

Brussels, 27 October 2025
(OR. en)

13190/25
CRS CRP 34

SUMMARY RECORD
PERMANENT REPRESENTATIVES COMMITTEE
24 and 26 September 2025

I. Adoption of the agenda

13058/1/25 REV 1 OJ CRP1 32
13070/1/25 REV 1 OJ CRP2 37

The Committee adopted the agenda.

II. Approval of the "I" items

The Committee approved the "I" items as set out in the Annex.

III. Discussion items II

COREPER (PART 1)

Competitiveness

2. Meeting of the Council (Competitiveness (Internal Market, Industry, Research and Space)) on 29 and 30 September 2025: preparation

The Committee took note of the AOB requested by France on “Reconciling the 2040 climate target with European industrial competitiveness” and decided to take it in public session.

1. Conclusions on the importance of research and innovation 12821/25
for the EU Startup and Scaleup Strategy
Approval

The Committee prepared this item for the Council meeting.

2. Conclusions on a call for action on life sciences for the 12838/25
Union’s competitiveness
Approval

The Committee prepared this item for the Council meeting.

3. Horizon Europe Package: Framework Programme for Research and Innovation 2028-2034

12800/25

a) Framework Programme and its rules for participation and dissemination



b) Specific programme implementing Horizon Europe
Policy debate



The Committee prepared this item for the Council meeting.

Environment

3. Directive on priority substances in the field of water policy
Presidency briefing on the outcome of the trilogue



The Committee took note of the briefing on the provisional agreement reached at the trilogue on 23 September.

COREPER (PART 2)

WEDNESDAY, 24 SEPTEMBER 2025

General Affairs

26. Meeting of the Council (General Affairs) on 21 October 2025:
Agenda

The Committee took note of the main items to be included in the provisional agenda of the Council meeting as presented by the Presidency.

27. Multiannual Financial Framework (MFF) 2028-2034
Exchange of views

SC

The Committee took note of the information provided by the Commission and held an exchange of views.

28. Omnibus IV

IC

- a) Regulation and Directive on Digitalisation and common specifications

13018/25

The Committee agreed on a mandate for negotiations with the European Parliament and agreed to make it public.

- b) Regulation and Directive on Small mid-caps
Mandate for negotiations with the European Parliament

13019/25

The Committee agreed on a mandate for negotiations with the European Parliament (as revised during the meeting and set out in document 13223/25) and agreed that the draft Council statement as revised during the meeting (document 13223/25 ADD 1) would be entered into the minutes of the Council upon adoption of the acts. It also agreed to make both the mandate and the revised draft Council statement public.

Statement by the Commission

"The Commission adopted a Recommendation to define SMCs and an omnibus proposal revising 8 legislative acts to extend certain mitigating measures available for SMEs to SMCs. This new SMC category contributes to one of the Commission's main priorities for this mandate: strengthening the competitiveness of our enterprises by enabling them to develop and grow within our single market.

The SMC omnibus proposal has no financial or budgetary implications arising from the amendments of the eight acts. It also does not entitle SMCs to any financial benefits.

The decision on the thresholds in the SMC omnibus is without prejudice to the ongoing negotiations on the next Multiannual Financial Framework and has no impact on the definition of SMCs in existing provisions including state aid.

The co-legislators have the prerogative to determine any measures and/or financing modalities attached to the SME and SMC status in future proposals, including the Competitiveness Fund. In line with its ambition to create a consistent policy and support environment for SMCs, the Commission intends to put forward further legislative proposals to introduce mitigation measures and benefits for SMCs in legislation, as committed to in the Single Market Strategy.

These would follow the approach of the current package on the table and not entitle SMCs to any financial benefits."

Foreign Affairs

29. EU-Israel relations

- a) Council Decision on the partial suspension of the Agreement between the European Union, of the one part, and Israel, of the other part, on the participation of Israel in the Union programme Horizon Europe – the Framework Programme for Research and Innovation [C] 11977/25
- b) Council Decision on the suspension of certain trade-related provisions of the Euro-Mediterranean Agreement establishing an association between the European Communities and their Member States, of the one part, and the State of Israel, of the other part [C] 12943/25 + ADD 1
- c) Proposal from the High Representative of the Union for Foreign Affairs and Security Policy to the Council for a Council Decision amending Decision (CFSP) 2024/385 establishing restrictive measures against those who support, facilitate or enable violent actions by Hamas and the Palestinian Islamic Jihad 10885/25
- d) Proposal from the High Representative of the Union for Foreign Affairs and Security Policy to the Council of 16/09/2025 for a Council Decision amending Decision (CFSP) 2020/1999 concerning restrictive measures against serious human rights violations and abuses 12922/25

Exchange of views

The Committee took note of the information provided by the Commission and the EEAS and held an exchange of views.

Economic and Financial Affairs

30. Meeting of the Council (Economic and Financial Affairs) on 10 October 2025: Preparation

- a) Other items in connection with the Council meeting

The Committee took note of the information provided by the Presidency.

Foreign Affairs

31. Meeting of the Council (Foreign Affairs/Defence) on
16 October 2025: Agenda

The Committee took note of the main items to be included in the provisional agenda of the Council meeting as presented by the Presidency.

32. Meeting of the Council (Foreign Affairs) on 20 October 2025:
Agenda

The Committee took note of the main items to be included in the provisional agenda of the Council meeting as presented by the Presidency.

33. European Defence Industry Programme (EDIP)  13114/25 + ADD 1
Preparation for the trilogue

The Committee started the preparation of this item and agreed to revert to it at one of its next meetings.

34. Russian aggression against Ukraine 

- a) Council Decision and Regulation concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 12396/25
12392/25
12394/25 + ADD 1

- b) Council Decision, Implementing Regulation and Regulation concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine 12404/25
12398/25
12400/25
12403/25

- c) Council Decision and Regulation concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine 13037/25
13034/25
13036/25 + ADD 1

Preparation for the adoption

The Committee started the preparation of this item and agreed to revert to it at one of its next meetings.

29. EU-Israel relations

- a) Council Decision on the partial suspension of the Agreement between the European Union, of the one part, and Israel, of the other part, on the participation of Israel in the Union programme Horizon Europe – the Framework Programme for Research and Innovation  11977/25

- b) Council Decision on the suspension of certain trade-related provisions of the Euro-Mediterranean Agreement establishing an association between the European Communities and their Member States, of the one part, and the State of Israel, of the other part ☐ 12943/25 + ADD 1
- c) Proposal from the High Representative of the Union for Foreign Affairs and Security Policy to the Council for a Council Decision amending Decision (CFSP) 2024/385 establishing restrictive measures against those who support, facilitate or enable violent actions by Hamas and the Palestinian Islamic Jihad 10885/25
- d) Proposal from the High Representative of the Union for Foreign Affairs and Security Policy to the Council of 16/09/2025 for a Council Decision amending Decision (CFSP) 2020/1999 concerning restrictive measures against serious human rights violations and abuses 12922/25

Preparation for the adoption

The Committee started the preparation of this item and agreed to revert to it at one of its next meetings.

IV. Any other business

COREPER (PART 1)

None.

COREPER (PART 2)

WEDNESDAY, 24 SEPTEMBER 2025

Informal meeting of Heads of State or Government on 1 October 2025

The Committee took note of the information provided by the Cabinet of the President of the European Council and the Presidency.

Global Gateway upcoming meetings

The Committee took note of the information provided by the Commission.

Latest violation of Estonia's airspace by Russian warplanes

The Committee took note of the information provided by the Estonian delegation.

FRIDAY, 26 SEPTEMBER 2025

Timeline and efforts needed for a timely signature of the EU-Mercosur agreement

The Committee took note of the information provided by the Secretary-General of the Council and the Presidency.

Financing for Ukraine

The Committee took note of the information provided by the Commission and the EEAS.

Debrief from trilogue on regulation on enhancing police cooperation in the fight against migrant smuggling and trafficking in human beings

The Committee took note of the debriefing by the Presidency on the outcome of the trilogue on 25 September 2025.

Update on hybrid incidents in Danish airspace

The Committee took note of the information provided by the Presidency.

Non-discussion items "I"

COREPER (PART 1)

Institutional Affairs

Appointments

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|----|--|-----------------------------|
| 5. | One member (DE) of the Management Board of the European Institute for Gender Equality
<i>Adoption</i> | 12257/25
12256/25
SOC |
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Other

- | | | |
|----|--|--------------------------|
| 6. | Attendance of a third party at the Working Party on Genetic Resources and Innovation in Agriculture (Plant Breeders' Rights) on 16 October 2025
<i>Approval</i> | 12634/25
AGRI |
| 7. | Attendance of a third party at the Working Party on Social Questions on 2 October 2025
<i>Approval</i> | 12912/25
SOC |
| 8. | Attendance of a third party at the meeting of the European Research Area and Innovation Committee (ERAC) on 16-17 October 2025
<i>Approval</i> | 12862/25
RECH
ERAC |

Judicial Affairs

- | | | |
|----|---|--|
| 9. | Klesch v. the EU, ICSID CASE NO. ARB(AF)/23/1 (Arbitration concerning Regulation 2022/1854 addressing high energy prices)
<i>Authorisation to produce a copy of or an extract from a Council document for use in legal proceedings</i> | <div style="display: inline-block; width: 20px; height: 20px; border: 1px solid black; text-align: center; line-height: 20px;">  </div> 12989/25
JUR
ENER |
|----|---|--|

EU positions for international negotiations

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| 10. | Council Decision on the position to be taken on behalf of the EU in the Joint Committee established by the EU-Ukraine Agreement on the Carriage of Freight by Road, as regards the continuation of the Agreement
<i>Adoption</i>
<i>Decision to use the written procedure</i> | <div style="display: inline-block; width: 20px; height: 20px; border: 1px solid black; text-align: center; line-height: 20px;">  </div> 12545/25
12859/25 + ADD 1
TRANS |
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A statement by Poland is set out in the ADD 1 to this document.

Agriculture

11. Regulation amending Regulation (EU) No 1308/2013 (CMO) as regards the school scheme, sectoral interventions, the protein sector, hemp, marketing standards, import duties, the availability of supplies and securities
Decision to consult an institution or body
-  12849/25
AGRI

Research

12. Horizon Europe and Euratom Programme
-  12645/25
RECH
- a) Framework Programme for Research and Innovation (2028-2034) and its rules for participation and dissemination 
- b) Specific Programme implementing Horizon Europe for the period 2028-2034 
- c) Council Regulation on the Euratom research and training programme for 2028-2032 and ITER 
Decision to consult an institution or body
13. Council Decision concerning accession of Euratom to the new Generation IV Framework Agreement
Adoption
-  12644/25
12759/25
12643/25
RECH
14. Commission's intention to sign a Ministerial declaration with CELAC on R&I Cooperation
Authorisation to sign a non-binding instrument
- 12639/25
RECH

Employment and Social Policy

15. Regulation on European statistics on population and housing
Adoption of the Council's position at first reading and of the statement of the Council's reasons
-  12843/1/25 REV 1
+ ADD 1
9858/25
+ ADD 1 REV 1
SOC

Statements by Bulgaria, Czechia and Hungary are set out in document 12843/25 ADD 1.

Transport

16. Directive on driving licences, amending Directive (EU) 2022/2561, Regulation (EU) 2018/1724 and repealing Directive 2006/126/EC and Regulation (EU) No 383/2012
Adoption of the Council's position at first reading and of the statement of the Council's reasons
- 1C** 12678/25 + ADD 1
8353/25
+ ADD 1 REV 1
TRANS

Statements by Croatia and Malta are set out in document 12678/25 ADD 1.

17. Directive on driving disqualifications
Adoption of the Council's position at first reading and of the statement of the Council's reasons
- 1C** 12679/25
8351/25 + ADD 1
TRANS
18. Regulation on air passengers rights
Adoption of the Council's position at first reading and of the statement of the Council's reasons
- 1C** 12909/25 + ADD 1
10015/25 + ADD 1
AVIATION

Statements by Hungary, Estonia, Lithuania and Portugal are set out in document 12909/25 ADD 1.

Environment

19. Soil Monitoring Law
Adoption of the Council's position at first reading and of the statement of the Council's reasons
- 1C** 12910/1/25 REV 1
+ ADD 1 REV 1
+ ADD 1 COR 1
9474/25 + COR 1
+ ADD 1
ENV

Statements by Germany and Sweden are set out in document 12910/25 ADD 1.

Fisheries

20. Council Regulation amending Regulation (EU) 2025/202 fixing for 2025 and 2026 the fishing opportunities for certain fish stocks, applicable in Union waters and, for Union fishing vessels, in certain non-Union waters (3rd amendment)
Adoption
- C** 12720/1/25 REV 1
+ ADD 1
12573/25
PECHE

A statement by France is set out in document 12720/25 ADD 1.

21. Council Decision on the signing and provisional application of the Protocol (2025–2029) on the implementation of the Fisheries Partnership Agreement with the Democratic Republic of São Tomé and Príncipe
Adoption
- C** 12724/25 + ADD 1
11605/25
11606/25
PECHE

A statement by the Commission is set out in document 12724/25 ADD 1.

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| <p>22. Council Decision on the conclusion, on behalf of the Union, of the Protocol (2025–2029) on the implementation of the Fisheries Partnership Agreement with the Democratic Republic of São Tomé and Príncipe
<i>Agreement in principle</i>
<i>Request for the consent of the European Parliament</i></p> | <div style="border: 1px solid black; padding: 2px; display: inline-block;">C</div> <div style="display: inline-block; vertical-align: top; padding-left: 10px;"> 12724/25 + ADD 1
 11609/25
 11606/25
 PECHE </div> |
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A statement by the Commission is set out in document 12724/25 ADD 1.

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| <p>23. Council Regulation on the allocation of fishing opportunities under the Protocol (2025–2029) on the implementation of the Fisheries Partnership Agreement with the Democratic Republic of São Tomé and Príncipe
<i>Adoption</i></p> | <div style="border: 1px solid black; padding: 2px; display: inline-block;">C</div> <div style="display: inline-block; vertical-align: top; padding-left: 10px;"> 12724/25 + ADD 1
 11611/25
 PECHE </div> |
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Energy

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| <p>24. Commission's intention to endorse on behalf of the EU a Ministerial Statement of the High-Level Group of the North Seas Energy Cooperation
<i>Authorisation to negotiate a non-binding instrument</i></p> | <div style="display: inline-block; vertical-align: top; padding-left: 10px;"> 12872/25
 ENER </div> |
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Delegated or Implementing acts

Environment

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| <p>25. Commission Decision of XXX amending Decisions 2014/350/EU, 2014/391/EU, (EU) 2016/1332, (EU) 2016/1349 and (EU) 2017/176 as regards the period of validity of the EU Ecolabel criteria and the related assessment and verification requirements for textile products, bed mattresses, furniture, footwear and wood-, cork-, and bamboo-based floor coverings
<i>Decision not to oppose adoption</i></p> | <div style="display: inline-block; vertical-align: top; padding-left: 10px;"> 12810/25
 11924/25
 ENV </div> |
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COREPER (PART 2)

WEDNESDAY, 24 SEPTEMBER 2025

Judicial Affairs

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|-----|--|-----------------|
| 35. | Cases C-417/25 P, C-418/25 P, C-419/25 P, C-420/25 P, C-421/25 P, C-422/25 P (Legal aid in relation to respective actions for damages against EULEX Kosovo)
<i>Information note</i> | 12867/25
JUR |
| 36. | Case T-582/25, action for annulment, restrictive measures (Russia)
<i>Information note</i> | 12993/25
JUR |

Institutional Affairs

Appointments

- | | | |
|-----|--|-----------------------------|
| 37. | Renewal of the European Economic and Social Committee (2025-2030)
<i>Adoption</i> | 12693/25
12692/25
CES |
| 38. | A member of the Committee of the Regions (DE)
<i>Adoption</i> | 12882/25
12880/25
CDR |

Other

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|-----|---|-------------------|
| 39. | Attendance of a third party at the European Union Military Committee (EUMC) on 1 October 2025
<i>Approval</i> | 12624/25
EUMC |
| 40. | Attendance of a third party at the Working Party on Eastern Europe and Central Asia (COEST) on 25 September 2025
<i>Approval</i> | 12181/25
COEST |
| 41. | Attendance of third parties at the Working Party on Public International Law (COJUR) on 1 October 2025
<i>Approval</i> | 12906/25
COJUR |
| 42. | Attendance of third parties at the International Criminal Court subgroup of the Working Party on Public International Law (COJUR-ICC) on 30 September 2025
<i>Approval</i> | 12715/25
COJUR |

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| 43. | Attendance of third parties at the Security Committee (CSC) on 29-30 September 2025
<i>Approval</i> | 12717/25
CSC |
| 44. | Attendance of third parties at the Working Party on Judicial Cooperation in Criminal Matters (COPEN) on 3 October 2025
<i>Approval</i> | 12985/25
COPEN |

Transparency

- | | | |
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| 45. | Public access to documents
Confirmatory Application No 17/c/03/25
<i>Approval</i> | 12158/25 + COR 1
INF |
| 46. | Public access to documents
Confirmatory Application No 18/c/04/25
<i>Approval</i> | 12161/25
INF |
| 47. | Public access to documents
Confirmatory Application No 19/c/01/25
<i>Approval</i> | 12178/25 + COR 1
INF |
| 48. | Public access to document request 25/2366
<i>Decision to make the statements public</i> |  12994/25
API
INF |

Economic and Financial Affairs

- | | | |
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| 49. | Council Implementing Decision under the Recovery and Resilience Facility (Portugal)
<i>Adoption</i> |  12597/25 + COR 1
12491/25 + ADD 1
ECOFIN |
| 50. | Regulation amending Regulation (EU) 909/2014 as regards a shorter settlement cycle in the Union
<i>Adoption of the legislative act</i> |  12840/25
PE-CONS 23/25
EF |
| 51. | ECA SR No 17/2025 on EU aid for trade to least-developed countries
<i>Designation of a Working Party</i>
<i>Attendance of the European Court of Auditors at the working party meeting</i> |  12938/25
FIN |

General Affairs

52. Regulation amending Regulation (EU) 2023/956 as regards simplifying and strengthening the carbon border adjustment mechanism
Adoption of the legislative act  12818/25
PE-CONS 21/25
SIMPL
53. Omnibus VI: stop-the-clock (STC) on the Classification, Labelling and Packaging Regulation (CLP)
Mandate for negotiations with the European Parliament  12916/25
SIMPL

Justice and Home Affairs

54. Regulation amending Article 80(9) of Eurojust Regulation (EU) 2018/1727
Adoption of the legislative act  12846/25
PE-CONS 33/25
COPEN
55. Regulation on insolvency proceedings to replace its Annexes A and B
Adoption of the legislative act  12845/25
PE-CONS 30/25
JUSTCIV
56. Council Decision on the conclusion of the Agreement between the EU and Brazil on cooperation with and through the Europol and the Federal Police of Brazil
Adoption  12714/25
5617/25
5618/25
ENFOPOL

Foreign Affairs

57. Council Decision and Implementing Regulation concerning restrictive measures in view of the situation in Nicaragua
Adoption 12449/25
12446/25
12448/25
CORLX
58. Council Decision appointing the EU Special Representative for the Gulf region
Adoption 11843/25
11842/25
CORLX
59. EU-GCC Joint Council and Ministerial meeting
Approval 12981/25
MOG
60. Meeting of the Council (Foreign Affairs Defence) on 16 October 2025
Decision to hold a Council meeting in a place other than Brussels or Luxembourg  12999/25
RELEX

- | | |
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| 61. Council Decisions, Council Implementing Regulations and Council Regulation concerning restrictive measures against Iran
<i>Adoption</i> | 12521/25
12509/25 + COR 1
12511/25 + COR 1
12514/25 + COR 1
12516/25 + COR 1
12518/25
12520/25 + ADD 1
CORLX |
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EU positions for international negotiations

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| 62. Council Decision on the EU position concerning the adoption of joint guidelines for the conduction of partnership dialogue under Article 3 of the Samoa Agreement
<i>Adoption</i> | <div style="border: 1px solid black; padding: 2px; display: inline-block;">C</div> 12987/25
11261/25 + ADD 1
REV 1
ACP |
| 63. Council Decision on the EU position on the adoption of the Rules of Procedure of the OACPS-EU Joint Institutions
<i>Adoption</i> | <div style="border: 1px solid black; padding: 2px; display: inline-block;">C</div> 12983/25 + COR 1
+ ADD 1
11262/25 + ADD 1
ACP |

A joint statement by the High Representative and the Commission is set out in the document 12983/25 ADD 1.

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| 64. Council Decision on the EU position as regards the decision to add the Forced Labour Regulation to Annex 2 to the Windsor Framework
<i>Adoption</i> | <div style="border: 1px solid black; padding: 2px; display: inline-block;">C</div> 13023/25
11588/25 + ADD 1
UK |
| 65. EU position on the amendment of Annex B of the International Olive Council (IOC) Agreement
<i>Approval</i> | 12676/25
PROBA |

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| <div style="border: 1px solid black; padding: 2px; display: inline-block;">I</div> | First reading |
| <div style="border: 1px solid black; padding: 2px; display: inline-block;">S</div> | Special legislative procedure |
| <div style="border: 1px solid black; padding: 2px; display: inline-block;">B</div> | Procedural decision by Coreper (Article 19(3)&(7) of the Council's Rules of Procedure) |
| <div style="border: 1px solid black; padding: 2px; display: inline-block;">H</div> | Restricted item |
| <div style="border: 1px solid black; padding: 2px; display: inline-block;">C</div> | Item based on a Commission proposal |
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