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From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
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To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union

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Subject:	COMMISSION DELEGATED REGULATION (EU) .../... of 22.9.2025 amending Annex I to Regulation (EU) 2021/1060 of the European Parliament and of the Council as regards the nomenclature for the dimensions and codes for the types of intervention for the ERDF, the ESF+, the Cohesion Fund and the JTF

Delegations will find attached document C(2025) 6376 final.

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EUROPEAN
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Brussels, 22.9.2025
C(2025) 6376 final

COMMISSION DELEGATED REGULATION (EU) .../...

of 22.9.2025

amending Annex I to Regulation (EU) 2021/1060 of the European Parliament and of the Council as regards the nomenclature for the dimensions and codes for the types of intervention for the ERDF, the ESF+, the Cohesion Fund and the JTF

EXPLANATORY MEMORANDUM

1. CONTEXT OF THE DELEGATED ACT

On 1 April 2025, the Commission presented two legislative proposals¹ providing the opportunity for Member States to better align their investment priorities under the current cohesion policy framework. These concerned Regulations (EU) 2021/1058 ('ERDF/Cohesion Fund Regulation') and (EU) 2021/1056 ('JTF Regulation'), as well as Regulation (EU) 2021/1057 ('ESF+ Regulation'). The proposals incentivised support for emerging EU priorities aimed at increasing competitiveness, strategic autonomy, resilience and preparedness while promoting territorial and social cohesion.

The proposals were adopted by the co-legislators and entered into force on [20 September 2025].

They amend existing specific objectives and introduced new ones under the ERDF and the Cohesion Fund for the programming period 2021-2027 as follows:

under policy objective 1, a new specific objective

‘enhancing industrial capacities to foster defence capabilities, prioritising capabilities of a dual-use nature’;

under policy objective 2, an amended specific objective

‘promoting secure access to water, sustainable water management, including integrated water management, and water resilience’;

and two new specific objectives

‘promoting access to affordable and sustainable housing’;

‘promoting energy interconnectors and related transmission, distribution, storage and supporting infrastructure, as well as the protection of critical energy infrastructure and the deployment of recharging infrastructure’;

under policy objective 3, a new specific objective

‘developing resilient defence infrastructure prioritising that of a dual-use nature, including to foster military mobility in the Union, as well as enhancing civil preparedness’;

under policy objective 4, a new specific objective

‘promoting access to affordable and sustainable housing’;

under policy objective 5, two new specific objectives

‘fostering integrated territorial development, through access to affordable and sustainable housing in all types of territories’;

‘ensuring civil preparedness in all types of territories’.

Pursuant to Article 22(3)(d)(viii) and Article 22(5) of Regulation (EU) 2021/1060, programmes are required to set out, for each specific objective, an indicative breakdown of

¹ COM(2025) 123 final and COM(2025) 164 final – 1.4.2025.

the programmed resources by type of intervention, in accordance with Annex I to that Regulation.

The present delegated act is necessary to ensure alignment and consistency between Regulation (EU) 2021/1060 ('CPR Regulation') and the fund-specific regulations (ERDF/Cohesion Fund, ESF+, JTF Regulations). The aim is to ensure that the amended and newly introduced specific objectives pursuant to Regulation (EU) 2025/xxx [MTR Regulation] can be implemented through the addition of corresponding intervention fields in Annex I to Regulation (EU) 2021/1060. This will enable their use in programme implementation and reporting.

Currently, Table 1 'Dimensions and codes for the types of intervention' of Annex I 'Dimensions and codes for the types of intervention for the ERDF, the ESF+, the Cohesion Fund and the JTF Article 22(5)' to Regulation (EU) 2021/1060 provides a list of 193 intervention fields grouped by policy objective. Any intervention field can be used under any policy objective. The existing 193 intervention fields remain applicable and can be used as appropriate under any of the new and amended specific objectives introduced through Regulation (EU) 2025/xxx [MTR Regulation].

This delegated act amends Annex I 'Dimensions and codes for the types of intervention for the ERDF, the ESF+, the Cohesion Fund and the JTF Article 22(5)' to Regulation (EU) 2021/1060 and complements the existing list of types of interventions in Table 1 'Dimensions and codes for the types of intervention' of the Annex I with a limited number of additional dimensions and codes linked to the new specific objectives on defence, critical infrastructure and energy interconnectors. The changes proposed are all directly linked with the changes in the specific objectives. The changes remain coherent with the existing approach on intervention fields making sure that the introduced fields remain proportionate for implementation and reporting purposes and avoid an overly granular approach. Notably, the proposed coefficients for the calculation of support to climate change objectives and the calculation of support to environmental objectives reflect those associated with the existing comparable intervention fields.

To allow for a more targeted monitoring of investments linked to the new specific objectives on defence under policy objective 1 and policy objective 3, this delegated act introduces two additional intervention fields for productive investments linked specifically to defence and dual-use technology in large firms and in small and medium-sized enterprises (including micro-enterprises). This ensures coherence in approach with other intervention fields capturing enterprise support, which are similarly split. The delegated act also adds to the existing list a new intervention field on defence infrastructure and infrastructure upgrades of a dual-use nature, including military mobility.

In relation to the new specific objective on energy interconnectors and critical energy infrastructure under policy objective 2, the delegated act introduces an intervention field on energy interconnectors and related transmission, distribution, storage and supporting infrastructure, which is expected to capture the volume of the investment linked to this particular EU emerging priority in a more concise and granular way. The new intervention field on the protection of critical infrastructure is added to enable better targeting and monitoring of investments in any type of critical infrastructure (energy, water, transport, etc.) possible across different policy objectives.

The existing 193 intervention fields can be used to cover the envisaged investments under the new specific objectives related to affordable and sustainable housing, and civil preparedness, as well as the amended specific objective on secure access to water, sustainable water management, including integrated water management, and water resilience. In particular, investments in affordable, sustainable housing can be linked to intervention fields for energy efficiency renovation of existing housing stock (IF code 041 and 042), construction of new energy efficient buildings (IF code 043), and housing infrastructure (IF codes 125 and 126). Investments increasing civil preparedness can be linked to the intervention fields for the prevention and management of climate related risks (IF codes 058, 059, 060), the prevention and management of non-climate related natural risks and risks linked to human activities (IF code 061), as well as for the critical equipment and supplies necessary to address an emergency situation (IF code 132) and physical regeneration and security of public spaces (IF code 168). For secure access to water, sustainable water management, including integrated water management, and water resilience, the existing intervention fields for the provision of water for human consumption (IF codes 062 and 063), for water management and water resource conservation (IF code 064), for wastewater collection and treatment (IF codes 065 and 066) and for the prevention and management of water-related climate risks (IF codes 058, 060) remain most relevant. Therefore, no new or additional intervention fields are deemed necessary.

In addition, the existing intervention field (IF code 145a) covering the support for the development of skills or access to employment linked to the Strategic Technologies for Europe Platform (STEP) is added². This intervention field is to encompass defence technologies alongside digital, deep tech and biotech. To ensure a consistent approach to programming and monitoring of STEP support, this delegated act also amends code 11 in Table 6 ‘Codes for ESF+ secondary themes’ of Annex I to Regulation (EU) 2021/1060 accordingly.

This delegated act and the necessary changes to Annex I need to be adopted without delay to ensure that Member States are able to submit to the Commission consistent information on the programmed use of the cohesion policy funds as well as information on the cumulative allocation and expenditure of these Funds by type of intervention and the number of operations throughout the application period of a programme, in line with their legal obligation stipulated in Article 22(3) of Regulation (EU) 2021/1060. This will also enable the Commission to inform the other Union institutions and citizens of the Union in an appropriate manner about the use of the Funds.

2. CONSULTATIONS PRIOR TO THE ADOPTION OF THE ACT

Consultations have been carried out in line with paragraph 4 of the Common Understanding on delegated acts between the European Parliament, the Council and the European Commission³.

All parts of the act have been subject to consultation of experts from Member States. A first version of the delegated act was presented to and discussed with experts from all Member

² In line with the proposed STEP amendment via COM (2025) 188 final

³ Annex to the Interinstitutional Agreement between the European Parliament, the Council of the European Union and the European Commission on Better Law-Making (OJ L 123, 12.5.2016, p. 1, http://data.europa.eu/eli/agree_interinstiti/2016/512/oj).

States on 2 September 2025. The European Parliament was duly informed of the consultations.

The consultation allowed for a full presentation of the Commission's draft provisions and an exchange of views on the draft delegated act. Member States were invited to provide their comments in writing and have received replies to points raised in the discussion on the draft delegated act.

3. LEGAL ELEMENTS OF THE DELEGATED ACT

Article 113 of Regulation (EU) No 2021/1060 empowers the Commission to adopt delegated acts to amend the Annexes to this Regulation, except Annexes III, IV, XI, XIII, XIV, XVII and XXVI, in order to adapt them to changes occurring during the programming period.

In accordance with this provision, the Commission is empowered to adopt this delegated act amending Annex I of Regulation (EU) 2021/1060 as regards the nomenclature (dimensions and codes) for the type of intervention fields, which are to be used for the categorisation of financial resources/support planned and implemented under the cohesion policy funds (ERDF, ESF+, Cohesion Fund, JTF).

COMMISSION DELEGATED REGULATION (EU) .../...

of 22.9.2025

amending Annex I to Regulation (EU) 2021/1060 of the European Parliament and of the Council as regards the nomenclature for the dimensions and codes for the types of intervention for the ERDF, the ESF+, the Cohesion Fund and the JTF

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/1060 of the European Parliament and of the Council of 24 June 2021 laying down common provisions on the European Regional Development Fund, the European Social Fund Plus, the Cohesion Fund, the Just Transition Fund and the European Maritime, Fisheries and Aquaculture Fund and financial rules for those and for the Asylum, Migration and Integration Fund, the Internal Security Fund and the Instrument for Financial Support for Border Management and Visa Policy⁴, and in particular Article 113 thereof,

Whereas:

- (1) Pursuant to Article 22(3), point (d)(viii) of Regulation (EU) 2021/1060, each programme supported by the European Regional Development Fund (ERDF), the European Social Fund Plus (ESF+), the Cohesion Fund and the Just Transition Fund (JTF) is to set out the types of intervention for each specific objective included in the programme. This is to enable Member States to submit to the Commission consistent information on the programmed use, the cumulative allocation and expenditure of these Funds by type of intervention and the number of operations throughout the programming period. This is to enable the Commission to inform the other Union institutions and citizens of the Union in an appropriate manner about the use of the Funds.
- (2) In accordance with Article 22(5) of Regulation (EU) 2021/1060, Annex I to that Regulation sets out the nomenclature for the types of intervention for the ERDF, the ESF+, the Cohesion Fund and the JTF.
- (3) Regulation (EU) 2025/xxx of the European Parliament and of the Council⁵ [MTR Regulation] amending Regulations (EU) 2021/1058 and (EU) 2021/1056 as regards specific measures to address strategic challenges in the context of the mid-term review, introduced additional specific objectives for support from the ERDF, the Cohesion Fund and JTF.
- (4) The new specific objectives introduced by Regulation (EU) 2025/xxx [MTR Regulation] cover investments aimed at boosting the EU's competitiveness, strategic autonomy, territorial and social cohesion, resilience and preparedness. More specifically, the new specific objectives provide the possibility for supporting investments enhancing EU dual use and defence capabilities to address geopolitical challenges as well as investments in energy interconnectors and protection of critical

⁴ OJ L 231, 30.6.2021, p. 159, ELI: <http://data.europa.eu/eli/reg/2021/1060/oj>.

⁵ OJ L [MTR details as available upon publication]

energy infrastructure, aimed at increasing the EU resilience and preparedness for any potential adverse climate- and non-climate-related events.

- (5) Due to the addition of the new specific objectives and to enable the Member States to submit to the Commission consistent information on the programmed use of the Funds under these new specific objectives, the existing list of types of interventions is to be complemented with a limited number of additional relevant intervention fields.
- (6) Therefore, Annex I to Regulation (EU) 2021/1060 is to be amended accordingly,

HAS ADOPTED THIS REGULATION:

Article 1

1. In Table 1 of Annex I to Regulation (EU) 2021/1060, the following intervention fields are added:

‘Other codes related to specific measures to address strategic challenges in the context of the mid-term review			
194	Productive investment in large firms linked to defence and dual use technology	0%	0%
195	Productive investment in SMEs linked to defence and dual use technology	0%	0%
196	Energy interconnectors and related transmission, distribution, storage and supporting infrastructure	100%	40%
197	Protection of critical infrastructure	0%	40%
198	Defence infrastructure and infrastructure construction and upgrades for dual use, including military mobility	0%	0%

2. In Table 1 of Annex I to Regulation (EU) 2021/1060, intervention field 145a is replaced by the following:

‘145a	Support for the development of skills or access to employment in digital technologies and deep tech innovation, biotechnologies and defence technologies	0%	0%
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3. In Table 6 of Annex I to Regulation (EU) 2021/1060, row 11 is replaced by the following:

‘11	Contributing to skills and jobs in digital technologies and deep tech	0%	0%
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	innovation, clean and resource-efficient technologies, biotechnologies and defence technologies		
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Article 2

This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at Brussels, 22.9.2025

For the Commission
The President
Ursula VON DER LEYEN