

Brussels, 10 October 2025
(OR. en)

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PROVISIONAL AGENDA
COUNCIL OF THE EUROPEAN UNION
(Justice and Home Affairs)
ECCL, Luxembourg
13 and 14 October 2025 (10:00, 08:00)

Format 1+2+1 (+2 in listening room)

MONDAY 13 OCTOBER 2025 (10.00)

JUSTICE

1. Adoption of the agenda 13309/25
2. Approval of "A" items
 - a) Non-legislative list 13310/25
 - b) Legislative list (Public deliberation in accordance with Article 16(8) of the Treaty on European Union) 13311/25

Legislative deliberations
(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

3. Any other business
 - a) Current legislative proposals 13253/25
Information from the Presidency

Non-legislative activities

- | | | |
|----|--|----------------------|
| 4. | Rule of law developments in the field of justice
<i>Exchange of views</i> | 13365/25 + COR 1 |
| 5. | Russia's war of aggression against Ukraine: fight against impunity ¹
<i>State of play</i> | 12606/25 |
| 6. | The future of Eurojust ¹
<i>Exchange of views</i> | 12646/25 |
| 7. | Access to data for effective criminal investigations ¹
<i>State of play</i> | 13029/25 + COR 1 |
| 8. | Any other business | |
| | a) Annual progress report on simplification, implementation and enforcement
<i>Information from the Commission</i> | 13298/25
13613/25 |
| | b) European Democracy Shield
<i>Information from France</i> | 13069/25 |
| | c) U.S. sanctions against international judicial and human rights mandate holders: A call for a principled and coordinated EU response
<i>Information from Slovenia</i> | 13459/25 |
| | d) Rule of Law report 2025
<i>Information from Slovakia</i> | 13661/25 |

TUESDAY 14 OCTOBER 2025 (08.00)

HOME AFFAIRS

POLITICAL GOVERNANCE OF THE SCHENGEN AREA ('SCHENGEN COUNCIL')

Legislative deliberations

(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

- | | | |
|----|---|---|
| 9. | Regulation establishing a common system for the return of third-country nationals staying illegally in the EU
<i>Policy debate</i> |  9205/25 |
|----|---|---|

¹ In the presence of the European agency Eurojust.

Non-legislative activities

10. Overall state of the Schengen area

a) Schengen barometer

13141/1/25 REV 1

b) Future of Frontex
Exchange of views

13432/25

11. Implementation of interoperability
State of play

13061/25

OTHER HOME AFFAIRS ISSUES

Legislative deliberations

(Public deliberation in accordance with Article 16(8) of the Treaty on European Union)

12. Regulation on the Union Civil Protection Mechanism and Union support for Health Emergency Preparedness and Response
Policy debate



13406/1/25 REV 1

13. Any other business

a) Current legislative proposals
Information from the Presidency

13253/25

Non-legislative activities

14. External dimension of migration^{2 3}
Exchange of views

13243/25

15. Access to data for effective law enforcement⁴
State of play

13024/25

16. The impact of the current geopolitical environment on the EU's internal security⁵
Exchange of views

12991/25

² Exceptionally in the presence of the Schengen associated Countries.

³ In the presence of the European agencies EUAA and Frontex.

⁴ In the presence of the European agencies Europol and Eurojust.

⁵ In the presence of the European agency Europol.

17. Any other business

- | | |
|--|----------------------|
| a) Annual progress report on simplification,
implementation and enforcement
<i>Information from the Commission</i> | 13298/25
13616/25 |
| b) Implementation of the Pact on Migration and Asylum
including the Annual Solidarity Pool
<i>Information from the Presidency and the Commission</i> | 12803/25 |
| c) Salzburg Forum Ministerial Conference
(Valtice, 1–12 September 2025)
<i>Information from Czechia</i> | 12982/25 |
| d) Drone detection and protection
<i>Information from Germany</i> | 13696/25 |

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In the margins of the Council of the European Union:

TUESDAY 14 OCTOBER 2025 (approx.10.00)

Meeting of the SCHENGEN MIXED COMMITTEE

POLITICAL GOVERNANCE OF THE SCHENGEN AREA ('SCHENGEN COUNCIL')

10. Overall state of the Schengen area⁶

- | | |
|--|------------------|
| a) Schengen barometer | 13141/1/25 REV 1 |
| b) Future of Frontex
<i>Exchange of views</i> | 13432/25 |

9. Regulation establishing a common system for the return of third-
country nationals staying illegally in the EU  9205/25
Policy debate

11. Implementation of interoperability⁷ 13061/25
State of play

⁶ In the presence of the European agencies EUAA, eu-LISA, Europol and Frontex.

⁷ In the presence of the European agency eu-LISA.

13. Any other business

- a) Current legislative proposals
Information from the Presidency

13253/25

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- 1** First reading
C Item based on a Commission proposal