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Proposal for a

COUNCIL IMPLEMENTING DECISION

**amending Implementing Decision (EU) (ST 12532/21 INIT; ST 12532/21 ADD 1) of 29
October 2021 on the approval of the assessment of the recovery and resilience plan for
Estonia**

{SWD(2025) 337 final}

Proposal for a

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amending Implementing Decision (EU) (ST 12532/21 INIT; ST 12532/21 ADD 1) of 29 October 2021 on the approval of the assessment of the recovery and resilience plan for Estonia

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Regulation (EU) 2021/241 of the European Parliament and of the Council of 12 February 2021 establishing the Recovery and Resilience Facility¹, and in particular Article 20(1) thereof,

Having regard to the proposal from the European Commission,

Whereas:

- (1) Following the submission of the national recovery and resilience plan ('RRP') by Estonia on 18 June 2021, the Commission proposed its positive assessment to the Council. On 29 October 2021, the Council approved the positive assessment by means of an implementing decision ('the Council Implementing Decision of 29 October 2021')². The Council Implementing Decision of 29 October 2021 was amended by Council Implementing Decision of 16 June 2023³.
- (2) On 2 October 2025, Estonia made a reasoned request to the Commission to make a proposal to amend the Council Implementing Decision of 29 October 2021 in accordance with Article 21(1) of Regulation (EU) 2021/241 on the grounds that the RRP is partially no longer achievable because of objective circumstances. On that basis, Estonia has submitted an amended RRP.

Amendments based on Article 21 of Regulation (EU) 2021/241

- (3) The amendments to the RRP submitted by Estonia because of objective circumstances concern 41 measures.
- (4) Estonia has explained that three measures are no longer achievable, because of changed market demand. This concerns measure 1.3 (Development of digital waybills services), measure 2.7 (Creating opportunities for the uptake of renewables-based green hydrogen technologies), and measure 4.7 (Pilot Energy Storage Programme).

¹ OJ L 57, 18.2.2021, p. 17, ELI: <https://eur-lex.europa.eu/eli/reg/2021/241/oj>

² ST 12532/21 INIT; ST 12532/21 ADD 1; ST 12532/21 ADD 1 COR 1; ST 12532/21 ADD 1 COR1 REV1 at <http://register.consilium.europa.eu>

³ ST 9367/23 INIT; ST 9367/23 ADD1 REV1 of 16 June 2023 at <http://register.consilium.europa.eu>

On this basis, Estonia has requested that those measures be amended. The Council Implementing Decision of 29 October 2021 should be amended accordingly.

- (5) Estonia has explained that three measures have been amended to implement better alternatives in order to achieve their original ambition. This concerns measure 2.6 (Green Fund), measure 4.4 (Boosting the green transition in the energy economy) and measure 6.6 (Providing labour market measures to reduce youth unemployment). On this basis, Estonia has requested to amend the aforementioned measures. As those circumstances justify an amendment of the measures, the Council Implementing Decision of 29 October 2021 should be amended accordingly.
- (6) Estonia has explained that 33 measures have been amended to implement better alternatives that allow the administrative burden to be reduced and simplify the Council Implementing Decision, while still achieving the objectives of those measures. This concerns measure 1.1. (Digital transformation in enterprises), measure 1.2. (Development of e-construction), measure 1.4. (Skills reform for the digital transformation of businesses), measure 1.5. (Supporting the competitiveness of enterprises in foreign markets), measure 2.2. (Green skills to support the green transition of enterprises), measure 2.3. (Green technologies development programmes), measure 2.4. (Modernisation of the business models in manufacturing companies), measure 2.5. (Deployment of resource-efficient green technologies), measure 2.8. (Supply Security Investment Support), measure 3.1. (Creation and development of a centre of excellence for data governance and open data), measure 3.2. (Development of event services and proactive digital public services for individuals), measure 3.3. (Development of event services and digital gateway for entrepreneurs), measure 3.4. (#Bürokratt programme (national virtual assistant platform and ecosystem)), measure 3.5. (Reconfiguration of basic digital services and safe transition to cloud infrastructure), measure 3.6. (Establishing the strategic analysis of money laundering and terrorist financing in Estonia), measure 3.7. (Information system for real-time strategic analysis of money laundering and terrorist financing), measure 3.8. (Construction of very high capacity broadband networks), measure 4.1. (Energy efficiency promotion), measure 4.2. (Support for the renovation of apartment buildings), measure 4.3. (Support for the renovation of small residential buildings), measure 4.5. (Programme to strengthen the electricity grid to increase renewable energy production capacity and adapt to climate change (such as protection against storms)), measure 4.6. (Programme to boost energy production in industrial areas), measure 4.8. (Boosting offshore wind farms development), measure 5.1. (Deploy safe, green, competitive, needs-based and sustainable transport and energy infrastructure), measure 5.2. (Multifunctional work vessel), measure 5.4. (Construction of the Tallinn Old Port tram line), measure 5.5. (Municipalities' investments in bike- and walkways), measure 6.1. (A comprehensive change in the organisation of health care in Estonia), measure 6.2.a (Construction of TERVIKUM), measure 6.8. (Long-term care), measure 8.1. (Facilitating the deployment of renewable energy sources), measure 8.2. (Programme to increase the access of renewable energy production to the electricity distribution network), measure 8.3. (Increasing production and uptake of sustainable biogas and biomethane). On this basis, Estonia has requested that those measures be amended. The Council Implementing Decision of 29 October 2021 should be amended accordingly.
- (7) Following the decrease in the level of implementation of measures in accordance with Article 21 of Regulation (EU) 2021/241, Estonia has requested to use the resources freed up by the decrease in the level of implementation of measure 2.7. (Creating

opportunities for the uptake of renewables-based green hydrogen technologies) to add one new measure 5.3.b. (Renovation of a section of the railway from Rapla to Lelle) and increase the level of implementation of one measure. This concerns measure 5.3.a (Construction of the Rail Baltic viaducts). On this basis, Estonia has requested that the level of implementation of one measure be increased and that one new measure be added. The Council Implementing Decision of 29 October 2021 should be amended accordingly.

Distribution of milestones and targets

- (8) The distribution of milestones and targets in instalments should be amended to take into account the amendments to the RRP and the indicative timeline presented by Estonia.

Commission's assessment

- (9) The Commission has assessed the amended RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241.
- (10) The Commission considers that the amendments put forward by Estonia do not affect the positive assessment of the RRP set out in the Council Implementing Decision of 29 October 2021 regarding the relevance, effectiveness, efficiency and coherence of the RRP against the assessment criteria laid down in Article 19(3) of Regulation (EU) 2021/241 points (a), (b), (c), (da), (db), (f), (g), (h), (j) and (k).

Do no significant harm

- (11) In accordance with Article 19(3), point (d), of and Annex V, criterion 2.4, to Regulation (EU) 2021/241, the amended RRP is expected to ensure that no measure (rating A) for the implementation of reforms and investments projects included in the RRP does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852 of the European Parliament and of the Council (the principle of 'do no significant harm').
- (12) The amended RRP assesses compliance with the 'do no significant harm' principle following the methodology set out in the technical guidance provided in the Commission Notice entitled 'Technical guidance on the application of "do no significant harm" under the Recovery and Resilience Facility Regulation'⁴. The assessment is done systematically for each modified reform and investment following the two-step approach. The assessment concludes that for all modified measures and the new measure, there is no risk of significant harm. Where needed, the requirements of the 'do no significant harm' assessment are enshrined in the design of a measure and specified in a milestone or target of this measure. Based on the information provided, it can be concluded that no measure does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852.

Contribution to the green transition including biodiversity

- (13) In accordance with Article 19(3), point (e), of and Annex V, criterion 2.5, to Regulation (EU) 2021/241, the amended RRP contains measures that contribute to a large extent (rating A) to the green transition, including biodiversity, or to addressing the challenges resulting therefrom. The measures supporting climate objectives account for an amount which represents 49% of the amended RRP's total allocation

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OJ C 58, 18.2.2021, p. 1

and 78% of the total estimated costs of measures in the REPowerEU chapter calculated in accordance with the methodology set out in Annex VI to Regulation (EU) 2021/241. In accordance with Article 17 of Regulation (EU) 2021/241, the amended RRP is consistent with the information included in the National Energy and Climate Plan 2021-2030.

- (14) The modified RRP continues to put emphasis on developing new green technologies in strategic areas such as energy. It also continues to support the transition of companies from fossil energy to alternative energy sources, and it focuses on increasing the share of sustainable mobility. It contributes to the attainment of the 2030-2050 targets and the objective of EU Union climate neutrality by 2050 by expanding the length of Estonia's rail network that is electrified and making public transport in Tallinn, including accessing the airport, more comprehensive and convenient.
- (15) The modified RRP introduces a financial instrument for measure 2.6 (Green Fund) along with a modification of respective indicators. This modification leads to the reduction of the overall proportion of funds supporting climate objectives. In addition, the reduction of the targets under measure 2.7 (Creating opportunities for the uptake of renewables-based green hydrogen technologies) also reduces the climate contribution. This is partly compensated by the increase in the ambition of the measure 5.3.a (Construction of the Rail Baltic viaducts) and the introduction of measure 5.3.b (Renovation of a section of the railway from Rapla to Lelle). In total, the requirement for the climate tagging will be ensured by the modified RRP as a whole and remains largely above 37%.

Costing

- (16) In accordance with Article 19(3), point (i), of and Annex V, criterion 2.9, to Regulation (EU) 2021/241, the justification provided in the amended RRP on the amount of the estimated total cost of the RRP is to a medium extent (rating B) reasonable and plausible, is in line with the principle of cost efficiency and is commensurate to the expected national economic and social impact.
- (17) According to the information provided, the assessment of the cost estimates for the revised investments show that most of the costs are reasonable and plausible even though the evidence shows varying degrees of details and depth of calculations. Furthermore, the changes in the cost estimates for amended measures were justified and proportional and as such the reasonability and plausibility of these cost estimates were not altered compared to the original RRP. Finally, the estimated total costs of the modified RRP are in line with the principle of cost-efficiency and commensurate to the expected national economic and social impact.
- (18) Since the previous assessment, the Commission has had access to information on the Estonia audit and control system's actual implementation. This includes the findings of the audit on the protection of the financial interests of the Union performed by the Commission in Estonia.
- (19) In light of this information, the Commission considers that the internal control system of the Estonia RRP is overall adequate.

Measures supporting investment operations contributing to the objectives of the Strategic Technologies for Europe Platform (STEP)

- (20) In accordance with Article 4(4) of Regulation (EU) 2024/795 of the European Parliament and of the Council of 29 February 2024 establishing the Strategic Technologies for Europe Platform (STEP)⁵, Estonia considered as a matter of priority projects that have been awarded a Sovereignty Seal pursuant to Article 4(1) of Regulation (EU) 2024/795. However, Estonia considered that no project having been awarded a Sovereignty Seal was to be included in the amended RRP because such projects are generally large-scale and long-term in nature, requiring an implementation period that exceeds the timeframe allowed under the RRF.

Positive assessment

- (21) Following the positive assessment by the Commission of the amended RRP, with the finding that the RRP satisfactorily complies with the criteria for assessment set out in Regulation (EU) 2021/241, in accordance with Article 20(2) of and Annex V to that Regulation, the reforms and investment projects necessary for the implementation of the amended RRP, the relevant milestones, targets and indicators, and the amount made available from the Union for the implementation of the amended RRP should be set out.
- (22) This Decision should be without prejudice to procedures relating to distortions of the operation of the internal market that may be undertaken, in particular under Articles 107 and 108 of the Treaty on the Functioning of the European Union. It does not override the requirement for Member States to implement the measures in accordance with Union and national law and, in particular, to notify instances of potential State aid to the Commission under Article 108 of the Treaty.

Financial contribution

- (23) The estimated total costs of Estonia's amended RRP is EUR 953 380 000. As the amount of the estimated total cost of the amended RRP is higher than the updated maximum financial contribution available for Estonia, the financial contribution determined in accordance with Article 4a of Regulation (EU) 2021/1755 of the European Parliament and of the Council⁶, and with Article 20(4) and Article 21a(6) of Regulation (EU) 2021/241 that is allocated for Estonia's amended RRP should be equal to EUR 953 184 800. Therefore, the financial contribution made available to Estonia remains unchanged.

HAS ADOPTED THIS DECISION:

Article 1

Approval of the assessment of the RRP

The assessment of the amended RRP of Estonia on the basis of the criteria provided for in Article 19(3) of Regulation (EU) 2021/241 is approved.

⁵ OJ L, 2024/795, 29.2.2024

⁶ Regulation (EU) 2021/1755 of the European Parliament and of the Council of 6 October 2021 establishing the Brexit Adjustment Reserve (OJ L 357, 8.10.2021, p. 1, ELI: <http://data.europa.eu/eli/reg/2021/1755/oj>).

Article 2
Amendments

The Council Implementing Decision of 29 October 2021 on the approval of the assessment of the recovery and resilience plan for Estonia is amended as follows:

the Annex to the Council Implementing Decision of 29 October 2021 on the approval of the assessment of the recovery and resilience plan for Estonia is replaced by the text set out in the Annex to this Decision.

Article 3
Addressee

This Decision is addressed to the Republic of Estonia.

Done at Brussels,

For the Council
The President



EUROPEAN
COMMISSION

Brussels, 22.10.2025
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ANNEX

ANNEX

to the

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ANNEX

SECTION 1: REFORMS AND INVESTMENTS UNDER THE RECOVERY AND RESILIENCE PLAN

1. Description of Reforms and Investments

A. COMPONENT 1: DIGITAL TRANSFORMATION OF ENTERPRISES

The objective of this component of the Estonian recovery and resilience plan is to foster the digital transformation of Estonian companies and their competitiveness, in particular on export markets. It shall provide financial support to companies of all sectors, with a focus on SMEs and microenterprises, at different stages of their digital transformation, as well as specific contributions to the adoption and deployment of digital solutions in the construction and road freight transport sectors. Moreover, the component shall address the key issue of digital skills, through awareness-raising of SME managers and support to the upskilling and retraining of specialists in information and communication technologies (ICT).

Actions aimed at supporting the identification of export opportunities and the promotion of Estonian companies abroad shall be carried out in synergy with the activities of Enterprise Estonia.

The component supports addressing the Country Specific Recommendations on investment in the digital transition (Country Specific Recommendation 3 in 2020) and on skills shortages (Country Specific Recommendation 2 in 2019).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the recovery and resilience plan in accordance with the 'Do no significant harm' Technical Guidance (2021/C58/01).

A.1. Description of the reforms and investments for non-repayable financial support

1.1. Investment: Digital transformation in enterprises

The objective of the measure is to foster the digital transformation of businesses with a particular focus on SMEs and micro-enterprises.

The measure consists in providing financial support to SMEs and micro-enterprises located in Estonia for their digital transformation.

1.2. Investment: Development of e-construction

The objective of the measure is to contribute to the acceleration of the digital transformation of the construction sector.

The measure consists in the publication online describing the construction data classification system and online database of average emission factors of materials; and the support to projects linked to the use of digital construction tools by private and public entities.

1.3. Investment: Development of digital waybills services

The objective of the measure is to support the digitalisation of the exchange of information in road freight transport.

The measure consists in supporting service providers in the establishment of eFTI platforms, and enterprises to be connected to eFTI platforms.

1.4. Reform: Skills reform for the digital transformation of businesses

The objective of the reform is to increase the digital capacity of businesses and to ensure the availability of ICT professionals.

The measure consists of the support for ICT skills for businesses.

1.5. Reform: Supporting the competitiveness of enterprises in foreign markets

The objective of the measure is to increase the export capacity and competitiveness of Estonian companies, including notably those of the ICT sector.

The measure consists of the development of export strategies aimed at specific countries or regions; the opening of business centres located in key export markets and the organisation of missions with global impact groups.

A.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
1	1.1 Digital transformation in enterprises	Milestone	Call for proposals with award criteria and award conditions	Publication of the notice of the call for proposals				Q2	2022	A call for proposals to support the digital transformation of businesses, together with the award criteria, shall be published by the Ministry of Economic Affairs and Communications. The evaluation criteria and the conditions for granting support shall be defined on the basis of an analysis of the needs of Estonian companies and the expected impact of the measure. Eligibility criteria shall also ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation.
2	1.1 Digital transformation in enterprises	Target	Award of grants		Number of enterprises being awarded a grant	0	110	Q4	2023	Number of enterprises to which grants shall be awarded by the Ministry of Economic Affairs and Communications to support their digital transformation in accordance with the call for proposals.
3	1.1 Digital transformation in enterprises	Target	Award of grants		Number of projects	110	230	Q4	2025	Number of grant award decisions done by EIS, Estonian Business and Innovation Agency, following the call for proposals under milestone 1.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
4	1.2 Development of e-construction	Milestone	Introduction of a construction data classification system	Publication of guidelines and online database				Q4	2024	Published guidelines shall describe the construction data classification system. A database of average emission factors of materials shall be available online. Building permits and design specifications, and building registry (logbook) shall be accessible from the e-construction platform.
6	1.2 Development of e-construction	Target	Projects for digital construction tools		Number of confirmations from authorities accepting the final reports	0	102	Q4	2025	At least 102 confirmations by the authorities accepting the final project implementation report for projects on digital construction tools of private and public entities, selected through an open call for proposals
7	1.3 Development of digital waybills services	Target	eFTI (electronic Freight Transport Information) platforms development		Number of projects launched	0	5	Q2	2023	Number of projects developing an eFTI platform which have received a positive grant decision.
9	1.3 Development of digital waybills services	Target	Confirmations from authorities accepting the final reports		Number of confirmations from authorities accepting the final reports	0	205	Q1	2026	At least 205 confirmations by the authorities accepting the final project implementation reports for projects on digital waybills.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
11	1.4 Skills reform for the digital transformation of businesses	Milestone	Entry into force of secondary legislation setting out the terms of support for the development of digital skills	Entry into force of secondary legislation				Q2	2022	The secondary legislation necessary for the application and allocation of support shall enter into force. The conditions for support shall be established through a ministerial decree, which shall be coordinated with the Ministry of Finance and the State Shared Service Centre. The ministerial decree shall consist of the following elements: - objective of the measure, - description of supported activities, - beneficiaries and target groups, - conditions for implementation, - eligible costs and used simplifications, - conditions for payments, conditions for reporting and monitoring.
12	1.4 Skills reform for the digital transformation of businesses	Target	Enrolment in training activities		Number of participants	0	500	Q4	2023	Number of people enrolled in training activities supported under this measure, consisting of awareness-raising for SME managers, and upskilling and retraining for ICT specialists. A minimum of 35% of participants enrolled in these training activities shall be women.
13	1.4 Skills reform for the digital transformation of businesses	Target	Participation in training activities		training certificates	0	2 000	Q2	2026	Number of certificates of graduation or certificates of participation issued for training activities supported under this measure.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
14	1.4 Skills reform for the digital transformation of businesses	Target	Number of curriculums of training registered and qualification standards for ICT specialists registered		Number of curriculums registered and qualification standards registered	0	10	Q4	2024	Five curriculums of training shall be registered in Estonia's Adult training information system (JUHAN). Five new or updated qualification standards for ICT specialists shall be registered in the national register of qualification standards.
16	1.5 Supporting the competitiveness of enterprises in foreign markets	Milestone	Preparation of the development of strategies	Completion of preparatory tasks				Q2	2022	The preparatory tasks needed to draw up export strategies shall be completed. These tasks include: - an analysis of which external markets are important to develop strategies, - an analysis of the interests of businesses, a mapping of the needs of exporting enterprises to increase their competitiveness on export markets, the ranking of the needs.
17	1.5 Supporting the competitiveness of enterprises in foreign markets	Milestone	Procurement of studies	Signature of contracts				Q2	2024	Tenders for drawing up strategies and product packages with a view to obtaining detailed market information on foreign markets shall be carried out by the Ministry of Foreign Affairs. The corresponding contracts shall be signed.
18	1.5 Supporting the competitiveness of enterprises in foreign markets	Target	Strategies published and missions carried out		Number of strategies published and missions carried out	0	27	Q2	2026	At least 13 national and/or regional export strategies shall be published and at least 14 missions carried out

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
19	1.5 Supporting the competitiveness of enterprises in foreign markets	Milestone	Preparatory analysis to define the content and the locations of business centres	Delivery of a preparatory analysis				Q2	2022	A preparatory analysis allowing the definition of the content and the locations of the business centres shall be prepared by the Ministry of Foreign Affairs. The analysis shall reveal where to set up business centres to increase demand for Estonian-made products and services in export markets.
20	1.5 Supporting the competitiveness of enterprises in foreign markets	Target	Number of business centres opened		Number of business centres	0	7	Q2	2026	Number of business centres opened in foreign countries to support companies in entering and operating in important export markets.
21	1.5 Supporting the competitiveness of enterprises in foreign markets	Milestone	Setting-up of impact groups and selection of destinations for global digital missions	Decisions on the composition of the impact groups and the destinations of the global digital missions				Q2	2022	Based on an analysis, the Ministry of Foreign Affairs shall select global digital mission destinations and impact groups to increase the added value of Estonian digital services exports, increase the export capacity of Estonian companies, among which ICT companies in particular, and attract additional foreign investments for innovation.

B. COMPONENT 2: ACCELERATING THE GREEN TRANSITION IN ENTERPRISES

B.1. Description of the reforms and investments for non-repayable financial support

The objective of the component of the Estonian recover and resilience plan is to speed up the green transition in the business sector in Estonia and to seize the business opportunities it represents. The component consists of two reforms and six investments and aims to support the development of green technologies, increase green R&D and innovation capabilities and resource efficiency, introduce new business models and improve skills and expertise in fields related to the green transition. The measures under this component aim for a comprehensive approach to the green transition addressing key market failures and facilitating the technological and behavioural breakthrough to increase the competitiveness of the business sector. The measures also support further development of the capital market and business environment.

The component supports addressing the Country Specific Recommendations on supporting the innovation capacity of small and medium-sized enterprises and focussing investment on the green transition, ensuring sufficient access to finance (Country Specific Recommendation 3 in 2020), on skills shortages (Country Specific Recommendation 2 in 2019) and reducing reliance on fossil fuels (Country Specific Recommendation 4 in 2022).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the recovery and resilience plan in accordance with the 'Do no significant harm' Technical Guidance (2021/C58/01).

2.1. Reform: Green transition of enterprises

The objective of the reform is to improve the green transition in the business sector, which is expected to have economic, environmental and social benefits by making existing businesses more efficient and environmentally friendly (resource efficiency, new green transition certificates and market authorisations for products) and by supporting the emergence of new green technology companies (development and deployment of green technologies, new opportunities for the valorisation of bio-resources).

The reform shall consist of the set-up of a broad-based Green Transition Task Force to foster cooperation between the green technology stakeholders and the adoption of legislation necessary for the implementation of the five complementary investments: 1. Green skills to support the green transition of companies; 2. Green technology development programmes; 3 Modernisation of the business models in manufacturing companies; 4. Resource efficient green technologies; and 5. Green Fund.

The reform is interlinked with Component 1 as digitalisation and automation are contributing to the development of green technologies and green transition in the business sector.

The implementation of the reform shall be completed by 31 December 2022.

2.2. Investment: Green skills to support the green transition of enterprises

The objective of the investment is to ensure the availability of skilled adults for the green transition in enterprises.

The investment consists of the introduction of green skills upskilling and retraining programmes for adults.

2.3. Investment: Green technologies development programmes

The objective of the investment is to contribute to the green transition of companies.

The investment consists of support to start-ups and development clusters with a focus on integrated green technology solutions through various services.

2.4. Investment: Modernisation of the business models in manufacturing companies

The objective of the investment is to support the change of business models in manufacturing to facilitate the compliance of Estonian products with environmental and climate objectives.

The measure consists of support to projects modernising the business models of manufacturing companies related to climate and environmental objectives.

2.5. Investment: Resource-efficient green technologies

The objective of the investment is to support the resource efficiency of companies, including energy efficiency, with a particular focus on the valorisation of underutilised bio-resources.

The measure consists of support to projects for resource-efficient green technologies; and for the valorisation of bio-resources.

2.6. Investment: Green Fund

The objective of the investment is to provide capital for the development of new green technologies in strategic areas such as energy, agriculture, food industry, transport and logistics, materials and chemical industries. The Green Fund shall provide funding for companies and sectors whose products, services or processes are characterised by research-intensive green technologies and whose activities contribute to solving environmental problems, developing new products, services or technologies that reduce or capture greenhouse gas emissions or are driven by eco-design requirements.

The measure aims to be implemented as a financial instrument. The Green Fund shall consist of a public investment in a Facility, the SmartCap Green Fund, in order to incentivise private investment and improve access to finance in Republic of Estonia. On the basis of the RRF investment, the Facility aims at initially providing at least EUR 90 million of financing.

The Facility shall be managed by AS SmartCap as the implementing partner. The Facility shall include the following product lines:

- direct equity investments in early to expansion stage (including late growth and maturity stage and infrastructure) innovative and/or research-intensive green technology companies by acquiring equity instruments, in particular new ordinary or preferred shares of a private or public limited company or other equivalent rights that represent a holding issued by the target undertaking;
- investments in investment funds that make equity investments that focus on: a) initial or seed phase investments to ensure market activation and the generation of transaction flows based on new technologies through business accelerators and intensive programs for the development of innovative and/or research-intensive companies; b) early-stage investments to finance the market introduction of new technologies; and/or early growth or expansion stage (including late growth and maturity stage and infrastructure) investments to finance the rapid growth and expansion of companies on the market, including international expansion and export of products, services or technology.

In order to implement the investment into the Facility, the Estonian Ministry of Economic Affairs and Communication and AS SmartCap shall sign an Implementing Agreement that shall include the following content:

1. **Description of the decision-making process of the Facility:** The final investment decision of the Facility shall be taken by an investment committee or other relevant equivalent governing body and approved by a majority of votes from members who are independent from the government.
2. **Key requirements of the associated investment policy shall be specified:**
 - a. The description of the financial product(s) and eligible final beneficiaries.
 - b. The requirement that all investments supported are economically viable.
 - c. The requirement to comply with the 'Do no significant harm' Technical Guidance (2021/C58/01). The legal agreement signed between Estonia and SmartCap and the subsequent investment policy of the Green Fund shall:
 - i. require the application of the Commission's technical guidance on sustainability proofing for the InvestEU Fund; and
 - ii. require companies that derived more than 50% of their revenues during the preceding financial year from the following activities and/or assets to adopt and publish green transition plans: (i) activities and assets related to fossil fuels, including downstream use¹; (ii) activities and assets under the EU Emission Trading System (ETS) achieving projected greenhouse gas emissions that are not lower than the relevant benchmarks²; (iii) activities and assets related to waste landfills, incinerators³ and mechanical biological treatment plants⁴; and (iv) activities and assets where the long-term disposal of waste may cause harm to the environment; and
 - iii. require the verification of legal compliance with the relevant EU and national environmental legislation of the beneficiary by SmartCap for all transactions, including those exempted from sustainability proofing.
3. **Monitoring, audit, and control requirements, including:**
 1. The description of the SmartCap monitoring system to report on the investment mobilized.
 2. The description of the SmartCap procedures that will ensure the prevention, detection and correction of fraud, corruption, and conflicts of interests.

¹ Except projects under this measure in power and/or heat generation, as well as related transmission and distribution infrastructure, using natural gas, that are compliant with the conditions set out in Annex III of the 'Do no significant harm' Technical Guidance (2021/C58/01).

² Where the activity supported achieves projected greenhouse gas emissions that are not significantly lower than the relevant benchmarks an explanation of the reasons why this is not possible should be provided. Benchmarks established for free allocation for activities falling within the scope of the Emissions Trading System, as set out in the Commission Implementing Regulation (EU) 2021/447.

³ This exclusion does not apply to actions under this measure in plants exclusively dedicated to treating non-recyclable hazardous waste, and to existing plants, where the actions under this measure are for the purpose of increasing energy efficiency, capturing exhaust gases for storage or use or recovering materials from incineration ashes, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

⁴ This exclusion does not apply to actions under this measure in existing mechanical biological treatment plants, where the actions under this measure are for the purpose of increasing energy efficiency or retrofitting to recycling operations of separated waste to compost bio-waste and anaerobic digestion of bio-waste, provided such actions under this measure do not result in an increase of the plants' waste processing capacity or in an extension of the lifetime of the plants; for which evidence is provided at plant level.

3. The obligation to verify the eligibility of every operation in accordance with the requirements laid out in the Implementing Agreement before committing to finance an operation.
4. The obligation of carrying out risk-based ex-post audits in accordance with an audit plan of the AS SmartCap. These audits shall verify i) that the control systems are effective, including the detection of fraud, corruption, and conflict of interests; ii) compliance with the DNSH principle, the State Aid rules, the climate target requirements;
The audits shall also verify the legality of the transactions and that the conditions of the applicable Implementing Agreement and Funding Agreements are being respected

4. Requirements for selecting financial intermediaries: AS SmartCap shall select financial intermediaries in an open, transparent, and non-discriminatory manner. Controls for the absence of conflict of interests on financial intermediaries shall take place and be conducted ex-ante for all financial actors involved.

5. Requirement to sign Funding Agreements: AS SmartCap shall sign Funding Agreements with the financial intermediaries in line with key requirements that shall be provided as an annex of the Implementing Agreement. The key requirements of the Funding Agreement shall include all the requirements under which the Facility operates, including:

1. The obligation of the financial intermediary to take its decisions in compliance mutatis mutandis with the decision making and investment policy requirements specified above, including related to respect of the DNSH principle.
2. The description of the monitoring and audit and control framework that the financial intermediary shall put in place, which mutatis mutandis shall be subject to all the monitoring, audit and control requirements specified above.

2.7. Investment: Creating opportunities for the uptake of renewables-based green hydrogen technologies

The objective of the investment is to support the 1st phase of the launch and piloting of hydrogen integrated value chains from energy production and supply solutions to final consumption in different application areas.

The measure consists of support for projects in renewable based green hydrogen technologies.

2.8. Investment: Supply Security Investment Support

The objective of the investment is to support the transition of companies from fossil energy sources to alternative energy supply sources.

The measure consists of support to investment projects for the transition of companies from fossil energy sources to alternative energy supply.

B.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
						Baseline	Goal	Quarter	Year	
23	2.1 Green transition of enterprises	Milestone	Creation of a Green Transition Task Force to implement and monitor the green transition	Set up of a task force and working groups				Q4	2021	The Ministry of the Environment shall reform the existing Working Group on Green Technology (set up in 2020) into the RRP's Green Transition Task Force to coordinate the measures on the green transition of companies and improve cooperation and exchange of information among the public sector, stakeholders and interest groups. The necessary working groups shall be set up for specific measures.
24	2.1 Green transition of enterprises	Milestone	Adoption of the Circular Economy Action Plan by the Green Transition Task Force	Circular Economy Action Plan adopted				Q4	2022	The Green Transition Task Force shall review the existing Circular Economy activities and different action plans into a single Circular Economy Action Plan that will lead the Estonian transition to Circular Economy.
25	2.2 Green skills to support the green transition of enterprises	Milestone	Entry into force of secondary legislation setting out the terms of support for the development of green skills	Entry into force of secondary legislation				Q2	2022	The secondary legislation necessary for the application and allocation of support shall enter into force. It shall contain provisions ensuring that any action supported under this measure is focused on areas contributing to the reduction of greenhouse gas emissions or the adaptation to climate change.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
27	2.2 Green skills to support the green transition of enterprises	Target	Training certificates issued		Number of certificates	0	2 830	Q2	2026	Number of certificates of graduation or certificates of participation issued for training activities supported under this measure.
28	2.3 Green technologies development programme	Milestone	Establishment of a working group to plan and set up the development programme	Recruitment of a project manager and set up of a working group				Q4	2021	A project manager shall be recruited and a broad-based group of stakeholders shall be set up to coordinate investment planning and implementation. The role of the project manager shall be set out to gather information from market participants and design the necessary support measures and procurement. The working group shall be composed of parties involved in the development of entrepreneurship and shall undertake to meet at least three times a year to take stock of developments in investment- related activities and provide recommendations for further action. The working group shall draw up provisions related to the selection of actions to be supported under the development programme in such a way that it is ensured that each action directly contributes either to lowering greenhouse gas emissions or supporting adaptation to climate change.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
29	2.3 Green technologies development programme	Milestone	Set up of the Green Technologies Development Programme	Contracts signed for all development clusters and support measures designed and opened				Q2	2024	<p>The public procurement processes for at least 5 development clusters shall be completed and the contracts shall be awarded to the winning parties.</p> <p>Support measures shall be designed and their first rounds shall be opened to at least 10 start-ups.</p> <p>The selection processes shall ensure that each supported action directly contributes either to lowering greenhouse gas emissions or supporting adaptation to climate change.</p>
31	2.3 Green technologies development programme	Target	Number of clusters and startups supported through the Green Technology Development Programme		Number of clusters and startups supported	0	15	Q2	2026	Number of clusters (at least 5) and start-ups (at least 10) that have received financial support from the development programme.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
32	2.4 Modernisation of the business models in manufacturing companies	Milestone	Entry into force of the ministerial decree setting out the terms and conditions of grant eligibility	Entry into force of the ministerial decree				Q2	2022	The conditions for granting support shall be enacted by a decree of the responsible minister. The requirements set shall include eligibility criteria to ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) by means of an exclusion list and compliance with relevant EU and national environmental legislation. The selection/eligibility criteria shall specify that the supported activities and/or enterprises contribute to a climate-neutral economy, resilience and climate change adaptation including circular economy objectives such as in-house implementation of circular economy principles, transfer of transport and storage of companies to new foundations.
33	2.4 Modernisation of the business models in manufacturing companies	Target	Confirmations by authorities accepting the final project reports		Number of confirmations by authorities accepting the final project reports	0	70	Q2	2026	At least 70 confirmations by the authorities accepting the final project implementation reports following the call for proposals from milestone 32.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
34	2.5 Resource efficient green technologies	Milestone	Publication of call for proposals for grants	Publication of the notice for calls for proposals for grants				Q2	2022	Call for proposals to support resource-efficient green technologies and the valorisation of bio-resources shall be published and open for applications, including eligibility criteria to ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) by means of an exclusion list and compliance with relevant EU and national environmental legislation. The selection/eligibility criteria shall specify that the supported activities and/or enterprises contribute to a climate-neutral economy, resilience and climate change adaptation
35	2.5 Resource efficient green technologies	Target	Number of projects awarded grants following the call for proposals		Number of projects	0	36	Q4	2023	Award of grants to 36 projects selected under the competitive call for proposals, for green technologies for industrial plants and for valorisation of bioresources, in compliance with the terms of reference.
36	2.5 Resource efficient green technologies	Target	Confirmations from authorities accepting the final reports		Number of confirmations from authorities accepting the final reports	0	36	Q2	2026	At least 36 confirmations from the authorities accepting the final project implementation reports following the call for proposals from milestone 34.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
37	2.6 Green Fund	Milestone	Signature of contractual agreement between the Ministry of Economic Affairs and Communications and SmartCap	Signature of contractual agreement				Q4	2021	<p>A contractual agreement shall be signed between the Ministry of Economic Affairs and Communications and SmartCap to manage the Green Fund, which shall contain:</p> <ul style="list-style-type: none"> - Investment objectives to invest in enterprises and activities contributing to a climate-neutral economy and to improving resilience to climate change, including awareness-raising measures, <p>Eligibility criteria for compliance with the ‘Do no significant harm’ Technical Guidance (2021/C58/01) of supported beneficiaries through the use of sustainability proofing, an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation.</p>

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
38	2.6 Green Fund	Milestone	Adoption of the investment policy document by SmartCap	Investment policy document adopted by SmartCap				Q4	2021	SmartCap shall adopt the investment policy for the Green Fund, in line with the contractual agreement signed between the Ministry of Economic Affairs and Communications and SmartCap, including the investment objectives and the eligibility criteria to ensure compliance with the 'Do no significant harm' Technical Guidance (2021/C58/01) of supported beneficiaries under this measure through the use of sustainability proofing, the requirement of compliance with the relevant EU and national environmental legislation, and the requirement for beneficiaries that derived more than 50% of their revenues during the preceding financial year from activities or assets in the exclusion list to adopt and publish green transition plans.
39a	2.6 Green Fund	Milestone	Completion of the investment by the Ministry of Economic Affairs and Communication	Transfer				Q3	2025	Estonia shall transfer EUR 100 million to AS SmartCap for the Facility. The transfer shall be conditional upon the inclusion of the requirements of the measure description in the relevant contractual agreements.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
40a	2.6 Green Fund	Target	Legal financing agreements signed with equity/venture capital funds		Percentage (%)		100	Q2	2026	AS SmartCap shall have entered into legal financing agreements with equity investments /venture capital funds for an amount necessary to use 100% of the RRF investment into the Facility (taking into account operational expenditures).
41	2.7 Creating opportunities for the uptake of renewables- based green hydrogen technologies	Milestone	Entry into force of the ministerial decree setting out the terms and conditions for granting support	Entry into force of the ministerial decree				Q4	2022	Development of project selection criteria, and entry into force of the ministerial decree on the conditions for granting support for projects related to integrated green hydrogen technologies. The terms of reference for this support shall include eligibility criteria that ensure that the objectives of the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation.
43	2.7 Creating opportunities for the uptake of renewables-based green hydrogen technologies	Target	Grant agreements signed for projects in renewables-based green hydrogen technologies		EUR	0	11 550 000	Q3	2025	Grant agreements signed for projects in renewables based green hydrogen technologies under this measure, representing at least EUR 11 million

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Unit of measure	Quantitative indicators (for targets)		Indicative timeline for completion		Description of each milestone and target
43a	2.8 Supply security investment support	Milestone	Publication of the call for proposals for grants	Publication of the notice for call for proposals for grants				Q4	2023	A call for proposals to support investment projects for the transition of companies from fossil energy supply sources to alternative energy supply sources shall be published and open for applications, including eligibility criteria to ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) by means of requirements related to supported eligible alternative energy sources and supported activities as set out in the measure description and compliance with relevant EU and national environmental legislation.
43c	2.8 Supply security investment support	Target	Confirmations from authorities accepting the final reports		Number of confirmations from authorities accepting the final reports	0	70	Q2	2026	At least 70 confirmations from the authorities accepting the final project implementation reports following the call for proposals from milestone 43a.

C. COMPONENT 3: DIGITAL STATE

Building on the successful deployment of digital technologies for the delivery of public services in Estonia over the last years, this component of the Estonian recovery and resilience plan aims at upgrading the digital government services further, in particular in terms of user-centricity and resilience (including in light of the growing cybersecurity threats). The component features measures allowing to take advantage of the opportunities offered by the latest technologies, especially artificial intelligence, but also significant redesigns of both front-end and back-end services. They shall benefit both citizens and businesses. Specific actions are foreseen in order to reinforce the country's capacities to combat money laundering. The support to the deployment of very high capacity networks in rural areas is also expected to ensure wider access to online services and, more generally, contribute to the further digital transformation of the country.

The component supports addressing the Country Specific Recommendations on investment in the digital transition (Country Specific Recommendation 3 in 2020) and on the anti-money laundering framework (Country Specific Recommendation 1 in 2019 and Country Specific Recommendation 4 in 2020).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the recovery and resilience plan in accordance with the 'Do no significant harm' Technical Guidance (2021/C58/01).

C.1. Description of the reforms and investments for non-repayable financial support

3.1. Reform: Creation and development of a centre of excellence for data governance and open data

The objective of the measure is to foster a better management of the data collected and held by the Estonian public authorities.

The measure consists of the creation of a data management team within Statistics Estonia; and publication of datasets.

3.2. Reform: Development of event services for individuals

The objective of the measure is to support the efficiency of the delivery of public services and reduce the administrative burden for citizens.

The measure consists of providing life event services for citizens online.

3.3. Reform: Development of event services and digital gateway for entrepreneurs

The objectives of the measure are to support the efficiency and the quality of the delivery of public services and reduce the administrative burden for entrepreneurs.

The measure consists of IT developments related to the business event services and/or gateway for entrepreneurs.

3.4. Investment: #Bürokratt programme (national virtual assistant)

The objective of the measure is to support the user-friendliness and accessibility of public services in Estonia.

The measure consists of developing a virtual assistant for the access to online public services which builds on pilot projects carried out in 2020 and 2021.

3.5. *Investment: Reconfiguration of basic digital services and safe transition to cloud infrastructure*

The objective of the measure is to increase the resilience, the security and the reliability of the IT systems and services of the Estonian public authorities..

The measure consists of:

- the creation of a new public body in charge of the central management of the IT basic services and infrastructures of public institutions,
- the procurement of private cloud infrastructure resources,
- the migration of existing information systems to the private cloud,
- the testing of information systems used by public authorities by the Estonian Information System Authority (RIA),
- the extension of the private cloud to the data embassy.

3.6. *Reform: The strategic analysis of money laundering and terrorist financing in Estonia*

The objective of the reform is to increase the capacity of the Financial Intelligence Unit to identify money laundering schemes and channels at an early stage.

The measure consists of establishing a Centre for Strategic Analysis within the Financial Intelligence Unit.

3.7. *Investment: Information system for strategic analysis of money laundering and terrorist financing*

The objective of the measure is to enable the exploitation of data available from different authorities and the identification of possible money laundering schemes and channels.

The measure consists of developing an IT system.

3.8. *Investment: Construction of very high capacity broadband networks*

The objective of the investment is to support the access to very high capacity broadband networks (VHCN), which offer a connection of at least 100 Mbps.

The measure consists of providing financial support to projects for the construction of very high capacity broadband networks.

C.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
44	3.1 Creation and development of a centre of excellence for data governance and open data	Milestone	Setting up a data management team in the Statistical Office, the Ministry of Economic Affairs and Communications and the State Information System Authority	Establishment of the necessary organisational structure for coordinating data management				Q4	2021	Creation of a Data Management Team in Statistics Estonia through the recruitment of expert staff tasked with coordinating the data governance framework and supporting other public authorities. In addition, posts shall be created at the Ministry of Economic Affairs and Communications and at the State Information System Agency to carry out development projects. By the end of 2021, at least five people shall be recruited across the three entities.
46	3.1 Creation and development of a centre of excellence for data governance and open data	Target	Publication of datasets		Number of published datasets	706	2 600	Q4	2025	The number of datasets published shall be increased from 706 on 13 August 2021 to 2 600.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
47	3.2 Development of event services for individuals	Target	Launch of personal life event services and/or proactive services		Number of services which are operational	0	2	Q4	2022	Number of citizen life event services and/or proactive services launched online. The corresponding IT solutions enabling the provision of the services shall be operational at least in the basic parts of a given service and are subject to a further development during the implementation of the measure. The selection of concerned services shall be based on the development plan for personal life event and proactive services.
48	3.2 Development of event services for individuals	Target	Online personal life event services		Number of services online	2	10	Q4	2025	Number of citizen life event services online, providing at least the basic parts of a given service.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
49	3.3 Development of event services and digital gateway for entrepreneurs	Target	Deployment of IT developments contributing to the implementation of the business event services and gateway		Number of projects that have successfully deployed new developments online	0	1	Q4	2022	Number of IT development projects contributing to the implementation of the business event services and gateway that have successfully deployed new developments online. These development projects shall be either directly related to the development of the digital gateway for entrepreneurs or to the development of business-event services, which additionally include the development of various related systems for interfacing with the digital gateway. As a result of each development project, at least a minimally functional IT solution shall be completed (i.e., the IT solution shall be operational at least in the basic parts for the end users (entrepreneurs) and shall be able to provide feedback for further development needs during the reform implementation period or afterwards).
50	3.3 Development of event services and digital gateway for entrepreneurs	Target	IT developments online		Number of IT developments online	1	10	Q4	2025	Number of IT developments related to the business event services and/or gateway that are available online.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
51	3.4 #Bürokratt programme (national virtual)	Target	Access to digital public services through the virtual assistant platform		Number of public digital services accessible through the virtual assistant	0	1	Q2	2022	Number of digital public services available through the platform of the virtual assistant.
52	3.4 #Bürokratt programme (national virtual)	Target	Bürokratt virtual assistant on public authorities' websites		Number of websites	0	18	Q4	2025	Number of public authority websites in which the virtual assistant provides services.
54	3.5 Reconfiguration of basic digital services and safe transition to cloud infrastructure	Milestone	Development of centrally delivered/shared IT base services	Opening of shared server hosting and computer workstation services to public authorities				Q3	2022	Basic IT services provided/shared centrally shall open for subscription by new users (ministries and other authorities).
55	3.5 Reconfiguration of basic digital services and safe transition to cloud infrastructure	Target	Deployment of national private cloud infrastructure by public authorities		Number of information systems migrated to the national private cloud	0	10	Q4	2023	Number of information systems for which the migration to the private cloud infrastructure shall be completed.
56	3.5 Reconfiguration of basic digital services and safe transition to cloud infrastructure	Milestone	Extension of the cloud infrastructure to the data embassy	Completion of the extension of the national private cloud to the infrastructure of Estonia's data embassy				Q4	2023	It shall become possible to host and operate information systems migrated to the private cloud from the data embassy. New hardware and licenses shall be acquired and set up for this purpose.
58	3.5 Reconfiguration of basic digital services and safe transition to cloud infrastructure	Target	Security testing by the Information System Authority		Number of tests	0	16	Q4	2024	Number of security tests carried out by the Information System Authority. – The test results shall be summarised in security testing reports.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
59	3.6 The strategic analysis of money laundering and terrorist financing in Estonia	Milestone	Entry into force of legal act(s)	Entry into force of legal act(s)				Q4	2024	Legal act(s) shall have entered into force to allow the Centre for Strategic Analysis to access and process data relevant to the detection and prevention of money laundering and terrorist financing. (1) an amendment of the Money Laundering and Terrorist Financing Prevention Act shall enter into force, (2) amendments to the statutes of the relevant national datasets shall enter into force.
60	3.7 Information system for strategic analysis of money laundering and terrorist financing	Milestone	ICT system for strategic analysis	ICT system available for use by the Financial Intelligence Unit				Q2	2026	The ICT system for strategic analysis of money laundering shall be available for use by the Financial Intelligence Unit.
62	3.8 Construction of very high capacity broadband networks	Target	Number of very high capacity broadband network projects confirmed		Number of projects	0	100	Q4	2025	Number of projects confirmed by the Consumer Protection and Technical Regulatory Authority (TTJA) to be respecting the requirements of the ministerial Regulation on the conditions and procedure for the support measure for the construction of a VHCN. The ministerial Regulation shall define the VHCN using the end users' download speed of at least 100 Mbps.

D. COMPONENT 4: ENERGY AND ENERGY EFFICIENCY

This component of the Estonian recovery and resilience plan addresses the challenge of decarbonising the energy sector. The objectives of the component are to reduce the dependency on oil shale, incentivise uptake of renewable energy and improve the energy efficiency of buildings.

The component supports addressing the Country Specific Recommendation to focus investments on energy infrastructure and on resource and energy efficiency, contributing to the progressive decarbonisation of the economy (Country Specific Recommendation 3 in 2019 and in 2020). Upgraded and new measures support addressing the Country Specific Recommendation on reducing reliance on fossil fuels through facilitating the deployment of renewable energy sources and increasing energy efficiency (Country Specific Recommendation 4 in 2022).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the recovery and resilience plan in accordance with the 'Do no significant harm' Technical Guidance (2021/C58/01).

D.1. Description of the reforms and investments for non-repayable financial support

4.1. Reform: Energy efficiency promotion

The objective of the reform is to reduce the administrative barriers to energy efficient renovations.

The measure consists of setting up a regional advisory network and training of technical consultants in order to provide the necessary information and incentivise renovations.

4.2. Investment: Support for the renovation of multi-apartment buildings

The objective of the measure is to boost renovations of multi-apartment buildings in order to increase energy efficiency.

The measure consists of support for energy efficiency renovations of multi-apartment buildings achieving an average level of primary energy savings of at least 30%.

4.3. Investment: Support for the renovation of small residential buildings

The objective of the measure is to boost renovations of small residential buildings in order to increase energy efficiency.

The measure consists of support for energy efficiency renovations of small residential buildings.

4.4. Reform: Boosting the green transition in the energy economy

The objective of the measure is to contribute to decarbonising energy in Estonia

The measure consists of updating the National Development Plan of the Energy Sector and adopting legislation to accelerate the installation of renewable electricity production capacity.

4.5. Investment: Programme to increase the capacity of the electricity transmission network

The objective of this measure is to enable the connection of additional renewable energy production to the transmission network.

The measure consists of an increase in the capacity of the electricity transmission network.

4.6. *Investment: Programme to boost energy production in industrial areas*

The objective of the measure is to incentivise the production of electricity close to consumption.

The measure consists of supporting additional connection capacity for renewable electricity production in or near industrial sites.

4.7. *Investment: Pilot Energy Storage Programme*

The objective of the measure is to carry out a pilot programme on renewable energy storage in Estonia.

The investment consists of grants to companies investing in heat and electricity storage facilitiescapacity.

4.8. *Investment: Boosting offshore wind farms development*

The objective of this measure is to make it possible for offshore wind turbines, regardless of their height, to operate in the Gulf of Riga and Estonian islands Hiiumaa, Saaremaa and Vormsi.

The measure consists of providing support to designing air surveillance radars and passive radar systems and the removal of height restriction on offshore wind turbines.

D.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
63	4.1 Energy efficiency promotion	Milestone	Conclusion of the cooperation agreement stipulating conditions for cooperation between SA Kredex/Enterprise Estonia and county development centers	Conclusion of the cooperation agreement between SA KredEx/Enterprise Estonia and county development centers				Q4	2022	Conclusion of a cooperation agreement by SA KredEx/Enterprise Estonia with county development centers by which in each county of Estonia SA KredEx/Enterprise Estonia shall provide at least one trained specialist in the county development centre who shall provide advice on renovation.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
65	4.2 Support for the renovation of multi-apartment buildings	Milestone	Publication of calls for applications for residential apartment buildings renovation grants	Publication of calls for housing renovation grants				Q2	2022	SA KredEx/Enterprise Estonia shall publish calls for applications aimed at improving the energy efficiency of residential apartment buildings. The support shall be differentiated between regions on the basis of the value of the real estate, with a higher rate of support in regions with low average property value. Support shall be granted to renovation projects that achieve an improvement of at least one energy efficiency class or, in the case of complete renovations, at least the energy efficiency class C. The renovations shall correspond to at least medium-depth renovations representing an average level of primary energy savings of at least 30% as set out in European Commission Recommendation (EU) 2019/786. The results shall be certified by ex-ante and ex-post Energy Performance Certificates.
66	4.2 Support for the renovation of multi-apartment buildings	Target	Multi-apartment buildings with improved energy performance		Number of multi-apartment buildings	0	80	Q2	2026	The renovations of at least 80 multi-apartment buildings shall result in an average level of primary energy savings of at least 30%. The results shall be certified by ex-ante and ex post (calculated) Energy Performance Certificates of the building.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
68	4.3 Support for the renovation of small residential buildings	Milestone	Published calls for renovation grant	Publication of calls				Q2	2022	SA KredEx/Enterprise Estonia shall publish calls for applications aimed at improving the energy efficiency of private residential buildings. The support shall be differentiated between regions on the basis of the value of the real estate, with a higher rate of support in regions with low average property value. Support shall be granted to renovation projects that achieve an improvement of energy efficiency or, in the case of complete renovations, at least the energy efficiency class C. The results shall be certified by ex-ante and ex-post SA KredEx Energy Performance calculations.
69a	4.3 Support for the renovation of small residential buildings	Target	Small residential buildings with improved energy performance		Number of small residential buildings	0	900	Q1	2026	At least 900 small residential buildings shall be renovated and achieve an increase in energy efficiency or, in the case of complete renovations, at least the energy efficiency class C. The results shall be certified by ex-ante and ex-post KredEx Energy Performance calculations.
70	4.4 Boosting the green transition in the energy economy	Milestone	Government decision on investments needed to alleviate the defence related height restrictions on wind parks	Adoption of the decision of the Government				Q2	2021	The Government shall adopt a decision on making the necessary investments to alleviate the defence related height restrictions on wind parks.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
71	4.4 Boosting the green transition in the energy economy	Milestone	Adoption of the decision of the Government on the initiation of the preparation process of the National Development Plan of the Energy Sector, the designation of those responsible and deadlines	Adoption of the decision of the Government				Q4	2021	Government decision on initiating the preparation process of the National Development Plan of the Energy Sector shall be approved, defining the responsible entity (ies) and setting the relevant deadlines. The development plan shall address, inter alia, the objectives of increasing renewable energy production, energy efficiency and maintaining and improving security of supply, as well as the cessation of the use of oil shale for electricity production in 2035 and the phasing out of shale oil production by 2040.
72	4.4 Boosting the green transition in the energy economy	Milestone	Entry into force of legal acts	Legal act entered into force				Q4	2024	Legal acts shall enter into force to remove the barriers to installation of renewable energy generation and storage facilities for example streamlining permitting procedures.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
73	4.4 Boosting the green transition in the energy economy	Milestone	Adoption of the National Development Plan of the Energy Sector by the Government	Document adopted by the Government				Q4	2025	The National Development Plan of the Energy Sector shall be adopted by the Government. The plan shall include the actions related to the phase-out of direct burning of oil shale for electricity production by 2035 with an exception for out-of-market oil shale for potential strategic reserve needs in case of deviation from the reliability standard. The plan shall include actions related to the phase-out of the use of shale oil in domestic heat production by 2040. It shall also include targets for electricity generation capacity to be replaced with renewable energy and other clean energy technologies.
74	4.5 Programme to increase the capacity of the electricity transmission network	Milestone	Signature of network investment cofinancing contract with transmission system operator	Signature of a contract with the transmission system operator				Q1	2022	A co-financing agreement for electricity network investments shall be concluded between the Ministry of Economic Affairs and Communications and Elering AS. The contract shall set out the expected results and deadlines.
75	4.5 Programme to increase the capacity of the electricity transmission network	Target	Additional grid capacity		Additional grid capacity (MW)	0	310	Q2	2026	Increase in the capacity of the Estonian electricity transmission network by at least 310 MW.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
76	4.6 Programme to boost energy production in industrial areas	Milestone	Publication of a call for proposals for projects boosting energy production in industrial sites	Call for proposals published				Q4	2022	An open call shall be published by the Environmental Investment Centre to support the grid connection costs of companies producing electricity from renewable sources in industrial sites. The call shall be based on project selection criteria and award conditions that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation.
77	4.6 Programme to boost energy production in industrial areas	Target	Additional connection capacity for renewable electricity production		Connection capacity created (MW)	0	28	Q2	2026	Additional connection capacity for renewable electricity production in or near industrial sites constructed for at least 28 MW as specified in the confirmation letter from the network company .

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
78	4.7 Pilot Energy Storage Programme	Milestone	Publication of a call for proposals for a pilot energy storage programme	Call for proposals published				Q4	2022	An open call for proposals shall be published by the Environmental Investment Centre to support energy storage projects. The call shall be based on project selection criteria and award conditions that ensure that the selected projects comply with the 'Do no significant harm' Technical Guidance (2021/C58/01) through the use of an exclusion list and the requirement of compliance with the relevant EU and national environmental legislation. The selection/eligibility criteria shall specify that the supported activities and/or enterprises contribute to climate-neutral economy, climate resilience and climate change adaptation, including circular economy objectives.
80	4.7 Pilot Energy Storage Programme	Milestone	Additional heat and electricity storage capacity resulting from investment support	Additional energy storage capacity				Q2	2026	The investment support scheme shall result in the installation of at least 23 600 m³ heat storage capacity and at least 13.54 MW of electricity storage capacity.
80a	4.8 Boosting offshore wind farms development	Milestone	Contractors for the radar and passive radar system/sensors selected and contracts signed	Contracts signed				Q4	2024	Contracts signed for the detailed design of air surveillance radar, passive radar system, civil engineering construction works and radar construction works. .

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
80c	4.8 Boosting offshore wind farms development	Milestone	Removal of the height restriction on offshore wind turbines in the Gulf of Riga and Estonian islands Hiiumaa, Saaremaa, Vormsi	Notice				Q1	2026	Notice issued by the Ministry of Defence, stating that the height restrictions on offshore wind turbines have been lifted in the Gulf of Riga and Estonian islands of Hiiumaa, Saaremaa and Vormsi.

E. COMPONENT 5: SUSTAINABLE TRANSPORT

The component of the Estonian recovery and resilience plan aims at addressing the challenge of decarbonising the transport sector. The objectives of the component are to reduce emissions and incentivise the uptake of sustainable modes of transport.

The reform and investments of the component support the development of the cross-border Rail Baltic project, connecting the three Baltic capitals and countries with Poland and the rest of the Union. The measures in the component aim at connecting the Rail Baltic with other national railways and other TEN-T hubs (Tallinn Airport and Old Port) and facilitating access to its local stops on foot or by bicycle.

The component supports addressing the Country Specific Recommendation to focus investments on resource efficiency and sustainable transport contributing to decarbonisation of the economy (Country Specific Recommendation 3 in 2019 and in 2020). The new measures also correspond to the Country Specific Recommendation to intensify efforts to improve the sustainability of the transport system, including through electrification of the rail network and by increasing incentives to encourage sustainable and less polluting transport (Country Specific Recommendation 4 in 2022).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the recovery and resilience plan in accordance with the 'Do no significant harm' Technical Guidance (2021/C58/01).

E.1. Description of the reforms and investments for non-repayable financial support

5.1. *Reform: Safe, green, competitive, needs-based and sustainable transport and energy infrastructure*

The objective of the reform is to reduce the CO2 emissions of the transport sector and incentivise the uptake of sustainable modes of transport.

The measure consists of the adoption of the new Transport and Mobility Development Plan and the related Implementation Plan to reduce the CO2 emissions and reach a share of renewables in the energy consumed in the transport sector of 24% by 2035.

5.2. *[deleted]*

5.2.a *Investment: Multifunctional work vessel*

The objective of the investment is to ensure the safety and condition of the waterways necessary for the operation of maritime transport, enable anti-pollution operations to be carried out and increase research capacity for environmental studies.

The investment consists in building a low-emission vessel.

5.3.a *Investment: Construction of the Rail Baltic viaducts and terminal*

The objective of the measure is to increase the share of sustainable mobility in Estonia and to contribute to the Rail Baltic project, which connects the three Baltic States.

The investment consists of the construction of four viaducts and one tunnel, as well as five works packages for the construction of the Rail Baltic Ülemiste terminal.

5.3.b Investment: Renovation of a section of the railway from Rapla to Lelle

The objective of the measure is to increase the lifespan of Estonia's sustainable mobility network.

The investment consists of renovating the railway superstructure of a 23 km long section of existing railway from Rapla to Lelle.

5.4 Investment: Construction of the Tallinn Old Port tram line

The objective of the measure is to increase the share of sustainable mobility in the Tallinn region.

The investment consists of constructing a new tramline.

5.5 Investment: Municipalities' investments in bike- and walkways

The objective of the measure is to reduce car dependency and increase sustainable mobility in areas outside the three major urban centres (Tallinn, Tartu, Pärnu).

The investment consists of construction works for bike- and walkways.

E.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
81	5.1 Safe, green, competitive, needs-based and sustainable transport and energy infrastructure	Milestone	Adoption of the Transport and Mobility Development Plan 2021-2035 by the Government	Adoption of the Transport and Mobility Development Plan 2021-2035				Q1	2022	The Transport and Mobility Development Plan 2021-2035 shall be approved by the Government. It shall include the creation of the Tallinn capital region common transport system, actions to facilitate uptake of local biomethane, actions to develop sustainable and active urban mobility in bigger towns following the logic of integrated transport corridors, planning multimodal infrastructure, increasing the connections, speed and safety of rail, making the maritime transport sector more competitive and greener and connect it multimodally, developing faster and safer road transport. The plan shall include a target to reduce CO2 emissions by 700 000 tons (or 30%) compared to 2018 levels and reach a share of renewables in the energy consumed in the transport sector of 24% by 2035.

Sequential Number	Related Measure (Reform or	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
82	5.1 Safe, green, competitive, needs-based and sustainable transport and energy infrastructure	Milestone	Adoption of the Implementation Plan for green sustainable public transport development of the Transport and Mobility Development Plan 2021-2035	Adoption of the Implementation Plan				Q4	2022	The implementation plan shall be approved by the Steering Committee of the Transport and Mobility Development Plan 2021-2035. It shall include the creation of the Tallinn capital region common transport system, actions to facilitate uptake of local biomethane, actions to develop sustainable and active urban mobility in bigger towns following the logic of integrated transport corridors, planning multimodal infrastructure, increasing the connections, speed and safety of rail, making the maritime transport sector more competitive, greener and connect it multimodally, developing faster and safer road transport. The implementation plan shall include an annual reporting obligation on the responsible minister to the Government.
84a	5.2.a Multifunctional work vessel	Milestone	Contract signed for building of the vessel	Contract signed				Q1	2024	The contract for the building of the multifunctional work vessel shall be signed by the contractor and the National Fleet (Riigilaevastik). The contract shall include a specification of the fuel to be used by the vessel in line with 'Do No Significant Harm' requirements set out in the description of the investment.

Sequential Number	Related Measure (Reform or	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
85a	5.2.a Multifunctional work vessel	Milestone	Multifunctional work vessel built	Vessel built				Q2	2026	The multifunctional work vessel shall be built.
86a	5.3.a Construction of the Rail Baltic viaducts and terminal	Milestone	Works contracts for the construction of Rail Baltic viaducts	Works contracts signed				Q3	2023	Works contracts signed for the following Rail Baltic viaducts: Kangru viaduct, Raudalu viaduct, Raku viaduct, Männiku light traffic viaduct and Männiku light traffic tunnel.
87a	5.3.a. Construction of the Rail Baltic viaducts and terminal	Target	Viaducts constructed and construction work packages delivered	Acceptance certificates issued for the construction of the viaducts and work packages	Number of viaducts and construction work packages	0	9	Q2	2026	<p>Certificates of acceptance shall be issued for:</p> <ul style="list-style-type: none"> the construction of the Kangru viaduct, Raudalu viaduct, Raku viaduct, Männiku light traffic viaduct and Männiku light traffic tunnel 5 types of construction work packages for the Ulemiste terminal, namely (1) excavation work of the supporting structures of railway facilities, (2) the installation of underground pipelines, (3) the construction of stone foundations, (4) reinforced concrete foundation construction works and (5) partial construction works on reinforced concrete walls and pillars.

Sequential Number	Related Measure (Reform or	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
88b	5.3b Renovation of a section of the railway from Rapla to Lelle	Milestone	Renovation of railway section	Certificate of acceptance				Q1	2026	Certificate of acceptance for the renovation of 23 km of railway in the section Rapla to Lelle.
89	5.4 Construction of the Tallinn Old Port tram line	Milestone	Completion of the tramway construction project design	Approval of the project design				Q4	2021	Tallinn Urban Planning and Utilities Board shall adopt the design of the tramway construction project.
90	5.4 Construction of the Tallinn Old Port tram line	Milestone	Award of works contract	Contract signed for the construction of the tramway line				Q2	2022	Works contract concluded between Tallinn Urban Planning and Utilities Board and the contractor for the construction of the tramway line between Gonsiori street and Põhja Puistee
91	5.4 Construction of the Tallinn Old Port tram line	Milestone	New tramway line	New tramway line in operation				Q4	2025	New 2500m section of tramway line in operation as confirmed by the permit to operate.
92	5.5 Municipalities' investments in bike- and walkways	Milestone	Call for proposals for grants	Publication of the notice for call for proposals for grants				Q4	2022	An open call for investment by municipalities in bike- and walkways shall be published.
93	5.5 Municipalities' investments in bike- and walkways	Target	Construction works on bike- and walkways delivered		construction works	0	18	Q4	2025	At least 18 construction works of bike and walkways shall be delivered.

F. COMPONENT 6: HEALTHCARE AND SOCIAL PROTECTION

This component of the Estonian recovery and resilience plan aims to address the challenges related to the resilience of and access to the health care system, the adequacy of the social safety net, accessibility of social services and youth unemployment. The objectives of the measures included in the component are to: address workforce shortages in the health sector, strengthen primary and hospital care, extend the duration of the unemployment insurance benefit in periods of high unemployment, improve access to social services, address youth unemployment and reduce the gender pay gap.

The component supports addressing the Country Specific Recommendation, on improving the accessibility and resilience of the health system, including by addressing the shortages of health workers, strengthening primary care and ensuring the supply of critical medical products (Country Specific Recommendation 1 in 2020), on improving the social safety net, increasing access to social services in an integrated way (Country Specific Recommendation 2 in 2019, Country Specific Recommendation 2 in 2020 and Country Specific Recommendation 3 in 2022) and on reducing the gender pay gap, including by improving wage transparency (Country Specific Recommendation 2 in 2019).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the recovery and resilience plan in accordance with the 'Do no significant harm' Technical Guidance (2021/C58/01).

F.1. Description of the reforms and investments for non-repayable financial support

6.1. Reform: A comprehensive change in the organisation of health care in Estonia

The objective of the reform is to support the resilience of the Estonian health system, including for coping with crises, thus ensuring that people have access to high-quality, integrated healthcare throughout Estonia.

The measure consists of reforms

- a. to consolidate the hospital network, to outline the provision of health services in the various health sectors
- b. to incentivise doctors, nurses and pharmacists to work in remote areas and to increase the admission in medical professions with shortages.

6.2. [deleted]

6.2.a Investment: Construction of TERVIKUM

The objective of the investment is to contribute to improving the access to health care as well as the provision of health and social care in an integrated way.

The investment consists of building a new health centre in the city of Viljandi.

6.3. Reform: Strengthening primary health care

The objective of the reform is to ensure access to general medical care, improve the continuity of treatment and make provision of primary health care more flexible and human-centred. The reform consists of three sub-measures. First, in order to improve access to specialist care the use of e-consultation in primary care was extended on 30 September 2020 allowing patients to be advised by a specialist without having to consult them face-to-face. Second, legislation entered into force on 31 March 2021 improving access to health care by increasing the level of support for general

practitioners and by modifying the funding model for general medical care with a view to making working in primary health centres in remote areas more attractive. Third, the Health Services Organisation Act shall be amended as regards the management of the list of patients, ensuring continuity of primary care and extending the rights of nurses to prescribe medicines to patients.

The implementation of the reform shall be completed by 31 March 2023.

6.4. *Reform: Renewal of the eHealth Governance*

The objective of the reform is to update the governance framework for eHealth with a view to better responding to the needs of the health system and ensure the development of digital solutions to support a sustainable health system in Estonia. The reform consists of adopting a revised national governance model for information and communication technology of the current health system to provide a forward-looking new eHealth governance model and promote a common understanding among partners of the division of roles and responsibilities in eHealth.

The implementation of the reform shall be completed by 30 June 2023.

6.5. *[deleted]*

6.6. *Investment: Providing labour market measures to reduce youth unemployment*

The objective of the investment is to help young people get into employment.

The measure consists of a legislation on the renewed “My first job” (MIT) scheme; support for the enrolment in labour market related measures, and a reinforced Youth Guarantee Action Plan.

6.7. *Reform: Extending the duration of unemployment insurance benefits*

The objective of the reform is to address the long-standing challenge of improving the adequacy of the social safety net. The reform consists of the establishment of a mechanism to activate the extension of the period of the unemployment insurance benefits by 60 days, notably when the registered unemployment rate exceeds the non-accelerating inflation/wage rate of unemployment (NAIRU/NAWRU) by a significant margin. The mechanism of prolongation and the margin, which shall not be higher than 2%, shall be agreed upon in dialogue with the social partners. The measure aims at helping people to bridge a longer period of unemployment in difficult labour market conditions.

The reform shall be implemented by 30 June 2023.

6.8. *Reform: Long-term care*

The objective of the reform is to support the provision of long-term care.

The reform consists of legislative amendments to define the concept of long-term care, to provide for the modernisation and integration of services for children with higher care needs, and an Action plan for integrated social and health care.

6.9. *Reform: Reducing gender pay gap*

The objective of the reform is to reduce the gender pay gap. The reform consists of the adoption of the Welfare Development Plan for 2023-2030 and its implementation and the roll out of a digital gender pay gap tool.

The Welfare Development Plan shall be adopted by 31 March 2024 and it shall lay down the strategic objectives of reducing social inequalities and poverty, ensuring gender equality and greater social inclusion, and promoting equal treatment of persons belonging to minority groups. The Development Plan shall outline measures to reduce the gender pay gap, in particular by increasing wage transparency, reducing the prevalence and negative impact of gender stereotypes on the lives and decisions of women and men, including concerning educational and career choices and carrying the care burden, and supporting a more effective implementation of the Gender Equality Act. A digital gender pay gap tool shall be rolled out by 31 March 2024 which shall offer employers a simple and easy tool to receive and analyse data and information concerning the gender pay gap and its possible reasons in their organisations and thereby supporting them in making informed decisions and taking effective action to implement the principle of equal pay and to reduce the gender pay gap.

The implementation of the reform shall be completed by 31 March 2024.

F.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
94	6.1 A comprehensive change in the organisation of health care in Estonia	Milestone	Entry into force of the Government Order on the Hospital network development roadmap	Entry into force of the Government Order				Q4	2024	Entry into force of the Government Order which shall lay down: - the list of regional, central, local and rehabilitation hospitals in order to ensure equal access to health care services; - objectives and steps to be taken for consolidating the hospital network; - the necessary investments for the construction and renovation of the hospitals included in the list of hospitals.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
95	6.1 A comprehensive change in the organisation of health care in Estonia	Milestone	Approval of the Strategic Framework for addressing health workforce shortages	Approval of the Strategic Framework for addressing health workforce shortages by the Minister of Health and Labour				Q4	2022	The Strategic Framework for addressing health workforce shortages shall outline: - measures on the organisation of health care services in the different health sectors, in particular specialised care, - allocation of physical and human resources to ensure the provision of health care throughout the territory, financing, governance and information exchange mechanisms that ensure performance throughout the country.
96	6.1 A comprehensive change in the organisation of health care in Estonia	Milestone	Entry into force of the Decrees of the Minister of Health and Labour amending the reimbursement system for doctors and pharmacists	Entry into force of the Decrees of the Minister of Health and Labour				Q1	2023	Entry into force of the Decrees of the Minister of Health and Labour which shall improve the reimbursement system for doctors and pharmacists to incentivise the health workforce to work in remote areas.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
96a	6.1 A comprehensive change in the organisation of health care in Estonia	Milestone	Entry into force of the Decree of the Minister of Health and Labour and the amendment to the Health Services Organisations Act establishing the reimbursement system for nurses	Entry into force of the Decree of the Minister of Health and Labour and of the amendment to the Health Services Organisations Act				Q2	2024	Entry into force of the Decree of the Minister of Health and Labour and the amendment to the Health Services Organisations Act which shall establish the reimbursement system for nurses to incentivise them to work in remote areas. This reimbursement system shall cover general and advanced practice nurses, in primary health care and hospitals.
97	6.1 A comprehensive change in the organisation of health care in Estonia	Target	Admission to nursing training		Percentage increase in the number of persons admitted to nursing training	0	5	Q4	2023	The admission of persons to nursing training has been increased by 5% compared to 2020.
98	6.1 A comprehensive change in the organisation of health care in Estonia	Milestone	Entry into force of the Ministerial Regulation amending the agreement between the Ministry of Social Affairs and the University of Tartu on the shortage of doctors in certain specialisations	Entry into force of the Ministerial Regulation and agreement between the Ministry of Social Affairs and the University of Tartu				Q2	2026	Entry into force of the Ministerial Regulation amending the agreement between the Ministry of Social Affairs and the University of Tartu which shall lay down the requirements for the gradual increase of admission in medical professions with shortages.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
99a	6.2.a Construction of TERVIKUM	Milestone	Signature of the contract for the construction of TERVIKUM	Signature of the contract				Q2	2023	The Riigi Kinnisvara AS (the representative of the Viljandi Haigla) and the contractor shall sign a contract for the construction of TERVIKUM, including the installation of the technical building systems, in particular the technical equipment for heating, cooling, ventilation, hot water, lighting and electricity production, measurement, monitoring and control systems and interior works.
100a	6.2.a Construction of TERVIKUM	Milestone	TERVIKUM constructed	TERVIKUM constructed				Q4	2025	The TERVIKUM, consisting of a general hospital and primary health care centre, shall be constructed.
106	6.3 Strengthening primary health care	Milestone	Entry into force of the Decree of the Government, which amends the list of health care services of the Estonian Health Insurance Fund on access to specialised medical care	Entry into force of legislative amendments to the Decree of the Government				Q3	2020	Entry into force of legislative amendments which shall improve the access to specialised care by extending the use of e-consultation in primary care allowing patients to be advised by a specialist without having to consult them face-to-face.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
107	6.3 Strengthening primary health care	Milestone	Entry into force of amendments to the Decree of the Government which amends the list of health care services of the Estonian Health Insurance Fund on costs and services of general practitioners	Entry into force of the legislative amendments to the Decree of the Government				Q1	2021	Legislative amendments shall enter into force providing for the financing of fixed costs and services for general practitioners in order to increase the allocation of resources to primary medical practice outside metropolitan areas, especially in remote areas, and to increase patients' access to diagnostic and screening services.
108	6.3 Strengthening primary health care	Milestone	Entry into force of amendments to the Health Services Organisation Act	Provision in the law indicating the entry into force of the law				Q1	2023	Entry into force of the amendments to Health Services Organisation Act which shall amend the management of the list of patients, ensure continuity of primary care and extend the rights of nurses to prescribe medicines to patients.
109	6.4 Renewal of the eHealth Governance	Milestone	Approval of the eHealth Governance Framework and its implementation roadmap	Approval of the proposal on the eHealth Governance Framework and implementation roadmap by the Steering Committee of the "Eesti tervise IKT juhtimise raamistik"				Q2	2023	Approval of the proposal on the Governance Framework and implementation roadmap which shall update the governance framework for eHealth and the coordination of the development of eHealth services.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
113	6.6 Providing labour market measures to reduce youth unemployment	Milestone	Entry into force of the Decree of the Minister of Health and Labour to strengthen the “My First Job” scheme	Entry into force of the Decree of the Minister of Health and Labour				Q1	2022	Entry into force of the Decree of the Minister of Health and Labour which shall define the characteristics of the scheme and the conditions for its implementation, including financing and target group. The aim of the scheme shall be to enable young people without work experience or with little work experience to gain work experience and to improve their skills to participate in the labour market.
114	6.6 Providing labour market measures to reduce youth unemplo	Milestone	Youth Guarantee Action Plan	Adoption of the reinforced Youth Guarantee Action Plan by the Government				Q2	2022	The Government shall adopt an amended Youth Guarantee Action Plan to support youth employment. This action plan shall - include measures to improve the skills of young people, - define actions to prevent and address youth unemployment, including outreach and prevention of NEET-situation -define key parties and their roles of preventing and dealing with youth unemployment.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
115	6.6 Providing labour market measures to reduce youth unemployment	Target	Number of young people enrolled in labour market related measures		Number of participants	0	3 178	Q4	2025	At least 3 178 young people aged 15-29 have been enrolled in labour market related measures, of which at least 2 000 in the “My First Job” scheme.
116	6.7 Extending the duration of unemployment insurance benefits	Milestone	Entry into force of the amendments to the Unemployment Services and Benefits Act and the Unemployment Insurance Act	Entry into force of the legislative amendments				Q2	2023	Entry into force of the amendments to the Act which shall lay down a permanent mechanism to activate the extension of the duration of unemployment insurance benefits by 60 days, notably when the registered unemployment rate exceeds the non-accelerating inflation/wage rate of unemployment by a significant margin. The mechanism of prolongation and the margin, which shall not be higher than 2%, shall be agreed upon in dialogue with the social partners.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
117	6.8 Long-term care	Milestone	Entry into force of amendments to the Social Welfare Act	Entry into force of legislative amendments				Q2	2022	Entry into force of legislative amendments to the Social Welfare Act which shall lay down the concept of long-term care and require local authorities to take into account the principle that a person must be able to live as long as possible in his or her home, in his or her usual environment, with sufficient quality services available.
118	6.8 Long-term care	Milestone	Action Plan on an integrated care model	Adoption of the Action Plan				Q4	2022	The Ministry of Social Affairs shall adopt an Action Plan that provides for the establishment of an integrated care model throughout Estonia and the roles and responsibilities of the actors involved in the future financing model of the system.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
120	6.8 Long-term care	Milestone	Entry into force of the legislative amendments of the support system for children with high care needs	Entry into force of the legislative amendments				Q1	2025	Entry into force of the legal act on which shall provide for the modernisation and integration of services for children with higher care needs. In particular, - services in the health, education, social protection and employment areas shall be integrated in order to provide support for families under care burden, and - the current support system shall be simplified and the assessment of care needs consolidated.
121	6.9 Reducing gender pay gap	Milestone	Adoption of the Welfare Development Plan 2023-2030 by the government	Adoption of the Welfare Development Plan				Q1	2024	The Plan shall outline the measures to reduce the gender pay gap.
122	6.9 Reducing gender pay gap	Milestone	Digital gender pay gap tool	Developing a prototype of a gender pay gap tool				Q4	2022	A prototype of a gender pay gap tool for employers shall be developed with the aim of providing them with data and information concerning the gender pay gap and its possible reasons in their organisations and thereby supporting making informed decisions and taking effective action in order to implement the principle of equal pay and to reduce the gender pay gap

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
123	6.9 Reducing gender pay gap	Milestone	Digital gender pay gap tool	Roll-out of a digital gender pay gap tool				Q1	2024	The digital gender pay gap tool shall be available to employers with the aim of providing them with data and information concerning the gender pay gap and its possible reasons in their organisations and thereby supporting making informed decisions and taking effective action in order to implement the principle of equal pay and to reduce the gender pay gap.

G. AUDIT AND CONTROL

G.1. DESCRIPTION OF THE REFORMS AND INVESTMENTS FOR NON-REPAYABLE FINANCIAL SUPPORT

The objective of the reform is to set the legal framework for the implementation and monitoring of the recovery and resilience plan. It shall define the roles played by relevant public entities in the implementation of the plan and how these bodies shall carry out their tasks.

The implementation of the reform shall be completed by 31 December 2021.

G.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
124	Monitoring and implementation of the plan	Milestone	Entry into force of the Government Regulation on the legal framework for the implementation and monitoring of the recovery and resilience plan of Estonia.	Entry into force of government regulation				Q4	2021	Entry into force of the regulation establishing the legal framework for the implementation and monitoring of the recovery and resilience plan of Estonia before the first payment request is made. The regulation shall at least define the authorities involved in the implementation of the recovery and resilience plan of Estonia and their tasks including the tasks of the Ministry of Finance, the sectoral ministries and the State Shared Service Center.

H. COMPONENT 8: REPOWEREU

The REPowerEU chapter addresses the challenge of reducing reliance on fossil fuels. The objectives of the component are to facilitate the deployment of renewable energy sources; to facilitate decarbonising selected economic sectors; to increase the capacity of the electricity distribution network; to boost the uptake of sustainable biomethane and to accelerate the integration of renewable energy sources.

The REPowerEU chapter supports addressing the Country Specific Recommendation to reduce overall reliance on fossil fuels by accelerating the deployment of renewables, including through further streamlining of permitting procedures and strengthening the domestic electricity network (Country Specific Recommendation 4 in 2022).

It is expected that no measure in this component does significant harm to environmental objectives within the meaning of Article 17 of Regulation (EU) 2020/852, taking into account the description of the measures and the mitigating steps set out in the recovery and resilience plan in accordance with the 'Do no significant harm' Technical Guidance (2021/C58/01).

The implementation of the measure facilitating the deployment of renewable energy sources, the measure to increase the access of renewable energy production to the electricity distribution network and the measure increasing production and uptake of sustainable biomethane are all expected to contribute to reducing dependency on fossil fuels. Increasing the share of renewable energy sources has a cross-border or multi-country dimension, especially in the Baltic region and Finland, because it contributes to securing the energy supply in the Union as a whole. Less dependency on imported fossil fuels will also create European added value as it will free up supply for other Member States, in the current situation of natural gas supply constraints, and until other Member States succeed in reducing their dependency on fossil fuels.

H.1. Description of the reforms and investments for non-repayable financial support

8.1 Reform: Facilitating the development of renewable energy sources

The objective of the reform is to facilitate the development of renewable energy sources, notably wind energy.

The reform consists of legislative amendments to streamline planning, permitting and environmental impact assessment processes for wind energy projects; the establishment of wind priority development areas; support to local authorities to simplify administrative procedures, including permitting, for wind energy development.

8.2. Investment: Programme to increase the access of renewable energy production to the electricity distribution network

The objective of the investment is to facilitate the use/development of electricity from renewable energy sources.

The investment consists of works in the electricity network to increase its capacity.

8.3. Investment: Increasing production and uptake of sustainable biogas and biomethane

The objective of this measure is to boost the uptake of sustainable biogas and sustainable biomethane and to accelerate the integration of renewable energy sources.

The investment consists of an action plan for increasing the production and use of sustainable biogas and sustainable biomethane, and support for the uptake of sustainable biomethane.

H.2. Milestones, targets, indicators, and timetable for monitoring and implementation for non-repayable financial support

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
125	8.1 Facilitating the deployment of renewable energy sources	Milestone	Publication of the call for proposals to support local authorities	Publication of the call for proposals				Q3	2023	A call for proposals shall be published to support local authorities to hire experts or procure services aimed at improving administrative procedures, including permitting, for wind energy development.
126	8.1 Facilitating the deployment of renewable energy sources	Milestone	Entry into force of the amendments to the relevant laws streamlining permitting, planning and environmental impact assessment processes	Entry into force of the amendments				Q2	2024	Legislative amendments to streamline permitting, planning and environmental impact assessment processes for wind energy projects shall enter into force. These shall include amending the following laws to the extent necessary: the Building Code, the Water Act, the Planning Act, the Environmental Impact Assessment and Environmental Management System Act, the Environmental Charges Act and the Forest Act.
127	8.1 Facilitating the deployment of renewable energy sources	Milestone	Governmental decision establishing priority development areas for wind energy	Governmental decision adopted				Q3	2024	The government shall adopt a decision establishing priority areas for wind energy development. The government shall adopt the decision on the basis of a technical report.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
128	8.1 Facilitating the deployment of renewable energy sources	Target	Support to local authorities		Number of local authorities supported	0	20	Q1	2025	Following the call for proposals set out in milestone 125 or through the use of centrally procured services, 20 local authorities shall have received support to simplify administrative procedures, including permitting, for wind energy development
129	8.2 Programme to increase the access of renewable energy production to the electricity distribution network	Milestone	Signature of the co-financing agreement for electricity distribution network works	Signed agreement				Q1	2024	Signature of the co-financing agreement, for electricity distribution network works, between the Ministry of Economic Affairs and Communications and Elering AS for the purpose of increasing the capacity of the electricity distribution network by 160 MW.
130	8.2 Programme to increase the access of renewable energy production to the electricity distribution network	Target	Additional 160 MW capacity available		MW of additional capacity available	0	160	Q1	2026	Electricity distribution network works shall result in an increase in the capacity of the electricity distribution network of 160 MW.
131	8.3 Increasing production and uptake of sustainable biogas and biomethane	Milestone	Call for applications for grants to support the uptake of biomethane	Call for applications published				Q2	2024	Publication of a call for applications for grants to support the uptake of sustainable biomethane in line with the Renewable Energy Directive (RED II). The call shall contain, among the selection criteria, the requirement set out in the description of the investment.

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name	Qualitative indicators (for milestones)	Quantitative indicators (for targets)			Indicative timeline for completion		Description of each milestone and target
					Unit of measure	Baseline	Goal	Quarter	Year	
133	8.3 Increasing production and uptake of sustainable biogas and biomethane	Milestone	Action plan for the production and use of biogas and biomethane	Approved plan				Q2	2025	The Minister of Climate and the Minister of Regional Affairs and Agriculture shall approve the action plan for the production and use of sustainable biogas and sustainable biomethane.
134	8.3 Increasing production and uptake of sustainable biogas and biomethane	Target	Installation of new biomethane production capacity		Increase in installed production capacity of sustainable biomethane in cubic metres	0	4 000 000	Q2	2026	Installed capacity for the production of sustainable biomethane shall increase by at least 4 000 000 cubic metres under the support scheme as demonstrated in the final project implementation reports.

2. Estimated total cost of the recovery and resilience plan

The estimated total cost of the modified RRP including the REPowerEU chapter of Estonia is EUR 953 380 000.

The estimated total cost of the REPowerEU chapter is EUR 90 040 000. In particular, the estimated total costs of the measures referred to in Article 21c(3), point (a) of Regulation (EU) 2023/435 is EUR 0 whilst the costs of the other measures in the REPowerEU chapter is EUR 90 040 000.

SECTION 2: FINANCIAL SUPPORT

1. Financial contribution

The instalments referred to in Article 2(2) shall be organised in the following manner:

First Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
23	2.1. Green transition of enterprises	Milestone	Creation of a Green Transition Task Force to implement and monitor the green transition
28	2.3. Green technology development programmes	Milestone	Establishment of a working group to plan and set up the development programme
37	2.6. Green Fund	Milestone	Signature of contractual agreement between the Ministry of Economic Affairs and Communications and SmartCap
38	2.6. Green Fund	Milestone	Adoption of the investment policy document by SmartCap
44	3.1. Creation and development of a centre of excellence for data governance and open data	Milestone	Setting up a data management team in the Statistical Office, the Ministry of Economic Affairs and Communications and the State Information System Authority
70	4.4. Boosting the green transition in the energy economy	Milestone	Government decision on investments needed to alleviate the defence related height restrictions on wind parks
71	4.4. Boosting the green transition in the energy economy	Milestone	Adoption of the decision of the Government on the initiation of the preparation process of the National Development Plan of the Energy Sector, the designation of those responsible and deadlines
74	4.5. Programme to increase the capacity of the electricity transmission network	Milestone	Signature of network investment co-financing contract with transmission system operator

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
81	5.1. Deployment of safe, green, competitive, needs-based and sustainable transport and energy infrastructure	Milestone	Adoption of the Transport and Mobility Development Plan 2021-2035 by the Government
89	5.4. Construction of the Tallinn Old Port tram line	Milestone	Completion of the tramway construction project design
106	6.3. Strengthening primary health care	Milestone	Entry into force of the Decree of the Government, which amends the list of health care services of the Estonian Health Insurance Fund on access to specialised medical care
107	6.3. Strengthening primary health care	Milestone	Entry into force of amendments to the Decree of the Government which amends the list of health care services of the Estonian Health Insurance Fund on costs and services of general practitioners
113	6.6. Providing labour market measures to reduce youth unemployment	Milestone	Entry into force of the Decree of the Minister of Health and Labour to strengthen the “My First Job” scheme
124	Audit and Control	Milestone	Entry into force of the Government Regulation on the legal framework for the implementation and monitoring of the recovery and resilience plan of Estonia.
		Instalment Amount	EUR 142 977 720

Second Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
1	1.1. Digital transformation in enterprises	Milestone	Call for proposals with award criteria and award conditions
11	1.4. Skills reform for the digital transformation of businesses	Milestone	Entry into force of secondary legislation setting out the terms of support for the development of digital skills
16	1.5 Supporting the competitiveness of enterprises in foreign markets	Milestone	Preparation of the development of strategies
19	1.5 Supporting the competitiveness of enterprises in foreign markets	Milestone	Preparatory analysis to define the content and the locations of business centres
21	1.5 Supporting the competitiveness of enterprises in foreign markets	Milestone	Setting-up of impact groups and selection of destinations for global digital missions

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
25	2.2. Green skills to support the green transition of enterprises	Milestone	Entry into force of secondary legislation setting out the terms of support for the development of green skills
32	2.4. Modernisation of the business models in manufacturing companies	Milestone	Entry into force of the ministerial decree setting out the terms and conditions of grant eligibility
34	2.5. Resource efficient green technologies	Milestone	Publication of call for proposals for grants
51	3.4. #Bürokratt programme (national virtual assistant)	Target	Access to digital public services through the virtual assistant platform
54	3.5. Reconfiguration of basic digital services and safe transition to cloud infrastructure	Milestone	Development of centrally delivered/shared IT base services
65	4.2. Support for the renovation of multi-apartment buildings	Milestone	Publication of calls for applications for residential apartment buildings renovation grants
68	4.3. Support for the renovation of small residential buildings	Milestone	Published calls for renovation grant
90	5.4. Construction of the Tallinn Old Port tram line	Milestone	Award of works contract
114	6.6. Providing labour market measures to reduce youth unemployment	Milestone	Youth Guarantee Action Plan
117	6.8. Long-term care	Milestone	Entry into force of amendments to the Social Welfare Act
		Instalment Amount	EUR 142 977 720

Third Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
7	1.3. Development of digital waybills services	Target	eFTI (electronic Freight Transport Information) platforms development
24	2.1. Green transition of enterprises	Milestone	Adoption of the Circular Economy Action Plan by the Green Transition Task Force
41	2.7. Creating opportunities for the uptake of renewables-based green hydrogen technologies	Milestone	Entry into force of the ministerial decree setting out the terms and conditions for granting support
47	3.2. Development of event services for individuals	Target	Launch of personal life event services and/or pro-active services

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
49	3.3. Development of event services and digital gateway for entrepreneurs	Target	Deployment of IT developments contributing to the implementation of the business event services and gateway
63	4.1. Energy efficiency promotion	Milestone	Conclusion of the cooperation agreement stipulating conditions for cooperation between SA Kredex/Enterprise Estonia and county development centers
76	4.6. Programme to boost energy production in industrial areas	Milestone	Publication of a call for proposals for projects boosting energy production in industrial sites
78	4.7. Pilot Energy Storage Programme	Milestone	Publication of a call for proposals for a pilot energy storage programme
82	5.1. safe, green, competitive, needs-based and sustainable transport and energy infrastructure	Milestone	Adoption of the Implementation Plan for green sustainable public transport development of the Transport and Mobility Development Plan 2021-2035
92	5.5. Municipalities' investments in bike- and walkways	Milestone	Call for proposals for grants
95	6.1. A comprehensive change in the organisation of health care in Estonia	Milestone	Approval of the Strategic Framework for addressing health workforce shortages
96	6.1. A comprehensive change in the organisation of health care in Estonia	Milestone	Entry into force of the Decrees of the Minister of Health and Labour amending the reimbursement system for doctors and pharmacists
99a	6.2.a Construction of TERVIKUM	Milestone	Signature of the contract for the construction of TERVIKUM
108	6.3. Strengthening primary health care	Milestone	Entry into force of amendments to the Health Services Organisation Act
109	6.4. Renewal of the eHealth Governance	Milestone	Approval of the eHealth Governance Framework and its implementation roadmap
116	6.7. Extending the duration of unemployment insurance benefits	Milestone	Entry into force of the amendments to the Unemployment Services and Benefits Act and the Unemployment Insurance Act
118	6.8. Long-term care	Milestone	Action Plan on an integrated care model
122	6.9. Reducing gender pay gap	Milestone	Digital gender pay gap tool
		Instalment Amount	EUR 142 977 720

Fourth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
2	1.1. Digital transformation in enterprises	Target	Award of grants
12	1.4. Skills reform for the digital transformation of businesses	Target	Enrolment in training activities
17	1.5 Supporting the competitiveness of enterprises in foreign markets	Milestone	Procurement of studies
29	2.3. Green technology development programmes	Milestone	Set up of the Green Technologies Development Programme
35	2.5. Resource efficient green technologies	Target	Number of projects awarded grants following the call for proposals
43a	2.8 Supply security investment support	Milestone	Publication of the call for proposals for grants
55	3.5. Reconfiguration of basic digital services and safe transition to cloud infrastructure	Target	Deployment of national private cloud infrastructure by public authorities
56	3.5. Reconfiguration of basic digital services and safe transition to cloud infrastructure	Milestone	Extension of the cloud infrastructure to the data embassy
84a	5.2.a Multifunctional work vessel	Milestone	Contract signed for building of the vessel
86a	5.3.a Construction of the Rail Baltic viaducts and terminal	Milestone	Works contracts for the construction of Rail Baltic viaducts
96a	6.1 A comprehensive change in the organisation of health care in Estonia	Milestone	Entry into force of the Decree of the Minister of Health and Labour and the amendment to the Health Services Organisations Act establishing the reimbursement system for nurses
97	6.1. A comprehensive change in the organisation of health care in Estonia	Target	Admission to nursing training
121	6.9. Reducing gender pay gap	Milestone	Adoption of the Welfare Development Plan 2023-2030 by the government
123	6.9. Reducing gender pay gap	Milestone	Digital gender pay gap tool
125	8.1 Facilitating the deployment of renewable energy sources	Milestone	Publication of the call for proposals to support local authorities
126	8.1 Facilitating the deployment of renewable energy sources	Milestone	Entry into force of the amendments to the relevant laws streamlining permitting, planning and environmental impact assessment processes

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
129	8.2 Programme to increase the access of renewable energy production to the electricity distribution network	Milestone	Signature of the co-financing agreement for electricity distribution network
131	8.3 Increasing production and uptake of sustainable biogas and biomethane	Milestone	Call for applications for grants to support the uptake of biomethane
		Instalment Amount	EUR 142 977 720

Fifth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
4	1.2. Development of e-construction	Milestone	Adoption of international standards and best practices for the use of digital technologies in construction
6	1.2 Development of e-construction	Target	Projects for digital construction tools
14	1.4. Skills reform for the digital transformation of businesses	Target	Number of curriculums of training registered and qualification standards for ICT specialists registered
39a	2.6 Green Fund	Milestone	Completion of the investment by the Ministry of Economic Affairs and Communication
43	2.7 Creating opportunities for the uptake of renewables-based green hydrogen technologies	Target	Grant agreements signed for projects in renewables-based green hydrogen technologies
46	3.1 Creation and development of a centre of excellence for data governance and open data	Target	Publication of datasets
50	3.3 Development of event services and digital gateway for entrepreneurs	Target	IT developments online
58	3.5. Reconfiguration of basic digital services and safe transition to cloud infrastructure	Target	Central security testing of public authorities' information systems
59	3.6. The strategic analysis of money laundering and terrorist financing in Estonia	Milestone	Entry into force of the amendment of the Money Laundering and Terrorist Financing Prevention Act and of other legislative, administrative and contractual changes needed for the Centre for Strategic Analysis

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
72	4.4. Boosting the green transition in the energy economy	Milestone	Entry into force of legal acts
80a	4.8 Boosting offshore wind farms development	Milestone	Contractors for the radar and passive radar system/sensors selected and contracts signed
80c	4.8 Boosting offshore wind farms development	Milestone	Removal of the height restriction on offshore wind turbines in the Gulf of Riga and Estonian islands Hiiumaa, Saaremaa, Vormsi
91	5.4 Construction of the Tallinn Old Port tram line	Milestone	New tramway line
93	5.5. Municipalities' investments in bike- and walkways	Target	Construction works on bike- and walkways delivered
94	6.1. A comprehensive change in the organisation of health care in Estonia	Milestone	Entry into force of the Government Order on the Hospital network development roadmap
100a	6.2.a Construction of TERVIKUM	Milestone	TERVIKUM constructed
115	6.6 Providing labour market measures to reduce youth unemployment	Target	Number of young people enrolled in labour market related measures
120	6.8. Long-term care	Milestone	Entry into force of the legislative amendments of the support system for children with high care needs
127	8.1 Facilitating the deployment of renewable energy sources	Milestone	Governmental decision establishing priority development areas for wind energy
128	8.1 Facilitating the deployment of renewable energy sources	Target	Support to local authorities
133	8.3 Increasing production and uptake of sustainable biogas and biomethane	Milestone	Action plan for the production and use of biogas and biomethane
		Instalment Amount	EUR 190 636 960

Sixth Instalment (non-repayable support):

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
3	1.1. Digital transformation in enterprises	Target	Award of grants
9	1.3. Development of digital waybills services	Target	Confirmations from authorities accepting the final reports
13	1.4 Skills reform for the digital transformation of businesses	Target	Participation in training activities
18	1.5 Supporting the competitiveness of enterprises in foreign markets	Target	Strategies published and missions carried out
20	1.5 Supporting the competitiveness of enterprises in foreign markets	Target	Number of business centres opened
27	2.2 Green skills to support the green transition of enterprises	Target	Training certificates issued
31	2.3 Green technologies development programme	Target	Number of clusters and startups supported through the Green Technology Development Programme
33	2.4. Modernisation of the business models in manufacturing companies	Target	Number of projects supported
36	2.5 Resource efficient green technologies	Target	Confirmations from authorities accepting the final reports
40a	2.6 Green Fund	Target	Legal financing agreements signed with equity/venture capital funds
43c	2.8 Supply security investment support	Target	Confirmations from authorities accepting the final reports
48	3.2 Development of event services for individuals	Target	Online personal life event services
52	3.4. #Bürokratt programme (national virtual assistant)	Target	Bürokratt virtual assistant on public authorities' websites
60	3.7 Information system for strategic analysis of money laundering and terrorist financing	Milestone	ICT system for strategic analysis

Sequential Number	Related Measure (Reform or Investment)	Milestone / Target	Name
62	3.8. Construction of very high capacity broadband networks	Target	Number of very high capacity broadband network projects confirmed
66	4.2 Support for the renovation of multi-apartment buildings	Target	Multi-apartment buildings with improved energy performance
69a	4.3 Support for the renovation of small residential buildings	Target	Small residential buildings with improved energy performance
73	4.4. Boosting the green transition in the energy economy	Milestone	Adoption of the National Development Plan of the Energy Sector by the Government
75	4.5 Programme to increase the capacity of the electricity transmission network	Target	Additional grid capacity
77	4.6 Programme to boost energy production in industrial areas	Target	Additional connection capacity for renewable electricity production
80	4.7 Pilot Energy Storage Programme	Target	Additional heat and electricity storage capacity resulting from investment support
85a	5.2.a Multifunctional work vessel	Milestone	Multifunctional work vessel built
87a	5.3.a Construction of the Rail Baltic viaducts and terminal	Target	Viaducts and construction work packages for the Ülemiste terminal completed
88b	5.3.b Renovation of a section of the railway from Rapla to Lelle	Milestone	Renovation of railway section
98	6.1 A comprehensive change in the organisation of health care in Estonia	Milestone	Entry into force of the Ministerial Regulation amending the agreement between the Ministry of Social Affairs and the University of Tartu on the shortage of doctors in certain specialisations
130	8.2 Programme to increase the access of renewable energy production to the electricity distribution network	Target	Additional 160 MW capacity available
134	8.3 Increasing production and uptake of sustainable biogas and biomethane	Target	Installation of new biomethane production capacity
		Instalment Amount	EUR 190 636 960

SECTION 3: ADDITIONAL ARRANGEMENTS

1. Arrangements for monitoring and implementation of the recovery and resilience plan

The monitoring and implementation of the Estonian recovery and resilience plan shall take place in accordance with the following arrangements:

The Ministry of Finance as the lead ministry and the State Shared Service Center shall ensure overall coordination, monitoring and implementation of the recovery and resilience plan. The State Shared Service Center shall perform the functions of the managing authority. The State Budget Department in the Ministry of Finance in cooperation with the State Shared Service Center shall carry out the tasks related to monitoring and evaluation.

Sectoral ministries and agencies shall perform the responsibilities assigned to them, related to the implementation of the plan. Their services shall also support the monitoring of the progress of the projects under their competency and maintain close cooperation with the State Shared Service Center and the Ministry of Finance. To this end, the existing Structural Funds Operating System (SFOS) shall be used to record all the data related to implementation and monitoring of the plan.

The Financial Control Department of the Ministry of Finance, the audit authority, shall carry out regular audits of the management and control systems put in place. It shall also prepare a summary of the audits carried out for requests for payments. The Audit Authority shall also host the Anti-Fraud Co-ordinating Service.

All national and external sources shall be budgeted together in sector-specific programmes allowing transparent monitoring of sectoral funding and allowing the identification of risks and prevention of double funding.

2. Arrangements for providing full access by the Commission to the underlying data

The State Shared Service Center as the managing authority shall hold the responsibility for submitting requests for payment to the European Commission and for drawing up the management declaration by which it certifies that the funds have been used for their intended purpose, that the information is complete, accurate and reliable and that the control system provides the necessary assurance. In addition, monitoring and evaluation shall also be ensured by the Ministry of Finance in cooperation with the State Shared Service Center.

Data related to the implementation and monitoring of the plan shall be stored in the existing integrated information system, the Structural Funds Operating System (SFOS). The SFOS is adapted to the requirements under Regulation (EU) 2021/241 for data collection, progress reports and requests for payment, including to collect indicators and other information necessary to demonstrate and report the achievement of milestones and targets. The SFOS shall be used by all actors involved in the implementation of the plan. The information in the SFOS shall continuously be updated on the progress and results of the plan including deficiencies identified and all corrective actions taken.

In accordance with Article 24(2) of Regulation (EU) 2021/241, upon completion of the relevant agreed milestones and targets in Section 2.1 of this Annex, Estonia shall submit to the Commission a duly justified request for payment of the financial contribution. Estonia shall ensure that, upon request, the Commission has full access to the underlying relevant data that supports the due justification of the request for payment, both for the assessment of the request for payment in accordance with Article 24(3) of Regulation (EU) 2021/241 and for audit and control purposes.