



Brussels, 6 October 2025
(OR. en)

13468/25
ADD 1

Interinstitutional File:
2025/0314 (NLE)

AVIATION 131
ICAO 45
RELEX 1259

COVER NOTE

From:	Secretary-General of the European Commission, signed by Ms Martine DEPREZ, Director
date of receipt:	6 October 2025
To:	Ms Thérèse BLANCHET, Secretary-General of the Council of the European Union
Subject:	ANNEX to the Proposal for a COUNCIL DECISION amending Decision (EU) 2023/746 as regards the extension of its scope and period of application and the position to be taken on behalf of the Union in the International Civil Aviation Organization

Delegations will find attached document COM(2025) 622 annex.

Encl.: COM(2025) 622 annex



EUROPEAN
COMMISSION

Brussels, 6.10.2025
COM(2025) 622 final

ANNEX

ANNEX

to the

Proposal for a COUNCIL DECISION

amending Decision (EU) 2023/746 as regards the extension of its scope and period of application and the position to be taken on behalf of the Union in the International Civil Aviation Organization

OBJECTIVES AND GUIDELINES FOR THE ESTABLISHMENT OF THE POSITIONS TO BE TAKEN ON THE UNION'S BEHALF IN THE INTERNATIONAL CIVIL AVIATION ORGANIZATION

Objectives

1. To promote a safe, efficient, performant, open, and environmentally sound air transport system in line with the communication of the Commission of 9 December 2020 on the Sustainable and Smart Mobility Strategy – putting European transport on track for the future¹.
2. To promote the development of regional cooperation and of regional aviation systems, and support their recognition by the International Civil Aviation Organization (ICAO) and its Contracting States, as well as their integration into the ICAO framework.
3. To promote the development of rules and policies ensuring safe air transport operations and the conduct of proper oversight over safety rules, in accordance with the Union's aviation safety regulatory framework, including Regulation (EU) 2018/1139² and taking account of the report from the Commission of 17 October 2022 on the European Aviation Safety Programme³.
4. To promote the development and deployment of efficient, performant and interoperable air navigation services, in accordance with Regulation (EU) 2024/2803⁴, Regulation (EC) No 549/2004⁵ and Regulation (EC) No 550/2004⁶ and taking account of the Global Air Navigation Plan and aviation system block upgrades (ASBUs).
5. To continue to support, including where relevant through technical assistance and capacity building activities, the development in all ICAO Contracting States of a

¹ Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions -Sustainable and Smart Mobility Strategy – putting European transport on track for the future, COM(2020) 789 final, Brussels, 9.12.2020.

² Regulation (EU) 2018/1139 of the European Parliament and of the Council of 4 July 2018 on common rules in the field of civil aviation and establishing a European Union Aviation Safety Agency, and amending Regulations (EC) No 2111/2005, (EC) No 1008/2008, (EU) No 996/2010, (EU) No 376/2014 and Directives 2014/30/EU and 2014/53/EU of the European Parliament and of the Council, and repealing Regulations (EC) No 552/2004 and (EC) No 216/2008 of the European Parliament and of the Council and Council Regulation (EEC) No 3922/91 (OJ L 212, 22.8.2018, p. 1, ELI: <http://data.europa.eu/eli/reg/2018/1139/oj>).

³ COM(2022) 529 final.

⁴ Regulation (EU) 2024/2803 of the European Parliament and of the Council of 23 October 2024 on the implementation of the Single European Sky (OJ L, 2024/2803, 11.11.2024, ELI: <http://data.europa.eu/eli/reg/2024/2803/oj>).

⁵ Regulation (EC) No 549/2004 of the European Parliament and of the Council of 10 March 2004 laying down the framework for the creation of the single European sky - Statement by the Member States on military issues related to the single European sky (OJ L 96, 31.3.2004, p.1, ELI: <http://data.europa.eu/eli/reg/2004/549/oj>), only for Articles 4(2) and 9 which continue to apply until 2 December 2026; and Article 11, except paragraph 2, which continues to apply for the purpose of the third and fourth reference periods.

⁶ Regulation (EC) No 550/2004 of the European Parliament and of the Council of 10 March 2004 on the provision of air navigation services in the single European sky (OJ L 96, 31.3.2004, p. 10, ELI: <http://data.europa.eu/eli/reg/2004/550/oj>), only for Article 12(3) which continues to apply until 2 December 2026 and Article 15 which continues to apply for the purpose of the third and fourth reference periods.

safe, efficient, seamless and environmentally sound global air transport system, e.g. through the Union's Foreign Policy Instruments (FPI) projects.

Guidelines

The Member States, acting jointly in the interest of the Union, shall endeavour to support the following actions by the ICAO:

1. In order to ensure the development of rules and policies ensuring safe air transport operations and the conduct of proper oversight over safety rules:
 - (a) support the development and implementation of the Global Aviation Safety Plan (GASP);
 - (b) support the development of international standards and recommended practices ('SARPs') for civil aviation adopted pursuant to Articles 37 and 54(1) of the Chicago Convention, in particular where they are necessary to protect passengers and the safety of flights;
 - (c) support the development and implementation of regional aviation safety systems and other frameworks for regional safety cooperation among States, and the need to better integrate them in the ICAO context;
 - (d) pursue the need for high worldwide safety standards to ensure that the rules on accident investigation deliver the Union objectives in the best possible way as referred to in the communication of the Commission of 7 December 2015 on An Aviation Strategy for Europe⁷.
2. In order to ensure the development and deployment of efficient, performant and interoperable air navigation systems:
 - (a) support the development and implementation of the Global Air Navigation Plan (GANP) and its monitoring procedures using suitable performance metrics;
 - (b) support the development and implementation of Air Traffic Management (ATM) standards, Procedures for Air Navigation Services (PANS), global interoperability of new technologies and systems and closer coordination or activities in ATM, such as contributing to works on the development of the trust framework initiative and other related activities;
 - (c) support the development and implementation of rules, policies and actions in the field of Air Traffic Management and Air Navigation Services (ATM/ANS) in particular in line with Resolution A41-6, Resolution A41-7 and Resolution A41-8 [and amendments thereof as adopted at the 42nd session of the Assembly].
3. In order to continue supporting the development of a safe, efficient, seamless and environmentally sound global air transport system in all ICAO Contracting States:
 - (a) support the 'No Country Left Behind' initiative;
 - (b) support the aviation contribution to the United Nations 2030 Agenda for Sustainable Development;
 - (c) support the continuation, where appropriate, of technical assistance and capacity building activities.'

⁷ COM(2015) 598 final.