistical *authorities* also need to be involved in decisions concerning the design and redevelopment of relevant administrative data sources to ensure that they can be further *used* for compilation of official statistics.

- (21) In recent years, comprehensive Union level databases and interoperability systems related to residence, vital events, citizenship and migratory and cross-border movements of population such as those established *by* Regulations (EU) No 910/2014¹⁶, (EU) 2018/1724¹⁷, (EU) 2019/817¹⁸ and (EU) 2019/818¹⁹ of the European Parliament and of the Council have been developed. They provide valuable information that can be *used* for the compilation and quality assurance of European statistics on population and housing.
- (22) In that respect, it is essential to enable the Commission (Eurostat) to *use those* data for statistical purposes only *subject to* strictly applying rules of data protection and data privacy, *pursuant to* in Regulation (EU) 2018/1725 of the European Parliament and of the Council²⁰. This should apply in particular to the statistical data stored in the central repository for reporting and statistics (CRRS) in accordance with the purpose of the CRRS set out in Article 39(1) of Regulation (EU) 2019/817 as well as in Article 39(1) of Regulation (EU) 2019/818 and in accordance with the Regulations establishing the systems

¹⁵ *Directive (EU) 2024/1275 of the European Parliament and of the Council of 24 April 2024 on the energy performance of buildings (recast) (OJ L, 2024/1275, 8.5.2024, ELI: <http://data.europa.eu/eli/dir/2024/1275/oj>).*

¹⁶ Regulation (EU) No 910/2014 of the European Parliament and of the Council of 23 July 2014 on electronic identification and trust services for electronic transactions in the internal market and repealing Directive 1999/93/EC (OJ L 257, 28.8.2014, p. 73).

¹⁷ Regulation (EU) 2018/1724 of the European Parliament and of the Council of 2 October 2018 establishing a single digital gateway to provide access to information, to procedures and to assistance and problem-solving services and amending Regulation (EU) No 1024/2012 (OJ L 295, 21.11.2018, p. 1).

¹⁸ Regulation (EU) 2019/817 of the European Parliament and of the Council of 20 May 2019 on establishing a framework for interoperability between EU information systems in the field of borders and visa and amending Regulations (EC) No 767/2008, (EU) 2016/399, (EU) 2017/2226, (EU) 2018/1240, (EU) 2018/1726 and (EU) 2018/1861 of the European Parliament and of the Council and Council Decisions 2004/512/EC and 2008/633/JHA (OJ L 135, 22.5.2019, p. 27).

¹⁹ Regulation (EU) 2019/818 of the European Parliament and of the Council of 20 May 2019 on establishing a framework for interoperability between EU information systems in the field of police and judicial cooperation, asylum and migration and amending Regulations (EU) 2018/1726, (EU) 2018/1862 and (EU) 2019/816 (OJ L 135, 22.5.2019, p. 85).

²⁰ Regulation (EU) 2018/1725 of the European Parliament and of the Council of 23 October 2018 on the protection of natural persons with regard to the processing of personal data by the Union institutions, bodies, offices and agencies and on the free movement of such data, and repealing Regulation (EC) No 45/2001 and Decision No 1247/2002/EC (OJ L 295, 21.11.2018, p. 39).

whose statistical data is stored in the CRRS. In particular, considering that the CRRS is to provide cross-system statistical data and analytical reporting for policy, operational and data quality purposes, the Commission (Eurostat) should cooperate with the European Union Agency for the Operational Management of Large-Scale IT Systems in the Area of Freedom, Security and Justice (eu-LISA), to the extent possible, with a view *to* providing the required European statistics.

- (23) Privately held data *refers to the vast amount of data held by private entities obtained as a result of their activity, which could be used by statistical authorities and the Commission (Eurostat) to produce official statistics. Such data* can improve the coverage, timeliness and crisis response capacities of European statistics on population and housing or enable statistical innovation. Such data have the potential to complement existing demography and migration statistics, bring statistical innovation and even serve for production of early estimates *while ensuring the protection of the rights and freedoms of data holders*. The national statistical institutes and other competent national authorities and the Commission (Eurostat) should have access to and use such data *and cooperate with the private data holders in accordance with the provisions laid down in Regulation (EC) No 223/2009*.
- (23a) *deleted*
- (24) To ensure the comparability of European statistics on population and housing at Union level, it is essential that common population definitions are used and implemented in a harmonised way. To implement the single harmonised population base consistently, robustly and cost-effectively while ensuring timely results, *it should be possible to apply scientifically based modelling techniques and statistical methods* such as ‘signs of life’, *where appropriate*.
- (24a) *With the aim of ensuring the highest coverage quality, Member States should use estimation methods to achieve an accurate estimate of the total population at national level. Member States should be able to use estimation methods for more detailed breakdowns, including geographical breakdowns. In this case, a substantial lack of knowledge of individual characteristics, such as age and sex, is inherent to some estimation methods, for example when estimating statistics that are not available from administrative or other sources. Where such estimation methods result in an insufficient level of breakdown detail, Member States should be able to use a dedicated adjustment category in order to estimate the population in all relevant data sets. The use of such adjustment categories, indicating 'unknown' data, provides the necessary flexibility for situations where all available data sources have been used and no further detail can be*

obtained. When using a dedicated adjustment category, Member States should explain their methodology and provide reasons for the use of an adjustment category in the quality reports.

- (25) Member States should provide their data and metadata in electronic form in an appropriate technical format to be provided by the Commission (**Eurostat**). International standards, such as the Statistical Data and Metadata Exchange (SDMX) initiative, and statistical or technical standards elaborated within the Union, such as metadata and validation standards or European Interoperable Framework principles, should be used to the extent relevant for European statistics on population and housing. The ESSC has endorsed *the* ESS standards for metadata and quality reports, in accordance with Article 12 of Regulation (EC) No 223/2009. Those standards are to contribute to the harmonisation of quality assurance and reporting under this Regulation and should **■** therefore *be* introduced.
- (26) European statistics on population and housing should meet the quality criteria on relevance, accuracy, timeliness and punctuality, accessibility and clarity, comparability and coherence specified in Regulation (EC) No 223/2009. *The quality of those statistics* should be enhanced *in so far as the needs of the Union evolve and mechanisms should be established to address possible situations where the quality of data is not guaranteed*. Appropriate results from the quality assessment carried out by the Commission (Eurostat) should be publicly available to statistics users *by assuring* free and easy *access to those statistics* through Commission (Eurostat) databases on its website and in its publications.
- (26a) *European statistics on population and housing should address the persistent lack of data regarding hard-to-reach population groups such as persons residing in institutions, persons with disabilities, homeless people, persons with a migrant background and stateless persons. In order to capture the best possible picture of the society and to prevent social and economic inequalities, the Member States should take due efforts to ensure that hard-to-reach population groups are accurately covered. The pilot and feasibility studies as defined in this regulation should be used to address this matter.*
- (26b) *Adequate, timely and effective policies presuppose reliable and comparable data, disaggregated by gender, age and, where relevant, nationality, socio-economic status, geographical area, and other characteristics in accordance with the statistical principles laid down in Article 338(1) TFEU and the European Statistics Code of practice and Quality assurance Framework of the ESS. This data is relevant to better understand population and housing trends, to combat intersectional discrimination and to implement and assess Union policies, political objectives and actions, such as the*

European Care Strategy, the European Strategy for the Rights of Persons with Disabilities and the European Platform on Combatting Homelessness, all of which rely heavily on data about households and families. Disaggregation by disability should be encouraged by using existing and new administrative data sources, which should be leveraged to explore capturing disability. The collection and the use of such data must be conducted with full respect of Union and national privacy and fundamental rights standards, particularly when involving data of minors. Disaggregation by gender should reflect available data in Member States. In some Member States, it is currently possible for persons to legally register as having a third, often a neutral, gender. This Regulation does not affect relevant national rules giving effect to such recognition.

- (27) Regulation (EC) No 223/2009 includes rules on the provision of data from the Member States to the Commission (Eurostat) and on the use thereof, including on the transmission and protection of confidential data. Measures taken in accordance with this Regulation should ensure that confidential data are provided and used exclusively for statistical purposes in accordance with Articles 21 and 22 of that Regulation.

- (28) The Commission (Eurostat) is to respect the statistical confidentiality of the data provided by Member States pursuant to Regulation (EC) No 223/2009. With regard to the population statistics collected under this Regulation, a harmonised approach to ensuring *the* high quality of European aggregates and avoiding the disclosure of confidential data in statistical outputs should be developed, avoiding as far as possible the suppression of data.

- (29) Data sources available at national level are not always able to capture accurately phenomena related to the free movement of persons in the Union, the access of persons to cross-border services on demographic vital events and the exercise of persons rights to buy and own housing property used as primary, holiday and secondary accommodation across the Union. There are also asymmetries in the bilateral migration flows and difficulties to measure population groups, for instance among the migrant, homeless or stateless population. Therefore, data sharing for the purposes of compiling statistics on population and migration and ensuring their quality should be reinforced and considered as yet another data source. Such reinforced data sharing *should* cover a range of relevant data, from data that clearly do not allow for the identification of statistical units, either directly or indirectly, *and should be able to cover* data potentially subject to statistical confidentiality requirements. Member States should, in their own interest and in the interest of the other Member States, participate in data sharing activities, including in pilot projects assessing innovative secure solutions. The Commission (Eurostat) should also

establish a secure infrastructure to facilitate such data sharing while ensuring all necessary safeguards *for data protection*.

- (30) *deleted*
- (31) The sharing of confidential data should take place only on the basis of a request justifying the necessity *of sharing those* data in accordance with Chapter V of Regulation (EC) No 223/2009.
- (32) In the longer term, the collaborative efforts in the European Statistical System to mitigate cross-border statistical quality issues, such as double counting of Union residents enjoying freedom of movement, should *benefit from, for example*, single digital identifiers established at Union level by Regulation (EU) No 910/2014.
- (33) This Regulation is without prejudice to Regulations (EU) 2016/679²¹ and (EU) 2018/1725 and Directive 2002/58/EC²² of the European Parliament and of the Council. ■ Within their respective scope of application, the latter Regulations are to apply to the processing of personal data under this Regulation, *also considering that personal data processed for statistical purposes in the public interest are statistical confidential data, subject to the statistical confidentiality principle. Therefore, such data should only be used for statistical purposes and should never be used for measures or decisions regarding any particular natural person. Anonymised or pseudonymised data should be preferably used for processing, sharing and archiving of personal data for statistical purposes under this Regulation to guarantee the safeguards adopted pursuant to Article 89 of Regulation (EU) 2016/679 and Article 13 of Regulation (EU) 2018/1725. Where personal data are processed according to Regulation (EU) 2016/679 or Regulation (EU) 2018/1725, the principles of lawfulness, fairness, transparency and accuracy, purpose limitation, data minimisation, storage limitation and integrity and confidentiality should be fully applied. Similarly, the statistical principles set out in Article 2 of Regulation (EC) No 223/2009 and further elaborated in the European Statistics Code of Practice should also apply.*

²¹ *Regulation (EU) 2016/679* of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data, and repealing Directive 95/46/EC (General Data Protection Regulation) (OJ L 119, 4.5.2016, p. 1).

²² *Directive 2002/58/EC* of the European Parliament and of the Council of 12 July 2002 concerning the processing of personal data and the protection of privacy in the electronic communications sector (Directive on privacy and electronic communications) (OJ L 201, 31.7.2002, p. 37).

- (34) European statistics on population and housing should evolve to take into account emerging data needs stemming from changing policy priorities, as well as changes in the demographic, migratory, social or economic situation in the Union. The Commission (Eurostat) should undertake pilot *and feasibility* studies assessing the feasibility of the adaptations concerned as appropriate and should take into account aspects such as costs and administrative burdens on Member States and the availability of appropriate data sources. *When preparing those studies, the Commission should ensure the representativeness of the studies at Union level, reflecting national diversities. The Commission should evaluate the results of the studies in cooperation with Member States.*
- (35) In order to take account of demographic, economic and social trends, technological developments *and the need to design well-targeted policies in a timely manner*, the power to adopt acts in accordance with Article 290 TFEU should be delegated to the Commission in order to amend the list ■ of detailed topics covered by European statistics on population and housing ■ and to specify the information to be provided by Member States *for the purpose of additional statistical data collection*. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making²³. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.
- (35a) *The importance of European statistics as vital part of evidence-based decision-making is reflected in the programming and financing framework established by Regulation (EU) 2021/690 of the European Parliament and the Council²⁴ for the development, production and dissemination of European statistics (Single Market Programme). Member States should be able to apply for financial support from the Single Market Programme as well as from the Technical Support Instrument established by Regulation (EU) 2021/240 of*

²³ OJ L 123, 12.5.2016, p. 1.

²⁴ *Regulation (EU) 2021/690 of the European Parliament and of the Council of 28 April 2021 establishing a programme for the internal market, competitiveness of enterprises, including small and medium-sized enterprises, the area of plants, animals, food and feed, and European statistics (Single Market Programme) and repealing Regulations (EU) No 99/2013, (EU) No 1287/2013, (EU) No 254/2014 and (EU) No 652/2014 (OJ L 153, 3.5.2021, p. 1).*

the European Parliament and of the Council²⁵ in accordance with the objectives and rules of those instruments, for adapting their national statistical systems, improving methodology and data quality of statistics and planning and implementing additional data collections under this Regulation.

- (36) In accordance with **Regulations (EU, Euratom) 2018/1046²⁶** and (EU, Euratom) No 883/2013 of the European Parliament and of the Council²⁷ **and with** Council Regulations (EC, Euratom) No 2988/95²⁸, (Euratom, EC) No 2185/96²⁹ and (EU) 2017/1939³⁰, the financial interests of the Union are to be protected by means of proportionate measures, including measures relating to the prevention, detection, correction and investigation of irregularities, including fraud, to the recovery of funds lost, wrongly paid or incorrectly used, and, where appropriate, to the imposition of administrative penalties. In particular, in accordance with Regulations (Euratom, EC) No 2185/96 and (EU, Euratom) No 883/2013, the European Anti-Fraud Office (OLAF) has the power to carry out administrative investigations, including on-the-spot checks and inspections, with a view to establishing whether there has been fraud, corruption or any other illegal activity affecting the financial interests of the Union. The European Public Prosecutor's Office (EPPO) is empowered, in accordance with Regulation (EU) 2017/1939, to investigate and prosecute criminal offences affecting the financial interests of the Union as provided for in Directive (EU)

²⁵ **Regulation (EU) 2021/240 of the European Parliament and of the Council of 10 February 2021 establishing a Technical Support Instrument (OJ L 57, 18.2.2021, p. 1).**

²⁶ Regulation (EU, Euratom) 2018/1046 of the European Parliament and of the Council of 18 July 2018 on the financial rules applicable to the general budget of the Union, amending Regulations (EU) No 1296/2013, (EU) No 1301/2013, (EU) No 1303/2013, (EU) No 1304/2013, (EU) No 1309/2013, (EU) No 1316/2013, (EU) No 223/2014, (EU) No 283/2014, and Decision No 541/2014/EU and repealing Regulation (EU, Euratom) No 966/2012 (OJ L 193, 30.7.2018, p. 1).

²⁷ **Regulation (EU, Euratom) No 883/2013 of the European Parliament and of the Council of 11 September 2013 concerning investigations conducted by the European Anti-Fraud Office (OLAF) and repealing Regulation (EC) No 1073/1999 of the European Parliament and of the Council and Council Regulation (Euratom) No 1074/1999 (OJ L 248, 18.9.2013, p. 1).**

²⁸ Council Regulation (EC, Euratom) () No 2988/95 of 18 December 1995 on the protection of the European Communities financial interests (OJ L 312, 23.12.1995, p. 1).

²⁹ Council Regulation (Euratom, EC) No 2185/96 of 11 November 1996 concerning on-the-spot checks and inspections carried out by the Commission in order to protect the European Communities' financial interests against fraud and other irregularities (OJ L 292, 15.11.1996, p. 2).

³⁰ **Council Regulation (EU) 2017/1939 of 12 October 2017 implementing enhanced cooperation on the establishment of the European Public Prosecutor's Office ('the EPPO') (OJ L 283, 31.10.2017, p. 1).**

2017/1371 of the European Parliament and of the Council³¹. In accordance with Regulation (EU, Euratom) 2018/1046, any person or entity receiving Union funds is to fully cooperate in the protection of the financial interests of the Union, grant the necessary rights and access to the Commission, OLAF, the Court of Auditors and, in respect of those Member States participating in enhanced cooperation pursuant to Regulation (EU) 2017/1939, the EPPO, and ensure that any third parties involved in the implementation of Union funds grant equivalent rights.

- (37) In order to ensure uniform conditions for the implementation of this Regulation with regard to the specification of data and metadata requirements, technical formats and procedures for data and metadata provision, content and structure of quality reports, implementing powers should be conferred on the Commission. Those powers should be exercised in accordance with Regulation (EU) No 182/2011 of the European Parliament and the Council³².
- (38) Where the implementation of this Regulation, or of *the* delegated and implementing acts adopted pursuant thereto, would require major adaptations to the national statistical system of a Member State , the Commission should be able, in duly justified cases and for a limited period of time, to grant derogations to the Member States concerned.
- (39) Since the objective of this Regulation, namely the systematic production of European statistics on population and housing, cannot be sufficiently achieved by the Member States but can rather, for reasons of consistency and comparability, be better achieved at Union level, the Union may adopt measures , in accordance with the principle of subsidiarity as set out in Article 5 TEU. In accordance with the principle of proportionality as set out in that Article, this Regulation does not go beyond what is necessary in order to achieve that objective.
- (40) The European Data Protection Supervisor was consulted in accordance with Article 42(1) of Regulation (EU) 2018/1725 and delivered an opinion on **16 March 2023**.
- (41) The *ESSC* has been consulted,

³¹ *Directive (EU) 2017/1371 of the European Parliament and of the Council of 5 July 2017 on the fight against fraud to the Union's financial interests by means of criminal law (OJ L 198, 28.7.2017, p. 29).*

³² Regulation (EU) No 182/2011 of the European Parliament and of the Council of 16 February 2011 laying down the rules and general principles concerning mechanisms for control by Member States of the Commission's exercise of implementing powers (OJ L 55, 28.2.2011, p. 13).

HAVE ADOPTED THIS REGULATION:

Article 1

Subject matter

This Regulation establishes a common legal framework for the development, production and dissemination of European statistics on population and housing.

Article 2

Definitions

For the purpose of this Regulation, the following definitions shall apply:

- (1) 'citizenship' means the particular legal bond between a natural person and his or her State, acquired by birth or naturalisation, whether by declaration, choice, marriage, adoption or other means *in accordance with* national *law*;
- (2) 'usual residence' means the place where a person normally spends the daily period of rest, regardless of temporary absences for purposes of recreation, holidays, visits to friends and relatives, business, medical treatment or religious pilgrimage. Only the following persons shall be considered to be usual residents of a specific geographical area:
 - (a) those who have lived in their place of usual residence most of the time in the 12 months prior to and including the reference date; or
 - (b) those who arrived at their place of usual residence during the 12 months prior to and including the reference date and for whom there is an intention or expectation of staying there most of the time for at least 12 months after arrival;
- (3) 'signs of life' means any information indicative of the actual presence and usual residence of a person on the territory of interest *which* can be obtained from any appropriate source or combination of them, including digital traces that relate to the person;
- (4) *deleted*
- (5) 'international migration' means the event by which a person establishes his or her usual residence in the territory of a Member State or third country, having previously been usually resident in another Member State or a third country;
- (6) 'immigrant' means a person who underwent international migration during the reference period to establish his or her new usual residence inside the reporting country;

- (7) 'emigrant' means a person who underwent international migration during the reference period to establish his or her new usual residence outside the reporting country, having previously been usually resident within the reporting country;
- (8) 'internal migration' means the event by which a person changes his or her place of usual residence within the territory of the reporting country;
- (8a) ***'hard-to-reach population groups' means groups of individuals for whom a real or perceived barrier exists for full and representative inclusion or identification in the collection of statistical data, either due to lack of coverage of respective groups, or due to lack of specific characteristics to identify them;***
- (9) 'living **quarters**' means a temporary or permanent structure, shelter or lodging place at which one or more persons reside, irrespective of whether it is designed or intended for human habitation;
- (9a) ***'separate premises' means premises surrounded by walls and covered by a roof or ceiling in such a way that one or more persons can reside there independent of others;***
- (9b) ***'independent premises' means premises with direct access from a street or stairway, passage, corridor or land;***
- (10) 'conventional **dwellings**' ***are structurally separate and independent premises in fixed locations that are designed for permanent human habitation and which at the reference date are: (a) used as a usual residence or (b) unoccupied or (c) used as a secondary or seasonal residence.***
- (10a) ***deleted***
- (10b) ***deleted***
- (11) 'building intended for habitation' means a permanent structure comprised of one or more conventional dwellings or which is intended for institutional or collective housing.
- (12) 'household' means a group of two or more persons who share living quarters ■ ; or an individual person who does not form part of any other household;
- (12a) ***institution' means a collective living quarter for the purpose of long-term housing and provision of services needed for daily life to a group of persons;***
- (13) 'family' means a group of two or more persons who live **most of the time** in the same household and who are related through parenthood or through marital, registered or consensual union partnership;

- (14) ‘administrative records’ mean data generated by a non- statistical source, usually a register *held* by a public body, the main aim of which is not the provision of statistics;
- (14a) *deleted*
- (15) ‘domain’ means one or several data sets that covers particular topics;
- (16) ‘topic’ means the content of the information to be collected about the statistical units, with each topic covering several detailed topics;
- (17) ‘detailed topic’ means the detailed content of the information to be collected about the statistical units related to a topic, each detailed topic covering one or several variables;
- (18) ‘data set’ means ■ one or several variables organised in a structured form;
- (19) ‘population and housing census’ means the detailed decennial data sets and metadata to be provided under this Regulation;
- (20) ‘statistical unit’ means one member of a universe of entities, namely persons, objects or events about which data are collected and statistics are ■ compiled;
- (21) ‘variable’ means a characteristic of a statistical unit that can assume more than one set of values;
- (22) ‘breakdown’ means a predefined discrete, exhaustive and mutually exclusive set of values which can be assigned to a variables characterising statistical units;
- (23) ‘national level’ means the territory of a Member State;
- (24) ‘regional level’ means the NUTS3 level as set out in Regulation (EC) No 1059/2003;
- (25) ‘local level’ means the local administrative unit (LAU) level as set out in Regulation (EC) No 1059/2003;
- (26) ‘grid level’ means statistical grid as set out in Regulation (EC) No 1059/2003;
- (27) ‘*frame*’ means any list, material or device that delimits and identifies the elements of the target population *and that*, depending on *its use*, *can* allow access to, ■ or provide additional characteristics of the elements;
- (28) ‘reference date’ means the moment in time to which statistics refer;
- (29) ‘reference period’ means the time interval to which statistics on events refer;
- (30) ‘reference time’ means either reference date or reference period, depending whether the statistics are on events or on other statistical units;

- (31) ‘metadata’ means information that is needed to use and interpret statistics and that describes data sets in a structured way;
- (32) ‘pre-checked data sets’ means data sets verified by the Member States, based on agreed common validation rules;
- (33) ‘quality report’ means a report conveying information about the quality of a statistical product or process.

Article 3

Population base

1. For the purpose of this Regulation, the population base consists of all persons having their usual residence within the Union in a specified territorial unit of a Member State at national, regional, local or grid level, at the reference date.
2. The population base shall include all usually resident persons, regardless of citizenship or whether the person is or was formerly stateless ■ .
3. The population base shall exclude persons *whose* usual residence *is* outside the territory of the Member State regardless of place of birth or citizenship, and regardless of any family, social, economic or property links that the person may have with the Member State.
4. ***Where a person has no usual residence, his or her location on the reference date shall be deemed to be his or her residence.***
5. Member States shall apply the definition of usual residence ***provided for*** in this Regulation to all data sets provided to the Commission (Eurostat) under this Regulation and for national, regional, local and grid level, ***as set out in Annex.***
6. When applying the definition of usual residence, Member States shall use:
 - (a) one or a combination of the data sources listed in Article 9(1);
 - (b) estimation methods ***subject to Article 12(1a) to ensure accurate implementation of the population base, as defined in paragraphs 1,2,3 and 4 of this Article,*** such as ‘signs of life’ ***as well as other scientifically based, well-documented and publicly available statistical estimation methods taking into account international recommendations and best practices,*** to correct for actual presence at the presumed place of usual residence during most of the time in the 12 months ending with the reference date, and to estimate the number of persons who intend or are expected to stay during most of the time in the 12 months after arrival.

(c) *deleted*

7. *For the purposes of qualified majority voting in the Council, the Commission shall provide to the Council data on the total population of Member States at the end of each reference year as published by the Commission (Eurostat) by 30 September of the next calendar year. The Commission shall provide this data on the basis of information transmitted by Member States in the data set specified in the Annex as well as any revised data sets transmitted pursuant to Article 8 (3), 1st subparagraph, point (a), and in accordance with Article 8(3), second and third subparagraphs , where such data sets are transmitted by the Member States before 1 September of the calendar year following the reference year.*

Article 4

Statistical units

Statistics under this Regulation shall be compiled for the following statistical units:

- (a) persons;
- (b) vital events;
- (c) families;
- (d) households;
- (e) buildings intended for habitation, living quarters *including institutions*, and conventional dwellings.

Article 5

Statistics requirements

- 1. European statistics on population and housing shall cover the following domains:
 - (a) demography;
 - (b) housing;
 - (c) families and households.

(ca) *deleted*
- 2. Statistics in the domains listed in paragraph 1 *of this Article* shall be organised into data sets following the topics and detailed topics, *their corresponding periodicity, reference times, data transmission deadlines and territorial levels* as set out in the Annex. *Where*

the statistical unit is a person, the data sets shall be disaggregated by at least sex and age.

3. The Commission is empowered to adopt delegated acts in accordance with Article 17 to amend the list of the detailed topics in the Annex. *Where a delegated act introduces a new detailed topic, that delegated act may also include the periodicity, the reference times, the transmission deadline and the territorial level. Such* delegated acts shall be adopted at least **18** months before the beginning of the relevant reference time.
4. When exercising the power to adopt delegated acts pursuant to paragraph 3 of this Article, the Commission shall ensure that:
 - (a) *the delegated acts are duly justified and do not impose significant additional burden or costs on the Member States and on the respondents;*
 - (b) *deleted*
 - (c) *deleted*
 - (d) *feasibility or pilot studies as set out in Article 14 are carried out and their results are taken into account before the adoption of any delegated act.*
5. The Commission shall adopt implementing acts to specify the data sets and metadata to be **transmitted** to the Commission (Eurostat). Those implementing acts shall specify the following technical elements **■** :
 - (a) *a list of variables, their technical specifications and breakdowns, where the territorial breakdowns cannot be more detailed than the territorial levels set out in the Annex;*
 - (aa) *deleted*
 - (ab) *deleted*
 - (b) detailed specifications of the statistical units and metadata;
 - (c) statistical classifications to be used;
 - (d) *deleted*
 - (e) technical formats of data sets and metadata **transmission and further specifications when needed and justified;**
 - (f) *deleted*

(fa) the technical specifications for dedicated adjustment categories as referred to in Article 12 (1a).

6. deleted

7. deleted

8. deleted

9. deleted

10. deleted

11. deleted

12. Before adopting an implementing act pursuant to paragraph 5 of this Article, the Commission shall assess the statistics related to persons and households already collected pursuant to Regulation (EU) 2019/1700. When adopting such an implementing act, the Commission shall give reasons justifying the inclusion of any variables and breakdowns already collected pursuant to that Regulation. Those implementing acts shall not require data that by their nature can only be collected directly from individuals.

Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 18(2) at least **18** months before the beginning of the relevant reference time, except: *a) for the first reference times as set out in Article 6(5), for which 12 months shall apply. b) for the population and housing census for which the implementing acts shall be adopted at least 24 months before the beginning of the year in which the reference date falls. The Commission shall ensure that the implementing acts adopted pursuant to this paragraph do not impose a significant additional burden or cost on the Member States or on respondents.*

13. Feasibility or pilot studies as set out in Article 14 shall be carried out and their results shall be duly assessed and taken into account before any modification of the breakdowns referred to in paragraph 5(a) of this Article.

14. In accordance with Article 17, the Commission is empowered to adopt delegated acts supplementing this Regulation by setting out the information to be provided by Member States for a maximum period of three reference years, where, within the scope of this Regulation, the collection of additional data is deemed necessary for the purpose of addressing additional statistical data needs that cannot be otherwise fulfilled. In particular, the delegated acts referred to in this paragraph shall not result in an obligation to conduct a new statistical survey.

Those delegated acts shall set out:

- (a) the detailed topics to be covered according to this paragraph, related to the domains and topics specified in the Annex and the reasons for such additional statistical data needs;*
- (b) the periodicity, reference times, transmission deadlines and territorial levels.*

The delegated acts referred to in this paragraph shall not apply to reference times before 2030, shall provide for a minimum of 2 years between the reference times for each additional data collection and shall not introduce statistics requirements with reference times falling into the reference years referred to in Article 6(2).

Feasibility or pilot studies as set out in Article 14 shall be carried out and their results shall be taken into account before the adoption of any delegated act.

- 15.** *The Commission shall adopt implementing acts to specify the additional information referred to in paragraph 14 and metadata. Those implementing acts shall specify the following technical elements:*

- (a) a list of variables, their technical specifications and breakdowns, where the territorial breakdowns cannot be more detailed than the territorial levels set out in the corresponding delegated act referred to in paragraph 14(b) of this Article;*
- (b) detailed specifications of the statistical units and metadata;*
- (c) statistical classifications to be used;*
- (d) technical formats of data sets and metadata transmission and further specifications when needed and justified;*

Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 18(2) not later than 18 months before the beginning of the relevant reference time.

Feasibility or pilot studies as set out in Article 14 shall be carried out and their results shall be taken into account before the adoption of any implementing act.

- 16.** *The studies referred to in paragraph 4, point (d), paragraph 13, and paragraph 15, third subparagraph, of this Article shall be financed in accordance with Article 15.*

Article 6

Periodicity and reference times

1. Member States shall produce European statistics on population and housing quarterly, annually and multi-annually, and in a decennial population and housing census.
2. The years ending with “1” shall be the reference years for the decennial population and housing census.
3. The years ending with “1”, “5” and “8” shall be the reference years for multi-annual statistics.
4. The periodicity and reference time for each detailed topic shall be as set out in the Annex.
5. The first reference date for which annual statistics on the topic ‘population stocks’ are to be provided shall be 31 December 2027. The first reference time for which any other statistics under this Regulation are to be provided shall be in 2028.
6. *deleted*

Article 7

deleted

Article 8

Data sets and metadata to be transmitted to the Commission

1. Member States shall *transmit to the Commission (Eurostat)* pre-checked data sets and metadata *in accordance with the Annex* using a technical format specified by the Commission (Eurostat). The single entry point services shall be used to *transmit* the data sets and metadata to the Commission (Eurostat).
2. When Member States publish *data sets* required by this Regulation at national level ahead of the *transmission* deadlines established in *the Annex pursuant to Article 5(2) and in the delegated acts adopted pursuant to Article 5(14)*, they shall provide them to the Commission (Eurostat) *without undue delay, at the latest within 30 calendar days after the national publication and in any event, no later than the transmission deadlines established in the Annex.*
 - (a) *deleted*
 - (b) *deleted*

(c) *deleted*

3. Member States shall **transmit** to the Commission (Eurostat):

- (a) revised data sets and metadata if a revision is conducted after the data sets required under this Regulation were initially provided;
- (b) revised data sets and metadata for relevant time series if a revision is conducted on data sets that had been provided to the Commission (Eurostat) before the application of this Regulation.

The revised data sets and metadata shall be **transmitted** within **14 calendar days of the revision** and be complemented by quality reporting in accordance with Article 12.

Member States shall inform the Commission of any decision for such revisions without undue delay.

Article 9

Data sources and methods

1. Member States and the Commission (Eurostat) shall use one or a combination of the following data sources, provided that they allow for producing statistics that meet the quality requirements laid down in Article 12:

- (a) administrative data sources;
- (b) statistical surveys or other statistical data collections;
- (c) other sources including privately held data;
- (d) **use** of data derived from data sharing between national statistical authorities and the Commission (Eurostat) within the **ESS**.

1a. In the event that, pursuant to point (c), a request submitted by a national statistical institute or the Commission (Eurostat) to a private data holder in accordance with Regulation (EC) No 223/2009 concerns personal data, that request shall be limited to the personal data categories covered by the domains and topics specified in the Annex of this Regulation or necessary for the statistical estimation methods in accordance with Article 3(6)(b).

2. *deleted*

3. Member States shall **aim to** continuously develop innovative sources and methods and use them to improve statistics compiled under this Regulation, provided that they allow for producing statistics that meet the quality requirements laid down in Article 12.

4. The statistics compiled under this Regulation shall be based on statistically sound and well-documented methods taking into account international recommendations and best practice such as ‘signs of life’ ■ and other scientifically-based statistical estimation methods used for compiling usually resident population in the Member States.
5. *deleted*

Article 10

Timely access and use of administrative data

1. ***In accordance with Article 17a of Regulation (EC) No 223/2009, national public and semi-public bodies in charge of administrative data sources relevant for the purposes of this Regulation shall allow the use of those data in a timely manner and with sufficient frequency to produce and submit statistics within the deadlines and in accordance with the specific quality requirements according to this Regulation. The ■ national statistical authorities and the national public and semi-public bodies in charge of the administrative records shall establish the necessary cooperation mechanisms for access to those records in a timely manner, free of charge.***
 - 1a. ***For the purpose of producing statistics on the detailed topic of energy related building characteristics, national statistical authorities shall have timely and regular access to the national databases on energy performance of buildings according to Directive 2024/1275 and shall be allowed to use administrative data from those databases.***
 - 1b. ***For the purpose of producing population breakdowns by sex, national statistical institutes shall use information available in national administrative data sources.***
2. For the ***purposes*** of this Regulation, the Commission (Eurostat) shall be allowed, upon request, to access and ***use*** in a timely manner relevant data and metadata from databases and interoperability systems maintained by Union bodies and agencies, including under Regulations (EU) No 910/2014, (EU) 2018/1724 and statistical data stored in the central repository for reporting and statistics (CRRS). ***In particular, data from the interoperable Large Scale IT Systems (LSITs) in the area of freedom, security and justice shall be accessed by the Commission (Eurostat) from the CRRS***, in accordance with Regulations (EU) 2019/817 and (EU) 2019/818 and the Regulations establishing the systems whose statistical data are stored in CRRS. For that purpose, the Commission (Eurostat) shall further cooperate with the relevant Union bodies and agencies with a view to specifying the customised statistical data and metadata required, where possible under Union law, for

European statistics on population and housing, the operational modalities for their provision and the necessary accompanying physical and logical safeguards.

Article 11

Lists of countries and territories

1. Where data sets include information by countries or territories, Member States shall use specific breakdowns for the purposes of this Regulation and of Regulation (EC) No 862/2007.
2. The Commission shall adopt implementing acts specifying or updating the lists of countries and ***territories*** that shall apply to breakdowns of statistics compiled under this Regulation. Those implementing acts shall be adopted in accordance with the examination procedure referred to in Article 18(2) of this Regulation. ■
3. Implementing acts amending more than one ***quarter*** of the breakdown categories of countries or territories shall apply at the earliest **18** months after their entry into force.

Article 12

Quality requirements and quality reporting

1. Member States shall take the necessary measures to ensure the quality of the data sets and metadata ***transmitted by:***
 - (a) ***assessing and monitoring the quality of the data sources used;***
 - (b) ***deleted***
 - (c) ***assessing and monitoring the exhaustiveness and accuracy of the population covered in accordance with Article 3(6) of this Regulation, in particular with regard to the hard-to-reach population groups.***
- 1a. ***Member States shall ensure that the data obtained using the sources and methods as laid down in Article 9 give an accurate estimate on the population defined in Article 3. Coverage quality of data based on Article 3(6) shall be confirmed and thoroughly described by Member States in accompanying metadata and quality reports pursuant to paragraph 3 of this Article.***
Member States shall use the estimations methods carried out for total population at national level in accordance with Article 3(6), point (b) and described in the quality reports to adjust all the data sets for the detailed topics: ‘the person's basic characteristics’, ‘the person's socio-economic characteristics’ and ‘the person's

household situation', prepared on the basis of sources referred to in Article 3(6), point (a).

Member States may use those estimation methods for further detailed breakdowns. For this purpose Member States may use a dedicated adjustment category.

1b. *For the purpose of this Regulation, the quality criteria referred to in Article 12(1) of Regulation (EC) No 223/2009 shall apply.*

2. Member States shall take appropriate and effective measures to:

(a) *deleted*

(b) *deleted*

(c) *deleted*

(d) establish frames that are fit for the purposes of this Regulation and *that may be used for the purpose* of Article 12 of Regulation (EU) 2019/1700;

(e) avoid possible risks of undercounting or double counting related to the free movement of persons in the Union, *and to the extent possible, to the access of persons to cross-border services linked to vital events and the person rights to buy cross-border, own and use housing property across the Union, such as by using single digital identifiers;*

(f) *avoid possible risks of undercounting or double counting and ensure better comparability* of migration flows ■

(g) *deleted*

2a. *The Commission (Eurostat) shall assess the quality of the metadata on the specifications, of the data with a view, inter alia, to publishing them in a user- friendly manner on the Commission (Eurostat) website.*

3. Member States shall transmit to the Commission (Eurostat), for the first time by 31 **December 2030** and every year thereafter ending with '0', '3' or '7', a quality report describing the quality of the statistics provided and the statistical processes for the data sets provided during the period. *Those quality reports shall include information* on the data sources and methods used, the application of the concepts and definitions and related possible effects on quality of the selected data sources, data revisions and their reasons and impacts, *and* the statistical disclosure control methods. *The quality report shall also detail how Member States have applied the measures referred to in paragraph 1 and how the quality criteria referred to in paragraph 2 have been met.*

4. The Commission shall adopt implementing acts setting out the practical arrangements for the quality reports and their contents. Those implementing acts ***shall not impose a significant additional burden and costs on the Member States. They*** shall be adopted in accordance with the examination procedure referred to in Article 18(2).
- 4a. ***Any major adaptation provided for by such implementing acts may be the subject of a financial and technical support pursuant to Article 15 or a derogation pursuant to Article 19.***
5. Member States shall inform the Commission (Eurostat) as soon as possible of any relevant information or changes with regard to the implementation of this Regulation that would influence the quality of the statistics provided ***and shall in case of a negative effect on the quality, take action to resolve the issue without undue delay.***
6. ***Upon a duly justified request from*** the Commission (Eurostat), Member States shall provide, ***without undue delay***, necessary additional clarifications to evaluate the quality of the ***statistical information, such as the assessment results of the data sources and the documentation of methods.***

Article 13

Data sharing

1. ***The purpose of data sharing*** between ***national statistical institutes and other*** national authorities ***on the list referred to in Article 5(2) of Regulation (EC) No 223/2009 (national statistical authorities)***, and between ***those*** national ***statistical*** authorities and the Commission (Eurostat), ***shall be exclusively to develop and produce*** European statistics ***that fall within the scope of*** this Regulation ***and to improve*** their quality.
2. In the interest of secure data sharing within the ESS, all necessary safeguards ***including a secure data sharing infrastructure*** with regard to the physical, ***technical*** and logical protection of data shall be taken. The Commission (Eurostat) shall set up a secure infrastructure to facilitate data sharing referred to in paragraph 1. ■ National ***statistical*** authorities ■ may use this secure data sharing infrastructure for the purpose specified in paragraph 1. ***The Commission (Eurostat) and the national statistical authorities that use this secure data sharing infrastructure for the processing of personal data in accordance with paragraph 3 shall be considered as joint controllers for the processing of personal data in the secure data sharing infrastructure. In the event that the national statistical authorities use another data sharing infrastructure, they shall ensure that such***

infrastructure provides for at least equivalent security than the one set up by the Commission (Eurostat).

3. When the data concerned are confidential data within the meaning of Article 3, point (7), of Regulation (EC) No 223/2009 or personal data according to Regulations (EU) 2016/679 and (EU) 2018/1725, the sharing of such data ■ may take place on a voluntary basis provided *that* it is:
 - (a) based on a request justifying the necessity to share the data in each individual case, in particular with regard to the quality issues to be specifically addressed;
 - (b) based ■ on privacy enhancing technologies that are specifically designed to implement the principles of Regulations (EU) 2016/679 and (EU) 2018/1725, with particular regard to purpose limitation, data minimisation, storage limitation, integrity and confidentiality;
 - (c) without prejudice to Chapter V of Regulation (EC) No 223/2009.
- 3a. *For the purpose mentioned in paragraph 1, non-confidential data shall be shared between national statistical institutes and other national authorities of different Member States and between these national statistical authorities and the Commission (Eurostat).*
4. The Commission (Eurostat) and the Member States shall test and assess by means of pilot studies the *infrastructure for and* fitness of relevant privacy enhancing technologies for data sharing.
5. Where the pilot studies *carried out pursuant to* paragraph 4 of this Article identify effective and secure data sharing solutions for the purposes referred to in paragraph 1 *of this Article*, the Commission may adopt implementing acts laying down technical specifications for the data sharing and measures for the confidentiality and security of information. *Such* implementing acts shall be adopted in accordance with the examination procedure referred to in Article 18(2).

Article 14

Pilot and feasibility studies

1. The Commission (Eurostat) shall, where necessary and appropriate for the purposes of this Regulation, launch pilot and feasibility studies *with the aim of*:
 - (a) assessing the availability of data sources and their quality, including of publicly and privately held data in Member States and at Union level;

- (b) developing and assessing the feasibility of implementing new **■** detailed topics, statistical units, variables and their breakdowns *as well as other matters covered by the delegated and implementing acts adopted pursuant to this Regulation*;
 - (ba) *assessing the availability of data sources on the disability of persons and testing disaggregated statistics, in accordance with national law and practices on data protection and disclosure control*;
 - (c) developing new methodologies and statistical techniques to reinforce quality *and to enhance information about hard-to-reach population groups*;
 - (d) reducing asymmetries *in data* of migration flows *and ensuring their better comparability*;
 - (da) *reducing possible undercounting or double counting of people*;
 - (e) testing and assessing the *infrastructure for and* fitness of relevant privacy enhancing technologies for secure data sharing within the ESS in accordance with Article 13(4);
2. Member States may participate in those studies but shall, together with the Commission (Eurostat), ensure the representativeness of those studies at Union level.
 3. The results of those studies shall be evaluated by the Commission (Eurostat) in cooperation with Member States. The Commission (Eurostat) shall prepare in cooperation with the Member States reports on the findings of those studies.

Article 15

Financing

1. *As regards the implementation of this Regulation*, financial contribution *shall be made available* from the *Single Market Programme established by Regulation (EU) No 2021/690, in accordance with Regulation (EU, Euratom) 2018/1046*, to the national statistical **■** authorities referred to in Article 5(2) of Regulation (EC) No 223/2009, for:
 - (a) *adaptations of infrastructure and training in the national statistical system necessary for* the development and implementation of new or enhanced data sources, methodologies, data sharing, statistical units, topics, detailed topics, variables and their breakdowns;
 - (aa) *the preparation and implementation of additional statistical data collection as referred to in Article 5(14)*;

- (b) the participation of the Member States in representative pilot and feasibility studies referred to in Article 14 of this Regulation.

A financial contribution may also be made available from the general budget of the Union.

- 1a. *The amount of the Union financial contribution under this Article shall be established in accordance with the rules of the Single Market Programme as part of the annual budgetary procedure, subject to the availability of funding.*

In addition, national statistical institutes and other national authorities referred to in Article 5(2) of Regulation (EC) No 223/2009 may apply for support from other applicable financial programmes of the European Union in accordance with the rules of such programmes. Member States may also apply for support from the Technical Support Instrument to improve the quality of statistics and to develop methodologies according to the requirements of this Regulation in accordance with the rules of the Technical Support Instrument and its objective to foster the production, provision and quality monitoring of data and statistics.

2. The Union financial contribution shall not exceed 90% of the eligible costs.

Article 16

Protection of the financial interests of the Union

Where a third country participates in the actions financed under this Regulation by means of a decision adopted pursuant to an international agreement or on the basis of any other legal instrument, the third country shall grant the necessary rights and access required for the authorising officer responsible, the European Anti-Fraud Office (OLAF), the Court of Auditors and the EPPO to comprehensively exercise their respective competences. In the case of OLAF, such rights shall include the right to carry out investigations, including on-the-spot checks and inspections, *pursuant to* Regulation (EU, Euratom) No 883/2013.

Article 17

Exercise of the delegation

1. The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in this Article.
2. The power to adopt delegated acts referred to in **Article 5(3) and 5(14)**, shall be conferred on the Commission for *a* period of **five years** from [Publications Office: please insert exact date of entry into force of the Regulation]. *The Commission shall draw up a report in respect of the delegation of power not later than nine months before the end of the five-year period. The delegation of power shall be tacitly extended for periods of an identical*

duration, unless the European Parliament or the Council opposes such extension not later than three months before the end of each period.

3. The delegation of power referred to in Articles 5(3) **and 5(14)** may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the power specified in that decision. It shall take effect on the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.
4. Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement of 13 April 2016 on Better Law-Making.
5. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.
6. A delegated act adopted pursuant to Articles 5(3) **and 5(14)** shall enter into force only if no objection has been expressed either by the European Parliament or by the Council within a period of two months of notification of that act to the European Parliament and the Council or if, before the expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or the Council.

Article 18

Committee procedure

1. The Commission shall be assisted by the European Statistical System Committee established by Article 7 of Regulation (EC) No 223/2009. That committee shall be a committee within the meaning of Regulation (EU) No 182/2011.
2. Where reference is made to this paragraph, Article 5 of Regulation (EU) No 182/2011 shall apply.

Article 19

Derogations

1. Where the application of this Regulation, or the delegated or implementing acts adopted pursuant thereto, requires major adaptations to be made to a Member State's national statistical system, the Commission may grant, by means of implementing acts, derogations to Member State, for a maximum duration of **three** years.

- 1a.** *Where a derogation as referred to in paragraph 1 remains justified by sufficient evidence at the end of the period for which it was granted, the Commission may grant a subsequent derogation for a maximum period of three years in accordance with the procedure set out in paragraphs 3 and 4.*
2. When granting ■ derogations *pursuant to paragraphs 1 and 1a of this Article*, the Commission shall take into account the comparability of Member States' statistics and the timely calculation of the required representative and reliable European aggregates. When granting *those* derogations, the Commission shall also ensure that the requirements related to statistics, metadata and quality covered by this Regulation and previously covered by Regulation (EU) No 1260/2013 or by Article 3 of Regulation (EC) No 862/2007 are continued without interruption.
3. The Member State shall submit a duly justified request for derogation to the Commission within *three* months of the date of the entry into force of the act concerned, *or, in case of request for an extension in line with paragraph 1a, six months before the end of the period for which the existing derogation has been granted*.
4. The Commission shall adopt the implementing acts referred to in *paragraphs 1 and 1a* of this Article in accordance with the examination procedure referred to in Article 18(2).

Article 20

Amendments to Regulation (EC) No 862/2007

Regulation (EC) No 862/2007 is amended as follows:

- (1) the title is replaced by the following: 'Regulation (EC) No 862/2007 of 11 July 2007 on European statistics on asylum and administrative and judicial procedures related to immigration legislation and repealing Council Regulation (EEC) No 311/76 on the compilation of statistics on foreign workers';
- (2) In Article 1, points (a) and (b) are deleted;
- (3) in Article 2(1), points (a), (b), (c), (f) and (g) are deleted;
- (3a) *in Article 2(1), point (d) is replaced by the following: “(d) ‘citizenship’ means citizenship as defined in Article 2(1) of Regulation (EU) .../... of the European Parliament and of the Council^{*33}”;***

³³ + ***OJ: Please insert in the text the number of Regulation contained in doc (2023/0008(COD)) and insert the number, date, title and OJ reference of that Regulation in the footnote.***

- (4) Article 3 is deleted;
- (5) the following Article 9c is inserted:

“Article 9c Timely access and *use* of administrative data

1. *In accordance with Article 17a of Regulation (EC) No 223/2009*, national *public and semi-public bodies* in charge of administrative data sources relevant for the purposes of this Regulation shall allow *the use of those* data in *a timely manner and with sufficient frequency* to produce and submit statistics within the deadlines and *in accordance* with the specific quality requirements according to this Regulation. The **■** national statistical authorities *and the national public and semi-public bodies in charge of the administrative records shall establish the necessary cooperation mechanisms for access to those records in a timely manner, free of charge*.
2. For the *purposes* of this Regulation, the Commission (Eurostat) shall be allowed, upon request, to access and *use* in a timely manner relevant data and metadata from databases and interoperability systems maintained by Union bodies and agencies, including under Regulations (EU) No 910/2014, (EU) 2018/1724 and statistical data stored in the central repository for reporting and statistics (CRRS). *In particular, data from the interoperable Large Scale IT Systems (LSITs) in the area of freedom, security and justice shall be accessed by the Commission (Eurostat) from the CRRS* in accordance with Regulations (EU) 2019/817 and (EU) 2019/818 and the Regulations establishing the systems whose statistical data are stored in CRRS. *To that end*, the Commission (Eurostat) shall further cooperate with the relevant Union bodies and agencies with a view to specifying the customised statistical data and metadata required, where possible under Union law, for European statistics on population and housing, the operational modalities for their provision and the necessary accompanying physical and logical safeguards.”;

- (6) the following Article 10a is inserted:

“Article 10a Lists of countries and territories

The lists of countries and territories referred to in Article 11 of **■** Regulation (EU) .../...^{*1} shall be applied for the compilation of statistics under this Regulation to ensure comparability of country and territories specific details across European statistics. Member States shall apply these lists for the first time to compile statistics due under this Regulation starting with data transmissions for the reference year 2028.

1 + ***OJ: Please insert in the text the number of Regulation contained in doc (2023/0008(COD)) and insert the number, date, title and OJ reference of that Regulation in the footnote.”***

Article 21

Repeal

Regulations (EC) No 763/2008 and (EU) No 1260/2013 are repealed with effect from 1 January 2028 without prejudice to the obligations set out in those legal acts with regard to reference periods that fall, in whole or in part, before that date.

References to the repealed Regulations shall be construed as references to this Regulation.

Article 22

Entry into force and application

This Regulation shall enter into force on the twentieth day following that of its publication in the Official Journal of the European Union.

It shall apply from 1 January 2028.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ...,

For the European Parliament

The President

For the Council

The President

ANNEX

Domains, topics and detailed topics with periodicity, reference time, transmission deadline and territorial level per detailed topic

Domain	Topic	Detailed topic	Period.	Reference time (date or period)	Transmission deadline	Territorial level
Demography	Population stocks	The person's basic characteristics	I	I	-----	-----
					T+ 60 days	National ¹
			A	31.12.YY	T+6 months	National ² + X
					T+10 months ³	NUTS3
					T+12 months ⁴	Grid ²
					T+18 months ⁴	NUTS3
			MA	31.12.YY	T+24 months	LAU
			MA	31.12.YY	T+18 months ⁴	NUTS 3
			D	31.12.YY	T+24 months	LAU
			D	31.12.YY		
		The person's socio-economic characteristics	I	I		
			MA	31.12.YY	T+18 months ⁴	NUTS3 + Grid ⁵
			MA	31.12.YY	T+24 months	LAU
			D	31.12.YY	T+24 months	NUTS3 + LAU

Domain	Topic	Detailed topic	Period.	Reference time (date or period)	Transmission deadline	Territorial level
	Fertility	Live births Legally induced abortions ⁵	Q	Month	T+60 days	National ¹
			A	Year	T+10 months ³	NUTS3 + LAU
			A	Year	T+12 months	National
	Mortality	Deaths	Q	Month, Week ⁵	T+60 days	National ²
			A	Year	T+10 months ³	NUTS3 + LAU
		Infant deaths	A	Year	T+9 months ³	National
		Late foetal deaths ⁵	A	Year	T+12 months	National
	Partnerships	Marriages and registered partnerships	A	Year	T+12 months	National
		Characteristics of persons entering a marriage or registered partnership	A	Year	T+12 months	National
		Divorces and terminated registered partnerships	A	Year	T+12 months	National

Domain	Topic	Detailed topic	Period.	Reference time (date or period)	Transmission deadline	Territorial level
	Migration	Immigrants	Q	Month	T+120 days	National ¹
			A	Year	T+6 months	National ²
					T+12 months	NUTS3
		Emigrants				
			A	Year	T+6 months	National ²
					T+12 months	NUTS3
		Internal migration	A	Year	T+12 months	NUTS3
	Acquisition and loss of citizenship of EU MS and the Union	Persons who acquired citizenship	A	Year	T+9 months	National
		Persons who lost / gave up citizenship	A	Year	T+9 months ³	National

Domain	Topic	Detailed topic	Period.	Reference time (date or period)	Transmission deadline	Territorial level
Housing	Living quarters	Living quarters characteristics	D	31.12.YY	T+24 months	NUTS3 + LAU
	Conventional dwellings	Basic building characteristics	MA	31.12.YY	T+24 months	NUTS3 + LAU + Grid
			D	31.12.YY	T+24 months	NUTS3 + LAU
		Energy related building characteristics ⁶	A (from 2035 onward)	31.12.YY	T+12 months	NUTS3
			MA	31.12.YY	T+18 months ⁴	NUTS3 + Grid
	Occupied conventional dwellings	Characteristics of occupied conventional dwellings	D	31.12.YY	T+24 months	NUTS3 + LAU
			D	31.12.YY	T+24 months	NUTS3
		Usage of occupied conventional dwellings	D	31.12.YY	T+24 months	NUTS3

Domain	Topic	Detailed topic	<i>Period.</i>	Reference time (date or period)	<i>Transmission deadline</i>	<i>Territorial level</i>
Families and households	Families	Family characteristics	D	31.12.YY	<i>T+24 months</i>	<i>NUTS3 + LAU</i>
	Households	Household characteristics	A	31.12.YY	<i>T+24 months</i>	<i>National</i>
			MA	31.12.YY	<i>T+24 months</i>	<i>NUTS3 + LAU</i>
		The person's household situation	A	31.12.YY	<i>T+24 months</i>	<i>NUTS3</i>
			D	31.12.YY	<i>T+24 months</i>	<i>NUTS3 + LAU</i>

Periodicity	
Quarterly	Q
■	■
Annual	A
Multi-annual (years ending with ‘1’, ‘5’, ‘8’)	MA
Decennial (years ending with ‘1’)	D

Footnotes:

<i>1</i>	<i>First estimate of total figure at national level.</i>
<i>2</i>	<i>First estimate, breakdowns are limited to age and sex.</i>
<i>3</i>	<i>T+12 months until 2035.</i>
<i>4</i>	<i>T+24 months until 2035.</i>
<i>5</i>	<i>To be provided on a voluntary basis.</i>
<i>6</i>	<i>A Member State shall transmit the data on the energy performance of buildings, for the first time, at the latest 24 months after the date on which the national database for energy performance of buildings is available in that Member State in accordance with Article 22 of Directive (EU) 2024/1275*. The data on energy efficiency of buildings shall be restricted to the data available in this national database.</i>
	<i>* Directive (EU) 2024/1275 of the European Parliament and of the Council of 24 April 2024 on the energy performance of buildings (recast)</i>
<i>X</i>	<i>The total population at national level in this data set is provided by the Commission to the Council pursuant to Article 3(7).</i>