



Brussels, 10 October 2025  
(OR. en)

13743/25

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**Interinstitutional Files:**

2025/0540 (COD)  
2025/0541 (COD)  
2025/0542 (COD)

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|--------------|----------------|
| JAI 1369     | CRIMORG 175    |
| FRONT 229    | ENFOPOL 351    |
| MIGR 314     | ENFOCUSTOM 147 |
| VISA 143     | CT 125         |
| SIRIS 11     | IXIM 216       |
| CADREFIN 248 | CORDROGUE 123  |
| COMIX 290    | CIVCOM 247     |
| CODEC 1488   | HYBRID 119     |
| ASILE 84     | CYBER 269      |
| COSI 169     | JAIEX 108      |
| <i>CH</i>    | <i>LI</i>      |
| <i>IS</i>    | <i>NO</i>      |

**'I' ITEM NOTE**

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| From:           | General Secretariat of the Council                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| To:             | Permanent Representatives Committee (Part 2)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| No. prev. doc.: | 11805/25; 11792/25; 11943/25                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| Subject:        | <p>Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for asylum, migration and integration for the period from 2028 to 2034</p> <p>Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for the Schengen area, for European integrated border management and for the common policy on visas for the period 2028-2034</p> <p>Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for internal security for the period from 2028 to 2034</p> <p>- Optional consultation of the European Economic and Social Committee and the Committee of the Regions</p> |

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1. On 17 July 2025, as part of its legislative package for the 2028-2034 Multiannual Financial Framework, the Commission submitted to the Council the following Home Affairs sectoral proposals:

- a Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for the Schengen area, for European integrated border management and for the common policy on visas for the period from 2028 to 2034 ('BMV')<sup>1</sup>;
  - a Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for asylum, migration and integration for the period from 2028 to 2034 ('AMI')<sup>2</sup>; and
  - a Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for internal security for the period from 2028 to 2034 ('IS')<sup>3</sup>.
2. These proposals provide the specific legal framework for the Union action in the areas of efficient management of migration, European integrated border management at the external borders, well-functioning Schengen area and European visa policy, and internal security. These Regulations complement each other and contribute to the objectives of and complement the proposed Regulation establishing the European Fund for economic, social and territorial cohesion, agriculture and rural, fisheries and maritime, prosperity and security ('NRPP'), through which they will be implemented.
  3. The BMV proposal is based on Articles 77(2) and 79(2)(c) and (d) of the Treaty on the Functioning of the Union (TFEU).
  4. The AMI proposal is based on Articles 78(2), 79(2) and 79(4) TFEU.
  5. The IS proposal is based on Articles 82(1), 84 and 87(2) TFEU.
  6. The above-mentioned legal bases do not require the opinion of the European Economic and Social Committee or the consultation of the Committee of the Regions.

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<sup>1</sup> 11792/25.  
<sup>2</sup> 11805/25.  
<sup>3</sup> 11943/25.

7. In its proposals, the Commission suggests that the European Economic and Social Committee and the Committee of the Regions be consulted on an optional basis<sup>4</sup>. Taking into account that the legal basis of the NRPP proposal does require such consultations, and that all proposals are part of the same legislative package and are meant to complement each other, it appears appropriate to consult both the European Economic and Social Committee and the Committee of the Regions on the three Home Affairs sectoral proposals for the sake of consistency.
8. The Permanent Representatives Committee is therefore invited to:
- Decide, in accordance with Article 304 TFEU and Article 19(7)(h) of the Council's Rules of Procedure<sup>5</sup>, to consult the European Economic and Social Committee and the Committee of the Regions on the three Home Affairs sectoral proposals:
    - the Proposal for a Regulation of the European Parliament and of the Council establishing the Union support for the Schengen area, for European integrated border management and for the common policy on visas for the period from 2028 to 2034;
    - the Proposal for Regulation of the European Parliament and of the Council establishing the Union support for asylum, migration and integration for the period from 2028 to 2034; and
    - the Proposal Regulation of the European Parliament and of the Council establishing the Union support for internal security for the period from 2028 to 2034.
  - Request the European Economic and Social Committee to give their opinion by 18-19 March 2026 and the Committee of the Regions to give their opinion by 4-5 March 2026.

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<sup>4</sup> The sole purpose of this note is to decide on the consultation of another institution/body and not on the substance.

<sup>5</sup> Council Decision 2009/937/EU of 1 December 2009 adopting the Council's Rules of Procedure, OJ L 325, 11/12/2009, p. 35.